

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF DESIGNATING) Resolution No. 05-3551
COUNCIL PROJECTS AND CONFIRMING)
LEAD COUNCILORS AND COUNCIL) Introduced by Council President David
LIAISONS) Bragdon

WHEREAS, from time to time, certain projects or issues may arise that would benefit from the focused attention of a subset of the Council; and

WHEREAS, members of the Council have identified a list of such projects; and

WHEREAS, those projects identified have been defined and put forth in the form of project proposals, included in Exhibit A; and

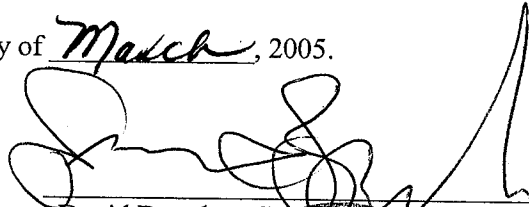
WHEREAS, the Council President, working with members of the council, has designated specific councilors to play lead and/or liaison roles on projects as specified in Exhibit A:

Now therefore

BE IT RESOLVED:


1. The Council confirms the project proposals, including the designation of projects, project definitions, lead councilor assignments, and councilor liaison assignments as specified in Exhibit A.

ADOPTED by the Metro Council this 3rd day of March, 2005.

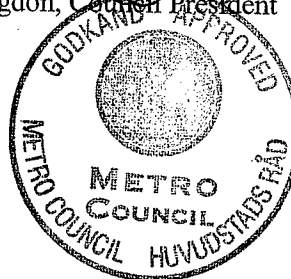


David Bragdon, Council President

Approved as to Form:



Daniel B. Cooper, Metro Attorney



Metro Council Project Proposal
February 15, 2005

Lead Councilor: Susan McLain (West), Rod Park (East)

Council Liaisons: None

Project Title: Neighbor Cities

Project Begin Date: February 25, 2005

Estimated Date of Completion: Scoping Phase - June 1, 2005

Project Description:

The project will open a dialog with neighboring cities to determine their interests and concerns regarding their relationship with the Metro region, and to discuss mutual interests and goals. The discussion may include the following issues: economic and demographic trends, transportation, urban growth, agricultural resources and other natural resources. Urban growth is of particular interest because growth policies in one urban area affect growth pressures in neighboring areas.

The project's first phase is the Scoping Phase, which involves one-on-one contact by a Metro Councilor with local elected officials to solicit and listen to their issues on a range of topics. The COO may visit with the city/county managers prior to a Councilor's visit. Notes will be taken and a summary along with a verbal update will be provided to the Metro Council. The Lead Councilors will make a recommendation to the Council on venues to address shared issues.

Subsequent program activities may include a symposium on shared issues and research on the relationship between the region's economy and the economies of neighboring cities.

The Lead Councilors have divided the neighboring cities assignments as follows:

Councilor McLain - North Plains, Banks, Gaston, Scappose, St. Helens, Yamhill-Carlton, McMinnville, Newberg, Yamhill County and Columbia County.

Councilor Park - Sandy, Boring, Estacada, Canby, Aurora, Hubbard Molalla, Woodburn and Marion County.

Outcome:

The outcome of the Scoping Phase of this project is to:

- (1) make contact with the elected officials in the neighboring cities;
- (2) identify issues of mutual concern; and
- (3) make a recommendation to the Metro Council on mechanisms by which the issues might be addressed.

Connection to Council Goals and Objectives:

The project directly supports the Council’s operating objective to “*Maintain open working relationships with other governments and organizations and provide a venue for regional collaboration.*” It also supports goals and objectives related to economic vitality such as “*Land is available to meet the need for housing and employment,*” and “*Access to jobs, services, centers and industrial areas is efficient.*”

Resources Required / Budget Implications:

Council Support Specialist - 40 hours \$1,200.00

- Appointments
- Master Calendar
- Synthesis/Summary of Issues
- Coordination with other staff
- Follow up

Planning Staff/DRC Staff - 25 hours \$1,500.00

- Prepare support materials as requested by Councilors
- Follow up

Planning staff and DRC support can be accommodated in the budget under the existing allocation for 2040 Refinement Planning. Council support can be incorporated into the existing budget and duties.

Metro Council Project Proposal

Lead Councilor:

Council Liaisons:

Project Title: Disposal System Planning

Project Begin Date: February 2005

Estimated Date of Completion: Draft, November 2005; final, May 2006 (coincident with RSWMP).

Project Description: The main purpose of this project is to determine whether the disposal needs of the region are being met in the most efficient and effective manner; and to recommend adjustments where the system can be improved. Historically, Metro has been the primary provider of disposal services, and—through its regulatory authority RSWMP—Metro has ensured that the private disposal system operates in a complementary and environmentally sound manner. Over the last decade, there have been significant changes in the private solid waste industry. This fact, coupled with Metro’s own strategic planning initiative during the last year, call for a timely examination of the regional disposal system and the roles played by the public and private sectors. This project is intended to fulfill such an examination.

The main questions to be addressed are: in conjunction with the RSWMP update,

- What does the region need from the disposal system?
- What is the best way to fill those needs?

Outcome. This project will provide recommendations and/or policy direction for the regional disposal system. The following specific issues will be addressed. For the 2005 to 2009 timeframe, recommendations on disposal needs including public access, putrescible waste transfer capacity, and dry waste processing; and regulatory needs including entry criteria for new facilities, policy on waste authorizations (“tonnage caps”), allocation of putrescible waste to disposal sites, and recommendations on economic regulation. For the post-2009 period (after the solid waste bonds are retired), policy direction on Metro’s role in the disposal system, and how that role should be filled—*e.g.*, continue to own transfer stations, *vs.* divest and regulate. If the latter, determine the appropriate regulatory level and model (*e.g.*, leverage market competition *vs.* franchising *vs.* “public utility model”). If the former, set in motion the plans for maximizing the asset value of the transfer stations and for transitioning to a private system. These directions will also guide other major decisions including examination of alternative transport modes and procuring a new transport contract by 2009, procurement of a transfer station operating contract by 2010; and addressing the fiscal needs of the agency.

Connection to Council Goals and Objectives:

- 2.3 The region’s waste stream is reduced, recovered and returned to productive use, and the remainder has a minimal impact on the environment.
- 4.2 Public services are available and equitable.
- 4.3 Metro provides services that fit its distinct competency or regional scope.

Resources Required / Budget Implications: Approximately 1.0 FTE is targeted for the project during calendar 2005 over 3 persons: Doug Anderson as project manager, with two assigned staff. The

department has budgeted up to \$50,000 for consultant assistance, primarily technical work related to asset valuation. There are several decision milestones that can affect the direction and level-of-effort during the course of the project, so this resource level is subject to change as the project moves forward. This project is funded from the Solid Waste Fund, using revenue raised from the Regional System Fee.

Metro Council Project Proposal

Lead Councilor: David Bragdon

Council Liaisons: Susan McLain

Project Title: Fish and Wildlife Bond Measure November 2006

Project Begin Date: February 14, 2005

Estimated Date of Completion: November 2006

Project Description:

Develop and take before the voters for approval a fish and wildlife property acquisition and restoration bond measure. Bond funds would be used to purchase from willing sellers those properties deemed of the greatest ecological importance for fish and wildlife habitat and fund habitat restoration efforts.

Outcome: Take the measure forward to the voters no later than November 2006.

Connection to Council Goals and Objectives:

This program directly meets two of the Council's goals:

Goal: Great Places

Residents of the region enjoy vibrant, accessible and physically distinct places to live, work and play

Objectives:

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Outcome (What will result from the project? What must be in place for the project to be considered complete?):

The size and nature of the funding gap will be determined. Funding sources to bridge the gap will be identified and financial commitments will be secured.

Connection to Council Goals and Objectives:

The project meets several of the objectives identified by the council:

- The region is strong in tourism jobs.
- Regional needs are supported by appropriate regional funding mechanisms.
- Metro provides services that fit its distinct competency or regional scope.
- Maintain asset value of facilities through preventative maintenance, monitoring and fully funding renewal and replacement reserve.
- Maintain stable and appropriate level of funding for Metro programs.

Resources Required / Budget Implications:

The project will be supported with existing MERC staff. Total support will be less than 1 FTE and no special budget allocation will be required.

Metro Council Project Proposal

Date: February 15, 2005

Lead Councilor: Rex Burkholder

Council Liaisons: Robert Liberty

Project Title: Housing Choice for All

Project Begin Date: January 2005

Estimated Date of Completion: March 2006

Project Description (What questions will the project answer? What issue/problem will be addressed?):

The region's residents have indicated that a diversity of safe, healthy and affordable housing near jobs, schools and transportation facilities is an important regional value, contributing to productive citizenship and quality of life. Yet despite previous efforts by Metro and other public, private, and nonprofit organizations, the supply of such housing remains insufficient (as defined by the Metro Council in Title 7 of the Functional Plan).

The project will answer questions such as: What are the barriers to housing supply? Why is housing not being built as conceived in the 2040 Growth Concept mixed-use areas where substantial infrastructure investment and services currently exist? How could the region achieve the Affordable Housing Goals in Title 7 of the Functional Plan?

The region's housing market is large and complicated by a broad range of stakeholders with varying interests. HCTF will assemble some of the region's key leadership from the public, private, and nonprofit sectors to develop broadly supported strategies for increasing the region's housing supply.

Outcome (What will result from the project? What must be in place for the project to be considered complete?):

The HCTF will complete an analysis and develop a report. The report will include recommendations on policies and programs to:

- Significantly increase the production of “work-force” housing in the 2040 mixed-use areas and corridors, and other locations in the region.
- Identify opportunities for Metro to provide leadership, data, funding, and technical assistance in housing production, and prevent the loss of affordable housing.
- Identify opportunities for local governments and other entities, including non-profit and for-profit organizations to provide leadership, establish partnerships and implement tools and strategies that will increase the supply of affordable housing, while taking into account unique local characteristics.

The work of the HCTF will be considered complete and successful if strategies for implementation have been identified and public, private, and nonprofit partners including Metro have committed to act on the strategies.

Connection to Council Goals and Objectives:

Metro Council has identified, through its strategic planning, an aspiration for the region that “The region’s residents choose from a diversity of housing options” and has declared this as a strategic objective.

Resources Required / Budget Implications:

The current budget allows for about 2 FTE through June 2005.

Metro Council Project Proposal

Chair: Mayor Hammerstad, City of Lake Oswego

Lead Councilors: Robert Liberty, Carl Hosticka

Project Title: Ballot Measure 37 Task Force

Project Begin Date: February 16, 2005

Estimated Date of Completion: September 16

Project Description:

On December 9, 2004 the Council adopted Resolution No. 04-3520, which provided for the creation of a Measure 37 working group “composed of representatives of local governments in the region and other organizations that will be affected by claims or which can contribute expertise to advise the Metro Council and staff...” The Working Group was directed to

- (a) [Provide advice] *“on potential consequences of claims submitted under Ballot Measure 37, coordination among public entities in the region, policy options to maintain the region’s commitment to the 2040 Growth Concept, and a coordinated claims and waiver process.”*
- (b) *Estimate the potential consequences to the region of compensation of claims filed under Ballot Measure 37, or of waiver of land use restrictions in lieu of compensation, to the extent possible...*
- (c) *Develop a plan for coordination among Metro and the public entities in the region subject to Ballot Measure 37 on responses to claims submitted under the measure, including a database to record and track claims;*
- (d) *Develop policy options to respond to the potential consequences of claims submitted under Ballot Measure 37, considering among other matters:*
 - (i) *Potential consequences of claims submitted under Ballot Measure 37;*
 - (ii) *Alternative methods to achieve the policies of the Regional Framework Plan and the objectives of the 2040 Growth Concept in a post-Ballot Measure 37 environment and to reduce adverse consequences of claims; and*
 - (iii) *Potential actions by the 2005 Legislative Assembly to mitigate the adverse consequences of Ballot Measure 37 in the region; and*
- (e) *Develop a proposed process, open to the public, to address claims under Ballot Measure 37:*
 - (i) *Submitted to Metro and arising from land use restriction in the Metro Code;*

- (ii) *Submitted to Metro and arising from land use restrictions in the Metro Code that derive from land use restrictions in state law;*
- (iii) *Submitted to cities and counties within Metro's jurisdiction and arising from land use restrictions in city and county land use regulations that derive from land use restrictions in the Metro Code.*

Outcomes & Products:

The outcomes and products for this project, dependent on resources, are:

1. Increased understanding about Measure 37, information exchange and cooperation between Metro and state and local governments regarding claims, claims processing, payments and/or waivers.
2. A public process for reviewing and acting upon Measure 37 claims made against Metro.
3. A public database containing information about Measure 37 claims made in the three-county region.
4. Comments and evaluation of any legislation proposed to modify or replace Measure 37.
5. An estimation of the potential scope and impact of future claims made under Measure 37.
6. Recommendations regarding methods to achieve the 2040 Growth Concept and fulfill other Metro goals and mandates while also implementing Measure 37.

Connection to Council Goals and Objectives:

The following Council goals and objectives apply to this project:

- Great Places Goal- "Residents of the region enjoy vibrant, accessible and physically distinct places to live, work and play."
- Environmental Health 2.5- "urban land is used efficiently and resource land is protected from urban encroachment."
- Smart Government Goal- " Metro leads a fiscally sound, efficient and congruent system of governance where public services are funded appropriately and provided by the most suitable units of government."
- 4.3 "Metro provides services that fit its distinct competency or regional scope."
- Communications and Leadership Excellence 3.3- "Maintain open working relationships with other governments and organizations and provide a venue for regional collaboration."

Resources Required/Budget Implications:

This project will require between 1.5 and 2.0 FTE for a 6-month period of time. They do not include legal department time. Other expenses should not exceed \$30,000.

Workplan and Project Activities

A workplan will be developed during the first few weeks of the project. Various activities and work products will be assigned to staff or informal Task Force subcommittees, or done in consultation with

other Metro advisory committees. The workplan will allow limited resources to be focused on the highest priority for the Task Force while still producing the products and carrying out the activities described in this paper.

Convening, Coordination & Basic Research

- Task Force meetings would be staffed;
- Topics outlined in the list of meeting topics would be addressed by the Task Force members;
- A basic data base on claims would be assembled and a simple assessment based on that data base;
- Sharing of information regarding claims made and acted upon by local governments within the three-county area;
- Some mapping of claims;
- Production of web pages with information about claims and the work of the Task Force;
- Evaluation of proposed legislation and;
- A process for claims against Metro will be developed and reviewed by the Council.

Metro's work in developing and maintaining a data base would be aided by work on this subject being done by other governments and by nonprofits.

Estimating Implications of Measure 37 for the Region and Implications for Achieving the 2040 Growth Concept and Fulfilling Metro's Other Goals and Mandates

The Task Force will assess trends in the location of claims and initial impacts on adopted Metro policies in coordination with a project with Portland State University (PSU) and other research efforts. To the extent permitted by available time and budget, additional analysis will be performed to evaluate impacts on implementing the 2040 Growth Concept and the execution of state and regional

Methods for Implementing Measure 37 While Also Achieving the 2040 Growth Concept and Fulfilling Metro's Other Goals and Mandates

As its highest priority, the Task Force will consider and make recommendations to Metro regarding how to achieve both fairness to landowners and to carry out Metro's 2040 Growth Concept and related planning and Charter goals and mandates.

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Metro Council Project Proposal

Lead Councilor: Carl Hosticka

Council Liaisons: Susan McLain, Brian Newman

Project Title: Nature in the Neighborhoods – Regional Fish and Wildlife Habitat Program Implementation

Project Begin Date: June 2005

Estimated Date of Completion: June 2006 and continuing in following years, adapted as necessary to meet new challenges and respond to progress over time.

Project Description (What questions will the project answer? What issue/problem will be addressed?):

This project will implement the fish and wildlife habitat program adopted by Metro Council in May 2005. The project will address the issue of how to accommodate the growth in this region so that residents can have the access to nature, clean water and healthy streams that they value.

The program is intended to motivate and inspire property owners and residents to be good stewards of the land using a mix of regional land development standards, effective education and awareness about the value of habitat and meaningful incentives for stewardship, including financial incentives.

A guiding principle in the program implementation is to use Metro's resources to leverage the constructive actions of cities and counties, non-profit organizations, businesses and individuals with a program that is broadly supported and integrated for effectiveness. Activities include:

Government Coordination: Assist local jurisdictions in improving environmental conditions and in meeting DEQ requirements for Clean Water Act, Endangered Species Act, State land use planning requirements.

- Complete LCDC acknowledgement process for Goal 5
- Consult with NOAA Fisheries for Endangered Species Act compliance

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- Assist cities and counties in preparing TMDL implementation plan for DEQ Clean Water Act compliance
- Assist cities and counties in meeting Metro's functional plan requirements
- Assist cities and counties in reviewing development code to eliminate barriers to low impact development;
- Apply for grants and other support for cities and county program implementation

Habitat Friendly Development Program: Establish a Green Development Practices Program to reduce impacts of new development and increase public awareness of the value of habitat areas. Activities include:

- Coordinate habitat protection and water quality messages within Metro and with other public message opportunities;
- Promote green development practices to the development community through a variety of technical assistance, education and outreach activities. Examples include an awards program, sponsoring seminars/conferences, and actively working with the development community to promote green development practices.
- Expand public access to stewardship programs through Metro's web site, and/or other tools.
- Provide information to the development community and homeowners about the value of the habitat.

Monitor and Reporting Program. Establish a program to monitor regional progress in habitat conservation and restoration and report annually to the Metro Council. Activities include:

- Improve baseline data on existing habitat and water quality conditions
- Develop and implement methods for tracking and recording implementation of restoration projects region-wide
- Coordinate with other agencies that actively collect data to improve consistency in protocol and efficiency in data sharing
- Present a regional progress report on the key environmental indicators approved by Council,
- Participate in state and local task forces to develop monitoring strategies
- Apply for additional funding and partnerships to support monitoring and reporting activities

Restoration Element. Support restoration of habitat areas through out the region. The program could focus on directly funding habitat restoration projects or on using Metro's resources to leverage the success from non-profit and other agencies. The proposal below focuses on the latter. Activities include:

- Offer technical and/or financial assistance to groups that are actively conducting restoration projects. Examples include assisting with administrative matters, mapping, coordination or through a grants program
- Coordinate with existing non-profit and governmental agencies to establish restoration priorities for the region, especially in those watersheds where few priorities have been identified;
- Map and track restoration progress
- Seek additional funding for major restoration efforts, including coordinating on federal funding requests.
- Define target areas for acquisition that are key to restoration

Regional Fish and Wildlife Habitat Bond Measure: This effort, being led by the Parks Department and described elsewhere, is an important part of the fish and wildlife program implementation because it sets priorities for target areas and will need to coordinate with the other elements of this program.

Outcome (What will result from the project? What must be in place for the project to be considered complete?)

To be successful and achieve meaningful results, the program must be broadly supported by cities, counties, residents and the development community because the future habitat conditions depend on actions by everyone. A key measure of success will be the level of involvement by not a few but by many.

Overtime, success will be measured by changes in on-the-ground conditions, including measures of how well performance and implementation objectives have been met:

- Preserve and improve streamside, wetland, and floodplain habitat and connectivity.
- Preserve large areas of contiguous habitat and avoid fragmentation.
- Preserve and improve connectivity for wildlife between riparian corridors and upland habitat.
- Preserve and improve special habitats of concern.
- Increase the use of habitat-friendly development throughout the region.
- Increase restoration and mitigation actions to compensate for adverse effects of new and existing development on ecological function.

Connection to Council Goals and Objectives:

This program supports many council goals and objectives dealing with preserving natural areas.

Resources Required / Budget Implications:

The FY06 budget proposes 4.35 FTE in the Planning Department and Public Affairs Department and additional FTE in Parks.

The FY06 budget includes \$75,000 that Metro expects to receive through an award through a DEQ grant for DEQ TMDL coordination, providing technical assistance for habitat friendly development practices and monitoring.

Metro Council Project Proposal

Lead Councilor: Rod Park

Council Liaisons: None

Project Title: Oregon Convention Center Subsidy Gap

Project Begin Date: February, 2005

Estimated Date of Completion: December, 2005

Project Description (What questions will the project answer? What issue/problem will be addressed?):

In fiscal year 2002-03, the \$116 million expansion of the Oregon Convention Center came in on time and under budget. The expansion almost doubled the size of the center, positioning Portland to compete for a much larger share of the national and international convention market, and add jobs to the region's economy. At the time the funding package was assembled for the facility's expansion, operating funds were identified to sustain the facility only for the short term, with the expectation that the Metro Council, along with public and private sector stakeholders, would develop a longer-term solution.

Since the events of September 11, 2001 and the downturn in the national travel and meeting industries, competition for scarce visitor dollars has become even more intense. Now, Metro must compete with much larger "Tier One" locations such as Las Vegas or San Francisco---parts of the country that never used to compete for the smaller events that typically consider the Portland metro region.

The size of the funding shortfall must be identified, and a funding solution must be developed, or the Oregon Convention Center will be forced to make budget cuts that will jeopardize basic center operations. Metro council and staff will work with appropriate stakeholders to develop a funding solution.

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Outcome (What will result from the project? What must be in place for the project to be considered complete?):

The size and nature of the funding gap will be determined. Funding sources to bridge the gap will be identified and financial commitments will be secured.

Connection to Council Goals and Objectives:

The project meets several of the objectives identified by the council:

- The region is strong in tourism jobs.
- Regional needs are supported by appropriate regional funding mechanisms.
- Metro provides services that fit its distinct competency or regional scope.
- Maintain asset value of facilities through preventative maintenance, monitoring and fully funding renewal and replacement reserve.
- Maintain stable and appropriate level of funding for Metro programs.

Resources Required / Budget Implications:

The project will be supported with existing MERC staff. Total support will be less than 1 FTE and no special budget allocation will be required.

Metro Council Project Proposal

Lead Councilor: Susan McLain

Council Liaisons:

Project Title: Regional Solid Waste Management Plan Update

Project Begin Date: January 2004

Estimated Date of Completion: Draft -- September 2005; Final -- May 2006

Project Description: RSWMP is a ten-year plan for the region, administered by Metro. It sets direction for the future, identifies roles and responsibilities, and fulfills a state requirement that Metro have a waste reduction plan.

The updated Regional Solid Waste Management Plan will provide policy and program direction in waste reduction and facilities and services for the next decade (2006 to 2016). The Plan is shaped in a public process, with local government and private sector service providers as leading partners.

The main question to be addressed is: What policy direction for the solid waste system should be charted in the updated Plan?

Outcome: An updated RSWMP, which must be approved by Metro Council and DEQ in mid-2006. Interim products will include a vision statement, values, system goals, objectives and policies. The vision, policy and values will be used to set the overall direction for the related disposal system planning activity that will be staged concurrently with the RSW update.

Connection to Council Goals and Objectives:

- 2.3 The region's waste stream is reduced, recovered and returned to productive use, and the remainder has a minimal impact on the environment.
- 2.4 Metro is a model for green business practices.
- 4.1 Regional needs are supported by appropriate regional funding mechanisms.
- 4.2 Public services are available and equitable.
- 4.3 Metro provides services that fit its distinct competency or regional scope.

Resources Required / Budget Implications: Approximately \$80,000 will be expended for consultants (public involvement and plan development). Between 2.5 and 3.0 total FTE (over approximately 12 staff) will be assigned to the project for calendar 2005. Project is funded from Solid Waste Fund, using regional system fee.