

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF MODIFYING THE)	RESOLUTION NO. 94-2049B
SUBMISSION TO THE VOTERS OF A)	
GENERAL OBLIGATION BOND)	Introduced by Rena Cusma,
INDEBTEDNESS TO PROCEED WITH THE)	Executive Officer
ACQUISITION OF LAND FOR A)	
REGIONAL SYSTEM OF GREENSPACES)	

WHEREAS, Metro has taken a leadership role in identifying remaining natural areas in the region and planning for their protection or potential acquisition; and

WHEREAS, Such activities have been and will continue to be coordinated with the affected federal, state and local governments and citizens in the region; and

WHEREAS, Numerous planning efforts, studies and recommendations have been proposed over the past 90 years to develop a system of interconnected greenspaces for the Portland/Vancouver region; and

WHEREAS, On June 28, 1990, by Resolution No. 90-1261, the Metro Council established the Greenspaces Policy Advisory Committee to assist the Council in coordinating its Natural Areas Planning Program and to develop a regional consensus in the development of a Metropolitan Greenspaces Master Plan; and

WHEREAS, On September 26, 1991, the Metro Council adopted Regional Urban Growth Goals and Objectives by Ordinance No. 91-418B, including Objective 9: Natural Areas, Parks, and Wildlife Habitat which calls for a regional open space system linking public and private open spaces, trails, recreational and wildlife corridors; and

WHEREAS, In July 1992 the Metro Council adopted the Metropolitan Greenspaces Master Plan by Resolution No. 92-1637; and

WHEREAS, The Metropolitan Greenspaces Master Plan recommends that Metro seek a regional funding mechanism to assemble, through acquisition and other strategies, and develop a regional greenspaces system and also assume operations and management responsibility for components of the system in cooperation with local governments; and

WHEREAS, On July 23, 1992, the Metro Council submitted a \$200 million General Obligation bond measure in Resolution No. 92-~~1939A~~^{1639A} for the acquisition of greenspaces that did not pass; and

WHEREAS, The voters approved the 1992 Metro Charter which specifically authorizes Metro to acquire, develop, maintain and operate a regional system of parks, open spaces and recreational facilities; and

WHEREAS, The Metro Council approved an intergovernmental agreement with Multnomah County which transferred the Parks Services Division to Metro; and

WHEREAS, The Metro Council formed the Metropolitan Greenspaces Blue Ribbon Committee by Resolution No. 94-1942⁹ to seek advice and evaluation of proposals for a new bond measure for acquisition of greenspaces; and

WHEREAS, Both the Greenspaces Policy Advisory Committee and the Metropolitan Greenspaces Blue Ribbon Committee recommended a General Obligation bond measure for acquisition of greenspaces in the range of \$136-\$139 million, including up to \$25 million for local government greenspaces projects; and

WHEREAS, An initiative on the November 1994 ballot, if adopted, could change the first 1995 election date from March 1995 to May 1995, or some other date; and

WHEREAS, The Council on July 28, 1994, adopted Resolution No. 94-2011A submitting to the voters a general bond indebtedness in the amount of \$138.8 million to proceed with the acquisition of land for a regional system of greenspaces; and

WHEREAS, The City of Fairview has acknowledged the regional significance of Fairview Creek and Fairview Lake; and

WHEREAS, The City of Fairview has guaranteed the protection of Fairview Creek and Fairview Lake outside the need for use of Metro funds; and

WHEREAS, Deleting Fairview Creek and Fairview Lake as a target area for acquisition with General Obligation bond funds will result in a savings; and

WHEREAS, Local governments have submitted a list of proposed greenspace projects to Metro for inclusion in the local program to be funded with the General Obligation bonds as provided in Resolution No. 94-2011A; and

WHEREAS, The City of Cornelius was the only local government which declined to submit any proposed greenspace projects for the local program in this bond measure, thereby waiving participation in this program; therefore, the City of Cornelius local share allocation will be withheld unless an acceptable list of projects is submitted to the Metro Council.

WHEREAS, It is appropriate to modify the amount of the bond measure, the ballot title and the description of the bond measure to reflect the deletion of Fairview Creek and Fairview Lake and the list of local government greenspace projects; now, therefore,

BE IT RESOLVED,

1. That the Metro Council hereby submits to the qualified voters of the District the question of contracting a General Obligation bond indebtedness of \$135.6 million for

greenspaces, including up to \$25 million for local government greenspace projects as described in Exhibit "B." The bonds shall mature over a period of not more than 30 years.

2. That the measure shall be placed on the ballot for the General election held on the 28th day of March 1995.

3. That this Resolution and the Ballot Title attached as Exhibit "A" shall be submitted to the Elections Officer, the Tax Supervising and Conservation Commission, and the Secretary of State in a timely manner as required by law.

4. That the Executive Officer, pursuant to ORS 251.305 and Metro Code Chapter 9.02, shall transmit this Measure, Ballot Title, an Explanatory Statement and arguments for or against, if any, to the County Elections Officers for inclusion in any county voters' pamphlets published for the first election date in 1995.

5. That the question, measure description and ballot title authorized by this Resolution amends the question, measure description and ballot title approved by the Council pursuant to Resolution No. 94-2011A.

ADOPTED by the Metro Council this 10th day of November, 1994.



Judy Wyers, Presiding Officer

EXHIBIT "A"

Bond Measure for Resolution No. 94-2049B

- "Caption: Bonds to buy open space for wildlife, parks and trails."
- "Question: Shall Metro issue \$135.6 million of general obligation bonds to finance land for open space, parks and trails? If the bonds are approved, they will be payable from taxes on property or property ownership that are not subject to the limits of section 11b, Article XI of the Oregon Constitution."
- "Summary: Buys land to preserve an open space network. More public green space will be preserved for our growing population. Will curb loss of natural areas to help protect water quality. Will save wildlife habitat near urban growth. Will add outdoor recreation options and improvements. Trails will link open spaces. Up to \$25 million will go to local governments for open space and trails. Bonds mature in not more than thirty years. Bond cost estimate is about twenty-two cents per one thousand dollars of assessed value."

Exhibit "B"
GREENSPACES ACQUISITION BOND MEASURE

The basis for this land acquisition program is the Metropolitan Greenspaces Master Plan. The Master Plan is the growth management strategy which details the vision, goals and organizational framework of a regional system of natural areas, open space, trails and greenways for wildlife and people. The primary objective of the Master Plan is protection of natural resource areas in the public interest. The analysis is based on watersheds or stream basins to encourage review of the ecosystem in each part of the region. The Master Plan includes 1989 inventories and maps of 109,000 acres of then existing natural areas in and near the Metro boundaries. In 1989, approximately 9,200 acres were in public ownership. Nearly half of the publicly-owned acreage is located in Forest Park.

Metro estimates that the Portland-Vancouver metropolitan area will grow by more than 1.1 million people by the year 2040. More homes and businesses will be built to serve this anticipated growth. As communities continue to develop, the land supply available for open space and parks will be smaller and generally more expensive to purchase. If the region is to have parks and open space areas in the future, planning and funding priorities are needed now to reflect the importance of greenspaces. The protection, acquisition and active stewardship of greenspaces must become just as important as planning transportation, water, sewer and other basic infrastructure.

One goal of the Master Plan is to improve water quality in the region which is degraded as natural areas are lost. Retaining forested areas on slopes minimizes erosion that pollutes streams. Wetlands and floodplains hold runoff allowing plants and micro-organisms to biologically filter pollutants. Natural areas with riparian corridors will be purchased and preserved. Restoring native vegetation along these waterways will improve water quality.

The Master Plan identifies regional trails and regional wildlife corridors. The trails provide means of human-powered access to commerce, recreation and natural areas. This includes links between parks, local trails and local communities and access to regionally significant parklands and natural areas. Wildlife corridors protect habitat for maintaining biological diversity. Linked habitat is important for species that reside in and pass through the region along regular migratory routes.

From the Master Plan inventory a number of existing large acre sites throughout the region were designated as regionally significant open space protection areas. These areas would be used to provide and protect open space and for passive recreational activities, including but not limited to, picnicking, hiking, bicycling, camping, bird watching, and boating. In 1992, these sites were estimated to be 9,962 acres, based on the 1989 studies. Over 3,000 acres were located in each county within Metro's boundaries. The 1992 measure proposed issuing \$200 million in bonds for acquisitions from 57 of these areas and the region-wide trail network identified in the Metro Plan.

This referral to the voters of \$135.6 million in general obligation bonds is based on advisory groups recommendations. This proposal has three components. It proposes acquisitions from 14 of the regionally significant areas (approximately 5,982 acres) and regional trail segments from the Master Plan plus local open space and trail projects. The inventory in these target areas has been reviewed in 1994.

The following are the 14 regionally significant natural areas and estimated acreages:

Willamette River Greenway - 1,103	East Buttes/Boring Lava Domes - 545
Willamette Narrows	Newell Creek Canyon - 370
Canemah Bluffs	Sandy River Gorge - 808
Cathedral Park to railroad bridge	Cooper Mountain - 428
Oaks Bottom to OMSI	Buffer and expansion of Forest Park - 320
West side of Multnomah Channel	
Jackson Bottom and McKay Creek/ Dairy Creek Addition - 333	Gales Creek - 775
Tonquin Geological area - 277	Columbia Shoreline - 95
Tualatin River Greenway, access points - 266	Rock Creek - 300
Clear Creek Canyon - 342	Tryon Creek linkages - 20

The following are the five regionally significant trail segments targeted for acquisition:

- Peninsula Crossing Trail (Improvements only)
- Fanno Creek Greenway
- Sauvie Island to Beaverton/Hillsboro Trail
- Clackamas River Greenway (north bank)
- Beaver Creek Canyon Greenway (Troutdale)

They will be the first priority for acquisitions from the bond proceeds. Other regionally significant open spaces and regional trails identified in the Master Plan may be acquired if target areas become degraded, cost prohibitive or otherwise infeasible as determined by the Metro Council after a public hearing. New target areas shall be selected to retain a regional balance of sites acquired. In addition, some new opportunities may arise to acquire natural resource areas not in the Master Plan if funding permits. These will not be approved unless the Master Plan is first amended by the Metro Council after a public hearing on the amendment.

There are various means intended to be used to secure rights to natural resource land. This will include outright purchase of title to the land with the assistance of outside professional realtors. However, other methods insure preservation of the character of the land as open space and may allow its use by the public. Purchase through a nonprofit land preservation organization may enable the program to secure land at below market rates due to the

favorable tax benefits that accrue to sellers. Easements, rather than full title to the land, can be donated or sold by a landowner. Donations, bequests and grants will be sought to enable the program to protect and acquire more natural resource land.

In addition to the regional areas and trails, \$25 million of bond proceeds will be used to buy and make capital improvements on lands for local open spaces and trails. These purchases and improvements will be made by cities, counties and park districts which provide parks services. The local governments shall be permitted to pay administrative costs associated with land acquisition and capital improvements from this local share of bond proceeds or from their own resources. Intergovernmental agreements between Metro and the park providers will be used to assure that the funds are expended for greenspaces related activities. Interests in land acquired from this local share would be for regionally or locally significant natural areas, open space, trails and greenways, including accessible waterways, that function for both wildlife and people. Capital improvements would be for restoration or enhancement of natural areas, trail construction, access facilities, public use facilities and environmental education facilities. Ownership of lands will be consistent with the Greenspaces Master Plan. Provision must be made for lands acquired with the local share to be maintained for its intended recreational, natural area or trail activities.

It is important to identify local projects to be funded and their estimated costs in time to inform the voters prior to the vote on this ballot measure. Therefore, a list of local projects with estimated costs matching nearly all providers' pro rata share has been delivered to Metro. The list of local projects, the sponsoring local government and the estimated acreage are:

Clackamas County	
Springwater Corridor Trail	Land acquisition to complete trail near Boring
Barton Park Quarry Reclamation	Capital improvements of Barton Park; restoration and campground
Damascus Greenspace	Acquire 25-30 acres in the Damascus area for a park
Clackamas River North Bank Park	Acquisition of park land along the proposed greenway trail
Kellogg Creek Natural Area	Natural area acquisition near Jennings Avenue
Boardman Slough Wetland Park	Land acquisition for a wetland park near Gladstone
Mt Talbert	Acquire 15 acres on top and east slope; south of Sunnyside Rd.
Portland Traction Company Right-of-Way	Acquire about 7 miles of rail line between Milwaukie and Gladstone
Meldrum Bar Park, Gladstone	Riparian restoration and picnic shelters of this Willamette River park
Cross Memorial Park, Gladstone	Trail improvements
Glen Echo Wetlands, Gladstone	Land addition to wetland park; trails

Mt. Scott Creek Trail, Happy Valley	Trail construction to provide park access from Sunnyside Road
Scott View Nature Park, Happy Valley	Trail construction
West Waluga Park Trail, Lake Oswego	Perimeter trail and access points around natural area park
Roehr Park Willamette Greenway, L. Oswego	Acquire land and construct trail along park and greenway
Lusher Farm / Cook's Butte Trail, L. Oswego	Acquire land and construct trail between parks
Canal Acres Natural Area, Lake Oswego	Trail construction connecting to Bryant Woods Park
Milwaukie Waterfront	Acquire about 2.5 acres at the confluence of Johnson Creek
Kellogg Lake, Milwaukie	Acquire land west of Kellogg lake and east of McLoughlin Blvd.
Springwater Corridor, Milwaukie	Acquire land between Johnson Creek and the Springwater Trail
Rosewell Wetland, Milwaukie	Natural habitat enhancements to a stormwater detention pond
Willow Place Wetland, Milwaukie	Natural habitat enhancements to a stormwater detention pond
Ardenwald to Springwater Corridor, Milwaukie	Trail construction to connect Ardenwald neighborhood to Springwater
High Rocks River Bank, Oregon City	Acquire park land on south bank of the Clackamas River
Barclay Hills Park, Oregon City	Nature trail construction in the upper reaches of Newell Creek Canyon
Clackamette Park, Oregon City	Picnic shelters, restrooms, fishing dock
Tualatin River Access, Rivergrove	Boat ramp improvement at city park near SW Dogwood Road
Burnside Park, West Linn	Acquire 8 acres of natural area adjacent to city park on Willamette R.
Memorial Park, Wilsonville	Trail construction in park and to the Willamette River Greenway
Boeckman and Mill Creek, Wilsonville	Habitat restoration along creeks at four public schools in area
Wilsonville City Trail System	Capital improvements to complete city trail system to natural areas
Gordon's Run Open Space, Wilsonville	Trail construction along Willamette Greenway near Charbonneau
Washington County	
Henry Hagg Lake / Scoggins Valley Park	Six individual picnic sites, one group picnic shelter, restrooms
Bethany, Reedville, Cedar Mill, Bull Mt. Parks	Acquire land to establish small natural area parks
Tualatin Hills Nature Park	Acquire 22 acres to add to existing park
Koll Center Wetland	Acquire right-of-way access, trail construction, viewing platform
Cedar Mill Creek Corridor	Acquire about 22 acres near Sunset Highway and Cornell Road
Golf Creek Corridor	Acquire about 10 acres west of Sylvan and north of Sunset Highway

Fanno Creek Greenway	Trail construction to connect Fanno Creek Park to neighborhoods
Stonegate Woods, Beaverton	Acquire about 7 acres of wetland forest along Willow Creek
Hart Road Natural Area, Beaverton	Acquire 18 acres to establish greenspace park near SW Hart Road
Johnson Creek Corridor, Beaverton	Acquire about 45 acres along greenway
Washington County continued	
Forest Glen Park / Hiteon Creek, Beaverton	Habitat restoration including native tree and vegetation plantings
Durham City Park	Trail and bridge construction
David Hill Forest Park, Forest Grove	Acquire up to 10 acres to establish greenspace park in NW area of city
Gales Creek Linear Park, Forest Grove	Acquire land along greenway in SW area of city
Fernhill Wetlands, Forest Grove	Trail access, trail construction, interpretive center near Tualatin River
Noble Woods Park, Hillsboro	Trails, picnic shelters, viewing areas for park on Rock Creek
Rood Bridge Road Park, Hillsboro	Restoration, canoe launch, trails, at confluence of Rock Crk & Tualatin
Rock Creek Corridor, Hillsboro	Acquisition along the greenway
Cedar Creek Greenway, Sherwood	Acquisition and trail construction in the riparian zone
Fanno Creek / Summer Creek Greenway, Tigard	Trail construction
Natural Area Park, Tigard	Acquire about 7.5 acres of forest land for a city nature park
Tualatin River Corridor, Tualatin	Acquisition along the south bank of the greenway
Multnomah County	
Burlington Bottom Wetlands, Mult. Channel	Road access, trails, wildlife blind
Howell Territorial Park, Sauvie Island	Picnic shelters, trails, and wildlife viewing blind for 73 acre site
Sauvie Island Boat Ramp	Improvements to launch ramp, boarding docks
Ancient Forest Grove	Trail construction and signage for 38 acre site north of Forest Park
Hogan Cedars	Acquisition along Johnson Creek near Telford Road / Springwater
Oxbow Regional Park, Sandy River	Water system upgrade, picnic shelters, group camp shelters
Blue Lake Regional Park, Fairview	Restore and enhance 10 acre wetland , boardwalks
Fairview Creek Riparian Area, Fairview	Enhancement of 50 acre wetland west of NE 207th connector
Springwater Corridor Trail, Gresham	Trail heads, trail construction, info center, native vegetation plantings
Fairview Creek Headwaters, Gresham	Enhancement of 18 acres, habitat plantings, picnic shelters, trails
Butler Creek Greenway Trail, Gresham	Soft surface trails, bridge over Johnson Creek
Kelly Creek Greenway, Gresham	Acquisition of 4.5 acres, soft surface trails
Beaver Creek Greenway, Troutdale	Acquisition, trails, pedestrian bridge, habitat restoration, erosion control
Wood Village City Park	Habitat improvements, trails, erosion control for 12 acre addition
Springwater Corridor, Portland	Trail heads and trail improvements in SE Portland
OMSI to Springwater Corridor, Portland	Trail heads and trail improvements on east bank of Willamette River
Whitaker Ponds, Portland	Acquisition for greenspace park along Columbia Slough in NE PDX
Tryon Creek Linkages, Portland	Acquisition in Tryon Creek watershed in SW Portland
M. James Glisan Boat Ramp, Portland	Improvements to launch facility on Columbia River in NE Portland
Terwilliger-Marquam Natural Area, Portland	Acquisition of upland forest in SW Portland
Columbia Slough, Portland	Acquisition of greenspace along or near slough in N and NE Portland

Johnson Creek Corridor, Portland	Acquisition of greenspace along creek in SE Portland
Mocks Crest, Portland	Acquisition of greenspace in N Portland
Kelly Point Park, Portland	Acquisition of adjacent land in N Portland
Oaks Bottom, Portland	Habitat restoration, improvements in SE Portland
Powell Butte, Portland	Habitat restoration, improvements SE Portland
Community Natural Areas, Portland	Acquisition of small greenspaces in NE King or Elliot neighborhoods
Hoyt Arboretum, Portland	Acquisition of adjacent land in NW Portland
Leach Botanical Garden, Portland	Acquisition of adjacent land in SE Portland
Crystal Springs Rhododendron Garden, Portland	Acquisition of adjacent land in SE Portland
40-Mile Loop Trail, Portland	Trail right-of-way acquisition along the 40-Mile Loop
River Place to Willamette Park, Portland	Acquisition and trail construction on the west bank of Willamette River
Fanno Creek, Portland	Acquisition along the greenway in SW Portland
Forest Park Wildwood Trail, Portland	Access and habitat improvements in NW Portland

Other local projects may be substituted if the target areas become degraded, cost prohibitive or otherwise infeasible. Capital improvements of lands acquired with bond proceeds are intended to be a secondary purpose of this entire program. However, for individual purchases or some local projects, greenspaces related capital improvements, may be a primary element. Allowable improvements include, but are not limited to, restoration or enhancement of natural areas, trail construction, nature centers, interpretative displays, facilities for disabled people, access roads and facilities, parking, boat ramps, trail heads, rest rooms, picnic tables, shelters, viewing facilities, water systems, camp sites, fishing piers, signs, fences, and security lighting.

Regionally significant lands acquired by Metro would be "land banked" with the property interest owned by Metro. The Metro Regional Parks and Greenspaces Department may operate and maintain these lands or other cooperative arrangements may be made consistent with the Greenspaces Master Plan. Initially, most of these lands will be held with limited maintenance and development. If the acquisition bond measure is approved by the voters, Metro excise taxes have been committed for this low level of maintenance. No bond funds can be legally used for any operating expenses. Some improvements could be done with bond funds and new grants to start public use. At the same time, user fees and other revenue must be developed to offset increased costs from increased public use. The July 1992 Metropolitan Greenspaces Program Financial Study identified the following alternatives for such revenue: greenspaces parking permit, day use or camping fees, concessions, volunteer services. Other revenue sources may be investigated depending on the type of improvement.

Other allowable expenditures for this program include acquisition administrative expenses, bond issuance costs and reimbursable bond preparation expenses relating to the design planning and feasibility of the acquisition program. Administrative expenses include, but are not limited to, assistance from professional realtors, real estate appraisals, title companies and environmental evaluation firms.

The preference is to issue bonds which mature in 20 years. However, to maintain the flexibility to respond to the market existing at time bonds are issued, the maturity period may be up to 30 years.

STAFF REPORT

CONSIDERATION OF RESOLUTION NO. 94-2049 FOR THE PURPOSE OF MODIFYING THE SUBMISSION TO THE VOTERS OF A GENERAL OBLIGATION BOND INDEBTEDNESS TO PROCEED WITH THE ACQUISITION OF LAND FOR A REGIONAL SYSTEM OF GREENSPACES

November 2, 1994

Presented by Charles Ciecko

FACTUAL BACKGROUND AND ANALYSIS

Resolution No. 94-2011A referred a \$138.8 million greenspaces acquisition and capital improvement bond measure to the voters for the March 28, 1995 election. Included in the resolution was direction to staff to accomplish several things which have now been completed including:

1. "... That a resolution with proposed amendments to the Greenspaces Master Plan be prepared for Council action to reflect this recommendation and the recommendations of the advisory bodies..." (Resolution No. 94-1975 is scheduled for consideration by the Regional Facilities Committee at the November 2, 1994 meeting and could be considered by the full Council on November 10, 1994).
2. "... That staff be directed to submit a list of local government greenspace projects to Council by November 10, 1994..." (Resolution No. 94-2049 responds to this direction).
3. "... That a public education program, and a proposed budget, be prepared for Council approval before Metro public education efforts begin..." (Resolution No. 94-2029B was approved by the Council September 22, 1994 endorsing the updating and reprinting of public information materials for the Metropolitan Greenspaces Program and endorsing the development of public information materials for the 1995 Greenspaces acquisition and capital improvement bond measure. Ordinance No. 94-572A appropriated funds to update and reprint public information materials for the Greenspaces Program. Ordinance No. 94-573 appropriated funds for development of public information materials for the 1995 Greenspaces bond measure).

Further, at the July 28, 1994 Council hearing, Presiding Officer Wyers, with the concurrence of the Council, requested that Councilor McFarland convene discussions with the City of Fairview and other stakeholders in the Fairview Creek watershed pertaining to the target acquisition area along Fairview Creek and Lake.

Councilor McFarland will present her recommendation on the issue at the November 2, 1994 Regional Facilities Committee meeting. She will recommend that this target area be removed from the bond measure target acquisition area list because the City of Fairview will protect the regionally significant greenspaces values of Fairview Creek and Lake through other means. She further recommends that the bond amount be reduced proportionately.

The Regional Parks and Greenspaces Department concurs with Councilor McFarland's recommendation.

SUMMARY OF MODIFICATIONS

The substantive modifications to the ballot measure based on completion of directives 1-3 above and the Farview Creek and Fairview Lake recommendations include:

1. Remove Fairview Creek/Lake from the target acquisition area list contained in Exhibit "B";
2. Add a "Local Greenspaces Projects List" to Exhibit "B". The list will include eligible local greenspaces projects proposed to be funded by the Greenspaces bond measure. Each eligible local park provider was to submit their list to the Regional Parks and Greenspaces Department by November 1, 1994.
3. Reduce the amount of the bond measure referred for the March 28, 1995 election by:
 - a. eliminating Fairview Creek/Lake from the target acquisition area list;
 - b. reducing the allocation for local greenspaces projects that were inconsistent with the Local Greenspaces Project Guidelines, and therefore ineligible, and eliminate allocations for those park providers that either did not respond by the November 1, 1994 deadline and/or indicated they did not wish to receive local greenspaces project funds;
 - c. adjusting bond issuance and acquisition administrative costs (which are computed on a percentage of bond size formula) to reflect reduced bond size resulting from a. and b. above.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends approval of Resolution No. 94-2049.

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PL/pl

LOCAL GREENSPACE AND TRAILS PROJECTS

Executive Summary

Projects Submitted by Local Park Providers

November 1, 1994

- o There are 25 local park providers in the region which are eligible to receive funds from the Metro Greenspaces Bond Measure. These agencies will take the lead on "locally significant" Greenspaces and Trails projects.
- o Metro Regional Parks and Greenspaces is the 26th provider of park services and will take the lead on "regionally significant" Greenspaces and Trails projects.
- o Of the 25 local park providers: 20 are cities, 3 are counties, 2 are special districts. (The city of Milwaukie will receive a separate local share allocation, but is part of the North Clackamas Parks and Recreation District.)
- o At Multnomah County's request, Metro Regional Parks and Greenspaces will manage the County's local allocation from the regional bond measure, and its local Greenspaces and Trails Projects. The Multnomah County Board of Commissioners remains as the policy body which must approve all acquisition and capital improvement transactions, and contracts.
- o Intergovernmental Agreements (IGA) between Metro and the local park providers will be required for pass through and expenditure of all bond funds.
- o All Local Park Providers submitted Project Lists to Metro except for Cornelius. The city of Cornelius chooses not to participate in the program.
- o 100 Local Greenspace Projects Have Been Identified
 - o 61 are Targeted for Greenspace Sites (61%)
 - o 39 are Targeted for Trails and Greenways (39%)
- o Of These Same 100 Local Projects:
 - o 50 are for Land Acquisition (50%)
 - o 50 are for Capital Improvements (50%)
- o Identified Opportunities to Leverage Metro Bond Measure Funds (Local Greenspace Projects Component)
 - o Local Funds including Local Bond Revenues
 - o System Development Charges
 - o Exactions from Developers
 - o Local Sewer Funds
 - o Local Improvement Districts (LID)
 - o Donated Land / Bargain Sales
 - o State and Federal Grants
 - o BPA Mitigation Funds
 - o Oregon Department of Fish and Wildlife
 - o The Nature Conservancy and 40-Mile Loop Land Trust

For more information, contact:

Mel Huie at (503) 797-1731

Metro Regional Parks and Greenspaces
600 N.E. Grand Ave., Portland, OR 97232

**1995 Greenspaces Acquisition Bond Measure
\$25. Million for Local Greenspace Projects: Allocation by Jurisdiction**

Jurisdiction	Allocation \$	Land Acquisition %	Capital Improvements %
Unincorporated Clackamas County outside North Clackamas Parks and Recreation District	1,953,930.00	62.12	37.88
City of Gladstone	163,352.75	26.02	73.98
City of Happy Valley	36,767.50	0.00	100.00
City of Lake Oswego	725,895.50	41.84	58.16
City of Oregon City	279,433.00	7.17	92.83
City of Milwaukie	363,473.00	95.87	4.13
North Clackamas Parks and Recreation District outside Milwaukie	1,086,217.00	100.00	0.00
City of Rivergrove	5,980.75	0.00	100.00
City of West Linn	347,190.25	100.00	0.00
City of Wilsonville	226,908.00	0.00	100.00
Multnomah County	3,365,550.00	26.70	73.30
City of Fairview	168,622.00	0.00	100.00
City of Gresham	1,151,628.00	8.45	91.55
City of Portland	7,401,377.00	84.80	15.20
City of Troutdale	255,867.00	39.22	60.78
City of Wood Village	168,622.00	0.00	100.00
Unincorporated Washington County outside Tualatin Hills Park and Recreation District	809,814.00	81.39	18.61
City of Beaverton	1,404,794.25	98.95	1.05
City of Cornelius	155,845.50	0.00	0.00
City of Durham	18,934.50	0.00	100.00
City of Forest Grove	339,364.50	85.27	14.73
City of Hillsboro	968,572.50	17.40	82.60
City of Sherwood	80,835.75	50.00	50.00
City of Tigard	755,923.50	50.00	50.00
City of Tualatin	444,897.00	100.00	0.00
Tualatin Hills Park and Recreation District outside Beaverton	2,319,472.25	THPRD Bond Fails 100.00	0.00
Tualatin Hills Park and Recreation District outside Beaverton		THPRD Bond Passes 92.67	7.33

Estimates based on formulas adopted by local jurisdictions on a county wide basis. Actual allocation may vary.

GREENSPACES GENERAL OBLIGATION BOND MEASURE PROPOSED LOCAL SHARE GUIDELINES

Local governments will be entitled to receive a portion of the regional greenspaces bond measure funds based on the allocation formula in the Metropolitan Greenspaces Master Plan adopted in July 1992. Projects eligible for local share funding must meet the following criteria:

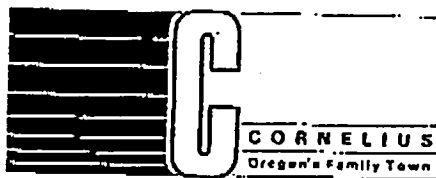
1. Eligible agency is a park provider as of July 1, 1991.
2. Funds must be expended on Greenspaces related activities only including:

Acquisition

- Fee Simple (or easement) to purchase regionally significant greenspaces and/or trail corridors identified in the Metropolitan Greenspaces Master Plan, and/or locally determined significant greenspaces and/or trail corridors.
- Costs associated with the acquisition of property.

Capital Improvements

- Restoration or enhancement of natural areas
 - Trail construction
 - Access facilities such as roads that are an integral part of the greenspace, parking, boat ramps, trail heads, Americans with Disabilities Act (ADA) requirements.
 - Public use facilities such as rest rooms, picnic tables, shelters, viewing blinds, water systems, camp sites, fishing piers, and associated appurtenances including signs, fences, security lighting, barbecues.
 - Environmental education facilities such as nature centers and interpretive displays.
3. The park provider will enter into an Intergovernmental Agreement (IGA) to be approved by the Metro Council and the governing board of the park provider. The IGA shall require signage at the project site in an appropriate location(s) to acknowledge Metro, the park provider, and other project partners; funds from the bond measure shall not be used to replace local funds on project; and funds from the bond measure should leverage other sources of revenue when possible.
 4. A list of local share projects with estimated costs, and approved by the governing board of each jurisdiction shall be delivered to Metro no later than November 1, 1994 to be eligible for local share funding.
 5. Greenspace sites subject to local share funding will be maintained for its intended recreational, natural area, or trail activities.



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October 27, 1994

Via Facsimile and U. S. Mail

Mel Huie, Senior Regional Planner
Regional Parks and Greenspaces Department
Metro
600 N. E. Grand Ave.
Portland, Oregon 972323-2736

Dear Mel:

This is to memorialize our telephone conversation last week regarding the proposed Regional Greenspaces bond measure. So there is no misunderstanding, the position of the City of Cornelius here described characterizes the deliberations and resultant minute action of the City Council taken during their regular meeting, October 17, 1994.

First, the City Council is not supportive of the proposed bond measure. There is an absolute limit to the tax burden City residents should be asked to shoulder, and the open space measure, while worthy in and of itself, falls far short of higher priority, unmet community needs. While not supportive, the Council took no position as to whether the City should openly oppose the bond issue.

Second, the City will not submit a list of local greenspace projects. The Council is concerned that to do so would send a mixed message to Cornelius citizens -- would suggest that the Council recognizes the open space bond measure as deserving of priority spending consideration.

Third, if the measure should pass, the Council asks that bond assessments be structured so as to exempt Cornelius taxpayers from that portion of debt redemption representing "local projects"; that Cornelius taxpayers be assessed only for regional projects. If it is determined that debt can not be spread in that manner, then the City of Cornelius will insist that its citizens be granted a proportionate share of the local project fund to in turn allocate to qualified community projects.

If you have any questions, please call (357-9112).

Sincerely,



Harold L. Schilling
City Manager

xc: Mayor and City Council
Susan McLain, Metro District # 1
James Coleman, City Attorney

LOCAL GREENSPACE AND TRAILS PROJECTS

To Be Included As Part of Exhibit B of Resolution 94-2049

Submitted by Local Park Providers to Metro
for Funding Under the \$25 Million Local Greenspaces Component
of a Regional Bond Measure

November 1, 1994

Park Providers in Multnomah County

Multnomah County: \$3,365,550. (est. allocation)

1. **Project:** Whitaker Ponds
Summary: Land Acquisition to create an urban natural area park along the Columbia Slough and adjacent to the old Whitaker School site in northeast Portland.
Request: \$300,000.
2. **Project:** Hogan Cedars / Johnson Creek
Summary: Land Acquisition in the vicinity of Telford Road / Springwater Corridor / Johnson Creek to create a natural area and public access site to Springwater Corridor Trail.
Request: \$300,000.
3. **Project:** Tryon Creek Linkages
Summary: Land Acquisition in the Tryon Creek watershed in southwest Multnomah County.
Request: \$300,000.
4. **Project:** Old Growth Grove
Summary: Capital Improvements to the 38 acre site which contains a remnant stand of old growth Douglas Fir and Western Red Cedar. The grove is located in northwest Multnomah County north of Forest Park. Trails, interpretive signs and a parking area will be constructed.
Request: \$150,000.
5. **Project:** Howell Territorial Park
Summary: Capital Improvements to the 73 acre site located on Sauvie Island. Activities include: renovation of restrooms to comply with Americans' With Disabilities Act (ADA); construction of a picnic shelter; pedestrian trails construction; construction of a waterfowl viewing blind; and surfacing of the parking area.
Request: \$275,000.
6. **Project:** Oxbow Regional Park
Summary: Capital Improvements to the 1,000 acre natural area located in the heart of the Sandy River Gorge (a designated National Wild and Scenic River) in east Multnomah County. Significant renovation

and improvement projects are necessary at his park. Project components include: water system upgrades and main line replacement; construction of flush toilets in several locations; extension of electrical service to new restrooms and picnic shelters; replacement of two badly deteriorated picnic shelters; and replacement of three badly deteriorated group camp shelters.

Request: \$1,250,000.

7. Project: **Burlington Bottom Wetlands**

Summary: Capital Improvements to the 428 acre wetland site located near Multnomah Channel and Sauvie Island. Project components include: develop access road and parking; and construction of trails and waterfowl blind.

Request: \$200,000.

8. Project: **M. James Glisan Boat Ramp**

Summary: Capital Improvements to this marine facility on the Columbia River located at N.E. Marine Drive and 43rd Ave. Project components include: rehabilitation of breakwater and boarding docks; new traffic circulation; renovation of parking area; and construction of restrooms.

Request: \$90,000.

9. Project: **Sauvie Island Boat Ramp**

Summary: Capital Improvements to this marine facility located on Sauvie Island along Multnomah Channel. Project components include: modify and improve the launch ramp; replace and expand boarding docks; and construct restroom.

Request: \$50,000.

10. Project: **Blue Lake Regional Park**

Summary: Capital Improvements to this 185 acre site located adjacent to the Columbia River at N.E. 223rd Ave. This project will restore and enhance up to 10 acres of wetlands located in the eastern portion of the park. Project components include: conversion of existing emergent wetland area dominated by Reed Canary Grass to a combination of pen water, islands and emergent wetlands. Boardwalks and interpretive signs will be constructed.

Request: \$205,000.

11. Project: **Springwater Corridor Trail Construction**

Summary: Capital Improvements to this "Rails to Trail" which runs 16.5 miles through southeast Portland, Gresham and then south to Boring. Project components include: trail construction from Palmsblad Road to the Clackamas County line; and development of trail heads along the entire corridor.

Request: \$250,000.

Fairview: \$168,622. (est. allocation)

1. **Project:** Fairview Creek Riparian Area
Summary: Capital Improvements and wetland enhancement work on approximately 50 acres just west of the proposed N.E. 207th connector between Glisan and Halsey. Project components include: wetland enhancement activities; construction of a handicapped accessible trail system, fishing docks, and interpretive facilities.
Request: \$168,659.

Gresham: \$1,151,628. (est. allocation)

1. **Project:** Springwater Corridor Trail Development
Summary: Capital Improvements to this "Rails to Trail." Project components include: construction of three trail heads; parking improvements at existing trail heads; rehabilitation of Linnemann Station (former trolley station) as a museum/trail information center; interpretive signs along the trail; and purchase and installation of native plants for wildlife habitat enhancement along the trail corridor.
Request: \$576,295.
2. **Project:** Fairview Creek Headwaters Enhancement at Southwest Community Nature Park
Summary: Capital Improvements and enhancement of 18 acres at the headwaters of Fairview Creek in southwest Gresham. Project components include: purchase and installation of wildlife habitat plantings; wildlife viewing blinds; interpretive signs and displays; picnic shelters; and trail construction along the perimeter of the site.
Request: \$288,148.
3. **Project:** Butler Creek Greenway Trail
Summary: Capital Improvements to a natural area in the southeast section of the city. Project components include: soft surface trail construction; and pedestrian bridge crossing over Johnson Creek.
Request: \$172,889.
4. **Project:** Kelly Creek Greenway
Summary: Acquisition to purchase environmentally sensitive open space along Kelly Creek in southeast Gresham. Approximately, 4.5 acres will be purchased with Metro funds and 14.5 acres with city funds. Metro's bond funds will leverage \$295,000. in city funds.
Request: \$90,000.
5. **Project:** Kelly Creek Greenway Trail Development
Summary: Capital Improvements will be carried out to construct a 0.40 mile soft surface trail along Kelly Creek in southeast Gresham.
Request: \$25,259.

Portland: (\$7,401,377. est. allocation)

1. **Project:** Terwilliger-Marquam Natural Area in Southwest Portland
Summary: Acquisition of undeveloped upland forest, currently only partially protected by Terwilliger Parkway design guidelines and by the City's environmental conservation overlay zone.
Request: \$1,500,000.
2. **Project:** Columbia Slough and Johnson Creek Corridor
Summary: Acquisition of land, natural areas and wildlife habitat sites along, adjacent and near the Columbia Slough in north and northeast Portland, and Johnson Creek in southeast Portland.
Request: \$2,000,000.
3. **Project:** Locally Significant Natural Areas
Summary: Acquisition of relatively small natural areas throughout the city. Many areas, particularly in southwest Portland, are threatened by development. An innovative greenspace project such as a greenway connecting parks, community centers and open space in inner northeast Portland is also needed.
Request: \$1,150,000.
4. **Project:** Hoyt Arboretum, Leach Botanical Garden and Crystal Springs Rhododendron Garden
Summary: Acquisition of land adjacent to the above listed gardens in west and southeast Portland. All three gardens have land acquisition opportunities which need immediate attention.
Request: \$1,000,000.
5. **Project:** Regional Trails (e.g. 40-Mile Loop and Willamette Greenway)
Summary: Acquisition of trail right-of-way and Capital Development of major trails in the city. These may include, but are not limited to 40-Mile Loop and Willamette Greenway.
Request: \$1,250,000.
6. **Project:** Natural Areas Capital Improvement Projects located at Forest Park, Powell Butte, Oaks Bottom, and locations along the 40-Mile Loop Trail and Willamette Greenway
Summary: Capital Improvements will include: making the sites fully accessible; trail head improvements; new entrances; interpretative facilities; and resource/habitat enhancement and restoration.
Request: \$500,000.

** Portland's Local Share Project List comes to 17 sites. This is due to subareas and sites listed in Project No. 2, 3, 4, 5, and 6.

Troutdale: \$255,867. (est. allocation)

1. Project: **Beaver Creek Greenway Land Acquisition**
Summary: Acquisition of land at several sites in the Beaver Creek corridor located in the eastern part of the city and near the Sandy River.
Request: \$100,000.
2. Project: **Beaver Creek Greenway Trail Improvements**
Summary: Capital Improvements in the Beaver Creek corridor to develop a trail and pedestrian bridge.
Request: \$25,000.
3. Project: **Beaver Creek Riparian Zone and Watershed Habitat Restoration Activities**
Summary: Capital Improvements in the watershed to remove invasive exotic plants, and to replace them with native vegetation. Erosion will be lessened and the banks of the creek will be stabilized.
Request: \$130,000.

Wood Village: \$168,622. (est. allocation)

1. Project: **Wood Village City Park**
Summary: Capital Improvements to expand and develop the city's park as a greenspace. The expanded area is 12 acres in size and will be purchased by non-Greenspaces funds. Improvements to be funded by Metro's bond measure include: trails and bridge construction; pond construction; purchase and installation of trees and shrubs; parking improvements; and installation of fences and drainage.
Request: \$168,622.

Park Providers in Clackamas County

Clackamas County: \$1,953,930. (est. allocation)

1. **Project: Springwater Corridor Trail**
Summary: Acquisition of land to fill the "missing gap" along the trail in Boring. Following the acquisition, the trail would be in public ownership for a continuous 16.5 miles between Portland at S.E. McLoughlin Blvd. and Boring.
Request: \$130,000.
2. **Project: Barton Park Quarry Reclamation**
Summary: Capital Improvements to Barton Park on the Clackamas River and near the Springwater Corridor Trail will include: development of an overnight campground and day use areas in the reclaimed area.
Request: \$750,000.
3. **Project: East Urban Park Acquisition: Damascus Area**
Summary: Acquisition of Land near Damascus to create a much needed park in a rapidly developing area of the county. Approximately 25-50 acres will be purchased.
Request: \$750,000.
4. **Project: Clackamas River North Bank Park Site**
Summary: Acquisition of Land to create a new park site along the proposed North Bank Greenway on the Clackamas River. This would be a major natural area site on the proposed trail.
Request: \$350,000.

**North Clackamas Parks and Recreation District: \$1,086,217. (est. allocation)
(outside of Milwaukie)**

1. **Project: Kellogg Creek Natural Area**
Summary: Acquisition of land near Jennings Ave. along Kellogg Creek to create a natural area.
Request: \$155,000.
2. **Project: Boardman Slough Wetland Park**
Summary: Acquisition of land along Boardman Slough near Jennings Ave. and Boardman Ave. just north of Gladstone to create a wetland park.
Request: \$70,000.
3. **Project: Mt. Talbert**
Summary: Acquisition of land on the top and east side of Mt. Talbert which is located just south of Sunnyside Rd. and east of I-205. Approximately, 15 acres will be acquired.
Request: \$300,000.

4. **Project:** **Portland Traction Company (PTC) Right-of-Way**
Summary: Acquisition of 7 miles of right-of-way of rail line (former trolley line) from Milwaukie to Gladstone. A trail for pedestrian and bike purposes would be developed. The trail would ultimately be connected to the Springwater Corridor Trail and Willamette Greenway and downtown Portland.
Request: \$571,020.

Gladstone: \$163,352. (est. allocation)

1. **Project:** **Meldrum Bar Park**
Summary: Capital Improvements at this park along the Willamette River. Project components include: restoration of riparian corridor along the Willamette River; and construction of picnic shelters and restrooms.
Request: \$63,352.
2. **Project:** **Cross Memorial Park**
Summary: Capital Improvements to build a pedestrian and bicycle trail.
Request: \$15,000.
3. **Project:** **Glen Echo Wetlands**
Summary: Acquisition and Capital Improvements to expand and improve this wetlands park. Project components include: acquisition of land containing wetlands and second growth timber; construction of foot paths, benches, and interpretive signage.
Request: \$85,000.

Happy Valley: \$36,767. (est. allocation)

1. **Project:** **Mt. Scott Creek Trail**
Summary: Capital Improvements for trail construction. The city's main park would be connected to Sunnyside Rd. via this pedestrian and bicycle trail.
Request: \$18,767.
2. **Project:** **Scott View Nature Park**
Summary: Capital Improvements to construct a 1.5 mile trail within the city's nature park located on the southeast slope of Mt. Scott.
Request: \$18,000.

Lake Oswego: \$725,895. (est. allocation)

1. **Project:** **West Waluga Park Trail**
Summary: Capital Improvements to construct trails: along the perimeter of this natural area/wetlands park; and to connect the park with adjacent neighborhoods.
Request: \$180,000.

2. **Project:** Roehr Park Pathway Extension / Willamette Greenway: Acquisition
Summary: Land Acquisition along the Willamette River for a trail.
Request: \$242,637.
3. **Project:** Roehr Park Pathway Extension / Willamette Greenway: Capital Improvements
Summary: Capital Improvements to extend an existing trail along the park and Willamette River Greenway.
Request: \$83,750.
4. **Project:** Trail Connection Between Lushcer Farm and Cook's Butte: Acquisition
Summary: Land Acquisition to develop a trail connecting Cook's Butte natural area to Luscher Farm park in the southern part of Lake Oswego.
Request: \$60,900.
5. **Project:** Trail Connection Between Luscher Farm and Cook's Butte: Capital Improvements
Summary: Capital Improvements to construct a trail between Cook's Butte natural area to Luscher Farm park in the southern part of Lake Oswego.
Request: \$52,500.
6. **Project:** Trail Project for Canal Acres Natural Area
Summary: Capital Improvements to construct a trail in this newly acquired actual area which contains a forested wetland. Canal Acres Natural Area would be connected to Bryant Woods Park by this new trail.
Request: \$105,750.

Milwaukie: \$363,473. (est. allocation)

1. **Project:** Milwaukie Waterfront
Summary: Acquisition of land along the Willamette River at the confluence of Johnson Creek. Approximately 2.5 acres are planned for purchase. The location is just west of McLoughlin Blvd. and would be a major open space on a proposed "rails to trail" project.
Request: \$300,000.
2. **Project:** Kellogg Lake
Summary: Acquisition of land west of Kellogg Lake and east of McLoughlin Blvd. The new purchase would be added adjacent property already owned by the city.
Request: \$23,000.
3. **Project:** Springwater Corridor / Johnson Creek
Summary: Acquisition of land located between Johnson Creek and the Springwater Corridor Trail. The land would be used as natural areas in a linear park and/or trail head sites.
Request: \$25,000.

4. **Project: Rosewell Wetland Enhancement**
Summary: Capital Improvements to a storm water detention pond to enhance its wildlife habitat potential. Native vegetation will be planted.
Request: \$5,000.
5. **Project: Willow Place Wetland Enhancement**
Summary: Capital Improvements to a storm water detention pond to enhance its wildlife habitat potential. Native vegetation will be planted.
Request: \$5,000.
6. **Project: Ardenwald to Springwater Corridor**
Summary: Capital Improvements to construct a trail connecting a city street (SE 28th) in the Ardenwald neighborhood to the Springwater Corridor Trail.
Request: \$5,000.

Oregon City: \$279,433. (est. allocation)

1. **Project: High Rocks River Bank**
Summary: Acquisition of Land to create a city park on the south bank of the Clackamas River between old 82nd Drive and I-205.
Request: \$20,000.
2. **Project: Barclay Hills Park Trails**
Summary: Capital Improvements to develop nature trails within the upper reaches of Newell Creek Canyon.
Request: \$20,000.
3. **Project: Clackamette Park**
Summary: Capital Improvements at Clackamette Park which is located at the confluence of the Clackamas and Willamette rivers. Project components include: picnic shelters, restrooms and parking area improvements.
Request: \$223,000.
4. **Project: Clackamette Park Fishing Dock**
Summary: Capital Improvement at Clackamette Park which is located at the confluence of the Clackamas and Willamette rivers. Project consists of construction of a fishing dock on the Clackamas River at the park.
Request: \$16,000.

Rivergrove: \$5,980. (est. allocation)

1. **Project: Tualatin River Access / Boat Ramp**
Summary: Capital Improvement to repair the boat ramp at the city park on the Tualatin River located just off S.W. Dogwood Road.
Request: \$5,980.

West Linn: \$347,190. (est. allocation)

1. **Project:** Nature Park in Bolton Community / Additions to Burnside Park
Summary: Acquisition of Land to purchase approximately 8 acres of natural area property adjacent to Burnside Park an existing 12 acre nature park.
Request: \$347,190.

Wilsonville: \$226,908. (est. allocation)

1. **Project:** Memorial Park / Willamette Greenway
Summary: Capital Improvements to construct a pedestrian and bicycle trail from city neighborhoods / Wilsonville Rd. or Memorial Drive to the park and the Willamette River Greenway.
Request: \$100,000.
2. **Project:** Restoration Projects at the City Four Public Schools
Summary: Capital Improvements at the two primary, one middle, and one high school located in the city. Two major creeks (Boeckman and Mill) flow through the school properties. Project activities include: wetlands and stream bank restoration (e.g. removing blackberries and replanting with native vegetation for wildlife habitat); erosion control; and purchasing interpretive signs.
Request: \$20,000.
3. **Project:** Wilsonville City Trail System
Summary: Capital Improvements to complete a city-wide trail system which would connect the city's schools to natural areas, parks and other trails.
Request: \$56,000.
4. **Project:** Gordon's Run Open Space on Willamette Greenway
Summary: Capital Improvements to this open space area which is on the Willamette River Greenway and adjacent to the Charbonneau District. Project components include: trail construction; pedestrian access to Charbonneau; and purchase of benches.
Request: \$46,000.
5. **Project:** Memorial Park Trail
Summary: Capital Improvements to begin construction of a trail in the park. Project components include clearing of brush to delineate the trail.
Request: \$5,000.

Park Providers in Washington County

Washington County: \$809,814 (est. allocation)

1. **Project:** Henry Hagg Lake Park / Scoggins Valley Park
Summary: Capital Improvements at the park will include: construction of six individual picnic sites and one group picnic shelter; construction of restroom facilities; and parking improvements.
Request: \$150,720.

2. **Project:** Greenspaces Acquisitions in Bethany, Reedville, Cedar Mill and/or Bull Mountain
Summary: Acquisition of land to establish natural area parks in these geographic areas within the unincorporated portions of the county. Average assessed value for developable parcels in these areas is approximately \$100,000 per acre. Average assessed value for wetlands is approximately \$5,000 per acre in these areas.

Metro staff will be working with county staff to better determine opportunity areas for acquisition during the next few months.

Request: \$659,094.

Tualatin Hills Park and Recreation District: \$2,319,472. (est. allocation)

Project List No. I (if THPRD Bond measure on 11-8-94 ballot does not pass)

1. **Project:** Tualatin Hills Nature Park Additions
Summary: Land Acquisition of approximately 22 acres to expand the existing nature park.
Request: \$880,000.

2. **Project:** Hart Road Natural Area Park Acquisition
Summary: Land Acquisition of approximately 18 acres to create a new natural area park near S.W. Hart Road in Beaverton.
Request: \$720,000.

3. **Project:** Beaverton's Johnson Creek Corridor Acquisition
Summary: Land Acquisition of approximately 18 acres in the Johnson Creek corridor.
Request: \$720,000.

Project List No. II (if THPRD Bond measure on 11-8-94 ballot passes)

1. **Project:** Beaverton's Johnson Creek Corridor Acquisition
Summary: Land Acquisition of approximately 18 acres in the Johnson Creek corridor.
Request: \$720,000.

2. **Project:** Koll Center Wetland
Summary: Acquisition and Capital Improvements at this site. Project components include: purchase of right-of-way for access to the wetland from adjacent park properties; construction of a pathway, viewing platform and interpretive signage.
Request: \$150,000.
3. **Project:** Cedar Mill Creek Corridor Acquisition
Summary: Land Acquisition of approximately 22 acres near the Sunset Highway and Cornell Road.
Request: \$880,000.
4. **Project:** Fanno Creek Greenway Trail Construction and Interpretive Signs
Summary: Capital Improvements including trail construction and purchase of interpretive signs. The trail would connect Fanno Creek Park to neighborhoods and continue pathway improvements on Fanno Creek.
Request: \$170,000.
5. **Project:** Golf Creek Corridor Acquisition
Summary: Land Acquisition of approximately 10 acres in the Golf Creek Corridor which is north of the Sunset Highway and west of Sylvan.
Request: \$400,000.

Beaverton: \$1,404,794. (est. allocation)

1. **Project:** Johnson Creek Corridor / Acquisition Area #1
Summary: Land Acquisition of approximately 18.14 acres of outstanding wetlands and upland forest along Johnson Creek west of S.W. Murray Blvd. and north of S.W. Hart Rd.
Request: \$725,600.
2. **Project:** Johnson Creek Corridor / Acquisition Area #2
Summary: Land Acquisition of approximately 9.61 acres of wooded wetlands and upland conifer forest in the western part of the city.
Request: \$384,400.
3. **Project:** Stonegate Woods
Summary: Land Acquisition of approximately 7 acres of wooded wetlands and upland conifer forest along Willow Creek in the northwestern part of the city.
Request: \$280,000.
4. **Project:** Forest Glen Park / Hiteon Creek
Summary: Capital Improvements in this park/stream corridor include restoration activities. Native trees and plants will be installed.
Request: \$14,700.

Cornelius: \$155,845. (est. allocation)

City of Cornelius Response to Metro

The city of Cornelius chose not to submit a list of local Greenspace and trail projects to Metro. The city does not support the regional Greenspaces Bond Measure. The City also stated in its October 27, 1994 letter to Metro, "If the measure should pass, the Cornelius City Council asks that bond assessments be structured so as to exempt Cornelius taxpayers from that portion of debt redemption representing "local" projects; that Cornelius taxpayers be assessed **only for regional projects**. If it is determined that debt cannot be spread in that manner, then the City of Cornelius will insist that its citizens be granted a proportionate share of the local project fund to in turn allocate to qualified community projects." (See attached letter from the city of Cornelius.)

Metro Regional Parks and Greenspaces Staff Recommendation

Metro's Guidelines Require Local Park Providers to Submit A List of Local Greenspace and Trail Projects by November 1, 1994 to Metro in order to be considered for funding under the regional bond measure.

All other park providers have responded with lists of local projects.

Staff recommends that the estimated local share allocation of \$155,845 for Cornelius be removed from the \$25 million for local greenspace and trail projects in the bond measure. Further, the city of Cornelius cannot apply for local share funds next year if the bond measure were to pass.

As to the city of Cornelius' request on exempting its taxpayers from the local share part of the bond measure, the Metro Finance and Legal Departments will have to respond.

Durham: \$18,934. (est. allocation)

1. Project: **Durham City Park Trail**
Summary: Capital Improvements to construct a trail and bridge in Durham City Park.
Request: \$18,934.

Forest Grove: \$339,364. (est. allocation)

1. Project: **David Hill Forest Park / Natural Area**
Summary: Land Acquisition to purchase 5 to 10 acres to create a natural area park in the northwestern section of the city.
Request: \$250,000.
2. Project: **Gales Creek Linear Park**
Summary: Land Acquisition of property along Gales Creek on the southwest edge of the city.
Request: \$39,364.

3. **Project: Fernhill Wetlands**
Summary: Capital Improvements to Fernhill Wetlands adjacent to the Tualatin River. Project components include: construction of an interpretive center and science education center; the building of trails and trail heads.
Request: \$50,000.

Hillsboro: \$968,572. (est. allocation)

1. **Project: Noble Woods Park**
Summary: Capital Improvements to develop this 37 acre nature park which is on Rock Creek. Project components include, but not limited to: construction of access drives, parking areas, shelters, trails, viewing platforms/overlooks, signage and fencing.
Request: \$350,000.
2. **Project: Rood Bridge Road Park**
Summary: Capital Improvements to develop this 61 acre park site at the confluence of Rock Creek and the Tualatin River. Project components include, but not limited to: construction of access drives, parking areas, shelters, trails, viewing platforms/overlooks, signage, and canoe launch; site work and utilities work; and habitat restoration activities.
Request: \$450,000.
3. **Project: Rock Creek Property Acquisition**
Summary: Land Acquisition of properties in the Rock Creek corridor to augment existing public ownership.
Request: \$168,572.

Sherwood: \$80,835. (est. allocation)

1. **Project: Cedar Creek Greenway: Acquisition**
Summary: Land Acquisition of properties in the Cedar Creek riparian zone and flood plain.
Request: \$40,417.
2. **Project: Cedar Creek Greenway: Trail Construction**
Summary: Capital Improvements to construct a trail in the greenway. The trail would be a combination of hard surface and wooden boardwalk.
Request: \$40,418.

Tigard: \$755,923. (est. allocation)

1. **Project: Greenway Trail Construction**
Summary: Capital Improvements to develop and construct trails in at least

two greenway areas in the city (e.g. Fanno Creek and Summer Creek).

Request: \$377,500.

2. **Project: Natural Area Park**

Summary: Land Acquisition of approximately 7.5 acres of forest land within the city to develop a nature park.

Request: \$377,500.

Tualatin: \$444,897. (est. allocation)

1. **Project: Tualatin River Greenway Acquisition**

Summary: Land Acquisition of parcels on the south bank of the Tualatin River Greenway. The new purchases would complement the existing greenway and park on the Tualatin River within the city's urban growth boundary area.

Request: \$444,897.

REGIONAL FACILITIES COMMITTEE REPORT

RESOLUTION NO. 94-2049, MODIFYING THE SUBMISSION TO THE VOTERS OF A GENERAL OBLIGATION BOND INDEBTEDNESS TO PROCEED WITH THE ACQUISITION OF LAND FOR A REGIONAL SYSTEM OF GREENSPACES

Date: November 4, 1994

Presented by: Councilor Hansen

COMMITTEE RECOMMENDATION: At its November 4, 1994 meeting the Regional Facilities Committee voted 4-0 to recommend Council adoption of Resolution No. 94-2049. Councilors Hansen, McFarland, Moore, and Washington voted in favor. Councilor Gates abstained, saying that one of the potential local share properties was adjacent to his home, and he abstained to avoid a potential conflict of interest.

COMMITTEE DISCUSSION/ISSUES: Regional Parks and Greenspaces Director Charlie Ciecko presented the staff report. He said this resolution revises the Council's earlier resolution authorizing a bond measure of \$138.8 million (94-2011A). Changes include deletion of the Fairview Creek and Lake properties, at the recommendation of Councilor McFarland following her discussions with representatives of the City of Fairview and those who supported acquisition of those areas. Further changes include delineation of the local share projects submitted by local parks providers, and also a series of technical changes to the resolution and its exhibits. The staff recommends reducing the amount of the measure by the \$2.8 million estimated for the Fairview Lake and Creek area, which with corresponding reductions in bond issuance and other ancillary costs, will make the total for the measure \$135.6 million.

Councilor McFarland reported on her discussions with interested parties regarding the Fairview properties. She said it was difficult to resolve the issue, but that the City of Fairview (represented by Councilor Roger Vonderharr) has planned for only 8 acres less than was proposed for the greenspaces acquisition, and Fairview has committed in writing to recognize this area as a regional resource and include it in their parks and open spaces plan. She said she was assured it will be treated as if it were a regional greenspaces resource. As part of the agreement to delete this area from the acquisition list, Councilor Vonderharr agreed to sponsor a Fairview City Council resolution in support of the Greenspaces bond measure and write letters to the other three East Multnomah County cities advising them that this issue had been resolved to Fairview's satisfaction.

Councilor Moore asked if Fairview would be working with the advocates for including the areas in the regional Greenspaces system. Councilor McFarland said there is considerable fragmentation on this issue in the area, but that she expected the groups would work together although the advocates are not sure what their future actions will be.

Councilor Moore suggested adding back \$1 million of the \$2.8 million reduction, dedicated to acquisition of the Forest Park properties. Mr. Cieccko said the staff had discussed whether to reallocate the money, and concluded that if money were to be reallocated it should be for a site in the same geographical area. Since there is no site in the Fairview area that has gone through the process, it would be detrimental to the process and to the integrity of the entire measure to add a site that was not previously identified. He added that he supports reducing the size of the measure in order to keep it as "lean" as possible; for all those reasons, he recommends not adding any money back. Councilor Washington said he agreed with Mr. Cieccko, saying this situation is delicate and should be left alone at this point.

Mr. Cieccko and Senior Regional Planner Mel Huie discussed the local projects list. Mr. Huie described the projects, adding that all but one of the 25 local parks providers submitted requests. Councilor Washington asked if Metro would be administering the funds allocated for Multnomah County. Mr. Cieccko said that is the intention.

Mr. Huie referred to a letter from the City Manager of Cornelius, stating the City does not support the bond measure and is therefore not submitting a list of local share projects. The letter further asked whether Cornelius could submit a request for local share funds if the measure passes. Mr. Huie noted that Councilor McLain had discussed this issue with representatives of Cornelius; Mr. Huie asked the committee for direction on Cornelius' request. Mr. Cieccko discussed this matter, saying that the credibility of Metro and of the process would be compromised if Cornelius' request were granted. The committee directed staff to draft a letter to Cornelius saying that if the measure passed, its residents would pay the tax and the City would not receive local share funds.

Mr. Cieccko recommended the measure be reduced by the \$155,000 that would have been allocated to Cornelius, so the new total in the measure would be \$135.5 million. Mr. Cieccko and Senior Assistant Counsel Larry Shaw discussed technical changes to the resolution and its exhibits that still needed to be made and asked the committee for its approval to make those changes prior to the November 10 Council meeting; the committee agreed. One of the issues to resolve is whether to reduce the measure by the \$155,000 or keep it at the \$135.6 million level with a full \$25 million local share allocation. Mr. Shaw said a reason to keep it at the higher amount is that the wording in the ballot title would be affected if the \$25 million amount is reduced to \$24.845 million or \$24.9 million; changing that wording would be detrimental to the ability to explain the measure within the statutory restrictions on words and syllables.

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF MODIFYING THE)	RESOLUTION NO. 94-2049-A
SUBMISSION TO THE VOTERS OF A)	
GENERAL OBLIGATION BOND)	Introduced by Rena Cusma,
INDEBTEDNESS TO PROCEED WITH THE)	Executive Officer
ACQUISITION OF LAND FOR A)	
REGIONAL SYSTEM OF GREENSPACES)	

WHEREAS, Metro has taken a leadership role in identifying remaining natural areas in the region and planning for their protection or potential acquisition; and

WHEREAS, Such activities have been and will continue to be coordinated with the affected federal, state and local governments and citizens in the region; and

WHEREAS, Numerous planning efforts, studies and recommendations have been proposed over the past 90 years to develop a system of interconnected greenspaces for the Portland/Vancouver region; and

WHEREAS, On June 28, 1990, by Resolution No. 90-1261, the Metro Council established the Greenspaces Policy Advisory Committee to assist the Council in coordinating its Natural Areas Planning Program and to develop a regional consensus in the development of a Metropolitan Greenspaces Master Plan; and

WHEREAS, On September 26, 1991, the Metro Council adopted Regional Urban Growth Goals and Objectives by Ordinance No. 91-418B, including Objective 9: Natural Areas, Parks, and Wildlife Habitat which calls for a regional open space system linking public and private open spaces, trails, recreational and wildlife corridors; and

WHEREAS, In July 1992 the Metro Council adopted the Metropolitan Greenspaces Master Plan by Resolution No. 92-1637; and

WHEREAS, The Metropolitan Greenspaces Master Plan recommends that Metro seek a regional funding mechanism to assemble, through acquisition and other strategies, and develop a regional greenspaces system and also assume operations and management responsibility for components of the system in cooperation with local governments; and

WHEREAS, On July 23, 1992, the Metro Council submitted a \$200 million General Obligation bond measure in Resolution No. 92-1939A for the acquisition of greenspaces that did not pass; and

WHEREAS, The voters approved the 1992 Metro Charter which specifically authorizes Metro to acquire, develop, maintain and operate a regional system of parks, open spaces and recreational facilities; and

WHEREAS, The Metro Council approved an intergovernmental agreement with Multnomah County which transferred the Parks Services Division to Metro; and

WHEREAS, The Metro Council formed the Metropolitan Greenspaces Blue Ribbon Committee by Resolution No. 94-1942 to seek advice and evaluation of proposals for a new bond measure for acquisition of greenspaces; and

WHEREAS, Both the Greenspaces Policy Advisory Committee and the Metropolitan Greenspaces Blue Ribbon Committee recommended a General Obligation bond measure for acquisition of greenspaces in the range of \$136-\$139 million, including up to \$25 million for local government greenspaces projects; and

WHEREAS, An initiative on the November 1994 ballot, if adopted, could change the first 1995 election date from March 1995 to May 1995, or some other date; and

WHEREAS, The Council on July 28, 1994, adopted Resolution No. 94-2011A submitting to the voters a general bond indebtedness in the amount of \$138.8 million to proceed with the acquisition of land for a regional system of greenspaces; and

WHEREAS, The City of Fairview has acknowledged the regional significance of Fairview Creek and Fairview Lake; and

WHEREAS, The City of Fairview has guaranteed the protection of Fairview Creek and Fairview Lake outside the need for use of Metro funds; and

WHEREAS, Deleting Fairview Creek and Fairview Lake as a target area for acquisition with General Obligation bond funds will result in a savings; and

WHEREAS, Local governments have submitted a list of proposed greenspace projects to Metro for inclusion in the local program to be funded with the General Obligation bonds as provided in Resolution No. 94-2011A; and

WHEREAS, The City of Cornelius was the only local government which declined to submit any proposed greenspace projects for the local program in this bond measure, thereby waiving participation in this program; and

WHEREAS, It is appropriate to modify the amount of the bond measure, the ballot title and the description of the bond measure to reflect the deletion of Fairview Creek and Fairview Lake and the list of local government greenspace projects; now, therefore,

BE IT RESOLVED,

1. That the Metro Council hereby submits to the qualified voters of the District the question of contracting a General Obligation bond indebtedness of \$135.5 million for greenspaces, including up to \$25 million for local government greenspace projects as

described in Exhibit "B-3," ~~excluding an allocation for the City of Cornelius.~~ The bonds shall mature over a period of not more than 30 years.

2. That the measure shall be placed on the ballot for the General election held on the 28th day of March 1995 ~~or the earliest legally available election date in 1995 thereafter.~~

3. That ~~the District shall cause this~~ Resolution and the Ballot Title attached as Exhibit "A" ~~to~~ shall be submitted to the Elections Officer, the Tax Supervising and Conservation Commission, and the Secretary of State in a timely manner as required by law.

4. That the Executive Officer, pursuant to ORS 251.305 and Metro Code Chapter 9.02, shall transmit this Measure, Ballot Title, an Explanatory Statement and arguments for or against, if any, to the County Elections Officers for inclusion in any county voters' pamphlets published for the first election date in 1995.

5. ~~That~~ The question, measure description and ballot title authorized by this Resolution ~~shall supersede~~ amends the question, measure description and ballot title approved by the Council pursuant to Resolution No. 94-2011A.

ADOPTED by the Metro Council this _____ day of _____, 1994.

Judy Wyers, Presiding Officer

gl
11706

EXHIBIT "A"

Bond Measure for Resolution No. 94-2049

- "Caption: Bonds to buy open space for wildlife, parks and trails."
- "Question: Shall Metro issue \$135.5 million of general obligation bonds to finance land for open space, parks and trails? If the bonds are approved, they will be payable from taxes on property or property ownership that are not subject to the limits of section 11b, Article XI of the Oregon Constitution."
- "Summary: Buys land to preserve an open space network. More public green space will be preserved for our growing population. Will curb loss of natural areas to help protect water quality. Will save wildlife habitat near urban growth. Will add outdoor recreation options and improvements. Trails will link open spaces. Up to \$25 million will go to local governments for open space and trails. Bonds mature in not more than thirty years. Bond cost estimate is ~~up to~~ ~~about~~ twenty-two cents per one thousand dollars of assessed value."

Exhibit "B"
GREENSPACES ACQUISITION BOND MEASURE

The basis for this land acquisition program is the 1992-Metropolitan Greenspaces Master Plan. The Master Plan is the growth management strategy which details the vision, goals and organizational framework of a regional system of natural areas, open space, trails and greenways for wildlife and people. The primary objective of the Master Plan is protection of natural resource areas in the public interest. The analysis is based on watersheds or stream basins to encourage review of the ecosystem in each part of the region. The Master Plan includes 1989 inventories and maps of 109,000 acres of then existing natural areas in and near the Metro boundaries. In 1989, approximately 9,200 acres were in public ownership. Nearly half of the publicly-owned acreage is located in Forest Park.

Metro estimates that the Portland-Vancouver metropolitan area will grow by more than 1.1 million people by the year 2040. More homes and businesses will be built to serve this anticipated growth. As communities continue to develop, the land supply available for open space and parks will be smaller and generally more expensive to purchase. If the region is to have parks and open space areas in the future, planning and funding priorities are needed now to reflect the importance of greenspaces. The protection, acquisition and active stewardship of greenspaces must become just as important as planning transportation, water, sewer and other basic infrastructure.

One goal of the Master Plan is to improve water quality. ~~Water quality in the region~~ which is degraded as natural areas are lost. Retaining forested areas on slopes minimizes erosion that pollutes streams. Wetlands and floodplains hold runoff allowing plants and micro-organisms to biologically filter pollutants. Natural areas with riparian corridors will be purchased and preserved. Restoring native vegetation along these waterways will improve water quality.

The Master Plan identifies regional trails and regional wildlife corridors. The trails provide means of human-powered access to commerce, recreation and natural areas. This includes links between parks, local trails and local communities and access to regionally significant parklands and natural areas. Wildlife corridors protect habitat for maintaining biological diversity. Linked habitat is important for species that reside in and pass through the region along regular migratory routes.

From the Master Plan inventory a number of existing large acre sites throughout the region were designated as regionally significant open space protection areas. These areas would be used to provide and protect open space and for passive recreational activities, including but not limited to, picnicking, hiking, bicycling, camping, bird watching, and boating. In 1992, these sites were estimated to be 9,962 acres, based on the 1989 studies. Over 3,000 acres were located in each county within Metro's boundaries. The 1992 measure proposed issuing \$200 million in bonds for acquisitions from 57 of these areas and the region-wide trail network identified in the Metro Plan.

This referral to the voters of \$135.5 million in general obligation bonds is based on advisory groups recommendations. **This proposal has three components.** It proposes acquisitions from 14 of the regionally significant areas (approximately 5,982 acres) **plus** regional trail segments from the Master Plan **plus local open space and trail projects.** The inventory in these target areas has been reviewed in 1994.

The following are the 14 regionally significant natural areas and estimated acreages:

Willamette River Greenway - 1,103	East Buttes/Boring Lava Domes - 545
Willamette Narrows	Newell Creek Canyon - 370
Canemah Bluffs	Sandy River Gorge - 808
Cathedral Park to railroad bridge	Cooper Mountain - 428
Oaks Bottom to OMSI	Buffer and expansion of Forest Park - 320
West side of Multnomah Channel	
Jackson Bottom and McKay Creek/ Dairy Creek Addition - 333	Gales Creek - 775
Tonquin Geological area - 277	Columbia Shoreline - 95
Tualatin River Greenway, access points - 266	Rock Creek - 300
Clear Creek Canyon - 342	Tryon Creek linkages - 20

The following are the five regionally significant trail segments targeted for acquisition:

Peninsula Crossing Trail (Improvements only)
Fanno Creek Greenway
Sauvie Island to Beaverton/Hillsboro Trail
Clackamas River Greenway (north bank)
Beaver Creek Canyon Greenway (Troutdale)

They will be the first priority for acquisitions from the bond proceeds. Other regionally significant open spaces and regional trails identified in the Master Plan may be acquired if target areas become degraded, cost prohibitive or otherwise infeasible as determined by the Metro Council after a public hearing. New target areas shall be selected to retain a regional balance of sites acquired. In addition, some new opportunities may arise to acquire natural resource areas not in the Master Plan if funding permits. These will not be approved unless the Master Plan is first amended by the Metro Council after a public hearing on the amendment.

There are various means intended to be used to secure rights to natural resource land. This will include outright purchase of title to the land with the assistance of outside professional realtors. However, other methods insure preservation of the character of the land as open space and may allow its use by the public. Purchase through a nonprofit land preservation organization may enable the program to secure land at below market rates due to the

favorable tax benefits that accrue to sellers. Easements, rather than full title to the land, can be donated or sold by a landowner. Donations, bequests and grants will be sought to enable the program to protect and acquire more natural resource land.

In addition to the regional areas and trails, \$25 million of bond proceeds will be used to buy and make capital improvements on lands for local open spaces and trails. These purchases and improvements will be made by cities, counties and park districts which provide parks services. The local governments shall be permitted to pay administrative costs associated with land acquisition and capital improvements from this local share of bond proceeds or from their own resources. Intergovernmental agreements between Metro and the park providers will be used to assure that the funds are expended for greenspaces related activities. Interests in land acquired from this local share would be for regionally or locally significant natural areas, open space, trails and greenways, including accessible waterways, that function for both wildlife and people. Capital improvements would be for restoration or enhancement of natural areas, trail construction, access facilities, public use facilities and environmental education facilities. Ownership of lands will be consistent with the Greenspaces Master Plan. Provision must be made for lands acquired with the local share to be maintained for its intended recreational, natural area or trail activities.

It is important to identify local projects to be funded and their estimated costs in time to inform the voters prior to the vote on this ballot measure. Therefore, a list of local projects with estimated costs matching each provider's pro rata share has been delivered to Metro. The list of local projects, the sponsoring local government and the estimated acreage are:

Clackamas County	
Springwater Corridor Trail	Land acquisition to complete trail near Boring
Barton Park Quarry Reclamation	Capital improvements of Barton Park; restoration and campground
Damascus Greenspace	Acquire 25-30 acres in the Damascus area for a park
Clackamas River North Bank Park	Acquisition of park land along the proposed greenway trail
Kellogg Creek Natural Area	Natural area acquisition near Jennings Avenue
Boardman Slough Wetland Park	Land acquisition for a wetland park near Gladstone
Mt Talbert	Acquire 15 acres on top and east slope; south of Sunnyside Rd.
Portland Traction Company Right-of-Way	Acquire about 7 miles of rail line between Milwaukie and Gladstone
Meldrum Bar Park, Gladstone	Riparian restoration and picnic shelters of this Willamette River park
Cross Memorial Park, Gladstone	Trail improvements
Glen Echo Wetlands, Gladstone	Land addition to wetland park; trails
Mt. Scott Creek Trail, Happy Valley	Trail construction to provide park access from Sunnyside Road

Scott View Nature Park, Happy Valley	Trail construction
West Waluga Park Trail, Lake Oswego	Perimeter trail and access points around natural area park
Roehr Park Willamette Greenway, L. Oswego	Acquire land and construct trail along park and greenway
Lusher Farm / Cook's Butte Trail, L. Oswego	Acquire land and construct trail between parks
Canal Acres Natural Area, Lake Oswego	Trail construction connecting to Bryant Woods Park
Milwaukie Waterfront	Acquire about 2.5 acres at the confluence of Johnson Creek
Kellogg Lake, Milwaukie	Acquire land west of Kellogg lake and east of McLoughlin Blvd.
Springwater Corridor, Milwaukie	Acquire land between Johnson Creek and the Springwater Trail
Rosewell Wetland, Milwaukie	Natural habitat enhancements to a stormwater detention pond
Willow Place Wetland, Milwaukie	Natural habitat enhancements to a stormwater detention pond
Ardenwald to Springwater Corridor, Milwaukie	Trail construction to connect Ardenwald neighborhood to Springwater
High Rocks River Bank, Oregon City	Acquire park land on south bank of the Clackamas River
Barclay Hills Park, Oregon City	Nature trail construction in the upper reaches of Newell Creek Canyon
Clackamette Park, Oregon City	Picnic shelters, restrooms, fishing dock
Tualatin River Access, Rivergrove	Boat ramp improvement at city park near SW Dogwood Road
Burnside Park, West Linn	Acquire 8 acres of natural area adjacent to city park on Willamette R.
Memorial Park, Wilsonville	Trail construction in park and to the Willamette River Greenway
Boeckman and Mill Creek, Wilsonville	Habitat restoration along creeks at four public schools in area
Wilsonville City Trail System	Capital improvements to complete city trail system to natural areas
Gordon's Run Open Space, Wilsonville	Trail construction along Willamette Greenway near Charbonneau
Washington County	
Henry Hagg Lake / Scoggins Valley Park	Six individual picnic sites, one group picnic shelter, restrooms
Bethany, Reedville, Cedar Mill, Bull Mt. Parks	Acquire land to establish small natural area parks
Tualatin Hills Nature Park	Acquire 22 acres to add to existing park
Koll Center Wetland	Acquire right-of-way access, trail construction, viewing platform
Cedar Mill Creek Corridor	Acquire about 22 acres near Sunset Highway and Cornell Road
Golf Creek Corridor	Acquire about 10 acres west of Sylvan and north of Sunset Highway
Fanno Creek Greenway	Trail construction to connect Fanno Creek Park to neighborhoods
Stonegate Woods, Beaverton	Acquire about 7 acres of wetland forest along Willow Creek

Hart Road Natural Area, Beaverton	Acquire 18 acres to establish greenspace park near SW Hart Road
Johnson Creek Corridor, Beaverton	Acquire about 45 acres along greenway
Washington County continued	
Forest Glen Park / Hiteon Creek, Beaverton	Habitat restoration including native tree and vegetation plantings
Durham City Park	Trail and bridge construction
David Hill Forest Park, Forest Grove	Acquire up to 10 acres to establish greenspace park in NW area of city
Gales Creek Linear Park, Forest Grove	Acquire land along greenway in SW area of city
Fernhill Wetlands, Forest Grove	Trail access, trail construction, interpretive center near Tualatin River
Noble Woods Park, Hillsboro	Trails, picnic shelters, viewing areas for park on Rock Creek
Rood Bridge Road Park, Hillsboro	Restoration, canoe launch, trails, at confluence of Rock Crk & Tualatin
Rock Creek Corridor, Hillsboro	Acquisition along the greenway
Cedar Creek Greenway, Sherwood	Acquisition and trail construction in the riparian zone
Fanno Creek / Summer Creek Greenway, Tigard	Trail construction
Natural Area Park, Tigard	Acquire about 7.5 acres of forest land for a city nature park
Tualatin River Corridor, Tualatin	Acquisition along the south bank of the greenway
Multnomah County	
Burlington Bottom Wetlands, Mult. Channel	Road access, trails, wildlife blind
Howell Territorial Park, Sauvie Island	Picnic shelters, trails, and wildlife viewing blind for 73 acre site
Sauvie Island Boat Ramp	Improvements to launch ramp, boarding docks
Ancient Forest Grove	Trail construction and signage for 38 acre site north of Forest Park
Hogan Cedars	Acquisition along Johnson Creek near Telford Road / Springwater
Oxbow Regional Park, Sandy River	Water system upgrade, picnic shelters, group camp shelters
Blue Lake Regional Park, Fairview	Restore and enhance 10 acre wetland , boardwalks
Fairview Creek Riparian Area, Fairview	Enhancement of 50 acre wetland west of NE 207th connector
Springwater Corridor Trail, Gresham	Trail heads, trail construction, info center, native vegetation plantings
Fairview Creek Headwaters, Gresham	Enhancement of 18 acres, habitat plantings, picnic shelters, trails
Butler Creek Greenway Trail, Gresham	Soft surface trails, bridge over Johnson Creek
Kelly Creek Greenway, Gresham	Acquisition of 4.5 acres, soft surface trails
Beaver Creek Greenway, Troutdale	Acquisition, trails, pedestrian bridge, habitat restoration, erosion contrl
Wood Village City Park	Habitat improvements, trails, erosion control for 12 acre addition
Springwater Corridor, Portland	Trail heads and trail improvements in SE Portland
OMSI to Springwater Corridor, Portland	Trail heads and trail improvements on east bank of Willamette River
Whitaker Ponds, Portland	Acquisition for greenspace park along Columbia Slough in NE PDX
Tryon Creek Linkages, Portland	Acquisition in Tryon Creek watershed in SW Portland
M. James Glisan Boat Ramp, Portland	Improvements to launch facility on Columbia River in NE Portland
Terwilliger-Marquam Natural Area, Portland	Acquisition of upland forest in SW Portland
Columbia Slough, Portland	Acquisition of greenspace along or near slough in N and NE Portland
Johnson Creek Corridor, Portland	Acquisition of greenspace along creek in SE Portland

Mocks Crest, Portland	Acquisition of greenspace in N Portland
Kelly Point Park, Portland	Acquisition of adjacent land in N Portland
Oaks Bottom, Portland	Habitat restoration, improvements in SE Portland
Powell Butte, Portland	Habitat restoration, improvements SE Portland
Community Natural Areas, Portland	Acquisition of small greenspaces in NE King or Elliot neighborhoods
Hoyt Arboretum, Portland	Acquisition of adjacent land in NW Portland
Leach Botanical Garden, Portland	Acquisition of adjacent land in SE Portland
Crystal Springs Rhododendron Garden, Portland	Acquisition of adjacent land in SE Portland
40-Mile Loop Trail, Portland	Trail right-of-way acquisition along the 40-Mile Loop
River Place to Willamette Park, Portland	Acquisition and trail construction on the west bank of Willamette River
Fanno Creek, Portland	Acquisition along the greenway in SW Portland
Forest Park Wildwood Trail, Portland	Access and habitat improvements in NW Portland

Other local projects may be substituted if the target areas become degraded, cost prohibitive or otherwise infeasible. Capital improvements of lands acquired with bond proceeds are intended to be a secondary purpose of this entire program. However, for individual purchases or some local projects, greenspaces related capital improvements, may be a primary element. Allowable improvements include, but are not limited to, restoration or enhancement of natural areas, trail construction, nature centers, interpretative displays, facilities for disabled people, access roads and facilities, parking, boat ramps, trail heads, rest rooms, picnic tables, shelters, viewing facilities, water systems, camp sites, fishing piers, signs, fences, and security lighting.

Regionally significant lands acquired by Metro would be "land banked" with the property interest owned by Metro. The Metro Regional Parks and Greenspaces Department may operate and maintain these lands or other cooperative arrangements may be made consistent with the Greenspaces Master Plan. Initially, most of these lands will be held with limited maintenance and development. If the acquisition bond measure is approved by the voters, Metro excise taxes have been committed for this low level of maintenance. No bond funds can be legally used for any operating expenses. Some improvements could be done with bond funds and new grants to start public use. At the same time, user fees and other revenue must be developed to offset increased costs from increased public use. The July, 1992 Metropolitan Greenspaces Program Financial Study identified the following alternatives for such revenue: greenspaces parking permit, day use or camping fees, concessions, volunteer services. Other revenue sources may be investigated depending on the type of improvement.

Other allowable expenditures for this program include acquisition administrative expenses, bond issuance costs and reimbursable bond preparation expenses relating to the design planning and feasibility of the acquisition program. Administrative expenses include, but are not limited to, assistance from professional realtors, real estate appraisals, title companies and environmental evaluation firms.

The preference is to issue bonds which mature in 20 years. However, to maintain the flexibility to respond to the market existing at time bonds are issued, the maturity period may be up to 30 years.

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF MODIFYING THE)	
SUBMISSION TO THE VOTERS OF A)	RESOLUTION NO. 94-2049
GENERAL OBLIGATION BOND)	
INDEBTEDNESS TO PROCEED WITH THE)	Introduced by Rena Cusma,
ACQUISITION OF LAND FOR A)	Executive Officer
REGIONAL SYSTEM OF GREENSPACES)	

WHEREAS, Metro has taken a leadership role in identifying remaining natural areas in the region and planning for their protection or potential acquisition; and

WHEREAS, Such activities have been and will continue to be coordinated with the affected federal, state and local governments and citizens in the region; and

WHEREAS, Numerous planning efforts, studies and recommendations have been proposed over the past 90 years to develop a system of interconnected greenspaces for the Portland/Vancouver region; and

WHEREAS, On June 28, 1990, by Resolution No. 90-1261, the Metro Council established the Greenspaces Policy Advisory Committee to assist the Council in coordinating its Natural Areas Planning Program and to develop a regional consensus in the development of a Metropolitan Greenspaces Master Plan; and

WHEREAS, On September 26, 1991, the Metro Council adopted Regional Urban Growth Goals and Objectives by Ordinance No. 91-418B, including Objective 9: Natural Areas, Parks, and Wildlife Habitat which calls for a regional open space system linking public and private open spaces, trails, recreational and wildlife corridors; and

WHEREAS, In July 1992 the Metro Council adopted the Metropolitan Greenspaces Master Plan by Resolution No. 92-1637; and

WHEREAS, The Metropolitan Greenspaces Master Plan recommends that Metro seek a regional funding mechanism to assemble, through acquisition and other strategies, and develop a regional greenspaces system and also assume operations and management responsibility for components of the system in cooperation with local governments; and

WHEREAS, On July 23, 1992, the Metro Council submitted a \$200 million General Obligation Bond Measure in Resolution No. 92-1939A for the acquisition of greenspaces that did not pass; and

WHEREAS, The voters approved the 1992 Metro Charter which specifically authorizes Metro to acquire, develop, maintain and operate a regional system of parks, open spaces and recreational facilities; and

WHEREAS, The Metro Council approved an intergovernmental agreement with Multnomah County which transferred the Parks Services Division to Metro; and

WHEREAS, The Metro Council formed the Metropolitan Greenspaces Blue Ribbon Committee by Resolution No. 94-1942 to seek advice and evaluation of proposals for a new bond measure for acquisition of greenspaces; and

WHEREAS, Both the Greenspaces Policy Advisory Committee and the Metropolitan Greenspaces Blue Ribbon Committee recommended a General Obligation Bond Measure for acquisition of greenspaces in the range of \$136-\$139 million, including up to \$25 million for local government greenspaces projects; and

WHEREAS, An initiative on the November 1994 ballot, if adopted, could change the first 1995 election date from March 1995 to May 1995, or some other date; and

WHEREAS, The Council on July 28, 1994, adopted Resolution No. 94-2011A submitting to the voters a general bond indebtedness in the amount of \$138.8 million to proceed with the acquisition of land for a regional system of greenspaces; and

WHEREAS, The City of Fairview has acknowledged the regional significance of Fairview Creek and Fairview Lake; and

WHEREAS, The City of Fairview has guaranteed the protection of Fairview Creek and Fairview Lake outside the need for use of Metro funds; and

WHEREAS, Deleting Fairview Creek and Fairview Lake as a target area for acquisition with General Obligation Bond funds will result in a savings; and

WHEREAS, Local governments have submitted a list of proposed greenspace projects to Metro for inclusion in the local program to be funded with the general obligation bonds as provided in Resolution No. 94-2011A; and

WHEREAS, It is appropriate to modify the amount of the bond measure, the ballot title and the description of the bond measure to reflect the deletion of Fairview Creek and Fairview Lake and the list of local government greenspace projects; now, therefore,

BE IT RESOLVED,

1. That the Metro Council hereby submits to the qualified voters of the District the question of contracting a General Obligation Bond indebtedness of \$135.6 million for greenspaces, including up to \$25 million for local government greenspace projects as described in Exhibit "B." The bonds shall mature over a period of not more than 30 years.

2. That the measure shall be placed on the ballot for the General Election held on the 28th day of March 1995 or the earliest legally available election date in 1995 thereafter.

3. That the District shall cause this Resolution and the Ballot Title attached as Exhibit "A" to be submitted to the Elections Officer, the Tax Supervising and Conservation Commission, and the Secretary of State in a timely manner as required by law.

4. That the Executive Officer, pursuant to ORS 251.305 and Metro Code Chapter 9.02, shall transmit this Measure, Ballot Title, an Explanatory Statement and arguments for or against, if any, to the County Elections Officers for inclusion in any county voters' pamphlets published for the first election date in 1995.

5. The question, measure description and ballot title authorized by this Resolution shall supersede the question, measure description and ballot title approved by the Council pursuant to Resolution No. 94-2011A.

ADOPTED by the Metro Council this _____ day of _____, 1994.

Judy Wyers, Presiding Officer

KLA
1170A

EXHIBIT "A"

Bond Measure for Resolution No. 94-2049

- "Caption: Bonds to buy open space for wildlife, parks and trails."
- "Question: Shall Metro issue \$135.6 million of general obligation bonds to finance land for open space, parks and trails? If the bonds are approved, they will be payable from taxes on property or property ownership that are not subject to the limits of section 11b, Article XI of the Oregon Constitution."
- "Summary: Buys land to preserve an open space network. More public green space will be preserved for our growing population. Will curb loss of natural areas to help protect water quality. Will save wildlife habitat near urban growth. Will add outdoor recreation options and improvements. Trails will link open spaces. Up to \$25 million will go to local governments for open space and trails. Bonds mature in not more than thirty years. Bond cost estimate is up to twenty-three cents per one thousand dollars of assessed value."

Exhibit B
GREENSPACES ACQUISITION BOND MEASURE

The basis for this land acquisition program is the 1992 Metropolitan Greenspaces Master Plan. The Master Plan details the vision, goals and organizational framework of a regional system of natural areas, open space, trails and greenways for wildlife and people. The primary objective of the Master Plan is protection of natural resource areas in the public interest. The analysis is based on watersheds or stream basins to encourage review of the ecosystem in each part of the region. The Master Plan includes 1989 inventories and maps of 109,000 acres of then existing natural areas in and near the Metro boundaries. In 1989, approximately 9,200 acres were in public ownership. Nearly half of the publicly owned acreage is located in Forest Park.

Metro estimates that the Portland-Vancouver metropolitan area will grow by more than 1.1 million people by the year 2040. More homes and businesses will be built to serve this anticipated growth. As communities continue to develop, the land supply available for open space and parks will be smaller and generally more expensive to purchase. If the region is to have parks and open space areas in the future, planning and funding priorities are needed now to reflect the importance of greenspaces. The protection, acquisition and active stewardship of greenspaces must become just as important as planning transportation, water, sewer and other basic infrastructure.

One goal of the Master Plan is to improve water quality. Water quality in the region is degraded as natural areas are lost. Retaining forested areas on slopes minimizes erosion that pollutes streams. Wetlands and floodplains hold runoff allowing plants and micro-organisms to biologically filter pollutants. Natural areas with riparian corridors will be purchased and preserved. Restoring native vegetation along these waterways will improve water quality.

The Master Plan identifies regional trails and regional wildlife corridors. The trails provide means of human-powered access to commerce, recreation and natural areas. This includes links between parks, local trails and local communities and access to regionally significant parklands and natural areas. Wildlife corridors protect habitat for maintaining biological diversity. Linked habitat is important for species that reside in and pass through the region along regular migratory routes.

From the Master Plan inventory a number of existing large acre sites throughout the region were designated as regionally significant open space protection areas. These areas would be used to provide and protect open space and for passive recreational activities, including but not limited to, picnicking, hiking, bicycling, camping, bird watching, and boating. In 1992, these sites were estimated to be 9,962 acres, based on the 1989 studies. Over 3,000 acres

were located in each county within Metro's boundaries. The 1992 measure proposed issuing \$200 million in bonds for acquisitions from 57 of these areas and the region-wide trail network identified in the Metro Plan.

This referral to the voters of \$135.6 million in general obligation bonds is based on advisory groups recommendations. It proposes acquisitions from 14 of the regionally significant areas (approximately 5,982 acres) plus regional trail segments from the Master Plan. The inventory in these target areas has been reviewed in 1994. They will be the first priority for acquisitions from the bond proceeds. Other regionally significant open spaces and regional trails identified in the Master Plan may be acquired if target areas become degraded, cost prohibitive or otherwise infeasible as determined by the Metro Council after a public hearing. New target areas shall be selected to retain a regional balance of sites acquired. In addition, some new opportunities may arise to acquire natural resource areas not in the Master Plan if funding permits. These will not be approved unless the Master Plan is first amended by the Metro Council after a public hearing on the amendment.

There are various means intended to be used to secure rights to natural resource land. This will include outright purchase of title to the land with the assistance of outside professional realtors. However, other methods insure preservation of the character of the land as open space and may allow its use by the public. Purchase through a nonprofit land preservation organization may enable the program to secure land at below market rates due to the favorable tax benefits that accrue to sellers. Easements, rather than full title to the land, can be donated or sold by a landowner. Donations, bequests and grants will be sought to enable the program to protect and acquire more natural resource land.

In addition to the regional areas and trails, \$25 million of bond proceeds will be used to buy and make capital improvements on lands for local open spaces and trails. These purchases and improvements will be made by cities, counties and park districts which provide parks services. The local governments shall be permitted to pay administrative costs associated with land acquisition and capital improvements from this local share of bond proceeds or from their own resources. Intergovernmental agreements between Metro and the park providers will be used to assure that the funds are expended for greenspaces related activities. Interests in land acquired from this local share would be for regionally or locally significant natural areas, open space, trails and greenways, including accessible waterways, that function for both wildlife and people. Capital improvements would be for restoration or enhancement of natural areas, trail construction, access facilities, public use facilities and environmental education facilities. Ownership of lands will be consistent with the Greenspaces Master Plan. Provision must be made for lands acquired with the local share to be maintained for its intended recreational, natural area or trail activities.

It is important to identify local projects to be funded and their estimated costs in time to inform the voters prior to the vote on this ballot measure. Therefore, a list of local projects with estimated costs matching each provider's pro rata share has been delivered to Metro. The list of local projects, the sponsoring local government and the estimated acreage are: _____

Capital improvements of lands acquired with bond proceeds are intended to be a secondary purpose of this entire program. However, for individual purchases or some local projects, greenspaces related capital improvements, may be a primary element. Allowable improvements include, but are not limited to, restoration or enhancement of natural areas, trail construction, nature centers, interpretative displays, facilities for disabled people, access roads and facilities, parking, boat ramps, trail heads, rest rooms, picnic tables, shelters, viewing facilities, water systems, camp sites, fishing piers, signs, fences, and security lighting.

Regionally significant lands acquired by Metro would be "land banked" with the property interest owned by Metro. The Metro Regional Parks and Greenspaces Department may operate and maintain these lands or other cooperative arrangements may be made consistent with the Greenspaces Master Plan. Initially, most of these lands will be held with limited maintenance and development. If the acquisition bond measure is approved by the voters, Metro excise taxes have been committed for this low level of maintenance. No bond funds can be legally used for any operating expenses. Some improvements could be done with bond funds and new grants to start public use. At the same time, user fees and other revenue must be developed to offset increased costs from increased public use. The July, 1992 Metropolitan Greenspaces Program Financial Study identified the following alternatives for such revenue: greenspaces parking permit, day use or camping fees, concessions, volunteer services. Other revenue sources may be investigated depending on the type of improvement.

Other allowable expenditures for this program include acquisition administrative expenses, bond issuance costs and reimbursable bond preparation expenses relating to the design planning and feasibility of the acquisition program. Administrative expenses include, but are not limited to, assistance from professional realtors, real estate appraisals, title companies and environmental evaluation firms.

The preference is to issue bonds which mature in 20 years. However, to maintain the flexibility to respond to the market existing at time bonds are issued, the maturity period may be up to 30 years.

The following are the 14 regionally significant natural areas and five trail segments targeted for acquisition:

	<u>Acres</u>
Willamette River Greenway	1,103
Willamette Narrows	
Canemah Bluffs	
Cathedral Park to railroad bridge	
Oaks Bottom to OMSI	
West side of Multnomah Channel	
East Buttes/Boring Lava Domes	545
Newell Creek Canyon	370
Sandy River Gorge	808
Cooper Mountain	428
Buffer and expansion of Forest Park	320
Jackson Bottom and McKay Creek/Dairy Creek Addition	333
Tonquin Geological area	277
Tualatin River Greenway, access points	266
Clear Creek Canyon	342
Gales Creek	775
Columbia Shoreline	95
Rock Creek	300
Tyron Creek linkages	20
	<hr/> 5,982

Peninsula Crossing Trail (Improvements only)
 Fanno Creek Greenway
 Sauvie Island to Beaverton/Hillsboro Trail
 Clackamas River Greenway (north bank)
 Beaver Creek Canyon Greenway (Troutdale)

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