



METRO COUNCIL WORK SESSION

Meeting Minutes
November 18, 2014
Metro Council Chamber

Councilors Present: Council President Tom Hughes, and Councilors Sam Chase, Shirley Craddick, Kathryn Harrington, Bob Stacey, Carlotta Collette, and Craig Dirksen

Councilors Excused: None

Council President Tom Hughes called the Metro Council work session to order at 2:03 p.m.

1. CHIEF OPERATING OFFICER COMMUNICATION

Chief Operating Officer Martha Bennett updated the Council on the following items:

- An overview of the draft agenda and materials for the November 20 Council retreat.
- The November 25 Council work session will occur at the Oregon Zoo. There will be a lunch and behind-the-scenes tour beforehand.
- Update on the status of Metro's Annual Charitable Giving Campaign.
- A raffle will be held at the Oregon Zoo for the Metro employee Zoo Lights event on November 25.
- Metro Senior Transportation Planner Lake McTighe will be honored with a Weston Award by Oregon Walks on November 22.

2. SOLID WASTE ROADMAP OVERVIEW

Mr. Paul Slyman, Director of Metro Parks and Environmental Services, and Mr. Tom Chaimov, Metro Principal Planner, presented the Solid Waste Roadmap Overview. The purpose of the overview was to provide context for the Food Scraps Processing Capacity Development and Metro South Station Assessment Project presentations.

Mr. Slyman provided a brief outline of subjects to be discussed throughout the work session, before handing it off to Mr. Chaimov to provide context for the day's presentation within the larger Solid Waste Roadmap. Key elements of the presentation included:

- The six public benefits Metro seeks in its involvement in the regional solid waste system.
- Schedule for Solid Waste Roadmap policy development.
- The Solid Waste Roadmap's six projects, which include:
 - Food scraps recovery.
 - Long-term management.

- Transfer System configuration.
- Metro South Station.
- Fee and tax policies.
- Foundational work.
- The interconnected nature of the six Solid Waste Roadmap projects.

3. **SOLID WASTE ROADMAP: FOOD SCRAPS PROCESSING CAPACITY DEVELOPMENT**

Mr. Matt Korot, Program Director of Metro Resource Conservation and Recycling, and Ms. Jennifer Erickson, Metro Senior Planner, gave their Food Scraps Processing Capacity Development presentation (a project within Metro's Solid Waste Roadmap). The purpose of the presentation was to provide Council with an overview of the project and work completed to date, and to solicit Council's input. The desired outcome was to receive direction from Council on alternatives for increasing food scraps transfer and processing capacity that should be further investigated. Key elements of the presentation included:

- Project overview.
 - Problem to address: The current approach is ineffective at meeting the region's food scraps processing capacity needs.
 - Project objective: Ensure the region has a sustainable food scraps recovery system.
- Possible paths forward.
 - The key barriers to progress pertain to supply and location.
 - Paths to addressing supply:
 - Disposal ban.
 - Flow control.
 - Financial incentives.
 - Paths to addressing location/proximity:
 - Allow material to flow out of the region.
 - Metro uses its technical, financial, and political resources to get facilities in the region.
 - Adequately recovering food scraps will also require addressing transfer capacity.
- Review feedback from Metro's Solid Waste Alternatives Advisory Committee (SWAAC).
 - SWAAC reinforced support for exploring a regional food scraps disposal ban.
 - Metro should take steps to ensure an adequate and stable supply of quality food scraps.
 - Support exploring funding for system development.
 - Desire to have a system that works for multiple players, not just the big ones.
- Obtain guidance from Council on next steps.
 - Staff recommendations.
 - Questions for Council.
 - Next steps.

Council Discussion:

Councilor Craddick inquired about site analysis for food scraps processing facilities, and suggested looking at positive case studies of properly sited facilities. Councilor Harrington spoke to challenges in locating food scraps processing facilities. Councilors spoke to definitions of proximity to the region in choosing to site facilities outside of Metro's Urban Growth Boundary (UGB). Councilor Dirksen spoke to the benefits of anaerobic digestion facilities, to re-naming the disposal ban, and to disincentivizing mixed garbage disposal. Councilor Chase spoke to a lack of solid waste

management education as an additional barrier to locating food scraps processing facilities, and requested additional staff analysis on the environmental consequences of locating these facilities at various proximities to the region. Council President Hughes spoke to analyzing the economic feasibility of anaerobic digestion and composting waste management strategies for the region over the next 20 to 30 years. Councilor Collette spoke to furthering research on the disposal ban and creating economic benefits from a regionally systematic perspective. Councilor Craddick requested more information on the costs and benefits of locating food scraps processing facilities within and outside of the UGB, and spoke to development of a Portland composting system along the lines of Metro Paint. Councilor Harrington requested more information on market opportunities with respect to food scraps processing, and spoke to developing a resilient solid waste system that can be usable or salvageable in the event of a major seismic event.

4. METRO SOUTH STATION ASSESSMENT PROJECT

Mr. Slyman, along with Mr. Paul Ehinger, Metro Solid Waste Operations Program Director, presented the Metro South Station (MSS) Assessment Project. The purpose of the presentation was to brief Council on the Metro South Station Assessment Project, while the desired outcome was to receive direction from Council on future activities regarding this project. Key elements of the presentation included:

- History, evolution, and growth of Metro South Station.
- Stakeholder needs assessment process.
- Prioritized list of facility needs.
- Development of facility enhancement options.
- Metro staff recommendations.
- Questions for Council.

Because of onsite physical constraints, MSS will require additional facility space to address changing waste streams and processing technologies. Through an extensive stakeholder involvement process, Metro staff has narrowed down to three development options:

- Option 1: Operational modifications only – Major earthwork to allow the construction of an approximate 45,000 square feet (sf.) expansion on the northeast side of the existing Bay 3/4 building. The pit in the Bay 1/2 building would be filled in to create flat floor for flexibility and ample storage.
- Option 2: Facility retrofit (on-site only) – An approximate 27,000 sf. expansion of the existing Bay 3/4 Building on columns to the southeast over the transfer trailer load-out area.
- Option 3: Facility retrofit with off-site improvements – A 70,550 sf. off-site facility (location yet to be determined) for self-haul customers only that would provide waste disposal, processing and transfer, reuse drop-off (with potential resale), HHW, and recyclables drop-off at the new location. The existing MSS station would be modified slightly to increase material recovery from commercial waste.

Polling of internal and external workgroups, as well as SWAAC, indicated a desire to further explore Options 1 and 3. Metro staff recommends further exploration of Options 1 and 3 through the development of conceptual designs and refined cost estimates, as well as continued stakeholder involvement.

Council Discussion:

Councilor Collette spoke to locating the facility described in option 3, and inquired about the benefits of filling the Bay 1/2 building pit (option 1). Councilor Chase requested further information on the implications of different waste diversion rates, and inquired about locating an anaerobic digester at Metro South. Councilors discussed the possibility of locating a self-haul waste facility on the east side of the region. Councilor Harrington requested more information on sunk and operating costs for the current Metro South facility, and on the last time a new self-haul site was constructed in the region. Councilors spoke to their satisfaction with Options 1 and 3, and inquired about the feasibility and cost effectiveness of moving the self-haul facility offsite.

Council President Hughes, along with all six Councilors, gave their “thumbs up” in support of moving forward with further analysis of Options 1 and 3, and eliminating Option 2 from consideration.

5. SOLID WASTE ROADMAP WRAP-UP

Mr. Slyman and Mr. Chaimov concluded the Solid Waste work session presentations with the Solid Waste Roadmap Wrap-Up, with the purpose of clarifying and answering Councilors’ questions relative to the broader Solid Waste Roadmap program. As with the Solid Waste Roadmap Overview, the desired outcome was to achieve a shared understanding of how the Solid Waste Roadmap projects are related.

Mr. Slyman summarized the Council direction and discussion that occurred throughout the work session. Mr. Chaimov outlined future Solid Waste work session discussions and Council actions.

6. COUNCIL LIAISON UPDATES AND COUNCIL COMMUNICATION

Councilor Collette distributed and discussed the updated Ordinance No. 14-1346B, which would adopt the preferred Climate Smart Communities Strategy. This version, updated on November 14, includes feedback from Metro’s policy advisory committees. Councilors discussed presenting the Parks and Natural Areas System Plan at the Metro Policy Advisory Committee (MPAC). Councilor Dirksen mentioned that he would be attending an event for Metro’s sustainability efforts at the Oregon Convention Center.

7. ADJOURN

Seeing no further business, Council President Tom Hughes adjourned the Council work session at 4:32 p.m. An executive session was held immediately following the public meeting pursuant to ORS 192.660(2)(h), to consult with counsel concerning the legal rights and duties of a public body with regard to current litigation or litigation likely to be filed.

Respectfully submitted,



Joel Cvetko, Council Policy Assistant

ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF NOV. 18, 2014

ITEM	DOCUMENT TYPE	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT No.
1.0	Agenda	11/20/14	Council Retreat Agenda for Nov. 20, 2014	111814cw-01
1.0	Handout	11/12/14	Six Proposed Council Strategy Areas	111814cw-02
1.0	Handout	11/20/14	Metro Council Retreat #1 Discussion Worksheet	111814cw-03
1.0	Handout	11/14/14	Metro Timeline for the 11/20/14 Council Retreat	111814cw-04
1.0	Handout	11/18/14	Proposed Phasing of Council Initiatives – Status Updates	111814cw-05
3.0	PowerPoint	11/17/14	Food Scraps Transfer and Processing Capacity Development Presentation	111814cw-06
3.0	Handout	11/18/14	Councilor Feedback Sheet for the Food Scraps Capacity Presentation	111814cw-07
4.0	PowerPoint	11/18/14	Metro South Assessment Project Presentation	111814cw-08
4.0	Handout	11/18/14	Councilor Feedback Sheet for the Metro South Assessment Project Presentation	111814cw-09
6.0	Handout	11/14/14	Updated Climate Smart Communities Legislation: Ordinance No. 14-1346B	111814cw-10