

A G E N D A

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METRO

Agenda

MEETING: METRO COUNCIL RETREAT
DAY: Wednesday, February 23, 2005
TIME: 1:00 PM
PLACE: Room 601

CALL TO ORDER AND ROLL CALL

- 1. Review project proposals for key work projects.**
- 2. Consider the scope and resources for each project.**
- 3. Development of Unified Council Position on Metropolitan Transportation Improvement Program (MTIP)**
- 4. Councilor Communication**

ADJOURN

Metro Council Retreat Tentative Discussion Schedule

(Note: This schedule is tentative. Staff will be called when discussion of their project is about to begin.)

Est. Start Time	Project / Topic	Lead Councilor / Presenter	Staff *
1:00	Introduce Retreat Objectives	Bragdon	
1:10	Housing Supply	Burkholder (Liberty)	Cotugno, Deffebach, Uba
1:30	Nature in the Neighborhoods	Hosticka (McLain, Newman)	Cotugno, Deffebach
1:50	Nature in Neighborhoods Work Plan Through May	Hosticka	Cotugno, Deffebach
2:10	Urban Partners	McLain / Park	Cotugno, O'Brien
2:25	M37	Liberty / Hosticka	Cotugno, Neill
2:45	GPAC / Potential Ballot Measure	Bragdon	Desmond, Chase
3:00	Disposal System Planning	Park	Hoglund,
3:20	RSWMP	McLain	Hoglund, Matthews
3:40	OCC Subsidy Gap	Park	Miller, Taylor
4:00	Adjourn	Bragdon	

* Please limit number of staff to 3 per project, selected at the discretion of the department director.

Metro Council Project Proposal

Lead Councilor:

Council Liaisons:

Project Title: Disposal System Planning

Project Begin Date: February 2005

Estimated Date of Completion: Draft, November 2005; final, May 2006 (coincident with RSWMP).

Project Description: The main purpose of this project is to determine whether the disposal needs of the region are being met in the most efficient and effective manner; and to recommend adjustments where the system can be improved. Historically, Metro has been the primary provider of disposal services, and—through its regulatory authority RSWMP—Metro has ensured that the private disposal system operates in a complementary and environmentally sound manner. Over the last decade, there have been significant changes in the private solid waste industry. This fact, coupled with Metro's own strategic planning initiative during the last year, call for a timely examination of the regional disposal system and the roles played by the public and private sectors. This project is intended to fulfill such an examination.

The main questions to be addressed are: in conjunction with the RSWMP update,

- What does the region need from the disposal system?
- What is the best way to fill those needs?

Outcome. This project will provide recommendations and/or policy direction for the regional disposal system. The following specific issues will be addressed. For the 2005 to 2009 timeframe, recommendations on disposal needs including public access, putrescible waste transfer capacity, and dry waste processing; and regulatory needs including entry criteria for new facilities, policy on waste authorizations ("tonnage caps"), allocation of putrescible waste to disposal sites, and recommendations on economic regulation. For the post-2009 period (after the solid waste bonds are retired), policy direction on Metro's role in the disposal system, and how that role should be filled—e.g., continue to own transfer stations, vs. divest and regulate. If the latter, determine the appropriate regulatory level and model (e.g., leverage market competition vs. franchising vs. "public utility model"). If the former, set in motion the plans for maximizing the asset value of the transfer stations and for transitioning to a private system. These directions will also guide other major decisions including examination of alternative transport modes and procuring a new transport contract by 2009, procurement of a transfer station operating contract by 2010; and addressing the fiscal needs of the agency.

Connection to Council Goals and Objectives:

- 2.3 The region's waste stream is reduced, recovered and returned to productive use, and the remainder has a minimal impact on the environment.
- 4.2 Public services are available and equitable.
- 4.3 Metro provides services that fit its distinct competency or regional scope.

Resources Required / Budget Implications: Approximately 1.0 FTE is targeted for the project during calendar 2005 over 3 persons: Doug Anderson as project manager, with two assigned staff. The department has budgeted up to \$50,000 for consultant assistance, primarily technical work related to asset valuation. There are several decision milestones that can affect the direction and level-of-effort during the course of the project, so this resource level is subject to change as the project moves forward. This project is funded from the Solid Waste Fund, using revenue raised from the Regional System Fee.

Metro Council Project Proposal

Lead Councilor: Susan McLain

Council Liaisons:

Project Title: Regional Solid Waste Management Plan Update

Project Begin Date: January 2004

Estimated Date of Completion: Draft -- September 2005; Final -- May 2006

Project Description: RSWMP is a ten-year plan for the region, administered by Metro. It sets direction for the future, identifies roles and responsibilities, and fulfills a state requirement that Metro have a waste reduction plan.

The updated Regional Solid Waste Management Plan will provide policy and program direction in waste reduction and facilities and services for the next decade (2006 to 2016). The Plan is shaped in a public process, with local government and private sector service providers as leading partners.

The main question to be addressed is: What policy direction for the solid waste system should be charted in the updated Plan?

Outcome: An updated RSWMP, which must be approved by Metro Council and DEQ in mid-2006. Interim products will include a vision statement, values, system goals, objectives and policies. The vision, policy and values will be used to set the overall direction for the related disposal system planning activity that will be staged concurrently with the RSW update.

Connection to Council Goals and Objectives:

- 2.3 The region's waste stream is reduced, recovered and returned to productive use, and the remainder has a minimal impact on the environment.
- 2.4 Metro is a model for green business practices.
- 4.1 Regional needs are supported by appropriate regional funding mechanisms.
- 4.2 Public services are available and equitable.
- 4.3 Metro provides services that fit its distinct competency or regional scope.

Resources Required / Budget Implications: Approximately \$80,000 will be expended for consultants (public involvement and plan development). Between 2.5 and 3.0 total FTE (over approximately 12 staff) will be assigned to the project for calendar 2005. Project is funded from Solid Waste Fund, using regional system fee.

Metro Council Project Proposal

Lead Councilor: Susan McLain

Council Liaisons:

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Metro Council Project Proposal DRAFT

Lead Councilors: Robert Liberty, Carl Hosticka

Council Liaisons: Robert Liberty, Carl Hosticka

Project Title: Measure 37 Task Force

Project Manager: Lydia Neill

Project Begin Date: February 16, 2005

Estimated Date of Completion: September 16

Project Description:

On December 9, 2004 the Council adopted Resolution No. 04-3520, which provided for the creation of a Measure 37 working group "composed of representatives of local governments in the region and other organizations that will be affected by claims or which can contribute expertise to advise the Metro Council and staff..." The Working Group was directed to

- (a) [Provide advice] *"on potential consequences of claims submitted under Ballot Measure 37, coordination among public entities in the region, policy options to maintain the region's commitment to the 2040 Growth Concept, and a coordinated claims and waiver process."*
- (b) *Estimate the potential consequences to the region of compensation of claims filed under Ballot Measure 37, or of waiver of land use restrictions in lieu of compensation, to the extent possible...*
- (c) *Develop a plan for coordination among Metro and the public entities in the region subject to Ballot Measure 37 on responses to claims submitted under the measure, including a database to record and track claims;*
- (d) *Develop policy options to respond to the potential consequences of claims submitted under Ballot Measure 37, considering among other matters:*
 - (i) *Potential consequences of claims submitted under Ballot Measure 37;*
 - (ii) *Alternative methods to achieve the policies of the Regional Framework Plan and the objectives of the 2040 Growth Concept in a post-Ballot Measure 37 environment and to reduce adverse consequences of claims; and*
 - (iii) *Potential actions by the 2005 Legislative Assembly to mitigate the adverse consequences of Ballot Measure 37 in the region; and*

(e) *Develop a proposed process, open to the public, to address claims under Ballot Measure 37:*

- (i) *Submitted to Metro and arising from land use restriction in the Metro Code;*
- (ii) *Submitted to Metro and arising from land use restrictions in the Metro Code that derive from land use restrictions in state law;*
- (iii) *Submitted to cities and counties within Metro's jurisdiction and arising from land use restrictions in city and county land use regulations that derive from land use restrictions in the Metro Code.*

This proposed Council Project is intended to fulfill that resolution, but differs in four respects.

First, instead of being convened by the Chief Operating Officers, it assumes that Councilor Liberty would chair the Task Force and Councilor Hosticka would act as Vice Chair.

Second, it includes, in ancillary fashion elements of outreach and public information that will aid in public understanding and therefore in the fulfillment of the other objectives.

Third, the work plan includes some discussion about public perceptions of the Measure and basic questions of fairness, because of its value in developing recommendations on alternative methods for reaching regional planning objectives and developing a claims processing procedure.

Fourth, the entity is designated a Task Force not a working group.

Outcomes & Products:

The outcomes and products for this project, dependent on funding decisions, are:

1. Increased understanding about Measure 37, information exchange and cooperation between Metro and state and local governments regarding claims, claims processing, payments and/or waivers.
2. A public process for reviewing and acting upon Measure 37 claims made against Metro or based on Metro requirements.
3. A public database containing information about Measure 37 claims made in the three-county region, or at least those claims that individually or cumulatively are of regional significance.
4. Comments and evaluation of any legislation proposed to modify or replace Measure 37.

5. An estimation of the potential scope and impact of future claims made under Measure 37.
6. Recommendations regarding methods to achieve the policies of the Regional Framework Plan and the objectives of the 2040 Growth Concept and to reduce adverse consequences of claims while also implementing Measure 37.

Connection to Council Goals and Objectives:

The following Council goals and objectives apply to this project:

- Great Places Goal- “Residents of the region enjoy vibrant, accessible and physically distinct places to live, work and play.”
- Environmental Health 2.5- “urban land is used efficiently and resource land is protected from urban encroachment.”
- Smart Government Goal- “ Metro leads a fiscally sound, efficient and congruent system of governance where public services are funded appropriately and provided by the most suitable units of government.”
- 4.3 “Metro provides services that fit its distinct competency or regional scope.”
- Communications and Leadership Excellence 3.3- “Maintain open working relationships with other governments and organizations and provide a venue for regional collaboration.”

Resources Required/Budget Implications:

Because of the potential costs, and as promised during the last Council discussion on this project, the cost of various elements of the project are being separately presented. All amounts are based on an approximately 6-month schedule. They do not include legal department costs. A more detailed description is being presented in an attachment.

Option	Total	Total Hours	Salary and Fringe Costs	Direct/ Overhead Costs	Materials and Services Total	Total Costs
Basic Project	1.89	1,966	\$82,137	\$26,990	\$750	\$109,877
Additional Projects	2.65 to 2.30	2,392 to 2,756	\$128,200 to \$148,733	\$44,226 to \$51,309	\$2,500	\$174,926 to \$202,542
- Public symposium	.4	416	\$19,323	\$6,666	\$2,500	\$28,489
- Claims/trend assessment	.25	260	\$12,077	\$4,166		\$16,243
- M37 Impact Analysis	1.4	1,456	\$82,133	\$28,334		\$110,467
- White paper-funding	.6 to .25	260 to 624	\$14,667 to \$35,200	\$5,060 to \$12,143		\$19,727 to \$47,343
Full Project	4.54 to 4.19	4,358 to 4,722	\$210,337 to \$230,870	\$71,216 to \$78,299	\$3,250	\$284,803 to \$312,419

Convening, Coordination & Basic Research: \$109,877 including 1.89 FTE*

For this amount of funding:

- Task Force meetings would be staffed;
- Topics outlined in the list of meeting topics would be addressed by the Task Force members;
- A basic data base on claims would be assembled and a simple assessment based on that data base;
- Some mapping of claims;
- Production of web pages with information about claims and the work of the Task Force;
- Evaluated of proposed legislation and;
- A process for claims against Metro could be developed and reviewed by the Council.

Metro's work in developing and maintaining a data base would be aided by work on this subject being done by other governments and by nonprofits.

* Does not include Legal Department

Assessment of Actual Claims: \$16,243 including .25 FTE

This product would be an analysis of trends in the location and types of claims filed. It could range from mapping and extrapolating from the pattern of claims that have been filed and the resolution of the claims.

Estimate Implications of Measure 37 for the Region: \$110,467, 1.4 FTE

Assess trends in the location of claims and initial impacts on adopted Metro policies by developing a pilot study project with Portland State University (PSU). This project will test the possibility of being able to assess the likelihood of claims being filed in an area based on anecdotal evidence from rural property owners supplemented by deed research and analysis by Metro staff. If this project produces information that transferable to other parts of the region then additional analysis can be performed to evaluate impacts on implementing 2040, the Functional Plan and performing a public facilities and economic impact analysis.

The public facilities impact analysis will include assessments of police, fire, sanitary sewer, water and transportation services provided by local governments. Evaluate potential impacts of Measure 37 on the execution of Metro's existing regional planning efforts and responsibilities, including all activities affected by land supply calculations and transportation

planning that may be implicated by the implementation of Measure 37. In addition an evaluation of impacts on neighboring cities and rural lands in adjacent counties should be assessed (transportation only). This effort will be completed by utilizing interns from PSU, Metro planning and DRC staff for modeling, analysis and reporting. This project is time consuming and may extend beyond the six-month time frame. This analysis is similar to the alternatives analysis work that was completed during Period Review. Depending upon the timeline for analysis of the UGB this work may be able to be integrated into that upcoming project.

Impacts on 2040 Growth Concept & Metro's Other Planning Objectives & Alternative Methods for Reaching Those Goals:

The Task Force will consider and make recommendations to Metro regarding how to achieve both fairness to landowners and to carry out Metro's 2040 Growth Concept and Metro's mandate to protect the region's quality of life and environment. This work will include discussing issues of fairness and how to inform the public and property owners in general about the claims process and in the context of Measure 37 with the Task Force. As a result of discussions with the Task Force recommendations will be developed for both executing Measure 37 and achieving the 2040 Growth Concept, including considering and making recommendations regarding funding mechanisms or programs to compensate owners of property entitled to compensation under Measure 37. These recommendations cannot be made without staff completing research on potential funding sources and estimating the implications of Measure 37 for the region. A description of the staff resources needed to completed these work tasks discussed previously.

Research on Potential Compensation Funding Sources: \$19,726 to \$47,343 & .25 to .6 FTE

The minimal level of investment would be a literature review (\$19,726) that could be reviewed by the Task Force, which would evaluate the various options for their potential political feasibility. The most expensive version would be a full-fledged recommendation for action, including information on potential amounts of revenue and their use.

Public Symposium on Task Force Issue: \$300 to \$28,500 and 0 to .4 FTE

A symposium could be held to provide a broader forum for local governments and other interested parties to share information on claims, processing, procedures developed, local impacts and ideas for mitigating the impacts of waivers and achieving the 2040 Growth Concept and other regional planning goals. A minimal version of this event would be to ask MPAC to participate and host it at a regular MPAC meeting. The more elaborate version would be to host a separate, larger event, which would be more inclusive as well as more expensive.

M E M O R A N D U M

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METRO

Date: February 22, 2005
TO: David Bragdon, Metro Council President
From: Lydia Neill, Principal Regional Planner
RE: Local Measure 37 Programs

Most cities and counties are in the process of responding to Measure 37 claims. Since the Measure does not specify the time a review and notice required many jurisdictions are evaluating claims on a case by case basis. Multnomah, Washington and Clackamas Counties have websites that contain some information on Measure 37. Washington County is the most comprehensive of all the sites and contains information on filing a claim, applications, a list of claims filed and a linked map. Because of the difficulty in obtaining information about sale dates on properties which triggers claims no jurisdictions have been able to estimate where potential claims will be located in the future.

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Proposed Measure 37 Task Force

Objective: assess the impacts of Measure 37 claims and develop a region-wide response

Representatives who are willing to serve

		Phone	Email
1	Robert Liberty, Metro Councilor, Committee Chair	(503) 797-1552	libertyr@metro.dst.or.us
2	Carl Hosticka, Metro Councilor, Committee Vice Chair	(503) 797- 1549	hostickac@metro.dst.or.us
3	John Leeper, Washington County Commissioner	(503) 846-2811	john_leeper@co.washington.or.us
4	Martha Schrader, Clackamas County Commissioner	(503) 655-8581	marthasch@co.clackamas.or.us
5	Judy Hammerstad, Mayor Lake Oswego	(503) 635-0215	mavor@cl.oswego.or.us
6	Todd Scheaffer, NAIOP, Specht Development	(503) 646-2202	tscheaffer@spechtprop.com
7	Sheila Martin, Portland State Univ. Institute for Metropol. Studies	(503) 725-5170	sheillam@pdx.edu
8	Doug Bowsby, Bank of America- Senior Vice President	(503) 275-1869	douglas.b.bowsby@bankoamerica.com
9	Jim Chapman, Home Builders- President, Legend Homes-President	(503) 620-8080	jchapman@legendhomes.com
10	Mary Kyle McCurdy, 1000 Friends of Oregon	(503) 497-1000	mkm@friends.org
11	Bonny McKnight, Chair of Citywide Land Use Organization- Portland	(503) 253-6848	bonnymck@teleport.com
12	Keith Fishback, Washington County farmer	(503) 324-4440	keith@fishbacknursery.com
13	Jack Hoffman, MPAC Chair, ex officio member	(503) 306- 5324	jd@h-dunn-carney.com
14	Margaret Kirkpatrick, LCDC Commissioner		mdkirkpatrick@stoel.com

Discussed for Possible Membership

Paul Iverson, Clackamas County farmer
Rabbi Ariel Stone-Halpern, Shirkivah Synagogue
Jim Huffman, Dean of Lewis and Clark Law School
Dan Dolan, President of A-Boy Plumbing Co., declined
Rev. Susan Leo, Bridgeport United Church of Christ- declined
David Hulse, U of O Professor, Willamette Basin Futures Author- declined
Lisa Naito, Multnomah County Commissioner- declined

Other Interest Groups

League of Women Voters
Realators Association

Metro Council Project Proposal

Lead Councilor: David Bragdon

Council Liaisons: Susan McLain

Project Title: Fish and Wildlife Bond Measure November 2006

Project Begin Date: February 14, 2005

Estimated Date of Completion: November 2006

Project Description:

Develop and take before the voters for approval a fish and wildlife property acquisition and restoration bond measure. Bond funds would be used to purchase from willing sellers those properties deemed of the greatest ecological importance for fish and wildlife habitat and fund habitat restoration efforts.

Outcome: Take the measure forward to the voters no later than November 2006.

Connection to Council Goals and Objectives:

This program directly meets two of the Council's goals:

Goal: Great Places

Residents of the region enjoy vibrant, accessible and physically distinct places to live, work and play

Objectives:

- 1.1 Natural areas, park land and outdoor recreation infrastructure are available near housing and employment
- 1.3 A diversity of artistic, cultural and recreational opportunities is available

Goal: Environmental Health

The region's wildlife and people thrive in a healthy urban ecosystem

Objectives:

- 2.1 Natural areas are large enough, have appropriate balance of species and are interconnected with other natural areas so that normal ecological processes are maintained.
- 2.2 Our community is inspired to create a better future for wildlife and the environment.
- 2.5 Urban land is used efficiently and resource land is protected from urban encroachment.

Resources Required / Budget Implications:

This project will require 0.5 FTE dedicated to it through the vote, planned for November 2006.

The FY 2005-06 Proposed Budget will include a special project allocation request for \$215,136 consisting of the following:

\$60,176 0.5 FTE salary and related fringe benefits. This position will oversee the development of program options for Council consideration and coordinate the multiple public involvement processes necessary.

\$20,000 Bond Counsel. It will be necessary to retain qualified Bond Counsel to ensure that the process and product of the ballot measure conform to applicable laws. Bond Counsel will assist in the wording of related Council resolutions and ordinances, and provide legal advice to staff. Counsel will need to be retained beyond November 2006, through the sale of general obligation bonds, if the ballot measure is approved by voters.

\$14,800 Information Sheets and Meeting Facilitation. A series of public information / fact sheets about the ballot measure will need to be created, printed and distributed at a series of open houses throughout the region.

\$90,000 Options. Council may decide to use one of the strategies employed in the 1995 ballot measure, where options-to-buy certain properties were acquired prior to the vote and included in information sheets, so that citizens would know of specific properties that would be purchased if they voted for the measure. These options-to-buy would only be exercised if the ballot measure were passed. The budget includes \$75,000 for the purchase of options, and \$15,000 for appraisals and other due diligence necessary prior to purchasing the options.

\$25,000 Public Opinion Research. A scientific poll should be conducted to determine various elements of the ballot measure, including what types of

property should be purchased, how large the measure should be, and whether it should include other projects beyond open space purchases.
\$5,160 Project Contingency.

February 3, 2005

Metro Council Project Proposal

Lead Councilor: Rod Park

Council Liaisons: None

Project Title: Oregon Convention Center Subsidy Gap

Project Begin Date: February, 2005

Estimated Date of Completion: December, 2005

Project Description (What questions will the project answer? What issue/problem will be addressed?):

In fiscal year 2002-03, the \$116 million expansion of the Oregon Convention Center came in on time and under budget. The expansion almost doubled the size of the center, positioning Portland to compete for a much larger share of the national and international convention market, and add jobs to the region's economy. At the time the funding package was assembled for the facility's expansion, operating funds were identified to sustain the facility only for the short term, with the expectation that the Metro Council, along with public and private sector stakeholders, would develop a longer-term solution.

Since the events of September 11, 2001 and the downturn in the national travel and meeting industries, competition for scarce visitor dollars has become even more intense. Now, Metro must compete with much larger "Tier One" locations such as Las Vegas or San Francisco---parts of the country that never used to compete for the smaller events that typically consider the Portland metro region.

The size of the funding shortfall must be identified, and a funding solution must be developed, or the Oregon Convention Center will be forced to make budget cuts that will jeopardize basic center operations. Metro council and staff will work with appropriate stakeholders to develop a funding solution.

February 3, 2005

Outcome (What will result from the project? What must be in place for the project to be considered complete?):

The size and nature of the funding gap will be determined. Funding sources to bridge the gap will be identified and financial commitments will be secured.

Connection to Council Goals and Objectives:

The project meets several of the objectives identified by the council:

- The region is strong in tourism jobs.
- Regional needs are supported by appropriate regional funding mechanisms.
- Metro provides services that fit its distinct competency or regional scope.
- Maintain asset value of facilities through preventative maintenance, monitoring and fully funding renewal and replacement reserve.
- Maintain stable and appropriate level of funding for Metro programs.

Resources Required / Budget Implications:

The project will be supported with existing MERC staff. Total support will be less than 1 FTE and no special budget allocation will be required.

Metro Council Project Proposal

Date: February 15, 2005

Lead Councilor: Rex Burkholder

Council Liaisons: Robert Liberty

Project Title: Housing Choice for All

Project Begin Date: January 2005

Estimated Date of Completion: March 2006

Project Description (What questions will the project answer? What issue/problem will be addressed?):

The region's residents have indicated that a diversity of safe, healthy and affordable housing near jobs, schools and transportation facilities is an important regional value, contributing to productive citizenship and quality of life. Yet despite previous efforts by Metro and other public, private, and nonprofit organizations, the supply of such housing remains insufficient (as defined by the Metro Council in Title 7 of the Functional Plan).

The project will answer questions such as: What are the barriers to housing supply? Why is housing not being built as conceived in the 2040 Growth Concept mixed-use areas where substantial infrastructure investment and services currently exist? How could the region achieve the Affordable Housing Goals in Title 7 of the Functional Plan?

The region's housing market is large and complicated by a broad range of stakeholders with varying interests. HCTF will assemble some of the region's key leadership from the public, private, and nonprofit sectors to develop broadly supported strategies for increasing the region's housing supply.

Outcome (What will result from the project? What must be in place for the project to be considered complete?):

The HCTF will complete an analysis and develop a report. The report will include recommendations on policies and programs to:

- Significantly increase the production of “work-force” housing in the 2040 mixed-use areas and corridors, and other locations in the region.
- Identify opportunities for Metro to provide leadership, data, funding, and technical assistance in housing production, and prevent the loss of affordable housing.
- Identify opportunities for local governments and other entities, including non-profit and for-profit organizations to provide leadership, establish partnerships and implement tools and strategies that will increase the supply of affordable housing, while taking into account unique local characteristics.

The work of the HCTF will be considered complete and successful if strategies for implementation have been identified and public, private, and nonprofit partners including Metro have committed to act on the strategies.

Connection to Council Goals and Objectives:

Metro Council has identified, through its strategic planning, an aspiration for the region that “The region’s residents choose from a diversity of housing options” and has declared this as a strategic objective.

Resources Required / Budget Implications:

The current budget allows for about 2 FTE through June 2005.

Metro Council Project Proposal

Lead Councilor: Carl Hosticka

Council Liaisons: Susan McLain, Brian Newman

Project Title: Nature in the Neighborhoods – Regional Fish and Wildlife Habitat Program Implementation

Project Begin Date: June 2005

Estimated Date of Completion: June 2006 and continuing in following years, adapted as necessary to meet new challenges and respond to progress over time.

Project Description (What questions will the project answer? What issue/problem will be addressed?):

This project will implement the fish and wildlife habitat program adopted by Metro Council in May 2005. The project will address the issue of how to accommodate the growth in this region so that residents can have the access to nature, clean water and healthy streams that they value.

The program is intended to motivate and inspire property owners and residents to be good stewards of the land using a mix of regional land development standards, effective education and awareness about the value of habitat and meaningful incentives for stewardship, including financial incentives.

A guiding principle in the program implementation is to use Metro's resources to leverage the constructive actions of cities and counties, non-profit organizations, businesses and individuals with a program that is broadly supported and integrated for effectiveness. Activities include:

Government Coordination: Assist local jurisdictions in improving environmental conditions and in meeting DEQ requirements for Clean Water Act, Endangered Species Act, State land use planning requirements.

- Complete LCDC acknowledgement process for Goal 5

- Consult with NOAA Fisheries for Endangered Species Act compliance
- Assist cities and counties in preparing TMDL implementation plan for DEQ Clean Water Act compliance
- Assist cities and counties in meeting Metro's functional plan requirements
- Assist cities and counties in reviewing development code to eliminate barriers to low impact development;
- Apply for grants and other support for cities and county program implementation

Habitat Friendly Development Program: Establish a Green Development Practices Program to reduce impacts of new development and increase public awareness of the value of habitat areas. Activities include:

- Coordinate habitat protection and water quality messages within Metro and with other public message opportunities;
- Promote green development practices to the development community through a variety of technical assistance, education and outreach activities. Examples include an awards program, sponsoring seminars/conferences, and actively working with the development community to promote green development practices.
- Expand public access to stewardship programs through Metro's web site, and/or other tools.
- Provide information to the development community and homeowners about the value of the habitat.

Monitor and Reporting Program. Establish a program to monitor regional progress in habitat conservation and restoration and report annually to the Metro Council. Activities include:

- Improve baseline data on existing habitat and water quality conditions
- Develop and implement methods for tracking and recording implementation of restoration projects region-wide
- Coordinate with other agencies that actively collect data to improve consistency in protocol and efficiency in data sharing
- Present a regional progress report on the key environmental indicators approved by Council,
- Participate in state and local task forces to develop monitoring strategies
- Apply for additional funding and partnerships to support monitoring and reporting activities

Restoration Element. Support restoration of habitat areas through out the region. The program could focus on directly funding habitat restoration projects or on using Metro's resources to leverage the success from non-profit and other agencies. The proposal below focuses on the latter. Activities include:

- Offer technical and/or financial assistance to groups that are actively conducting restoration projects. Examples include assisting with administrative matters, mapping, coordination or through a grants program
- Coordinate with existing non-profit and governmental agencies to establish restoration priorities for the region, especially in those watersheds where few priorities have been identified;
- Map and track restoration progress
- Seek additional funding for major restoration efforts, including coordinating on federal funding requests.
- Define target areas for acquisition that are key to restoration

Regional Fish and Wildlife Habitat Bond Measure: This effort, being led by the Parks Department and described elsewhere, is an important part of the fish and wildlife program implementation because it sets priorities for target areas and will need to coordinate with the other elements of this program.

Outcome (What will result from the project? What must be in place for the project to be considered complete?)

To be successful and achieve meaningful results, the program must be broadly supported by cities, counties, residents and the development community because the future habitat conditions depend on actions by everyone. A key measure of success will be the level of involvement by not a few but by many.

Overtime, success will be measured by changes in on-the-ground conditions, including measures of how well performance and implementation objectives have been met:

- Preserve and improve streamside, wetland, and floodplain habitat and connectivity.
- Preserve large areas of contiguous habitat and avoid fragmentation.
- Preserve and improve connectivity for wildlife between riparian corridors and upland habitat.
- Preserve and improve special habitats of concern.
- Increase the use of habitat-friendly development throughout the region.
- Increase restoration and mitigation actions to compensate for adverse effects of new and existing development on ecological function.

Connection to Council Goals and Objectives:

This program supports many council goals and objectives dealing with preserving natural areas.

Resources Required / Budget Implications:

The FY06 budget proposes 4.35 FTE in the Planning Department and Public Affairs Department and additional FTE in Parks.

The FY06 budget includes \$75,000 that Metro expects to receive through an award through a DEQ grant for DEQ TMDL coordination, providing technical assistance for habitat friendly development practices and monitoring.

Nature In Our Neighborhoods Regional Fish and Wildlife Habitat Program

We live in a region blessed with clean water, healthy rivers and streams, and natural areas that bustle with wildlife. These natural riches are an important part of why many of us choose to live here, whether we were born here or chose this place as home.

But we can't take them for granted. As the region grows, we must work together to protect our rivers, streams and wildlife habitat for our children, our communities and our future. Our challenge is to serve as good stewards of nature by investing in our greatest community asset and building a foundation for fair, responsible growth.

Protecting nature in our neighborhoods

Water, fish and wildlife know no boundaries. The 24 cities and three counties that make up the metro area share in the benefits and responsibilities of preserving them. But in a world of limited resources, we can be most effective by working together.

To ensure we integrate our efforts, Metro is collaborating with communities throughout the region to develop an efficient regional fish and wildlife habitat protection program that increases the impact of city and county programs. Metro is committed to preserving nature in our neighborhoods, protecting the fair market value of private property and contributing to a strong regional economy.

What are the program goals?

The Metro Council has directed Metro staff to develop a program with the following objectives:

- Preserve and improve streamside, wetland and floodplain habitat and their connections
- Preserve large areas of contiguous habitat and avoid fragmentation
- Preserve and improve connections between riparian corridors and upland habitat
- Preserve and improve unique and at-risk habitats (habitats of concern)
- Increase use of habitat-friendly development
- Increase restoration and mitigation actions to compensate for adverse ecological effects of new and existing development

As the program is implemented, Metro and other agencies will monitor our progress toward these goals and recommend changes based on what we learn.

Sidebar

What are we protecting?

In 2002, Metro completed an extensive inventory of the region's fish and wildlife habitat. Approximately 80,000 acres of regionally significant fish and wildlife habitat were identified using the best science, computer mapping and fieldwork available. A regional plan will protect these areas, which are prioritized based on health and importance in providing benefits to fish and wildlife.

What type of habitat is included?

Riparian habitat – land and vegetation near streams, rivers, wetlands and lakes

Upland wildlife habitat – natural areas that provide wildlife with food, water and shelter

How are areas prioritized?

Important riparian and upland wildlife habitat areas are ranked by their value or quality; essentially good, better and best.

How will program goals be achieved?

Metro Council and staff are collaborating with the people, businesses and governments of the region to set priorities and decide how to reach mutual goals. As proposed, the plan relies on voluntary, incentive-based approaches for most areas, with changes in the way development occurs for the most valuable streamside habitat areas.

Voluntary efforts

The program will depend on broad-based support and shared responsibility. Metro will take a leadership role to protect and restore habitat with the following strategies:

- **Education and awareness**
Invest in long-term educational outreach that capitalizes on and expands existing programs and builds effective partnerships.
- **Technical assistance**
Help homeowners, developers, and city and county staff implement habitat-friendly practices directly and through partnerships.
- **Restoration**
Support individual, non-profit and government-sponsored restoration and conservation efforts in all watersheds.
- **Incentives**
Encourage habitat-friendly development through recognition programs, grants and other measures.

Regulation

While some streamside areas are already well protected, they are the most valuable and vulnerable habitats in the region. In order to maintain healthy habitat and preserve water quality in these areas, the following strategies are proposed:

- Establish high, moderate, and low habitat conservation areas based on habitat quality and urban development value.
- Implement habitat-friendly development practices such as clustering, density relaxation and on-site stormwater management.
- Expand existing water quality provisions to encompass all streamside habitats identified in Metro's inventory. The provisions include a requirement to first avoid habitat when possible, then minimize development impacts, and, finally, mitigate for lost habitat function. The provisions would be applied based on an area's ranking (high, moderate or low).

These requirements are intended to increase the value of property by allowing development to occur while preserving habitat and ecological function. However, a variance process is included in the rare situations when a property's fair market value is decreased.

How will the program be funded?

Implementing an effective fish and wildlife protection program requires funding. Metro is proposing a bond measure that would allow the region to acquire and restore regionally significant habitat. It would go to the voters in 2006.

What are the next steps?

January – March 2005

Metro Council and staff are fine tuning the proposed fish and wildlife habitat protection program.

April 2005

Metro Council will hold a series of public meetings to gather input on the proposed plan.

May 12, 2005

Metro Council will adopt a plan.

(Include anything about implementation or bond measure here?)

How can you get involved?

Learn more about the program and proposed plan, then let the Metro Council know your opinions. In the meantime, do your part to protect fish and wildlife habitat in your neighborhood.

For more information:

- Go to www.metro-region.org/habitat
- Call Metro's planning information and comment line at 503.797.1888 to request a copy of the functional plan or the model ordinance Metro is developing.

(Positioning statement pull-out?)

Metro collaborates with the people, businesses and governments in the region to protect our rivers, streams and fish and wildlife habitat for future generations. Working together, we can preserve nature in our neighborhoods and ensure fair, responsible growth in our communities.

Nature in the Neighborhoods

Regional Fish and Wildlife Habitat Program

Proposed Work Plan

February – May 2005

Objective: To secure broad public support for a fish and wildlife habitat program that includes a mix of development standards and voluntary stewardship and incentive activities and satisfies State land use requirements for Goal 5.

Products:

1. Program description for the Nature in the Neighborhoods. Description offers Metro commitment and encourages other individual, non-profit, agency, city and county commitment to a program that supports nature in the neighborhoods using a mix of voluntary incentive based and development standard approaches, including the Bond Measure for Fish and Wildlife Habitat protection and restoration. To be adopted by Resolution with short staff report.
2. Functional Plan language (UGMFP Title 13) that defines city and county responsibilities for compliance to development standards for Class I and II Riparian areas. Approval includes final adoption of the exhibits (previously approved by draft in resolutions): Science Report, Inventory Report and ESEE Report, including the regionally significant habitat map and the Allow, Limit, Prohibit map, as revised with the revised inventory and modified as directed by Metro Council on the draft approval of these documents by Resolution. To be adopted by Ordinance. Staff report attached, highlighting implications of key policy choices.
3. A model ordinance that cities and counties can adopt and be in compliance with functional plan requirements To be adopted by Ordinance as an additional but new exhibit to the functional plan language.

Relation to other Metro Program areas:

Under the Nature in the Neighborhoods theme, other related Metro program areas will be included or referenced to show cohesiveness in supporting the habitat protection.

Schedule:

Key dates are proposed as follows:

March 1	Council review of proposals/policy issues at Work Session
March 10	Mail BM 56 notice to all property owners with 45 days prior notice to first public hearing, announcing program proposal and Open House/Hearing dates
March 15	Review documents/comments with Council at work session
March 23	MPAC comments on staff proposal received and final edits made to

	documents prior to release for broad public comment
March 28	Tualatin Basin Natural Resources Coordinating Committee adopts Basin Approach and forwards to Metro Council for consideration
April 1	All documents submitted to Council Clerk, including Tualatin Basin Approach
April 14	First reading of ordinance
April 25	Open House with workshop, listening post, LID, natural garden tips, etc.
April 28	First Hearing
May 3	Review comments/issues at Work Session
May 10	Review comments/issues and possible amendments at Work Session
May 12	Second reading and hearing on proposed amendments
May 13	Close of 45 day comment period
May 19	Council adoption

Major Tasks:

- Draft functional plan language and staff report
- Draft program proposal and link to ongoing and new Metro efforts
- Update/revise all previous documents adopted in draft, including revisions to ESEE report to incorporate major public facility proposals and new inventory data in all.
- Prepare Model Ordinance
- Illustrate application of proposal on how development would be done differently and illustrate development tools section for NN proposal.
- Review proposals (Functional Plan and overall program) with Metro Committees and with interested parties and identify issues for further refinement/consideration
- Complete staff reports for Nature in the Neighborhoods program and Functional Plan proposal.

Budget/Staffing:

- Spending Materials and services in FY05 budget for graphics and communications support
- Spending materials and services in FY05 budget for assistance in preparing/reviewing model ordinance and in illustrating development approaches
- Planning and Public Affairs department staffing as budgeted (FY05)
- Staff participation in other departments for coordination on Nature in the Neighborhoods

Metro Council Project Proposal

Lead Councilor: Carl Hosticka

Council Liaisons: Susan McLain, Brian Newman

Project Title: Nature in the Neighborhoods – Regional Fish and Wildlife Habitat Program Implementation

Project Begin Date: June 2005

Estimated Date of Completion: June 2006 and continuing in following years, adapted as necessary to meet new challenges and respond to progress over time.

Project Description (What questions will the project answer? What issue/problem will be addressed?):

This project will implement the fish and wildlife habitat program adopted by Metro Council in May 2005. The project will address the issue of how to accommodate the growth in this region so that residents can have the access to nature, clean water and healthy streams that they value.

The program is intended to motivate and inspire property owners and residents to be good stewards of the land using a mix of regional land development standards, effective education and awareness about the value of habitat and meaningful incentives for stewardship, including financial incentives.

A guiding principle in the program implementation is to use Metro's resources to leverage the constructive actions of cities and counties, non-profit organizations, businesses and individuals with a program that is broadly supported and integrated for effectiveness. Activities include:

Government Coordination: Assist local jurisdictions in improving environmental conditions and in meeting DEQ requirements for Clean Water Act, Endangered Species Act, State land use planning requirements.

- Complete LCDC acknowledgement process for Goal 5

February 3, 2005

- Consult with NOAA Fisheries for Endangered Species Act compliance
- Assist cities and counties in preparing TMDL implementation plan for DEQ Clean Water Act compliance
- Assist cities and counties in meeting Metro's functional plan requirements
- Assist cities and counties in reviewing development code to eliminate barriers to low impact development;
- Apply for grants and other support for cities and county program implementation

Habitat Friendly Development Program: Establish a Green Development Practices Program to reduce impacts of new development and increase public awareness of the value of habitat areas. Activities include:

- Coordinate habitat protection and water quality messages within Metro and with other public message opportunities;
- Promote green development practices to the development community through a variety of technical assistance, education and outreach activities. Examples include an awards program, sponsoring seminars/conferences, and actively working with the development community to promote green development practices.
- Expand public access to stewardship programs through Metro's web site, and/or other tools.
- Provide information to the development community and homeowners about the value of the habitat.

Monitor and Reporting Program. Establish a program to monitor regional progress in habitat conservation and restoration and report annually to the Metro Council. Activities include:

- Improve baseline data on existing habitat and water quality conditions
- Develop and implement methods for tracking and recording implementation of restoration projects region-wide
- Coordinate with other agencies that actively collect data to improve consistency in protocol and efficiency in data sharing
- Present a regional progress report on the key environmental indicators approved by Council,
- Participate in state and local task forces to develop monitoring strategies
- Apply for additional funding and partnerships to support monitoring and reporting activities

Restoration Element. Support restoration of habitat areas through out the region. The program could focus on directly funding habitat restoration projects or on using Metro's resources to leverage the success from non-profit and other agencies. The proposal below focuses on the latter. Activities include:

- Offer technical and/or financial assistance to groups that are actively conducting restoration projects. Examples include assisting with administrative matters, mapping, coordination or through a grants program
- Coordinate with existing non-profit and governmental agencies to establish restoration priorities for the region, especially in those watersheds where few priorities have been identified;
- Map and track restoration progress
- Seek additional funding for major restoration efforts, including coordinating on federal funding requests.
- Define target areas for acquisition that are key to restoration

Regional Fish and Wildlife Habitat Bond Measure: This effort, being led by the Parks Department and described elsewhere, is an important part of the fish and wildlife program implementation because it sets priorities for target areas and will need to coordinate with the other elements of this program.

Outcome (What will result from the project? What must be in place for the project to be considered complete?)

To be successful and achieve meaningful results, the program must be broadly supported by cities, counties, residents and the development community because the future habitat conditions depend on actions by everyone. A key measure of success will be the level of involvement by not a few but by many.

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February 3, 2005

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Metro Council will adopt a plan.

(Include anything about implementation or bond measure here?)

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For more information:

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(Positioning statement pull-out?)

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Nature in the Neighborhoods

Regional Fish and Wildlife Habitat Program

Proposed Work Plan

February – May 2005

Objective: To secure broad public support for a fish and wildlife habitat program that includes a mix of development standards and voluntary stewardship and incentive activities and satisfies State land use requirements for Goal 5.

Products:

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3. A model ordinance that cities and counties can adopt and be in compliance with functional plan requirements To be adopted by Ordinance as an additional but new exhibit to the functional plan language. .

Relation to other Metro Program areas:

Under the Nature in the Neighborhoods theme, other related Metro program areas will be included or referenced to show cohesiveness in supporting the habitat protection.

Schedule:

Key dates are proposed as follows:

March 1	Council review of proposals/policy issues at Work Session
March 10	Mail BM 56 notice to all property owners with 45 days prior notice to first public hearing, announcing program proposal and Open House/Hearing dates
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Major Tasks:

- Draft functional plan language and staff report
- Draft program proposal and link to ongoing and new Metro efforts
- Update/revise all previous documents adopted in draft, including revisions to ESEE report to incorporate major public facility proposals and new inventory data in all.
- Prepare Model Ordinance
- Illustrate application of proposal on how development would be done differently and illustrate development tools section for NN proposal.
- Review proposals (Functional Plan and overall program) with Metro Committees and with interested parties and identify issues for further refinement/consideration
- Complete staff reports for Nature in the Neighborhoods program and Functional Plan proposal.

Budget/Staffing:

- Spending Materials and services in FY05 budget for graphics and communications support
- Spending materials and services in FY05 budget for assistance in preparing/reviewing model ordinance and in illustrating development approaches
- Planning and Public Affairs department staffing as budgeted (FY05)
- Staff participation in other departments for coordination on Nature in the Neighborhoods

Metro Council Project Proposal

February 15, 2005

Lead Councilor: Susan McLain (West), Rod Park (East)

Council Liaisons: None

Project Title: Neighbor Cities

Project Begin Date: February 25, 2005

Estimated Date of Completion: Scoping Phase - June 1, 2005

Project Description:

The project will open a dialog with neighboring cities to determine their interests and concerns regarding their relationship with the Metro region, and to discuss mutual interests and goals. The discussion may include the following issues: economic and demographic trends, transportation, urban growth, agricultural resources and other natural resources. Urban growth is of particular interest because growth policies in one urban area affect growth pressures in neighboring areas.

The project's first phase is the Scoping Phase, which involves one-on-one contact by a Metro Councilor with local elected officials to solicit and listen to their issues on a range of topics. The COO may visit with the city/county managers prior to a Councilor's visit. Notes will be taken and a summary along with a verbal update will be provided to the Metro Council. The Lead Councilors will make a recommendation to the Council on venues to address shared issues.

Subsequent program activities may include a symposium on shared issues and research on the relationship between the region's economy and the economies of neighboring cities.

The Lead Councilors have divided the neighboring cities assignments as follows:

Councilor McLain - North Plains, Banks, Gaston, Scappose, St. Helens, Yamhill-Carlton, McMinnville, Newberg, Yamhill County and Columbia County.

Councilor Park - Sandy, Boring, Estacada, Canby, Aurora, Hubbard Molalla, Woodburn and Marion County.

Outcome:

The outcome of the Scoping Phase of this project is to:

- (1) make contact with the elected officials in the neighboring cities;
- (2) identify issues of mutual concern; and

- (3) make a recommendation to the Metro Council on mechanisms by which the issues might be addressed.

Connection to Council Goals and Objectives:

The project directly supports the Council's operating objective to *"Maintain open working relationships with other governments and organizations and provide a venue for regional collaboration."* It also supports goals and objectives related to economic vitality such as *"Land is available to meet the need for housing and employment,"* and *"Access to jobs, services, centers and industrial areas is efficient."*

Resources Required / Budget Implications:

Council Support Specialist - 40 hours \$1,200.00

Appointments
Master Calendar
Synthesis/Summary of Issues
Coordination with other staff
Follow up

Planning Staff/DRC Staff - 25 hours \$1,500.00

Prepare support materials as requested by Councilors
Follow up

Planning staff and DRC support can be accommodated in the budget under the existing allocation for 2040 Refinement Planning. Council support can be incorporated into the existing budget and duties.

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