

METRO POLICY ADVISORY COMMITTEE MEETING RECORD

May 15, 2008 – 5:00 p.m.

Metro Regional Center, Council Chambers

Committee Members Present: Bob Austin, Richard Burke, Nathalie Darcy, Andy Duyck, Judie Hammerstad, Dave Fuller, Richard Kidd, Alice Norris, Wilda Parks, Michelle Poyourow, Sandra Ramaker, Dan Saltzman, Paul Savas, Martha Schrader and Rick Van Beveren

Committee Members Absent: Ken Allen, Shane Bemis, Pat Campbell, Jeff Cogen, Rob Drake, Dave Fuller, Charlotte Lehan, Fred Hansen, Tom Hughes, Tom Potter, Bob Sherwin, Erik Sten, Steve Stuart and Richard Whitman

Alternates Present: Donna Jordan and Craig Dirksen

Also Present: Ron Bunch, City of Tigard; Bob Clay, City of Portland; Carol Chesarek, Forest Park Neighborhood; Danielle Cowan, Clackamas County; Brent Curtis, Washington County; Jillian Detweiler, TriMet; Dan Drentlaw, City of Oregon City; Denny Egner, City of Lake Oswego; Jerry Johnson, Johnson and Gardner; Gil Kelley, City of Portland; Steffeni Mendoza Gray, City of Portland; Pat Ribellia, City of Hillsboro; Kelly Ross, Western Advocates; Toni Severe Marcelli, Parametrix; Derrick Tokos, Multnomah County; Andrea Vannelli, Washington County; David White, Oregon Refuse and Recycling Association;

Metro Elected Officials Present: Liaisons – Carlotta Collette, Council District 2, Carl Hosticka, Council District 3 and Rod Park, Council District 1; others (in audience): Council President David Bragdon, and Kathryn Harrington, Council District 4.

Metro Staff Present: Dick Benner, Andy Cotugno, Chris Deffebach, Megan Gibb, Ken Ray, Robin McArthur, Ted Reid, Meganne Steele, John Williams

1. SELF-INTRODUCTIONS AND COMMUNICATIONS

Chair Alice Norris, called the meeting to order at 5: 05 p.m. Chair Norris asked those present to introduce themselves.

2. CITIZEN COMMUNICATIONS FOR NON-AGENDA ITEMS

There was none.

3. CONSENT AGENDA

The meeting summary for April 9, 2008:

Motion:	Nathalie Darcy, citizen from Washington County, with a second from Dan Saltzman, City of Portland Commissioner, moved to adopt the consent agenda without revision.
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Vote:	The motion passed unanimously.
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4. COUNCIL UPDATE

Councilor Carl Hosticka gave an update on upcoming Council budget public hearings and events. He reported on the Blue Ribbon Trails Committee. The committee will meet over the next six months to evaluate current regional trail system, identify gaps and develop a regional-level plan. On May 8, the Metro Council voted to put a funding measure on the November 2008 ballot for the Zoo for \$117 million, which is about nine cents per \$1,000. It would have improvements for animal health and safety and improvements to zoo water and energy conservation. On May 1, 2008, the Metro Council voted to include \$1.4 million in the Metro budget for waste reduction curriculum programs in the outdoor schools around the region. This would be funded from Metro's Solid Waste activities. On May 30, 2008, Metro will host a 50-year Forecast event and how those forecasts will apply to all the work Metro does. On June 5, 2008, the Metro Council will discuss its position on the Columbia River Crossing (CRC) bridge project, and give direction to Councilor Rex Burkholder who serves on the CRC decision-making body. A copy of Councilor Hosticka's complete talking points will be included in the permanent record.

5. JPACT UPDATE

Andy Cotugno, Metro Planning Director, gave a brief update on the Joint Policy Advisory on Transportation (JPACT), which is dealing with many money matters. They discussed the Metropolitan Transportation Improvement Program (MTIP) allocation process. They concluded the regional allocation portion. They will soon send out solicitation notices soon for the local application step of the MTIP process. Next week they will take up a directive from the Oregon Legislature that called upon Oregon Department of Transportation to recommend projects they would fund if there is a state transportation funding package. The state is working state-wide on preparing such a list. Another item is the allocation of the modernization funds that ODOT does actually have. They have \$15 million available for the next two-year period. They just cut \$26 million from this two-year program, which was mostly the widening of Sunset Highway. They would put that project back in their next modernization program. Next week they will be discussing regional and state transportation funding options. Under discussion is whether or not to do some kind of regional ballot measure to refer to voters in 2010 and proposals for specific actions out of the coming legislature of multi-modal funding actions. Those proposals will be discussed at the JPACT meeting next Thursday, May 22. He also announced a program on June 25 and June 26 focusing on transportation finance, and encouraged MPAC members to attend. Notices will be sent out.

6. MAKING THE GREATEST PLACE

6.1a Investing: Metro Transit-Oriented Development (TOD) and Centers Implementation Program

Megan Gibb, TOD/Centers Assistant Manager, gave a brief overview of the Transit Oriented Development program at Metro. A copy of her presentation will be included in the permanent record.

6.1b Investing: Urban Living Infrastructure Investment

Meganne Steele, Associate Regional Planner, and Jerry Johnson, Johnson and Gardner, gave a presentation. The question for the Metro Council was: Would a different set of investments yield results faster? The economics of mixed-use forms in 2040 Centers have not really worked. So they looked at other ways they could intervene in the market to affect the development form and change it. His presentation included placemaking, measuring urban amenities, high-density development, the economics of development, empirical analysis, expert analysis and financial pro-forma modeling. A copy of the presentation will be included in the permanent record.

Councilor Hosticka asked about funding infrastructure. Mr. Johnson explained that the point of the TOD program is to take advantage of existing infrastructure and efficiencies. Mayor Norris asked about TOD program loans. Megan Gibb explained about low-interest long-term loans and easements. Richard Burke, Tualatin Valley Water District/Washington County Special Districts, asked about what has been done to determine if people want to live a certain lifestyle, indicating that such a lifestyle will not work if people do not want it. Andy Cotugno talked about the financial feasibility and market acceptance of TOD developments. No one is being forced to live in the developments. The market responds favorably to market acceptance. It's the financial feasibility that is more difficult to achieve. Mr. Johnson talked about how different people value different things at different times and places in their lives. Mayor Judie Hammerstad commented on the high demand for TOD-type development and the resulting rise in price. She thinks the market's big failure is that later in life people want to move out of a single-family home and want to stay in a that certain area, but affordable housing is not available as a choice in that area. Mr. Johnson's study is available on the Metro website.

6.2 Performance-based Growth Management Resolution No. 08-3940

Metro Councilor Carl Hosticka introduced the Performance-based Growth Management program, slated for adoption by the Metro Council on June 19, 2008. The Metro Council is trying to base their decisions about growth in the region on how they contribute to achieving the kind of region they want to produce. First they have to define what they would call a successful region (tonight's discussion). The next issue is to measure progress toward achieving that. The third effort would be to determine what tools we have collectively and individually to achieve those goals. He is looking for agreement on the definition of a successful region, which is listed in Exhibit A of Resolution No. 08-3940.

Chris Deffebach, Long-Range Planning Manager, reviewed comments from the Metro Technical Advisory Committee (MTAC) on Exhibits A, A Definition of a Successful Region, and Exhibit B, Guiding Principles – Performance-based Growth Management, of the resolution to date. Last week MTAC unanimously supported the resolution, with their comments as detailed in the memo to MPAC dated May 8, 2008, from Chris Deffebach and Ted Reid, Long Range Policy Planner. The Metro Council is scheduled to consider this resolution June 19, 2008.

Councilor Hosticka talked about the well-written definition and principles, and complimented the Metro staff. He wanted them written in a way that was general enough to capture a vision, but specific enough so that one decision could be distinguished from another decision by applying these principles. He felt that they achieve that. He noted that equity is a key concern, as listed in definition statement 6.

Richard Burke, Washington County Special Districts, said that he would like to have Exhibits A and B improved and brought back to MPAC for approval. He feels Exhibit A does not define anything, but is a list of desirable characteristics without clear meaning. He noted that some could be quantified. He commented on adding guiding principle 7 to Exhibit A: "A place facilitating the creation of wealth to facilitate the prosperity of all residents." For Exhibit B principle 2, he suggested wording: "community values and outcomes desired by the community as reflected by those values." He thought that most of the principles are very good, but had concerns about "equity" and what that means.

Andy Duyck, Washington County Commissioner, said that he agreed with Mr. Burke's comments, but felt most of the concerns were covered. He said he agreed with MTAC's request that statements be kept to a minimum, with "less being more." He felt this is a good first cut. He felt this is about outcomes and applauded this document.

Judie Hammerstad, Mayor of the City of Lake Oswego, commented on the remarkable PBGM document and the similarity to the state's Big Look work. She feels this is a very good start for this work, and that it represents a broad view for the future. We're looking at simplifying to real goals in areas of the economy, environment, equity and mobility. They are being dealt with as goals. They are not going to be fleshed out to the level of DEQ standards. That comes in the implementation and strategy. She thinks this is a really good start. She was impressed that it includes thinking that is broader and sees that we can verify that people are looking at outcomes and where we want to be.

Craig Dirksen, Tigard Mayor, expressed his concern about MTAC's removal of the reference to municipal government structures, and recommended an additional "whereas" be included, per his handout, (included with the permanent record). He recommended an additional "Whereas": "The municipal form of governance is an essential performance component of a successful urban region and can best deliver the full range of needed public facilities and urban services to support the diverse land uses needed to support complete communities." He recommended adding a definition of a successful region: "New urban areas are planned and developed within municipal governance structures." He also recommended adding a new guiding principle: "Municipal governance is the most efficient and accountable means to provide, at the local level, needed public services, diverse land uses, quality of life features and political structures needed for a successful region. Regional growth management decisions shall be evaluated to the degree they support the function of municipal governments."

Dan Saltzman, City of Portland Commissioner, asked if MTAC took these proposals under consideration. Ted Reid, Metro Planner, said that MTAC gave them instructions to simplify the list, so the staff removed statements referring to governance. Ms. Deffebach said MTAC outlined three different ways to approach this. The Metro staff felt municipal governance was a strategy amongst many for achieving the desired outcomes. So it was taken to become a piece of the strategy for implementation and become part of the performance indications. Commissioner Duyck said he agreed with what staff did, and did not feel this was the time and place to decide the issue of whether cities are the best provider of urban services, and how to provide those services. He felt it should be dealt with locally and then brought to a regional forum for discussion later.

Paul Sarvas, Clackamas County Special Districts, said he does not really believe in the statement provided by Mayor Dirksen. Mayor Judie Hammerstad also felt it was an issue that needed further discussion and that it could not be resolved today, so it should not be included in the resolution now. Members discussed whether the resolution should be sent back for more work.

Motion:	Andy Duyck, Washington County Commissioner, with a second from Sandra Ramaker, Multnomah County Special Districts, moved to adopt the resolution as is.
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Vote:	The motion passed with 11 ayes and 2 nays.
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Members discussed other ways to address the issue of local governance. Councilor Hosticka suggested that it could be an amendment to the Functional Plan or give direction to the Metro Council that when the Council does future urban growth boundary expansions, that they make the condition that those areas not be developed until they are into incorporated areas. This would be a vehicle for discussion.

Motion:	Richard Burke, Washington County Special Districts, with a second from Paul Savas Clackamas County Special Districts, moved that the comments that were made for modifications today be provided to Metro, and request that Metro take them into consideration in drafting a second version.
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Vote:	The motion failed with 11 nays and 2 ayes.
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Rod Park, Metro Councilor, commented on the Council's earlier discussion of the topic. He felt that the exercise of going through the resolution will answer a lot of the questions, because they will look at how areas are performing. This will give guidelines for what should be done in the future.

Members further discussed the issue of providing urban services. One member offered the assistance of the League of Oregon Cities.

6.3 Reserves Update

Metro Councilor Kathryn Harrington gave an update on the Urban and Rural Reserves project. The Regional Reserves Steering Committee met earlier in the day. She introduced John Williams, the Metro Reserves Program Manager. She talked about the Reserves Program as part of Making the Greatest Place and about the clarity of the Reserves Work Plan. She said they are in phase two now. The three county reserves advisory committees are meeting and have websites. Links are available to these from the Metro Reserves web page. She complimented staff from the four jurisdictions. She wants the Council to have the benefit of MPAC's counsel and consideration as the work progresses to decision points.

Mayor Norris added two points from the Reserves Steering Committee meeting: Reserves members indicated that they felt strongly that Clark County be included in some way. Councilor Harrington clarified that they continue to involve Clark County. Mayor Norris also noted that natural resources work and maps will be tiered to be included in the reserves work.

7. REGIONAL SOLID WASTE MANAGEMENT PLAN

Kathryn Harrington, Metro Councilor, noted that next month MPAC will have an action item regarding the Regional Solid Waste Management Plan (RSWMP). She provided a brief introduction to the RSWMP. MPAC previously recommended adoption of RSWMP. Prior to adoption, the Metro Council took some time out to clarify what is the extent of authority and responsibility across the different jurisdictions. The Council has that clarity now, and it has impacted one of the chapters of the RSWMP document. It necessitated a companion ordinance to provide clarity on the compliance. Mike Hogle, Director, Metro Solid Waste and Recycling, presented the revised ordinance for the Regional Solid Waste Management Plan. A complete copy of his presentation will be included in the permanent record.

Andy Duyck, Washington County Commissioner, said that Washington County still thinks RSWMP should have some tweaks. They do not agree with staff. He said they still wonder why Metro would want to make it as strict as it is, if by Metro's own admission, everything is working in all of the jurisdictions currently. He said the new standards don't take into consideration other ways of doing it, that might affect such things as reducing greenhouse gasses. He said it would be best to keep it as loose as possible. Washington County's copy of the proposed changes will be provided to Linnea Nelson to send to MPAC members for review.

Mr. Heglund indicated that Dan Cooper, Office of Metro Attorney, has said that Metro needs some kind of companion and enforcement ordinance. Councilor Harrington clarified that we cannot “leave well enough alone.” Commissioner Duyck said they do not see that in the state requirements. Mr. Heglund explained that DEQ requires that principle recyclables be collected. The frequency is not specified. Frequency was added to the plan because our recovery rate is the highest rate in the region. Mr. Heglund agreed that more work is needed on the frequency as a follow-up study, and then will come back with a report. Commissioner Duyck acknowledged that the current draft represents a toned-down version. Commissioner Duyck had provided a red-lined draft with proposed changes. Mr. Heglund agreed to review those and respond. The cover letter from Metro staff for next month’s packet will address the unanswered questions.

Richard Kidd, Mayor of Forest Grove, commented on his jurisdiction’s weekly yard debris pick-up, since every other week was not frequent enough.

There being no further business, Chair Norris adjourned the meeting at 7: 01 p.m.

Respectfully submitted,



Linnea Nelson
Executive Coordinator
Office of the Chief Operating Officer

ATTACHMENTS TO THE RECORD FOR MAY 14, 2008

The following have been included as part of the official public record:

AGENDA ITEM	DOCUMENT DATE	DOCUMENT DESCRIPTION	DOCUMENT NO.
#4 Council Update	5-14-2008	Councilor Carl Hosticka talking points update to MPAC	051408-MPAC-01
#6.1a Making the Greatest Place: Investing		Slides from Powerpoint presentation by Megan Gibb, TOD/Centers Assistant Manager: Transit Oriented Development in the Metro Region	051408-MPAC-02
#6.1b Making the Greatest Place: Investing	June 2007	Executive Summary of the Urban Living Infrastructure Report	051408-MPAC-03
#6.1b Making the Greatest Place: Investing	5-14-2008	Slides from Powerpoint presentation by Jerry Johnson, Johnson Gardner: New Research Findings: Urban Living Infrastructure	051408-MPAC-04

#6 .2 Making the Greatest Place: Performance-based Growth Management	5-5-2008	Comparison of growth management systems handout provided by Metro Councilor Carl Hosticka	051408-MPAC-05
#6.2 Making the Greatest Place: Performance-based Growth Management	5-14-2008	Memo from Craig Dirksen, Mayor of the City of Tigard to MPAC re: MPAC Performance-Based Growth Management	051408-MPAC-06
#6.3 Making the Greatest Place: Reserves Update	12-20-2007	Key Milestones for Designating Urban and Rural Reserves chart and Coordinated Reserves Work Program Overview chart (drafts)	051408-MPAC-07
#7 Regional Solid Waste Management Plan	(No date)	Chapter VI Plan implementation, compliance and revision, Regional Solid Waste Management Plan, pages 45-49.	051408-MPAC-08
#7 Regional Solid Waste Management Plan	5-14-2008	Slides from Powerpoint presentation by Mike Hoglund, Metro Solid Waste and Recycling Director: Regional Solid Waste Management Plan Overview and Issues: Enforcement and Compliance	051403-MPAC-09
