Metro | Making a great place

METRO POLICY ADVISORY COMMITTEE (MPAC)

Meeting Minutes February 11, 2015 Metro Regional Center, Council Chamber

AFFILIATION

MEMBERS PRESENT

Carlotta Collette	Metro Council
Tim Clark, 1 st Vice Chair	City of Wood Village, Multnomah Co. Other Cities
Andy Duyck	Washington County
Mark Gamba	City of Milwaukie, Clackamas Co. Other Cities
Jeff Gudman	City of Lake Oswego, Clackamas Co. Largest City
Jerry Hinton	City of Gresham, Multnomah Co. 2 nd Largest City
Dick Jones	Oak Lodge Water District, Clackamas Co. Special Districts
Anne McEnerny-Ogle	City of Vancouver
Marilyn McWilliams	Tualatin Valley Water District, Washington Co. Special Districts
Wilda Parks	Clackamas County Citizen
Martha Schrader, 2 nd Vice Chair	Clackamas County
Peter Truax, <i>Chair</i>	City of Forest Grove, Washington Co. Other Cities
Jerry Willey	City of Hillsboro, Washington Co. Largest City
MEMBERS EXCUSED	AFFILIATION
Ruth Adkins	PPS, Governing Body of School Districts
<u>ALTERNATES PRESENT</u>	AFFILIATION
Jennifer Donnelly	Oregon Department of Land Conservation and Development

Jennifer Donnelly Carrie MacLaren Brenda Perry Marc San Soucie

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<u>OTHERS PRESENT:</u> Tom Armstrong, Adam Barber, Dan Chandler, Chris Deffebach, Kay Durtschi, Craig Gibons, Eric Hesse, Emily Klepper, Zoe Monahan, Bill Peterson

<u>STAFF:</u> Roger Alfred, Nick Christensen, Alexandra Eldridge, Kathryn Harrington, Nellie Papsdorf, Ramona Perrault, Ted Reid, Gerry Uba, John Williams

1. CALL TO ORDER AND DECLARATION OF A QUORUM

MPAC Chair Peter Truax called the meeting to order and declared a quorum at 5:06 p.m.

2. SELF INTRODUCTIONS & COMMUNICATIONS

All attendees introduced themselves.

Chair Truax introduced the following new MPAC members and alternates for 2015: Commissioner Jim Bernard who will serve as the alternate for Clackamas County, Lake Oswego Councilor Karen Bowerman who will serve as the alternate for Clackamas County Largest City, and Milwaukie Councilor Mark Gamba and West Linn Councilor Brenda Perry who will serve as the member and alternate for Clackamas County Other Cities. Chair Truax also alerted members to a number of vacancies on the 2015 MPAC roster and asked that members work to fill the various positions.

3. <u>CITIZEN COMMUNICATION ON NON-AGENDA ITEMS</u>

There were none.

4. COUNCIL UPDATE

Councilor Carlotta Collette notified MPAC members of the following items:

- There is a project underway to improve safety in Metro's Killin Wetlands Natural Area by opening up public access to a portion of the site while also restoring habitat and continuing to allow farming on another portion of the property. The project is intended to make small-scale safety improvements for the many birdwatchers that visit the area and set up viewing scopes on Northwest Cedar Canyon Road. A stakeholder advisory committee met on January 15 to discuss possibilities. Representatives from the Tualatin River Watershed Council, the city of Banks, the Bicycle Transportation Alliance, neighboring communities and the bird-watching community shared their ideas and concerns. A community open house is scheduled to provide feedback on February 18 at Banks Fire District 13.
- An update on the Willamette Falls Legacy Project: Metro is moving forward with the request for proposal (RFP) process for the development of the Willamette Falls Riverwalk. Architecture firms from around the world responded to the request and there seems to be great interest in the project. Tours of the area were conducted on February 5 and 6 for contractors interested in bidding and a contractor should be selected to start working by early summer 2015.
- Periodically Metro offers committee 101 training for newly elected officials and planning commissioners. In the upcoming weeks, there will be one training held in each county. Once they are scheduled, dates will be shared with members and alternates of JPACT, MPAC, and MTAC.

5. <u>CONSENT AGENDA</u>

5.1 Consideration of January 28, 2015 Minutes

<u>MOTION</u>: Jeff Gudman moved and Wilda Parks seconded, to approve the January 28, 2015 minutes.

<u>ACTION</u>: With all in favor, the motion <u>passed</u>.

6. INFORMATION/DISCUSSION ITEMS

6.1 Community Planning and Development Grant Administrative Rules: Discussion of MTAC recommendation

Chair Peter Truax introduced the presentation and discussion of MTAC's recommendations on revisions to Metro's Administrative Rules for implementation of the construction excise tax (CET) and Community Planning and Development Grants (CPDG). In June 2014, the Metro Council extended the construction excise tax to December 2020. In October 2014, the Council directed staff to take the Administrative Rules to MTAC for review and MTAC released its recommendations that December.

John Williams, Deputy Director of Planning and Development at Metro and Chair of MTAC, gave an overview of the Community Planning and Development Grants. He explained that the grants are a key source of funding for planning and development projects and a main source of revenue for the region to fund local jurisdiction work within the communities. He noted that cities and counties are the only eligible applicants. He added that the funding goes back a number of years and that with each extension of the program, it has been adjusted to best suit the needs of the region.

Mr. Williams then gave an overview of the proposed changes. He explained that there were no amendments proposed in terms of collecting revenue and that most of the proposed changes relate to grant criteria and applications. He explained that ECONorthwest had been consulted to look over the grant program and that they found that there was a lack of clarity in terms of what Metro was trying to achieve with the grant program. They recommended that Metro use new language to articulate more clearly the categories of work being done across the region and the program's goals. The proposed recommendations outlined in the new administrative rules are the result of that effort.

Mr. Williams explained that the new rules also aim to improve oversight of funding by outlining different ways of checking communities' track records at implementing other projects in their communities, including the outcomes of previous CDPG grants. Mr. Williams noted that the recommendation also improves grant oversight by evaluating how projects will be conducted and how the results will be shared.

Mr. Williams emphasized that the staff on MTAC worked on the recommendations extensively and asked that MPAC consider recommending the revised administrative rules to the Metro Council.

Member discussion included:

Members discussed where CET revenue was generated according to jurisdiction and discussed how these revenue streams correlated with population and grant distribution.

John Williams explained that a financial analysis had been provided to the Metro Council and MTAC and could be made available to MPAC at the next meeting. He noted that there was a desire among councilors to not view the grants as transactional, as a significant part of funding comes from places experiencing large amounts of development, and the program seeks to also serve areas that might be experiencing a lack of growth. Councilor Collette added that a transactional system doesn't fit with Metro's regional perspective and emphasized that through CPDG, successful areas can provide support to areas that might need more help. Gerry Uba, Program Manager for Community Planning and Development Funds, noted that with one exception, all jurisdictions that have applied for the grant have received funding.

Members discussed grant criteria and asked about the role of Metro's recently adopted Climate Smart Strategy and upcoming Equity Strategy in the grant framework.

Members discussed the CPDG Screening Committee and recent changes to criteria for its members. John Williams noted that grant applications are initially screened by an external steering committee made up of local jurisdiction and community representatives, subject area experts, and others. The group then makes a recommendation to Metro's Chief Operating Officer Martha Bennett who then makes a recommendation to the Metro Council.

Mayor Jerry Willey expressed his appreciation for the program and said that he believed the program has worked exceptionally well. He noted that Metro does a good job distributing funds across the region.

6.2 Continued Discussion of 2015 Work Program, Potential Agenda Topics and Tours

Chair Truax began the discussion by noting that on December 4, 2014, the Metro Council adopted a resolution accepting the draft Urban Growth Report (UGR) as a basis for discussion in 2015 about how to manage anticipated population and employment growth. He explained that a few things changed over the last week regarding the urban growth management (UGM) decision and gave the floor to Metro's John Williams and Ted Reid to provide an update on these changes.

John Williams gave an overview of the changes made regarding the urban growth management decision timeline, explaining that conflicts in the state legislature had created issues with the proposed UGM timeline that could make the work program more complicated than expected. He noted that policy direction from the Metro Council has been that urban reserves need to be available in order to use them as a toolkit for an eventual UGM decision, in case a need for expansion is found. Because there will be no urban reserves available for expansion in Multnomah or Clackamas County in 2015 due to ongoing legislative deliberations, discussing the upcoming UGM decision has become more difficult. Mr. Williams asked committee members for their feedback on how the timeline should evolve with these changes in mind.

Member discussion included:

Mayor Jerry Willey reported that Metro Council President Tom Hughes had presented this issue at a recent meeting with the region's mayors. He noted that President Hughes had outlined three options going forward. One, finish the UGM cycle in 2015 with no changes to the urban growth boundary. Two, delay the current UGM cycle until the remand is resolved. Three, finish the UGM cycle in 2015 and return before 2020 for an early UGM cycle.

Members discussed the three possible options and their experiences with the UGM decision in the past. Members expressed concern about the length of the process in relation to the recent complications and discussed possible timelines for an eventual UGM decision.

Councilor Jeff Gudman noted that each of the three choices mean that the region will not be able to expand for at least three years, and expressed frustration with the length of that process. He added that any of these changes would also impact MPAC's work schedule moving forward.

Councilor Collette explained that if the Metro Council decided to end the current UGM cycle and return for an early cycle before 2020, new data would be available that might provide useful insights. She added that there was also potential for MPAC to keep some of the proposed work program in place, in order to better understand if the proposed data concerning growth in Portland and Damascus was realistic. She noted that much of the work program would still be useful for their discussions, keeping in mind that there are urban reserves in Washington County where growth

could potentially occur.

Members discussed the areas in Washington County open for expansion.

Commissioner Martha Scharder noted that there was a need for more industrial land in Clackamas County.

Chair Truax added that Metro needs to be equitable across the region, in terms of both housing and employment, and a final UGM decision should be delayed until all the reserves are acknowledged.

Commissioner Andy Duyck expressed interest in ending the current UGM cycle and beginning a new cycle early. He explained that starting a new process with post-recession data and all reserves from the three counties available would make the most sense going forward. He also questioned the criteria that Metro uses to develop the UGB and asked to consider improving it in the future, possibly while the reserves issue gets resolved.

John Williams noted that the Metro Council will have a work session of February 17 to discuss these issues further and that Metro staff will be working on options to discuss there. He added that the councilors hope to decide whether or not the urban growth boundary needs to be expanded before moving forward.

7. MPAC MEMBER COMMUNICATION

There were none.

8. ADJOURN

MPAC Chair Peter Truax adjourned the meeting at 6:20 p.m.

Respectfully Submitted,

Nut Pape

Nellie Papsdorf Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF FEB. 11, 2015

ITEM	DOCUMENT TYPE	Doc Date	DOCUMENT DESCRIPTION	DOCUMENT NO.
4.0	Memo	02/02/15	Updated 2015 MPAC Meeting Schedule	021115m-01
6.1	Handout	02/10/15	Updated Schedule for Revision of Administrative Rules for CET and CPDG	021115m-02
8.0	Handout	02/05/15	Metro Hotsheet, Project Updates February 2015	021115m-03