

BEFORE THE METRO COUNCIL

**FOR THE PURPOSE OF FUNDING THIRD-YEAR
GREENSPACES PROJECTS TO RESTORE AND
ENHANCE URBAN WETLANDS, STREAMS AND
RIPARIAN CORRIDORS, AND UPLAND SITES**

) Resolution No. 93-1851
)
) Introduced by Rena Cusma,
) Executive Officer

WHEREAS, The Metropolitan Greenspaces Master Plan has outlined the restoration of degraded natural areas as a priority; and

WHEREAS, The Metropolitan Greenspaces Program has outlined a four-phase approach for inventorying, mapping, analyzing, preserving, protecting and acquiring natural areas; and

WHEREAS, Phase 3 calls for restoration and enhancement demonstration projects as part of the Greenspaces Program; and

WHEREAS, The U.S. Fish and Wildlife Service has provided Metro with funding to carry out such restoration and enhancement projects; and

WHEREAS, The demonstration projects will increase public awareness and cooperation between Metro, federal, state and local agencies, nonprofit organizations, neighborhood associations and the region's citizens about natural resource issues; and

WHEREAS, Metro has awarded Greenspaces Restoration grants to 31 local projects since 1991; and

WHEREAS, For the third year of the program, up to 17 target sites around the Portland/Vancouver region will be selected for "on the ground" restoration and enhancement which will serve as models for other public agencies, conservation organizations, developers, homeowners and other property owners in restoring urban wetlands and riparian corridors, and upland sites; and

WHEREAS, The Metro Council adopted Resolution No. 92-1609 on May 14, 1992, which established the program guidelines, funding criteria, and an application kit; and

WHEREAS, The Chair of the Metropolitan Greenspaces Policy Advisory Committee organized a review and selection committee to accept grant applications to make recommendations to the Executive Officer and Council which projects should be funded; and

WHEREAS, The review and selection committee met during August and September 1993 to review applications, tour the sites, conduct interviews of the applicants and make funding recommendations; and

WHEREAS, Eighteen proposals were submitted to Metro, of which 11 are recommended for immediate funding; six are recommended for funding upon satisfactory changes in the applicants' project proposals; and one was withdrawn by the applicant; and

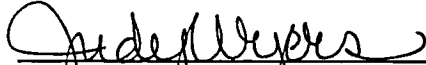
WHEREAS, All projects recommended for funding must be approved by the Metro Council, now, therefore,

BE IT RESOLVED,

- 1. That the Metro Council hereby approves funding for the top 11 restoration and enhancement projects as recommended by the review and selection committee and which are listed in Exhibit A hereto, and that the funding for these projects shall not exceed \$82,538.**
- 2. That the Metro Council hereby approves funding for an additional six restoration and enhancement projects as recommended by the review and selection committee and which are listed in Exhibit B hereto, and that funding for these projects shall not exceed \$42,555. Funding for these projects are contingent upon satisfactory completion of changes, as recommended by the review and selection committee, to be made in project proposals by the applicants.**
- 3. That the Metro Council hereby directs the Chair of the Metropolitan Greenspaces Policy Advisory Committee (Councilor Richard Devlin) to work**

with the Executive Officer and staff in the Planning Department to execute contracts and/or intergovernmental agreements between Metro and the organizations selected for funding.

ADOPTED by the Metro Council this 10th day of November, 1993.



Judy Wyers, Presiding Officer

EXHIBIT A
Restoration Grant Applications to be Funded

1. **Applicant:** Tualatin Hills Park and Recreation District (THPRD)
 Project Site: Beacon Hills Wetlands Park in the south part of Beaverton.
 Description: Restore degraded and channelized portions of Johnson Creek. Plant native vegetation, trees and grasses along the riparian zone of the creek. Improve wildlife habitat and water quality.

Local Contact: Jim McElhinny, THPRD Staff, 645-6433
 Total Budget: \$6,688
 Request: \$2,700
 Recommendation: \$2,700

2. **Applicant:** City of Gresham Parks Division
 Project Site: Kelly Creek Greenway in the southeast part of the city.
 Description: Restore and enhance this degraded resource. Stabilize the eroding channel to prevent further erosion and sediment discharge. Plant native vegetation along the creek. Improve fish and wildlife habitat and water quality.

Local Contact: Lora Price, City of Gresham, 669-2531
 Total Budget: \$36,184
 Request of Metro: \$ 8,250
 Recommendation: \$ 8,250 to \$10,000. The review committee was very impressed with this project and recommended additional funding to increase the amount of restoration work to be completed. Metro staff will work with city staff to determine the final amount of funding. Local match will need to be increased to be eligible for the increased Metro grant.

3. **Applicant:** Multnomah County Park Services Division
 Project Site: Oxbow Regional Park in east county along the Sandy River.
 Description: Create a ten acre elk meadow within the park. This task and fencing would reduce crop damage in nearby agricultural and nursery lands. Improves wildlife habitat and diversity at the park.

Local Contact: Nancy Chase and Jim Lind, Multnomah County Parks, 248-5050
 Total Budget: \$20,000
 Request of Metro: \$10,000
 Recommendation: \$10,000

4. **Applicant:** City of Troutdale Parks
 Project Site: Sunrise Nature Park Pond near the center of the city.
 Description: Recreate the park as a natural area with an upland meadow, native plantings, and a pond for fish and wildlife habitat.

Local Contact: Valerie Lantz, Troutdale Parks, 665-5175
 Total Budget: \$26,720
 Request of Metro: \$10,000
 Recommendation: \$10,000

5. **Applicant:** City of Portland Parks, Friends of Trees, & Friends of Forest Park
Project Site: Forest Park
Description: Restore two sites within Forest Park where English ivy and other non-native, invasive plants have so thoroughly covered the area that they have eliminated all native groundcover and are threatening the cedar and fir trees. Remove the non-native vegetation. Purchase and install native plant materials. Bring the area back to its natural state.
- Local Contact:** David Morgan, Friends of Forest Park, 725-5146
Richard Seidman, Friends of Trees, 775-1829
- Total Budget:** \$16,115
Request of Metro: \$ 3,450
Recommendation: \$ 3,450
6. **Applicant:** City of Portland Parks
Project Site: Oaks Bottom Wildlife Refuge in southeast Portland
Description: Meadow habitat improvements for the south fill area of Oaks Bottom. Remove non-native vegetation, a line of cottonwood seedlings, and blackberries. Plantings of native small trees and shrubs.
- Local Contact:** Jim Sjulín, Portland Parks, 823-5122
Total Budget: \$23,400
Request of Metro: \$ 3,290
Recommendation: \$ 3,290
7. **Applicant:** Southwest Neighborhood Information, Inc. (SWNI)
Project Site: Woods Memorial Park in southwest Portland.
Description: Stream bank stabilization and restoration of Woods Creek which is a tributary of Fanno Creek and in the Tualatin River watershed. Create pools in the creek for fish habitat. Purchase and install native plants and trees.
- Local Contact:** Sylvia Bogart, SWNI, 823-4529
Total Budget: \$11,720
Request of Metro: \$ 4,500
Recommendation: \$ 4,500
8. **Applicant:** City of Oregon City Public Works
Project Site: Hillendale Park
Description: Develop a nature park out of an undeveloped open space (grass fields) and culverted stream/pond. The site is approximately 15 acres and surrounded by residential developments. Purchase and install native shrubs and trees. Utilize the water elements for fish and wildlife habitat.
- Local Contact:** Kate Daschel, City of Oregon City, 657-0891
Joe McKinney, City of Oregon City, 657-8241
- Total Budget:** \$10,250
Request of Metro: \$ 5,000
Recommendation: \$5,000 to \$10,000. The review committee was so impressed with this project and its potential that it recommends additional funding not to exceed \$5,000. Greenspaces staff will work with the city to coordinate the additional funding. Local match will need to be

increased to be eligible for the increased Metro grant.

9. Applicant: City of Vancouver Parks
Project Site: Bagley Community Park in the eastern part of the city
Description: Re-establish an urban wildlife area in a site that has been greatly altered by human impact. Remove non-native plants and trees. Purchase and install native vegetation. Restore a tributary of Burnt Bridge Creek which crosses the park. Use the site as a living educational laboratory. A public school is next to the park.
Local Contact: Dave Weese, Vancouver Parks, (206) 696-8171
Total Budget: \$119,255
Request of Metro: \$ 10,000
Recommendation: \$ 10,000
10. Applicant: City of Vancouver Parks
Project Site: Headache Creek Wetland adjacent to Bagley Park
Description: Restore and enhance severely damaged wetland and riparian habitat through removing non-native vegetation and re-establishing native plants. Re-establish the natural meanders of the creek and deepen the channel to increase water quality and improve habitat areas.
Local Contact: Dave Weese, Vancouver Parks, (206) 696-8171
Total Budget: \$86,380
Request of Metro: \$10,000
Recommendation: \$10,000
11. Applicant: State of Washington Department of Wildlife
Project Site: Vancouver Lowlands west of Vancouver Lake
Description: Recreate an example of lowland oak forest which has been reduced to a few remaining oak trees due to human impact and grazing. Fence the area and end grazing of the area. Purchase and install native plantings which will be food sources for animals and birds. Plant oak and a few cottonwoods and ash trees to begin the forest.
Local Contact: Brain Calkins, Washington Wildlife Dept., (206) 696-6211
Total Budget: \$17,965
Request of Metro: \$ 8,598
Recommendation: \$ 8,598

EXHIBIT B

Restoration Grant Applications to be Funded Contingent Upon Changes Being Made in Project Proposals Which are Satisfactory to Metro

Metro Staff will work with Local Project Managers
to ensure that the changes are made

1. **Applicant:** Fernhill Wetlands Council
Project Site: Fernhill Wetlands in Forest Grove
Description: Restore and enhance the wetlands. Create wildlife habitat areas and islands. Recover land engulfed by reed canary grass. Improve water quality.
Local Contact: Bruce Copenhagen, City of Forest Grove, 357-8192
Total Budget: \$36,061
Request of Metro: \$10,000

Recommendation: Metro staff will meet with Fern Hill Wetlands staff to help redesign the project (i.e. braided streams at grade level rather than islands being created; how to better address stormwater problems and opportunities at the site). Funding of up to \$10,000 if Metro's concerns and recommendations are met by the applicant.

2. **Applicant:** Friends of Smith and Bybee Lakes
Project Site: Smith and Bybee Lakes in North Portland
Description: Restoration of portions of the natural area by removing invasive and noxious plants, and installing native vegetation. Use students from nearby Roosevelt High School for environmental career training. Partnerships with the school, Portland State University, city parks bureau, and neighborhoods will be increased.
Local Contact: Nan Stark, Portland State University, 725-4056
Total Budget: \$20,089
Request of Metro: \$ 8,480

Recommendation: Metro staff will meet with local project staff to better understand how the students will be used at the site, the education and career training opportunities for students, and the program's overall relationship with Metro's management of Smith and Bybee Lakes. The local middle school should also be brought into the project as a partner and resource.

The review committee is supportive of this concept and encourages the active participation of local school kids, neighbors and PSU. Funding of up to \$8,480 is recommended pending appropriate changes and updated work program to be made by the applicant.

3. **Applicant:** The Nature Conservancy (TNC)
Project Site: To be determined, potentially Oxbow Regional Park as a demonstration site
Description: Develop a source of locally grown native plant materials and seeds for use in the restoration projects in the metropolitan area and statewide. A list of target species will be developed from site information and interviews with greenspaces staff and restoration project managers. In many cases it is a problem to locate native plants and seeds for purchase.
Local Contact: Catherine McDonald, TNC, 228-9561
Total Budget: \$14,002
Request of Metro: \$ 6,075
Recommendation: Metro staff will work with TNC to ensure that all research and work activities are targeted to benefit Greenspace restoration projects. In addition, Metro will recommend that TNC provide technical assistance and work with Multnomah County Parks on its Oxbow Park restoration project which will create a meadow. This site, along with the proposed WSU butterfly meadow, could serve as demonstration locations for the native plants to be grown by TNC. TNC will work with Metro, Portland Community College and the Berry Botanical Garden to develop the program and to carry out the work tasks.

Up to \$6,075 is recommended contingent upon TNC agreeing to meet these recommendations.

4. **Applicant:** Washington State University (Clark County Campus)
Friends of Salmon Creek
Project Site: New WSU campus to be built east of Vancouver/I-205 in the Mill Creek area north of the Columbia River.
Description: Butterfly meadow creation. Design the meadow; site preparation; remove non-native invasive plants and install native vegetation which attract butterflies.
Local Contact: Richard Hansis, WSU, (206) 737-2027
Total Budget: \$26,128
Request of Metro: \$ 8,000
Recommendation: The committee would like to work with WSU and its architect in the overall campus design for incorporating greenspaces and environmentally sensitive concepts (i.e. preservation of natural areas, dealing with Mill Creek and riparian zone; stormwater runoff from the buildings and parking lots, etc.) A butterfly meadow is important, but by itself will not be enough to ensure that the greenspaces concept is properly followed in the design and construction of the new campus. The committee would also like to see if cost savings could be obtained.

Recommend up to \$8,000 (hopefully less if cost savings are achieved) pending Metro staff working with WSU staff and architect to bring the Greenspaces concept to the overall campus design and construction.

5. Applicant: Washington State University (Clark County Campus)
Project Site: New WSU campus to be built east of Vancouver/I-205 in the Mill Creek area, north of the Columbia River.
Description: Dairy site wetlands restoration. Removal of non-native vegetation; replanting native species. Design and site preparation work, including earth moving.
Local Contact: Richard Hansis, WSU, (206) 737-2707
Total Budget: \$34,800
Request of Metro: \$ 5,000

Recommendation: Same comments as listed in project #4. Metro and WSU staff and architects need to work together to incorporate greenspaces and environmentally sensitive concepts into the overall design, master plan and construction activities for the new campus.

If these recommendations and coordination activities are carried out, up to \$5,000 should be allocated to this project. Metro staff will also work with WSU project staff to better define the scope of work and detail specific tasks.

6. Applicant: Cascadia Quest, Inc. / Portland Public School District / Portland Parks Bureau
Project Site: Old Whittaker School site on N.E. Columbia Blvd. nr 47th Ave; along the Columbia Slough.
Description: Open spaces and natural areas, including two large ponds adjacent to the Columbia Slough will be ultimately developed into an urban nature park. Initial planning and design work; clean up site; remove non-native vegetation; replanting of appropriate native grasses, shrubs and trees. Involve the neighborhood and local school kids in the restoration activities. The Urban Rangers may be involved. Ultimately, develop accessible nature trail and fishing piers along the two ponds. A private organization plans to stock the ponds.
Local Contact: Greg Wolley, U.S. Forest Service, 666-0413
Total Budget: \$20,200
Request of Metro: \$ 5,000

Recommendation: The review committee requests that Metro and Cascadia Quest meet to better define and coordinate the project with neighborhood, citizen and stakeholder priorities (e.g. school district, parks bureau, adjacent property owners and businesses, Metro's urban nature park goals, U.S. Fish and Wildlife Service, Columbia Slough study groups led by the city's Bureau of Environmental Services, and Urban Streams Council. The committee is very excited about this natural area in the midst of urban/industrial N.E. Portland and along the regionally significant Columbia Slough. This area is listed in the Greenspaces Master Plan as regionally significant and as a potential restoration site. Metro councilors have expressed interest and support for this project and are willing to assist in its design, planning and implementation.

Up to \$5,000 contingent upon all affected parties and the neighborhood agreeing to a unified approach to creating a urban nature park at this site. Citizen and property owner involvement and support must be obtained prior to project work tasks being carried out.

STAFF REPORT

IN CONSIDERATION OF RESOLUTION NO. 93-1851 FOR THE PURPOSE OF FUNDING THIRD-YEAR GREENSPACES PROJECTS TO RESTORE AND ENHANCE URBAN WETLANDS, STREAMS AND RIPARIAN CORRIDORS, AND UPLAND SITES

October 26, 1993

Presented By: Mel Huie, Project Manager

FACTUAL BACKGROUND AND ANALYSIS

Restoration of degraded natural areas is a priority activity of the Greenspaces Master Plan. The Metropolitan Greenspaces Program has outlined a four-phase approach to identify, map, protect, preserve and acquire natural areas in the region. Phase 3 specifically calls for the program to carry out restoration and enhancement projects in wetlands, along stream corridors and riparian areas, and in upland sites. Funding for the demonstration grants comes from a Congressional line item grant to Metro via the U.S. Fish and Wildlife Service.

On May 14, 1992, the Metro Council passed Resolution No. 92-1609 which established program guidelines, funding criteria and an application kit. The Chair of the Metropolitan Greenspaces Policy Advisory Committee organized a review and selection committee to accept grant applications and to make funding recommendations to the Executive Officer and the Council as to which proposals should be funded.

A committee comprised off three Metro Councilors (Devlin, McLain, Hansen), Metro staff from the Planning Department, one member from the Greenspaces Policy Advisory Committee, one member from the Greenspaces Technical Advisory Committee, one citizen representative and staff persons from the U.S. Fish and Wildlife Service, the U.S. Environmental Protection Agency (EPA) and Oregon Parks and Recreation Department, met during August and September to review proposals. Included in that process were field visits to all of the sites and personal interviews with the applicants. Councilor Devlin served as chair of the committee. Eighteen proposals were submitted to Metro. Eleven projects were recommended for immediate funding. Six proposals need reworking and are recommended for funding contingent upon satisfactory changes. One proposal was withdrawn by the applicant.

- Funding recommendations of the committee are listed in Exhibits A and B hereto.
- Total funding from Metro for all restoration projects shall not exceed \$125,093.
- Metro staff will work with local project managers to monitor and evaluate the projects throughout the project work period. Projects are to be completed by March 31, 1995.
- A final report of the restoration projects will be published by December 31, 1995. The projects will serve as models to other communities as innovative ways to restore and enhance urban wetlands, streams, riparian corridors and upland sites.
- Each funded project will have a sign at the site documenting that Metro and the U.S. Fish and Wildlife Service were financial sponsors. Events to educate the

public about the Metropolitan Greenspaces Program will occur at each site during the project work period. Metro staff will notify the governing bodies of each of the projects about Metro's financial support.

- Metro has applied to the federal government for funding the Greenspaces restoration and enhancement grant program for a fourth year.
- Planning staff will update and improve this year's application kit so government agencies and nonprofit organizations will have more time to apply for next year's grants (if funding becomes available).

EXECUTIVE OFFICER RECOMMENDATION

The Executive Officer recommends adoption of Resolution No. 93-1851.

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PLANNING COMMITTEE REPORT

CONSIDERATION OF RESOLUTION NO. 93-1851, FUNDING THIRD YEAR OF GREENSPACES RESTORATION PROJECTS TO RESTORE AND ENHANCE URBAN WETLANDS, STREAMS AND RIPARIAN CORRIDORS, AND UPLAND SITES

Date: October 28, 1993

Presented By: Councilor Devlin

Committee Recommendation: At the October 26 meeting, the Planning Committee voted unanimously to recommend Council adoption of Resolution No. 93-1851. Voting in favor: Councilors Van Bergen, Devlin, Gates, Kvistad, Monroe, and Moore.

Committee Issues/Discussion: Mel Huie, Senior Regional Planner, presented the staff report. He explained the extensive review process undertaken. This is the third year of the program. A special committee reviewed the applications and did site visitations prior to recommending this list of seventeen projects. The program is financially sponsored by U.S. Fish and Wildlife.

Mr. Huie told the committee that according to Senator Hatfield's office, another \$300,000 may be available for next year. The money is currently tied to an Interior Committee report that is tied up in conference committee. Councilor Devlin clarified that if the money is appropriated, only \$220,000 would actually be available for this purpose; the remaining \$80,000 is usually considered overhead for U.S. Fish and Wildlife.

Councilor Van Bergen commented on many of the descriptive words used in the documentation. He asked whether these were the same words of description used by the federal governments in their grant applications. Councilor Devlin said the terms "restoration and enhancement" were generally the words used. Councilor Van Bergen cautioned the staff to be careful to use the same words as were used in the grant application request.