## METRO POLICY ADVISORY COMMITTEE MEETING RECORD July 9, 2008 – 5:00 p.m. Metro Regional Center, Council Chambers

**Committee Members Present:** Bob Austin, Shirley Craddick, Andy Duyck, Judie Hammerstad, Tom Hughes, Dave Fuller, Richard Kidd, Charlotte Lehan, Alice Norris, Wilda Parks, Michelle Poyourow, Sandra Ramaker, Martha Schrader, Rick Van Beveren, Richard Whitman

**Committee Members Absent:** Ken Allen, Shane Bemis, Richard Burke, Pat Campbell, Jeff Cogen, Nathalie Darcy, Rob Drake, Nick Fish, Fred Hansen, Tom Potter, Paul Savas, Bob Sherwin and Steve Stuart.

Alternates Present: Shirley Craddick, Laura Hudson and Donna Jordan.

**Also Present:** Ron Bunch, City of Tigard; Carol Chesarek, Forest Park Neighborhood; Bob Clay, City of Portland; Danielle Cowan, Clackamas County; Brent Curtis, Washington County; Jillian Detweiler, TriMet; Dan Drentlaw, City of Oregon City; Kay Durtschi, MTAC; Paul Edwards, City of Hillsboro; Sorin Garber, Sorin Garber Consulting Group and Consultant to the Big Look; Gil Kelley, City of Portland; Dilip Kumar, Film Board of India; Steffeni Mendoza Gray, City of Portland; Audrey O'Brien, Oregon Department of Environmental Quality; Mark Ottenad, City of Wilsonville; Ron Papsdorf, City of Gresham; Pat Ribellia, City of Hillsboro; Jonathan Schlueter, Westside Economic Alliance; Derrrick Tokos, Multnomah County;

**Metro Elected Officials Present:** Liaisons – Carlotta Collette, Council District 2; Rod Park, Council District 1; others (in audience): Council President David Bragdon, Kathryn Harrington, Metro Councilor, District 4.

**Metro Staff Present:** Steve Apotheker, Michelle Bellia, Dick Benner, Dan Cooper, Andy Cotugno, Chris Deffebach, Mike Hoglund, Michael Jordan, Matt Korot, Janet Matthews, Robin McArthur, Heidi Rahn, Ken Ray, Scott Robinson,

# 1. SELF-INTRODUCTIONS AND COMMUNICATIONS

Chair Alice Norris, called the meeting to order at 5:05 p.m. Chair Norris asked those present to introduce themselves.

Chair Norris indicated that she would have to leave the meeting early, and that David Fuller, Mayor of Wood Village, would chair the remainder of the meeting in her absence.

# 2. CITIZEN COMMUNICATIONS FOR NON-AGENDA ITEMS

There was none.

# 3. CONSENT AGENDA

The meeting summary for June 11, 2008:

Motion:Andy Duyck, Washington County Commissioner, with a second from Richard Kidd,<br/>Mayor, City of Forest Grove, moved to adopt the consent agenda without revisions.

Vote: The motion passed unanimously.

# 4. COUNCIL UPDATE

Metro Councilor Carlotta Collette gave an update on the Urban and Rural Reserves open houses and the opportunity to give input on the Reserves map. (A copy of the open house schedule will be included with the permanent record.) She noted some recent Metro natural area acquisitions, including in the Stafford Basin, on Scouter Mountain in Happy Valley and the Tualatin Basin. She gave an update on the Portland to Milwaukie Light Rail project. The Portland-Milwaukie Light Rail Project Steering Committee recommended a locally preferred alternative for the 7.4-mile light rail line to run between 4<sup>th</sup> and 5<sup>th</sup> avenues in downtown Portland and Park Avenue in Oak Grove, and that it follow the Tillamook Branch railroad through the North Milwaukie Industrial area. They also agreed to a Willamette River crossing between SW Mead and SW Porter streets to an eastern landing near SE Sherman Street. A copy of Councilor Collette's complete talking points will be included in the permanent record.

Andy Cotugno, Metro Planning Director, provided the Joint Policy Advisory Committee on Transportation (JPACT) agenda for July 10, 2008, and reviewed the agenda items. A copy of the agenda will be included in the permanent record.

# 5. SUSTAINABLE METRO INITIATIVE

Michael Jordan, Metro Chief Operating Officer, introduced Metro's new Sustainable Metro Initiative to increase business efficiency and improve management practices across the agency. He and the staff are looking at the functions of Metro as they are carried out and how Metro delivers its services. Metro is only 29 years old and is an accumulation of services from various places. While Metro is relatively stable financially and staff-wise, it is a good time to look at its services, how they are provided, and how they can be provided in the most efficient way. The project is looking at 52 programs, and how to organize those and the staff to best deliver those programs in the future. The initiative is looking at what's the next generation for Metro and how do we best align our talent for the future, to provide better services for our customers and constituents. Metro is now in the assessment phase, with staff committees meeting. The initiative may result in changes in how Metro is organized, and it may impact how MPAC members interface with the agency. The first phase is scheduled to be done in September, in time for preparation of the fiscal year 2008-09 budget. As changes occur, Metro will keep MPAC apprised. Mr. Jordan introduced Scott Robinson, Metro deputy Chief Operating Officer, the project manager for the Sustainable Metro Initiative.

### 6. BUSINESS RECYCLING REQUIREMENTS

Mike Hoglund, Metro Solid Waste and Recycling Director, introduced the Business Recycling Requirements program, in development since 2003 to work toward a 64 percent recovery rate. (A copy of his presentation will be included in the permanent record.) He reviewed the large amount of waste that is currently not being recycled, and outlined the potential cost savings for businesses who increase recycling. He reviewed the proposed program and the compliance program options. Local governments with an existing program that meets the standards will have the option to ask the Metro Council for demonstration of substantial compliance. He displayed a paper recycling box and blue plastic roll cart. He reviewed the timeline for the program. He explained that an exception could be granted by the Metro Council that the local jurisdiction was able to demonstrate substantial compliance. Richard Kidd commented on the exception option.

Heidi Rahn, Metro Associate Solid Waste Planner and Business Recycling Project Manager, explained about exemptions and how they would be handled.

Andy Duyck expressed concerns that the ordinance does not have clear parameters and puts the local jurisdiction in a policing position. Mr. Hoglund explained about the education period before the requirements take effect.

One member said she was not prepared to vote without first checking with businesses in her jurisdictions. Mayor Kidd said he is prepared to vote, since the program has been considered for some time. Chair Norris asked members to indicate who was not prepared to vote. All but one was prepared to vote.

MPAC members further discussed the proposed ordinance.

Motion:	Richard Kidd, Mayor of Forest Grove, with a second from Tom Hughes, Mayor of Hillsboro, moved that MPAC recommend adoption of the ordinance as proposed.	
Vote:	The motion passed with 10 ayes and 3 nays.	

#### 7. **BIG LOOK UPDATE**

Judie Hammerstad, Mayor of Lake Oswego and David Bragdon, Metro Council President, reviewed the Big Look project and their request for stakeholder feedback from MPAC. They reviewed the overarching principles of economic prosperity, healthy environment, equity and fairness, and quality of life and livable communities. Mayor Hammerstad asked for unrestrained feedback. (A copy of their presentation will be included in the permanent record.)

### **Resource Lands and Rural Areas**

President Bragdon talked about resource lands and rural areas.

Andy Cotugno, Metro Planning Director, spoke to the resource lands and urban areas comments provided by the Metro Technical Advisory Committee (MTAC). (A copy of all MTAC comments will be included in the permanent record.) MTAC was concerned that it is not just a rural lands issue, but rather affects urban lands also. MTAC was also concerned about the cost of a new planning process, and suggested clarification for local fees that could be charged to cover those costs.

President Bragdon said the Big Look committee is concerned about rural areas that are within the "gravitational pull" of a jurisdiction, but may not be in a jurisdiction.

Judie Hammerstad introduced Sorin Garber, consultant to the Big Look Task Force, who was taking notes on MPAC members' comments.

Members discussed how much land would be of statewide importance, who would decide about those lands and market-based tools.

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Members voiced a concern that the designation of rural lands of state significance will result in a large share of rural lands no longer being protected by state policy. If this is the case, this recommendation would have severe consequences.

Members also said that if rural lands <u>not</u> of statewide significance are subject to a planning process to redefine allowed land uses, the cities that could be impacted by greater levels of development around them should be a party to this planning process. If not, it could lead to areas of rural residential development that may need urban services at some time in the future, which that city will find very difficult and expensive to provide.

### **Growth Management**

Mayor Hammerstad reviewed the growth management recommendation from the Big Look Task Force., and Mr. Cotugno provided MTAC's comments.

Members said that these growth management recommendations are of vital importance to the feasibility of providing cost-effective transit services. The recommendations to increase the emphasis on quality of life in the urban areas are very important. The target should be set high and tools to accomplish this should be provided. Members also expressed the need for schools to be better integrated into the state land use program.

### Governance

President Bragdon spoke about the governance current problems. The recommendation is to ease ways of allowing regional problem solving. The Oregon Department of Land Conservation and Development (DLCD) could play more of a role for technical assistance. DLCD would spend less time in an appellate role, and spend more time with pro-active planning. The desire is to have the commission provide planned aid, so local governments don't do it wrong. No statewide geographic information system (GIS) is available. More interagency cooperation regarding whatever is going on that is affecting development would be beneficial.

Mr. Cotugno provided MTAC's comments on governance. They said that if local jurisdictions have more flexibility, they should also have tools available, tools that were previously taken away.

Members said that the role of cities within urban growth boundaries should be better recognized. If the Growth Management recommendations on developing quality urban places are to be realized, cities are the best equipped to accomplish this. This is especially true in areas needing redevelopment that are now urban unincorporated and existing urban services are substandard.

Mayor Lehan said it was not good to have the school districts planning separately. Members commented on mobile home park closure, construction excise tax and libraries.

Mayor Hughes asked about who is going to make this place livable and who is going to be responsible for delivery of services

Gil Kelley, City of Portland Planning Director, articulated three points.

Mayor Hughes talked about Measure 37 claims that were filed in the Hillsboro area and if they would have gone through, the city would have been responsible to provide services in a very ineffecient land use plan. He cited the need for some sort of framework for making the decisions.

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President Bragdon speculated on the communities who are not at the table and what they might say. Mr. Kelley said they fear the development that is not in cities.

### **Economic Prosperity**

Judie Hammerstad reviewed the Economic Prosperity recommendations, and Mr. Cotugno provided MTAC's comments on economic prosperity recommendations.

Members discussed access to labor, the provision of infrastructure, job prosperity, better acknowledging trade sectors and the connection between transportation access and congestion.

Rod Park, Metro Councilor for District 1, asked about getting industrial land and whether jurisdictions can maintain it as such. In some places, schools and churches are allowed on industrial sites.

Members indicated that there should be increased attention to preserving industrial sites already available within UGBs to ensure they don't convert to commercial, medical facilities, schools, parks or other nonindustrial uses.

### **Climate Change**

Mayor Hammerstand said that they have asked the Global Warming Commmission to develop benchmarks for global warming. Me. Cotugno reviewed MTAC's comments. MTAC felt that it should be a sustainability framework, not just a climate change framework. MTAC also said that we will need to adapt to problems, and not just work to avoid climate change problems. MTAC also said that more rural residential would be counterproductive to reducing greenhouse gases.

Chair Norris recommended that a letter be crafted with MPAC's comments and sent to the Big Look Task Force.

Mayor Hammerstad asked for input on the public involvement process, especially innovative approaches.

There being no further business, Mayor Fuller adjourned the meeting at 7:00 p.m.

Respectfully submitted,

Junica helson

Linnea Nelson Executive Coordinator Office of the Chief Operating Officer

Note: Due to technical malfunctions, the audio tapes of the meeting did not record and are not available.

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# ATTACHMENTS TO THE RECORD FOR JULY 9, 2008

The following have been included as part of the official public record:

	DOCUMENT		_
AGENDA ITEM	DATE	<b>DOCUMENT DESCRIPTION</b>	DOCUMENT NO.
#4 Council Update	None	Open House Schedule for the Urban	070908-MPAC-01
		and Rural Reserves Proposed Broad	
		Study Area:s	
#4 Council Update	7-9-2008	Councilor Carlotta Collette talking	070908-MPAC-02
		points update to MPAC	
#4 Council Update	7-10-2008	Joint Policy Advisory Committee on	070908-MPAC-03
		Transportation Agenda for July 10,	
		2008	
#6 Business	7-9-2008	Slides from Powerpoint presentation	070908-MPAC-04
Recycling		by Mike Hoglund, Metro Solid Waste	
Requirements		and Recycling Director and Heidi	
-		Rahn, Metro Associate Solid Waste	
		Planner: Regional Solid Waste	
		Management Plan	
#7 Big Look	7-2-2008	Comments provided by Andy	070908-MPAC-05
Update		Cotugno, Metro Planning Director:	
•		Summary of the comments from	
		MTAC to the Big Look Task Force	
		Recommendations, July 2, 2008	
#7 Big Look	June 2008	Slides from Powerpoint presentation	070908-MPAC-06
Update		by David Bragdon and Judie	
-		Hammerstad, Metro Council President:	
		The Big Look, Stakeholder Group	
		Briefings	