

A G E N D A

600 NORTHEAST GRAND AVENUE | PORTLAND, OREGON 97232 2736
TEL 503 797 1542 | FAX 503 797 1793



METRO

Agenda

MEETING: METRO COUNCIL WORK SESSION MEETING
DATE: October 12, 2004
DAY: Tuesday
TIME: 2:00 PM
PLACE: Metro Council Chamber

CALL TO ORDER AND ROLL CALL

- | | | | |
|---------|----|---|--------------|
| 2:00 PM | 1. | EXECUTIVE SESSION HELD PURSUANT TO ORS 192.660 (1) (d) FOR THE PURPOSE OF DELIBERATING WITH PERSONS DESIGNATED TO CONDUCT LABOR NEGOTIATIONS. | Dull |
| 2:15 PM | 2. | EXECUTIVE SESSION HELD PURSUANT TO ORS 192.660(1)(i) AUTHORIZED TO REVIEW AND EVALUATE THE EMPLOYMENT RELATED PERFORMANCE OF THE CHIEF OPERATING OFFICER | |
| 1 | | | |
| 2:45 PM | 3. | DISCUSSION OF AGENDA FOR COUNCIL REGULAR MEETING, OCTOBER 14, 2004/ ADMINISTRATIVE/CHIEF OPERATING OFFICER AND CITIZEN COMMUNICATIONS | |
| 3:00 PM | 4. | DISPOSAL SYSTEM ISSUES | Anderson |
| 4:00 PM | 5. | BREAK | |
| 4:05 PM | 6. | COOPER MOUNTAIN MASTER PLAN UPDATE | Kent/Desmond |
| 4:35 PM | 7. | COUNCIL BRIEFINGS AND COMMUNICATIONS | |

ADJOURN

Agenda Item Number 4.0

DISPOSAL SYSTEM ISSUES

Metro Council Work Session
Tuesday, October 12, 2004
Metro Council Chamber

METRO COUNCIL

Work Session Worksheet

Presentation Date: October 12, 2004

Time: 3:00 p.m.

Length: 60 minutes

Presentation Title: Disposal System Planning II

Department: Solid Waste & Recycling

Presenter: Douglas Anderson

ISSUE AND BACKGROUND

This is the second Work Session designed to identify Council's directions on key issues for inclusion in the draft revision of the Regional Solid Waste Management Plan (RSWMP).

The current RSWMP calls for a system of public and private transfer stations to serve the disposal needs of the region, but provides little policy guidance for implementing and managing that system. Although calling for "*coordination among all players*," the Plan does not even address whether or not there are differing roles for public and private solid waste facilities that could provide a basis for that coordination.

As a result, Metro grapples with at least one issue every year that would benefit significantly from a policy framework for decision-making. Some recent examples: conditions for approving new facilities, rate regulation, service areas, exclusive vs. non-exclusive franchises, local vs. regional transfer stations, who should provide service to non-commercial customers, access vs. capacity, cost and fiscal impacts, market share between public and private facilities (i.e., tonnage caps), how to protect the public investment in the system, and a moratorium on new applications providing time to sort these issues out. The private sector has testified that they find it difficult to establish business plans and coordinate actions with Metro when uncertainty keeps the system fluid.

At the September 28 Work Session, staff presented a broad overview of issues that this Council has identified to date. The main point that staff took away from that session was Council's nod on the main goals (the "what") for the disposal system.*

The primary purpose of this Work Session is for Council to identify potential principles that provide guidance on *how* to meet the goals for the disposal system that can be included in the revised RSWMP. (If the "what" from last session is analogous to the *programmatic goals* in the Council's own strategic planning exercise, this week's discussion is analogous to the Council's strategic *operating goals*.) The main question that needs to be answered first is: Should Metro continue to have ownership of the transfer stations?

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- * (1) Ensure cost-effective & environmentally sound disposal of waste that cannot be reduced or recovered.
(2) Identify and implement service packages that meet public needs.
(3) Protect the public investment in the solid waste system, and meet other Councilor values (including elements of the Metro Strategic Plan, currently under development).

At the October 12 Work Session, staff will expand on this question by illustrating it with specific opportunities and decisions that are on the horizon. For example:

- What is the rationale for who (public, private) provides what services? (e.g., public self-haul)?
- What principles should govern decisions on public ownership of disposal facilities?
- What other factors influence this decision? For example, (1) the relationship between Metro's transfer station operations and disposal contracts in regard to duration and cost; (2) restrictions on revenues from a potential sale of the transfer stations; and, (3) rate implications if Metro is no longer a market participant.

Using these real examples, Council will have the opportunity to examine the implications of various decisions on the question above.

OPTIONS AVAILABLE

To be developed and discussed at the Work Session.

IMPLICATIONS AND SUGGESTIONS

Answering the question of public ownership of Metro transfer stations will enable the Council to move on to provide policy direction on other disposal system issues as listed above. (e.g., approving new facilities, service areas, tonnage caps, etc.)

LEGISLATION WOULD BE REQUIRED FOR COUNCIL ACTION __ Yes x No
DRAFT IS ATTACHED __ Yes x No

SCHEDULE FOR WORK SESSION

Department Director Approval 

Chief Operating Officer Approval _____

Agenda Item Number 6.0

COOPER MOUNTAIN MASTER PLAN UPDATE

Metro Council Work Session
Tuesday, October 12, 2004
Metro Council Chamber

METRO COUNCIL

Work Session Worksheet

Presentation Date: Oct. 12, 2004 Time: 3:20 Length: 30 minutes

Presentation Title: Update on the Cooper Mountain Master Planning Process

Department: Regional Parks and Greenspaces

Presenters: Jim Desmond, Heather Nelson Kent, Lora Price, Ron Klein

ISSUE & BACKGROUND

In January 2004 Metro began preparing a master plan for the Cooper Mountain Natural Area. The plan recommends what types of recreational activities and public amenities will be featured in the park as well as provide a guide for managing the natural resources associated with this site. In late September Metro hosted a public open house (and virtual open house via the web) seeking input on a preferred concept design for Cooper Mountain. The public comment period is scheduled to close Oct. 18 and staff will begin work preparing the master plan document based on this public input and additional issue analysis that has been identified in the planning process. A summary of what we are hearing from the public will be included in staff's presentation.

IMPLICATIONS AND SUGGESTIONS

The planning process reached an important milestone in September with the public release of a preferred concept design for Cooper Mountain Natural Area. Staff is seeking the Metro Council's input on the Preferred Concept prior to beginning additional study and analysis going into the final draft master plan document (cost estimates, phasing, land use and permitting issues, etc.).

QUESTION(S) PRESENTED FOR CONSIDERATION

Does the Preferred Concept for Cooper Mountain adequately address the Metro Council's vision for public use of this natural area?

Is the Council comfortable moving forward into final draft plan development?

How does the Council, or do individual Councilors, weight (prioritize) the types of facilities and uses proposed in design concept?

LEGISLATION WOULD BE REQUIRED FOR COUNCIL ACTION Yes No

DRAFT IS ATTACHED Yes No

SCHEDULE FOR WORK SESSION

Department Director/Head Approval _____

Chief Operating Officer Approval _____

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METRO

Agenda

MEETING: METRO COUNCIL REGULAR MEETING
DATE: October 14, 2004
DAY: Thursday
TIME: 2:00 PM
PLACE: Metro Council Chamber

CALL TO ORDER AND ROLL CALL

- 1. **INTRODUCTIONS**
- 2. **CITIZEN COMMUNICATIONS**
- 3. **MANAGEMENT OF RELATIONSHIP WITH OREGON ZOO FOUNDATION NEEDS IMPROVEMENT** Dow
- 4. **GREEN TRAILS: GUIDELINES FOR ENVIRONMENTALLY FRIENDLY TRAILS** Budhabhatti
- 5. **COMPLETION OF RESTORATION PROJECT ON THE CLACKAMAS RIVER** Morgan
- 6. **CONSENT AGENDA**
- 6.1 Consideration of Minutes for the October 7, 2004 Metro Council Regular Meeting.
- 7. **CHIEF OPERATING OFFICER COMMUNICATION**
- 8. **COUNCILOR COMMUNICATION**
- 9. **BUDGET WORK SESSION** Stringer

ADJOURN

Television schedule for October 14, 2004 Metro Council meeting

<p>Clackamas, Multnomah and Washington counties, and Vancouver, Wash. Channel 11 -- Community Access Network www.yourtv.org -- (503) 629-8534 Thursday, October 14 at 2 p.m. (live)</p>	<p>Portland Channel 30 (CityNet 30) -- Portland Community Media www.pcmv.org -- (503) 288-1515 Sunday, October 17 at 8:30 p.m. Monday October 18 at 2 p.m.</p>
<p>Gresham Channel 30 -- MCTV www.mctv.org -- (503) 491-7636 Monday, October 18 at 2 p.m.</p>	<p>Washington County Channel 30 -- TVTV www.yourtv.org -- (503) 629-8534 Saturday, October 16 at 11 p.m. Sunday, October 17 at 11 p.m. Tuesday, October 19 at 6 a.m. Wednesday, October 20 at 4 p.m.</p>
<p>Oregon City, Gladstone Channel 28 -- Willamette Falls Television www.wftvaccess.com -- (503) 650-0275 Call or visit website for program times.</p>	<p>West Linn Channel 30 -- Willamette Falls Television www.wftvaccess.com -- (503) 650-0275 Call or visit website for program times.</p>

PLEASE NOTE: Show times are tentative and in some cases the entire meeting may not be shown due to length. Call or check your community access station web site to confirm program times.

Agenda items may not be considered in the exact order. For questions about the agenda, call Clerk of the Council, Chris Billington, (503) 797-1542. Public Hearings are held on all ordinances second read and on resolutions upon request of the public. Documents for the record must be submitted to the Clerk of the Council to be considered included in the decision record. Documents can be submitted by e-mail, fax or mail or in person to the Clerk of the Council. For additional information about testifying before the Metro Council please go to the Metro website www.metro-region.org and click on public comment opportunities. For assistance per the American Disabilities Act (ADA), dial TDD 797-1804 or 797-1540 (Council Office).

Councilor Values for the Solid Waste System

The following are the values for the solid waste system expressed by Metro Councilors at the public Work Session on July 2, 2003. They are ordered according to the priorities assigned by the Council.*

- 1. Protect the public investment in the solid waste system.**

- 2. "Pay to Play"**
Ensure that participants and users of the system pay appropriate fees and taxes.

- 3. Environmental sustainability. Ensure the system performs in a sustainable manner.**

- 4. Preserve public access to the disposal options (location and hours).**

- 5. Ensure regional equity—equitable distribution of disposal options.**

- 6. Maintain funding source for Metro general government.**

- 7. Ensure reasonable/affordable rates.**

*In addition to each value, the Metro Council has indicated that all system-relate scenarios or decisions will "maintain safety and public health throughout the solid waste system" as a minimal threshold for operation.

Draft RSWMP Objectives for the Disposal System

The disposal system shall:

- a) Provide the range and quality of service that the public demands.
- b) Be consistent with waste reduction and environmental sustainability policies & programs.
- c) Protect the public investment in the solid waste system.
- d) Operate on reasonable and equitable rates.
- e) Maintain high standards of health, safety and environmental protection.
- f) Meet Metro's disposal contract obligations.

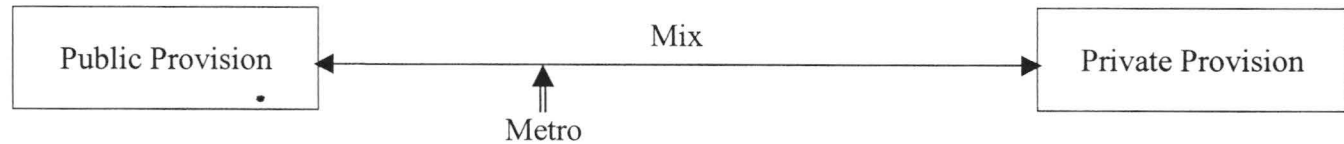
Public vs. Private Models for the Delivery of Disposal Services

What

The disposal system shall (summary):

- Provide services that meet public demand.
- Be consistent with waste reduction and environmental sustainability policies & programs.
- Protect the public investment in the system.
- Operate on reasonable and equitable rates.
- Maintain high health, safety, environ. standards.
- Meet Metro's disposal contract obligations.

How



Why privatize

(conventional motives)

- Cost savings)
- Efficiency
- Quality of service
- Agency asset portfolio
- Elimination of debt
- Reduction of liability
- Accountability
- System impacts

Comments on Metro System

Metro partly-privatized; operational savings realized.	Regulators likely to replace contract managers.
Generally, cost determines price.	Generally, price determines cost.
Ensured by direct provision.	No guarantee of provision without legislation.
Land supply/highest & best use (Metro South, long run).	Liquidated assets must remain in solid waste.
Debt low and short-term. Not an issue.	
Metro's reservation of market share may work against private scale economies. Private firms may match the prevailing public tip fee, not set rates to cost-of-service.	Market shares and rates could seek competitive levels. Private firms could achieve better economies of scale.

Sample Draft RSWMP Policy Language

It is the policy of the Council...

- I. That the disposal system shall:
 - g) Provide the range and quality of service that the public demands.
 - h) Be consistent with waste reduction and environmental sustainability policies & programs.
 - i) Protect the public investment in the solid waste system.
 - j) Operate on reasonable and equitable rates.
 - k) Maintain high standards of health, safety and environmental protection.
 - l) Meet Metro's disposal contract obligations.

- II. That Metro shall continue to own solid waste facilities and provide disposal services consistent with the goals in Paragraph I above, at least through the Year 2009.

- III. That Metro shall determine and implement the mix of public and private provision of disposal services, consistent with the goals in Paragraph I, that achieves the lowest cost to regional ratepayers after 2009.