

Metro | Agenda

Meeting: Metro Council
Date: Thursday, March 12, 2015
Time: 2 p.m.
Place: Metro Regional Center, Council Chamber

CALL TO ORDER AND ROLL CALL

1. CITIZEN COMMUNICATION

2. CONSENT AGENDA

2.1 **Resolution No. 15-4607**, For the Purpose of Confirming the Reappointment of Deidra Krys-Rusoff and Reappointment of Andrew Lonergan to the Investment Advisory Board

2.2 **Resolution No. 15-4614**, For the Purpose of Confirming the Appointment of Casey Camors to the Solid Waste Alternatives Advisory Committee

2.3 Consideration of Council Meeting Minutes for March 5, 2015

3. ORDINANCES (FIRST READ)

3.1 **Ordinance No. 15-1352**, For the Purpose of Adopting Solid Waste Charges and User Fees for FY 2015-16

3.2 **Ordinance No. 15-1353**, For the Purpose of Amending and Readopting Metro Code 7.03 (Investment Policy) for FY 2015-16

4. RESOLUTIONS

4.1 **Resolution No. 15-4608**, For the Purpose of Supporting a Policy to “Ban the Box” from Metro’s Job Application Initial Screening Process **Councilor Sam Chase, Metro**

5. **CHIEF OPERATING OFFICER COMMUNICATION** **Martha Bennett, Metro**

6. COUNCILOR COMMUNICATION

ADJOURN

Television schedule for March 12, 2015 Metro Council meeting

Clackamas, Multnomah and Washington counties, and Vancouver, WA Channel 30 – Community Access Network <i>Web site:</i> www.tvctv.org <i>Ph:</i> 503-629-8534 Call or visit web site for program times.	Portland Channel 30 – Portland Community Media <i>Web site:</i> www.pcmtv.org <i>Ph:</i> 503-288-1515 Call or visit web site for program times.
Gresham Channel 30 - MCTV <i>Web site:</i> www.metroeast.org <i>Ph:</i> 503-491-7636 Call or visit web site for program times.	Washington County and West Linn Channel 30– TVC TV <i>Web site:</i> www.tvctv.org <i>Ph:</i> 503-629-8534 Call or visit web site for program times.
Oregon City and Gladstone Channel 28 – Willamette Falls Television <i>Web site:</i> http://www.wftvmedia.org/ <i>Ph:</i> 503-650-0275 Call or visit web site for program times.	

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ការគោរពសិទ្ធិពលរដ្ឋរបស់ ។ សំរាប់ព័ត៌មានអំពីកម្មវិធីសិទ្ធិពលរដ្ឋរបស់ Metro ឬដើម្បីទទួលបានក្បួនលើសអើងសូមចូលទស្សនាការបោះពុម្ព www.oregonmetro.gov/civilrights។
បើលោកអ្នកត្រូវការអ្នកបកប្រែភាសានៅពេលអង្គប្រជុំសាធារណៈ សូមទូរស័ព្ទមកលេខ 503-797-1890 (ម៉ោង 8 ព្រឹកដល់ម៉ោង 5 ល្ងាច ថ្ងៃធ្វើការ) ប្រាំពីរថ្ងៃ មុនថ្ងៃប្រជុំដើម្បីអាចឲ្យគេសម្រួលតាមសំណើរបស់លោកអ្នក ។

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Agenda Item No. 2.1

Resolution No. 15-4607, For the Purpose of Confirming the
Reappointment of Deidra Krys-Rusoff and Reappointment of
Andrew Lonergan to the Investment Advisory Board

Consent Agenda

Metro Council Meeting
Thursday, March 12, 2015
Metro, Council Chamber

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF CONFIRMING THE	)	RESOLUTION NO. 15-4607
REAPPOINTMENT OF DEIDRA KRY-SUSOFF)	
AND REAPPOINTMENT OF ANDREW	)	Introduced by Martha Bennett, Chief
LONERGAN TO THE INVESTMENT	)	Operating Officer, in concurrence with Tom
ADVISORY BOARD	)	Hughes, Council President

WHEREAS, Metro Code, Section 7.03.030(c) provides for the creation of the Investment Advisory Board and requires the Chief Operating Officer acting in the capacity of the Investment Officer to recommend to the Council for confirmation those persons who shall serve on the Board to discuss and advise on investment strategies, banking relationships, the legality and probity of investment activities, and the establishment of written procedures of the investment operation; and

WHEREAS, the Metro Charter requires appointments to be made by the Council President subject to Council confirmation; and

WHEREAS, the Chief Operating Officer has recommended Deidra Krys-Rusoff, Portfolio Manager at Ferguson Wellman Capital Management and Andrew Lonergan, Investment Analyst for Reed College to the Council President and the Council President has appointed Ms. Krys-Rusoff and Mr. Lonergan for a new term beginning upon confirmation of the appointment and ending December 31, 2017; and

WHEREAS, the Metro Council desires to confirm the appointments; now, therefore,

BE IT RESOLVED, that the Metro Council confirms the appointment of Deidra Krys-Rusoff and Andrew Lonergan to the Metro Investment Advisory Board for the position and term set forth.

ADOPTED by the Metro Council this 12th day of March 2015.

Tom Hughes, Council President

Approved as to Form:

Alison R. Kean, Metro Attorney

STAFF REPORT

IN CONSIDERATION OF RESOLUTION NO. 15-4607, FOR THE PURPOSE OF
CONFIRMING THE APPOINTMENT OF DEIDRA KRYSS_RUSOFF AND THE
REAPPOINTMENT OF ANDREW LONERGAN TO THE INVESTMENT ADVISORY
BOARD FOR THE 2015 TO 2017 TERM

Date: January 21, 2015

Prepared by: Calvin J. Smith
503-797-1612

BACKGROUND

Metro Code, Section 7.03.030, includes the creation of the Investment Advisory Board. One provision of this Code requires the Chief Operating Officer acting in the capacity of the Investment Officer to recommend to the Council for confirmation those persons who shall serve on the Board to discuss and advise on investment strategies, banking relationships, the legality and probity of investment activities, and the establishment of written procedures of the investment operation. The Metro Charter requires appointments to be made by the Council President subject to Council Confirmation. Metro Council President Tom Hughes, upon the recommendation of the Investment Officer, has re-appointed Andrew Lonergan and re-appointed Deidra Kryss-Rusoff to the board subject to Council confirmation.

Andrew Lonergan is an Investment Analyst for Reed College. Working closely with the Investment Committee for the Reed College endowment, he is responsible for all day-to-day activities within the endowment. Before joining Reed College in 2005, Lonergan was a Research Associate for Windermere Investment Associates assisting the CEO with advising ultra-high net-worth clients on asset allocation, investment manager selection and investment policy.

Deidra Kryss-Rusoff is a portfolio manager and a member of the fixed income team at Ferguson Wellman Capital Management. A native of Idaho, Kryss-Rusoff earned her B.A. in Zoology from the College of Idaho. She is currently vice-chair of the Zoo Bond Oversight Committee and serves on the PTA board at Mt. Tabor Middle School and the Childcare Advisory Board of the Columbia-Willamette YMCA. She also serves on several committees at Glencoe Elementary School. She is a past board member of both the Northwest Taxable Bond Club and the Junior League of Portland.

We are fortunate both are willing to devote their time and energy serving on the Metro Investment Advisory Board. Their experience and knowledge will provide a valuable resource for the Investment Advisory Board.

ANALYSIS/INFORMATION

1. **Known Opposition** None.
2. **Legal Antecedents** Metro code sections 2.19.150 and 7.03.030.
3. **Anticipated Effects** Confirmation of the appointments of Deidra Kryss-Rusoff and Andrew Lonergan will provide directly related experience in investments to the Investment Advisory Board.

4. **Budget Impacts** There is no out-of-pocket expense created by the appointments of Krys-Rusoff and Lonergan to the volunteer positions.

RECOMMENDED ACTION

Martha Bennett, Chief Operating Officer, in concurrence with Council President Tom Hughes, recommends the confirmation of Andrew Lonergan and Deidra Krys-Rusoff for the term expiring December 31, 2017.

Agenda Item No. 2.2

Resolution No. 15-4614, For the Purpose of Confirming the
Appointment of Casey Camors to the Solid Waste Alternatives
Advisory Committee

Consent Agenda

Metro Council Meeting
Thursday, March 12, 2015
Metro, Council Chamber

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF CONFIRMING THE	)	RESOLUTION NO. 15-4614
APPOINTMENT OF CASEY CAMORS TO THE	)	Introduced by Chief Operating Officer
SOLID WASTE ALTERNATIVES ADVISORY	)	Martha Bennett in concurrence with
COMMITTEE	)	Council President Tom Hughes

WHEREAS, Metro Code Section 2.19.130 establishes the Metro Solid Waste Alternatives Advisory Committee (SWAAC); and

WHEREAS, Metro Code Section 2.19.130(b) establishes two categories of members, regular voting members from local governments, and non-voting members; and

WHEREAS, Metro Code Section 2.19.130(c) establishes the process by which voting and non-voting members are appointed; and

WHEREAS, under Metro Code Section 2.19.130(c), nominees are appointed by the Metro Council President subject to confirmation by the Metro Council; and

WHEREAS, the Council President appoints Casey Camors, Finance Director for the City of Milwaukie, for a new term beginning upon confirmation of the appointment and ending two years after confirmation; and

WHEREAS, the Metro Council desires to confirm the appointment; now therefore,

BE IT RESOLVED that the Metro Council confirms the appointment of Casey Camors to the Solid Waste Alternatives Advisory Committee for the position and term set forth.

ADOPTED by the Metro Council this 12th day of March 2015.

Tom Hughes, Council President

Approved as to Form:

Alison R. Kean, Metro Attorney

STAFF REPORT

IN CONSIDERATION OF RESOLUTION NO. 15-4614, FOR THE PURPOSE OF CONFIRMING THE APPOINTMENT OF CASEY CAMORS TO THE SOLID WASTE ALTERNATIVES ADVISORY COMMITTEE

Date: March 2, 2015

Prepared by: Matt Korot, 503-797-1760

BACKGROUND

As established in Metro Code Title II, Chapter 2.19.130, the purpose of the Metro Solid Waste Alternatives Advisory Committee (SWAAC) is to develop policy options that, if implemented, would serve the public interest by reducing the amount and toxicity of waste generated and disposed, or enhancing the effectiveness and sustainability of the system through which the region's solid waste is managed. This chapter also establishes the membership characteristics for the thirteen SWAC positions, which are categorized as follows:

- Three representatives from jurisdictions with populations under 50,000
- Three representatives from jurisdictions with populations between 50,000 and 500,000
- One representative from a jurisdictions with a population over 500,000
- Three representatives from the solid waste industry
- One representative from a non-governmental organization involved in sustainability
- One representative from the Oregon Department of Environmental Quality
- One representative, serving as the committee's chair, from Metro.

There is currently a vacancy for one of the positions representing jurisdictions with populations under 50,000. Metro staff sent a solicitation for nominations to the city/county manager or administrator of each jurisdiction in this category. One nomination was received for Casey Camors, Finance Director for the City of Milwaukie. Metro Council President Hughes has appointed Ms. Camors to SWAAC subject to Council confirmation.

Ms. Camors joined the City of Milwaukie as a full-time employee in September, 2013. In her current role, she manages the City of Milwaukie's budget and leads Finance Department operations. She is responsible for the negotiation and management of franchise agreements, including those for solid waste management services. She also assists with utility rate structures and analysis.

Prior to taking on the Finance Director role, Ms. Camors was the Deputy Chief Financial Officer for the City of West Linn and served as the Contract Finance Director for the City of Milwaukie in partnership with West Linn's Chief Financial Officer. Ms. Camors joined the City of West Linn in March of 2009 after spending two years with Talbot, Korvola and Warwick, LLP as a Senior Auditor and four years with Isler Medford, LLC.

ANALYSIS/INFORMATION

1. Known Opposition

None.

2. Legal Antecedents

Metro Code Title II, Chapter 2.19.130, "Metro Solid Waste Alternatives Advisory Committee," which section establishes the purpose, authority, and member appointment process for the committee.

3. Anticipated Effects

The Solid Waste Alternatives Advisory Committee will continue serving the purpose established for it in Metro Code.

4. Budget Impacts

None.

RECOMMENDED ACTION

Staff recommends adoption of Resolution No. 15-4614.

Agenda Item No. 2.3

**CONSIDERATION OF COUNCIL MEETING MINUTES FOR
MARCH 5, 2015**

Consent Agenda

Metro Council Meeting
Thursday, March 12, 2015
Metro, Council Chamber

Agenda Item No. 3.1

**Ordinance No. 15-1352, For the Purpose of Adopting Solid
Waste Charges and User Fees for FY 2015-16**

Ordinances (First Read)

Metro Council Meeting
Thursday, March 12, 2015
Metro, Council Chamber

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF ADOPTING SOLID WASTE CHARGES AND USER FEES FOR FY 2015-16.) ORDINANCE NO. 15-1352
)
) Introduced by Chief Operating Officer
) Martha Bennett with the concurrence of
) Council President Tom Hughes

WHEREAS, Metro Code Chapter 5.02 establishes charges for the acceptance of solid waste at Metro Central and Metro South transfer stations; and,

WHEREAS, Metro Code chapters 5.01 and 5.02 establish user fees on solid waste accepted at all disposal sites in the system; and,

WHEREAS, Metro Code Section 5.06.030 establishes a community enhancement fee in an amount not to exceed \$1.00 on solid waste delivered to eligible solid waste facilities in the Metro region; and,

WHEREAS, Metro's costs for solid waste services and programs have changed; now therefore,

THE METRO COUNCIL ORDAINS AS FOLLOWS:

Section 1. Solid Waste Fees and Charges. The schedule of solid waste fees and charges attached hereto as Exhibit "A" is approved, and shall be implemented on the Effective Date of this ordinance.

Section 2. Effective Date. This ordinance shall become effective on July 1, 2015.

ADOPTED by the Metro Council this 19th day of March, 2015.

Tom Hughes, Council President

Attest:

Approved as to Form:

Alexandra Eldridge, Recording Secretary

Alison R. Kean, Metro Attorney

Exhibit “A” to Ordinance No. 15-1352

SCHEDULE OF SOLID WASTE FEES AND CHARGES

Effective July 1, 2015

Charges at Metro Central Station and Metro South Station

Tonnage Charges by waste class

The rates per ton pursuant to Metro Code sections 5.02.025(a)(1) and 5.02.029 shall be:

- | | |
|--|----------|
| (1) Mixed solid waste | \$ 62.87 |
| (2) Wood waste or yard debris (separated or comingled)..... | 50.56 |
| (3) Residentially generated organic waste | 59.45 |
| (4) Commercially generated organic waste (Metro Central only)..... | 65.23 |

Transaction Charges by transaction class

The rates per transaction pursuant to Metro Code 5.02.025(a)(3) shall be:

- | | |
|---|----------|
| (1) For users of staffed scales | \$ 12.00 |
| (2) For users of automated scales | 3.00 |

Minimum Charges

Minimum tonnage charges pursuant to Metro Code sections 5.02.025(b) and 5.02.029(h)(2) shall be based on 340 pounds for all classes of solid waste.

Fees on Disposal of Solid Waste

Regional System Fees by waste class

The rates per ton pursuant to Metro Code sections 5.01.150, 5.02.045 and 5.02.047 shall be:

- | | |
|---|---------|
| (1) Cleanup material contaminated by hazardous substances | \$ 2.50 |
| (2) All other solid wastes..... | 18.39 |

Community Enhancement Fees

The rates per ton pursuant to Metro Code sections 5.06.030 shall be:

- | | |
|--|---------|
| (1) Putrescible solid waste..... | \$ 1.00 |
| (2) Non-putrescible solid waste (as authorized by Metro Chief Operating Officer) | 1.00 |

STAFF REPORT

IN CONSIDERATION OF ORDINANCE NO. 15-1352 FOR THE PURPOSE OF ADOPTING SOLID WASTE CHARGES AND USER FEES FOR FY 2015-16.

Date: March 19, 2015

Presented by: Brian Kennedy, FRS (Ext. 1908)

Summary

Each year, the Chief Operating Officer proposes new solid waste rates as part of the budget process. The changes are needed to keep current with costs and tonnage flows.

Main points of this legislation.

- This is the second year where the Metro Council will adopt the new solid waste rates via the rate schedule and makes the rates effective July 1, 2015.
- Metro's tip fee for garbage is proposed to be \$94.98 in FY 2015-16. This is an increase of \$1.65 (1.77%) from the current rate. It will result in a small increase every month to ratepayers. The increase is driven by the change in the Community Enhancement Fee from \$0.50 to \$1.00, an increase in the regional system fee of \$0.18, and an increase in the tonnage charge of \$1.25. (More information on the Regional System Fee is provided on the next page.)
- Tip fee increases are proposed for two of the three organic waste streams accepted at Metro regional transfer stations –residential organics and commercial organics. These increases stem from increases in Metro's per-ton contract cost. The tip fee for clean wood and yard debris is decreasing by \$1.07 per ton.
- Even with these changes, the organics rates remain \$28 to \$34 per ton below the price of disposal, and remain a powerful economic incentive for recovery.

Adoption of Ordinance No. 15-1352 would authorize the following charges at Metro regional transfer stations, effective July 1, 2015.

Table 1. Proposed Solid Waste Charges at Metro Regional Transfer Stations
Rates Effective July 1, 2014

Rates	Current	Proposed	Change
Fees per transaction			
Users of staffed scales	\$12.00	\$12.00	– 0 –
Users of automated scales	3.00	3.00	– 0 –
Fees per ton (Tip Fees)			
Mixed solid waste ("refuse")	\$93.33	\$94.98	\$1.65
Clean wood	52.13	51.56	(0.62)
Yard Debris	52.13	51.56	(0.62)
Residential organics	58.78	60.45	1.62
Commercial organics	64.17	66.23	2.01

Adoption of this ordinance would also leave the following rate unchanged from current levels:

- Minimum load charge. This is the main rate paid by household self-haulers at the Metro stations. It would remain unchanged at \$28 for loads of 340 pounds and under.

Background Part 1. Overview of Metro's Solid Waste Rates

Metro maintains two classes of solid waste rates. One class, the Regional System Fee, is charged on all disposal. The second class is a suite of charges for services at Metro regional transfer stations only.

- 1. Regional System Fee** is a universal charge on the disposal of garbage. It is levied at all landfills, the Marion County waste to energy facility, Forest Grove Transfer Station, and the Metro stations. There are two levels of system fee: one for mixed solid waste, and a reduced rate for environmental cleanup materials. The proposed rates are \$18.39 and \$2.50 per ton, respectively. System fees raise about \$20 million per year and pay for Metro's regional solid waste programs and services: household hazardous waste, latex paint recovery, St. Johns Landfill management, facility regulation, illegal dumpsite cleanup, and resource conservation and recycling.
- 2. Charges for services at the Metro stations** cover the costs of Metro's transfer station operations, transport, processing and disposal. Each customer pays a two-part fee: a fixed charge for the transaction costs, and a variable charge ("tip fee") for each ton in the load.
 - "Transaction Charges"** are the fixed fees for each load of waste accepted. There are two levels of transaction fee: one for users of the staffed scales (mainly self-haulers), and another for users of the automated scales (mainly commercial haulers). Together they raise about \$2.8 million dollars per year and pay for the cost of operating the scalehouses and related functions.
 - "Tip Fees"** are different for each waste stream – garbage, residential organics, commercial organics, and wood/yard debris – and reflect the costs that are specific to each stream. The current and proposed rates are shown in Table 1.

Every tip fee is made up of a **Tonnage Charge** and various pass-throughs (Table 2). The tonnage charge pays for the costs of doing the work. In this region, the Regional System Fee, Metro excise tax, and DEQ fees are charged on all disposal. Together, Metro's tonnage charges raise about \$31 million per year, and pay for the costs of station operations, recovery, transport, processing, disposal, capital, and management.

Of the add-on components, the Regional System Fee is increasing slightly and the excise tax is set to fall. The Regional System Fee is increasing by 18 cents and the excise tax is decreasing by 28 cents. These changes, combined with an increase in the tonnage charge of \$1.25 results in the Metro tip fee increasing by \$1.65 \$94.98 per ton from \$93.33 per ton.

Table 2. Components of Proposed Metro Tip Fees by Waste Stream

Rates Effective July 1, 2015

Rate Component	Mixed Solid Waste	Organic Waste		
		Clean Wood or Yard Debris	Residential Organics	Commercial Organics
Tonnage Charge <i>Covers costs of transfer, transport, recovery, disposal.</i>	\$62.87	\$50.56	\$59.45	\$65.23
Pass-Throughs <i>Government fees and taxes levied at disposal sites.</i>				
Regional System Fee	\$18.39	*-	*-	*-
Metro excise tax	11.48	*-	*-	*-
DEQ fees	1.24	*-	*-	*-
Enhancement Fee	1.00	1.00	1.00	1.00
Total = Tip Fee	\$94.98	\$51.56	\$60.45	\$66.23

* It is the policy of Metro and DEQ to support material recovery and recycling by levying solid waste surcharges and taxes on the waste that is ultimately disposed. For this reason, the Regional System Fee, Metro excise tax, and DEQ fees are not included in the tip fees

for organic wastes.

Background Part 2. Understanding the Proposed FY 2015-16 Rates

There are four main reasons for the changes in the proposed FY 2015-16 rates.

1. **Tonnage.** After five years of decline, tonnage has stabilized and begun to rebound at Metro stations. Staff expects this trend to continue through FY 2015-16. Tonnage at Metro stations has been increasing faster than regional tonnage, but staff expects this trend to slow through FY 2015-16.
2. **Capital Reserves.** Increases in contract and labor costs at Metro stations have resulted in some increased costs, however, increasing tonnage at Metro stations has helped offset that trend. Required contributions to capital reserves are the primary driver of increases in the tonnage charge at Metro stations.
3. **Setting organics charges at the cost of service.** The rates for residential and commercial organics continue to be set at a level that covers their costs. The rate increase for residential and commercial organics is driven by underlying costs and tonnage. However, the larger tonnage base for fixed costs continues to remove upward pressure on the mixed waste rate.
4. **The excise tax.** The tax rate is set automatically by a formula in the Code each year, and is never a formal part of the rate ordinance. However, it is related to the rate actions because it is part of the tip fee (Table 2). For FY 2015-16, the excise tax rate will fall 28 cents to \$11.48 per ton.

Information/Analysis

1. **Known Opposition.** There is no known opposition. The majority of ratepayers at Metro stations will experience a small increase in Metro's tip fee.
2. **Legal Antecedents.** The process for setting Metro's solid waste rates are set forth in Metro Code Chapter 5.02. Ordinance 14-1323 removed the specific Metro solid waste rates from Metro Code Chapter 5.02 and requires adoption of the rates via a separate ordinance and rate schedule. Metro reviews solid waste rates annually. The proposed FY 2015-16 rates comply with the restriction set forth in Chapter III, Section 15 of the Metro Charter limiting user charges to the amount needed to recover the costs of providing goods and services.

The excise tax rate is established automatically by a passive mechanism set forth in Metro Code sections 7.01.020 and 7.01.022 and does not require council action to take effect.

3. **Anticipated Effects:** If adopted, this ordinance would increase the tip fee for solid waste at Metro transfer stations by \$1.65 per ton. It would also increase the tip fees for organic wastes by the amounts set forth in Table 1.
4. **Budget Impacts.** The rates established by this ordinance are designed to raise \$59 million in enterprise revenue during FY 2015-16. This revenue would cover the cash requirements of the proposed FY 2015-16 solid waste budget.

RECOMMENDATION

The Chief Operating Officer recommends adoption of Ordinance No. 15-1352.

Agenda Item No. 3.2

Ordinance No. 15-1353, For the Purpose of Amending and
Readopting Metro Code 7.03 (Investment Policy) for
FY 2015-16

Ordinances (First Read)

Metro Council Meeting
Thursday, March 12, 2015
Metro, Council Chamber

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AMENDING AND RE-	)	ORDINANCE NO. 15-1353
ADOPTING METRO CODE 7.03 (INVESTMENT)	
POLICY) FOR FISCAL YEAR 2015-2016	)	Introduced by Martha Bennett, Chief Operating Officer in concurrence with Council President Tom Hughes

WHEREAS, Metro Code Section 7.03 contains the investment policy which applies to all cash-related assets held by Metro; and

WHEREAS, the Investment Advisory Board annually reviews and approves the Investment Policy for submission to Metro Council; and

WHEREAS, the Investment Coordinator has proposed several changes to the Investment Policy; and

WHEREAS, the changes are a result of a review of Metro's investment policy by the Metro Investment Advisory Board and advised by our investment advisors PFM Group and then reviewed by the Oregon Short Term Fund (OSTF) board; the new policy includes changes to more closely align Metro's policy to the format of the Oregon State treasury sample investment policy. Policy changes include a more robust section on suitable and authorized investments, plus changes in investment parameters to extend effective duration of the portfolio not to exceed 2.5 years, and addition of an annual review of the benchmarks used for yield comparisons.

WHEREAS, the Investment Advisory Board on October 15, 2014 voted to recommend these changes, to Metro Code 7.03 and submit to the Metro Council for approval and adoption; now therefore,

THE METRO COUNCIL ORDAINS AS FOLLOWS:

1. That Metro Code Chapter 7.03 is hereby amended as attached hereto in Exhibit A to this ordinance.

2. That this Ordinance being necessary for the health, safety, or welfare of the Metro area, for the reason that the adoption of the revised Investment Policy allows for earlier implementation for management of cash and investments to enhance opportunities for increased earning, an emergency is declared to exist and this Ordinance shall take effect immediately, pursuant to Metro Charter Section 39(1).

ADOPTED by the Metro Council this ____ day of March 2015.

Tom Hughes, Council President

Attest:

Approved as to Form:

Alexandra Eldridge, Recorder

Alison R. Kean, Metro Attorney

STAFF REPORT

IN CONSIDERATION OF ORDINANCE NO. 15-1353 FOR THE PURPOSE OF AMENDING AND RE-ADOPTING METRO CODE 7.03 (INVESTMENT POLICY) FOR FISCAL YEAR 2015-2016 AND DECLARING AN EMERGENCY

Date: January 28, 2015

Prepared by: Calvin Smith
Telephone: 503-797-1612

BACKGROUND

Metro Code, Chapter 7.03 contains the Investment Policy that applies to all cash-related assets held by Metro. Metro code requires the annual review and readopting with the assistance of the Investment Advisory Board who are appointed on staggered terms by the Council President. This Investment Policy is being submitted to Council for review and re-adoption in accordance with Section 7.03.080 of Metro Code.

The format of Metro's Investment Policy conforms to the Oregon State Treasury's Sample Investment Policy for Local Governments and the Government Finance Officers Association's (GFOA) Sample Investment Policy. This allows Metro's policy to be readily compared to investment policies of other local governments that have adopted the same GFOA format.

Proposed revisions to the Policy reflect three main principles: (i) compliance and consistency with Oregon Revised Statutes, (ii) alignment with Metro's overall investment objectives, and (iii) general organization and clarity of the Policy. As part of the process, we consulted and incorporated best practices found in the GFOA sample policy, the OSTF Board's sample investment policy, Investment Advisory Board feedback, input from PFM, Metro's investment advisors, as well as other industry standards.

The attached Policy shows all changes; below are details and rationale for the proposed material revisions.

7.03.020. General Objectives: The previous version of the Policy included "yield" as one of Metro's investment objectives, along with safety and liquidity. The new Policy instead references "Return on Investment" as the third objective. This is consistent with OSTF Board sample policy and Metro's investment objectives. In this section we also edited language to more explicitly state that securities will be purchased with the intent to hold to maturity; however, they may be sold prior to maturity to improve the quality, net yield, or maturity characteristic of the portfolio.

7.03.030. Standards of Care: Added a section on *Ethics and Conflicts of Interest* as a best practice measure using language in the OSTF Board's sample policy. The paragraph on Internal Controls was moved into this section from the *Safekeeping and Custody* section, consistent with the OSTF sample policy.

7.03.040. Transaction Counterparties, Investment Advisers, and Depositories: In the previous version of the Policy, counterparties were discussed in the *Safekeeping and*

Custody section and in broad terms. The new version of the Policy follows the OSTF Board's sample policy, creating a new section and separately referencing broker/dealers, investment advisers, and depositories, as well as competitive transactions.

The paragraph on competitive transactions was changed to be more consistent with the OSTF Board's sample policy and consistent with the OSTF Board's 2013 comments. In addition, Metro recently hired PFM Asset Management LLC to assist with Metro's investment program and to provide non-discretionary management services; as such we added language in this section to address the use of an investment adviser.

7.03.050. Safekeeping and Custody. As discussed above, the paragraph titled *Authorized Financial Dealers and Institutions* was expanded and moved to the newly created section, *Transaction Counterparties, Investment Advisers, and Depositories*. Also, as mentioned above, the Internal Controls paragraph has been moved to the *Standards of Care* section.

7.03.060. Suitable and Authorized Investments: The objectives of the proposed changes in this section are to achieve greater consistency with Oregon Revised Statutes (ORS) language and to align the investment parameters with Metro's objectives. Material changes include:

- Revising language for the following allowable investments: lawfully issued general obligations of the United States, the agencies and instrumentalities; repurchase agreements; bankers' acceptances, corporate indebtedness; lawfully issued debt obligations of the agencies and instrumentalities of the State of Oregon, Washington, California and Idaho.
- Allowing for investment in A-rated corporate indebtedness if a corporation is headquartered in Oregon, per ORS 294.035 (i)(C).
- Allowing for investment in A-rated municipal obligations if they are lawfully issued debt obligations of the agencies and instrumentalities of the State of Oregon and its political subdivisions as described in ORS 294.035 (b).
- Limiting the maximum per issuer for non-government investments to 5% of the portfolio.
- Limiting the maximum amount of callable securities to 35% of Metro's funds.

In this section we also added a summary table, listing all of the permitted investments, maximum maturity, maximum sector and issuer allocations, and minimum rating requirements. In the previous version of the Policy these parameters had been referenced in two different tables in the *Investment Parameters* section. Combining these parameters into one table at the end of the *Suitable and Authorized Investments* section creates greater clarity and readability.

The paragraph on Collateralization was moved to the *Investment Parameters* section.

7.03.070. Investment Parameters. We have revised the maturity table to allow for Metro's ability to maintain sufficient liquidity while also allowing Metro to invest additional funds beyond 18 months to capture greater value along the yield curve. Funds will be invested to

coincide with projected cash needs or with the following serial maturity: 20% minimum to mature under three months; 25% minimum to mature under 18 months; 100% minimum to mature under five years.

The maximum maturity of investments is 5 years and the effective duration of the portfolio will not exceed 2.5 years.

The two diversification tables in the previous version of the Policy have been deleted and the information has been incorporated into the newly created table in the *Suitable and Authorized Investments* section.

7.03.080. Prohibited Investments. This section was added to explicitly state the investment types that Metro is prohibited from purchasing. Prohibited investments include private placement or 144A securities, mortgage-backed securities, and securities lending.

7.03.090. Reporting. Paragraphs on the quarterly report and accounting methods were moved from the *Standards of Care* section. Metro has changed its benchmarks and the language in the Policy has been changed to reflect this. Language was also added to explain how the benchmark will be used and a process to review the appropriateness of the benchmark on an ongoing basis. In addition, in response to the OSTF Board's 2013 comments, a paragraph was added from the OSTF Board's sample policy regarding compliance.

ANALYSIS/INFORMATION

1. **Known Opposition:** None.
2. **Legal Antecedents:** Metro Code, Chapter 7.03, Investment Policy, Section 7.030.080(b) proscribes that the policy shall be subject to review and re-adoption annually by the Metro Council in accordance with ORS 294.135.

Chapter 7.03 was formerly Chapter 2.06 (readopted April 9, 1998; amended December 10, 1998; readopted April 15, 1999; readopted April 27, 2000; readopted December 11, 2001; readopted October 3, 2002; renumbered by Ordinance No. 02-976, Sec. 1; readopted June 12, 2003; amended and readopted April 7, 2005, by Ordinance No. 05-1075; readopted April 20, 2006, by Ordinance 06-1114; readopted June 21, 2007 by Ordinance 07-1149; readopted June 26, 2008 by Ordinance 08-1190; readopted June 25, 2009 by Ordinance 09-1216.;readopted June 17, 2010 by Ordinance 10-1243; readopted by Resolution 11-4272 June 23,2011; readopted by Ordinance 12-1280 June 21, 2012; readopted by Ordinance 13-1303 May 2,2013; readopted by Ordinance 14-1339 July 17,2014.)

3. **Anticipated Effects:** N/A
4. **Budget Impacts:** N/A

RECOMMENDED ACTION: Staff recommends re-adoption as amended of Metro Code Chapter 7.03 by Ordinance No. 15-1353.

Key
Moved from new place
Moved from new place and edited
Moved to new place
Moved to new place and edited
New language
Language deleted

INVESTMENT POLICY
METRO CODE CHAPTER 7.03
INVESTMENT POLICY**

SECTIONS TITLE

7.03.010 Scope

7.03.020 General Objectives

7.03.030 Standards of Care

7.03.040 Transaction Counterparties, Investment Advisers and Depositories

7.03.050 Safekeeping and Custody

Deleted: 4

7.03.060 Suitable and Authorized Investments

Deleted: 5

7.03.070 Investment Parameters

Deleted: 6

7.03.080 Prohibited Investments

7.03.090 Reporting

Deleted: 7

7.03.010 Policy Adoption and Re-Adoption

Deleted: 80

7.03.011 List of Documents Used in Conjunction with this Policy

Deleted: 90

**Former Chapter 2.06 (readopted April 9, 1998; amended December 10, 1998; readopted April 15, 1999; readopted April 27, 2000; readopted December 11, 2001; readopted October 3, 2002; renumbered by Ordinance No. 02-976, Sec. 1; readopted June 12, 2003; amended and readopted April 7, 2005, by Ordinance No. 05-1075; readopted April 20, 2006; readopted June 21, 2007; amended and readopted June 26, 2008, by Ordinance No. 08-1190; amended and readopted June 25, 2009, by Ordinance No. 09-1216; amended and readopted June 17, 2010, by Ordinance No. 10-1243; readopted June 23, 2011, by Resolution No. 11-4272; amended and readopted June 21, 2012 by Ordinance No. 12-1280; and amended and readopted May 9, 2013 by Ordinance No. 13-1303).

7.03.010 Scope

These investment policies apply to all cash-related assets included within the scope of Metro's audited financial statements and held directly by Metro.

Funds held and invested by trustees or fiscal agents are excluded from these policies; however, such funds are subject to the regulations established by the state of Oregon.

Funds of Metro will be invested in compliance with the provisions of ORS Chapter 294 and other applicable statutes. Investments will be in accordance with these policies and written administrative procedures. Investment of any tax-exempt borrowing proceeds and of any debt service funds will comply with the Internal Revenue Code of 1986, provisions and any subsequent amendments thereto.

Deleted: .035 to 294.048; ORS 294.125 to 294.145; ORS 294.810; ORS 294.052;

Deleted: 1986 Tax Reform Act

(Ordinance No. 90-365. Amended by Ordinance No. 97-684, Sec. 1; Ordinance No. 02-976, Sec. 1; Ordinance No. 05-1075; and Ordinance No. 09-1216, Sec. 1.)

7.03.020 General Objectives

Due to Metro's fiduciary responsibility, safety of capital and availability of funds to meet payment requirements are the overriding objectives of the investment program. Investment return targets are secondary.

Deleted: yield

- a) Safety. Investments shall be undertaken in a manner that seeks to ensure the preservation of principal in the overall portfolio and security of funds and investments. The objective will be to mitigate credit risk and interest rate risk.
- 1) Credit Risk. Metro will minimize credit risk, the risk of loss due to the financial failure of the security issuer or backer, by:
 - Limiting exposure to poor credits and concentrating the investments in the safest types of securities.
 - Pre-qualifying the financial institutions, broker/dealers, and advisers with which Metro will do business.
 - Diversifying the investment portfolio so that potential losses on individual securities will be minimized. For securities not backed by the full faith and credit of the federal government, diversification is required in order that potential losses on individual securities would not exceed the income generated from the remainder of the portfolio.
 - Actively monitoring the investment portfolio holdings for ratings changes, changing economic/market conditions, etc.
- 2) Interest Rate Risk. Metro will minimize the risk that the market value of securities in the portfolio will fall due to changes in general interest rates by:
 - Structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity.
 - The portfolio should consist largely of securities with active secondary or resale markets. A portion of the portfolio may be placed in the Local Government Investment Pool (LGIP) which offers next-day liquidity. ||
- b) Liquidity. The investment officer shall assure that funds are constantly available to meet immediate payment requirements, including payroll, accounts payable and debt service.

Comment [PFM1]: Revised language for greater clarity.

Deleted: Investing operating funds primarily in shorter-term securities or short-term investment pools

c) Return on Investment. The investment portfolio shall be designed with the objective of attaining a market rate of return throughout budgetary and economic cycles, taking into consideration the safety and liquidity needs of the portfolio. || Section 7.03.090 contains additional details on the return objectives.

Deleted: <#>Yield. The investment portfolio shall be designed with the objective of regularly exceeding the average return on 90-day U.S. Treasury Bills. The investment program shall seek to augment returns above this level, consistent with risk limitations described in this policy and prudent investment principles. ¶

Although securities are purchased with the intent to hold to maturity, securities may be sold prior to their maturity in order to improve the quality, net yield, or maturity characteristic of the portfolio. ||

Comment [PFM2]: Changed from yield to return to be consistent with OSTF Board sample policy and Metro's investment objectives.

Deleted: This policy shall not preclude the sale of

d) Legality. Funds will be deposited and invested in accordance with statutes, ordinances and policies governing Metro.

Comment [PFM3]: Revised language slightly to explicitly state that securities can be sold prior to maturity.

(Ordinance No. 87-228, Sec. 3. Amended by Ordinance No. 90-365; Ordinance No. 02-976, Sec. 1; Ordinance No. 05-1075.)

7.03.030 Standards of Care

a) Prudence. The standard of prudence to be applied by the investment officer shall be the "prudent person" rule: "Investments shall be made with judgment and care, under circumstances then prevailing, which persons of prudence, discretion and intelligence exercise in the management of their own affairs, not for speculation, but for investment, considering the probable safety of their capital as well as the probable income to be derived." The prudent person rule shall be applied in the context of managing the overall portfolio.

Deleted: investor

Deleted: investor

b) Ethics and Conflicts of Interest. Officers and employees involved in the investment process shall refrain from personal activity that could conflict with the proper execution and management of the investment program, or that could impair their ability to make impartial decisions. Employees and investment officials shall disclose any material interests in financial institutions with which they conduct business. Disclosure shall be made to the governing body. They shall further disclose any personal financial/investment positions that could be related to the performance of the investment portfolio. Employees and officers shall refrain from undertaking personal investment transactions with the same individual with whom business is conducted on behalf of Metro. Officers and employees shall, at all times, comply with the State of Oregon Government Standards and Practices code of ethics set forth in ORS Chapter 244.

Comment [PFM4]: Added as a best practice measure using language in the OSTF Board's sample policy

c) Delegation of Authority. The Chief Operating Officer is the investment officer of Metro. The authority for investing Metro funds is vested with the investment officer, who, in turn, designates the investment manager to manage the day-to-day

operations of Metro's investment portfolio, place purchase orders and sell orders with dealers and financial institutions, and prepare reports as required.

d) Investment Advisory Board (IAB). There shall be an investment advisory board composed of five (5) members.

- 1) Terms of Service. The term of service for citizens appointed to the IAB shall be three (3) calendar years. The term of appointment shall be staggered so that not more than two (2) members' terms expire in any calendar year.
- 2) Appointment. The investment officer shall recommend to the Council for confirmation the names of persons for appointment to the IAB.
- 3) Duties. The IAB shall meet quarterly. The IAB will serve as a forum for discussion and act in an advisory capacity for investment strategies, banking relationships, the legality and probity of investment activities and the establishment of written procedures for the investment operations.

~~e) Quarterly Reports. At each quarterly meeting, a report reflecting the status of the portfolio will be submitted for review and comment by at least three (3) members of the IAB. Discussion and comment on the report will be noted in minutes of the meeting. If concurrence is not obtained, notification will be given to the investment officer, including comments by the IAB.~~

e) Monitoring the Portfolio. The investment manager will routinely monitor the contents of the portfolio comparing the holdings to the markets, relative values of competing instruments, changes in credit quality, and benchmarks. If there are advantageous transactions, the portfolio may be adjusted accordingly.

f) Indemnity Clause. Metro shall indemnify the investment officer, chief financial officer, investment manager, staff and the IAB members from personal liability for losses that might occur pursuant to administering this investment policy. The investment officer, acting in accordance with written procedures and exercising due diligence, shall not be held personally responsible for a specific security's credit risk or market price changes, provided that these deviations are reported to the council as soon as practicable.

~~g) Internal Controls. The investment officer shall maintain a system of written internal controls, which shall be reviewed annually by the IAB and the independent auditor. The controls shall be designed to prevent loss of public funds due to fraud, error, misrepresentation or imprudent actions.~~

~~Metro's independent auditor at least annually shall audit investments according to generally accepted auditing standards and this ordinance.~~

~~Metro shall comply with all required legal provisions and Generally Accepted Accounting Principles (GAAP). The accounting principles are those contained in the~~

Comment [PFM6]: Moved from Safekeeping and Custody section

Moved (insertion) [2]

Deleted: ¶

Comment [PFM7]: Moved from Safekeeping and Custody section

Deleted: ¶

~~pronouncements of authoritative bodies, including, but not necessarily limited to, the American Institute of Certified Public Accountants (AICPA); the Financial Accounting Standards Board (FASB); and the Government Accounting Standards Board (GASB);~~

(Ordinance No. 05-1075.)

Comment [PFM8]: Moved to Reporting section

Moved down [4]: ¶

7.03.040 Transaction Counterparties, Investment Advisers and Depositories

- a) Broker Dealers. The Investment Officer shall determine which broker/dealer firms and registered representatives are authorized for the purposes of investing funds within the scope of this investment policy. A list will be maintained of approved broker/dealer firms and affiliated registered representatives.

Comment [AK9]: Added this new section. Follows the OSTF Board's sample policy, separately referencing broker/dealers, investment advisers, and depositories, as well as competitive transactions

The following minimum criteria must be met prior to authorizing investment transactions. The Investment Officer may impose more stringent criteria

- i. Broker dealers must meet the following minimum criteria:
- A. Be registered with the Securities and Exchange Commission (SEC)
 - B. Be registered with the Financial Industry Regulatory Authority (FINRA).
 - C. Provide most recent audited financials;
 - D. Provide FINRA Focus Report filings.

A periodic (at least annual) review of all authorized broker/dealers will be conducted by the Investment Officer.

- b) Investment Advisers. The Investment Officer may engage the services of one or more external investment advisers to assist in the management of Metro's investment portfolio in a manner consistent with this investment policy. If Metro hires an investment adviser to provide investment management services, the adviser is authorized to transact with its direct dealer relationships on behalf of Metro.

Approved investment adviser firms must be registered with the Securities and Exchange Commission (SEC) or licensed by the state of Oregon; (Note: Investment adviser firms with assets under management > \$100 million must be registered with the SEC, otherwise the firm must be licensed by the state of Oregon).

A periodic (at least annual) review of all authorized investment advisers will be conducted by the Investment Officer to determine their continued eligibility within the portfolio guidelines.

Deleted:

- c) Depositories. All financial institutions who desire to become depositories must be qualified Oregon Depositories pursuant to ORS Chapter 295.

- d) Competitive Transactions. ~~Before the investment officer invests any surplus funds, a competitive offering solicitation shall be conducted orally, or alternatively through an electronic competitive bidding platform that compares several offers of the same security class like commercial paper, new issue GSE's and treasury issues. Offerings will be requested from financial institutions for various options with regards to term and instrument. The investment officer will accept the offering, which provides the highest rate of return within the maturity required and within the prudent investor rule. Records will be kept of offerings and the basis for making the investment decision. The Investment Officer shall obtain and document competitive bid information on all investments purchased or sold in the secondary market. Competitive bids or offers should be obtained, when possible, from at least three separate brokers/financial institutions or through the use of a nationally recognized trading platform. In the instance of a security for which there is no readily available competitive bid or offering on the same specific issue, then the Investment Officer shall document quotations for comparable or alternative securities. When purchasing original issue instrumentality securities, no competitive offerings will be required as all dealers in the selling group offer those securities as the same original issue price. However, the Investment Officer is encouraged to document quotations on comparable securities. If an investment adviser provides investment management services, the adviser must retain documentation of competitive pricing execution on each transaction and provide upon request.~~

Comment [PFM10]: Moved from Investment Parameters section and edited to reflect OSTF sample policy

Moved (insertion) [1]

Deleted: Selection of Investment Instruments

7.03.050 Safekeeping and Custody

Deleted: 040

~~Authorized Financial Dealers and Institutions. The investment officer shall maintain a listing of all authorized dealers and financial institutions that are approved for investment purposes. Financial institutions must have a branch in Oregon. Any firm is eligible to apply to provide investment services to Metro and will be added to the list if the selection criteria are met. Additions or deletions to the list will be made by the investment officer and reviewed by the IAB. At the request of the investment officer, the firms performing investment services for Metro shall provide their most recent financial statements or Consolidated Report of Condition (call report) for review. Further, there should be in place proof as to all the necessary credentials and licenses held by employees of the broker/dealers who will have contact with Metro, as specified by but not necessarily limited to the National Association of Securities Dealers (NASD), Securities and Exchange Commission (SEC), etc. At minimum, the investment officer and the IAB shall conduct an annual evaluation of each firm's qualifications to determine whether it should be on the authorized list.~~

~~Internal Controls. The investment officer shall maintain a system of written internal controls, which shall be reviewed annually by the IAB and the independent auditor. The controls shall be designed to prevent loss of public funds due to fraud, error, misrepresentation or imprudent actions.~~

Deleted: a) _

Comment [PFM11]: Edited and moved to Transactions, Counterparties, Investment Advisers and Depositories section

Deleted: ¶

¶ Securities dealers not affiliated with a Qualified Financial Institution, as defined in ORS 294.035, will be required to have headquarters located in the states of Oregon, Washington or Idaho and, if not headquartered in the state of Oregon, to have an office located in Oregon. Notwithstanding the above, securities dealers who are classified as primary dealers with the New York Federal Reserve Bank are also eligible.

Deleted: ¶

Comment [PFM12]: Moved to Standards of Care section

~~Metro's independent auditor at least annually shall audit investments according to generally accepted auditing standards and this ordinance.~~

Moved up [2]: Metro's independent auditor at least annually shall audit investments according to generally accepted auditing standards and this ordinance. ¶

Comment [PFM13]: Moved to Standards of Care section

- a) Delivery vs. Payment. All securities purchased pursuant to this investment policy will be delivered by either book entry or physical delivery to a third party for safekeeping by a bank designated as custodian. Purchase and sale of all securities will be on a payment versus delivery basis. Delivery versus payment will also be required for all repurchase transactions and with the collateral priced and limited in maturity in compliance with ORS 294.035(2)(j). ~~Notwithstanding the preceding, an exception to the delivery versus payment policy is made when purchasing State and Local Government Series Securities (SLGS) from the United States Treasury's Bureau of Public Debt to satisfy arbitrage yield restriction requirements of the Internal Revenue Code for tax-exempt bond issues.~~

Comment [PFM14]: Moved from paragraph below

Moved (insertion) [3]

- b) Custody/Safekeeping. The trust department of the bank designated as custodian will be considered to be a third party for the purposes of safekeeping of securities purchased from that bank. The custodian shall issue a safekeeping receipt to Metro listing the specific instrument, rate, maturity and other pertinent information.

~~Notwithstanding the preceding, an exception to the delivery versus payment policy is made when purchasing State and Local Government Series Securities (SLGS) from the United States Treasury's Bureau of Public Debt to satisfy arbitrage yield restriction requirements of the Internal Revenue Code for tax-exempt bond issues.~~

Deleted: ¶

(Ordinance No. 05-1075.)

Comment [PFM15]: Moved to paragraph above

Moved up [3]: ¶

Deleted: ¶

Deleted: 050

7.03.060 Suitable and Authorized Investments

(Definitions of terms and applicable authorizing statutes are listed in the "Summary of Investments Available to Municipalities" provided by the State Treasurer).

- a) Investment Types. The following investments are permitted by this policy and ORS 294.035 and 294.810.

- 1) Lawfully issued general obligations of the United States, the agencies and instrumentalities of the United States or enterprises sponsored by the United States Government and obligations whose payment is guaranteed by the United States, the agencies and instrumentalities of the United States or enterprises sponsored by the United States Government. Maximum percent of portfolio allocation is 100%. No more than 40% of the portfolio in any one agency, instrumentality, or sponsored enterprise.

Deleted: U.S. Treasury Bills, Notes, Bonds, Strips (Separate Trading of Registered Interest and Principal of Securities) and/or State and Local Government Series Securities (SLGS)

Comment [PFM16]: Combined Treasury and Agency paragraphs to conform to Revised Statutes

Deleted: Securities of U.S. Government Agencies and U.S. Government Sponsored Enterprises

Comment [PFM17]: Added investment parameters

Deleted: ¶

Comment [PFM18]: No limit.

Deleted: 50

- 2) Certificates of Deposit (CD) from commercial banks in Oregon and insured by the Federal Deposit Insurance Corporation (FDIC). Maximum percent of portfolio allocation is 100%. Investments in Certificates of Deposit invested in any one institution

shall not exceed 5% of the total available funds and 15% of the equity of the financial institution.

Comment [PFM19]: Changed from 25%

- 3) Repurchase Agreements (Repo's) Purchased from any qualified institution provided the master repurchase agreement is effective and the safekeeping requirements are met. The repurchase agreement must be in writing and executed in advance of the initial purchase of the securities that are the subject of the repurchase agreement.

Comment [PFM20]: Expanded definition and included parameters

i. ORS 294.035 (3)(i) requires repurchase agreement collateral to be limited in maturity to three years and priced according to percentages prescribed by written policy of the Oregon Investment Council or the Oregon Short-Term Fund Board.

ii. ORS 294.135 (2) limits the maximum term of any repurchase agreement to 90 days.

iii. Acceptable collateral:

A. US Treasury Securities: 102%

B. US Agency Discount and Coupon Securities: 102%

Maximum percent of portfolio allocation is 50%. The investment officer shall not enter into any reverse repurchase agreements.

- 4) Banker's Acceptances (BA) If the bankers' acceptances are (i) guaranteed by, and carried on the books of, a qualified financial institution, (ii) eligible for discount by the Federal Reserve System, and (iii) issued by a qualified financial institution whose short-term letter of credit rating is rated in the highest category (A-1, P-1, F-1) by one or more nationally recognized statistical rating organizations.

Comment [PFM21]: Expanded definition and included parameters

Qualified institution means a financial institution that is located and licensed to do banking business in the state of Oregon; or a financial institution located in the states of California, Idaho, or Washington that is wholly owned by a bank holding company that owns a financial institution that is located and licensed to do banking business in the state of Oregon.

Comment [PFM22]:

Maximum percent of portfolio allocation is 25%. Investments in Bankers' Acceptances invested in any one institution shall not exceed 5% of the total available funds and 15% of the equity of the financial institution.

Comment [PFM23]: Changed from 25%

Deleted:

- 5) Corporate indebtedness subject to a valid registration statement on file with the Securities and Exchange Commission or issued under the authority of section 3(a)(2) or 3(a)(3) of the Securities Act of 1933, as amended. Must be issued by a commercial, industrial or utility business enterprise, or by or on behalf of a financial institution, including a holding company owning a majority interest in a qualified financial

Comment [PFM24]: Expanded definition and included parameters

institution. Maximum allocation of 35%. No more than 5% of the total portfolio with any one corporate entity.

a). Commercial Paper (CP), rated on the trade date P-1 or better by Moody's Investors Service or A-1 or better by Standard & Poor's Corporation or equivalent rating by any nationally recognized statistical rating organization.

b). Corporate indebtedness must be rated on trade date, Aa or better by Moody's Investors Service or AA or better by Standard & Poor's Corporation or equivalent by any nationally recognized statistical rating organization.

c). Notwithstanding subparagraph (a) and (b) of this paragraph, the corporate indebtedness must be rated on the trade date P-2 or A or better by Moody's Investors Service or A-2 or A or better by Standard & Poor's Corporation or equivalent rating by any nationally recognized statistical rating organization when the corporate indebtedness is:

i.) Issued by a business enterprise that has its headquarters in Oregon, employs more than 50 percent of its permanent workforce in Oregon or has more than 50 percent of its tangible assets in Oregon; or

ii.) Issued by a holding company owning not less than a majority interest in a qualified financial institution, as defined by ORS 294.035, located and licensed to do banking business in Oregon or by a holding company owning not less than a majority interest in a business enterprise described in sub-subparagraph (i) of this subparagraph.

Deleted: issued by a financial institution, commercial, industrial or utility business enterprise

Deleted: Also

Deleted: settlement

Deleted: promissory notes with long term minimum ratings

Deleted: settlement

Deleted: of

Deleted: (Moody's

Deleted:)

Deleted: (S&P)

Deleted: If a corporation has a split rating the most recent rating would be used for decision-making purposes.

Deleted: settlement

- 6) Lawfully issued debt obligations of the agencies and instrumentalities of the State of Oregon and its political subdivisions with a long-term rating of A or an equivalent rating or better or the highest category for short term municipal debt.

Lawfully issued debt obligations of the States of California, Idaho and Washington or their political subdivisions with a long-term rating of AA or an equivalent rating or better or the highest category for short term municipal debt.

Maximum percent of portfolio allocation is 25%. No more than 5% of the total portfolio in any one local entity issuing entity.

Such obligations may be purchased only if there has been no default in payment of either the principal of or the interest on the obligations of the issuing county, port, school district or city, for a period of five years next preceding the date of the investment, per ORS 294.040.

Deleted: State of Oregon and Local Government Securities

Comment [PFM25]: Edited language to be more consistent with ORS and to allow for investment in A-rated municipal obligations if they are lawfully issued debt obligations of the agencies and instrumentalities of the State of Oregon and its political subdivisions as described in ORS 294.035

Deleted: ratings

Deleted: .;

Deleted: also debt obligations of the

Deleted: and

Comment [PFM26]: Changed from 15%

Comment [PFM27]: Defined by tax ID.

- 7) State of Oregon Investment Pool. Maximum allowed per ORS 294.810, with the exception of pass-through funds (in and out within 10 days). A thorough investigation

of the pool/fund is required prior to investing, and on a continual basis. Metro shall perform a periodic review of:

- i) Pool's investment policy and objectives
- ii) Interest calculations and how it is distributed
- iii) How the securities are safeguarded
- iv) How often the securities are priced

- 8) Market Interest Accounts and Checking Accounts. Metro shall maintain necessary allocation needed for daily cash management efficiency.

b) Callable securities. The maximum percent of callable securities in the portfolio shall be 35%.

Comment [PFM28]: **Keep limit.**

c) Summary of Permitted Investments

Investment Type	Maximum Maturity	Maximum Portfolio Allocation	Maximum Allocation Per Issuer	Minimum Rating
U.S. Treasuries	5 years	100%	100%	=
Federal Agencies	5 years	100%	40%	=
Time CDs	5 years	100%	5%	FDIC insured
Repurchase Agreements	90 days	50%		Collateralized
Bankers Acceptances	180 days	25%	5%	A-1
Corporate notes	5 years	35%	5%	AA A if OR
Commercial Paper	270 days		5%	A-1 A-2 if OR
OR munis	5 years	25%	5% (per issuing entity)	A
ID, CA, WA munis	5 years		5% (per issuing entity)	AA
OSTE	=	Amount established by ORS 294.810	=	=
Market interest and checking accounts	=	Amount necessary for daily cash mgmt	=	=

Comment [PFM30]:

Deleted: 50

Deleted: 100%

Comment [PFM31]: Defined by Tax ID.

~~b) Collateralization. Deposit type securities (i.e., Certificates of Deposit) and all bank deposits for any amount exceeding FDIC coverage shall be collateralized through the Public Funds Collateralization Program as required by ORS Chapter 295. ORS Chapter 295 governs the collateralization of Oregon public funds and provides the statutory requirements for the Public Funds Collateralization Program. Bank depositories are required to pledge collateral against any public funds deposits in excess of deposit insurance amounts. ORS 295 sets the specific value of the collateral, as well as the types of collateral that are acceptable.~~

Deleted: ¶

Comment [PFM32]: Moved to Investment Parameters section

(Ordinance No. 05-1075. Amended by Ordinance No. 09-1216, Sec. 1; Ordinance No. 12-1280, Sec. 1.; and by Ordinance No. 13-1303).

7.03.070 Investment Parameters

Deleted: 060

- a) Diversification by Maturity. Only investments which can be held to maturity shall be purchased. Investments shall not be planned or made predicated upon selling the security prior to maturity. This restriction does not prohibit the use of repurchase agreements under ORS 294.135(2).

Funds will be invested to coincide with projected cash needs or with the following serial maturity:

- 20% minimum to mature under three months
- 25% minimum to mature under 18 months
- 100% minimum to mature under five years

At all times, Metro will maintain a minimum amount of funds to meet liquidity needs for the next three months, which can be through a combination of cash and investments. The duration of Metro's portfolio shall not exceed 2.5 years.

Investments may not exceed five (5) years. Investment maturities beyond 18 months may be made when supported by cash flow projections which reasonably demonstrate that liquidity requirements will be met.

- b) Diversification by Investment. The investment officer will diversify the portfolio to avoid incurring unreasonable risks inherent in over-investing in specific instruments, individual financial institutions, or maturities.

c) ↓ ↓ ↓

- c) Collateralization. Deposit-type securities (i.e., Certificates of Deposit) and all bank deposits for any amount exceeding FDIC coverage shall be collateralized through the Public Funds Collateralization Program as required by ORS Chapter 295. ORS Chapter 295 governs the collateralization of Oregon public funds and provides the statutory requirements for the Public Funds Collateralization Program. Bank depositories are required to pledge collateral against any public funds deposits in excess of deposit insurance amounts. ORS 295 sets the specific value of the collateral, as well as the types of collateral that are acceptable.

- d) Total Prohibitions. The investment officer may not make a commitment to invest funds or sell securities more than 14 business days prior to the anticipated date of settlement of the purchase or sale transaction and may not agree to invest funds or sell securities for a fee other than interest. Purchase of standby or forward commitments of any sort are specifically prohibited.

- e) Adherence to Investment Diversification. Diversification requirements must be met on the day an investment transaction is executed. If due to unanticipated cash needs, investment

Comment [PFM33]: Because all funds will be able to be invested beyond 18 months it is not necessary to break them out between short and long-term funds.

Deleted: Maturity limitations shall depend upon whether the funds being invested are considered short

Deleted: term or long-term funds. All funds shall be considered short-term, except those reserved for capital projects (e.g., bond sale proceeds).

<#>Short-Term Funds ¶ Investment maturities for operating funds and bond reserves shall be scheduled to meet projected cash flow needs.

Deleted: considered short-term

Comment [PFM34]: Edited maturity guidelines to allow Metro to capture value on yield curve while ensuring sufficient liquidity.

Deleted: 25%

Deleted: 75%

Deleted: **<#>Long-Term Funds** ¶ **<#>**Maturity scheduling shall be timed according to anticipated need. ORS 294.135 permits investment beyond 18 months for any bond proceeds or funds accumulated for any purpose that the district is permitted by state law to accumulate and hold funds for a period exceeding one (1) year. The maturities should be made to coincide as nearly as practicable with the expected use of the funds. ¶ **<#>**Investment of capital project funds shall be timed to meet projected contractor payments. The drawdown schedule used to guide the

Comment [PFM35]: Deleted table. Maximum percentages, ratings, and maturities are

Deleted: ¶

Deleted: The maximum percentages of the portfolio and the maximum maturities for investments are as follows:

Deleted: ¶

Security

Comment [PFM36]: Language regarding counterparties is included in the Transaction

Comment [PFM37]: Deleted table. Limitations are incorporated in Suitable and Authorized Investments section.

Deleted: **<#>Qualified Institutions**. The investment officer shall maintain a listing of financial institutions and securities dealers

Deleted: ¶

Deleted: ¶

Type of Security

Comment [PFM38]: Moved from the Suitable and Authorized Investments section.

maturities or marking the portfolio to market, the investment in any security type, financial issuer or maturity spectrum later exceeds the limitations in the policy, the investment officer is responsible for bringing the investment portfolio back into compliance as soon as is practical.

- ~~f) Competitive Selection of Investment Instruments. Before the investment officer invests any surplus funds, a competitive offering solicitation shall be conducted orally, or alternatively through an electronic competitive bidding platform that compares several offers of the same security class like commercial paper, new issue GSE's and treasury issues. Offerings will be requested from financial institutions for various options with regards to term and instrument. The investment officer will accept the offering, which provides the highest rate of return within the maturity required and within the prudent investor rule. Records will be kept of offerings and the basis for making the investment decision.~~ ||

Deleted: ¶

Comment [PFM39]: Moved to the Transaction Counterparties, Investment Advisers and Depositories section and edited

Moved up [1]: ¶

(Ordinance No. 05-1075. Amended by Ordinance No. 08-1190 and by Ordinance No. 13-1302).

7.03.080 Prohibited Investments ||

Comment [PFM40]: Added section to explicitly state the investment types that Metro is prohibited from purchasing

- a) Private Placement or 144A Securities. Private placement or "144A" securities are not allowed. "144A" securities include commercial paper issued under section 4(2)144A (also known as "4(2)A") of the Securities Act of 1933.
- b) Mortgage-backed Securities are not allowed.
- c) Securities Lending. Metro shall not lend securities nor directly participate in a securities lending program.

7.03.090 Reporting

Deleted: 070

- a) Methods. A transaction report shall be prepared by the investment manager not later than one business day after the transaction, unless a trustee, operating under a trust agreement, has executed the transaction. The trustee agreement shall provide for a report of transactions to be submitted by the trustee on a monthly basis.
- b) Compliance. Quarterly reports shall be prepared for each regular meeting of the IAB to present historical information for the past 12-month period and that allows the IAB to ascertain whether investment activities during the reporting period have conformed to the investment policy. Copies shall be provided to the Chief Operating Officer and the Metro Council. At each quarterly meeting, a report reflecting the status of the portfolio will be submitted for review and comment by at least three (3) members of the IAB. Discussion and comment on the report will be noted in minutes of the meeting. If concurrence is not obtained, notification will be given to the investment officer, including comments by the IAB. ||

Comment [PFM41]: Moved from Standards of Care section

- c) Performance Standards. The overall performance of Metro's investment program is evaluated quarterly by the IAB using the objectives outlined in this policy. The quarterly report which confirms adherence to this policy shall be provided to the Metro Council as soon as practicable.

The investment portfolio will be managed in accordance with the parameters specified within this policy. The portfolio should obtain a market average rate of return during a market/economic environment of stable interest rates. The primary benchmark of the portfolio will be the Merrill Lynch 0-3 Year US Treasury Index. The Investment Officer may use other appropriate benchmarks including the Local Government Investment Pool's monthly average yield or a series of appropriate benchmarks consistent with Metro's investment objectives for additional analysis. Metro will use these benchmarks to determine the effectiveness of the investment strategy and return relative to market. The Investment Officer, IAB, and the Investment Advisor will review benchmarks annually for appropriateness and consistency with Metro's investment objectives.

Deleted: The performance of Metro's portfolio shall be measured by comparing the average yield of the portfolio at month-end against the performance of the 90-day U.S. Treasury Bill issue maturing closest to 90 days from month-end and the Local Government Investment Pool's monthly average yield.

- d) Accounting Method. Metro shall comply with all required legal provisions and Generally Accepted Accounting Principles (GAAP). The accounting principles are those contained in the pronouncements of authoritative bodies, including, but not necessarily limited to, the American Institute of Certified Public Accountants (AICPA); the Financial Accounting Standards Board (FASB); and the Government Accounting Standards Board (GASB).

Comment [PFM42]:

Comment [PFM43]: Deleted reference to a specific benchmark and used language recommended in the GFOA sample policy

Deleted: The Investment Officer will establish an appropriate benchmark, or series of appropriate benchmarks, consistent with Metro's investment objectives. Metro will use these benchmarks to determine the effectiveness of the investment strategy and return relative to the market.

Comment [PFM44]: Moved from Standards of Care section

Moved (insertion) [4]

(Ordinance No. 05-1075.)

7.03.010 Policy Adoption and Re-adoption

Deleted: 080

- a) The investment policy must be reviewed by the IAB and the Oregon Short-Term Fund Board prior to adoption by the Metro Council. Adoption of this policy supersedes any other previous Council action or policy regarding Metro's investment management practices.
- b) This policy shall be subject to review and re-adoption annually by the Metro Council in accordance with ORS 294.135.

(Ordinance No. 05-1075.)

7.03.011 List of Documents Used in Conjunction with this Policy

Deleted: 020

The following documents are used in conjunction with this policy and are available from the investment manager upon request:

- List of Authorized Brokers and Dealers
- List of Primary Dealers

- Calendar of Federal Reserve System Holidays
- Calendar of Local Government Investment Pool Holidays
- Broker/Dealer Request for Information
- Oregon State Treasury's Summary of Liquid Investments Available to Local Governments for Short-Term Fund Investment
- Oregon State Treasury's U.S. Government and Agency Securities for Local Government Investment Under ORS 294.035 and 294.040
- Oregon State Treasury's List of Qualified Depositories for Public Funds
- Attorney General's letter of advice: Certificates of Deposit, ORS 294.035 and ORS Chapter 295
- Oregon Revised Statute Chapter 294 – County and Municipal Financial Administration
- Oregon Revised Statute Chapter 295 – Depositories of Public Funds and Securities
- Government Finance Officers Association Glossary of Cash Management Terms

(Ordinance No. 05-1075.).

Glossary of Key Investment Terms

Accrued Interest. Interest earned but which has not yet been paid or received.

Benchmark Notes/Bonds: Benchmark Notes and Bonds are a series of FNMA “bullet” maturities (non-callable) issued according to a pre-announced calendar. Under its Benchmark Notes/Bonds program, 2, 3, 5, 10 and 30-year maturities are issued each quarter. Each Benchmark Notes new issue has a minimum size of \$4 billion, 30-year new issues having a minimum size of \$1 billion, with reopenings based on investor demand to further enhance liquidity. The amount of non-callable issuance has allowed FNMA to build a yield curve in Benchmark Notes and Bonds in maturities ranging from 2 to 30 years. The liquidity emanating from these large size issues has facilitated favorable financing opportunities through the development of a liquid overnight and term repo market. Issues under the Benchmark program constitute the same credit standing as other FNMA issues; they simply add organization and liquidity to the intermediate- and long-term Agency market.

Book Value. The value at which a debt security is reflected on the holder's records at any point in time. Book value is also called “amortized cost” as it represents the original cost of an investment adjusted for amortization of premium or accretion of discount. Also called “carrying value.” Book value can vary over time as an investment approaches maturity and differs from “market value” in that it is not affected by changes in market interest rates.

Bullet Notes/Bonds. Notes or bonds that have a single maturity date and are non-callable.

Callable Bonds/Notes. Securities which contain an imbedded call option giving the issuer the right to redeem the securities prior to maturity at a predetermined price and time.

Certificate of Deposit Account Registry Service (CDARS). A private service that breaks up large deposits (from individuals, companies, nonprofits, public funds, etc.) and places them across a network of banks and savings associations around the United States. Allows depositors to deal with a single bank that participates in CDARS but avoid having funds above the FDIC deposit insurance limits in any one bank.

Commercial Paper. Short term unsecured promissory note issued by a company or financial institution. Issued at a discount and matures for par or face value. Usually a maximum maturity of 270 days, and given a short-term debt rating by one or more NRSROs.

Coupon Rate. Annual rate of interest on a debt security, expressed as a percentage of the bond's face value.

Discount Notes. Unsecured general obligations issued by Federal Agencies at a discount. Discount notes mature at par and can range in maturity from overnight to one year.

Federal Agency Security. . . . A security issued by a federal agency or certain federally chartered entities (often referred to as government-sponsored enterprises or GSEs). Agency securities typically are not guaranteed by the federal government, particularly those of GSEs.

Federal Farm Credit Bank (FFCB). One of the large Federal Agencies. A Government Sponsored Enterprise (GS) system that is a network of cooperatively-owned lending institutions that

provide credit services to farmers, agricultural cooperatives and rural utilities. The FFCBs act as financial intermediaries that borrow money in the capital markets and use the proceeds to make loans and provide other assistance to farmers and farm-affiliated businesses. Consists of the consolidated operations of the Banks for Cooperatives, Federal Intermediate Credit Banks, and Federal Land Banks. Frequent issuer of discount notes, agency notes and callable agency securities. FFCB debt is not an obligation of, nor is it guaranteed by the U.S. government, although it is considered to have minimal credit risk due to its importance to the U.S. financial system and agricultural industry.

Federal Home Loan Bank System (FHLB). One of the large Federal Agencies. A Government Sponsored Enterprise (GSE) system, consisting of wholesale banks (currently twelve district banks) owned by their member banks, which provides correspondent banking services and credit to various financial institutions, financed by the issuance of securities. The principal purpose of the FHLB is to add liquidity to the mortgage markets. Although FHLB does not directly fund mortgages, it provides a stable supply of credit to thrift institutions that make new mortgage loans. FHLB debt is not an obligation of, nor is it guaranteed by the U.S. government, although it is considered to have minimal credit risk due to its importance to the U.S. financial system and housing market. Frequent issuer of discount notes, agency notes and callable agency securities. Also issues notes under its “global note” and “TAP” programs.

Federal Home Loan Mortgage Corporation (FHLMC or "Freddie Mac"). One of the large Federal Agencies. A government sponsored public corporation (GSE) that provides stability and assistance to the secondary market for home mortgages by purchasing first mortgages financed by the sale of debt and guaranteed mortgage backed securities. FHLMC debt is not an obligation of, nor is it guaranteed by the U.S. government, although it is considered to have minimal credit risk due to its importance to the U.S. financial system and housing market. Frequent issuer of discount notes, agency notes, callable agency securities and MBS. Also issues notes under its “reference note” program.

Federal National Mortgage Association (FNMA or "Fannie Mae"). One of the large Federal Agencies. A government sponsored public corporation (GSE) that provides liquidity to the residential mortgage market by purchasing mortgage loans from lenders, financed by the issuance of debt securities and MBS (pools of mortgages packaged together as a security). FNMA debt is not an obligation of, nor is it guaranteed by the U.S. government, although it is considered to have minimal credit risk due to its importance to the U.S. financial system and housing market. Frequent issuer of discount notes, agency notes, callable agency securities and MBS. Also issues notes under its “benchmark note” program.

Federal Reserve Bank. One of the 12 distinct banks of the Federal Reserve System.

Global Notes: Notes designed to qualify for immediate trading in both the domestic U.S. capital market and in foreign markets around the globe. Usually large issues that are sold to investors worldwide and therefore have excellent liquidity. Despite their global sales, global notes sold in the U.S. are typically denominated in U.S. dollars.

Government National Mortgage Association (GNMA or "Ginnie Mae"). One of the large Federal Agencies. Government-owned Federal Agency that acquires, packages, and resells mortgages and mortgage purchase commitments in the form of mortgage-backed securities. Largest

issuer of mortgage pass-through securities. GNMA debt is guaranteed by the full faith and credit of the U.S. government (one of the few agencies that is actually full faith and credit of the U.S.).

Government Sponsored Enterprise (GSE). Privately owned entity subject to federal regulation and supervision, created by the U.S. Congress to reduce the cost of capital for certain borrowing sectors of the economy such as students, farmers, and homeowners. GSEs carry the implicit backing of the U.S. Government, but they are not direct obligations of the U.S. Government. For this reason, these securities will offer a yield premium over Treasuries. Examples of GSEs include: FHLB, FHLMC, and FNMA.

Market Value. The fair market value of a security or commodity. The price at which a willing buyer and seller would pay for a security.

Mortgage Backed Security (MBS). A type of asset-backed security that is secured by a mortgage or collection of mortgages. These securities must also be grouped in one of the top two ratings as determined by a accredited credit rating agency, and usually pay periodic payments that are similar to coupon payments. Furthermore, the mortgage must have originated from a regulated and authorized financial institution.

NRSRO. A “Nationally Recognized Statistical Rating Organization.” A designated rating organization that the SEC has deemed a strong national presence in the U.S. NRSROs provide credit ratings on corporate and bank debt issues. Only ratings of a NRSRO may be used for the regulatory purposes of rating. Includes Moody’s, Standard and Poor’s, Fitch and Duff & Phelps.

Par Value. Face value, stated value or maturity value of a security.

Primary Dealer. Any of a group of designated government securities dealers designated by to the Federal Reserve Bank of New York. Primary dealers can buy and sell government securities directly with the Fed. Primary dealers also submit daily reports of market activity and security positions held to the Fed and are subject to its informal oversight. Primary dealers are considered the largest players in the U.S. Treasury securities market.

Primary Market. Market for new issues of securities, as distinguished from the Secondary Market, where previously issued securities are bought and sold. A market is primary if the proceeds of sales go to the issuer of the securities sold. The term also applies to government securities auctions

Reference Bills: FHLMC’s short-term debt program created to supplement its existing discount note program by offering issues from one month through one year, auctioned on a weekly or on an alternating four-week basis (depending upon maturity) offered in sizeable volumes (\$1 billion and up) on a cycle of regular, standardized issuance. Globally sponsored and distributed, Reference Bill issues are intended to encourage active trading and market-making and facilitate the development of a term repo market. The program was designed to offer predictable supply, pricing transparency and liquidity, thereby providing alternatives to Treasury bills. FHLMC’s Reference Bills are unsecured general corporate obligations. This program supplements the corporation’s existing discount note program. Issues under the Reference program constitute the same credit standing as other FHLMC discount notes; they simply add organization and liquidity to the short-term Agency discount note market.

Reference Notes: FHLMC’s intermediate-term debt program with issuances of 2, 3, 5, 10 and 30-year maturities. Initial issuances range from \$2 - \$6 billion with reopenings ranging \$1 - \$4 billion.

The notes are high-quality bullet structures securities that pay interest semiannually. Issues under the Reference program constitute the same credit standing as other FHLMC notes; they simply add organization and liquidity to the intermediate- and long-term Agency market.

Secondary Market. Markets for the purchase and sale of any previously issued financial instrument.

TAP Notes: Federal Agency notes issued under the FHLB TAP program. Launched in 6/99 as a refinement to the FHLB bullet bond auction process. In a break from the FHLB's traditional practice of bringing numerous small issues to market with similar maturities, the TAP Issue Program uses the four most common maturities and reopens them up regularly through a competitive auction. These maturities (2,3,5 and 10 year) will remain open for the calendar quarter, after which they will be closed and a new series of TAP issues will be opened to replace them. This reduces the number of separate bullet bonds issued, but generates enhanced awareness and liquidity in the marketplace through increased issue size and secondary market volume.

Tennessee Valley Authority (TVA): A federally owned corporation in the United States created by congressional charter in May 1933 to provide navigation, flood control, electricity generation, fertilizer manufacturing, and economic development in the Tennessee Valley, a region particularly impacted by the Great Depression. The enterprise was a result of the efforts of Senator George W. Norris of Nebraska. TVA was envisioned not only as a provider, but also as a regional economic development agency that would use federal experts and electricity to rapidly modernize the region's economy and society.

Treasury Bills (T-Bills). Short-term direct obligations of the United States Government issued with an original term of one year or less. Treasury bills are sold at a discount from face value and do not pay interest before maturity. The difference between the purchase price of the bill and the maturity value is the interest earned on the bill. Currently, the U.S. Treasury issues 4-week, 13-week and 26-week T-Bills

Treasury Bonds. Long-term interest-bearing debt securities backed by the U.S. Government and issued with maturities of ten years and longer by the U.S. Department of the Treasury.

Treasury Notes. Intermediate interest-bearing debt securities backed by the U.S. Government and issued with maturities ranging from one to ten years by the U.S. Department of the Treasury. The Treasury currently issues 2-year, 3-year, 5-year, 7-year and 10-year Treasury Notes.

U.S. Government Backed Securities. FDIC-guaranteed corporate debt issued under the Temporary Liquidity Guarantee Program (TLGP) and backed by the full faith and credit of the United States Government with a maximum final maturity of five years.

Yield to Maturity (YTM) at Cost. The percentage rate of return paid if the security is held to its maturity date at the original time of purchase. The calculation is based on the coupon rate, length of time to maturity, and original price. It assumes that coupon interest paid over the life of the security is reinvested at the same rate. The Yield at Cost on a security remains the same while held as an investment.

INVESTMENT POLICY
METRO CODE CHAPTER 7.03
INVESTMENT POLICY**

SECTIONS TITLE

7.03.010 Scope

7.03.020 General Objectives

7.03.030 Standards of Care

[7.03.040 Transaction Counterparties, Investment Advisers and Depositories](#)

[7.03.050 Safekeeping and Custody](#)

[7.03.060 Suitable and Authorized Investments](#)

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[7.03.011 List of Documents Used in Conjunction with this Policy](#)

[7.03.012 Definitions](#)

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**Former Chapter 2.06 (readopted April 9, 1998; amended December 10, 1998; readopted April 15, 1999; readopted April 27, 2000; readopted December 11, 2001; readopted October 3, 2002; renumbered by Ordinance No. 02-976, Sec. 1; readopted June 12, 2003; amended and readopted April 7, 2005, by Ordinance No. 05-1075; readopted April 20, 2006; readopted June 21, 2007; amended and readopted June 26, 2008, by Ordinance No. 08-1190; amended and readopted June 25, 2009, by Ordinance No. 09-1216; amended and readopted June 17, 2010, by Ordinance No. 10-1243; readopted June 23, 2011, by Resolution No. 11-4272; amended and readopted June 21, 2012 by Ordinance No. 12-1280; and amended and readopted May 9, 2013 by Ordinance No. 13-1303).

7.03.010 Scope

These investment policies apply to all cash-related assets included within the scope of Metro's audited financial statements and held directly by Metro.

Funds held and invested by trustees or fiscal agents are excluded from these policies; however, such funds are subject to the regulations established by the state of Oregon.

Funds of Metro will be invested in compliance with the provisions of ORS [Chapter 294](#) and other applicable statutes. Investments will be in accordance with these policies and written administrative procedures. Investment of any tax-exempt borrowing proceeds and of any debt service funds will comply with the [Internal Revenue Code of 1986](#), provisions and any subsequent amendments thereto.

Deleted: .035 to 294.048; ORS 294.125 to 294.145; ORS 294.810; ORS 294.052;

Deleted: 1986 Tax Reform Act

(Ordinance No. 90-365. Amended by Ordinance No. 97-684, Sec. 1; Ordinance No. 02-976, Sec. 1; Ordinance No. 05-1075; and Ordinance No. 09-1216, Sec. 1.)

7.03.020 General Objectives

Due to Metro's fiduciary responsibility, safety of capital and availability of funds to meet payment requirements are the overriding objectives of the investment program. Investment return targets are secondary.

Deleted: yield

- a) Safety. Investments shall be undertaken in a manner that seeks to ensure the preservation of principal in the overall portfolio and security of funds and investments. The objective will be to mitigate credit risk and interest rate risk.

- 1) Credit Risk. Metro will minimize credit risk, the risk of loss due to the financial failure of the security issuer or backer, by:

- Limiting exposure to poor credits and concentrating the investments in the safest types of securities.
- Pre-qualifying the financial institutions, broker/dealers, and advisers with which Metro will do business.
- Diversifying the investment portfolio so that potential losses on individual securities will be minimized. For securities not backed by the full faith and credit of the federal government, diversification is required in order that potential losses on individual securities would not exceed the income generated from the remainder of the portfolio.
- Actively monitoring the investment portfolio holdings for ratings changes, changing economic/market conditions, etc.

- 2) Interest Rate Risk. Metro will minimize the risk that the market value of securities in the portfolio will fall due to changes in general interest rates by:

- Structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity.
- The portfolio should consist largely of securities with active secondary or resale markets. A portion of the portfolio may be placed in the Local Government Investment Pool (LGIP) which offers next-day liquidity.

Deleted: Investing operating funds primarily in shorter-term securities or short-term investment pools

- b) Liquidity. The investment officer shall assure that funds are constantly available to meet immediate payment requirements, including payroll, accounts payable and debt service.

- c) Return on Investment. The investment portfolio shall be designed with the objective of attaining a market rate of return throughout budgetary and economic cycles, taking into consideration the safety and liquidity needs of the portfolio. Section 7.03.090 contains additional details on the return objectives.

Deleted: <#>Yield. The investment portfolio shall be designed with the objective of regularly exceeding the average return on 90-day U.S. Treasury Bills. The investment program shall seek to augment returns above this level, consistent with risk limitations described in this policy and prudent investment principles. ¶

Although securities are purchased with the intent to hold to maturity, securities may be sold prior to their maturity in order to improve the quality, net yield, or maturity characteristic of the portfolio.

Deleted: This policy shall not preclude the sale of

- d) Legality. Funds will be deposited and invested in accordance with statutes, ordinances and policies governing Metro.

(Ordinance No. 87-228, Sec. 3. Amended by Ordinance No. 90-365; Ordinance No. 02-976, Sec. 1; Ordinance No. 05-1075.)

7.03.030 Standards of Care

- a) Prudence. The standard of prudence to be applied by the investment officer shall be the “prudent person” rule: “Investments shall be made with judgment and care, under circumstances then prevailing, which persons of prudence, discretion and intelligence exercise in the management of their own affairs, not for speculation, but for investment, considering the probable safety of their capital as well as the probable income to be derived.” The prudent person rule shall be applied in the context of managing the overall portfolio.

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- b) Ethics and Conflicts of Interest. Officers and employees involved in the investment process shall refrain from personal activity that could conflict with the proper execution and management of the investment program, or that could impair their ability to make impartial decisions. Employees and investment officials shall disclose any material interests in financial institutions with which they conduct business. Disclosure shall be made to the governing body. They shall further disclose any personal financial/investment positions that could be related to the performance of the investment portfolio. Employees and officers shall refrain from undertaking personal investment transactions with the same individual with whom business is conducted on behalf of Metro. Officers and employees shall, at all times, comply with the State of Oregon Government Standards and Practices code of ethics set forth in ORS Chapter 244.

- c) Delegation of Authority. The Chief Operating Officer is the investment officer of Metro. The authority for investing Metro funds is vested with the investment officer, who, in turn, designates the investment manager to manage the day-to-day operations of Metro’s investment portfolio, place purchase orders and sell orders with dealers and financial institutions, and prepare reports as required.

- d) Investment Advisory Board (IAB). There shall be an investment advisory board composed of five (5) members.

- 1) Terms of Service. The term of service for citizens appointed to the IAB shall be three (3) calendar years. The term of appointment shall be staggered so that not more than two (2) members’ terms expire in any calendar year.
- 2) Appointment. The investment officer shall recommend to the Council for confirmation the names of persons for appointment to the IAB.
- 3) Duties. The IAB shall meet quarterly. The IAB will serve as a forum for discussion and act in an advisory capacity for investment strategies, banking

relationships, the legality and probity of investment activities and the establishment of written procedures for the investment operations.

- e) Monitoring the Portfolio. The investment manager will routinely monitor the contents of the portfolio comparing the holdings to the markets, relative values of competing instruments, changes in credit quality, and benchmarks. If there are advantageous transactions, the portfolio may be adjusted accordingly.
- f) Indemnity Clause. Metro shall indemnify the investment officer, chief financial officer, investment manager, staff and the IAB members from personal liability for losses that might occur pursuant to administering this investment policy. The investment officer, acting in accordance with written procedures and exercising due diligence, shall not be held personally responsible for a specific security's credit risk or market price changes, provided that these deviations are reported to the council as soon as practicable.

Deleted: e) - Quarterly Reports. At each quarterly meeting, a report reflecting the status of the portfolio will be submitted for review and comment by at least three (3) members of the IAB. Discussion and comment on the report will be noted in minutes of the meeting. If concurrence is not obtained, notification will be given to the investment officer, including comments by the IAB. ¶

- g) Internal Controls. The investment officer shall maintain a system of written internal controls, which shall be reviewed annually by the IAB and the independent auditor. The controls shall be designed to prevent loss of public funds due to fraud, error, misrepresentation or imprudent actions.

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Metro's independent auditor at least annually shall audit investments according to generally accepted auditing standards and this ordinance.

(Ordinance No. 05-1075.)

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7.03.040 Transaction Counterparties, Investment Advisers and Depositories

- a) Broker Dealers. The Investment Officer shall determine which broker/dealer firms and registered representatives are authorized for the purposes of investing funds within the scope of this investment policy. A list will be maintained of approved broker/dealer firms and affiliated registered representatives.

Deleted: Metro shall comply with all required legal provisions and Generally Accepted Accounting Principles (GAAP). The accounting principles are those contained in the pronouncements of authoritative bodies, including, but not necessarily limited to, the American Institute of Certified Public Accountants (AICPA); the Financial Accounting Standards Board (FASB); and the Government Accounting Standards Board (GASB). ¶

The following minimum criteria must be met prior to authorizing investment transactions. The Investment Officer may impose more stringent criteria.

- i. Broker dealers must meet the following minimum criteria:

- A. Be registered with the Securities and Exchange Commission (SEC);
- B. Be registered with the Financial Industry Regulatory Authority (FINRA);
- C. Provide most recent audited financials;
- D. Provide FINRA Focus Report filings.

A periodic (at least annual) review of all authorized broker/dealers will be conducted by the Investment Officer.

- b) Investment Advisers. The Investment Officer may engage the services of one or more external investment advisers to assist in the management of Metro's investment portfolio in a manner consistent with this investment policy. If Metro hires an investment adviser to

provide investment management services, the adviser is authorized to transact with its direct dealer relationships on behalf of Metro.

Approved investment adviser firms must be registered with the Securities and Exchange Commission (SEC) or licensed by the state of Oregon; (Note: Investment adviser firms with assets under management > \$100 million must be registered with the SEC, otherwise the firm must be licensed by the state of Oregon).

A periodic (at least annual) review of all authorized investment advisers will be conducted by the Investment Officer to determine their continued eligibility within the portfolio guidelines.

- c) Depositories. All financial institutions who desire to become depositories must be qualified Oregon Depositories pursuant to ORS Chapter 295.
- d) Competitive Transactions. The Investment Officer shall obtain and document competitive bid information on all investments purchased or sold in the secondary market. Competitive bids or offers should be obtained, when possible, from at least three separate brokers/financial institutions or through the use of a nationally recognized trading platform. In the instance of a security for which there is no readily available competitive bid or offering on the same specific issue, then the Investment Officer shall document quotations for comparable or alternative securities. When purchasing original issue instrumentality securities, no competitive offerings will be required as all dealers in the selling group offer those securities as the same original issue price. However, the Investment Officer is encouraged to document quotations on comparable securities. If an investment adviser provides investment management services, the adviser must retain documentation of competitive pricing execution on each transaction and provide upon request.

7.03.050 Safekeeping and Custody

- a) Delivery vs. Payment. All securities purchased pursuant to this investment policy will be delivered by either book entry or physical delivery to a third party for safekeeping by a bank designated as custodian. Purchase and sale of all securities will be on a payment versus delivery basis. Delivery versus payment will also be required for all repurchase transactions and with the collateral priced and limited in maturity in compliance with ORS 294.035(2)(j). Notwithstanding the preceding, an exception to the delivery versus payment policy is made when purchasing State and Local Government Series Securities (SLGS) from the United States Treasury's Bureau of Public Debt to satisfy arbitrage yield restriction requirements of the Internal Revenue Code for tax-exempt bond issues.
- b) Custody/Safekeeping. The trust department of the bank designated as custodian will be considered to be a third party for the purposes of safekeeping of securities purchased from that bank. The custodian shall issue a safekeeping receipt to Metro listing the specific instrument, rate, maturity and other pertinent information.

(Ordinance No. 05-1075.)

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Deleted: Selection of Investment Instruments. Before the investment officer invests any surplus funds, a competitive offering solicitation shall be conducted orally, or alternatively through an electronic competitive bidding platform that compares several offers of the same security class like commercial paper, new issue GSE's and treasury issues. Offerings will be requested from financial institutions for various options with regards to term and instrument. The investment officer will accept the offering, which provides the highest rate of return within the maturity required and within the prudent investor rule. Records will be kept of offerings and the basis for making the investment decision.

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Deleted: Internal Controls. The investment officer shall maintain a system of written internal controls, which shall be reviewed annually by the IAB and the independent auditor. The controls shall be designed to prevent loss of public funds due to fraud, error, misrepresentation or imprudent actions. ¶

¶ Metro's independent auditor at least annually shall audit investments according to generally accepted auditing standards and this ordinance. ¶

Moved up [2]: Metro's independent auditor at audit investments according to generally accepted auditing standards and this ordinance. ¶

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Deleted: Authorized Financial Dealers and Institutions. The investment officer shall maintain a listing of all authorized dealers and financial institutions that are approved for investment purposes. Financial institutions must have a branch in Oregon. Any firm is eligible to apply to provide investment services to Metro and will be added to the list if the selection criteria are met. Additions or deletions to the list will be made by the investment officer and reviewed by the IAB. At the request of the investment officer, the firms performing investment services for Metro shall provide their most recent financial statements or Consolidated ...

Deleted: Washington or Idaho and, if not headquartered in the state of Oregon, to have an office located in Oregon. Notwithstanding the above, securities dealers who are classified as ...

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Deleted: Notwithstanding the preceding, an exception to the delivery versus payment policy is made when purchasing State and Local Government Series Securities (SLGS) from the ...

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7.03.060 Suitable and Authorized Investments

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(Definitions of terms and applicable authorizing statutes are listed in the "Summary of Investments Available to Municipalities" provided by the State Treasurer).

- a) Investment Types. The following investments are permitted by this policy and ORS 294.035 and 294.810.

- 1) Lawfully issued general obligations of the United States, the agencies and instrumentalities of the United States or enterprises sponsored by the United States Government and obligations whose payment is guaranteed by the United States, the agencies and instrumentalities of the United States or enterprises sponsored by the United States Government. Maximum percent of portfolio allocation is 100%. No more than 40% of the portfolio in any one agency, instrumentality, or sponsored enterprise.
- 2) Certificates of Deposit (CD) from commercial banks in Oregon and insured by the Federal Deposit Insurance Corporation (FDIC). Maximum percent of portfolio allocation is 100%. Investments in Certificates of Deposit invested in any one institution shall not exceed 5% of the total available funds and 15% of the equity of the financial institution.
- 3) Repurchase Agreements (Repo's) purchased from any qualified institution provided the master repurchase agreement is effective and the safekeeping requirements are met. The repurchase agreement must be in writing and executed in advance of the initial purchase of the securities that are the subject of the repurchase agreement.
 - i. ORS 294.035 (3)(i) requires repurchase agreement collateral to be limited in maturity to three years and priced according to percentages prescribed by written policy of the Oregon Investment Council or the Oregon Short-Term Fund Board.
 - ii. ORS 294.135 (2) limits the maximum term of any repurchase agreement to 90 days.
 - iii. Acceptable collateral:
 - A. US Treasury Securities: 102%
 - B. US Agency Discount and Coupon Securities: 102%

Maximum percent of portfolio allocation is 50%. The investment officer shall not enter into any reverse repurchase agreements.
- 4) Banker's Acceptances (BA) that are (i) guaranteed by, and carried on the books of, a qualified financial institution, (ii) eligible for discount by the Federal Reserve System, and (iii) issued by a qualified financial institution whose short-term letter of credit rating is rated in the highest category (A-1, P-1, F-1) by one or more nationally recognized statistical rating organization.

Deleted: U.S. Treasury Bills, Notes, Bonds, Strips (Separate Trading of Registered Interest and Principal of Securities) and/or State and Local Government Series Securities (SLGS) Securities of U.S. Government Agencies and U.S. Government Sponsored Enterprises

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Qualified institution means a financial institution that is located and licensed to do banking business in the state of Oregon; or a financial institution located in the states of California, Idaho, or Washington that is wholly owned by a bank holding company that owns a financial institution that is located and licensed to do banking business in the state of Oregon.

Maximum percent of portfolio allocation is 25%. Investments in Bankers' Acceptances invested in any one institution shall not exceed 5% of the total available funds and 15% of the equity of the financial institution.

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- 5) Corporate indebtedness subject to a valid registration statement on file with the Securities and Exchange Commission or issued under the authority of section 3(a)(2) or 3(a)(3) of the Securities Act of 1933, as amended. Must be issued by a commercial, industrial or utility business enterprise, or by or on behalf of a financial institution, including a holding company owning a majority interest in a qualified financial institution. Maximum allocation of 35%. No more than 5% of the total portfolio with any one corporate entity.

a) Commercial Paper (CP) rated on the trade date P-1 or better by Moody's Investors Service or A-1 or better by Standard & Poor's Corporation or equivalent rating by any nationally recognized statistical rating organization.

Deleted: issued by a financial institution, commercial, industrial or utility business enterpri

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b) Corporate indebtedness must be rated on trade date Aa or better by Moody's Investors Service or AA or better by Standard & Poor's Corporation or equivalent by any nationally recognized statistical rating organization.

Deleted: promissory notes with long term minimum ratings

Deleted: settlement

c) Notwithstanding subparagraph (a) and (b) of this paragraph, the corporate indebtedness must be rated on the trade date P-2 or A or better by Moody's Investors Service or A-2 or A or better by Standard & Poor's Corporation or equivalent rating by any nationally recognized statistical rating organization when the corporate indebtedness is:

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Deleted: (Moody's

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i.) Issued by a business enterprise that has its headquarters in Oregon, employs more than 50 percent of its permanent workforce in Oregon or has more than 50 percent of its tangible assets in Oregon; or

Deleted: If a corporation has a split rating the most recent rating would be used for decision-making purposes.

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ii.) Issued by a holding company owning not less than a majority interest in a qualified financial institution, as defined by ORS 294.035, located and licensed to do banking business in Oregon or by a holding company owning not less than a majority interest in a business enterprise described in sub-subparagraph (i) of this subparagraph.

- 6) Lawfully issued debt obligations of the agencies and instrumentalities of the State of Oregon or its political subdivisions with a long-term rating of A or an equivalent rating or better or the highest category for short term municipal debt.

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Deleted: State of Oregon and Local Government Securities

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Lawfully issued debt obligations of the States of California, Idaho and Washington or their political subdivisions with a long-term rating of AA or an equivalent rating or better or the highest category for short term municipal debt.

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Maximum percent of portfolio allocation is 25%. No more than 5% of the total portfolio in any one issuing entity.

Deleted: local entity

Such obligations may be purchased only if there has been no default in payment of either the principal of or the interest on the obligations of the issuing county, port, school district or city, for a period of five years next preceding the date of the investment, per ORS 294.040.

- 7) State of Oregon Investment Pool. Maximum allowed per ORS 294.810, with the exception of pass-through funds (in and out within 10 days). A thorough investigation of the pool/fund is required prior to investing, and on a continual basis. Metro shall perform a periodic review of:

- i) Pool's investment policy and objectives
- ii) Interest calculations and how it is distributed
- iii) How the securities are safeguarded
- iv) How often the securities are priced

- 8) Market Interest Accounts and Checking Accounts. Metro shall maintain necessary allocation needed for daily cash management efficiency.

b) Callable securities. The maximum percent of callable securities in the portfolio shall be 35%.

c) Summary of Permitted Investments.

<u>Investment Type</u>	<u>Maximum Maturity</u>	<u>Maximum Portfolio Allocation</u>	<u>Maximum Allocation Per Issuer</u>	<u>Minimum Rating</u>
<u>U.S. Treasuries</u>	<u>5 years</u>	<u>100%</u>	<u>100%</u>	<u>=</u>
<u>Federal Agencies</u>	<u>5 years</u>	<u>100%</u>	<u>40%</u>	<u>=</u>
<u>Time CDs</u>	<u>5 years</u>	<u>100%</u>	<u>5%</u>	<u>FDIC insured</u>
<u>Repurchase Agreements</u>	<u>90 days</u>	<u>50%</u>	<u>=</u>	<u>Collateralized</u>
<u>Bankers Acceptances</u>	<u>180 days</u>	<u>25%</u>	<u>5%</u>	<u>A-1</u>
<u>Corporate notes</u>	<u>5 years</u>	<u>35%</u>	<u>5%</u>	<u>AA</u> <u>A if OR</u>
<u>Commercial Paper</u>	<u>270 days</u>		<u>5%</u>	<u>A-1</u> <u>A-2 if OR</u>
<u>OR munis</u>	<u>5 years</u>	<u>25%</u>	<u>5%</u>	<u>A</u>

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			(per issuing entity)	
ID, CA, WA munis	5 years		5% (per issuing entity)	AA
OSTF	=	Amount established by ORS 294.810	=	=
Market interest and checking accounts	=	Amount necessary for daily cash mgmt	=	=

(Ordinance No. 05-1075. Amended by Ordinance No. 09-1216, Sec. 1; Ordinance No. 12-1280, Sec. 1.; and by Ordinance No. 13-1303).

7.03.070 Investment Parameters

- a) Diversification by Maturity. Only investments which can be held to maturity shall be purchased. Investments shall not be planned or made predicated upon selling the security prior to maturity. This restriction does not prohibit the use of repurchase agreements under ORS 294.135(2).

Funds will be invested to coincide with projected cash needs or with the following serial maturity:

20% minimum to mature under three months;

25% minimum to mature under 18 months;

100% minimum to mature under five years.

At all times, Metro will maintain a minimum amount of funds to meet liquidity needs for the next three months, which can be through a combination of cash and investments. The duration of Metro's portfolio shall not exceed 2.5 years.

Investments may not exceed five (5) years. Investment maturities beyond 18 months may be made when supported by cash flow projections which reasonably demonstrate that liquidity requirements will be met.

- b) Diversification by Investment. The investment officer will diversify the portfolio to avoid incurring unreasonable risks inherent in over-investing in specific instruments, individual financial institutions, or maturities.

- c) Collateralization. Deposit-type securities (i.e., Certificates of Deposit) and all bank deposits for any amount exceeding FDIC coverage shall be collateralized through the Public Funds Collateralization Program as required by ORS Chapter 295. ORS Chapter 295 governs the collateralization of Oregon public funds and provides the statutory requirements for the Public Funds Collateralization Program. Bank depositories are required to pledge collateral against any public funds deposits in excess of deposit insurance amounts. ORS 295 sets the specific value of the collateral, as well as the types of collateral that are acceptable.

- d) Total Prohibitions. The investment officer may not make a commitment to invest funds or sell securities more than 14 business days prior to the anticipated date of settlement of the

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Deleted: b) Collateralization. Deposit-type securities (i.e., Certificates of Deposit) and all bank deposits for any amount exceeding FDIC coverage shall be collateralized through the Public Funds Collateralization Program as required by ORS Chapter 295. ORS Chapter 295 governs the collateralization of Oregon public funds and provides the statutory requirements for the Public Funds Collateralization Program. Bank depositories are required to pledge collateral against any public funds deposits in excess of deposit insurance amounts. ORS 295 sets the specific value of the collateral, as well as the types of collateral that are acceptable. ¶

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Deleted: Maturity limitations shall depend upon whether the funds being invested are considered short-term or long-term funds. All funds shall be considered short-term, except those reserved for capital projects (e.g., bond sale proceeds).¶

<#>Short-Term Funds. ¶

Investment maturities for operating funds and bond reserves shall be scheduled to meet projected cash flow needs.

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Deleted: <#>Long-Term Funds. ¶

<#>Maturity scheduling shall be timed according to anticipated need. ORS 294.135 permits investment beyond 18 months for any bond proceeds or funds accumulated for any purpose that the district is permitted by state law to accumulate and hold funds for a period exceeding one (1) year. The maturities should be made to coincide as nearly as practicable with the expected use of the funds. ¶

<#>Investment of capital project funds shall be timed to meet projected contractor payments. The drawdown schedule used to guide the investment of the funds shall evidence the approval of the investment officer and review of the Chief Financial Officer. ¶

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The maximum percentages of the portfolio and the maximum maturities for investments are as follows:

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Security

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Deleted: <#>rsification by Financial Institution. ¶

<#>Qualified Institutions. The investment officer shall maintain a listing of financial institutions and securities dealers recommended by the IAB. Any financial institution and/or securities dealer is eligible to make an application to the investment officer and upon due consideration and approval hold available funds. ¶

purchase or sale transaction and may not agree to invest funds or sell securities for a fee other than interest. Purchase of standby or forward commitments of any sort are specifically prohibited.

- e) Adherence to Investment Diversification. Diversification requirements must be met on the day an investment transaction is executed. If due to unanticipated cash needs, investment maturities or marking the portfolio to market, the investment in any security type, financial issuer or maturity spectrum later exceeds the limitations in the policy, the investment officer is responsible for bringing the investment portfolio back into compliance as soon as is practical.

(Ordinance No. 05-1075. Amended by Ordinance No. 08-1190 and by Ordinance No. 13-1302).

7.03.080 Prohibited Investments

- a) Private Placement or 144A Securities. Private placement or “144A” securities are not allowed. “144A” securities include commercial paper issued under section 4(2)144A (also known as “4(2)A”) of the Securities Act of 1933.
- b) Mortgage-backed Securities are not allowed.
- c) Securities Lending. Metro shall not lend securities nor directly participate in a securities lending program.

7.03.090 Reporting

- a) Methods. A transaction report shall be prepared by the investment manager not later than one business day after the transaction, unless a trustee, operating under a trust agreement, has executed the transaction. The trustee agreement shall provide for a report of transactions to be submitted by the trustee on a monthly basis.
- b) Compliance. Quarterly reports shall be prepared for each regular meeting of the IAB to present historical information for the past 12-month period and that allows the IAB to ascertain whether investment activities during the reporting period have conformed to the investment policy. Copies shall be provided to the Chief Operating Officer and the Metro Council. At each quarterly meeting, a report reflecting the status of the portfolio will be submitted for review and comment by at least three (3) members of the IAB. Discussion and comment on the report will be noted in minutes of the meeting. If concurrence is not obtained, notification will be given to the investment officer, including comments by the IAB.
- c) Performance Standards. The overall performance of Metro’s investment program is evaluated quarterly by the IAB using the objectives outlined in this policy. The quarterly report which confirms adherence to this policy shall be provided to the Metro Council as soon as practicable.

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Deleted: ¶ - Competitive Selection of Investment Instruments. Before the investment officer invests any surplus funds, a competitive offering solicitation shall be conducted orally, or alternatively through an electronic competitive bidding platform that compares several offers of the same security class like commercial paper, new issue GSE’s and treasury issues. Offerings will be requested from financial institutions for various options with regards to term and instrument. The investment officer will accept the offering, which provides the highest rate of return within the maturity required and within the prudent investor rule. Records will be kept of offerings and the basis for making the investment decision. ¶

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The investment portfolio will be managed in accordance with the parameters specified within this policy. The portfolio should obtain a market average rate of return during a market/economic environment of stable interest rates. The primary benchmark of the portfolio will be the Bank of America Merrill Lynch 0-3 Year US Treasury Index. The Investment Officer may use other appropriate benchmarks including the Local Government Investment Pool's monthly average yield or a series of appropriate benchmarks consistent with Metro's investment objectives for additional analysis. Metro will use these benchmarks to determine the effectiveness of the investment strategy and return relative to market. The Investment Officer, IAB, and the Investment Advisor will review benchmarks annually for appropriateness and consistency with Metro's investment objectives.

Deleted: The performance of Metro's portfolio shall be measured by comparing the average yield of the portfolio at month-end against the performance of the 90-day U.S. Treasury Bill issue maturing closest to 90 days from month-end and the Local Government Investment Pool's monthly average yield.

d) Accounting Method. Metro shall comply with all required legal provisions and Generally Accepted Accounting Principles (GAAP). The accounting principles are those contained in the pronouncements of authoritative bodies, including, but not necessarily limited to, the American Institute of Certified Public Accountants (AICPA); the Financial Accounting Standards Board (FASB); and the Government Accounting Standards Board (GASB).

Deleted: . The Investment Officer will establish an appropriate benchmark, or series of appropriate benchmarks, consistent with Metro's investment objectives. Metro will use these benchmarks to determine the effectiveness of the investment strategy and return relative to the market.

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(Ordinance No. 05-1075.)

7.03.010 Policy Adoption and Re-adoption

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- a) The investment policy must be reviewed by the IAB and the Oregon Short-Term Fund Board prior to adoption by the Metro Council. Adoption of this policy supersedes any other previous Council action or policy regarding Metro's investment management practices.
- b) This policy shall be subject to review and re-adoption annually by the Metro Council in accordance with ORS 294.135.

(Ordinance No. 05-1075.)

7.03.011 List of Documents Used in Conjunction with this Policy

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The following documents are used in conjunction with this policy and are available from the investment manager upon request:

- List of Authorized Brokers and Dealers
- List of Primary Dealers
- Calendar of Federal Reserve System Holidays
- Calendar of Local Government Investment Pool Holidays
- Broker/Dealer Request for Information
- Oregon State Treasury's Summary of Liquid Investments Available to Local Governments for Short-Term Fund Investment
- Oregon State Treasury's U.S. Government and Agency Securities for Local Government Investment Under ORS 294.035 and 294.040
- Oregon State Treasury's List of Qualified Depositories for Public Funds

- Attorney General's letter of advice: Certificates of Deposit, ORS 294.035 and ORS Chapter 295
- Oregon Revised Statute Chapter 294 – County and Municipal Financial Administration
- Oregon Revised Statute Chapter 295 – Depositories of Public Funds and Securities
- Government Finance Officers Association Glossary of Cash Management Terms

(Ordinance No. 05-1075).

7.03.012 Definitions

Accrued Interest. Interest earned but which has not yet been paid or received.

Benchmark Notes/Bonds: Benchmark Notes and Bonds are a series of FNMA “bullet” maturities (non-callable) issued according to a pre-announced calendar. Under its Benchmark Notes/Bonds program, 2, 3, 5, 10 and 30-year maturities are issued each quarter. Each Benchmark Notes new issue has a minimum size of \$4 billion, 30-year new issues having a minimum size of \$1 billion, with reopenings based on investor demand to further enhance liquidity. The amount of non-callable issuance has allowed FNMA to build a yield curve in Benchmark Notes and Bonds in maturities ranging from 2 to 30 years. The liquidity emanating from these large size issues has facilitated favorable financing opportunities through the development of a liquid overnight and term repo market. Issues under the Benchmark program constitute the same credit standing as other FNMA issues; they simply add organization and liquidity to the intermediate- and long-term Agency market.

Book Value. The value at which a debt security is reflected on the holder's records at any point in time. Book value is also called “amortized cost” as it represents the original cost of an investment adjusted for amortization of premium or accretion of discount. Also called “carrying value.” Book value can vary over time as an investment approaches maturity and differs from “market value” in that it is not affected by changes in market interest rates.

Bullet Notes/Bonds. Notes or bonds that have a single maturity date and are non-callable.

Callable Bonds/Notes. Securities which contain an imbedded call option giving the issuer the right to redeem the securities prior to maturity at a predetermined price and time.

Certificate of Deposit Account Registry Service (CDARS). A private service that breaks up large deposits (from individuals, companies, nonprofits, public funds, etc.) and places them across a network of banks and savings associations around the United States. Allows depositors to deal with a single bank that participates in CDARS but avoid having funds above the FDIC deposit insurance limits in any one bank.

Commercial Paper. Short term unsecured promissory note issued by a company or financial institution. Issued at a discount and matures for par or face value. Usually a maximum maturity of 270 days, and given a short-term debt rating by one or more NRSROs.

Coupon Rate. Annual rate of interest on a debt security, expressed as a percentage of the bond's face value.

Discount Notes. Unsecured general obligations issued by Federal Agencies at a discount. Discount notes mature at par and can range in maturity from overnight to one year.

Federal Agency Security. . . A security issued by a federal agency or certain federally chartered entities (often referred to as government-sponsored enterprises or GSEs). Agency securities typically are not guaranteed by the federal government, particularly those of GSEs.

Federal Farm Credit Bank (FFCB). One of the large Federal Agencies. A Government Sponsored Enterprise (GS) system that is a network of cooperatively-owned lending institutions that provide credit services to farmers, agricultural cooperatives and rural utilities. The FFCBs act as financial intermediaries that borrow money in the capital markets and use the proceeds to make loans and provide other assistance to farmers and farm-affiliated businesses. Consists of the consolidated operations of the Banks for Cooperatives, Federal Intermediate Credit Banks, and Federal Land Banks. Frequent issuer of discount notes, agency notes and callable agency securities. FFCB debt is not an obligation of, nor is it guaranteed by the U.S. government, although it is considered to have minimal credit risk due to its importance to the U.S. financial system and agricultural industry.

Federal Home Loan Bank System (FHLB). One of the large Federal Agencies. A Government Sponsored Enterprise (GSE) system, consisting of wholesale banks (currently twelve district banks) owned by their member banks, which provides correspondent banking services and credit to various financial institutions, financed by the issuance of securities. The principal purpose of the FHLB is to add liquidity to the mortgage markets. Although FHLB does not directly fund mortgages, it provides a stable supply of credit to thrift institutions that make new mortgage loans. FHLB debt is not an obligation of, nor is it guaranteed by the U.S. government, although it is considered to have minimal credit risk due to its importance to the U.S. financial system and housing market. Frequent issuer of discount notes, agency notes and callable agency securities. Also issues notes under its "global note" and "TAP" programs.

Federal Home Loan Mortgage Corporation (FHLMC or "Freddie Mac"). One of the large Federal Agencies. A government sponsored public corporation (GSE) that provides stability and assistance to the secondary market for home mortgages by purchasing first mortgages financed by the sale of debt and guaranteed mortgage backed securities. FHLMC debt is not an obligation of, nor is it guaranteed by the U.S. government, although it is considered to have minimal credit risk due to its importance to the U.S. financial system and housing market. Frequent issuer of discount notes, agency notes, callable agency securities and MBS. Also issues notes under its "reference note" program.

Federal National Mortgage Association (FNMA or "Fannie Mae"). One of the large Federal Agencies. A government sponsored public corporation (GSE) that provides liquidity to the residential mortgage market by purchasing mortgage loans from lenders, financed by the issuance of debt securities and MBS (pools of mortgages packaged together as a security). FNMA debt is not an obligation of, nor is it guaranteed by the U.S. government, although it is considered to have minimal credit risk due to its importance to the U.S. financial system and housing market. Frequent issuer of discount notes, agency notes, callable agency securities and MBS. Also issues notes under its "benchmark note" program.

Federal Reserve Bank. One of the 12 distinct banks of the Federal Reserve System.

Global Notes: Notes designed to qualify for immediate trading in both the domestic U.S. capital market and in foreign markets around the globe. Usually large issues that are sold to investors worldwide and therefore have excellent liquidity. Despite their global sales, global notes sold in the U.S. are typically denominated in U.S. dollars.

Government National Mortgage Association (GNMA or "Ginnie Mae"). One of the large Federal Agencies. Government-owned Federal Agency that acquires, packages, and resells mortgages and mortgage purchase commitments in the form of mortgage-backed securities. Largest issuer of mortgage pass-through securities. GNMA debt is guaranteed by the full faith and credit of the U.S. government (one of the few agencies that is actually full faith and credit of the U.S.).

Government Sponsored Enterprise (GSE). Privately owned entity subject to federal regulation and supervision, created by the U.S. Congress to reduce the cost of capital for certain borrowing sectors of the economy such as students, farmers, and homeowners. GSEs carry the implicit backing of the U.S. Government, but they are not direct obligations of the U.S. Government. For this reason, these securities will offer a yield premium over Treasuries. Examples of GSEs include: FHLB, FHLMC, and FNMA.

Market Value. The fair market value of a security or commodity. The price at which a willing buyer and seller would pay for a security.

Mortgage Backed Security (MBS). A type of asset-backed security that is secured by a mortgage or collection of mortgages. These securities must also be grouped in one of the top two ratings as determined by a accredited credit rating agency, and usually pay periodic payments that are similar to coupon payments. Furthermore, the mortgage must have originated from a regulated and authorized financial institution.

NRSRO. A "Nationally Recognized Statistical Rating Organization." A designated rating organization that the SEC has deemed a strong national presence in the U.S. NRSROs provide credit ratings on corporate and bank debt issues. Only ratings of a NRSRO may be used for the regulatory purposes of rating. Includes Moody's, Standard and Poor's, Fitch and Duff & Phelps.

Par Value. Face value, stated value or maturity value of a security.

Primary Dealer. Any of a group of designated government securities dealers designated by to the Federal Reserve Bank of New York. Primary dealers can buy and sell government securities directly with the Fed. Primary dealers also submit daily reports of market activity and security positions held to the Fed and are subject to its informal oversight. Primary dealers are considered the largest players in the U.S. Treasury securities market.

Primary Market. Market for new issues of securities, as distinguished from the Secondary Market, where previously issued securities are bought and sold. A market is primary if the proceeds of sales go to the issuer of the securities sold. The term also applies to government securities auctions

Reference Bills: FHLMC's short-term debt program created to supplement its existing discount note program by offering issues from one month through one year, auctioned on a weekly or on an alternating four-week basis (depending upon maturity) offered in sizeable volumes (\$1 billion and up) on a cycle of regular, standardized issuance. Globally sponsored and distributed, Reference Bill issues are intended to encourage active trading and market-making and facilitate the development of a term repo market. The program was designed to offer predictable supply, pricing transparency

and liquidity, thereby providing alternatives to Treasury bills. FHLMC's Reference Bills are unsecured general corporate obligations. This program supplements the corporation's existing discount note program. Issues under the Reference program constitute the same credit standing as other FHLMC discount notes; they simply add organization and liquidity to the short-term Agency discount note market.

Reference Notes: FHLMC's intermediate-term debt program with issuances of 2, 3, 5, 10 and 30-year maturities. Initial issuances range from \$2 - \$6 billion with reopenings ranging \$1 - \$4 billion. The notes are high-quality bullet structures securities that pay interest semiannually. Issues under the Reference program constitute the same credit standing as other FHLMC notes; they simply add organization and liquidity to the intermediate- and long-term Agency market.

Secondary Market. Markets for the purchase and sale of any previously issued financial instrument.

TAP Notes: Federal Agency notes issued under the FHLB TAP program. Launched in 6/99 as a refinement to the FHLB bullet bond auction process. In a break from the FHLB's traditional practice of bringing numerous small issues to market with similar maturities, the TAP Issue Program uses the four most common maturities and reopens them up regularly through a competitive auction. These maturities (2,3,5 and 10 year) will remain open for the calendar quarter, after which they will be closed and a new series of TAP issues will be opened to replace them. This reduces the number of separate bullet bonds issued, but generates enhanced awareness and liquidity in the marketplace through increased issue size and secondary market volume.

Tennessee Valley Authority (TVA): A federally owned corporation in the United States created by congressional charter in May 1933 to provide navigation, flood control, electricity generation, fertilizer manufacturing, and economic development in the Tennessee Valley, a region particularly impacted by the Great Depression. The enterprise was a result of the efforts of Senator George W. Norris of Nebraska. TVA was envisioned not only as a provider, but also as a regional economic development agency that would use federal experts and electricity to rapidly modernize the region's economy and society.

Treasury Bills (T-Bills). Short-term direct obligations of the United States Government issued with an original term of one year or less. Treasury bills are sold at a discount from face value and do not pay interest before maturity. The difference between the purchase price of the bill and the maturity value is the interest earned on the bill. Currently, the U.S. Treasury issues 4-week, 13-week and 26-week T-Bills

Treasury Bonds. Long-term interest-bearing debt securities backed by the U.S. Government and issued with maturities of ten years and longer by the U.S. Department of the Treasury.

Treasury Notes. Intermediate interest-bearing debt securities backed by the U.S. Government and issued with maturities ranging from one to ten years by the U.S. Department of the Treasury. The Treasury currently issues 2-year, 3-year, 5-year, 7-year and 10-year Treasury Notes.

U.S. Government Backed Securities. FDIC-guaranteed corporate debt issued under the Temporary Liquidity Guarantee Program (TLGP) and backed by the full faith and credit of the United States Government with a maximum final maturity of five years.

Yield to Maturity (YTM) at Cost. The percentage rate of return paid if the security is held to its maturity date at the original time of purchase. The calculation is based on the coupon rate, length of time to maturity, and original price. It assumes that coupon interest paid over the life of the security is reinvested at the same rate. The Yield at Cost on a security remains the same while held as an investment.

Agenda Item No. 4.1

Resolution No. 15-4608, For the Purpose of Supporting a
Policy to “Ban the Box” from Metro’s Job Application Initial
Screening Process

Resolutions

Metro Council Meeting
Thursday, March 12, 2015
Metro, Council Chamber

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF SUPPORTING A) RESOLUTION NO. 15-4608
POLICY TO “BAN THE BOX” FROM METRO’S)
JOB APPLICATION INITIAL SCREENING) Introduced by Councilor Sam Chase
PROCESS

WHEREAS, in September 2014, Metro created the Diversity, Equity and Inclusion Program, which amongst other things directs Metro to better coordinate its efforts to cultivate diversity, advance equity and practice inclusion; and

WHEREAS, one of the purposes of Metro’s Affirmative Action Program is to establish policies to encourage, enhance and provide equal employment opportunities, and to prevent discrimination in employment and personnel practices; and

WHEREAS, currently the agency’s job application form requires all applicants to answer a question regarding criminal convictions on the initial job application; and

WHEREAS, the “Ban the Box” policy would remove the question regarding criminal history from the initial job application, while allowing the agency to still conduct criminal background checks later in the hiring process; and

WHEREAS, policies such as “Ban the Box” allows employers to widen the reach of qualified candidates for first round interviews and contributes to more fair and equitable hiring practices; now therefore,

BE IT RESOLVED that the Metro Council supports the “Ban the Box” policy for future employment applications at Metro.

ADOPTED by the Metro Council this 12th day of March, 2015.

Tom Hughes, Council President

Approved as to Form:

Alison R. Kean, Metro Attorney

STAFF REPORT

IN CONSIDERATION OF RESOLUTION NO. 15-4608, FOR THE PURPOSE OF SUPPORTING A POLICY TO “BAN THE BOX” FROM METRO’S JOB APPLICATION INITIAL SCREENING PROCESS

Date: March 12, 2015

Prepared by: Joel Cvetko, Policy Assistant,
Metro Council Office, (503) 813-7587

BACKGROUND

In 2010, the Metro Council adopted equity as one of the region’s six desired outcomes. The Equity Strategy Program, an organizing framework initiated by the Metro Council in November 2012, works to incorporate and apply equity more consistently across Metro’s programs, policies, and services, in collaboration with community partners. The Program is advised by the Equity Strategy Advisory Committee (ESAC), which first convened in July 2013. The Equity Baseline Workgroup, made up of representatives from six community-based nonprofit partners, was formed in late 2013 to complete the Equity Baseline Report, Part 1. The Workgroup was tasked with identifying and selecting key equity indicators applicable to each of the region’s desired outcomes.

At the January 2015 ESAC meeting, the Metro-wide adoption of a “Ban the Box” fair chance hiring policy was identified as a “short-term equity win” by the Equity Baseline Workgroup in their Equity Framework Report presentation. In addition to recommendations by the Equity Baseline Workgroup and ESAC, Metro’s Diversity Action Plan (originally approved by the Metro Council in August 2006, and adopted in its current form in November 2012) identifies employee recruitment and retention as a core diversity functional area, through which the agency can support and promote diversity in accordance with the adopted Metro value of Respect. Given that racial minority populations are incarcerated at disproportionately high rates, Metro Human Resources has been working to implement a fair chance hiring policy to address Metro’s equity and diversity goals.

The national campaign to “Ban the Box” seeks to remove questions regarding criminal history from job applications (so named because of the checkbox that applicants are expected to mark if they have a criminal conviction). In doing so, government agencies and other employers promote fair competition for jobs by easing hiring barriers, thus allowing hiring managers to focus on an applicant’s qualifications before their criminal record. Such a policy does not prevent an agency from continuing to conduct criminal background checks later in the hiring process. However, by eliminating blanket exclusions, employers are encouraged to thoughtfully consider the relevance of conviction histories to employment, assessing the age of the applicant’s crime, as well as any positive reforms the individual has achieved since their conviction. The so-called “box” discourages diverse and equitable recruitments, artificially narrowing the applicant pool without regard to a conviction’s relevance to the position sought. In contrast, banning the “box” is shown to reduce recidivism, and promotes the successful reintegration of convicted persons back into society.

Since the “Ban the Box” campaign began over 15 years ago, more than 100 jurisdictions have enacted fair chance hiring policies. These include local governments like Multnomah County (2007) and the City of Portland (2014), in addition to 13 states, 20 counties, and 75 cities nationwide. While the campaign has

initially placed focus on the public sector, a number of jurisdictions have also expanded the requirement to their private contractors.

By adopting this resolution to “Ban the Box,” the Metro Council supports the effort of Metro Human Resources to remove questions relating to criminal history from Metro’s job application initial screening process.

ANALYSIS/INFORMATION

1. **Known Opposition** None known.
2. **Legal Antecedents**
 - Ordinance No. 10-1244B, For the Purpose of Making the Greatest Place and Providing Capacity for Housing and Employment to the Year 2030; Amending the Regional Framework Plan and the Metro Code; and Declaring an Emergency
 - Resolution No. 10-4188, For the Purpose of the Metro Council Formally Adopting Stated Metro Values
 - Ordinance No. 12-1293, For the Purpose of Amending the FY 2012-13 Budget and Appropriations Schedule for Creation of an Agency Equity Strategy
 - Resolution No. 12-4375, For the Purpose of Adopting the Metro Diversity Action Plan
3. **Anticipated Effects** Questions regarding criminal history will be removed from Metro’s job application initial screening process.
4. **Budget Impacts** None.

RECOMMENDED ACTION

Staff recommends the adoption of Resolution No. 15-4608.

Materials following this page were distributed at the meeting.

AFSCME
3580

**There is Power
in a Union**



"This is a big win for our Union and a great first step towards solving the temporary worker issues at Metro. We are glad that Metro worked with us to make that happen. We look forward to making more positive changes for workers."

-Penny Erickson,
Chief Steward



3580 Temporary Workers Win a Great First Contract

After over three months of bargaining we have finally reached an agreement. While not perfect, we feel we made some great gains, especially to wages. Big thanks to our Members, Jobs With Justice, and 15 Now for the support. Also, Metro management deserves credit for making positive movement that will help workers and the community for a long time.

Highlights:

- **All Represented Temporary Workers get CPI COLA in June of 2015/16**
- **Haz Waste wage goes up from from a base of \$13.58 to \$17.50**
- **Zoo Security wages goes up from a base of \$12 to \$15.75**
- **Scale House also goes to a base of \$15.75**
- **Program Animals goes to a base of \$16.01**
- **Workers now can earn limited sick time**
- **Big wins on clothing/equipment**



METRO COUNCIL MEETING

Meeting Minutes

March 5, 2015

Metro Regional Center, Council Chamber

Councilors Present: Council President Tom Hughes, and Councilors Shirley Craddick, Carlotta Collette, Kathryn Harrington, Sam Chase, Craig Dirksen and Bob Stacey

Councilors Excused: None

Council President Tom Hughes called the regular council meeting to order at 2:01 p.m.

1. CITIZEN COMMUNICATIONS

Nancy Hinnen, Portland: Ms. Hinnen is an Oregon Zoo Foundation Trustee and testified in support of the Oregon Zoo. She discussed the conservation work of the Zoo and its staff, citing the improvements planned for the elephants and California Condor program, and asking the Council to continue to support the work of the Oregon Zoo.

Kim Overhage, Beaverton: Ms. Overhage, Chair of the Board of Trustees, read written testimony on behalf of Brianne Hyder, a member of the Oregon Zoo since 2007 and a foundation volunteer, who unexpectedly could not attend the Council meeting. Ms. Hyder's written testimony focused on the Oregon Zoo's work in wildlife conservation and animal welfare, as well as how they have inspired Zoo visitors to care more about the issues as well. She requested that the Council continue to support the Oregon Zoo.

R.A. Fontes, Lake Oswego: Mr. Fontes provided an update to the Metro Council on autonomous vehicles, specifically the new car created by Google. He described the new vehicle's attributes including 25 mph maximum speed, a soft, plastic front end to minimize damage in an accident and potential costs of using it as a shared vehicle (for short, inside of city commutes). Mr. Fontes encouraged the Council to start thinking of alternative options such as this one and the concepts of shared autos, carpooling and other programs in the case that a larger public transit system is not available.

2. PROBLEM SOLUTION LETTER ESSAYS PRESENTATION: CATLIN GABEL SIXTH GRADE STUDENTS' RESPONSE TO 2014 MULTNOMAH COUNTY REPORT CARD ON RACIAL AND ETHNIC DISPARITIES

Council President Hughes introduced Mr. Carter Latendresse, 6th Grade English teacher at Catlin Gabel School, to provide a brief presentation on new curriculum that had been added in response to students' growing concerns over recent national events related to racism. Mr. Latendresse assigned his students to read the executive summary of Multnomah County's 2014 Report Card on Racial and Ethnic Disparities, as well as an excerpt from The New Jim Crow, by Michelle Alexander, and other related nonfiction, further explore and discuss background issues relating to systemic versus personal racism and finally write an essay in response to the Multnomah County report to find

solutions for some of these issues. He explained that the class was asked to vote on the essays, selecting four that would be presented by the student author to the Metro Council today. Mr. Latendresse introduced the selected students, Essie Ashton, Imara Moore, Kelly Park, and Emma Clark, to read their response essays and letters to the Council, which ranged in subject from teen pregnancy and family planning to access to quality education and healthy food.

Council Discussion

Councilors thanked Mr. Latendresse and commended his skills as a teacher for creating the assignment and helping the students express themselves, analyze these issues and then present in such a great way. Councilors thanked the students for their well thought out and researched essays, excellent articulation of such complex issues and poise in their presentations.

3. OREGON ZOO ELEPHANTS: THE BIG PICTURE

Council President Hughes introduced Ms. Teri Dresler, Interim Director at the Oregon Zoo, to provide a brief background on the Oregon Zoo elephant program, as well as on the voter-approved Oregon Zoo bond measure. She reminded the Council that the goals of \$125 million bond measure, approved in 2008, are focused on seven key areas in order to enhance animal welfare, improve habitats, improve sustainability by updating infrastructure and improve opportunities for conservation education. Ms. Dresler discussed the make-up of the Zoo Bond Citizens Oversight Committee and explained that they are responsible for ensuring that bond dollars are delivering on the commitment to the voters, also noting that the committee will be presenting their annual report at the April 9th Metro Council meeting at the Oregon Zoo.

Ms. Dresler introduced Mr. Bob Lee, Oregon Zoo Elephant Curator, to speak more specifically about the elephant program. Mr. Lee expressed his appreciation for being able to talk about the elephants at the Oregon Zoo and stated that mostly people who are passionate about the elephants have the same goal: they want what's best for the individual, what's best for the herd and what's best for elephants across the world. He discussed his experience in working with the elephants at the Oregon Zoo, his pride for the Oregon Zoo's leadership and expertise in caring for Asian elephants, and addressed some of the work that is misunderstood, such as breeding. Mr. Lee clarified that the Oregon Zoo encourages breeding "the natural way, the old-fashioned way", as opposed to artificial insemination, because it is critical to their well-being, is a natural process and a natural behavior. He acknowledged that more is known now about the social needs of elephants and that zoo practices have evolved over the past few decades, based on research and experience at the Oregon Zoo, starting with Packy in 1962. He provided a health update on Packy, explaining that he's getting the best treatment, is familiar with his surroundings and is being cared for by people who have taken care of him for years. Mr. Lee also discussed improvements to the Elephants Lands Habitat, noting that increased space is helpful, but even more important will be the activity and choice available to the herd.

Mr. Lee introduced Mr. Chris Pfefferkorn, Deputy Director of Living Collections at the Oregon Zoo, who provided information on how the Oregon Zoo plays a role also in the conservation, education and inspiration to save the natural world around us. Mr. Pfefferkorn described the critical role of zoos as conservation educators, research, and advocating for species protection and preservation around the world. He also explained that while the Oregon Zoo's vision for an offsite facility haven't changed, it has evolved, been further refined as more specific plans have been developed and a number of rural properties have been considered; he also noted that the bond measure did not mention an offsite elephant facility.

Council Discussion

Councilors thanked Ms. Dresler, Mr. Pfefferkorn and Mr. Lee for their dedication to the Oregon Zoo's elephants and for providing information about how we care for the elephants at the Oregon Zoo. In response to councilor inquiry, staff did confirm that if Packy were moved to an elephant sanctuary, he would have to be isolated until any other elephants in the sanctuary were treated for T.B. and until he had been treated, before he could be integrated into a herd. Staff also confirmed that there isn't as much known about how sanctuaries are run, as they are not required to provide documentation, make records available or be as transparent as a public facility like the Oregon Zoo. Councilors discussed individual experiences with the elephants at the Oregon Zoo and expressed how important the elephants are to our community.

4. CONSIDERATION OF COUNCIL MEETING MINUTES FOR FEBRUARY 19, 2015

Motion:	Councilor Sam Chase moved to adopt the Council Meeting minutes from February 19, 2015.
Second:	Councilor Kathryn Harrington seconded the motion.

Vote:	Council President Hughes, and Councilors Dirksen, Collette, Harrington, Craddick, Chase and Stacey voted in support of the motion. The vote was ayes, the motion <u>passed</u> .
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5. CHIEF OPERATING OFFICER COMMUNICATION

Ms. Martha Bennett, COO, provided an update on the following events or items: Metro 101 events planned for newly-elected officials around the region and an article featuring Blue Lake Park as a top U.S. playground (ranked at #26 out of 50) in the country.

6. COUNCILOR COMMUNICATION

Councilors provided updates on the following events or items: TriMet Board of Directors meeting, Tualatin Chamber of Commerce Key Leaders Breakfast event, and the Annual Volunteers event at the Oregon Zoo.

7. ADJOURN

There being no further business, Council President Hughes adjourned the regular meeting at 3:48 p.m. The Metro Council will convene the next regular council meeting on Thursday, March 19, 2015 at 2 p.m. at the Metro Regional Center, Council Chamber.

Respectfully submitted,



Alexandra Eldridge, Regional Engagement & Legislative Coordinator

ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF MAR. 5, 2015

Item	Topic	Doc. Date	Document Description	Doc. Number
1.0	Testimony	03/05/2015	Testimony handout from Nancy Hinnen	030515c-01
1.0	Testimony	03/05/2015	Testimony handout from Brianne Hyder	030515c-02
1.0	Handout	03/05/2015	Autonomous Vehicle Update from R.A. Fontes	030515c-03
2.0	Handout	02/27/2015	Letters to Metro Council from Catlin Gabel students	030515c-04
4.0	Minutes	02/19/2015	Council Meeting Minutes from February 19, 2015	030515c-05

March 10, 2015

Metro Council
600 Northeast Grand Avenue
Portland, OR 97232

Dear Council President Hughes and Councilors,

The Equity Strategy Advisory Council (ESAC) commends you for supporting the "ban the box" initiative. Metro joins more than 60 jurisdictions around the county who have adopted similar policies in recognition of the fact that an estimated 1 in 4 adults have a criminal record that may show up on a routine pre-employment background check. By removing this conviction history question on job applications, Metro is supporting a policy that judges the candidates on their merits, and is part of a broader effort necessary to ensure that, as a community, we acknowledge the importance of a fair and equal opportunity for all job applicants.

While ESAC recognizes and applauds this policy, we also look forward to a continued collective effort to ensure Metro's values are reflected in its policies, practices, and programs.

Sincerely,

A handwritten signature in black ink, appearing to read "Carl Talton", is written over the printed name.

Carl Talton
Chair, Equity Strategy Advisory Council

CC: Martha Bennett, COO