BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AMENDING THE)	RESOLUTION NO. 94-1975
LOCAL SHARE ALLOCATION FORMULAS)	Introduced by Executive Officer
AND GUIDELINES IN THE GREENSPACES)	Rena Cusma
MASTER PLAN)	

WHEREAS, the Greenspaces program and bond measure are cooperative efforts between Metro, cities, counties, special districts, state and federal agencies, nonprofit organizations, neighborhood groups, business and civic interests, and the region's citizens; and

WHEREAS, the Greenspaces Policy Advisory Committee recommended changes to the Metro Council at its June 1, 1994 meeting regarding the local share allocation formulas and guidelines as listed in Exhibit A attached hereto; and

WHEREAS, the Greenspaces Blue Ribbon Committee recommended changes to the Metro Council at its July 7, 1994 meeting regarding the local share allocation formulas and guidelines as listed in Exhibit A attached hereto; and

WHEREAS, the Metro Council approved Resolution No. 94-2011A on July 28, 1994, which refers to the voters a General Obligation Bond Measure in an amount of up to \$138.80 million to proceed with the acquisition of land and development of a regional system of greenspaces and trails; and

WHEREAS, the Greenspaces General Obligation Bond Measure includes up to \$25 million for local park providers, which were providing park services as of July 1, 1991 to carry out local greenspaces and trails projects; and

WHEREAS, the Metro Greenspaces Master Plan, adopted by Resolution No. 92-1637 on July 23, 1992, includes local share formulas and guidelines for allocating funds from a regional greenspaces bond measure; and WHEREAS, the Greenspaces Master Plan details the local share allocation formulas and guidelines on how bond funds should be spent; and

WHEREAS, the Greenspaces Policy Advisory Committee on June 1, 1994, which in turn represents the interests of the local jurisdictions in the region, recommended that Metro make the changes to the local share allocation formulas and guidelines as detailed in Exhibit A attached hereto; and

WHEREAS, the Greenspaces Blue Ribbon Committee on July 7, 1994, recommended that Metro make the changes to the local share allocation formulas and guidelines as detailed in Exhibit A attached hereto: and

WHEREAS, the cities of Portland, Gresham, Fairview, Wood Village and Troutdale, and Multnomah County (the park providers within the Multnomah County area of Metro) unanimously approved the change to the local share allocation formula for park providers in Multnomah County as detailed in Exhibit A attached hereto; now therefore,

BE IT RESOLVED,

 That the Metro Council hereby amends the Greenspaces Master Plan by adopting the changes as detailed in Exhibit A attached hereto.

ADOPTED by the Metro Council, this 10th day of November, 1994.

Judy Wyers, Presiding Officer

Exhibit A Resolution No. 94-1975

businesses, neighborhood associations, "friends" groups and interested citizens have been undertaken to formulate the Metropolitan Greenspaces program. As a result of this cooperation, all four counties and [22] of the 24 cities within the Metropolitan Service District boundaries have passed resolutions of support for the Greenspaces program since 1990.

We have come together through consensusbuilding, cost-sharing of projects, coordinated planning and use of uniform data bases and maps. We share, most importantly, a renewed understanding and appreciation of the fact that we are dealing with an ecosystem that crosses a multitude of political boundaries and that regional planning and cooperation are required in shaping the future of our bi-state community.

The master plan relationship to urban growth management goals

Growth management is a priority for Metro and for most local jurisdictions in the region. Metro is responsible for coordinating the efforts of all agencies within its boundary on growth management issues in the region. Metro's Regional Urban Growth Goals and Objectives cover these growth management issues, specifically listing natural areas, parks and wildlife habitat as crucial issues to be addressed within the regional perspective under RUGGO Goal II, Objective 9:

"Sufficient open space in the urban region shall be acquired, or otherwise protected, and managed to provide reasonable and convenient access to sites for passive and active recreation. An open space system capable of sustaining or enhancing native wildlife and plant populations should be established."

The master plan is not a functional plan nor does it amend adopted urban growth boundary policies. Local comprehensive plans, the UGB and adopted functional plans, including the Regional Transportation Plan, are not affected by the master plan. The master plan seeks to

raise community awareness of the value of natural areas planning and protection to the same level of understanding and priority as other growth management issues, including land use, transportation and infrastructure planning.

The master plan is primarily a planning activity needed to implement RUGGO Objective 9, but it also complements many other RUGGO objectives and planning activities:

- Objective 7, Water Resources A multiobjective management approach for significant greenspaces is embraced in the master plan. Ecological information generated to date, and subsequent ecosystems planning called for in the plan, will be useful in identifying carrying capacities of water resources important to the region for municipal and industrial water supply, irrigation, fisheries, recreation, wildlife, environmental standards and amenities.
- Objective 8, Air Quality To the extent that the master plan facilitates development of pedestrian and trail linkages providing alternatives to automobile use, objectives of the regional air quality management plan will be supported.
- Objective 10, Agriculture and Forest Resource Lands The master plan acknowledges that continued economic use of resource lands outside the urban growth boundary for resource production purposes is an important tool in implementing master plan objectives, which are consistent with Objectives 10 and 10.1.
- Objectives 10.2 and 15.3 mandate designation of urban reserves, which, once established, could result in long-term urban expansion onto resource lands. The master plan does not alter or supersede these objectives. In Objective 15.3.2, however, the hierarchy of lands to be considered for establishing urban reserves identifies pri-

Regional partnerships

Once a regional system of interconnected natural areas, parks and open space is established, it will be managed and operated by Metro in partnership with local park providers, state and federal agencies, nonprofit conservation organizations, land trusts and other interested resource agencies. Some lands will be owned by Metro, some by other park providers. Emphasis is on interagency cooperation and partnerships. Management of existing parks or natural areas owned or managed by other agencies will not be assumed by Metro unless by consent of the current provider and the Metro Council.

The master plan will serve as the vehicle for articulating and implementing a cooperative and coordinated natural areas and open space agenda for the region. It identifies the processes and strategies for coordinating actions of cooperators in further planning, assembly and management of the greenspaces system. It recommends a variety of actions to be undertaken by Metro and cooperators to realize the goals of the program.

Metro, as the lead agency in the development and implementation of the Greenspaces Master Plan, will seek protection for significant natural areas and open space in subsequent actions using its various powers. An initial means of protection consistent with this master plan is the purchase of identified natural areas from willing sellers. Accomplishing this by Metro is contingent upon approval of finds by the voters [for Metro authority and funds] to acquire regionally significant sites in a system of interconnected natural areas and parks.

All program recommendations and implementation actions will continue to be developed in consultation with policy and technical advisory committees and with input from citizens. [After adoption of the master plan by the Metro Council and a vote on a general obligation bond measure anticipated to be on the ballot in November 1992, policy advisory responsibilities

to the Metro Council will transfer from the Metropolitan Greenspaces Policy Advisory Committee to the Regional Policy Advisory Committee established by Goal I, Objective 2 of Metro's adopted Regional Urban Growth Goals and Objectives. The Metropolitan Greenspaces Technical Advisory Committee will continue to provide technical advice on the implementation and future revisions to the master plan, reporting directly to RPAC.]

Metro Council Resolution No. 94-2026A establishes the advisory structure for the Regional Parks and Greenspaces Program.

Current and future planning partners include more than 150 elected officials and board members, parks and land use planners, city and county administrators, business people and finance managers, conservation specialists, biologists, geographers, educators, landscape architects and citizen advocates who have served directly on Metro committees and working groups in developing the Greenspaces program to date.

Private land trusts and their programs are also important components in the coordination and implementation of the master plan. Partners in the cooperative effort include the 40-Mile Loop Land Trust, Columbia Land Trust, The Nature Conservancy, Lake Oswego Land Trust, The Wetlands Conservancy, and the Trust for Public Land.

While the master plan will be reviewed and updated regularly, active participation and support of citizens are the most important components in saving our natural areas and open space. Public understanding of the issues, problems, needs, challenges and the concept of private stewardship of the land will determine the success or failure of the master plan. This community commitment to protection of our natural heritage is an overriding objective of a regional system of natural areas, open space, greenways and trails.

Cooperative and Coordinated Implementation

Coordinated land protection efforts

The planning process for the Metropolitan Greenspaces program has been extensive, inclusive and characterized by unparalleled cooperation among local governments, state and federal government agencies, nonprofit conservation and neighborhood organizations, and Metro. Successful implementation of the Metropolitan Greenspaces Master Plan depends on continuation of this cooperation through coordinated land protection efforts.

Local, regional, state and federal government agencies, nonprofit groups and other

stakeholders must work together to complement acquisition and protection programs. We must coordinate the development and application of land use and environmental regulations, and educate and involve the public in issues and decisions related to greenspaces. By working together, we will maximize all our resources and the "on-the-ground" effects of the implementation actions called for in this master plan.

A common understanding and philosophical commitment to coordinated implementation of the master plan among all cooperators in the program is critical to successful creation of the system. "Cooperators" describes all governments for which Metro has planning coordination responsibilities as described in ORS.268 and all others who are interested in being active partners in the program. Cooperators include all citizens groups, resource agencies and juris-

"Further progress requires that
we go beyond compulsion and laws
and incentives to insure the
environmental integrity of our
nation and our planet. We must
shift our orientation. We must
shift our consciousness. In short,
we must engage the heart, which is
seldom reached by appeals to law or
economics. Our task is to bring
our habits, choices, and lifestyles
into harmony with the needs of
nature."

Lewis S. W. Crampton Environmental Protection Agency, 1991 dictions in the region that would need to continue the established planning partnership we have had during the past three years in order to successfully implement the overall regional plan.

Some of the resource agencies that have a tremendous stake in protection, restoration and management of the region's natural areas, including wetlands, river and stream ecosystems, are the federal Environmental Protection Agency, U.S. Fish and Wildlife Service, Unified Sewerage Agency of Washington County, Portland's Bureau of Environmental Services, Clackamas County Department of Utilities, the Oregon Department

of Fish and Wildlife, Water Resources Department, Department of Environmental Quality, Division of State Lands and Oregon State Parks.

Metro will work closely with these agencies in developing and implementing cooperative Greenspaces-oriented projects that promote multiobjective management of these natural areas. Roles and responsibilities that cooperators in the program will assume in regard to implementation of the plan through site acquisition, protection and enhancement efforts include:

1. Metro should place a greenspaces funding mechanism before the voters of the region, that, if successful, would establish a regional revenue source for acquisition and capital improvement of greenspaces. [A regional

Metropolitan Greenspaces Master Plan, July 1992 13 continued					
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general obligation bond measure is being considered by Metro for referral to the voters at the November 1992 general election to fulfill this responsibility.] Metro will also continue to pursue grants from state and federal government agencies, private foundations and other organizations to plan for and assemble the system.

- 2. Donations and dedications of greenspaces will continue to be accepted by public agencies and nonprofit land trusts in a coordinated strategy.
- 3. Greenspaces to be administered at the local level will be the responsibility of local governments to secure and manage.

 Greenspaces to be administered by Metro will be the responsibility of Metro to secure and manage.
- 4. Greenspaces of common interest administered by Metro will be the responsibility of Metro to secure. Metro will offer a first right of refusal to the local government where the sites are located to acquire the property. The first right of acquisition will be offered only to local governments providing park services in whose service area the greenspaces are located. It will not be offered to local governments having comprehensive planning responsibility that did not provide park services as of July 1, 1991.
- 5. Greenspaces of common interest administered at the local level will be the responsibility of local governments to secure and manage. Lower priority will be given for acquisition of properties adequately protected by federal, state or local regulations.
- 6. If the local government accepts acquisition responsibility from Metro, the accepting government will be responsible for funding the acquisition of the greenspace with its own resources. If the local government expresses interest in acquiring a site, Metro may enter into an intergovernmental agreement that includes provisions related to regional or joint funding of the local acquisition. If the local government chooses not

- to acquire the property, Metro will be responsible for funding the acquisition of the greenspace with its own resources.
- 7. In evaluating priorities for acquisition, Metro will first determine whether existing federal, state, regional and local land use, environmental or other applicable regulations provide adequate protection of greenspaces. If not, Metro will then determine if legally defensible new regulations could be adopted by appropriate government agencies within timeframes necessary to protect significant greenspaces. If not, Metro will pursue acquisition based on fair market value.

The complete roles and responsibilities framework is located in Appendix 2 of this master plan. Appendices, and the information found in them, are held to be a full part of the master plan and its implementation processes.

The information developed through the Greenspaces program may assist Metro and local governments in meeting requirements of state planning laws. While not a regulatory document, the plan and supporting information are recommended for voluntary consideration in preparation, administration and periodic review of comprehensive plans, implementing land use regulations and regional functional plans. Metro encourages agencies and local governments to employ all tools at their disposal to assist in implementation of the plan and use master plan policies as guidance in establishing a common agenda for natural resource protection and stewardship.

McKay Creek Trail

Extending north from the confluence with the Tualatin River, this trail follows the edge of Hillsboro to the confluence with Dairy Creek, continuing to North Plains where it joins the Portland to the Coast Rails-to-Trails route.

Mt. Scott Trail

From the junction with the North Clackamas Trail on Mt. Talbert, this trail extends north to join the Springwater Trail near Powell Butte. It crosses Mt. Scott and follows Johnson Creek before intersecting with the Springwater Corridor.

North Fork Trail

This segment of the Cazadero Trail connects the north fork of Deep Creek with Barton Park.

Oregon Trail/Barlow Road

It is hoped that a more accurate alignment of this historic road can be defined as a multi-use trail along the southern part of the region. Using early maps and other available research the corridor will be laid out as close to the original route as possible.

Peninsula Crossing Trail

Located in North Portland, this trail corridor connects a number of regionally significant greenspaces and trails including Smith and Bybee lakes, Columbia River, Columbia Slough, Willamette Greenway, the Forty Mile Loop Trail, Marine Drive and Forest Park via the St. Johns Bridge. Aligned within the right-of-way of Carey Boulevard for much of its length, land acquisition costs would be minimal. Once available, funds could be directed primarily at improvements.

Portland to the Coast Trail

A segment of this Oregon State Parks' proposed Rails-to-Trails project from North Plains to the Sauvie Island bridge traverses the northwest portion of the Greenspaces study area. A spur to this line, the Oregon Electric Railway, extends into the center of Beaverton.

Portland Traction Line/Oregon City Alignment

The southern extension of the Portland Traction Railroad Line from Milwaukie to Gladstone is currently being considered for acquisition. This line once provided rail connections to Oregon City but has been abandoned since the late 1950s. It offers a nearly level trail connection, crossing primarily residential streets as far as Gladstone, where the bridge to Oregon City has been abandoned.

Powerline Trail

This Bonneville Power and Portland General Electric easement extends from the northern end of Forest Park to the newly proposed Tualatin River National Wildlife Refuge near Sherwood. It crosses the Bronson Creek and Beaverton Creek trails, passes through Tualatin Hills Nature Park, across Cooper and Bull mountains and joins the Tualatin River Greenway Trail at the southern end.

Rock Creek Trail

From the confluence of Rock Creek and the Tualatin River, the trail parallels the stream to its confluence with Beaverton Creek. The trail follows Beaverton Creek to the confluence of Bronson Creek.

Sandy River Gorge Trail

This trail follows the Sandy River, connecting the Sandy River delta on the Columbia River with Lewis and Clark State Park and terminating at Dabney State Park. It may eventually extend as far as Oxbow Regional Park, but at present the connection will be restricted to the proposed water-based river trail.

Scouters Mountain Trail

This trail forms a north-south link between the Springwater Corridor and the Clackamas River Greenway Trail. It follows Rock Creek from the Clackamas crossing Scouters Mountain and joins the Springwater near Powell Butte.

Financing the Greenspaces System

Financing acquisition and capital improvements

To date, major funding to initiate planning for the Metropolitan Greenspaces program has been provided by the US Department of Interior Fish and Wildlife Service. As this federal source of start-up funds [ends in fiscal year 1993-94,] could end at any time; we must look elsewhere for support of site acquisitions and capital improvements, as well as sup-

port for general operations and maintenance of the Greenspaces system.

With Metro serving as coordinator of the Metropolitan Greenspaces program, a key strategy for public implementation of the Greenspaces system is possible. Because its focus and programs cross local jurisdictional boundaries, Metro will be able to propose funding on a regional basis to secure significant natural areas for inclusion in the Greenspaces system and thereby provide a solution to greenspaces protection on a regionwide basis.

Acquisition, while one of many tools to protect open space, is an essential strategy in developing a regional system of natural areas, open space and trails for the four-county area. With a dedicated source of funds, lands will be purchased as a means of protection; rights-of-way may be purchased to establish trails and wildlife corridors; restoration of existing degraded natural areas could be carried out, as well as negotiations of easements that preserve open space through a process that allows for continued private ownership of the majority of land.

"The livability of Oregon is our competitive edge in economic development. Practicing healthy environmental stewardship isn't just a matter of good citizenship, it's also a matter of good business."

Richard Reiten, president, Portland General Corporation, 1990 Any financial solution and long-term plan must be developed on a regional basis, with funding for this regional system coming from throughout the district. The major source of funding currently available is a regional general obligation bond. In fiscal year 1993, [F] the total assessed value of land and improvements within Metro's boundaries [is more than \$45] was estimated to be approximately \$50 billion.

While there are many variables involved in estimating how far funds from a

bond would go toward acquisition of significant sites, a multi-million dollar bond might enable Metro to begin the important process of natural areas protection on a regional basis.

No other source of public revenues can generate an adequate amount of funds to "jump-start" the land assembly process for the Greenspaces system. Bond funds can only be used for acquisition of land and capital improvements.

An overview of finance-related roles and responsibilities of cooperators in the Metropolitan Greenspaces system indicates that:

1. Metro will [establish a Metro/]include a local government [split] share of the initial capital and acquisition funds that are raised on a regional basis. The regional (Metro) share of the net bond measure will be at least 75 percent; the local share [will be 25 percent.] may vary, at Metro's discretion in consultation with local park providers, based on the size of the measure. Metro will use the regional portion of funds solely

	for acquisition and development of greenspaces of regional significance.			
2.	The local share of funds will be distributed to eligible parks providers as follows:			•
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	2. In 1992 a 75%/25% regional/local split of net proceeds from the \$2	200 milh	on bond m	easure was
pro bal	oposed. In March 1995 a local greenspaces projects allocation not to exceed lance of the (up to) \$138.8 million measure reserved for regional greensp	1825 m	illion is pro	posed, with the

- a. the local share will be allocated on the basis of June 30, 1993 assessed valuation by county.
- b. parks providers within each county will negotiate an allocation formula for distribution of the countywide total among each parks provider in that county.
- c. if parks providers cannot agree to a formula for distributing countywide shares, Metro will designate the formula.
- 3. [Funds are to be used for any locally determined open space, parks and recreational acquisition and capital needs.] The local share allocation of funds shall only be used for projects that meet the Local Greenspaces Project Guidelines included in Appendix Two of this Master Plan. Funds may not be used for operations and maintenance activities. Eligible local governments and special districts may form consortiums to combine their allocations for eligible purposes.

[Expenditure of the local share of funds is under local government control to the extent that such expenditures conform to legal requirements.] The local share funds must adhere to federal tax laws for tax-exempt bonds, to the limits of the ballot measure authority and to Ballot Measure 5 restrictions. Intergovernmental agreements will be developed for each local government project prior to local expenditures.

Cooperative planning efforts and a regional/ local partnership are the foundations of a regional financing program. Metro and local parks providers may contract with nonprofit organizations to assist in site acquisition and capital improvements. All lands and conservation easements acquired by general obligation bond funds will be in public ownership as natural area/open space. Deed restrictions will be used where appropriate. Bond funds for capital improvement and restoration projects will be spent on lands, easements and/or improvements owned by a public agency.

A five-year plan will be created that will list all priority acquisition and construction/restoration projects on Metro-owned and managed greenspaces. A planning, budgeting and project monitoring system will be developed between Metro and local park providers to oversee the use of the local share of funds from a bond.

Metro may make "extra-territorial" purchases of land and conservation easements with potential revenues from a regional bond measure. A regional bond measure under Metro's bonding authority would allow the agency to buy lands outside its boundaries for open space protection if the residents within the district benefit. Many pristine and undeveloped lands important to the region are located outside of Metro's boundaries.

As the agency in charge of the bond, Metro would issue the bonds, coordinate all purchases and capital costs, and be the legal authority responsible to the U.S. Treasury and bond holders. The bonds would be secured by a tax on real property (land and improvements) within [the Metropolitan Service District] Metro's jurisdictional boundary.

Operations and maintenance issues

The Greenspaces program involves much more than simply issuing general obligation bonds. Funding of acquisition and capital improvements is one key component; the second is funding of ongoing operation and maintenance of the acquired lands.

Appendix Two includes the formulas mutually negotiated by eligible park providers within each county.

The need to buy land before it is developed and before the purchase price increases is apparent. In the early phases of the Metropolitan Greenspaces system, Metro may choose to land-bank as much of its purchases as possible in order to protect significant areas, yet still be able to minimize operations and maintenance costs.

Even if Metro acquires or accepts donated lands into the regional Greenspaces system, public access can be limited or forbidden pend-

Roles and responsibilities framework

approved by the Metropolitan Greenspaces Policy Advisory Committee 6-24-92 (includes references to text citations in the body of the plan)

Program Goal: To create a cooperative regional system of natural areas, open space, trails and greenways for wildlife and people in the four-county bi-state Portland Oregon/Vancouver Washington metropolitan area. (referenced in the Vision and overall Program goals) Approach: Through a cooperative effort that complements local government and special district open space, parks and recreation programs in the metropolitan area of Clackamas, Multnomah and Washington counties, Oregon, Metro will identify, acquire and arrange for the management of a system of greenspaces of metropolitan significance. A closely coordinated parallel effort will be undertaken with the city of Vancouver, Clark County and the state of Washington so that the program will cover the entire metropolitan area. (referenced in the Vision and Part One, Sections 1 and 2, and Policy 1.14)

Program Planning and Management:

After adoption of the Master Plan by the Metro Council and the general obligation bond measure election, policy advisory responsibilities to the Metro Council will transition from the Metropolitan Greenspaces Policy Advisory Committee to the Regional [Policy] Parks and Greenspaces Advisory Committee established by [Goal 1; Objective 2 of Metro's adopted Regional Urban Growth Goals and Objectives] Metro Council Resolution No. 94-2026A The Metropolitan Greenspaces Technical Advisory Committee will continue to provide technical advice on the implementation and future revisions to the Master Plan, reporting directly to [RPAC] the Regional Parks and Greenspaces Advisory Committee. (referenced in Part One, Section 1)

Roles of Metro and Local Governments (Oregon portion of the region)

- 1) IDENTIFICATION OF LOCAL AND REGIONAL GREENSPACES SYSTEM (referenced in Part One, Section 1 and 2)
- a) Local governments and special districts providing park services, and local governments with comprehensive planning responsibility, will identify greenspaces systems in their jurisdictions.

- b) Metro will identify a system of large-acre natural areas and open spaces that should be protected throughout and proximate to the Metro boundary and a system of trails and greenways to interconnect them.
- c) The local government-identified and Metroidentified systems will be "overlaid" to determine those greenspaces of common interest.
- d) Local governments and special districts providing parks services, as well as local governments with comprehensive planning responsibility, will meet with Metro to decide whether the greenspaces of common interest are more appropriately administered by local governments or Metro. In the case where a Metro-identified greenspace designation would conflict with a local government comprehensive plan designation, the affected parties will negotiate a resolution to the conflict. Acquisition and management responsibility for those sites is discussed, respectively, in sections 3 and 4 of this document.

2) PLANNING OF GREENSPACES

- a) Metro in cooperation with local governments, special districts, state and federal agencies, and nonprofit organizations will develop a metropolitan-wide Greenspaces Master Plan that will identify and recommend protection of a system of natural areas, open space, trails and greenways (see section 1 of this document). (referenced in the Vision and Part One, Sections 1 and 2, and Policy 1.14)
- b) Criteria will be delineated in the Master Plan to assist in the establishment of priorities for inclusion of specific greenspaces into the system. However, some flexibility will be retained in order to quickly respond to unexpected preservation opportunities that may arise or unforeseen changes in circumstances that may affect priorities. (referenced in Part Two, Section 1 and Policy 2.5)
- c) The location of large-acre protection sites, restoration sites, trail and other interconnections shown on the Metropolitan Greenspaces Master Plan system map are representative. More site-specific definition of system

^{4.} Changes to the regional/local share allocation of funds derived from sale of the initial voter-approved land acquisition and capital improvement general obligation bond measure was approved by the Greenspaces Policy Advisory Committee on June 1, 1994 and the Greenspaces Blue Ribbon Committee on July 7, 1994. Changes to the local share allocation formula for eligible parks providers in Multnomab County were approved by all eligible providers in the county in September 1994.

components will be undertaken in cooperation with local governments and other interests subsequent to Master Plan adoption by the Metro Council. Balancing natural resource value and development value will be an important planning activity when determining the ultimate size and location of specific greenspaces system components. (referenced in Part One, Section 1)

d) Management plans for specific natural area sites will be prepared within a specified time frame after securing

- h) At least [S] seventy-five percent (75%) of the capital and acquisition funds raised through the initial voterapproved regional general obligation bond, after netting out bond issuance costs, will be retained by Metro. [Twenty-five percent (25%) of the net initial and capital and acquisition funds will] The share of funds to be distributed by Metro to local governments may vary, at Metro's discretion in consultation with local parks providers, based on the sizes of the measure. Cities and special districts not providing park and recreation services as of July 1, 1991, are not eligible to receive funds. The funds will be distributed to counties, cities and special parks districts in accordance with attachment "A" of this roles and responsibilities document. Funds will be expended as follows: (referenced in Part Two, Section 1)
 - (1) Metro will use the regional portion of funds for acquisition and development of greenspaces and interconnections to be secured and administered by Metro, for property transaction and associated administrative costs, and for overall financial management of bond funds. Funds may not be used for operations and maintenance activities.
 - (2) [Funds distributed by Metro to local parks providers are to be used for any locally determined open space, parks and recreational acquisition and capital needs consistent with applicable tax laws and provisions of the regional funding measure.] The portion of funds to be distributed to local parks providers shall only be used for projects that meet the Local Greenspaces Project Guidelines included in this appendix. Funds may not be used for operations and maintenance activities nor be used outside [the Metropolitan Service District's] Metro's boundary unless Metro finds that such expenditures clearly benefit district residents.
 - (3) The "pass-through" of regional funds to local parks providers will be executed through intergovernmental agreements.
 - (4) Eligible local governments and special districts may form consortiums to combine their allocations for eligible purposes.
- i) Metro and local agencies will maintain greenspaces included in the metropolitan-wide system in perpetuity in accordance with management plans. Where possible, deed restrictions will be included at the time of transfer of property, from private property owner to Metro or local government, Metro to local government, local government to Metro, or Metro or local government to nonprofit organization, which require use of the land for open space purposes in perpetuity. (referenced in Part Two, Section 1 and in Policies 2.20 2.22)

4) LOCAL GREENSPACES PROJECT GUIDE-LINES

Local governments will be entitled to receive a protion of the initial voter approved regional greenspaces bond measure funds based on the allocation formula in the Metropolitan Greenspaces Master Plan as amended. Projects eligible for local greenspaces project funding must meet the following criteria:

- a) Eligible agency is a park provider as of July 1, 1991.
- b) Funds must be expended on Greenspaces related activities only including:

Acquisition

- Fee Simple (or easement) to purchase regionally significant greenspaces and/or trail corridors identified in the Metropolitan Greenspaces Master Plan and/or locally determined significant greenspaces and/or trail corridors.
- Costs associated with the acquisition of property.

Capital Improvements

- Restoration or enhancement of natural areas
- Trail construction
- Access facilities such as roads that are an integral part of the greenspace, parking, boar ramps, trail heads, Americans with Disabilities Act (ADA) requirements.
- Public use facilities such as rest rooms, picnic tables, shelters, viewing blinds, water systems, camp sites, fishing piers, and associated appurtenances including signs, fences, security lighting, barbeenes.
- Environmental education facilities such as nature centers and interpretive displays.
- c) The park provider will enter into an Intergovernmental Agreement (IGA) to be approved by the Metro Council and the governing board of the park provider. The IGA shall require signage at the project site in an appropriate location(s) to acknowledge Metro, the park provider, and other project partners; funds from the bond measure shall not be used to replace local funds on project; and funds from the bond measure should leverage other sources of revenue when possible.
- d) A list of local share projects with estimated costs, and approved by the governing board of each jurisdiction shall be delivered to Metro no later than November 1, 1994 to be eligible for local share funding.
- e) Greenspace sites subject to local share funding will be maintained for its intended recreational, natural area, or trail activities.

[4]\$) OPERATION AND MANAGEMENT OF GREENSPACES

- a) Using the resource management planning process (see section 2), acceptable maintenance, types and levels of programmed use, and development standards will be established for all components of the Greenspace system. The operator (Metro or local government) shall be responsible for operation and management in compliance with the standards developed through the management plan. (referenced in Part Two, Section 1 and in Policies 2.20 2.22)
- b) The management practices employed by Metro, local governments, special districts or nonprofit groups for the operation and maintenance of greenspaces will be consistent with the adopted Greenspaces Master Plan and with specific site management plans. (referenced in Part Two, Section 1 and in Policies 2.20 2.22)
- c) Metro will budget for and manage, operate and maintain those portions of the greenspaces program to be administered by Metro (see Section 1 of this document). Metro may make provisions with local parks providers for management of Metro-administered greenspaces, section 3.b) notwithstanding, if local parks providers express interest to Metro. Nothing in this document shall be construed to preclude local governments or Metro from entering into ORS Section 190 agreements regarding park and recreation operations and maintenance. (referenced in Part Two, Section 1)
- d) Local agencies will budget and fund the operation and maintenance of those portions of the greenspaces program to be administered by local governments (see section 1). (referenced in Part Two, Section 1)
- e) Local governments, special districts and Metro may choose to contract with private entities, certified 501(c)(3) nonprofit organizations and/or local parks providers for development, operation and maintenance, provided improvements and activities are consistent with adopted greenspaces management plans. (referenced in Part Two, Section 1)

- f) Metro will offer a first right of refusal to local governments in which greenspaces of common interest are located to provide management responsibility by intergovernmental agreement. The first right of refusal will only be offered to local governments providing park services, as of July 1, 1991, in whose service area the greenspaces are located. (referenced in Part Two, Section 1)
 - (1) If the local government accepts management responsibility from Metro, the accepting government will be responsible for funding the operation and maintenance of the greenspace with their own resources, except as provided in subsection (2). (referenced in Part Two, Section 1)
 - (2) When a regional funding source is available for operations and maintenance, Metro will enter into intergovernmental agreements with local parks providers to defray all or portions of the operations cost for locally administered or managed large-acre

components of the greenspaces system where: (referenced in Part Two, Section 1)

- (a) The local parks provider agrees to manage sites in accordance with the standards established through adopted management plans and policies; and
- (b) The local parks provider renders the service at a cost less than that which Metro could provide under the adopted management plan and regional operations and management policies.
- (3) If the local government chooses not to accept management responsibility, Metro will be responsible for funding the operation and maintenance of these sites with its own resources. (referenced in Part Two, Section 1)
- g) Metro will undertake studies to determine future regional financing options for greenspaces, parks and recreational facilities. The studies will be coordinated with local, state and federal agencies, and nonprofit groups. The studies will address Metro's immediate revenue needs to acquire and manage Metro-administered greenspaces identified in the Greenspaces Master Plan as well as a long-term financing options of local governments, special districts and Metro for additional acquisition, capital improvement, operations and maintenance of greenspaces, parks and recreational facilities. (referenced in Part One, Section 1 and in Policy 1.6)

[5]6) ENVIRONMENTAL EDUCATION

- a) Metro's role will be to actively pursue environmental education programs as both facilitator and provider. Metro will ensure regional coordination among environmental education providers. (referenced in Part Two, Section Two and in Policies (2.31 2.43)
- b) Metro will cooperate with local, state and federal park providers, and refuge/wildlife managers, as well as the Audubon Society of Portland's Metropolitan Wildlife Refuge System project, Wetlands Conservancy and other nonprofit organizations to produce informational brochures, signage and other interpretive materials for environmental education for the general public. (referenced in Part Two, Section Two and in Policies (2.31-2.43)
- c) Metro will develop a technical assistance program that may include, but is not limited to, development of interpretive facilities and environmental education programs that relate to sites ultimately incorporated into the greenspaces system and to assist in the implementation of the Greenspaces Master Plan by local governments, special districts, nonprofit organizations and other interests. Metro will also promote and coordinate

recreational and environmental education programs initiated by other governments and private organizations to broaden participation in such programs by the residents of the metropolitan area. (referenced in Part Two, Section 2 and in Policies 2.31 - 2.47)

[6] ROLES OF STATE & FEDERAL AGENCIES

- a) Metro, local governments, special districts and nonprofit organizations will work with state agencies such as Oregon Parks and Recreation Department, Oregon Department of Fish and Wildlife, Governor's Watershed Enhancement Board and Division of State Lands, to ensure maintenance, expansion of their parks, refuge areas, grant programs and regulatory efforts in a coordinated and complementary approach with the Metropolitan Greenspaces program. These agencies should address and fund the special urban needs of the region, including the identification, planning, acquisition and management of natural areas. Future state acquisitions should include the metropolitan region as a key target area. These lands, while owned and managed by the state, will be linked with and promoted as parts of the Metropolitan Greenspaces system. (referenced in Part One, Section Two and in Policy 1.28)
- b) Federal agencies such as the Fish and Wildlife Service, National Park Service, Bonneville Power Administration and Northwest Power Planning Council should maintain existing refuge and recreational areas, and identify new areas for acquisition. These lands, while owned and operated by the federal government, will be linked with and promoted as parts of the Metropolitan Greenspaces system. (referenced in Part One, Section Two)

[7]8) ROLES OF NONPROFIT ORGANIZA-TIÖNS AND LAND TRUSTS

- a) Metro will work closely with nonprofit organizations, land trusts and "Friends" groups to explore partnerships which include acceptance of land donations, conservation and other easements and management of sites. These sites may be owned by a local, state, federal agency or Metro and operated by a nonprofit or the site may be owned by a nonprofit and managed by a local, state, federal agency or Metro. (referenced in Part Two, Section One)
- b) Metro will work with Portland State University and other educational institutions throughout the region including, Audubon Society of Portland, Portland Bureau of Parks and Recreation, Saturday Academy, Multnomah County and others, nonprofit organizations and agencies to develop a comprehensive environmental education program that uses the greenspaces system. (referenced in Part Two, Section Two)

[8]⁽²⁾ ROLES OF SPECIAL SERVICE DISTRICTS AND WATER QUALITY AGENCIES

a) Metro recognizes that agencies such as the federal Environmental Protection Agency, Unified Sewerage Agency of Washington County, Portland's Bureau of Environmental Services, Clackamas County Department of Utilities, state Water Resources Department and Department of Environmental Quality, and other interested agencies and other surface water managers have a tremendous stake in protection, restoration and management of the region's natural areas, including wetlands, and river and stream ecosystems. Metro will work closely with these agencies in development and implementation of cooperative Greenspaces-oriented projects which promote multi-objective management of natural areas, regional streams, rivers and wetlands. (referenced in Part One, Section Two, in Part Two, Section Two, and in Policy 2.56)

Parks providers, as of July 1, 1991

(eligible for local-regional general obligation bond split)

Special Districts

North Clackamas Parks and Recreation District Tualatin Hills Parks and Recreation District

Counties

Clackamas County Multnomah County Washington County

Cities

Beaverton

Cornelius

Durham Fairview

E----C---

Forest Grove

Gladstone

Gresham

Happy Valley

Hillsboro

Lake Oswego

Oregon City

Portland

Rivergrove

Sherwood

Tigard

Troutdale

Tualatin

West Linn

Wilsonville

Wood Village

Attachment A

The local share of bond funds, as described in Section 3h of this Roles and Responsibilities Framework, shall be apportioned among parks providers in each county on the basis of county-wide totals established using [FY 1991-92] June 30, 1993 assessed valuation within the Metro[politan Service District] boundary. Estimated county-wide totals based on 1993 assessed valuation data and 1990 census information are as follows:

Clackamas County

[19.56]21.01 percent

Multnomah County

[50.20]49.86 percent

Washington County

[30.24]29.13 percent

Formulas for allocating county-wide totals among parks providers in each county are as follows:

Multnomah County Parks Providers Local Share Allocation Formula

- 1. Divide total Multnomah County allocation into two [equal] shares [50]27 percent for the county; [50]77 percent for the cities.
- 2. From the [county] cities share, allocate [200,000]\$125,000 to each city with a population of less than 50,000 (Troutdale, Wood Village and Fairview).
- 3. Distribute balance of "cities" share based on percentage of population* (1990 census information).
- * Population for distribution purposes is defined as the sum of the populations from each municipality that was a "park provider" as of July 1, 1991, i.e., 518,611.

[Table 1] Estimated Mulmomah County Parks Providers Allocation based on 1993 assessed valuation data and 1990 census information.

Amount to be allocated:

[\$24,786,250*] **\$**12,475,000

County share:

[12,393,125**] \$3,368,250

Cities share:

[12,393,125] **\$**9,106,750

City	Base Allocation	% Total County Population	Population Allocation	Total Allocation
Portland	0	84.3%	[\$10,447,405] \$7,360,863	[\$10,447,405] \$7.360.865
Gresham	0	13.2%	[1,635,893]	[1,635,893] \$1152.591
Troutdale	[\$200,000]	1.5%	[185,897]	[385,897]
Fairview	[\$200,000]	.5%	[61,965]	[261,965]
Wood Village	[\$200,000] \$125,000	.5%	[61,965] \$43,659	[261,965] \$168,659
Totals	[\$600,000] \$375,000	100%	[\$12,393,125] \$8,731,750	[\$12,993,125] \$9,106,750

[* Assumes \$200 million bond sale, no interest]

[** After adjustment for base allocation, county share = \$11,793,125]

- [4: From the county share, establish a \$5 million fund for the pursuit of cooperative natural areas projects to be administered by the county as follows:
 - a. Each city with a population of less than 50,000 to have \$50,000 reserved for cooperative natural area projects within their city limits.
 - b. Pro rata shares of the balance in this fund to be reserved for cooperative natural area projects in each city as in "3" above.
 - e. All cooperative projects to be consistent with the Multnomah County Natural Areas Protection and Management Plan.

- d. "City" eash contribution to be required for cooperative projects. (Specific levels to be determined at later date.)
- e. Pro rata share of interest, if any, to "county" portion of allocation shall accrue to this fund.
- f. Any city which has not identified cooperative natural area project(s) within three years from the time funds are available shall forfeit their access to resources reserved in this section. See Table 2 for details.]

[Table 2]				
[City]	[Base Reservation]	[% Population]	[Population Reservation]	[Total Reservation]
Portland	θ	84.3%	\$4,088,550	\$4,088,550
Gresham	θ	13.2%	640,200	640,200
Troutdale	\$50,000	1.5%	72,750	122,750
Fairview	\$50,000	.5%	24,250	74,250
Wood Village	\$50,000	.5%	24,250	74,250
Totals	\$150,000	100%	\$4,850,000	\$5,000,000

STAFF REPORT

CONSIDERATION OF RESOLUTION NO. 94-1975 TO AMEND THE LOCAL SHARE ALLOCATION FORMULAS AND GUIDELINES AS SET FORTH IN THE GREENSPACES MASTER PLAN

Date: November 2, 1994 Presented by: Mel Huie

Regional Parks and Greenspaces

FACTUAL BACKGROUND AND ANALYSIS

On July 28, 1994, by Resolution No. 94-2011A, the Metro Council referred a \$138.80 million General Obligation Bond Measure to the voters to proceed with the acquisition of land and development of a regional system of greenspaces and trails. Included in the bond measure package is \$25 million for local park providers to carry out local greenspaces and trails projects consistent with newly adopted Local Greenspaces Project Guidelines. These were changes from the original local pass-through formula and local project eligibility criteria contained in the Master Plan. The changes were proposed and approved by the Greenspaces Policy Advisory Committee and the Blue Ribbon Committee prior to consideration and approval by the Metro Council. Thus, Resolution No. 94-2011A also directed staff to return to the Council with amendments to the Geenspaces Master Plan to reflect these changes.

One other substantive amendment now proposed to the Master Plan involves the local share allocation process and formula for eligible Multnomah County park providers. The formula contained in the adopted Master Plan established the Multnomah County Parks Services Division as the arbiter of joint city/county greenspaces oriented local share projects. It was crafted largely to assure that a significant percentage of the Multnomah County jurisdictions' local share would be greenspaces oriented rather than being used for active recreation projects. Adoption of the Local Greenspaces Project Guidelines via Resolution 94-2011A made this issue a moot point. The process for distributing local share funds in Multnomah County could also be streamlined by removing this interim step in the local share distribution process. Thus, in September 1994, eligible park providers within Multnomah County unanimously approved the change in their local share allocation formula to distribute funds directly from Metro to each provider, rather than being distributed first to the County and from that point to all other eligible providers.

SUMMARY OF PROPOSED CHANGES

Proposed changes are specifically identified in Exhibit A to Resolution No. 94-1975. Though there are also a few minor "clean-ups", the substantive changes are as follows:

- 1. It is acknowledged that there is a direct correlation between the size of the initial voter-approved general obligation bond measure referred by Metro, and the size of the local pass-through allocations to eligible park providers. Specifically Resolution 94-2011A establishes a "local share" of up to \$25 million of the up to \$138.8 million total regional bond measure rather than 25 percent of total net bond revenues after deducting issuance costs, as was the case in 1992.
- Local park providers must use their allocations for greenspaces and trails related activities consistent with the Local Greenspaces Project Guidelines (as detailed in Exhibit A) rather than for any locally determined open space, park and recreational activity.
- 3. The assessed land and property valuations within Metro and for the portions of Clackamas, Multnomah and Washington counties within Metro used in the local share allocation formulas shall be from the Departments of Assessment and Taxation for Clackamas, Multnomah and Washington counties as of June 30, 1993.
- 4. Allocation formula for park providers within Multnomah County is changed to a direct pass-through from Metro to each provider. Allocations previously reserved for joint County/City natural area projects are now reallocated proportionately to each park provider. (The local share allocation formulae for distributing countywide totals among the individual park providers in Clackamas County and Washington County remain the same as originally adopted).

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends approval of Resolution No. 94-1975.

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RESOLUTION NO. 94-1975, AMENDING THE LOCAL SHARE ALLOCATION FORMULAS AND GUIDELINES IN THE GREENSPACES MASTER PLAN

Date: November 4, 1994 Presented by: Councilor McFarland

COMMITTEE RECOMMENDATION: At its November 2, 1994 meeting the Regional Facilities Committee voted 4-0 to recommend Council adoption of Resolution No. 94-1975. Councilors Hansen, McFarland, Moore, and Washington voted in favor. Councilor Gates abstained, saying one of the potential local share properties was adjacent to his home and he abstained to avoid a potential conflict of interest.

COMMITTEE DISCUSSION/ISSUES: Regional Parks and Greenspaces Director Charlie Ciecko presented the staff report. He said this resolution is pursuant to direction from Council, and the Greenspaces Policy Advisory and Blue Ribbon Committees, to prepare amendments to the Greenspaces Master Plan so it would conform with the bond measure proposal. Senior Regional Planner Mel Huie discussed the specific changes to the Master Plan, which he explained had been approved by the two advisory committees noted above. The principal changes are to make the local share allocations available only for greenspaces and trails rather than for any general park purposes, and to change the local share allocation from 25% of the bond measure to a \$25 million figure that will be allocated based on assessed value.

There was brief discussion of the method for allocating funds among Multnomah County park providers, which Mr. Ciecko and Councilor Moore reported had been agreed to by all the affected parties.

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AUTHORIZING)	RESOLUTION NO. 94-1981
THE EXECUTIVE OFFICER TO ENTER)	Introduced by Rena Cusma
INTO AN AGREEMENT WITH PORTLAND)	Executive Officer
GENERAL ELECTRIC COMPANY TO)	
OPTION PROPERTY)	

WHEREAS, In July 1992, Metro completed the Metropolitan Greenspaces Master Plan which identified a desired system of natural areas interconnected with greenways and trails; and

WHEREAS, Acquisition of natural areas from willing sellers is a primary strategy for preservation of natural areas; and

WHEREAS, The Option To Purchase Real Property Agreement is part of Metro's Options Demonstration Project approved by Council Resolution No. 93-1832; and

WHEREAS, Funds to obtain options from willing seller to purchase land are allocated via Council Ordinance No. 93 - 511; and

WHEREAS, A Process for Considering and Executing Options to Purchase Lands was adopted by Council Resolution No. 94-1919; and

WHEREAS, The property owned by Portland General Electric, as indicated in Exhibit A, is in a target area as set out in Resolution No. 94 - 2011A which referred a 138.8 million dollar bond measure for public consideration in spring 1995; now, therefore,

BE IT RESOLVED,

That Metro Council authorizes the Executive Officer to enter into an agreement with Portland General Electric as attached in Exhibit A.

ADOPTED by Metro Council this ____10th___ day of __November__, 1994.

Judy Wyers, Presiding Officer

RESOLUTION NO. 94-1981, AUTHORIZING THE EXECUTIVE OFFICER TO ENTER INTO AN AGREEMENT WITH PORTLAND GENERAL ELECTRIC COMPANY TO OPTION PROPERTY

Date: November 3, 1994 Presented

Presented by: Councilor Moore

<u>COMMITTEE RECOMMENDATION</u>: At its November 2, 1994 meeting the Regional Facilities Committee voted 5-0 to recommend Council adoption of Resolution No. 94-1981. All committee members were present and voted in favor.

COMMITTEE DISCUSSION/ISSUES: Discussion of this resolution took place in Executive Session. Council will be briefed at its November 10 meeting, also in Executive Session, on the specific points of this and two other resolutions concerning options for Greenspace lands.

There was no substantive committee discussion in open session.



Staff Report

CONSIDERATION OF RESOLUTION NO.94-1981, FOR THE PURPOSE OF ENTERING INTO AN AGREEMENT WITH THE PORTLAND GENERAL ELECTRIC COMPANY FOR AN OPTION FOR PROPERTY

Date: 1 November 1994

Presented by: Nancy Chase

PROPOSED ACTION

Resolution No. 94-1981 requests the approval of a resolution to authorize the Executive Officer to execute an agreement with the Portland General Electric (PGE) for the option to purchase property.

BACKGROUND AND ANALYSIS

The Options Demonstration Project approved by Council Resolution 93 -1832 provided funds to obtain options from willing sellers. The properties selected by this project are to be located in either local or regional Greenspace target areas.

The property included in the agreement with the PGE is along the Willamette River and is considered a regional target area as well as a regional trail. The property is 44.25 acres in size and composed mainly of 2.95 miles of rail right of way going approximately from the Ross Island Bridge to the Sellwood Bridge and some additional lands adjacent to the rail line. The agreement is for the purchase of PGE's rights to the property only. A perpetual easement for the rail line belongs to Southern Pacific. There are a number of issues regarding this property which need to be researched thoroughly prior to a final agreement with PGE.

More detailed information on the property is available upon request.

BUDGET IMPACT

PGE will receive \$100 (one hundred dollars) for agreeing not to sell their property while working on a more detailed agreement with Metro. Option money for this purpose was approved in the 1994/95 FY budget.

The term of this agreement ends June 1, 1995. Purchase price is based on an independent appraisal commissioned by PGE. Acquisition cost funding is dependent upon passage of the Greenspaces bond measure scheduled for the first available date in 1995.

Staff Report

CONSIDERATION OF RESOLUTION NO.94-1982, FOR THE PURPOSE OF ENTERING INTO AN AGREEMENT WITH THE PORTLAND AREA COUNCIL OF CAMP FIRE FOR AN OPTION FOR SEVERAL PROPERTIES

Date: 1 November 1994

Presented by: Nancy Chase

PROPOSED ACTION

Resolution No. 94-1982 requests the approval of a resolution to authorize the Executive Officer to execute an agreement with the Portland Area Council of Camp Fire (Camp Fire Council) for the option to purchase several properties.

BACKGROUND AND ANALYSIS

The Options Demonstration Project approved by Council Resolution 93 -1832 provided funds to obtain options from willing sellers. The properties selected by this project are to be located in either local or regional Greenspace target areas.

The properties included in the agreement with the Campfire Council are as follows:

Camp Tolinda: 1.70 acres located adjacent to Forest Park on Maybrook Rd. 18 (designated as a regional target area).

Camp Lowami: 18.57 acres located on Johnson Creek at 15095 SW Hart Road in Beaverton (designated by THPRD as a local share project).

Camp Weiko: 15.62 acres located near SE 129th and SE Flavel in the East Buttes (designated as a regional target area).

The potential acquisition of three campgrounds in three different target areas provide a unique opportunity for the Greenspaces Options Demonstration Project. All three sites have generated widespread public support from both neighbors and former camp users.

If the camps are not acquired by Metro as part of this program they will be listed for sell by the Camp Fire Council.

More detailed information on the camps is available upon request.

BUDGET IMPACT

The Campfire Council will receive \$1,500 (fifteen hundred dollars) for agreeing not to sell their property while working on a more detailed agreement with Metro. Option money for this purpose was approved in the 1994/95 FY budget.

The term of this agreement ends June 1, 1995. Purchase price will be fair market value as established by an agreed upon appraisal process. Acquisition cost funding is dependent upon passage of the Greenspaces bond measure scheduled for the first available date in 1995.