

# Metro | Agenda

Meeting: Solid Waste Advisory Committee (SWAC)  
Date: Wednesday, Jan. 8, 2014  
Time: 10 a.m. to 12 p.m. (noon)  
Place: Metro, Rooms 370A/B

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|------------------|--------------|--|---------------------------|
| <b>10 AM</b>     | <b>1.</b>    | <b>CALL TO ORDER AND DECLARATION OF A QUORUM</b>   | <b>Matt Korot, Chair</b>  |
| <b>10:02 AM</b>  | <b>2.</b>    | <b>COMMENTS FROM THE CHAIR AND COMMITTEE MEMBERS</b> <ul style="list-style-type: none"><li>• Introduction of members</li><li>• SWAC purpose</li><li>• SWAC member responsibilities</li><li>• SWAC decision-making</li></ul>  |                           |
| <b>10:25 AM</b>  | <b>3.</b>    | <b>CITIZEN COMMUNICATIONS TO SWAC AGENDA ITEMS</b>   |                           |
| <b>10:35 AM</b>  | <b>4. #</b>  | <b>PRELIMINARY LIST OF SWAC AGENDA TOPICS</b> <ul style="list-style-type: none"><li>• <i>Purpose:</i> The Chair will review the preliminary list of topics on which SWAC will engage in 2014.</li><li>• <i>Outcome:</i> SWAC awareness of the focus areas of its work.</li></ul>   | <b>Matt Korot, Chair</b>  |
| <b>10:50 AM</b>  | <b>5. **</b> | <b>METRO'S SOLID WASTE ROADMAP</b> <ul style="list-style-type: none"><li>• <i>Purpose:</i> Metro staff will provide an overview of the Solid Waste Roadmap, which is a long-term effort to consider and determine the best approaches to manage the region's garbage and other discarded materials in the years ahead.</li><li>• <i>Outcome:</i> SWAC understanding of the Roadmap's purpose, areas of focus and guiding values.</li></ul> | <b>Paul Slyman, Metro</b> |
| <b>11: 50 AM</b> | <b>6.</b>    | <b>PREVIEW OF THE NEXT MEETING'S AGENDA AND FINAL COMMENTS</b>   | <b>Matt Korot, Chair</b>  |
| <b>12 PM</b>     | <b>7.</b>    | <b><u>ADJOURN</u></b>  |                           |

*Continued on back...*

- \* Material available on the Metro website.
- \*\* Material will be distributed in advance of the meeting.
- # Material will be distributed at the meeting.

Upcoming SWAC Meetings:

- Wednesday, Feb. 12 from 10 a.m. to 12 p.m. (noon) at the Metro Regional Center
- Wednesday, March 12 from 10 a.m. to 12 p.m. (noon) at the Metro Regional Center
- Wednesday, April 9 from 10 a.m. to 12 p.m. (noon) at the Metro Regional Center

For agenda and schedule information, call Aidan Gronauer at 503-797-1651, e-mail: [aidan.gronauer@oregonmetro.gov](mailto:aidan.gronauer@oregonmetro.gov).  
To check on closure or cancellations during inclement weather please call 503-797-1700.

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**Metro Solid Waste Advisory Committee**  
**Wednesday, Jan. 8, 2014**

**Information for Agenda Item 5: Metro's Solid Waste Roadmap**

Discussion Purpose

Metro staff will provide an overview of the Solid Waste Roadmap, which is a long-term effort to consider and determine the best approaches to manage the region's garbage and other discarded materials in the years ahead.

Discussion Outcome

SWAC understanding of the Roadmap's purpose, areas of focus and guiding values.

Background

The Metro region enjoys an effective, but complex, solid waste system, with public facilities owned by Metro, private facilities regulated by Metro, and private hauling companies regulated by local jurisdictions. Metro seeks to preserve and enhance a number of key public benefits related to managing waste (see attachment A), which Metro traditionally has achieved by providing services directly (*e.g.*, through Metro Central and Metro South transfer stations), and through regulation of disposal and leadership on regional solid waste policy. Because of its shrinking role in service provision over time, Metro's effectiveness at providing for the public good *through its operations* is weaker than it was when the current system was formed over two decades ago. Metro now must look to other approaches, such as regulation and regional policy making, to protect the public good.

In August, acknowledging the gradual shift in service provision from public to private disposal facilities, the Metro Council declared a two-year "time out" in the growth of the private waste transfer system—holding Metro tip fees relatively flat, extending existing private facility authorizations at status quo operating levels, and placing a moratorium on new transfer stations. This was to provide time to answer questions around Metro's role and that of private service providers in bringing about desired public benefits. The Solid Waste Roadmap program will raise key questions and present alternative solutions to help the Metro Council resolve the desired public and private roles in the solid waste system.

In order to provide public benefits, Metro plays many roles in the solid waste system, such as regulator, service provider, and regional policy maker. Depending on the specific goal, Metro's emphasis on these different roles can change. The last Regional Solid Waste Management Plan update, in 2008, examined Metro's ongoing role as a service provider. After extensive study, the Metro Council determined that Metro's continuing role as a service provider (*i.e.*, owner and manager at Metro South and Metro Central) was in the public's best interest; however, left undecided at the time was how big Metro's operational role should be relative to private operators' and relative to Metro's other roles as regulator and policy maker.

The Solid Waste Roadmap program seeks to answer key questions (see below) to balance Metro's different solid waste system roles for the benefit of the public. Over the coming two years, staff will bring to the Metro Council operational and system management alternatives, and policy decisions, that are needed to ensure the desired public benefits are met, at the same time clarifying the agency's desired "footprints" in regulation, policy making and operations.

## Public Benefits

Through its involvement in the region's solid waste system, Metro seeks to:

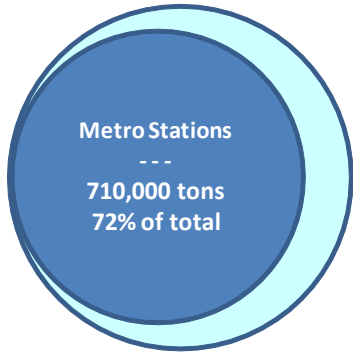
1. Protect people's health
2. Protect the environment
3. Get good value for the public's money
4. Keep the commitment to the highest and best use of materials
5. Be adaptive and responsive in managing materials
6. Ensure services are available to all types of customers

## Key Questions to be addressed through the Solid Waste Roadmap

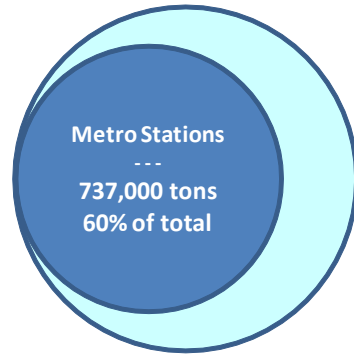
1. **Long-term Management.** Over the long run, what does the region want to do with materials that aren't reused, recycled, or composted?
2. **Metro South Station.** What service alternatives should Metro pursue at Metro South and in the vicinity to provide for the full suite of needed services?
3. **Foundational Work.** What is the amount and nature of waste that might be discarded in the future, and how will various alternatives perform in managing it?
4. **Organics Capacity.** What actions should Metro take to ensure adequate and reasonably proximate capacity to transfer and process food scraps collected from the region's businesses and residents?
5. **Transfer System Configuration.** What model of the public-private transfer system (*e.g.*, service levels, tonnage allocations, rates, public role, private role, etc.) best provides for the public interest?
6. **Fee & Tax Policies.** How should Metro recover the cost of solid waste services and programs, and of general government, to improve stability, equity and predictability?

## A Two-Decade Glance at Metro and the Solid Waste System

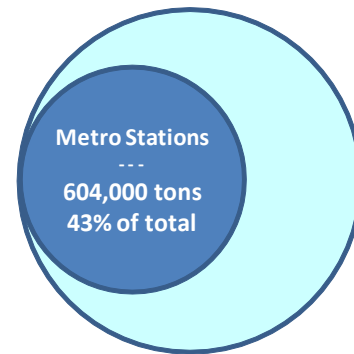
**1991**  
*"End of the 'Build' Era  
 Launch of the Modern System"*  
**980,000 Regional Tons**



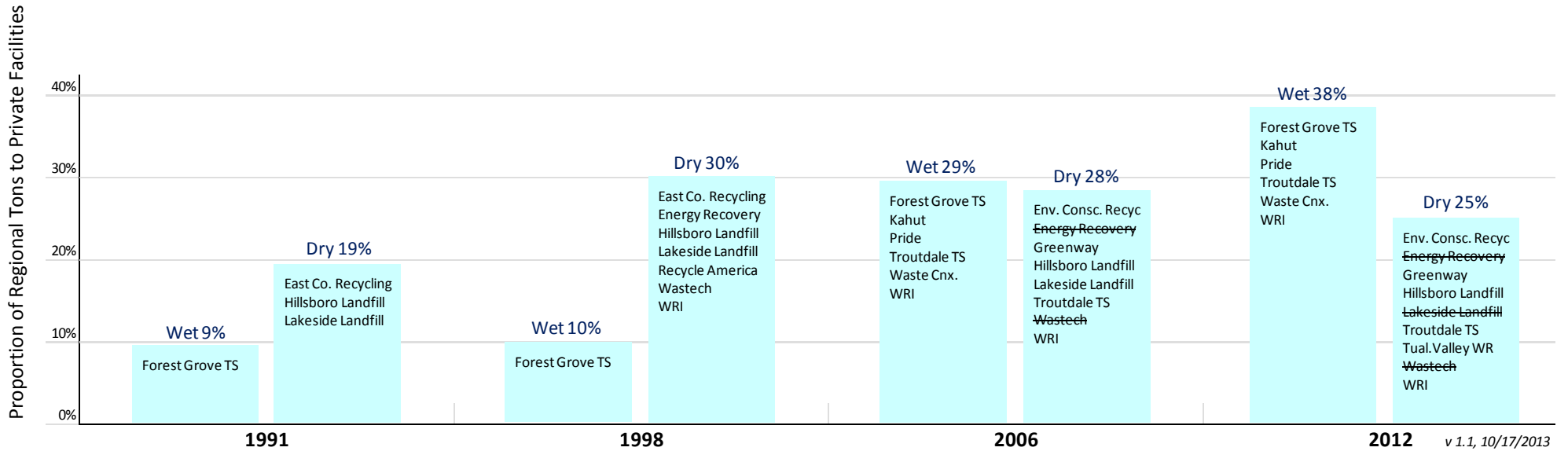
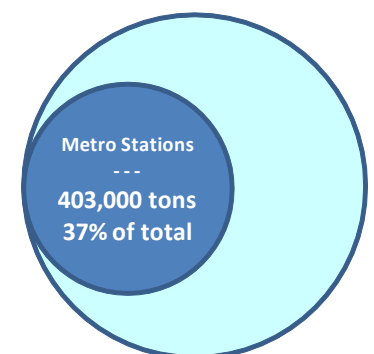
**1998**  
*"Metro Authorizes Private Dry Waste  
 Recovery Facilities"*  
**1.2 million Regional Tons**



**2006**  
*"Metro Authorizes Private Wet Waste  
 Transfer Stations"*  
**1.4 million Regional Tons**



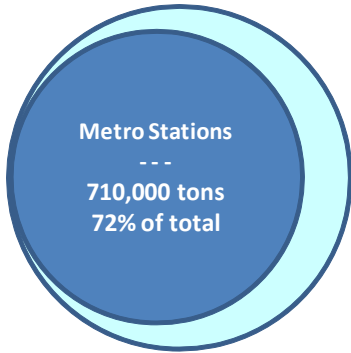
**2012**  
*"Recession &  
 Uncertainty"*  
**1.1 million Regional Tons**



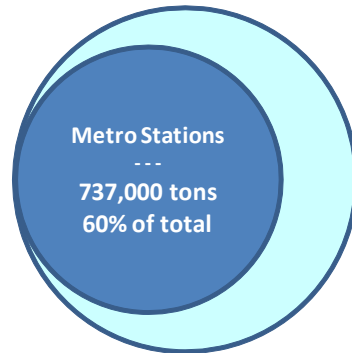
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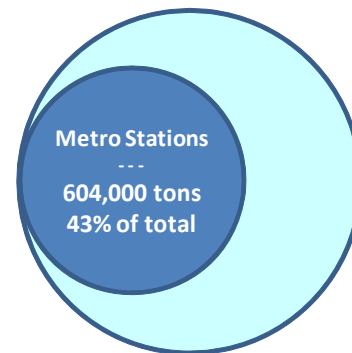
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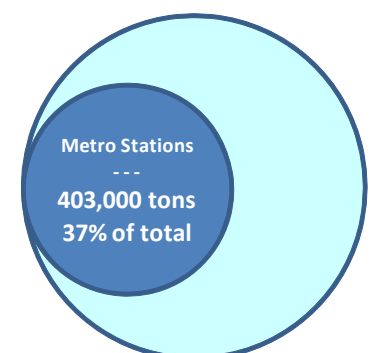
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Proportion of Regional Tons to Private Facilities

