



METRO

**METRO POLICY ADVISORY COMMITTEE
MINUTES**

August 13, 2008

5:00 – 7:00 p.m.

Metro Regional Center, Council Chambers

MEMBERS PRESENT

Bob Austin
Nathalie Darcy
Rob Drake
Nick Fish
Richard Kidd
Charlotte Lehan
Alice Norris
Wilda Parks
Michelle Poyourow
Sandra Ramaker
Martha Schrader
Richard Whitman

AFFILIATION

Mayor, City of Estacada, representing City of Clack. Co. outside UGB
Citizen, Washington County
Mayor, City of Beaverton, representing Washington Co. 2nd Largest City
Commissioner, City of Portland
Mayor, City of Forest Grove, representing Washington Co. Other Cities
Mayor, City of Wilsonville, representing Clackamas Co. Other Cities
Mayor, City of Oregon City, representing Clack. Co. 2nd Largest City
North Clack. Chamber of Commerce, representing Clack. Co. Citizen
Bicycle Transportation Alliance, representing Multnomah Co. Citizen
Rockwood Water PUD, representing Multnomah Co. Special Districts
Commissioner, Clackamas County
Oregon Department of Land Conservation and Development/Land
Conservation and Development Commission

MEMBERS EXCUSED

Ken Allen
Shane Bemis
Richard Burke
Pat Campbell
Jeff Cogen
Andy Duyck
Dave Fuller
Judie Hammerstad
Tom Hughes
Tom Potter
Paul Savas
Steve Stuart
Rick Van Beveren
Vacant
Vacant

AFFILIATION

Oregon AFSCME Council 75, representing Port of Portland
Mayor, City of Gresham, representing Multnomah Co. 2nd Largest City
Tualatin Valley Water District, representing Wash. Co. Special Districts
Councilor, City of Vancouver, Washington
Commissioner, Multnomah County
Commissioner, Washington County
Mayor, City of Wood Village, representing Multnomah Co. Other Cities
Mayor, City of Lake Oswego, representing Clackamas Co. Largest City
Mayor, City of Hillsboro, representing Washington County Largest City
Mayor, City of Portland
Oak Lodge Sanitary District, representing Clack. Co. Special Districts
Commissioner, Clark County, Washington
Reedville Center, LLC, representing TriMet Board of Directors
Governing Body of School District
City in Washington County outside UGB

ALTERNATES PRESENT

Craig Dirksen
Clark Balfour
Donna Jordan
Norm King
Donald McCarthy
Shirley Craddick

AFFILIATION

Mayor, City of Tigard, representing Washington Co, Other Cities
Tualatin Valley Water District, representing Wash. Co. Special Districts
Councilor, City of Lake Oswego, representing Clack. Co. Largest City
Mayor, City of West Linn, representing Clackamas Co. Other Cities
Rockwood Water PUD, representing Multnomah Co. Special Districts
Councilor, City of Gresham, representing Mult. Co. 2nd Largest City

METRO LIASONS PRESENT

Carl Hosticka Metro Councilor, District 3

OTHER METRO COUNCILORS PRESENT

Council President David Bragdon and Kathryn Harrington, Metro Councilor, District 4.

METRO STAFF PRESENT

Miranda Bateschell, Dick Benner, Andy Cotugno, Chris Deffebach, Kim Ellis, Matt Korot, Janet Matthews, Robin McArthur, Sherry Oeser, Ken Ray, Scott Robinson, Andy Shaw, Randy Tucker and Malu Wilkinson.

1. SELF-INTRODUCTIONS AND COMMUNICATIONS

Chair Alice Norris, called the meeting to order at 5:06 p.m. Chair Norris asked those present to introduce themselves. Sandra Ramaker, representative for Special Districts, Multnomah County, announced that this is her last MPAC meeting, and Donald McCarthy, the alternate, will be stepping in.

Chair Norris reviewed the MPAC tentative agenda schedule for the remainder of 2008, and emphasized the importance of the regional choices upcoming decisions. Richard Kidd, Mayor of Forest Grove, suggested inviting candidates for election to the fall MPAC meetings.

2. CITIZEN COMMUNICATIONS FOR NON-AGENDA ITEMS

There was none.

3. CONSENT AGENDA

The meeting summary for July 9, 2008:

MOTION: Wilda Parks, representing citizens in Clackamas County, with a second from Richard Kidd, Mayor of Forest Grove, moved to adopt the consent agenda without revisions.

ACTION TAKEN: The motion passed unanimously.

4. COUNCIL UPDATE

Metro Councilor Carl Hosticka gave an update on the High Capacity Transit open houses. On Sept. 12, 2008, at 4 p.m. a celebration will be held to celebrate the acquisition of 57 acres on the edge of Forest Park. The location will be posted later on the Metro website at www.oregonmetro.gov.

A copy of Councilor Hosticka's complete talking points will be included in the permanent record.

5. REGIONAL CHOICES ENGAGEMENT ARCHITECTURE

Robin McArthur, Metro Regional Planning Director, and Chris Deffebach, Metro Long Range Planning Manager, presented the Regional Choices Engagement Architecture (2008-2011) work plan and flow chart. Ms. McArthur focused on the decisions in Phase 3, July to December 2009. Many key decisions have to be made by the end of December 2009. The first phase, July to December 2008, is about framing

choices. The first six months of 2009 will take what is learned in 2008 to look at the pros and cons and develop a preferred alternative January to June 2009. Many entities are part of those decisions. The Metro Council is just part of the decisions. Local counties and cities have decisions to make as well.

Chris Deffebach, Metro Long Range Planning Manager, reviewed some items from the large chart in more detail. She reviewed the process to frame, refine and make regional growth management choices. A copy of her handout will be included in the permanent record. She reviewed the three phases and the local aspirations, scenarios, and demand and capacity analysis for each. The fall meetings will be used to review the broad view scenarios of "what if" certain choices are made and the resulting outcomes. By the end of 2009, the Metro Council is required by the state to adopt an analysis of the 20-year demand and capacity.

Donna Jordan, City of Lake Oswego Councilor, talked about local communities' involvement in this process and the alignment of updating local comprehensive plans.

Chair Norris asked representatives who represent cities if they felt prepared to give input to the Metro Council regarding their local aspirations.

Rob Drake, Mayor of Beaverton, explained about the City of Beaverton's completed visioning process that involved more than 1000 people and several languages. He noted that this is a rolling process, but works even though it seems information moves slowly.

Richard Kidd, Mayor of Forest Grove, commented on the City of Forest Grove's Vision Statement, and the clarity that provides.

Nathalie Darcy, representing citizens in Washington County, commented on the notion of visioning, and how it is a very different process in an urban unincorporated area. Comprehensive planning hasn't happened since the 1970s. She is not confident that visioning is going to occur to the degree that it is needed.

Charlotte Lehan, Mayor of Wilsonville, talked about a major roundtable event the City of Wilsonville held, with state and local partners. Local planning commissions are often not involved in regional issues, and the roundtable provided an opportunity for that.

Martha Schrader, Clackamas County Commissioner, talked about local aspirations and opportunities for involvement and feedback for clarity.

Bob Austin, Mayor of Estacada, talked about activities in his city. He feels their process will mesh readily with the Urban and Rural Reserves and other processes.

Craig Direksen, Mayor of Tigard, talked about Tigard's completed visioning process and updates to it. He also talked about a joint agreement between Tigard and Lake Oswego for water. He noted that comprehensive planning has become much more judicially driven over time. He cautioned about making sure it is also an aspirational document.

6. REGIONAL INFRASTRUCTURE ANALYSIS REPORT

Malu Wilkinson, Metro Associate Regional Planner, and Alice Rouyer, Executive Manager of the City of Gresham and member of the Infrastructure Advisory Committee, invited MPAC members to talk about

what is next with infrastructure work. A copy of their presentation will be included with the permanent record.

The infrastructure analysis was started in 2007. We are facing many challenges with infrastructure, and we cannot keep doing the same thing. We need to think more strategically to address needs for the future. They looked at a broad range of types of infrastructure. She emphasized that we have choices in where and how we put public dollars and the type of development that impacts infrastructure.

Ms. Rouyer commented on the analysis' findings and said she looks forward to MPAC's leadership on the topic.

Rob Drake, Mayor of Beaverton, asked about whether transportation is the most difficult type of infrastructure to provide. Ms. Wilkinson confirmed that it is the biggest by far.

Charlotte Lehan, Mayor of Wilsonville, felt that water is the larger challenge, a challenge that will "stop you." She noted that the discussion was not addressing limits of not providing a certain type of infrastructure. She reflected on the City of Wilsonville's three-year moratorium until the water issue had been resolved.

She felt that public awareness alone will not bring about public support. Some are opposed to growth, and stopping infrastructure investments is a way to stop growth. She asked if the committee had looked at limits and concurrency. Concurrency has pros and cons. We need to look at what the obstacles are.

Donna Jordan, City of Lake Oswego Councilor, talked about schools and their importance to the community. She feels we need to bring the school boards to the table to talk about how we maximize strategies together to build central communities.

Shirley Craddick, City of Gresham Councilor, spoke to the "elephant in the room" – Metro's charge to expand the urban growth boundary. She asked if we really need to continue to expand the UGB.

Carl Hosticka, Metro Councilor, clarified that Metro is not required to expand the UGB, but rather to provide land for future growth, which can be within the existing UGB.

Ms. Wilkinson explained that this is a piece of what will be addressed throughout the fall. If it is going to be a regional strategy, it will need regional leadership.

Robin McArthur, Metro Regional Planning Director, said we are on the eve of going to the Oregon Legislature in 2009, and commented on the need for more discussion on action.

Craig Dirksen, Mayor of Tigard, said he feels it is such a big issue that we need to engage the federal government.

Members discussed the possibility of pursuing a regional legislative agenda on infrastructure.

Bob Austin, Mayor of the City of Estacada, commented on the governor's package that is in process on transportation.

Randy Tucker, Metro's Legislative Affairs Manager, talked about regional endorsements for revenues and ways revenues are raised for \$400-500 million per biennium for roads and new investment for transit. The

governor's committees have tentatively suggested a new institutional commitment to transit funding, with 80 percent for roads and 20 percent for transit. There are constitutional restrictions though. The region agreed the Columbia River Crossing bridge project would be funded out of state and federal and not from regional funds. There will be no pre-emption of local jurisdictions to raise their own revenues, because they will not all be addressed by the state and federal government.

Martha Schrader, Clackamas County Commissioner, said she also believes that water will be the main limiting factor.

Richard Whitman, Department of Land Conservation and Development, said he also feels water is one of the main limits to growth for the future. He also suggested looking at new funding sources for transit that would not necessarily require a constitutional amendment.

7. DESIGN AND DEVELOPMENT CODE TOOLKIT

Miranda Bateschell, Metro Associate Regional Planner, introduced the Innovative Design and Development Codes Toolkit, Volume 2. A copy of her presentation will be included with the permanent record. The toolkit addresses three main areas: 1.) Making transitions from suburban development patterns to a higher density, more urban, pedestrian-oriented character; 2.) Improving the relationship between buildings and zones of different scale through creative design approaches that also maintain support for compact development in centers and corridors; and 3.) Providing parking in areas targeted for compact development to achieve desired levels of density and urban forms.

Donna Jordan, City of Lake Oswego Councilor, talked about finding the right mix of pedestrian and private space. She talked about a parking structure with retail on the outside and an adjacent park, Millennium Park, created in her city. She noted that it cannot happen just based on the development code, but must involve many partners, with flexibility, for the right timing.

Ms. Bateschell noted the Hollywood development example. Commissioner Fish commented on the successful project as well.

Ms. Bateschell also noted the City of Seattle's menu-based point system as an example of code flexibility.

She talked about transition zones, where centers and corridors meet single-dwelling neighborhoods, and zones that have been successful.

Rob Drake, Mayor of Beaverton, asked how much is spurred by public investment as an inducement to create transition zones.

Nick Fish, City of Portland Commissioner, talked about financing for large projects, including tax abatements. It is not necessarily direct subsidy, but forgone tax revenue.

Ms. Bateschell discussed managing parking to maximize urban form. She called attention to unbundling parking, and the benefits of that. This has been done in a Buckman Heights project in Portland.

New technical tools are available for visualizing zoning. The visualize process enables communities to see what specific code changes are needed and what obstacles need to be removed to achieve the type of community development they desire.

Ms. Bateschell distributed a feedback card and asked members to complete them to help develop a technical assistance program.

There being no further business, Mayor Norris adjourned the meeting at 6:50 p.m.

Respectfully submitted,



Linnea Nelson
Executive Coordinator
Office of the Chief Operating Officer

ATTACHMENTS TO THE RECORD FOR AUGUST 13, 2008

The following have been included as part of the official public record:

AGENDA ITEM	DOCUMENT DATE	DOCUMENT DESCRIPTION	DOCUMENT No.
#4 Council Update	8-12-08	Speaking points from Carl Hosticka, Metro Councilor	081308-MPAC-01
#5 Regional Choices Engagement Architecture	7-30-08	Work plan chart from Chris Deffebach: Process to frame, refine and make regional growth management choices, Local aspirations, scenarios and capacity analysis	081308-MPAC-02
#6 Regional Infrastructure Analysis Report	8-13-08	Slides from Powerpoint presentation by Malu Wilkinson: Making the Greatest Place, Regional Infrastructure and Public Investment Analysis	081308-MPAC-03
#7 Design and Development Code Toolkit	8-13-08	Slides from Powerpoint presentation by Miranda Bateschell: Community Investment Tools, Innovative Design and Development Codes	081308-MPAC-04