

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF CONSIDERING) RESOLUTION NO. 92-1638A
DISTRICT POLICY TO ALLOCATE)
EXCISE TAXES TOWARD OPERATION) Introduced by Rena Cusma,
AND MAINTENANCE OF METRO-) Executive Officer
MANAGED GREENSPACES UNTIL OTHER)
FUNDS ARE AVAILABLE)

WHEREAS, The Metropolitan Service District has taken a leadership role in identifying remaining natural areas in the region and planning for their protection and potential acquisition; and

WHEREAS, Such activities have been and will continue to be coordinated with the local governments and citizens in the region; and

WHEREAS, Numerous planning efforts, studies and recommendations have been proposed over the past 90 years to develop a system of interconnected greenspaces for the Portland/Vancouver region; and

WHEREAS, On February 9, 1989, by Resolution No. 89-1043, the Metro Council established five specific tasks for regional natural areas planning:

1. Maintain and expand the parks database.
2. Continue regularly scheduled parks forums.
3. Coordinate natural areas planning in the region.
4. Coordinate and assist in the planning, acquisition and development of regional trails, greenways and wildlife corridors.

5. *Work cooperatively with local jurisdictions, state and federal agencies, park advocate organizations and the private sector to identify potential regional park and recreational opportunities, potential action plans to preserve, acquire and protect key resources; and*

WHEREAS, on June 28, 1990, by Resolution No. 90-1261, the Metro Council established a Policy Advisory Committee to assist the Council in coordinating its Natural Areas Planning Program and to develop a regional consensus in the development of a Metropolitan Greenspaces plan; and

WHEREAS, On December 19, 1990, by Resolution No. ⁹⁰92-1344, Metro established a Technical Advisory Committee to assist the Metro Council in coordinating the Metropolitan Greenspaces Program and Plan; and

WHEREAS, On April 29, 1992, a Metropolitan Greenspaces Master Plan Public Review Draft was released for comment through June 15, 1992; and

WHEREAS, On May 28, 1992, by Resolution No. 92-1616 the Metro Council stated its intent to adopt a Metropolitan Greenspaces Master Plan; and

WHEREAS, Between April 29 and June 15, 1992, Metro staff have undertaken an extensive public involvement effort to solicit comments on the Master Plan Public Review Draft including:

1. *Briefings of the governing bodies of most cities and counties and special parks districts within the Metropolitan Service District Boundary.*

2. A series of five public workshops throughout the region.
3. Numerous meetings of the Metropolitan Greenspaces Policy and Technical Advisory Committees.
4. Several meetings with the Greenspaces subcommittee of the Metro City Managers organization.
5. Briefings for the State Agency Council for Growth Issues in the Portland Metropolitan Area, Metro's Regional Policy Advisory Committee, and the Metro City Planning Directors organization.
6. Numerous briefings for civic groups, neighborhood organizations, educational and special interest groups.

WHEREAS, The Metropolitan Greenspaces Master Plan adopted by Resolution No. 92-1637 calls for Metro to own and operate a cooperative regional system of natural areas, open space, trails, and greenways for wildlife and people within the metropolitan area; and

WHEREAS, On July 2, 1992, the Portland Metropolitan Area Local Government Boundary Commission voted to allow Metro to seek voter approval to exercise District authority to acquire, develop, maintain, and operate a Metropolitan Greenspaces system of parks, open space, and recreational facilities of metropolitan significance pursuant to ORS 268.312(1)(c); now, therefore,

BE IT RESOLVED,

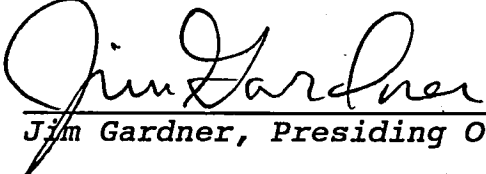
1. That it is the policy of the Metropolitan Service District to pursue long-term funding to operate and maintain a

Metropolitan Greenspaces System as described in the adopted Master Plan.

2. That, in the interim, the Council will allocate excise taxes in sufficient amounts to provide for maintenance of Metro-managed greenspaces in a "land banked" state as discussed in the Metropolitan Greenspaces Financial Study.

3. That the excise tax commitment shall be reflected in the District's proposed five-year strategic and financial plans, and the Executive Officer's proposed FY 93-94 Budget.

ADOPTED by the Council of the Metropolitan Service District this 23rd day of July, 1992.



Jim Gardner, Presiding Officer

FINANCE COMMITTEE REPORT

RESOLUTION NO. 92-1638A, CONSIDERING DISTRICT POLICY TO ALLOCATE EXCISE TAXES TOWARD OPERATION AND MAINTENANCE OF METROPOLITAN GREENSPACES UNTIL OTHER FUNDS ARE AVAILABLE

Date: July 20, 1992

Presented By: Councilor Hansen

COMMITTEE RECOMMENDATION: At it's July 16, 1992 meeting the Committee voted unanimously to recommend Council approval of Resolution No. 92-1638 as amended. All Committee members were present and voting.

COMMITTEE DISCUSSION/ISSUES: Andy Cotugno, Planning Director, and Chris Scherer, Financial Planning Manager presented the Staff Report. The Summary Financial Information presented in regard to the General Obligation Bond matter (Resolution No. 92-1639A) as well as public testimony is applicable to this companion resolution. Mr. Cotugno pointed out the purpose of this resolution is to commit the Council to provide a "land banking" level of maintenance for the regional greenspaces system from excise tax resources pending approval of another source of operating revenue.

In response to questions from Council Staff regarding just what the commitment is, Mr. Cotugno stated that 1) this does not commit the District to pass excise tax revenue to local governments for regional greenspace system maintenance; 2) the level of commitment of these funds will be set by the Council in the annual budget process; and, 3) the 4th paragraph in the "Be It Resolved" section is superfluous to the intent of the resolution.

STAFF REPORT

CONSIDERATION OF RESOLUTION NO. 92-1638 FOR THE PURPOSE OF DECLARING POLICY TO ALLOCATE METRO EXCISE TAXES TOWARD OPERATIONS AND MAINTENANCE OF METRO-MANAGED GREENSPACES UNTIL ALTERNATIVE REVENUES ARE AVAILABLE

Date: July 16, 1992

Presented by: Andy Cotugno

BACKGROUND

Over the last several years Metro has led a cooperative effort to inventory, analyze, and recommend strategies to protect a significant number of remaining natural areas within the four county metropolitan area. After an inclusive plan development process, and extensive public review, the draft Metropolitan Greenspaces Master Plan recommends that Metro acquire land and, as appropriate, assume operations and management responsibilities for regionally significant greenspaces and recommends that a general obligation bond or other funding source be pursued by the Metro Council to fund acquisition of regionally significant greenspaces and associated capital improvements.

Through adoption of Resolution No. 92-1616 the Council took preliminary steps to implement these recommendations. Resolution No. 92-1616 requests the Portland Metropolitan Area Local Government Boundary Commission to allow Metro to seek voter approval to exercise District authority to acquire, develop, maintain, and operate a system of parks, open space, and recreational facilities of metropolitan significance pursuant to ORS 268.312(1)(c). The Boundary Commission authorized the request on July 2.

Resolution No. 92-1616 also requests a tax coordination public hearing before the Multnomah County Tax Supervision and Conservation Commission (TSCC) as required by ORS 294.655 and 1991 SB 1185 prior to the District seeking voter approval of a general obligation bond to assist in financing assembly of a regional greenspaces system. Finance and Administration staff have requested such a hearing, but the TSCC will not schedule the hearing until Council votes to refer a bond and adopts ballot title language. Resolution 92-1639, which proposes referral of a \$200 million general obligation bond and ballot measure language, is scheduled for hearing before the Council Finance Committee on July 16 and with a full Council hearing and action on July 23.

While the above steps address Metro's authority to own, operate, and finance assembly of a regional greenspaces system, a revenue source needs to be identified for Metro to manage sites when we assume operational responsibility. The Metropolitan Greenspaces Financial Study identifies a number of potential revenue sources that could be pursued to provide management funds. Other options also exist that will be explored. However, these funding mechanisms are not available to Metro under its current authority. Therefore, while clearly stating District policy to pursue new long term management funding revenues to operate the Metropolitan Greenspaces System, Resolution No. 92-1638 dedicates a percentage of excise tax revenues, beginning in FY 93-94, to management of Greenspaces assembled by Metro in the interim.

BUDGET IMPACT

The proposed excise tax commitment would be based on the "land banking" level of maintenance as described in the Financial Study. Estimated cost would be \$4,000 in FY 93-94, \$29,000 in FY 94-95, and \$99,000 in FY 95-96 assuming a \$200 million bond issue. The District also has the ability to minimize this financial exposure by acquiring lands where other governments are ready to commit to managing greenspaces with their own revenues.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends adoption of Resolution No. 92-1638.

**BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT**

**FOR THE PURPOSE OF CONSIDERING DISTRICT,)RESOLUTION NO. 92-1638A
POLICY TO ALLOCATE EXCISE TAXES TOWARD)
OPERATION AND MAINTENANCE OF METRO-)Introduced By Rena Cusma,
MANAGED GREENSPACES UNTIL OTHER FUNDS)Executive Officer
ARE AVAILABLE**

WHEREAS, The Metropolitan Service District has taken a leadership role in identifying remaining natural areas in the region and planning for their protection and potential acquisition; and

WHEREAS, Such activities have been and will continue to be coordinated with the local governments and citizens in the region; and

WHEREAS, Numerous planning efforts, studies and recommendations have been proposed over the past 90 years to develop a system of interconnected greenspaces for the Portland/Vancouver region; and

WHEREAS, On February 9, 1989, by Resolution No. 89-1043, the Metro Council established five specific tasks for regional natural areas planning:

- 1. Maintain and expand the parks database.**
- 2. Continue regularly scheduled parks forums.**
- 3. Coordinate natural areas planning in the region.**
- 4. Coordinate and assist in the planning, acquisition and development of regional trails, greenways and wildlife corridors.**
- 5. Work cooperatively with local jurisdictions, state and federal agencies, park advocate organizations and the private sector to identify potential regional park and recreational opportunities, potential action plans to preserve,**

acquire and protect key resources; and

WHEREAS, On June 28, 1990, by Resolution No. 90-1261, the Metro Council established a Policy Advisory Committee to assist the Council in coordinating its Natural Areas Planning Program and to develop a regional consensus in the development of a Metropolitan Greenspaces plan; and

WHEREAS, On December 13, 1990, by Resolution No. 90-1344, Metro established a Technical Advisory Committee to assist the Metro Council in coordinating the Metropolitan Greenspaces Program and plan; and

WHEREAS, On April 29, 1992 a Metropolitan Greenspaces Master Plan Public Review Draft was released for comment through June 15, 1992; and

WHEREAS, On May 28 1992, by Resolution No. 92-1616 the Metro Council stated its intent to adopt a Metropolitan Greenspaces Master Plan; and

WHEREAS, between April 29 and June 15, 1992 Metro staff have undertaken an extensive public involvement effort to solicit comments on the Master Plan Public Review Draft including:

1. Briefings of the governing bodies of most cities and counties and special parks districts within the Metropolitan Service District Boundary;
2. A series of five public workshops throughout the region;
3. Numerous meetings of the Metropolitan Greenspaces Policy and Technical Advisory Committees;
4. Several meetings with the Greenspaces subcommittee of the Metro City Managers organization.
5. Briefings for the State Agency Council for Growth Issues in the Portland

Metropolitan Area, Metro's Regional Policy Advisory Committee, and the Metro City Planning Directors organization;

6. Numerous briefings for civic groups, neighborhood organizations educational and special interest groups.

WHEREAS, The Metropolitan Greenspaces Master Plan adopted by Resolution No. 92-1637 calls for Metro to own and operate a cooperative regional system of natural areas, open space, trails, and greenways for wildlife and people within the metropolitan area; and

WHEREAS, On July 2, 1992 the Portland Metropolitan Area Local Government Boundary Commission voted to allow Metro to seek voter approval to exercise District authority to acquire, develop, maintain, and operate a metropolitan greenspaces system of parks, open space, and recreational facilities of metropolitan significance pursuant to ORS 268.312(1)(c); now, therefore,

BE IT RESOLVED,

1. That it is the policy of the Metropolitan Service District to pursue long term funding to operate and maintain a Metropolitan Greenspaces System as described in the adopted Master Plan.

2. That, in the interim, the Council will allocate excise taxes in sufficient amounts to provide for maintenance of Metro-managed greenspaces in a "land banked" state as discussed in the Metropolitan Greenspaces Financial Study.

3. That the excise tax commitment shall be reflected in the District's proposed five-year strategic and financial plans, and the Executive Officer's proposed FY 93-94 Budget.

- ~~4. --- That the Council authorizes the Executive Officer to take the actions necessary to allow the District to fulfill this policy and to return to the Council at appropriate~~

~~times with the necessary implementing actions.]~~

ADOPTED by the Council of the Metropolitan Service District the _____ day of
_____, 1992.

Jim Gardner, Presiding Officer

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