AGENDA

600 NORTHEAST GRAND AVENUE | PORTLAND, OREGON 97232 2736 TEL 503 797 1542 | FAX 503 797 1793



Agenda

MEETING:

METRO COUNCIL WORK SESSION MEETING

DATE:

August 3, 2004

DAY:

Tuesday

TIME:

1:00 PM

PLACE:

Metro Council Chamber

CALL TO ORDER AND ROLL CALL

1:00 PM	1.	DISCUSSION OF AGENDA FOR COUNCIL REGULAR MEETING, AUGUST 5, 2004	
1:15 PM	2.	SOLID WASTE PRESENTATION ON ORDINANCE NOS. 04-1055 AND 04-1056	Hoglund/ Matthews
1:45 PM	3.	NEW EXCISE TAX FUNDING FOR PARKS: PRIORITIES AND OPTIONS	Desmond
2:45 PM	4.	FISH AND WILDLIFE HABITAT PROGRAM – REGIONAL FACILITIES IN THE ESEE ANALYSIS	Deffebach
3:15 PM	5.	REFINEMENT TO METROSCOPE	Yee/Neill
3:30 PM	6.	CITIZEN COMMUNICATION	
3:40 PM	7.	EXECUTIVE SESSION HELD PURSUANT TO ORS 192.60 DELIBERATIONS WITH PERSONS DESIGNATED TO N REAL PROPERTY TRANSACTIONS.	
3:55 PM	8.	EXECUTIVE SESSION HELD PURSUANT TO ORS 192.66 FOR THE PURPOSE OF DELIBERATING WITH PERSON DESIGNATED TO CONDUCT LABOR NEGOTIATIONS.	
4:10 PM	9.	EXECUTIVE SESSION HELD PURSUANT TO ORS 192.66 AUTHORIZED TO REVIEW AND EVALUATE THE EMP RELATED PERFORMANCE OF THE CHIEF OPERATIN	LOYMENT
4:40 PM	10.	CHIEF OPERATING OFFICER COMMUNICATION	
4:50 PM	11.	COUNCILOR COMMUNICATION	

SOLID WASTE PRESENTATION ON ORDINANCE NOS. 04-1055 AND 04-1056

Metro Council Work Session Tuesday, August 3, 2004 Metro Council Chamber

METRO COUNCIL

Work Session Worksheet

Presentation Date: August 3, 2004

Time:

Length: 30 minutes

Presentation Title: Proposed moratorium on new transfer stations

Department: Solid Waste & Recycling

Presenters: Michael Hoglund, Janet Matthews, Roy Brower

ISSUE & BACKGROUND

With the RSWMP currently under review and its policies and practices scheduled to be updated in 2005, the Council has requested a review of system regulation issues, including: (a) allocating wet waste to facilities and haulers; (b) capping tonnage at all private transfer stations; (c) authorizing new transfer facilities; and (d) implementing host fees at all transfer stations.

During a June 22, 2004, Council Work Session, it was suggested that new transfer station applications be deferred until the major system issues are resolved, and that the following short- and long-term approach to resolving solid waste system issues should be pursued:

Short-term (next 3 months):

- enact a moratorium on new transfer station capacity until the transfer station service area, and related solid waste system issues have been resolved. Defer any decisions on new transfer capacity until January 2006 to coincide with the conclusion of the RSWMP update;
- resolve tonnage inequity issues attributable to service areas by legislatively authorizing a 5% tonnage cap adjustment to WRI, similar to the administrative increase granted to Troutdale Transfer Station.

Longer-term (next 18 months):

Undertake an examination of the solid waste system, including

- a) the public role in service provision and system regulation;
- b) allocation of wet-waste tonnage;
- c) tonnage caps at all private transfer stations;
- d) review of policy for considering new transfer station capacity; and
- e) consideration of host fees and community enhancement grant programs for any community with a transfer station.

The attached ordinances reflect the short-term direction provided by Council on the moratorium at that June 22nd work session. (An ordinance addressing the 5% adjustment at WRI will follow at a later date.)

OPTIONS AVAILABLE

- 1. Pass the ordinances as drafted to provide Metro with time to resolve major system issues.
- 2. Amend one or both ordinances.
- 3. Take no further action on ordinances and be prepared to consider any future transfer station applications when they are submitted to Metro.

IMPLICATIONS AND SUGGESTIONS

With a total of six solid waste transfer stations located throughout the Metro region, a moratorium on new transfer stations will not negatively impact the region's ability to transfer waste safely and efficiently. The six transfer stations provide sufficient access and more than enough capacity. In April 2004, the department produced a report that addressed the question of how much capacity the region's solid waste facilities had. The analysis concluded that (a) the region's transfer capacity for wet waste currently exceeds the needed capacity by approximately 1.1 million tons per year; and (b) by 2015, the transfer stations that service the region will still have 841,000 tons of unused capacity.

Opposition to the moratorium is likely from haulers affiliated with an anticipated new transfer station applicant.

QUESTION(S) PRESENTED FOR CONSIDERATION

Does Council want to consider ordinances to amend the RSWMP and Metro Code Chapter 5.01 to implement a moratorium on new transfer stations in the region until December 31, 2005?

LEGISLATION WOULD BE REQUIRED FOR COUNCIL ACTION \underline{x} Yes $\underline{\hspace{0.5cm}}$ No DRAFT IS ATTACHED $\underline{\hspace{0.5cm}}$ Yes $\underline{\hspace{0.5cm}}$ No

SCHEDULE FOR WORK SES	SION
Department Director Approval	DAndusa, Acting Director
Chief Operating Officer Approval	

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BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AMENDING THE)	ORDINANCE NO. 04-1055
REGIONAL SOLID WASTE MANAGEMENT)	
PLAN TO IMPOSE A MORATORIUM UNTIL)	Introduced by Chief Operating Officer
DECEMBER 31, 2005, ON APPLICATIONS FOR)	Michael J. Jordan, with the concurrence of
AND AUTHORIZATIONS OF NEW SOLID)	Council President David Bragdon
WASTE TRANSFER STATIONS WITHIN THE)	
METRO REGION; AND DECLARING AN)	
EMERGENCY)	

WHEREAS, on June 15, 2000, the Metro Council adopted Metro Ordinance No. 00-865, amending the Regional Solid Waste Management Plan to allow new transfer stations to be authorized where such transfer stations provide a benefit to the regional solid waste system; and,

WHEREAS, following adoption of such plan amendment, the Metro Council approved three new transfer station franchises to increase and improve access to such facilities; and,

WHEREAS, today approximately twice as much solid waste transfer capacity exists as is needed for the disposal of the region's municipal solid waste; and,

WHEREAS, the Metro Council is concerned with maintaining sufficient levels of tonnage to ensure efficient operations at all transfer stations, including the publicly owned facilities; and,

WHEREAS, it is in the public interest to ensure that the regional solid waste system operates efficiently; and,

WHEREAS, Metro is updating the Regional Solid Waste Management Plan and such update will involve facility regulation issues including the appropriate tonnage allocation among existing transfer stations, and the addition of new transfer facilities in the region.

WHEREAS, the region is well-served by current solid waste transfer capacity, and accordingly a moratorium on additions to the number of transfer facilities in the solid waste system should be enacted, and no new transfer facilities considered until after the completion of the update of the Regional Solid Waste Management Plan; now therefore,

THE METRO COUNCIL ORDAINS AS FOLLOWS:

SECTION 1. The provisions of amended "Solid Waste Facilities and Services: Transfer and Disposal System," located on pages 7-25 to 7-27 of the Regional Solid Waste Management Plan, are amended to include the following:

Notwithstanding any other provision in this Plan, Metro shall not accept or grant any application seeking authority to operate any new solid waste transfer station during the period commencing with the effective date of this Plan amending Ordinance and continuing until December 31, 2005.

SECTION 2. This Ordinance being necessary for the health, safety, and welfare of the Metro area, an emergency is declared to exist, and this Ordinance shall take effect immediately, pursuant to Metro Charter Section 39(1).

ADOPTED by the Metro Council this	day of _	, 2004.
•		
	,	David Bragdon, Council President
Attest:		Approved as to Form:
Recording Secretary		Daniel B. Cooper, Metro Attorney

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STAFF REPORT

IN CONSIDERATION OF ORDINANCE NO. 04-1055, FOR THE PURPOSE OF AMENDING THE REGIONAL SOLID WASTE MANAGEMENT PLAN TO IMPOSE A MORATORIUM UNTIL DECEMBER 31, 2005, ON APPLICATIONS FOR AND AUTHORIZATIONS OF NEW SOLID WASTE TRANSFER STATIONS WITHIN THE METRO REGION; AND DECLARING AN EMERGENCY

Date:

July 14, 2004

Prepared by: Bill Metzler

SUMMARY

This report recommends that the Regional Solid Waste Management Plan (RSWMP) and Chapter 5.01 of the Metro Code be amended to implement a moratorium on new solid waste transfer stations in the Metro region until December 31, 2005.

With the RSWMP currently under review and its policies and practices scheduled to be updated in 2005, the Council has requested a review of system regulation issues, including: (a) allocating wet waste to facilities and haulers; (b) capping tonnage at all private transfer stations; (c) authorizing new transfer facilities; and (d) implementing host fees at all transfer stations.

The magnitude of this planning effort necessitates deferring consideration of new transfer station capacity until discussions with Metro Council and the RSWMP update process have both concluded.

A moratorium on new transfer capacity will not negatively impact the region's solid waste system. The region's transfer and disposal needs are well served by six Metro authorized transfer stations, and transfer capacity for wet waste exceeds current need by approximately 1.1 million tons.

BACKGROUND

When adopted in 1995, the Regional Solid Waste Management Plan (RSWMP) stated that the three existing transfer stations (Metro Central, Metro South and Forest Grove) had sufficient capacity to handle the future demand for transfer services. The recommended practice was to build no new transfer stations. A new transfer station could only be authorized upon a finding that (a) the regional waste reduction program had not performed as expected; or (b) regional growth was greater than expected, and service levels could not be maintained because of lack of capacity.

Five years later, in June 2000, the Metro Council amended the RSWMP transfer station provisions (Ordinance No. 00-865) to allow consideration of new transfer stations. The intent was to affirm a need for medium-scale facilities in the solid waste system, and to specify the level of public obligations and operating conditions that would be required of them. Three local transfer stations were authorized with a disposal tonnage cap of 50,000 tons per year, based on the total combined wet and dry waste disposed (excluding recovery).

In October 2001, the Council amended Chapter 5.01 of the Metro Code to establish service areas for transfer stations and revised the definition of a local transfer station (Ordinance No. 01-916C). In

addition, the Council removed the caps on dry waste to increase dry waste recovery, and increased the wet waste tonnage caps at local transfer stations to 65,000 tons per year.

Currently, the region is served by six transfer stations (three local and three regional transfer stations) providing access to disposal and recovery services. The location of the transfer stations are illustrated below in Figure A, with truck travel time zones estimated for each facility.

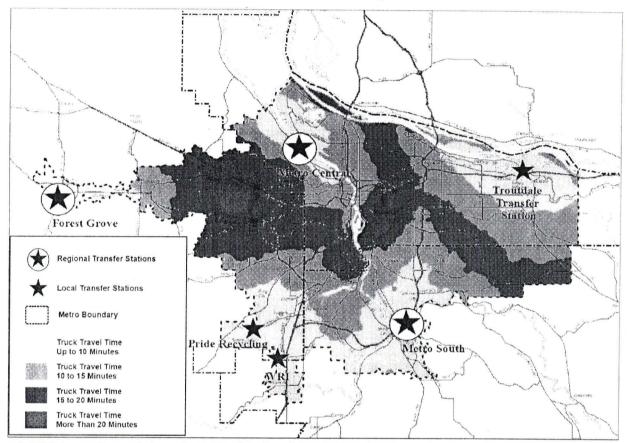


Figure A-Solid Waste Transfer Stations in the Metro Region with Truck Travel Time Zones*

ANALYSIS/INFORMATION

During a June 22, 2004, Council Work Session to review a staff report on transfer station service areas, it was suggested that new transfer station applications be deferred until the system issues are resolved, and that the following short- and long-term approach to resolving solid waste system issues should be considered:

Short-term (next 3 months):

establish a moratorium on new transfer station capacity until the transfer station service
area, and related solid waste system issues have been resolved. Metro will defer
consideration of any new transfer capacity until January 2006 to coincide with the
conclusion of the RSWMP update;

^{*} Mid-day truck travel time - based on data from Metro's Travel Demand Model.

 resolve tonnage inequity issues attributable to service areas by legislatively authorizing a 5% tonnage cap adjustment to WRI, similar to the administrative increase granted to Troutdale Transfer Station.

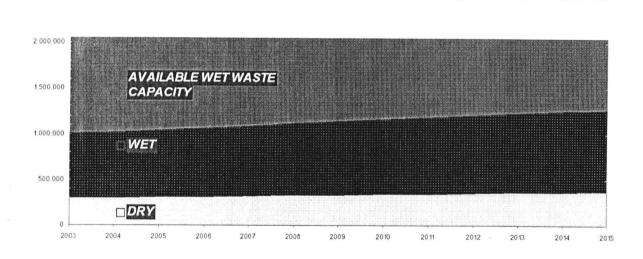
Longer-term (next 18 months):

Undertake an examination of the solid waste system, including

- a) the public role in service provision and system regulation;
- b) allocation of wet-waste tonnage;
- c) instituting tonnage caps at all private transfer stations;
- d) review of policy for considering new transfer station capacity; and
- e) consideration of host fees and community enhancement grant programs for any community with a transfer station.

With a total of six solid waste transfer stations located in the Metro region, a moratorium on new transfer stations will not have adverse system impacts. The six transfer stations provide sufficient access and more than enough capacity. In April 2004, Metro issued its *Regional Transfer Capacity Analysis* report that addressed the question of how much capacity the region's solid waste facilities have to accept and load waste for transport to disposal sites service the region. The analysis concluded that (a) the region's transfer capacity for wet waste currently exceeds the needed capacity by approximately 1.1 million tons per year; and (b) by 2015, the transfer stations that service the region will still have 841,000 tons of unused capacity.

Delivery Tonnage to Mixed Waste Facilities vs. Capacity



- 1. **Known Opposition**. Opposition is likely from haulers affiliated with an anticipated new transfer station applicant.
- 2. Legal Antecedents. The Regional Solid Waste Management Plan and Metro Code Chapter 5.01.
- 3. **Anticipated Effects.** Ordinance No. 04-1055 and Ordinance No. 04-1056, will amend the RSWMP and Chapter 5.01 of the Metro Code to implement a moratorium on new transfer stations in the Metro region until December 31, 2005, when the transfer station service area and associated wet-waste system issues are resolved in conjunction with the RSWMP update. Ordinance Nos. 04-1055 and 04-

2 500 000

1056, amending the RSWMP and Chapter 5.01 of the Metro Code are necessary for the immediate preservation of public health, safety and welfare by providing for the effective and comprehensive management of the regional solid waste system. An emergency is therefore declared to exist, and these two ordinances shall take effect immediately, pursuant to Metro Charter section 39(1).

4. Budget Impacts. There are no budget impacts.

RECOMMENDED ACTION

The Chief Operating Officer recommends approval of Ordinances Nos. 04-1055 and 04-1056.

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BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AMENDING METRO)	ORDINANCE NO. 04-1056
CODE CHAPTER 5.01 TO IMPOSE A)	
MORATORIUM UNTIL DECEMBER 31, 2005, ON)	Introduced by Chief Operating Officer
APPLICATIONS FOR AND AUTHORIZATIONS)	Michael J. Jordan, with the concurrence of
OF NEW SOLID WASTE TRANSFER STATIONS)	Council President David Bragdon
WITHIN THE METRO REGION; AND)	
DECLARING AN EMERGENCY)	

WHEREAS, today approximately twice as much solid waste transfer capacity exists as is needed for the disposal of the region's municipal solid waste; and,

WHEREAS, the Metro Council is concerned with maintaining sufficient levels of tonnage to ensure efficient operations at all transfer stations, including the publicly owned facilities; and,

WHEREAS, it is in the public interest to ensure that the regional solid waste system operates efficiently; and,

WHEREAS, Metro is updating the Regional Solid Waste Management Plan and such update will involve facility regulation issues including the appropriate tonnage allocation among existing transfer stations, and the addition of new transfer facilities in the region.

WHEREAS, a moratorium on additions to the number of transfer facilities in the solid waste system will provide the time necessary to determine such facility regulation issues; now therefore,

THE METRO COUNCIL ORDAINS AS FOLLOWS:

SECTION 1. Metro Code Section 5.01.060 is amended to read as follows:

5.01.060 Applications for Licenses or Franchises

- (a) Applications for a Franchise or License or for renewal of an existing Franchise or License shall be filed on forms or in the format provided by the Chief Operating Officer.
- (b) In addition to any information required on the forms or in the format provided by the Chief Operating Officer, all applications shall include a description of the Activities proposed to be conducted and a description of Wastes sought to be accepted.
- (c) In addition to the information required on the forms or in the format provided by the Chief Operating Officer, applications for a License or Franchise shall include the following information to the Chief Operating Officer:
 - (1) Proof that the applicant can obtain the types of insurance specified by the Chief Operating Officer during the term of the Franchise or License;
 - (2) A duplicate copy of all applications for necessary DEQ permits and any other information required by or submitted to DEQ;

- (3) A duplicate copy of any closure plan required to be submitted to DEQ, or if DEQ does not require a closure plan, a closure document describing closure protocol for the Solid Waste Facility at any point in its active life;
- (4) A duplicate copy of any documents required to be submitted to DEQ demonstrating financial assurance for the costs of closure, or if DEQ does not require such documents, proof of financial assurance for the costs of closure of the facility;
- (5) Signed consent by the owner(s) of the property to the proposed use of the property. The consent shall disclose the property interest held by the Licensee or Franchisee, the duration of that interest and shall include a statement that the property owner(s) have read and agree to be bound by the provisions of Section 5.01.180(e) of this chapter if the License or Franchise is revoked or any License or Franchise renewal is refused;
- (6) Proof that the applicant has received proper land use approval; or, if land use approval has not been obtained, a written recommendation of the planning director of the local governmental unit having land use jurisdiction regarding new or existing disposal sites, or alterations, expansions, improvements or changes in the method or type of disposal at new or existing disposal sites. Such recommendation may include, but is not limited to a statement of compatibility of the site, the Solid Waste Disposal Facility located thereon and the proposed operation with the acknowledged local comprehensive plan and zoning requirements or with the Statewide Planning Goals of the Land Conservation and Development Commission; and
- (7) Identify any other known or anticipated permits required from any other governmental agency. If application for such other permits has been previously made, a copy of such permit application, and any permit that has been granted shall be provided.
- (d) An application for a Franchise shall be accompanied by an analysis of the factors described in Section 5.01.070(f) of this chapter.
- (e) Notwithstanding any other provision in this Section, the Chief Operating Officer shall not accept for filing any application for authority to operate a Transfer Station during the period commencing with the effective date of this Ordinance and continuing until December 31, 2005.

SECTION 2. Metro Code Section 5.01.070 is amended to read as follows:

5.01.070 Issuance of Franchise

(a) Applications for Franchises filed in accordance with Section 5.01.060 shall be reviewed by the Chief Operating Officer and are subject to approval or denial by the Metro Council.

- (b) The Chief Operating Officer shall make such investigation concerning the application as the Chief Operating Officer deems appropriate, including the right of entry onto the applicant's proposed Franchise site.
- (c) Upon the basis of the application, evidence submitted and results of the investigation, the Chief Operating Officer shall formulate recommendations regarding whether the applicant is qualified, whether the proposed Franchise complies with the Regional Solid Waste Management Plan, whether the proposed Franchise meets the requirements of Section 5.01.060, and whether or not the applicant has complied or can comply with all other applicable regulatory requirements.
- (d) The Chief Operating Officer shall provide the recommendations required by subsection (c) of this section to the Council together with the Chief Operating Officer's recommendation regarding whether the application should be granted or denied. If the Chief Operating Officer recommends that the application be granted, the Chief Operating Officer shall recommend to the Council specific conditions of the Franchise.
- (e) Subsequent to receiving the recommendation of the Chief Operating Officer, the Council shall issue an order granting or denying the application. The Council may attach conditions to the order or limit the number of franchises granted. If the Council issues an order to deny the application, such order shall be effective immediately.
- (f) In determining whether to authorize the issuance of a Franchise, the Council shall consider, but not be limited by, the following factors:
 - (1) Whether the applicant has demonstrated that the proposed Solid Waste Facility and authorized Activities will be consistent with the Regional Solid Waste Management Plan;
 - (2) The effect that granting a Franchise to the applicant will have on the cost of solid waste disposal and recycling services for the citizens of the region;
 - Whether granting a Franchise to the applicant would be unlikely to unreasonably adversely affect the health, safety and welfare of Metro's residents;
 - (4) Whether granting a Franchise to the applicant would be unlikely to unreasonably adversely affect nearby residents, property owners or the existing character or expected future development of the surrounding neighborhood;
 - (5) Whether the applicant has demonstrated the strong likelihood that it will comply with all the requirements and standards of this chapter, the administrative rules and performance standards adopted pursuant to Section 5.01.132 of this chapter and other applicable local, state and federal laws, rules, regulations, ordinances, orders or permits pertaining in any manner to the proposed Franchise.
- (g) The Council shall act to grant or deny a Franchise application within 120 days after the filing of a complete application. The deadline for the Council to act to grant or deny an

application may be extended as provided in this Section. If the Council does not act to grant or deny an application by the deadline for such action, the Franchise shall be deemed granted for the Solid Waste Facility or Disposal Site requested in the application, and the Chief Operating Officer shall issue a Franchise containing the standard terms and conditions included in other comparable franchises issued by Metro.

- (h) At any time after the filing of a complete Franchise application the deadline for the Council to act to grant or deny the application shall be extended if:
 - (1) The Council acts to extend the deadline for up to an additional 60 days, which the Council may do one time for any single application;
 - (2) The applicant substantially modifies the application during the course of the review, in which case the 120 days review period for the Council to act shall be restarted as of the date Metro receives the applicant's modifications; or
 - (3) The applicant and the Chief Operating Officer agree to extend the deadline for the Council to act for a specified period of time.
- (i) An applicant may withdraw its application at any time prior to the Council's decision and may submit a new application at any time thereafter.
- (j) If a request for a Franchise is denied, no new application for this same or substantially similar Franchise shall be filed by the applicant for at least six months from the date of denial.
 - (k) The term of a new or renewed Franchise shall be not more than five years.
- (I) Notwithstanding any other provision in this Section, no application for authority to operate a Transfer Station shall be granted during the period commencing with the effective date of this Ordinance and continuing until December 31, 2005.

SECTION 3. This Ordinance being necessary for the health, safety, and welfare of the Metro area, an emergency is declared to exist, and this Ordinance shall take effect immediately, pursuant to Metro Charter Section 39(1).

ADOPTED by the Metro Council this	_day of _	, 2004.
		David Bragdon, Council President
Attest:		Approved as to Form:
Christina Billington, Recording Secretary		Daniel B. Cooper, Metro Attorney

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STAFF REPORT

IN CONSIDERATION OF ORDINANCE NO. 04-1056 FOR THE PURPOSE OF AMENDING METRO CODE CHAPTER 5.01 TO IMPOSE A MORATORIUM UNTIL DECEMBER 31, 2005, ON APPLICATIONS FOR AND AUTHORIZATIONS OF NEW SOLID WASTE TRANSFER STATIONS WITHIN THE METRO REGION; AND DECLARING AN EMERGENCY

Date: July 14, 2004 Prepared by: Bill Metzler

SUMMARY

This report recommends that the Regional Solid Waste Management Plan (RSWMP) and Chapter 5.01 of the Metro Code be amended to implement a moratorium on new solid waste transfer stations in the Metro region until December 31, 2005.

With the RSWMP currently under review and its policies and practices scheduled to be updated in 2005, the Council has requested a review of system regulation issues, including: (a) allocating wet waste to facilities and haulers; (b) capping tonnage at all private transfer stations; (c) authorizing new transfer facilities; and (d) implementing host fees at all transfer stations.

The magnitude of this planning effort necessitates deferring consideration of new transfer station capacity until discussions with Metro Council and the RSWMP update process have both concluded.

A moratorium on new transfer capacity will not negatively impact the region's solid waste system. The region's transfer and disposal needs are well served by six Metro authorized transfer stations, and transfer capacity for wet waste exceeds current need by approximately 1.1 million tons.

BACKGROUND

When adopted in 1995, the Regional Solid Waste Management Plan (RSWMP) stated that the three existing transfer stations (Metro Central, Metro South and Forest Grove) had sufficient capacity to handle the future demand for transfer services. The recommended practice was to build no new transfer stations. A new transfer station could only be authorized upon a finding that (a) the regional waste reduction program had not performed as expected; or (b) regional growth was greater than expected, and service levels could not be maintained because of lack of capacity.

Five years later, in June 2000, the Metro Council amended the RSWMP transfer station provisions (Ordinance No. 00-865) to allow consideration of new transfer stations. The intent was to affirm a need for medium-scale facilities in the solid waste system, and to specify the level of public obligations and operating conditions that would be required of them. Three local transfer stations were authorized with a disposal tonnage cap of 50,000 tons per year, based on the total combined wet and dry waste disposed (excluding recovery).

In October 2001, the Council amended Chapter 5.01 of the Metro Code to establish service areas for transfer stations and revised the definition of a local transfer station (Ordinance No. 01-916C). In

addition, the Council removed the caps on dry waste to increase dry waste recovery, and increased the wet waste tonnage caps at local transfer stations to 65,000 tons per year.

Currently, the region is served by six transfer stations (three local and three regional transfer stations) providing access to disposal and recovery services. The location of the transfer stations are illustrated below in Figure A, with truck travel time zones estimated for each facility.

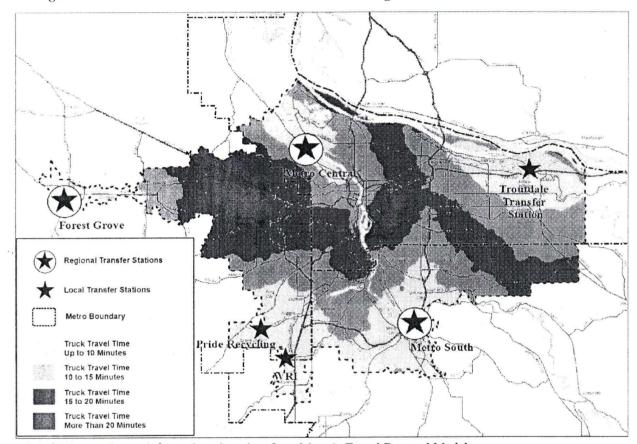


Figure A-Solid Waste Transfer Stations in the Metro Region with Truck Travel Time Zones*

ANALYSIS/INFORMATION

During a June 22, 2004, Council Work Session to review a staff report on transfer station service areas, it was suggested that new transfer station applications be deferred until the system issues are resolved, and that the following short- and long-term approach to resolving solid waste system issues should be considered:

Short-term (next 3 months):

establish a moratorium on new transfer station capacity until the transfer station service
area, and related solid waste system issues have been resolved. Metro will defer
consideration of new transfer capacity until January 2006 to coincide with the conclusion
of the RSWMP update;

^{*} Mid-day truck travel time – based on data from Metro's Travel Demand Model.

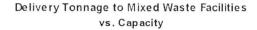
 resolve tonnage inequity issues attributable to service areas by legislatively authorizing a 5% tonnage cap adjustment to WRI, similar to the administrative increase granted to Troutdale Transfer Station.

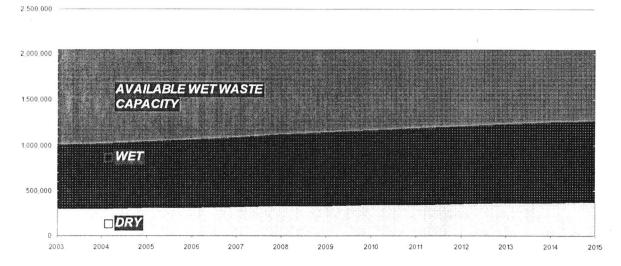
Longer-term (next 18 months):

Undertake an examination of the solid waste system, including

- a) the public role in service provision and system regulation;
- b) allocation of wet-waste tonnage;
- c) instituting tonnage caps at all private transfer stations;
- d) review of policy for considering new transfer station capacity; and
- e) consideration of host fees and community enhancement grant programs for any community with a transfer station.

With a total of six solid waste transfer stations located in the Metro region, a moratorium on new transfer stations will not have adverse system impacts. The six transfer stations provide sufficient access and more than enough capacity. In April 2004, Metro issued its *Regional Transfer Capacity Analysis* report that addressed the question of how much capacity the region's solid waste facilities have to accept and load waste for transport to disposal sites service the region. The analysis concluded that (a) the region's transfer capacity for wet waste currently exceeds the needed capacity by approximately 1.1 million tons per year; and (b) by 2015, the transfer stations that service the region will still have 841,000 tons of unused capacity.





- 1. **Known Opposition**. Opposition is likely from haulers affiliated with an anticipated new transfer station applicant.
- 2. Legal Antecedents. The Regional Solid Waste Management Plan and Metro Code Chapter 5.01.
- 3. Anticipated Effects. Ordinance No. 04-1055 and Ordinance No. 04-1056, will amend the RSWMP and Chapter 5.01 of the Metro Code to implement a moratorium on new transfer stations in the Metro region until December 31, 2005, when the transfer station service area and associated wet-waste system issues are resolved in conjunction with the RSWMP update. Ordinance Nos. 04-1055 and 04-

1056, amending the RSWMP and Chapter 5.01 of the Metro Code are necessary for the immediate preservation of public health, safety and welfare by providing for the effective and comprehensive management of the regional solid waste system. An emergency is therefore declared to exist, and these two ordinances shall take effect immediately, pursuant to Metro Charter section 39(1).

4. Budget Impacts. There are no budget impacts.

RECOMMENDED ACTION

The Chief Operating Officer recommends approval of Ordinances Nos. 04-1055 and 04-1056.

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\$1.50 PARKS ALLOCATION

Metro Council Work Session Tuesday, August 3, 2004 Metro Council Chamber

METRO COUNCIL

Work Session Worksheet

Presentation Date:

Aug 3, 2004; Aug. 10, 2004 Time:

Length: 1 hr

Presentation Title:

New excise tax funding for parks: priorities and options

Department:

Parks and Greenspaces

Presenters:

Jim Desmond, Jeff Tucker; Also invited: Heather Nelson

Kent, Dan Kromer, Jim Morgan, Nancy Chase

ISSUE & BACKGROUND

The Council recently approved and dedicated a \$1.50/ton increase on solid waste excise tax for Parks & Greenspaces, specifically to build and open some of the newly acquired open spaces sites and increase the restoration and enhancement of open space properties. Staff is seeking Council direction about its priorities in order to develop a detailed work plan outlining the expenditure of these new funds.

The original scenarios that staff prepared and reviewed with Council in prior retreats were based on a proposal that would have increased the solid waste excise tax by \$3.00/ton. Later that was revised to \$2.50/ton, and at that sum staff continued to project that four (4) new sites could be opened to the public -- Cooper Mountain, Graham Oaks Natural Area (Wilsonville), Mt. Talbert, and Willamette Cove.

Staff has scheduled three work sessions with Council (Aug. 3, Aug 10, and Sept. 14). At the first session, staff will briefly outline the revisions and reductions to the existing work plan that will be required if the new excise tax remains at \$1.50/ton and is not increased to \$2.50/ton next year. It is noted that this year's budget narrative assumed an additional \$1.00/ton in next year's budget.

Most of the first session (Aug. 3) will be taken up with an exercise where staff will ask the Council to outline and rank in priority order a number of "guiding principles" that direct Metro Parks and Greenspaces programs and activities (similar to the exercise Council did last year with Solid Waste and Recycling department). A rough discussion draft, by no means exhaustive or definitive, is included as Attachment A hereto, to get the discussion started.

Based on the Council's identified priorities, and the feedback given on the question of \$1.50/ton vs. \$2.50/ton in future years, staff will present a revised spreadsheet of projects that could be completed, and the estimated cost and timing of each at the second work session (Aug. 10). Council will be asked to review those projects and give feedback on the department's revised proposed work program and specific feedback on some strategic implementation questions.

At the third work session (Sept. 14), staff will present a complete work plan for review and discussion based on Council directions and prioritization from the two August sessions.

OPTIONS AVAILABLE

See attached draft of some possible guiding principles. Aug. 10 session will examine various project options as outlined on attached spreadsheets.

IMPLICATIONS AND SUGGESTIONS

The number, extent and timing of projects are heavily impacted by whether or not the excise tax increase in future years is \$1.50 or \$2.50/ton. Attached hereto are copies of staff's most recent drafts of a spreadsheet showing the timing and projects that could be completed under a \$2.50 and a \$1.50/ton scenario. Note that at \$1.50/ton, only one rather than four new sites could likely be opened to the public. Staff assumes here that the Department should follow current adopted policy on first funding renewal and replacement of existing facilities, which would commit a significant amount of the new excise tax money as shown on attached spreadsheets.

Staff will review status of renewal and replacement funding for existing facilities.

QUESTION(S) PRESENTED FOR CONSIDERATION

- Identify and prioritize the guiding principles that should direct Metro's Parks and Greenspaces projects and programs.
- 2. Confirm staff assumption of **priority of first funding renewal and replacement** of existing facilities at the level required under Metro Council current policy.
- 3. Discuss with staff the ranking of **specific potential projects** (e.g. Is opening a particular new open space site to the public a higher priority than doing the best possible restoration of habitat on that or other sites? Should staff work first to open Cooper Mountain, Graham Oaks Natural Area or Mt. Talbert? etc.).
- 4. In prioritizing these sites for development and habitat improvements, how important is **leverage and contributions** from local partners? Is garnering outside funding more important than regional equity (geographically, or otherwise, defined)? Should Metro use its capital money as potential match to encourage contributions from partners?
- 5. Should Metro prepare to solely operate these sites? Would the Council consider passing this newly dedicated excise tax revenue for park operations to other park providers instead of Metro directly managing? What about capital construction costs? Would Metro pass through capital dollars to other jurisdictions to manage site

development? How do we measure the value of potential cost savings or efficiencies against the loss of control and visibility? How much will Metro's reputation benefit from direct management of these natural area sites now and in the future? Is direct management necessary in order to establish Metro's role as a "regional" park provider? Can we insure Metro accountability to the public if management responsibilities and funding are given to another agency?

LEGISLATION WOULD BE REQUIRED FOR COUNCIL ACTION _ Yes \underline{X} No DRAFT IS ATTACHED _ Yes \underline{X} No

SCHED	ULE	FOR	WORK	SESSION

Department Director/Head Approval ____ Chief Operating Officer Approval ____

GUIDING PRINCIPLES

- Renewal and replacement of existing facilities
- Regional equity- distribution of facilities and programs
- Habitat restoration taking care of what we have
 Is okay good enough?
 Should sites be better than prior to Metro ownership?
- Public access to purchased open spaces
- <u>Future</u> maintenance costs

 Minimize or provide for infrastructure and habitat
 Is keeping future costs down a guiding principle?
- Partnerships
 Maximize leverage capital and operating
 (= diminishes Metro visibility, control and quality)
- Readiness for future acquisitions
- Trails and direct contribution
- Technical capacity for locals
 Acquisition, restoration, trails
- Integration with broader agency goals

Resources	FTE	Y 2004-05 Budget	FTE	2005-06 Budget	FTE	2006-07 Budget	FTE	7 2007-08 Budget		Y 2008-09 Budget	FTE	Y 2009-10 Budget	FTE	Y 2010-11 Budget		Y 2011-12 Budget	FTE	Y 2012-13 Budget		2013-14	FY 2014-15		FY 2015-16
New Excise Tax		1,640,283		3,028,042		3,109,799		3,193,764		3,279,996		3,368,556	1	3,459,507	,	3,552,913	FIE		FTE		FTE Budget	FT	TE Bud
<u>Capital Improvements</u> Project Manager <u>Capital Completion Date</u>	_	0 59.016	100	00.000		1000000				1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1				0,400,007		3,332,913		3,648,842		3,747,361	3,848,53	9	3,952
Fringe (44%)	1.	0 59,016 25,967		63,206 27,811	1.0	67,694 29,785	1.0	72,500 31,900								1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	T T		1	Name of the last		1 1	100
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Capital Summer 2007		75,000		75,000 750,000		684,750														4/19/200 Modificat	-		
Habitat Improvements "Wilsonville Tract" Natural Area						75,000		75,000		75.000		50,000		50,000						Modificat	uons.		
D/E & Land Use		150,000										00,000		50,000			-			1. Assur	nes August 1st, 200	4 implem	nentation
Capital Summer 2006 Habitat Improvements				1,341,600																date for r	new \$1.50 per ton e	xcise tax.	
Cooper Mountain Natural Area				150,000		100,000		100,000		75,000		75,000								- mar:	and the Tour		
D/E & Land Use						150,000														develope	onville Tract" proper nent. Mt. Talbert is	ty is 1st i	n line for
Habitat Improvements								650,000		750,000		64,650								Mountain	is 3rd.	ZIIU. U00	oper
Willamette Cove								0		50,000		175,000		225,000		150,000							
D/E & Land Use Capital Summer 2010												50,000		0	-								
Habitat Improvements												250,000		0									
perations - New Facilities	819	7740798		F-1-1-1-1		o Caracona	Cintro so		200 - 100			50,000		0		0							
Maint & Operations-Mt Talbert Maint & Operations-Wilsonville Tract		0		0		0	0.84	118,471	0.84	122,025	0.84	125,686	0.84	129,456	0.04	422.000		L. Carrier of	100	25/28/8	17 16 C		ASSESS STATE
Maint & Operations-Cooper Mountain		0		0	1.33	171,628	1.33	176,777	1.33		1.33	187,542	1.33	129,456	0.84 1.33		1.33		0.84 1.33		0.84 145,704		84 150
Maint & Operations-Will. Cove (None) Renewal & Replacement - New Facilities		0		0		0		0		0		0	1.33	193,169	1.33	198,964	1.33	204,933	1.33		1.33 217,413 1.33 217,413	-	33 223 33 223
		0		0		55,167	-	107,087		110,300		113,609		179,108		184,481		190,016		0 195,716	(
arks & Visitor Services Division Renewal & Replacement	The second	330,000		336,600	A Metur	240.000	19.30	10 400 14 32 1	5,000	Mark Addition	55 (19) A		1000 600 600		A STATE	L SAGAR PRO	11 745	.00,010	San artistante	195,710	201,587		207,
Project Manager (for R&R)	0.5	34,151	0.5	36,576	0.5	343,332 39,173	0.5	350,199 41,954	0.5	357,203 44,933	0.5	364,347		371,634	100	379,066	R. S. S. T.	386,648		394,381	402,268	1 1 5 11 6	410,
Seasonals Fringe		25,000 17,276		25,500 18,388		26,010	7.0	26,530	0.5	27,061	0.5	47,806 27,602	0.5	48,762 28,154	0.5	49,737 28,717	0.5	50,732 29,291	0.5	51,747	0.5 52,782	0.	0.5 53,
M&S Support		14,015		18,388		19,577 14,581	+++	20,847 14,873		22,206 15,170		23,519		23,989		24,469		29,291	1	29,877 25,458	30,475 25,967		31, 26,
Contingency		3,618		3,790		3,974		4,168		4,375		15,474 4,576		15,783 4,668		16,099 4,761		16,421		16,749	17,084		17,
Manager 1	MAKE.	ACCUMUM TO	inantes.	AND VIEW	SC SEGO		and the same of		155 Jan 188				BHS SUBTER	1,500	NO. OF THE	4,701	Maria San Area	4,856		4,953	5,052		5,1
Property Manager			0.5	40,957 14,617	0.5	43,865	0.5	45,048	0.5		0.5		0.5	47,805	0.5	48,761	0.5	49,737	0.5	50.724	0.5	6 to 50 kg	No.
Forester/Project Manager Regional Park Supervisor			1.0	49,511	1.0	14,909 53,026	0.25 1.0	15,207 56,791	0.25		0.25		0.25	16,138	0.25	16,461	0.25	16,790	0.5	50,731 17,126	0.5 51,746 0.25 17,468		.5 52,7 25 17,8
Park Ranger			0.0	0	1.0	62,571	1.0	67,014	1.0	71,772	1.0	76,867	1.0	66,444 82,325	1.0	67,773 86,940	1.0		1.0	70,511	1.0 71,921	1.	.0 73,3
Seasonals Fringe			0.0	0	1.0	43,629 15,606	1.0	44,502 15,918	1.0	45,392 16,236	1.0	46,300 16,561	1.0	47,226	1.0	48,170	1.0	49,134	1.0	90,452 50,117	1.0 92,261 1.0 51,119	1.0	.0 94,1 .0 52,1
M&S		40,000		21,785 140,000		71,464		75,488		79,775		84,346		16,892 87,758	+	17,230 90,820		17,575 92,636		17,926	18,285	1.	18,6
Vehicle DRC Services		0		18,800		142,800 18,800		145,656		148,569		151,541		154,571		157,663		160,816		94,489 160,816	96,378 164,032		98,3 167,3
Contingency		35,000 1,600		36,050		37,132		38,245		39,393		40,575		41,792	-	0 43,046		0 44,337		0	0		
anning & Education Division	100	1,000		9,204		16,316	+	16,215		16,903		17,630		18,209		18,744		19,119		45,667 19,372	47,037 19,760		48,4 20,1
Naturalist	S 84 10 15	12, 17 (18 30)	0.5	24,068	1.5	74,369	2.0	102,134	1 00	405 400	TO PLACE				10 State 1	Link way				AN OWNER COME	10,700	a training	20,1
Program Asst - Volunteer Fringe (44%)					0.5	17,940	0.5	102,134	0.5	105,198 20,578	2.0 0.5	108,354 22,039	2.0 0.5	111,604 23,603	2.0		2.0		2.0	121,953	2.0 125,612	2.0	0 129,3
Other M&S		15,000		10,590 15,300		40,616 20,606		53,393		55,341	0.0	57,373	0.5	59,491	0.5	25,279 61,702	0.5	27,074 64,009	0.5	28,996 66,418	0.5 31,055	0.5	5 33,2
DRC Services Contingency		15,000		15,450		15,914		21,018 16,391		21,438 16,883		21,867 17,389		22,305		22,751		23,206		23,670	68,933 24,143		71,5 24,6
		600		1,998		5,391		7,080		7,352		8,385		17,911 8,680	+	18,448 8,987		19,002 9,308		19,572	20,159		20,7
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Acquisition Negotiations									1.0	77,648	1.0	83,161	1.0	89,065	1.0	95,389	1.0	102,162	1.0	109,415	1.0 117,184	1.0	0 125,50
Lead Real Estate Negotiator Fringe (44%)			0.0	0	1.0	87,014	1.0	89,625	1.0	92,314	1.0	95,083	1.0	97,935	1.0	100,874	1.0	102.000				1.0	
Feasibility Studies/Env. Assessments/Prof. Services		10,000		20,000		38,286 20,000		39,435 20,000	+ 1	74,783		78,427	1.0	82,280	1.0	86,356	1.0	103,900 90,667	1.0	107,017 95,230	1.0 110,227 100,061	1.0	0 113,53 105,17
DRC Services Regional Trails ROW Acquisition/Construction		25,000		25,750		26,523		27,318		20,000 28,138		20,000 28,982		20,000 29,851		20,000 30,747	-	20,000	1	20,000	20,000		20,00
ministration Dt. 1.1		Name of the last o	2000	70,000		100,000		100,000		100,000		100,000		100,000		100,000		31,669 100,000		32,619 100,000	33,598 100,000		34,60
Secretary	1.0	33,163	1.0	34,158	1.0	35,182	1.0	20 000	100	07.00	1049	9 N 19			1000	A 200 E 20	E 1. 10		100000000000000000000000000000000000000		100,000		100,00
Procurement Assistant (Prog. Asst. 2) Fringe (44%)	0.0	0	0.5	20,778	0.5	21,402	1.0 0.5	36,238 22,044	0.5	37,325 22,705	1.0 0.5	38,445 23,386	1.0 0.5	39,598	1.0	40,786	1.0	42,010	1.0	43,270	1.0 44,568	1.0	45,90
A&S	+	14,592 2,900		24,172 2,987		24,897 2,987		25,644		26,413	3.0	27,206	0.5	24,088 28,022	0.5	24,810 28,862	0.5	25,555 29,728	0.5	26,321 30,620	0.5 27,111	0.5	27,92
Contingency		2,026		3,284		3,379		2,987 3,476		2,987 3,577		2,987 3,681		2,987		2,987		2,987		2,987	31,539 2,987		32,48
olving Open Spaces Acquisition Fund acquisition of Open Space Properties	959		1000	r sarais		1600		x 5.26. 1	206		New York	NOW!		3,788	1000	3,898		4,011	SECTION AND ADDRESS	4,128	4,248	in sala	4,37
irect Cost Increases ce Space Expansion		0		75,299		193,640		374,841		403,941		420,918		489.577		400,000 506,910		400,000		412,000	424,360		437,09
set transfer from S&B Fund														,		500,910		524,376		540,946	558,162		576,05
al Expenditures	-	12,431																					
	2.50	941,355	5.25	3,517,523	11.08	3,028,934	12.42	3,271,227	12.42	3,492,296	12.42	3,344,143	13.75	3,292,838	13.75	3,657,943	13.75	3,596,144	13.75	3,694,514	13.75 2.700.000	40.75	0.005
renue minus Expenses		698,928		-489,481		80,865		-77,463		-212,301		24,413		166,668		-105,030		52,698	.0.73		13.75 3,799,690	13.75	3,908,54
nd Balance		698,928		209,447		290,312		212,849		549		24,962		191,630						52,847	48,849		43,906
												24,002		191,030		86,600		139,298		192,145	240,994		284,900

		2004-05 Budget	FY FTE	2005-06 Budget	FY FTE	7 2006-07 Budget	FY FTE	/ 2007-08 Budget	FY FTE	2008-09 Budget	FY FTE	2009-10		Y 2010-11		(2011-12		2012-13		2013-14		2014-15		Y 2015-16
Resources New Excise Tax	1						A LEL	444, 151	1 - 12		FIE		FTE	Budget	FTE	Budget	FTE	Budget	FTE	Budget	FTE	Budget	FTE	Budge
		1,788,077	-	1,836,355		1,885,936	1	1,936,856	-	1,989,152		2,042,859		2,098,016		2,154,662		2,212,838		2,272,585		2,333,945		2,396,9
Capital Improvements Project Manager	1.0	59,016	1.0	63,206		The state of the s	Specific 15		1	1.000		i i	100	194			Marie I			- 110.00	Barrier .	a delegan	11.50	12. S. San &
Fringe (44%)	1.0	25,967	1.0	27,811																				
Mt Talbert D/E & Land Use																								
Capital		0		0			-																	
Habitat Improvements				0		0		0							-									
Wilsonville Tract																	-		-				-	
D/E & Land Use Capital		150,000		1,434,750		0																		
Habitat Improvements				1,434,730		350,000		160,000		35,000	-													
Cooper Mountain						553,646		100,000		00,000									-					
D/E & Land Use Capital								0		0													-	
Habitat Improvements							-	0		0		0		0										
Willamette Cove								0		U		U		0		0			-					
D/E & Land Use								0		0				0							+			
Capital Habitat Improvements	-						-	0		0				0										
							-	0		0				0	-									
Operations - New Facilities Maint & Operations-Mt Talbert	Section	0		0	100			Sept.			Marian.						NAME OF	The Sales Marks		PASSAGE.	Market Total	Daniel States	1000	
Maint & Operations-Wilsonville Tract		0		0	1.33	0 171,628	1.33	176,777	1.33	182,080	1.33	187,542	1.33	0	4.00	0		0		0		0		P 410
Maint & Operations-Cooper Mountain		0		0	1.00	0	1.00	0	1.55	0	1.33	107,542	1.33	193,169	1.33	198,964	1.33	204,933	1.33	211,081	1.33		1.33	223,93
Maint & Operations-Will. Cove (None) Renewal & Replacement - New Facilities		0		0		0		0		0		0		0		0	+	0		0		0	-	
		0		0		55,167		56,822		58,526		60,282		62,091		63,953		65,872		67,848		69,884		71,98
Parks & Visitor Services Division		000.00	444		A SERVE	1000000		E THE	A STATE OF		REAL POL	100 M			and the second		-21, LA 194		15 N 15 15			APIC AND AND TO		
Renewal & Replacement Project Manager (for R&R)	0.5	330,000 34,151	0.5	336,600 36,576	0.5	343,332	0.5	350,199	0.5	357,203	-	364,347		371,634		379,066		386,648		394,381	200000000000000000000000000000000000000	402,268	1	410,31
Seasonals	0.0	25,000	0.5	25,500	0.5	39,173 26,010	0.5	41,954 26,530	0.5	44,933 27,061	0.5	47,806 27,602	0.5	48,762 28,154	0.5	1000 1000	0.5		0.5		0.5	52,782	0.5	53,83
Fringe		17,276		18,388		19,577		20,847		22,206		23,519		23,989		28,717 24,469		29,291 24,958		29,877 25,458	-	30,475		31,08
M&S Support		14,015		14,295		14,581		14,873		15,170		15,474		15,783		16,099		16,421		16,749	+	25,967 17,084		26,48 17,42
Contingency		3,618	1	3,790		3,974		4,168		4,375		4,576		4,668		4,761		4,856		4,953		5,052		5,15
Natural Resources Stewardship	Marchael	10.00	1986	TOTAL S	O. Global						EFRE E		241202		633336			PARTITION OF THE		STEEL ST	BANK STATE	ATT IN SECURIC CASE AT	Sold Francisco	Straken Process
Manager 1 Property Manager	-		0.5	42,587	0.5	43,865	0.5	45,048	0.5	45,949	0.5	46,868	0.5	47,805	0.5	48,761	0.5	49,737	0.5	50,731	0.5	51,746	0.5	52,78
Forester/Project Manager			0.25	14,475	0.25	14,909	0.25 1.0	15,208 56,791	0.25	15,512	0.25	15,822	0.25	16,138	0.25		0.25		0.25	17,126	0.25	17,469	0.25	
Regional Park Supervisor			0.0	0	0.0	0	1.0	67,014	1.0	60,823 71,772	1.0	65,142 76,867	1.0	66,445 82,325	1.0		1.0		1.0	70,512	1.0	1 1 1 1 1 1 1 1 1 1	1.0	
Park Ranger			0.0	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0	02,323	0.0		0.0	No. 20 (20 (20 (20 (20 (20 (20 (20 (20 (20	1.0 0.0	90,452	1.0 0.0	92,261	1.0	
Seasonals Fringe				0		0		15,918		16,236		16,561		16,892	0.0	17,230	0.0	17,575	0.0	17,926	0.0	18,285	0.0	18,65
M&S		40,000		40,000		40,000		55,907		59,803		63,974		66,979		69,625		71,017		72,437		73,886		75,36
Vehicle		40,000		40,000		18,800		140,000 18,800	-	142,800		145,656		148,569		151,541		154,571		154,571		157,663		160,81
DRC Services		35,000		36,050		37,132		38,245		39,393		40,575		41,792	-	43,046		44,337	-	0 45,667	-	17.027		40.44
Contingency		1,600		1,600		2,352		14,177		14,057		14,728		15,248		15,724		16,039		16,236	++	47,037 16,561		48,448 16,893
Planning & Education Division	alle e de	Park Contract	1000	THE STATE OF THE S	STATE OF	ex resignations.		REMARK BUT A	TOTAL DESIGNATION	150.000.000	Service Control	EN CONTRACTOR			SENSES CRITICAL	100 110 100 100 100 100 100 100 100 100	9073617 1	Company of the Compan	CHECKER LANGER	#100/P0000000000000000000000000000000000	Maria Maria Cara Cara	10,001	70 5 4000	10,03
Naturalist					1.0	49,579	1.0	51,067	1.0	52,599	1.0	54,177	1.0	55,802	1.0	57,476	1.0	59,200	1.0	60,976	1.0	62,806	1.0	64.60
Program Asst - Volunteer Fringe (44%)		0			0.5	17,940	0.5	19,213	0.5	20,578	0.5	22,039	0.5	23,603	0.5		0.5		0.5	28,996	0.5		0.5	
Other M&S		15,000		15,300		29,708 20,606	-	30,923 21,018		32,198		33,535		34,938		36,412		37,961		39,588		41,299	5.0	43,098
DRC Services		15,000		15,450		15,914		16,391		21,438 16,883		21,867 17,389		22,305 17,911		22,751 18,448		23,206		23,670		24,143		24,626
Contingency		600		612		3,963		4,139		4,323		5,265		5,466		5,677		19,002 5,898		19,572 6,129	++	20,159 6,372		20,764
Technical Services Program	15-12-7		w William	STOLEN STATE	Sall Entertain		The National		107710000	A CONTRACTOR OF THE	SAME SHOOM	ACT IN CONTRACTOR	La constant	WT 1 15 STATE OF THE STATE OF				E ACOMO DE PORTO DE LA COMO DE PORTO DE LA COMO DE LA C		0,120		0,372		6,627
Regional Planner		man and the state of the state			1.0	67,694	1.0	72,500	1.0	77,648	1.0	83,161	1.0	89,065	1.0	95,389	1.0	102,162	1.0	109,415	1.0	117 104	4.0	405.50
Acquisition Negotiations Lead Real Estate Negotiator			0.5											55,000	1.0	55,555	1.0	102, 102	1.0	109,415	1.0	117,184	1.0	125,504
Real Estate Negotiator			0.0	0	0.0	87,014 0	0.0	89,625	0.0	92,314	0.0	95,083	0.0	97,935	0.0	100,874	0.0		0.0	107,017	0.0	110,227	0.0	113,534
Fringe (44%)			0.0	0	0.0	68,072	0.0	71,335	0.0	74,783	0.0	78,427	0.0	82,280	0.0	0	0.0	0	0.0	0	0.0	0	0.0	
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DRC Services Regional Trails ROW Acquisition/Construction		25,000		25,750		26,523		27,318		28,138		28,982		29,851		30,747		31,669		32,619	+	33,598	-	34,606
				0	-	0	+	0		0		0		0		0		0		0		0		0 7,000
Administration Division					10.00	1047		MA CHA	TO VOICE			SAN TURNE		PORTED A	State of the				A CALLED	N THE WAR	7.56	St. Douglastow		Carried to establish
Secretary Procurement Assistant (Prog. Asst. 2)	0.0	33,163	0.0	34,158	1.0	35,182	1.0	36,238	1.0	37,325	1.0	38,445	1.0	39,598	1.0	40,786	1.0	42,010	1.0	43,270	1.0	44,568	1.0	45,905
Fringe (44%)	0.0	14,592	0.0	15,029	0.0	15,480	0.0	0 15,945	0.0	16,423	0.0	16.016	0.0	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0	C
M&S		2,900		2,987		2,987		2,987		2,987	+	16,916 2,987		17,423 2,987	-	17,946 2,987	-	18,484 2,987		19,039		19,610		20,198
Contingency		2,026		2,087		2,146		2,207		2,269		2,334		2,400		2,469		2,539		2,987 2,612	+	2,987 2,687	-	2,987 2,764
Revolving Open Spaces Acquisition Fund	1314		المناورة	Street Land					10000000			State age of Samuella		VSSS/BITCOPP & CO.	e Consultation			2,555		2,012		2,007		2,764
Acquisition of Open Space Properties								e so so mission		0		0		0	1027	0	T	0	PATE AND	0	PROSE .	0	1	
Indirect Cost Increases		0		75,299		145,261		231,750		311,579		326,015		341,101		354,219		367,349		270.450				
Office Space Expansion		100,000								,		020,010		041,101		334,219		307,349		379,459	-	392,085		405,255
Offset transfer from S&B Fund		12,431																			+ +			
Total Expenditures	2.50	956,355	3.25	2,282,301	6.08	1,768,569	8.08	2,011,933	8.08	2,004,382	8.09	2,043,961	8.08	2 442 440	0.00	2 400 000	0.00	0.045.005						
Revenue minus Expenses		831,722		-445,947	2.50		0.00		0.00		0.00		6.08	2,113,110	80.8	2,180,683	8.08	2,245,693	8.08	2,308,333	8.08	2,376,594	8.08	2,447,446
						117,367		-75,077		-15,230		-1,102	+ +	-15,094		-26,021		-32,854		-35,748		-42,649		-50,485
Fund Balance		831,722		385,775		503,142		428,065		412,835		411,732	_	396,638					1					

FISH AND WILDLIFE HABITAT PROGRAM – REGIONAL FACILITIES IN THE ESEE ANALYSIS

Metro Council Work Session Tuesday, August 3, 2004 Metro Council Chamber

METRO COUNCIL

Work Session Worksheet

Presentation Date: Aug 3, 2004 Time: Length: 1/2 hour

Presentation Title: Fish and Wildlife Habitat Program – Regionally significant public

facilities

Department: Planning

Presenters: Krigger, Deffebach

ISSUE & BACKGROUND

In the Resolution 03-3376B approved by Council in October, Council directed to staff define Regionally Significant Public Facilities and bring back information to allow Council to determine the appropriate urban development category for these land use types. Staff considered concerns presented in public testimony that some major educational and medical facilities may be undervalued in the economic model.

In developing a definition of these major facilities, staff consulted with several representatives of major educational and medical institutions. While not trying necessarily to limit the definition to these types of facilities, they clearly fit the description that staff has developed the best. The attachment presents the definition and identifies two alternative approaches for ranking these facilities: 1) move all into high development value category; or) move low ranking into medium development value category, leave medium and high as is. A third option would be to leave the identification of regionally significant facilities and their urban development value to a case-by-case determination.

Staff continues to develop an approach to how these facilities may be affected in the program, which is related to but separate from the ESEE definition.

OPTIONS AVAILABLE

The Council Informal is an opportunity for the Council to review the proposed definition, suggest staff to make changes, and to give direction as to how these facilities should rank in terms of their urban development value.

IMPLICATIONS AND SUGGESTIONS

The decision, when made as part of the final Fish and Wildlife Habitat Program adoption, will affect the designation of strictly, moderately, lightly limit or allow for regionally significant public facilities.

QUESTION(S) PRESENTED FOR CONSIDERATION

Staff requests that Councilors consider if this definition is what they had in mind and if
they have a preference as to the treatment of these facilities in the urban development
value.

LEGISLATION WOULD BE REQUIRED FOR COUNCIL ACTION DRAFT IS ATTACHEDYes X No	Yes _XNo	
Department Director/Head Approval Chief Operating Officer Approval		

REFINEMENT TO METROSCOPE

Metro Council Work Session Tuesday, August 3, 2004 Metro Council Chamber

METRO COUNCIL

Work Session Worksheet

Presentation Date: August 3, 2004

Time:

Length: 15 min

Presentation Title:

DLCD Technical Assistance Grant

Department:

Planning

Presenters:

Lydia Neill and Dennis Yee

ISSUE & BACKGROUND

Metro proposed and was awarded a \$100,000.00 state grant for a multi-phase project to automate the Metroscope model. The Department of Land Conservation and Development technical assistant grant is for some staff cost and professional services to assist Metro in verifying information regarding redevelopment and infill, identifying factors for redevelopment and linking the economic forecast to Metroscope.

This research grant will help prepare Metro's research tools and data for scenario testing in Phase II of the Big Look work program.

Because of the grant cycle, neither the grant nor the professional services contract is included in the 2004/05 budget.

The grant work tasks are:

- Verify the refill assumptions on employment and housing land, which are used in Metro Urban Growth Reports.
- Verify the Metro's forecast capability for refill, specifically, identify any other factors that contribute or are indicators of refill.
- Better understand redevelopment potential. Through a charrette process sketch out, potential redevelopment scenarios for key areas in the region. This task is intended to provide guidance on the level of redevelopment that is possible in antiquated employment and industrial areas.
- Link the Regional Economic Forecast to Metroscope and provide a picture of the impacts of land use on job growth in the region.

The work program will be initiated in August of 2004 and be completed by spring of 2005. Metro will provide staff support for research, modeling and charrette support as well as GIS analyses. Approximately .4 FTE will be allocated to this project, a \$25,000 in planning staff contribution and an additional \$10,000 in data resource services. This match is already included in the Big Look program budget.

OPTIONS AVAILABLE

IMPLICATIONS AND SUGGESTIONS

Because of the grant cycle, neither the grant nor the professional services contract is included in the 2004/05 budget. In order to meet the terms of the grant, Metro needs to issue an RFP and contract with a consultant for services by mid September. In order to issue the RFP in a timely fashion, staff requests that the Council approve a ten-day letter to issue the RFP instead of requiring the RFP/contract come before them.

If a 10-day letter is not approved, project start up will likely be delayed 6 weeks. The Council's remaining work sessions and regular meetings are fully scheduled for August, which delays consideration of an RFP until September.

QUESTION(S) PRESENTED FOR CONSIDERATION

In order to issue the RFP and sign a contract for services in a timely fashion, staff requests that the Council approve a ten-day letter to issue the RFP instead of requiring the RFP/contract come before them.

LEGISLATION WOULD BE REQUIRED FOR COUNCIL ACTIONYes DRAFT IS ATTACHEDYesNo	X_No
SCHEDULE FOR WORK SESSION	
Department Director/Head Approval Chief Operating Officer Approval	

C:\worksession form DLCDgrant80304.doc

Oregon Department of Land Conservation and Development FY 03-05 Grant Agreement			Date	July 16, 2004	
			Type of Grant	Technical Assistance	
Grantee Name Metro		Grant No.	TA-U-05-162		
Street Address 600 N.E. Grand Avenue Portland, Oregon		DLCD Share of Cost \$100,000			
Closing Date	Closing Date April 30, 2005		Grantee Share of Cost (if applicable) Not Required		
Authority	State General Fund Federal Fund X		Total Cost \$100,000		
Project Title					
Examining Opportunities for Additional Capacity for Jobs and Housing in the Metro region					
Grantee Representative DLCD C			rant Manager		
			ernekees, Regional Representative		
(503) 797-1735		The second secon	(503) 731-4065 extension 34		
			rnekees@state.or.us		

This grant, approved by the Director of Land Conservation and Development, acting on behalf of the Land Conservation and Development Commission, is issued in duplicate and constitutes an obligation of funds in return for the work described herein. By signing the two documents, Grantee agrees to comply with the grant provisions checked below and attached. Upon acceptance by Grantee, the two signed documents shall be returned to DLCD. Grantee shall sign both copies of this agreement and return both signed copies to DLCD within 30 days of the date at the top of this page. If not signed and returned without modification by Grantee within 30 days of receipt, the DLCD Grant Manager may unilaterally terminate this grant. Upon receipt of the signed agreement the DLCD Grant Program Manager shall sign and return one copy to Grantee.

The effective date of this agreement is the latest date on which all parties have signed this agreement. Funds provided in this grant can only be used for expenditures incurred after that date and before the date specified above as the closing date. This grant may be amended according to the policies and procedures of DLCD, and with the agreement of all parties to the agreement, but the closing date cannot go beyond the end of the State of Oregon fiscal biennium: June 30, 2005.

Components of the agreement and required signatures are on the following page.

	Special Award Conditions
	Department of Land Conservation and Development Standard Award Conditions
	Attachment A: Grant Application
	Attachment B: Contact Names and Addresses
7	Attachment C: Request for Reimbursement Form and Instructions

Signature of Authorized Official For the Grantee	Title	Date
Diedeman	Contract	7/22/04
Signature of DLCD Grant Program Manager	Title	Date

SPECIAL AWARD CONDITIONS

- 1. This award, number A-U-05-163, to Metro, supports the work in the grant application which is incorporated into this award by Attachment A. Where the terms of the award and proposal differ, the terms of this award shall prevail.
- 2. Grantee will coordinate closely with the grant manager on the selection of a consultant and will obtain DLCD approval of any consultant contracted to do the work of this grant.
- 3. Grantee will provide prior notice of work sessions and timely review of drafts to the grant manager.
- 4. The cover or the title page of all reports, studies, and other documents supported in whole or in part by this award shall acknowledge the financial assistance provided by the Department of Land Conservation and Development.
- 5. Grantee agrees to provide copies of all final products produced under this grant to DLCD in the manner described in the following table and in Attachment A. DLCD may display appropriate products on its "home page".
- 6. Grantee agrees to perform the following activities in support of Metro's application, described in further detail in Attachment A. Where appropriate, a reference to the application numbering has been made in the Item # column.

Item #	Product, Activity, or Payment	Due Date	Reimbursement Amount
Task 1	Refine Work Program and schedule. Refined Scope of Work will include two specific elements of "Phase 2" in the Regional Growth Concept: Update and Refinement (The Big Look) Proposed Planning Process; B.: Research and Development of Bettah Analytic Tools: 1. "Improve employment land information" and 2. "Efficiency improvements" Product: Revised work program	8/31//04	
1B Task 1	Establish technical groups (local/state modelers) to advise Product: List of members with affiliation and contact information, meeting schedules	8/31/04	
2A Task 2	Build database Product: Status report on database	9/30/04	

	7	
Product, Activity, or Payment	Due Date	Reimbursement Amount
Interim Payment: Reimbursement, on or after September 30, 2004, of up to \$12,000 upon submittal of: Products listed in Items 1A, 1B, and 2A; and a signed DLCD interim reimbursement request acceptable to DLCD. Submit one copy each of the deliverables to the grant manager and grant specialist to addresses listed in Attachment B. Send the reimbursement form from Attachment C and accompanying documentation to the grant specialist.	9/30/04	\$12,000
Update a new employment refill database Product: New employment refill database provided in hard copy and on CD-ROM	10/29/04	
Complete analyses of historical data Product: Final draft of memorandum summarizing analyses of historical data	10/29/04	
Recommend new factors to identify refill opportunities Product: Final draft of memorandum with recommendation for potential new factors and how they would be integrated into Metroscope redevelopment and infill model equations	10/29/04	
Interim Payment: Reimbursement, on or after October 29, 2004, of up to \$50,000 upon submittal of: Products listed in Items 2B, 2C, and 2D; and a signed DLCD interim reimbursement request acceptable to DLCD. Submit one copy each of the deliverables to the grant manager and grant specialist to addresses listed in Attachment B. Send the reimbursement form from Attachment C and accompanying documentation to the grant specialist.	10/29/04	\$50,000
	Interim Payment: Reimbursement, on or after September 30, 2004, of up to \$12,000 upon submittal of: Products listed in Items 1A, 1B, and 2A; and a signed DLCD interim reimbursement request acceptable to DLCD. Submit one copy each of the deliverables to the grant manager and grant specialist to addresses listed in Attachment B. Send the reimbursement form from Attachment C and accompanying documentation to the grant specialist. Update a new employment refill database Product: New employment refill database provided in hard copy and on CD-ROM Complete analyses of historical data Product: Final draft of memorandum summarizing analyses of historical data Recommend new factors to identify refill opportunities Product: Final draft of memorandum with recommendation for potential new factors and how they would be integrated into Metroscope redevelopment and infill model equations Interim Payment: Reimbursement, on or after October 29, 2004, of up to \$50,000 upon submittal of: Products listed in Items 2B, 2C, and 2D; and a signed DLCD interim reimbursement request acceptable to DLCD. Submit one copy each of the deliverables to the grant manager and grant specialist to addresses listed in Attachment B. Send the reimbursement form from Attachment C and accompanying documentation to the	Interim Payment: Reimbursement, on or after September 30, 2004, of up to \$12,000 upon submittal of: Products listed in Items 1A, 1B, and 2A; and a signed DLCD interim reimbursement request acceptable to DLCD. Submit one copy each of the deliverables to the grant manager and grant specialist to addresses listed in Attachment B. Send the reimbursement form from Attachment C and accompanying documentation to the grant specialist. Update a new employment refill database Product: New employment refill database provided in hard copy and on CD-ROM Complete analyses of historical data Product: Final draft of memorandum summarizing analyses of historical data Recommend new factors to identify refill opportunities Product: Final draft of memorandum with recommendation for potential new factors and how they would be integrated into Metroscope redevelopment and infill model equations Interim Payment: Reimbursement, on or after October 29, 2004, of up to \$50,000 upon submittal of: Products listed in Items 2B, 2C, and 2D; and a signed DLCD interim reimbursement request acceptable to DLCD. Submit one copy each of the deliverables to the grant manager and grant specialist to addresses listed in Attachment B. Send the reimbursement form from Attachment B. Send the reimbursement form from Attachment B. Send the reimbursement form from Attachment C and accompanying documentation to the

Item #	Product, Activity, or Payment	Due Date	Reimbursement Amount
3A Task 4	Prepare and debug program to link forecast model with Metroscope Product: Memorandum outlining the model changes	1/31/05	
3B			
Task 3	Design process for and conduct charrette to explore employment and residential intensification in selected areas		
	Product: Report identifying selected redevelopment areas, reasons for selections, list of background materials and maps used	3/31/05	
3C			
Task 3	Recommend implementation of charrette results in Metroscope		
	Product: Charrette products and sketch pro formas; memorandum recommending how information can be implemented into the Metroscope modeling/policy analysis process	4/29/05	
P3	Final Payment: Reimbursement for work completed through April 29, 2005, of up to \$38,000 or the amount of unexpended grant funds upon submittal of: Products listed in Items 3A, 3B and 3C; a final report; and a signed DLCD final reimbursement request acceptable to DLCD.	4/20/05	¢29.000
	Submit, no later than May 30, 2005 one copy each of the deliverables to the grant manager and grant specialist to addresses listed in Attachment B. Send the reimbursement form from Attachment C and accompanying documentation to the grant specialist.	4/29/05	\$38,000
		TOTAL =	\$100,000

STANDARD AWARD CONDITIONS

- 1. **DLCD Funds:** DLCD certifies that at the time this grant is written sufficient funds are available and authorized.
- 2. **Reporting:** At any time during the grant period, when requested by the DLCD grant manager, Grantee shall provide a written report on the status and progress of work performed under this grant.
- 3. Payments: DLCD payments to Grantee shall be made in accordance with the grant payment schedule described in the "Product, Activity, or Payment" table of this agreement. Payment is contingent upon DLCD's acceptance of the products produced under the grant. Grantee agrees that reimbursement of all payments is contingent upon compliance with all the terms and conditions of this grant agreement.
- 4. **Penalty:** Payments to Grantee may be withheld or reduced if DLCD determines that work performed under the grant is unsatisfactory, based on the best professional judgment of the DLCD Grant Manager, or if one or more terms or conditions of this agreement have not been met.

5. Termination:

- a. <u>DLCD's Right to Terminate at its Discretion</u>. At its sole discretion, DLCD may terminate this Grant Agreement:
 - i. For its convenience upon thirty (30) days' prior written notice by DLCD to Grantee:
 - ii. Immediately upon written notice if DLCD fails to receive funding, appropriations, limitations, allotments or other expenditure authority at levels sufficient to pay for the Work or Work Products; or
 - iii. Immediately upon written notice if federal or state laws, regulations, or guidelines are modified or interpreted in such a way that the DLCD's purchase of the Work or Work Products under this Grant Agreement is prohibited or DLCD is prohibited from paying for such Work or Work Products from the planned funding source.
- b. <u>DLCD's Right to Terminate for Cause</u>. In addition to any other rights and remedies DLCD may have under this Grant Agreement, DLCD may terminate this Grant Agreement immediately upon written notice by DLCD to Grantee, or at such later date as DLCD may establish in such notice, or upon expiration of the time period and with such notice as provided below, upon the occurrence of any of the following events:
 - i. Grantee is in default because Grantee institutes or has instituted against it insolvency, receivership or bankruptcy proceedings, makes an assignment for the benefit of creditors, or ceases doing business on a regular basis;
 - ii. Grantee is in default because Grantee commits any material breach or default of any covenant, warranty, obligation or agreement under this Grant Award, fails to perform the Work under this Grant Award within the

time specified herein or any extension thereof, or so fails to pursue the Work as to endanger Grantee's performance under this Grant Award in accordance with its terms, and such breach, default or failure is not cured within 14 calendar days after DLCD's notice, or such longer period as DLCD may specify in such notice.

- c. <u>Grantee's Right to Terminate for Cause</u>. Grantee may terminate this Grant Award with written notice to DLCD upon the occurrence of the following events:
 - i. DLCD is in default because DLCD fails to pay Grantee any amount pursuant to the terms of this Grant Agreement, and DLCD fails to cure such failure within thirty (30) calendar days after Grantee's notice or such longer period as Grantee may specify in such notice; or
 - ii. DLCD is in default because DLCD commits any material breach or default of any covenant, warranty, or obligation under this Grant Agreement, fails to perform its commitments hereunder within the time specified or any extension thereof, and DLCD fails to cure such failure within thirty (30) calendar days after Grantee's notice or such longer period as Grantee may specify in such notice.
- d. Return of Property. Upon termination of this Grant Award for any reason whatsoever, Grantee shall immediately deliver to DLCD all of DLCD's property (including without limitation any Work or Work Products for which DLCD has made payment in whole or in part) that is in the possession or under the control of Grantee in whatever stage of development and form of recordation such Grantee property is expressed or embodied at that time. Upon receiving a notice of termination of this Grant Agreement, Grantee shall immediately cease all activities under this Grant Award, unless DLCD expressly directs otherwise in such notice of termination. Upon DLCD's request, Grantee shall surrender to anyone DLCD designates, all documents, research or objects or other tangible things needed to complete the Work and the Work Products.
- e. Termination under Section 5 shall be without prejudice to any claims, obligations, or liabilities either party may have incurred prior to such termination.
- 6. Failure to Comply: If Grantee fails to comply with any of the requirements or conditions of this agreement, DLCD may, without incurring liability, refuse to perform further pursuant to this agreement. DLCD shall make no further reimbursement to Grantee and Grantee shall upon demand by DLCD promptly repay DLCD.
- 7. Accounting and Fiscal Records: Using standard accepted accounting and fiscal records, the Grantee shall maintain records of the receipt and expenditure of all funds subject to this grant agreement for a period of three years after the closing date. Grant accounting records will be separately maintained from other accounting records.
- 8. Closeout report: The Grantee shall submit a closeout report to DLCD within 30 days after termination of the grant period.

- 9. Subsequent funding: Eligibility for subsequent funding is contingent upon receipt of such reporting by DLCD.
- 10. Closeout Payment: Reimbursement up to the total amount of remaining grant funds will be made upon submittal of all required grant products, up to and including those required for the final reimbursement, and a signed DLCD closeout form. Products and closeout form must be acceptable to DLCD.
- 11. Closeout Penalty: DLCD reserves the right to reduce or withhold final payment if a closeout report is submitted to DLCD after the 30 days, as referenced in Standard Condition Number 8. DLCD shall authorize payment to the Grantee within 90 days of the time all required work is accepted by the DLCD grant manager after review for compliance with the grant conditions.
- 12. Audit: The Attorney General of the State of Oregon and the Director of DLCD or any other duly authorized representative of the department, shall have access to and the right to examine any records of transactions related to this agreement for three years after the final payment under this agreement is authorized by the department.
- 13. *Indemnity:* Grantee shall defend, save, hold harmless, and indemnify the State of Oregon and DLCD and their officers, employees and agents from and against all claims, suits, actions, losses, damages, liabilities, costs and expenses of any nature whatsoever resulting from, arising out of, or relating to the activities of Grantee or its officers, employees, subcontractors, or agents under this Agreement to the extent provided by law.
- 14. Appropriate use of funds: Grant funds cannot be used for any purpose other than that stated in the work plan or after the end date of the grant.
- 15. Amendments: Amendments must be facilitated by the DLCD grant manager. An amendment may be initiated at any time during the grant period, but not past 30 days prior to the end date on a grant period of one year or less.

AGENDA

600 NORTHEAST GRAND AVENUE | PORTLAND, OREGON 97232 2736 TEL 503 797 1542 | FAX 503 797 1793



Agenda

MEETING:

METRO COUNCIL REGULAR MEETING - revised July 29, 2004

DATE:

August 5, 2004

DAY:

Thursday

TIME:

2:00 PM

PLACE:

Metro Council Chamber

CALL TO ORDER AND ROLL CALL

1. INTRODUCTIONS

2. CITIZEN COMMUNICATIONS

3. BLUE LAKE EVENT SPONSORSHIP RECOGNITION

Klein

4. TRANSITION SAVINGS AND COSTS

Dow

- 5. CONSENT AGENDA
- 5.1 Consideration of Minutes for the July 22, 2004 Metro Council Regular Meeting.
- 6. ORDINANCES- FIRST READING
- 6.1 **Ordinance No. 04-1055**, For the Purpose of Amending the Regional Solid Waste Management Plan to impose a Moratorium until December 31, 2005, on applications for and authorizations of new solid waste transfer stations within the Metro Region; and Declaring an Emergency.
- 6.2 **Ordinance No. 04-1056**, For the Purpose of Amending Metro Code Chapter 5.01 to impose a Moratorium until December 31, 2005, on applications for and authorizations of new solid waste transfer stations within the Metro Region; and Declaring an Emergency.
- 7. RESOLUTIONS
- 7.1 **Resolution No. 04-3474,** For the Purpose of Allocating a Portion of the Multnomah County Local Share Funds from the Metro Open Spaces Bond In 2004.

Monroe

- 7.2 **Resolution No. 04-3487**, For the Purpose of Expressing Metro Council Park Approval of the Metro Regional Parks and Greenspaces Department's 2004 Application for a local government grant from Oregon State Parks.
- 8. EXECUTIVE SESSION HELD PURSUANT TO ORS 192.660(1)(e).
 DELIBERATIONS WITH PERSONS DESIGNATED TO NEGOTIATE REAL PROPERTY TRANSACTIONS.
- 8.1 **Resolution No. 04-3473,** For the Purpose of Authorizing the Chief Operating Officer to Purchase Property on Hogan Butte in the East Buttes/ Boring Lava Domes Target Area, Subject to Unusual Circumstances.
- 9. CHIEF OPERATING OFFICER COMMUNICATION
- 10. COUNCILOR COMMUNICATION

ADJOURN

Television schedule for August 5, 2004 Metro Council meeting

Clackamas, Multnomah and Washington counties, and Vancouver, Wash. Channel 11 Community Access Network www.yourtvtv.org (503) 629-8534 Thursday, August 5 at 2 p.m. (live)	Washington County Channel 30 TVTV www.yourtvtv.org (503) 629-8534 Saturday, August 7 at 11 p.m. Sunday, August 8 at 11 p.m. Tuesday, August 10 at 6 a.m. Wednesday, August 11 at 4 p.m.
Oregon City, Gladstone Channel 28 Willamette Falls Television www.wftvaccess.com (503) 650-0275 Call or visit website for program times. Portland Channel 30 (CityNet 30) Portland Community Media www.pcatv.org (503) 288-1515 Sunday, August 8 at 8:30 p.m. Monday, August 9 at 2:00 p.m.	West Linn Channel 30 Willamette Falls Television www.wftvaccess.com (503) 650-0275 Call or visit website for program times.

PLEASE NOTE: Show times are tentative and in some cases the entire meeting may not be shown due to length. Call or check your community access station web site to confirm program times.

Agenda items may not be considered in the exact order. For questions about the agenda, call Clerk of the Council, Chris Billington, (503) 797-1542. Public Hearings are held on all ordinances second read and on resolutions upon request of the public. Documents for the record must be submitted to the Clerk of the Council to be considered included in the decision record. Documents can be submitted by e-mail, fax or mail or in person to the Clerk of the Council. For additional information about testifying before the Metro Council please go to the Metro website www.metro-region.org and click on public comment opportunities. For assistance per the American Disabilities Act (ADA), dial TDD 797-1804 or 797-1540 (Council Office).



Regionally Significant Public Facilities

Metro Council Work Session 8/03/04



Background

- Urban development value model
 - 3 measures (land value, employment density, 2040 design type priority
 - Some facilities scored low mostly due to their location in residential areas (e.g., Lewis & Clark College)
- Testimony received
 - Some major education & medical facilities may be undervalued in economic model



Metro Council Direction (Resolution 03-3376B)

- Define regionally significant public facilities
- Incorporate economic and social information into the ESEE analysis
- Determine appropriate urban development value



Definition of Regionally Significant Public Facilities

- Recommend focusing definition on "regionally significant educational & medical facilities" (RSEMF)
 - Testimony received is focused on education & medical facilities
 - "Public facilities" implies public ownership



Regionally Significant Educational & Medical Facilities Definition

- Supports 2040 Growth Concept by providing a mixed-use environment
- Serves a public need rather than consumer economy
- Serves the region & beyond
- Relies on existing infrastructure (not easy to relocate)
- Has long-range campus master plan



Economic & Social Values of RSEMF

- Universities, research centers, technical schools
 - Provide access to an educated workforce
 - Promote innovation and creativity important to many businesses
- Medical facilities, medical schools, research facilities
 - Employ a large number of people
 - Help support the growth and development of knowledge-based businesses
 - Contributes to region's quality of life



Urban Development Priority Options

Option 1: Rank all RSEMF as "High"

- same economic importance as regional center, town center, RSIA

Option 2: Increase one level (low to medium; medium to high)

values some more than othersOption 3: Rank all RSEMF as "Medium"

 same economic importance as employment centers, main streets
 Option 4: Case-by-case determination

EXHIBIT B TO RESOLUTION NO. 04-3440A

REGULATORY PROGRAM OPTION

Based on the results of the Phase II ESEE analysis, public comments, and technical review, Metro Council recommends Option 2B as modified (shown in the table below) to form the basis for a regulatory program to protect fish and wildlife habitat.

Option 2B (modified): Low level of protection in high urban development value areas, moderate level of protection in other areas.

Fish & wildlife habitat	HIGH Urban development value	MEDIUM Urban development value	LOW Urban development value	Other areas
classification	Primary 2040 components, ¹ high employment value, or high land value ⁴	Secondary 2040 components, ² medium employment value, or medium land value ⁴	Tertiary 2040 components, ³ low employment value, or low land value ⁴	Parks and Open Spaces, no design types outside UGB
Class I Riparian/Wildlife	A ⁵ /ML	SL	SL	SL/SL+6
Class II Riparian/Wildlife	A ⁵ /LL	LL	ML	ML/SL+6
Class III	A ⁵ /LL	LL	LL	ML
Riparian/Wildlife				
Class A Upland Wildlife	LL	ML	ML	SL/SL+6
Class B Upland Wildlife	LL	LL	ML	ML/SL+6
Class C Upland Wildlife	LL	LL	LL	ML
Impact Areas	A/LL ⁷	A/LL ⁷	LL	LL

¹Primary 2040 components: Regional Centers, Central City, Regionally Significant Industrial Areas, and Town Centers

Key to abbreviations

SL = strictly limit
ML = moderately limit
LL = lightly limit
A = allow

²Secondary 2040 components: Main Streets, Station Communities, Other Industrial areas, Employment Centers

³Tertiary 2040 components: Inner and outer neighborhoods, Corridors

⁴ Land value excludes residential lands.

⁵Apply allow treatment to the International Terminal (IT) site because Council finds the site's special economic importance outweighs its resource values and direct staff to determine if there are other similarly situated sites.

⁶Apply stricter protection (SL+) to parks designated as natural areas in Class I, II, A and B.

⁷Apply lightly limit treatment to all riparian impact areas. Apply lightly limit treatment to upland areas in "low" urban development value and "other" areas. Impact areas for Riparian/Wildlife areas are defined differently than those for Upland Wildlife areas, thus protection levels should be split accordingly. Riparian/Wildlife impact areas include the area within 150' of streams where the resources and their associated functions no longer exist. For Upland Wildlife and Riparian/Wildlife areas that extend beyond 150 feet, the impact area includes the area within 25 feet of the resource. Prior to development, the riparian impact areas were important components of riparian corridor systems. Therefore, they have the potential to play significant roles in restoration efforts as redevelopment occurs, and for the application of low impact development practices that can help maintain the integrity of adjacent resource areas.

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ME MORANDUM



TO:

Metro Council

FROM:

Chris Deffebach, Long-range Planning Manager

DATE:

July 30, 2004

SUBJECT:

Regionally significant educational and medical facilities

Council received testimony during public hearings for the Phase I and II ESEE analyses regarding how certain public and private institutions are represented. The Institutional Facilities Coalition, Lewis and Clark College, Providence Medical Facilities and others are concerned that some major educational and medical facilities may be undervalued in the ESEE analyses. According to their testimony, the economic model, which ranks the economic importance of land for development, tends to downplay the economic significance of some facilities. In response to the testimony presented, Exhibit B of Resolution 03-3376B directs Metro staff to:

- Define regionally significant public facilities;
- Incorporate information in the ESEE analysis about the economic, social and energy values that these facilities provide; and
- Determine the appropriate economic priority for these facilities.

Background

The Phase I ESEE analysis compares the economic, social, environmental and energy tradeoffs of allowing, limiting, or prohibiting conflicting uses in regionally significant fish and wildlife habitat areas. The economic portion of the ESEE analysis ranked land based on its economic importance for development, or "development value," using three measures:

- Land value, according to tax assessors records;
- Employment density, based on employment data from the Oregon Department of Revenue; and
- Policy priorities using the 2040 Growth Concept hierarchy.

Areas that scored low on all three measures of development value ranked low for overall (combined) development value. Areas that scored medium on at least one measure, without

scoring high on any measures, received a medium overall ranking. Areas that scored high on at least one of the three measures scored high on overall development value.

While some major educational and medical institutions ranked high (e.g., Portland State University) or medium (e.g., Providence St. Vincent's Medical Center) for overall development value in the ESEE analysis, other equally important institutions scored low. For example, Lewis and Clark College scored low on all three measures of development and therefore received a low overall ranking.

The highest land values and employment densities are centered on the city of Portland and surrounding concentrations of population and commercial activity. Areas of medium land value and employment density surround the high valued areas and include areas of suburban population and commercial concentrations. Low values are found in the remaining outlying areas. In the case of Lewis and Clark College, the surrounding area is single-family residential neighborhoods (a low 2040 policy priority) without concentrations of commercial development.

Definition of regionally significant educational and medical facilities

Resolution No. 03-3376B directed staff to define the term "regionally significant public facilities." A broad number of land uses are classified as "public facilities" in local zoning ordinances and in many cases are allowed as "conditional uses" in local base zones (e.g., residential, commercial and industrial zones). These uses include schools, hospitals, churches, libraries, government offices, fire and police stations, correctional facilities, cemeteries, public recreation facilities, public utilities infrastructure (such as water and sewer pump stations, water towers), major roads and public airports.

Staff recommends that the term "regionally significant public facilities" be changed to "regionally significant educational and medical facilities," because testimony received to date focuses on these types of facilities and how they are treated in the economic model. In addition, the term "public" implies public ownership, while these facilities are both publicly and privately owned.

Regionally significant educational and medical facilities could be defined as existing facilities that:

- Support the 2040 Growth Concept by providing a mixed-use environment that may include employment, housing, retail, cultural and recreational activities, and a mix of transportation options such as bus, bicycling, walking and auto;
- Serve a public need rather than the consumer economy (i.e., producing, distributing, selling or servicing goods);
- Draw service recipients (e.g., students, patients) from all reaches of the region and beyond;
- Rely on a physical capital infrastructure that is so large or specialized as to render its relocation infeasible; and
- Have a long-range campus master plan with local jurisdiction approval.

Attached to this memo is a list of major educational and medical facilities that could be considered regionally significant. The list also shows the economic development value of facilities that intersect with habitat; less than half have fish and wildlife habitat. Phase I and II ESEE analyses are proposed to be revised to incorporate information about the economic, social and energy values of these types of facilities.

Economic priority for regionally significant educational and medical facilities

The economic model, like all models, does not perfectly describe the real world. It may undervalue some regionally significant educational and medical facilities, as described above. Metro Council could choose to elevate the development value ranking for regionally significant educational and medical facilities in the following ways:

- Low → High
 Medium → High
 Elevate the ranking of regionally significant educational and medical facilities that currently rank "low" and "medium" development value to "high."
- 2) Low → Medium Medium → High Elevate the ranking of regionally significant educational and medical facilities that currently rank "low" to "medium" and elevate those that rank "medium" to "high."
- 3) Low Medium

 Elevate the ranking of regionally significant educational and medical facilities that currently rank "low" development value to "medium." Facilities that currently rank "high" and "medium" would remain in those development value categories.
- 4) Identify regionally significant educational and medical facilities and their urban development value on a case-by-case determination.

The first option would elevate all regionally significant educational and medical facilities to "high" urban development value, regardless of where they are located. This would result in moderately to lightly limit program treatments for resources located on these properties, depending on habitat type. For example, all of the facilities ranked "medium" and "low" urban development value with Class I riparian habitat would be subject to a moderately limit program treatment rather than a strictly limit treatment. This option would result in the least habitat protection compared to the second and third options. Reduction in protection may be mitigated in the program phase given a facility's ability to design development over a larger land area such as a campus.

The second option would elevate "low" and "medium" regionally significant educational and medical facilities to "medium" and "high," respectively. For facilities that currently rank "low," this change would result in less protection for Class II riparian and Class B wildlife habitat. For facilities that currently rank "medium," this change would result in less protection for Class I riparian and Class A wildlife habitat.

The third option would result in all regionally significant educational and medical facilities being ranked as either "medium" or "high" urban development value. Facilities currently ranked "low" would be elevated to "medium"; other facilities with existing "medium" or "high" rankings would remain the same. Class II riparian and Class B wildlife would receive less protection under this scenario, but only on those facilities currently ranked "low." The attached list shows that 11 of 16 facilities (with habitat located on a portion of the campus) would be moved from a "low" to "medium" development value ranking.

The fourth option, reviewing development value on a case-by-case basis, does not identify up front which existing educational and medical facilities are regionally significant, nor does it address concerns raised about the appropriate economic ranking of these facilities and subsequent program treatments.

If you have any questions about this, please don't hesitate to contact me.

Cc: Thomasina Gabriele, Gabriele Development Services Lee Leighton, Westlake Consultants, Inc. Ty K. Wyman, Dunn Carney Allen Higgins & Tongue LLP Jennifer A. Snyder, David Evans & Associates, Inc. Brenda Brady, Mt. Hood Community College Michael Sestric, Lewis & Clark College Jeff Beiswenger, City of Forest Grove Proposed Regionally Significant Educational and Medical Facilities

Educational &	Address		THE THE COURSE OF THE CHARLES	
Medical Facilities		Development Value	Resource	
Cascade College	9101 E Burnside St, Portland 97216	n/a	none	
Clackamas Community College	19600 S Molalla Av Oregon City, 97045	≈ 80% Medium, 20% Low	Small areas of Class B & C wildlife, Class I, II & III riparian	
Concordia University	2811 NE Holman Portland, 97211	n/a	none	
Lewis & Clark College	0615 SW Palatine Hill Rd, Portland, 97219	Low	Class I, II riparian; Class A, B wildlife	
Linfield College - Portland campus	2215 NW Northrup Portland, 97210	n/a	none	
Marylhurst University	17600 Hwy 43 Marylhurst, 97036	Low	Class I riparian (borders campus on three sides)	
Mt. Hood Community College	26000 SE Stark St Gresham, 97030	≈80% Low, 20% Medium	Class I riparian and Class A wildlife	
Multnomah Bible College & Biblical Seminary	8435 NE Glisan St Portland, OR 97220	n/a	none	
National College of Naturopathic Medicine	049 SW Porter Portland, 97201	n/a	none	
Oregon College of Oriental Medicine	10525 SE Cherry Blossom Dr Portland, 97216	n/a	none	
OHSU	3181 SW Sam Jackson Park Rd, 97239	Low	Class A & C wildlife	
OHSU/Oregon Graduate Institute	20000 NW Walker	Medium	Class I riparian, some Class II riparian, Class A wildlife habitat	
Pacific Northwest College of Art	1241 NW Johnson, Portland, 97209	n/a	none	
Pacific University	2043 College Way Forest Grove, 97116	Medium	Class A wildlife	
Portland Community College – Rock Creek	17865 NW Springdale Rd., Portland, 97229	Low	Class I, II riparian, Class A, B wildlife	
Portland Community College – Sylvania	12000 SW 49th Ave, Portland, 97219	Medium, part has no development value (designated as park)*	Class B wildlife, some Class I riparian	
Portland State University	724 SW Harris	n/a	none	
Reed College	3203 SE Woodstock Blvd., Portland, 97202	Low, part of the campus has no development value (designated as park)*	Class I riparian, Class A wildlife habitat	
University of Portland	5000 N. Willamette Blvd. Portland, 97203	Low, very small area of medium	Some Class A wildlife, Class I riparian	
Warner Pacific College	2219 SE 68th Ave Portland, OR 97215	n/a	none	
Western Seminary	5511 SE Hawthorne Ave Portland, 97215	n/a	none	
Western States Chiropractic College *Discuss park designation with	2900 NE 132nd Ave, 97230	n/a	none	

^{*}Discuss park designation with Data Resource Center.

Educational & Medical Facilities	Address	Development Value	Resource
Adventist Medical Center	10123 SE Market Portland, 97216	n/a	none
OHSU Hospital	3181 SW Sam Jackson Park Rd, 97239	Low	Class A & C wildlife
Kaiser Hospital - Sunnyside	10180 Se Sunnyside Rd Clackamas, 97015	n/a	none
Providence - St. Vincent Hospital	9205 SW Barnes Rd Portland, 97225	Medium	Small portion of property with Class I riparian & Class A wildlife
Providence - Portland Medical Center	4805 NE Glisan Portland, 97213	n/a	none
Providence - Milwaukie Hospital	10150 SE 32d Milwaukie, 97222	n/a	none
Legacy - Emanuel Hospital	2801 N Gantenbein Ave Portland, 97227	n/a	none
Legacy - Good Samaritan	1015 NW 22d Portland, 97210	n/a	none
Legacy - Meridian Park Hospital	19300 SW 65th Tualatin, 97062 - 7706	Medium	Small portion of property with Class II riparian
Legacy - Mt. Hood Medical Center	24800 SE Stark, Gresham 97030	n/a	none
Shriners Hospital for Children	3101 SW Sam Jackson Park Rd., Portland, 97239	Low	Class A & C wildlife
Tualatin Forest Grove Hospital	1809 Maple, Forest Grove, OR 97116 - 1939	n/a	none
Willamette Falls Hospital	1500 Division St Oregon City, 97045 - 1527	Low	Small portion of property with Class C wildlife

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