

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF APPROVING THE)	RESOLUTION 95-2088
CONTENT OF PUBLIC INFORMATION)	
MATERIALS FOR THE 1995)	Introduced by Mike Burton,
GREENSPACES BOND MEASURE)	Executive Officer

WHEREAS, On July 28, 1994, through Resolution No. 94-2011A, the Metro Council referred a \$138.8 million greenspaces bond measure for voter consideration in spring 1995; and

WHEREAS, On September 22, 1994, through Resolution No. 94-2029B, the Metro Council endorsed the production of public information materials for the 1995 greenspaces bond measure, pending the review and approval of the materials by the Metro Council; and

WHEREAS, On September 28, 1994, the Metro Council provided \$12,900 from the General Fund Contingency to produce public information materials for the 1995 greenspaces bond measure as authorized in Ordinance No. 94-573; and

WHEREAS, On November 10, 1994, through Resolution No. 94-2049B the Metro Council modified the greenspaces bond measure to a final \$135.6 million package including 14 regionally significant greenspace acquisitions, 5 regional trail projects, and over 80 local greenspace projects; and

WHEREAS, on January 19, 1995, through Resolution 95-2074A the Metro Council changed the date of the bond measure election to May 16, 1995 and clarified the ballot title; and

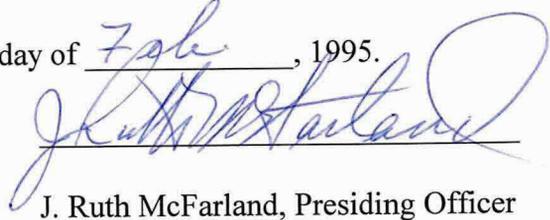
WHEREAS, The Metro Council recognizes the need for Metro as the referring agency of a bond measure to provide impartial public information to citizens about the bond measure; now, therefore,

BE IT RESOLVED,

1. That the Metro Council approves the content of the 1995 greenspaces bond measure public information products in Exhibit A as impartial, neither supporting or opposing the passage of the measure.

2. That the public information materials in Exhibit A are hereby authorized for subsequent production and distribution with funds approved in Ordinance No. 94-573.

ADOPTED by the Metro Council this 2 day of July, 1995.



J. Ruth McFarland, Presiding Officer

Resolution 95-2088

EXHIBIT A

- 1. Bond Measure Resolution 95-2074A**
- 2. Bond Measure Fact Sheets 1,2,3**
- 3. Bond Measure Map**



Metro Regional Parks and Greenspaces

Open Spaces Acquisition Bond Measure Resolution

BEFORE THE METRO COUNCIL

RESOLUTION No. 95-2074-A

FOR THE PURPOSE OF CHANGING THE ELECTION DATE OF THE SUBMISSION TO THE VOTERS OF A GENERAL OBLIGATION BOND INDEBTEDNESS TO PROCEED WITH THE AQUISITION OF LAND FOR A REGIONAL SYSTEM OF GREENSPACES.

Introduced by Councilor McCaig



METRO

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WHEREAS, Metro has taken a leadership role in identifying remaining natural areas in the region and planning for their protection or potential acquisition; and

WHEREAS, Such activities have been and will continue to be coordinated with the affected federal, state and local governments, and citizens in the region; and

WHEREAS, Numerous planning efforts, studies, and recommendations have been proposed over the past 90 years to develop a system of interconnected greenspaces for the Portland/Vancouver region; and

WHEREAS, On June 28, 1990, by Resolution No. 90-1261, the Metro Council established the Greenspaces Policy Advisory Committee to assist the Council in coordinating its Natural Areas Planning Program and to develop a regional consensus in the development of a Metropolitan Greenspaces Master Plan; and

WHEREAS, On September 26, 1991, the Metro Council adopted Regional Urban Growth Goals and Objectives by Ordinance No. 91-418B, including Objective 9: Natural Areas, Parks, and Wildlife Habitat which calls for a regional open space system linking public and private open spaces, trails, recreational, and wildlife corridors; and

WHEREAS, In July 1992 the Metro Council adopted the Metropolitan Greenspaces Master Plan by Resolution No. 92-1637; and

WHEREAS, The Metropolitan Greenspaces Master Plan recommends that Metro seek a regional funding mechanism to assemble, through acquisition and other strategies, and develop a regional greenspaces system, and also assume operations and management responsibility for components of the system in cooperation with local governments; and

WHEREAS, On July 23, 1992, the Metro Council submitted a \$200 million General Obligation bond measure in Resolution No. 92-1939A for the acquisition of greenspaces that did not pass; and

WHEREAS, The voters approved the 1992 Metro Charter which specifically authorizes Metro to acquire, develop, maintain, and operate a regional system of parks, open spaces, and recreational facilities; and

WHEREAS, The Metro Council approved an Intergovernmental Agreement with Multnomah County which transferred the Parks Services Division to Metro; and

WHEREAS, The Metro Council formed the Metropolitan Greenspaces Blue Ribbon Committee by Resolution No. 94-1942 to seek advice and evaluation of proposals for a new bond measure for acquisition of greenspaces; and

WHEREAS, Both the Greenspaces Policy Advisory Committee and the Metropolitan Greenspaces Blue Ribbon Committee recommended a General Obligation bond measure for acquisition of greenspaces in the range of \$136-\$139 million, including up to \$25 million for local government greenspaces projects; and

WHEREAS, The Council on July 28, 1994, adopted Resolution No. 94-2011A submitting to the voters a general bond indebtedness in the amount of \$138.8 million to proceed with the acquisition of land for a regional system of greenspaces; and

Whereas, The Council on November 10, 1994, adopted Resolution No. 94-2049A which modified the General Obligation bond measure referred to the voters by Resolution No. 94-2011A by including the specific projects submitted by local governments, decreasing the amount of the measure to \$135.6 million, and reflecting other changes to the measure made by the Council; and

WHEREAS, The Council finds it is in the public interest that this measure be submitted to the voters at a Special election to be held on May 16, 1995, instead of March 28, 1995; and

WHEREAS, The Council finds it desirable to submit a modified Ballot Title for the Measure as set forth in attached Exhibit "A"; now, therefore,

BE IT RESOLVED,

1. That the Metro Council hereby withdraws the submission to the qualified voters of the District of the bond measure submitted to the voters by adoption of Resolution No. 94-2049A on the 28th day of March 1995 and directs that the bond measure shall be submitted to the qualified voters of the District on the ballot for a Special election to be held on the 16th day of May 1995. The Special election called for the 28th day of March 1995 is cancelled.
2. The Ballot Title for the Measure and the Measure are attached as Exhibit "A" and Exhibit "B" hereto.
3. That this Resolution and the revised Ballot Title shall be submitted to the Elections Officer in a timely manner as required by law in order to cancel the Special election called for on March 28, 1995, by adoption of Resolution No. 94-2049A and instead call for a Special election to be held on May 16, 1995.
4. That the Executive Officer shall submit all necessary information to the Elections Officer so that the Ballot Measure, Ballot Title, and Explanatory Statement shall appear in all county voters' pamphlets published for the election.

ADOPTED by the Metro Council this 19 day of January, 1995.

J. Ruth McFarland, Presiding Officer

Exhibit "A"

BOND MEASURE FOR RESOLUTION NO. 95-2074-A

"Caption: Bonds to preserve open space, parks; protect streams, fish, wildlife."

"Question: Shall Metro preserve open space for parks, trails, wildlife; protect streams for fish; issue \$135.6 million in general obligation bonds? If bonds are approved, they will be payable from taxes on property ownership that are not subject to the limits of section 11b, Article XI of the Oregon Constitution."

"Summary: Buys specified open space in the region. Approved bonds will:

- Preserve local lands for parks and trails.
- Maintain water quality in rivers and streams.
- Protect salmon, trout, steelhead.
- Provide areas for walking, picnicking and other outdoor recreation.

Buying open spaces for public use will balance private development in the region. Bonds mature in not more than 30 years. Bond cost estimate is about 22 cents per \$1,000 of assessed value per year. Typical home pays \$1.91 per month."

Exhibit "B"

OPENSOURCE ACQUISITION BOND MEASURE

Metro estimates that the Portland-Vancouver metropolitan area will grow by more than 1.1 million people by the year 2040. More homes and businesses will be built to serve this anticipated growth. As communities continue to develop, the protection, acquisition and active stewardship of open spaces, parks, trails and streams must become just as important as planning transportation, water, sewer and other basic infrastructure.

The basis for this land acquisition program is the Metropolitan Greenspaces Master Plan. The Master Plan is the growth management strategy which details the vision, goals and organizational framework of a regional system of natural areas, open space, trails and streams. The primary objective of the Master Plan is protection of natural resource areas in the public interest. The analysis is based on watersheds or stream basins to encourage review of the ecosystem in each part of the region. The Master Plan includes 1989 inventories and maps of 109,000 acres of then existing natural areas in and near the Metro boundaries. In 1989, approximately 9,200 acres were in public ownership. Nearly half of the publicly-owned acreage is located in Forest Park.

One goal of the Master Plan is to improve water quality in the region which is degraded as natural areas are lost. Retaining forested areas on slopes minimizes erosion that pollutes streams. Wetlands and floodplains hold runoff allowing plants and micro-organisms to biologically filter pollutants. Natural areas with riparian corridors will be purchased and preserved. Restoring native vegetation along these waterways will improve water quality.

The Master Plan identifies regional trails, streams and wildlife corridors. The trails provide means of human-powered access to commerce, recreation and natural areas. This includes links between parks, local trails and local communities and access to regionally significant parklands and natural areas. Streams and wildlife corridors protect habitat for maintaining biological diversity. Linked habitat is important for fish and wildlife species that reside in and pass through the region along regular migratory routes.

From the Master Plan inventory a number of existing large acre sites throughout the region were designated as regionally significant open space protection areas. These areas would be used to provide and protect open space and for passive recreational activities, including but not limited to, picnicking, hiking, bicycling, camping, bird watching, and boating.

This referral to the voters of \$135.6 million in general obligation bonds is based on advisory groups recommendations. This proposal has three components. It proposes acquisitions from 14 of the regionally significant areas (approximately 5,982 acres) and regional trail segments from the Master Plan plus local open space and trail projects. The inventory in these target areas has been reviewed in 1994.

The following are the 14 regionally significant natural areas and estimated acreages:

Willamette River Greenway	1,103
<i>Willamette Narrows</i>	
<i>Canemah Bluffs</i>	
<i>Cathedral Park to railroad bridge</i>	
<i>Oaks Bottom to OMSI</i>	
<i>West side of Multnomah Channel</i>	
East Buttes/Boring Lava Domes	545
Newell Creek Canyon	370
Sandy River Gorge	808
Cooper Mountain	428
Buffer and expansion of Forest Park	320
Jackson Bottom and McKay Creek/Dairy Creek Addition	333
Tonquin Geological area	277
Tualatin River Greenway, access points	266
Clear Creek Canyon	343
Gales Creek	775
Columbia Shoreline	95
Rock Creek	300
Tryon Creek linkages	20

The following are the five regionally significant trail segments targeted for acquisition:

- Peninsula Crossing Trail (Improvements only)
- Fanno Creek Greenway
- Sauvie Island to Beaverton/Hillsboro Trail
- Clackamas River Greenway (north bank)
- Beaver Creek Canyon Greenway (Troutdale)

They will be the first priority for acquisitions from the bond proceeds. Other regionally significant open spaces and regional trails identified in the Master Plan may be acquired if target areas become degraded, cost prohibitive or otherwise infeasible as determined by the Metro Council after a public hearing. New target areas shall be selected to retain a regional balance of sites acquired. In addition, some new opportunities may arise to acquire natural resource areas not in the Master Plan if funding permits. These will not be approved unless the Master Plan is first amended by the Metro Council after a public hearing on the amendment.

There are various means intended to be used to secure rights to natural resource land. This will include outright purchase of title to the land with the assistance of outside professional realtors. However, other methods insure preservation of the character of the land as open space and may allow its use by the public. Purchase through a nonprofit land preservation organization may enable the program to secure land at below market rates due to the favorable tax benefits that accrue to sellers. Easements, rather than full title to the land, can be donated or sold by a

landowner. Donations, bequests and grants will be sought to enable the program to protect and acquire more natural resource land. Donations will be encouraged by allowing some naming of parks, trails and open spaces. Agreements for Metro to acquire any interest in land shall be negotiated with willing sellers. Metro will exercise its powers of eminent domain only when the Metro Council has determined that extraordinary circumstances exist.

In addition to the regional areas and trails, \$25 million of bond proceeds will be used to buy and make capital improvements on lands for local open spaces and trails. These purchases and improvements will be made by cities, counties and park districts which provide parks services. The local governments shall be permitted to pay administrative costs associated with land acquisition and capital improvements from this local share of bond proceeds or from their own resources. Intergovernmental agreements between Metro and the park providers will be used to assure that the funds are expended for activities related to natural areas. Interests in land acquired from this local share would be for regionally or locally significant natural areas, open space, trails, streams and wildlife corridors, including accessible waterways, that function for fish, wildlife, and people. Capital improvements would be for restoration or enhancement of natural areas, trail construction, access facilities, public use facilities and environmental education facilities. Ownership of lands will be consistent with the Master Plan. Provision must be made for lands acquired with the local share to be maintained for its intended recreational, natural area or trail activities. Agreements for park providers to acquire any interest in land shall be negotiated with willing sellers. Local governments will exercise their powers of eminent domain only where the local governing body has determined that extraordinary circumstances exist.

It is important to identify local projects to be funded and their estimated costs in time to inform the voters prior to the vote on this ballot measure. Therefore, a list of local projects with estimated costs matching nearly all providers' pro rata share has been delivered to Metro. The list of local projects, the sponsoring local government and the estimated acreage are:

Clackamas County

Springwater Corridor Trail	Land acquisition to complete trail near Boring
Barton Park Quarry Reclamation	Capital improvements of Barton Park; restoration and campground
Damascus Greenspace	Acquire 25-30 acres in the Damascus area for a park
Clackamas River North Bank Park trail	Acquisition of park land along the proposed greenway
Kellogg Creek Natural Area	Natural area acquisition near Jennings Avenue
Boardman Slough Wetland Park	Land acquisition for a wetland park near Gladstone

Clackamas County *continued*

Mt. Talbert	Acquire 15 acres on top and east slope; south of Sunnyside Rd.
Portland Traction Company Right-of-Way	Acquire about 7 miles of rail line between Milwaukie and Gladstone
Meldrum Bar Park, Gladstone	Riparian restoration and picnic shelters of this Willamette River park
Cross Memorial Park, Gladstone	Trail improvements
Glen Echo Wetlands, Gladstone	Land addition to wetland park; trails
Mt. Scott Creek Trail, Happy Valley	Trail construction to provide park access from Sunnyside Road
Scott View Nature Park, Happy Valley	Trail construction
West Waluga Park Trail, Lake Oswego	Perimeter trail and access points around natural area park
Roehr Park Willamette Greenway, L. Oswego	Acquire land and construct trail along park and greenway
Lusher Farm / Cook's Butte Trail, L. Oswego	Acquire land and construct trail between parks
Canal Acres Natural Area, Lake Oswego	Trail construction connecting to Bryant Woods Park
Milwaukie Waterfront	Acquire about 2.5 acres at the confluence of Johnson Creek
Kellogg Lake, Milwaukie	Acquire land west of Kellogg lake and east of McLoughlin Blvd.
Springwater Corridor, Milwaukie	Acquire land between Johnson Creek and the Springwater Trail
Rosewell Wetland, Milwaukie	Natural habitat enhancements to a stormwater detention pond
Willow Place Wetland, Milwaukie	Natural habitat enhancements to a stormwater detention pond
Ardenwald to Springwater Corridor, Milwaukie	Trail construction to connect Ardenwald neighborhood to Springwater
High Rocks River Bank, Oregon City	Acquire park land on south bank of the Clackamas River
Barclay Hills Park, Oregon City	Nature trail construction in the upper reaches of Newell Creek Canyon
Clackamette Park, Oregon City	Picnic shelters, restrooms, fishing dock
Tualatin River Access, Rivergrove	Boat ramp improvement at city park near SW Dogwood Road

Burnside Park, West Linn	Acquire 8 acres of natural area adjacent to city park on Willamette River
Memorial Park, Wilsonville	Trail construction in park and to the Willamette River Greenway
Boeckman and Mill Creek, Wilsonville	Habitat restoration along creeks at four public schools in area
Wilsonville City Trail System	Capital improvements to complete city trail system to natural areas
Gordon's Run Open Space, Wilsonville	Trail construction along Willamette Greenway near Charbonneau

Washington County

Henry Hagg Lake / Scoggins Valley Park	Six individual picnic sites, one group picnic shelter, restrooms
City of Cornelius	Natural area project to be determined
Bethany, Reedville, Cedar Mill, Bull Mt. Parks	Acquire land to establish small natural area parks
Tualatin Hills Nature Park	Acquire 22 acres to add to existing park
Koll Center Wetland	Acquire right-of-way access, trail construction, viewing platform
Cedar Mill Creek Corridor	Acquire about 22 acres near Sunset Highway and Cornell Road
Golf Creek Corridor	Acquire about 10 acres west of Sylvan and north of Sunset Highway
Fanno Creek Greenway	Trail construction to connect Fanno Creek Park to neighborhoods
Stonegate Woods, Beaverton	Acquire about 7 acres of wetland forest along Willow Creek
Hart Road Natural Area, Beaverton	Acquire 18 acres to establish greenspace park near SW Hart Road
Johnson Creek Corridor, Beaverton	Acquire about 45 acres along greenway
Forest Glen Park / Hiteon Creek, Beaverton	Habitat restoration including native tree and vegetation plantings
Durham City Park	Trail and bridge construction
David Hill Forest Park, Forest Grove	Acquire up to 10 acres to establish greenspace park in NW area of city
Gales Creek Linear Park, Forest Grove	Acquire land along greenway in SW area of city
Fernhill Wetlands, Forest Grove	Trail access, trail construction, interpretive center near Tualatin River

Noble Woods Park, Hillsboro	Trails, picnic shelters, viewing areas for park on Rock Creek
Rood Bridge Road Park, Hillsboro	Restoration, canoe launch, trails, at confluence of Rock Creek & Tualatin River
Rock Creek Corridor, Hillsboro	Acquisition along the greenway
Cedar Creek Greenway, Sherwood	Acquisition and trail construction in the riparian zone
Fanno Creek /Summer Creek Greenway, Tigard	Trail construction
Natural Area Park, Tigard	Acquire about 7.5 acres of forest land for a city nature park
Tualatin River Corridor, Tualatin	Acquisition along the south bank of the greenway

Multnomah County

Burlington Bottom Wetlands, Mult. Channel	Road access, trails, wildlife blind
Howell Territorial Park, Sauvie Island	Picnic shelters, trails, and wildlife viewing blind for 73-acre site
Sauvie Island Boat Ramp	Improvements to launch ramp, boarding docks
Ancient Forest Grove	Trail construction and signage for 38 acre site north of Forest Park
Hogan Cedars	Acquisition along Johnson Creek near Telford Road / Springwater
Oxbow Regional Park, Sandy River	Water system upgrade, picnic shelters, group camp shelters
Blue Lake Regional Park, Fairview	Restore and enhance 10 acre wetland , boardwalks
Fairview Creek Riparian Area, Fairview	Enhancement of 50- acre wetland west of NE 207th connector
Springwater Corridor Trail, Gresham	Trail heads, trail construction, info center, native vegetation plantings
Fairview Creek Headwaters, Gresham	Enhancement of 18 acres, habitat plantings, picnic shelters, trails
Butler Creek Greenway Trail, Gresham	Soft surface trails, bridge over Johnson Creek
Kelly Creek Greenway, Gresham	Acquisition of 4.5 acres, soft surface trails
Beaver Creek Greenway, Troutdale	Acquisition, trails, pedestrian bridge, habitat restoration, erosion control
Wood Village City Park	Habitat improvements, trails, erosion control for 12 acre addition

Multnomah County *continued*

Springwater Corridor, Portland	Trail heads and trail improvements in SE Portland
OMSI to Springwater Corridor, Portland	Trail heads and trail improvements on east bank of Willamette River
Whitaker Ponds, Portland	Acquisition for greenspace park along Columbia Slough in NE Portland
Tryon Creek Linkages, Portland	Acquisition in Tryon Creek watershed in SW Portland
M. James Glisan Boat Ramp, Portland	Improvements to launch facility on Columbia River in NE Portland
Terwilliger-Marquam Natural Area, Portland	Acquisition of upland forest in SW Portland
Columbia Slough, Portland	Acquisition of greenspace along or near slough in N and NE Portland
Johnson Creek Corridor, Portland	Acquisition of greenspace along creek in SE Portland
Mocks Crest, Portland	Acquisition of greenspace in N Portland
Kelly Point Park, Portland	Acquisition of adjacent land in N Portland
Oaks Bottom, Portland	Habitat restoration, improvements in SE Portland
Powell Butte, Portland	Habitat restoration, improvements SE Portland
Community Natural Areas, Portland	Acquisition of small greenspaces in NE King or Elliot neighborhoods
Hoyt Arboretum, Portland	Acquisition of adjacent land in NW Portland
Leach Botanical Garden, Portland	Acquisition of adjacent land in SE Portland
Crystal Springs Rhododendron Garden, Portland	Acquisition of adjacent land in SE Portland
40-Mile Loop Trail, Portland	Trail right-of-way acquisition along the 40-Mile Loop
River Place to Willamette Park, Portland	Acquisition and trail construction on the west bank of Willamette River
Fanno Creek, Portland	Acquisition along the greenway in SW Portland
Forest Park Wildwood Trail, Portland	Access and habitat improvements in NW Portland

Other local projects may be substituted if the target areas become degraded, cost prohibitive or otherwise infeasible. Capital improvements of lands acquired with bond proceeds are intended to be a secondary purpose of this entire program. However, for individual purchases or some local projects, greenspaces related capital improvements, may be a primary element. Allowable improvements include, but are not limited to, restoration or enhancement of natural areas, trail construction, nature centers, interpretative displays, facilities for disabled people, access roads and facilities, parking, boat ramps, trail heads, rest rooms, picnic tables, shelters, viewing facilities, water systems, camp sites, fishing piers, signs, fences, and security lighting.

Regionally significant lands acquired by Metro would be "land banked" with the property interest owned by Metro. The Metro Regional Parks and Greenspaces Department may operate and maintain these lands or other cooperative arrangements may be made consistent with the Greenspaces Master Plan. Initially, most of these lands will be held with limited maintenance and development. If the acquisition bond measure is approved by the voters, Metro excise taxes have been committed for this low level of maintenance. No bond funds can be legally used for any operating expenses. Some improvements could be done with bond funds and new grants to start public use. At the same time, user fees and other revenue must be developed to offset increased costs from increased public use. The July 1992 Financial Study identified the following alternatives for such revenue: Parking permits, day use or camping fees, concessions, volunteer services. Other revenue sources may be investigated depending on the type of improvement.

Other allowable expenditures for this program include acquisition administrative expenses, bond issuance costs and reimbursable bond preparation expenses relating to the design planning and feasibility of the acquisition program. Administrative expenses include, but are not limited to, assistance from professional realtors, real estate appraisals, title companies and environmental evaluation firms.

The preference is to issue bonds which mature in 20 years. However, to maintain the flexibility to respond to the market existing at time bonds are issued, the maturity period may be up to 30 years.



METRO

1995 Ballot Measure 26-26

Open Space, Parks and Streams Fact Sheet 1: Overview and Background

DRAFT

What is Ballot Measure 26-26?

Ballot Measure 26-26 is a general obligation bond measure for \$135.6 million to buy lands for regional parks, open spaces and trails. It also provides money for local open space purchases and public access improvements.

The bond measure will appear on a special election mail-in ballot May 16, 1995.

The measure's primary goal is to purchase natural areas, trails and greenways to be held in public trust for future use as parks, trails, fish and wildlife habitat.

What types of areas would be purchased?

The bond measure consists of three major elements: (1) regional park target areas, (2) regional trails and greenways and (3) local government open space and parks projects.

Regional park target areas in the bond measure consist of 6,000 acres located in 14 specific areas throughout the tri-county region. About \$76 million, or 56 percent, of the bond measure would be spent on this component. (See page 2 for a complete list of regional target areas.)

Regional trails and greenways consist of five specific projects throughout the region that will link new or existing publicly owned parks and natural areas. About \$16 million, or 12 percent, of the bond measure would be spent on this component. (See page 3 for a complete list of regional trails and greenway areas.)

The local government open space and parks projects consist of 90 specific projects that have been identified by local governments. About \$25 million, or 18 percent, of the bond measure would be used to purchase and make capital improvements on lands for local parks, open spaces and trails within Clackamas, Multnomah and Washington counties. The purchases and improvements would be made by cities, counties and special district park providers. See pages 3, 6 and 7 for a complete list of specific greenspace projects selected by local governments.

The remaining \$18.1 million, or 14 percent, is allocated for land purchase expenses, bond issuance costs, administrative expenses and contingency.



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The local government component allocation is based on the allocation formula in the *Metropolitan Greenspaces Master Plan* adopted in July 1992 and amended in November 1994. Ownership and management of the land to receive bond proceeds must be consistent with the master plan.

Metro and the cities, counties and park providers will draw up intergovernmental agreements to make sure the funds are being used for approved lawful and appropriate activities.

How much will the bond measure cost?

In the first year, it will cost approximately 22.5 cents per \$1,000 of assessed value, or about \$22 per year for a \$100,000 home. Over the life of the 20-year bond, the average cost per household is estimated to decrease to an average of 15 cents per \$1,000 of assessed value. The reason is that growth will occur in the region and property values will generally increase, thus bringing down the cost per household over time.

The intention is to issue bonds that mature in 20 years, although the maturity period may be changed to 30 years to allow flexibility in responding to the financial market. If the term is changed to 30 years, the rate associated with bonds is estimated to decrease to 20 cents per thousand the first year and approximately 11 cents per thousand over the life of the bond.

<i>Bond debt year*</i>	<i>Annual cost per \$1,000 assessed value</i>	<i>Annual cost for \$100,000 home</i>
1	22.5¢	\$22.50
5	19.0	19.00
10	15.6	15.60
15	12.8	12.80
20	5.3	5.30
<i>average cost of 20 year bond</i>	<i>15.0¢</i>	<i>\$15.00</i>

*chart assumes 6.5 percent interest rate on bonds.

How many acres are proposed for purchase in the regional acquisition target areas?

<i>Regional Parks target areas</i>	<i>Proposed acres to purchase</i>
1. Willamette River Greenway	1,103
2. East Buttes and Boring Lava Domes	545
3. Newell Creek Canyon	370
4. Sandy River Gorge	808
5. Cooper Mountain	428
6. Forest Park Expansion	320
7. Jackson Bottom (Dairy/McKay creeks)	333
8. Tonquin Geologic Area	277
9. Tualatin River Greenway Access	266
10. Clear Creek Canyon	346
11. Gales Creek	775
12. Columbia Shoreline	95
13. Rock Creek	300
14. Tryon Creek Linkages	20
<i>Total Greenspaces acreage</i>	<i>5,982</i>

What are the regional trail and greenway corridor areas?

Regional trail and greenway projects County location

1. Peninsula Crossing Multnomah
2. Fanno Creek Greenway..... Washington and Multnomah
3. Sauvie Island to Beaverton/Hillsboro Multnomah and Washington
4. Clackamas River Greenway..... Clackamas
5. Beaver Creek Canyon Multnomah

What are the specific local open space, parks and trails projects?

The projects and descriptions listed here include the total bond measure package by county and city. Each project area has a number that corresponds to its location on the map on pages 4 and 5.

Washington County

- | | | |
|---|---|---|
| <ol style="list-style-type: none"> 1. Beaverton, Forest Glen Park/ Hiteon Creek. <i>Habitat restoration including native vegetation plantings</i> 2. Beaverton, Hart Road Natural Area. <i>Acquire 18 acres to establish greenspace park near Southwest Hart Road</i> 3. Beaverton, Johnson Creek Corridor. <i>Acquire about 45 acres along greenway</i> 4. Beaverton, Koll Center Wetland. <i>Acquire right-of-way access, trail construction, viewing platform</i> 5. Beaverton, Stonegate Woods. <i>Acquire about 7 acres of wetland forest along Willow Creek</i> 6. Beaverton vicinity, Cedar Mill Creek Corridor. <i>Acquire about 22 acres near the Sunset Highway and Cornell Road</i> 7. Beaverton vicinity, Cooper Mountain. <i>Acquire 428 acres of forested natural area</i> 8. Beaverton vicinity, Fanno Creek Greenway. <i>Acquire about 12 miles of trail corridor along the greenway</i> 9. Beaverton vicinity, Fanno Creek Greenway. <i>Trail construction to connect Fanno Creek Park to neighborhoods</i> | <ol style="list-style-type: none"> 10. Bethany. <i>Acquire land to establish small natural area park</i> 11. Cedar Mill. <i>Acquire land to establish small natural area park</i> 12. Cornelius Greenspace Project. <i>Local park improvements</i> 13. Durham City Park. <i>Trail and bridge construction</i> 14. Forest Grove, David Hill Forest Park. <i>Acquire up to 10 acres to establish greenspace park in Northwest area of city</i> 15. Forest Grove, Fernhill Wetlands. <i>Trail access, trail construction, interpretive center near the Tualatin River</i> 16. Forest Grove, Gales Creek Linear Park. <i>Acquire land along greenway in Southwest area of city</i> 17. Forest Grove vicinity, Henry Hagg Lake/Scoggins Valley Park. <i>Six individual picnic sites, one group picnic shelter, restrooms</i> 18. Forest Grove vicinity, Gales Creek Regional Greenspace. <i>Acquire 775 acres of wetland, upland, and riparian natural area</i> 19. Hillsboro, Noble Woods Park. <i>Trails, picnic shelters, viewing areas for park on Rock Creek</i> 20. Hillsboro, Rock Creek Corridor. <i>Acquire 300 acres along the greenway</i> | <ol style="list-style-type: none"> 21. Hillsboro, Rood Bridge Park. <i>Habitat restoration, canoe launch, trails at confluence of Rock Creek and Tualatin River</i> 22. Hillsboro vicinity, Jackson Bottom Dairy/McKay Creeks Addition. <i>Acquire 333 acres in area of creeks confluence</i> 23. Portland vicinity, Golf Creek Corridor. <i>Acquire about 10 acres west of Sylvan and north of Sunset Highway</i> 24. Reedville. <i>Acquire land to establish small natural area park</i> 25. Sherwood, Cedar Creek Greenway. <i>Acquisition and trail construction in the riparian zone</i> 26. Tigard, Fanno Creek/Summer Creek Greenway. <i>Trail construction</i> 27. Tigard, Natural Area Park. <i>Acquire about 7.5 acres of forest land for a city nature park</i> 28. Tigard vicinity, Bull Mt. Park. <i>Acquire land to establish small natural area park</i> 29. Tualatin, Tualatin River Corridor. <i>Acquisition along the south bank of the greenway</i> 30. Tualatin vicinity, Tonquin Geologic Area. <i>Acquire 277 acres of unique geological features, wetland and upland habitats</i> 31. Tualatin River Greenway. <i>Acquire 266 acres to establish 4 regional access points along river</i> |
|---|---|---|

Multnomah County

32. Fairview, Blue Lake Regional Park. *Restore and enhance 10-acre wetland, boardwalks*
33. Fairview, Fairview Creek Riparian Area. *Enhancement of 50-acre wetland west of Northeast 207th connector*
34. Gresham, Butler Creek Greenway Trail. *Soft surface trails, bridge over Johnson creek*
35. Gresham, Fairview Creek Headwaters. *Enhancement of 18 acres, habitat plantings, picnic shelters, trails*
36. Gresham, Kelly Creek Greenway. *Acquisition of 4.5 acres, soft surface trails*
37. Gresham, Springwater Corridor. *Trail heads, trail construction, info center, native vegetation plantings*
38. Gresham vicinity, East Buttes/Boring Lava Domes. *Acquire 545 acres among buttes and lava domes of east Multnomah and north Clackamas counties*
39. Gresham vicinity, Hogan Cedars. *Acquisition along Johnson Creek near Telford Road/Springwater Corridor*
40. Portland, 40-Mile Loop Trail. *Trail right-of-way acquisition along the 40-Mile Loop*
41. Portland, Columbia Slough. *Acquisition of greenspace along or near slough in North and Northeast Portland*
42. Portland, Community Natural Areas. *Acquisition of small greenspaces in Northeast King or Eliot neighborhoods*
43. Portland, Crystal Springs Rhododendron Garden. *Acquisition of adjacent land in Southeast Portland*
44. Portland, Fanno Creek. *Acquisition along the greenway in Southwest Portland*
45. Portland, Forest Park Expansion. *Acquire 320 acres adjacent and within park to maintain habitat*
46. Portland, Forest Park Wildwood Trail. *Access and habitat improvements in Northwest Portland*
47. Portland, Hoyt Arboretum. *Acquisition of adjacent land in Northwest Portland*
48. Portland, Johnson Creek Corridor. *Acquisition of greenspace along creek in Southeast Portland*
49. Portland, Kelley Point Park. *Acquisition of trail link to 40-Mile Loop in north Portland*
50. Portland, Leach Botanical Garden. *Acquisition of adjacent land in Southeast Portland*
51. Portland, M. James Gleason Boat Ramp. *Improvements to launch facility on Columbia River in Northeast Portland*
52. Portland, Mocks Crest. *Acquisition of greenspace in North Portland*
53. Portland, Oaks Bottom. *Habitat restoration, improvements in Southeast Portland*
54. Portland, OMSI to Springwater Corridor. *Acquire 7-mile trail corridor, trail heads and trail improvements on east bank of Willamette River*
55. Portland, Peninsula Crossing Trail. *Develop 3-mile trail/bikeway connecting the Columbia River to the Willamette River*
56. Portland, Powell Butte. *Habitat restoration, improvements in Southeast Portland*
57. Portland, River Place to Willamette Park. *Acquisition and trail construction on west bank of Willamette River*
58. Portland, Springwater Corridor. *Trail heads and trail improvements in Southeast Portland*
59. Portland, Terwilliger-Marquam Natural Area. *Acquisition of upland forest in Southwest Portland*
60. Portland, Tryon Creek Linkages. *Acquisition of 20 acres in Tryon Creek watershed in Southwest Portland*
61. Portland, Whitaker Ponds. *Acquire park land along Columbia Slough in Northeast Portland*
62. Portland, Willamette Cove. *Acquire 39 acres along east bank of Willamette River between St. Johns Bridge and railroad bridge in North Portland*
63. Portland vicinity, Burlington Bottom Wetlands, Multnomah Channel. *Road access, trails and wildlife blind*
64. Portland vicinity, Burlington Northern Rails-to-Trails. *Acquire 7-mile trail corridor connecting Sawvie Island to Beaverton/Hillsboro area*
65. Portland vicinity, Grove of Ancient Forest. *Trail construction and signage for 38-acre site north of Forest Park*
66. Portland vicinity, Howell Territorial Park. *Picnic shelters, trails and wildlife viewing blind for 73-acre site on Sauvie Island*
67. Portland vicinity, Multnomah Channel. *Acquire 494 acres along west bank of channel for wildlife habitat in Willamette Greenway*
68. Portland vicinity, Sauvie Island Boat Ramp. *Improvements to launch ramp, boarding docks*
69. Troutdale, Beaver Creek Canyon Greenway. *Acquire 8 miles of trail corridor, habitat restoration and streambank re-vegetation*
70. Troutdale vicinity, Columbia River Shoreline. *Acquire 95 acres of riparian and island habitat west of Sandy River*
71. Troutdale vicinity, Oxbow Regional Park. *Water system upgrade, picnic shelters, group camp shelters*
72. Troutdale vicinity, Sandy River Gorge. *Acquire 808 acres along river for fish, wildlife, and water quality protection*
73. Wood Village City Park. *Habitat improvements, trails, erosion control for 12-acre addition*

Clackamas County

74. Barton, Barton Park Quarry Reclamation. Barton Park capital improvements, restoration, campground
75. Boring vicinity, Boring Lava Domes/ East Buttes. See project #38
76. Boring vicinity, Springwater Corridor Trail. Land acquisition to complete trail near Boring
77. Clackamas, Mt. Talbert. Acquire 15 acres south of Sunnyside Road
78. Damascus. Acquire 25 to 50 acres for natural area park
79. Gladstone, Cross Memorial Park. Trail improvements
80. Gladstone, Glen Echo Wetlands. Land addition to wetland park, trails
81. Gladstone, Meldrum Bar Park. Riparian restoration, picnic shelters
82. Gladstone/Milwaukie, Portland Traction Company Right-of-Way. Acquire 7 miles of rail line between Gladstone and Milwaukie
83. Gladstone vicinity, Boardman Slough Wetland Park. Land acquisition for greenspace for natural area park near Gladstone
84. Happy Valley, Mt. Scott Creek Trail. Trail construction for park access from Sunnyside Road
85. Happy Valley, Mt. Scott View Nature Park. Trail construction
86. Lake Oswego, Canal Acres Natural Area. Trail construction connecting to Bryant Woods Park
87. Lake Oswego, Lusher Farm/ Cook's Butte Trail. Acquire land and construct trail connecting parks
88. Lake Oswego, Roehrer Park Willamette Greenway. Acquire land and construct trail along park and greenway
89. Lake Oswego, West Waluga Park. Perimeter trail and access points around park
90. Milwaukie, Ardenwald to Springwater Corridor. Construct trail to connect Ardenwald area to Springwater
91. Milwaukie vicinity, Kellogg Creek Natural Area. Natural area acquisition near Jennings Avenue
92. Milwaukie, Kellogg Lake. Acquire land west of lake and east of McLoughlin Boulevard
93. Milwaukie, Rosewell Wetland. Habitat enhancements to a stormwater retention pond
94. Milwaukie, Springwater Corridor. Acquire land between Johnson Creek and Springwater Trail
95. Milwaukie, Waterfront Park. Acquire about 2.5 acres at the confluence of Johnson Creek and Willamette River
96. Milwaukie, Willow Place Wetland. Habitat enhancements to a stormwater retention pond
97. Oregon City, Barclay Hills Park. Nature trail construction in upper Newell Creek Canyon
98. Oregon City, Clackamette Park. Picnic shelters, restrooms, fishing dock
99. Oregon City, High Rocks Riverbank. Acquire park land on south bank of Clackamas River
100. Oregon City, Newell Creek Canyon. Acquire 370 acres for natural area park
101. Oregon City vicinity, Clackamas River Greenway. Acquire 8-mile greenway corridor along north bank of Clackamas River between Carver and Oregon City
102. Oregon City vicinity, Canemah Bluff. Acquire 392 acres along the Willamette Greenway
103. Redland vicinity, Clear Creek Canyon. Acquire 346 acres of riparian corridor and uplands
104. Rivergrove, Tualatin River Access. Public boat ramp improvement at park near Southwest Dogwood Road
105. West Linn, Burnside Park. Acquire eight additional acres of natural area for city park
106. West Linn vicinity, Willamette Narrows. Acquire 128 acres along Willamette Greenway
107. Wilsonville, Boeckman and Mill Creeks. Habitat restoration along creeks at four public schools
108. Wilsonville, City Trail System. Capital improvements to complete city trail system to natural areas
109. Wilsonville, Gordon's Run Open Space. Trail construction along Willamette Greenway near Charbonneau
110. Wilsonville, Memorial Park. Trail construction in park and to Willamette River Greenway
111. Wilsonville vicinity, Peach Cove Bog. Acquire up to 50 acres of bog wetland

Ballot Measure 26-26 contains the following language:

Caption:

Bonds to preserve open space, parks; protect streams, fish, wildlife.

Question:

Shall Metro preserve open space for parks, trails, wildlife; protect streams for fish; issue \$135.6 million in general obligation bonds? If bonds are approved, they will be payable from taxes on property ownership that are not subject to the limits of section 11b, Article XI of the Oregon Constitution.

Summary:

Buys specified open space in the region. Approved bonds will:

- Preserve local lands for parks and trails.
- Maintain water quality in rivers and streams.
- Protect salmon, trout, steelhead.
- Provide areas for walking, picnicking and other outdoor recreation.

Buying open spaces for public use will balance private development in the region. Bonds mature in not more than 30 years. Bond cost estimate is about 22 cents per \$1000 of assessed value per year. Typical home pays \$1.91 per month.

**For more
information
about Ballot
Measure
26-26**

Call Metro Regional Parks and Greenspaces at 503/797-1850 or write us at 600 NE Grand Avenue, Portland, OR 97232.

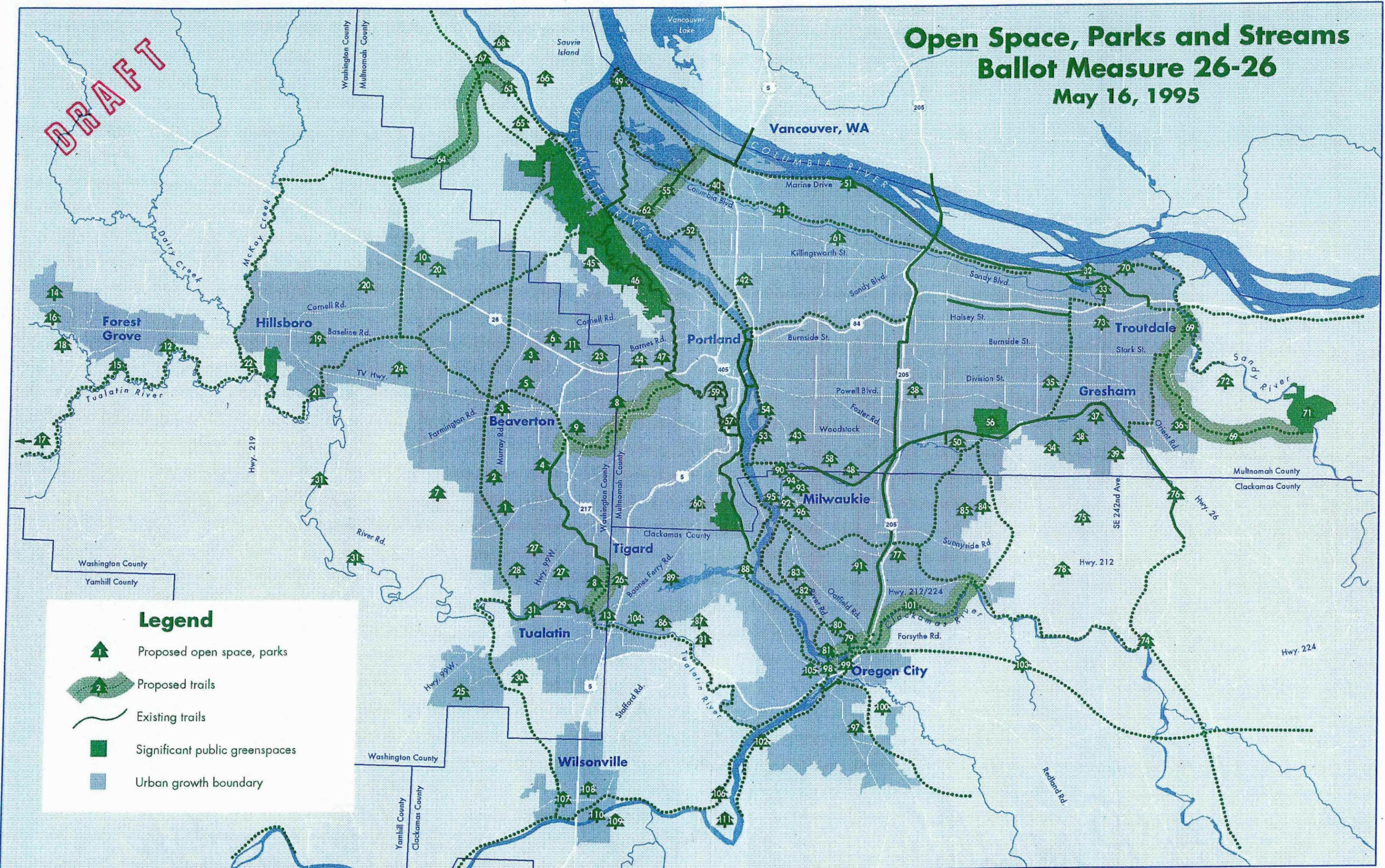


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The material produced by Metro related to the Open Space Acquisition bond measure was authorized by the Metro Council under Resolution 95-2088.

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Open Space, Parks and Streams Ballot Measure 26-26 May 16, 1995



Legend

- Proposed open space, parks
- Proposed trails
- Existing trails
- Significant public greenspaces
- Urban growth boundary

These proposed projects will provide habitat  for fish

and wildlife.  They will also provide open spaces,

parks, and trails for  hiking  biking,  picnicking,

fishing,  boating  and wildlife  watching.

Multnomah County

- 32. Fairview, Blue Lake Regional Park. Restore and enhance 10-acre wetland, boardwalks    
- 33. Fairview, Fairview Creek Riparian Area. Enhancement of 50-acre wetland west of Northeast 207th connector    
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 indicates a regional project

The material produced by Metro related to the Open Space Acquisition bond measure was authorized by the Metro Council under Resolution 94-2050.

Metro is the directly elected regional government that serves more than 1.2 million residents in Clackamas, Multnomah and Washington counties and the 24 cities in the Portland metropolitan area.

Metro is responsible for growth management, transportation and land-use planning; solid waste management; operation of the Metro Washington Park Zoo; regional parks and greenspaces programs; and technical services to local governments. Through the Metropolitan Exposition-Recreation Commission, Metro manages the Oregon Convention Center, Civic Stadium, the Portland Center for the Performing Arts and the Expo Center.

Metro is governed by an executive officer and a seven-member council. The executive officer is elected regionwide; councilors are elected by district.



Metro Regional Parks and Greenspaces
 Metro Regional Center
 600 NE Grand Ave.
 Portland, OR 97232-2736
 (503) 797-1850

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METRO

1995 Ballot Measure 26-26

Open Space, Parks and Streams Fact Sheet 2: Reasons for Bond Measure

DRAFT

What is the basis for this measure?

The *Metropolitan Greenspaces Master Plan*, adopted by the Metro Council in 1992, provides the foundation for this bond measure. The master plan is a growth management strategy for maintaining the character and livability of this region as our population expands, by assuring provision of lands for parks, trails, and fish and wildlife habitat.

The master plan details the vision, goals and framework for a regional system of natural areas, open space, trails and greenways for wildlife and people. It identifies 57 natural areas and 34 trail corridors of regional significance. The bond measure's 14 target areas and 5 trail projects were selected from the master plan.

What was the process used for developing the bond measure package?

The bond measure is the result of a several year-long process that involved citizens, businesses, interest groups and local governments throughout the region.

The acquisition target areas and trails/greenways were selected from among the 57 greenspaces sites and 34 trails/greenways identified in the *Metropolitan Greenspaces Master Plan*. Estimated cost per acre, at risk status, public accessibility and land availability were factors that determined the potential size of an acquisition area.

Metro's Regional Parks and Greenspaces Department initially developed a list of 25 potential sites from the master plan. The list was forwarded to an independent advisory group, consisting of natural resource experts, that ranked the 25 potential sites.

The advisory group's prioritized list was forwarded in February 1994 to the Greenspaces Policy Advisory Committee for consideration. The committee, consisting of citizens and elected local officials, examined bond measure issues such as amount and timing, narrowed the list of target areas and trail projects, and set guidelines for the local greenspaces project component. The committee forwarded its recommendations to the Metro Council in June 1994.

An independent Blue Ribbon Committee, composed of business and civic leaders in the region, was appointed to further analyze the issues and advise the Metro Council about the timing, size and components of the measure.



Metro Regional Parks and Greenspaces

Metro Regional Center

600 NE Grand Ave.

Portland, OR 97232-2736

(503) 797-1850

Metro also held a series of public forums around the region to gather citizen recommendations regarding the bond measure.

The Metro Council then considered all the recommendations, heard additional testimony and voted to refer the \$135.6 million Greenspaces bond measure to the voters.

What effect will growth have on open spaces in the region?

With an increase in population, our natural resources and accessibility to nature will decrease, and water quality will be affected. Land available for parks, trails and open spaces and wildlife habitat will continue to decline unless additions are made to the land base at the same rate that development occurs.

In 1989 an inventory and mapping project was undertaken to determine the amount of open space remaining in Multnomah, Clackamas and Washington counties. Of the 372,682 acres in the region, 108,077 acres, or 29 percent, of the region's lands were considered natural areas. Of the 108,077 acres, 8.5 percent of these natural areas (9,186 acres) were in public ownership. More than half the acres in public ownership existed in just two locations: 5,000-acre Forest Park and 1,000-acre Oxbow Regional Park.

Open spaces not in public ownership are being reduced as a result of a growing population. Between 1979 and 1994, more than 35,400 acres of privately owned open space were converted to accommodate regional growth. At this rate of growth, the region is losing an average of 2,360 acres of open space each year.

What is the need for recreation lands in our region?

Our growing population is placing additional demands for quality recreational opportunities on our public parks systems. A five-year study conducted from 1988 to 1993 by Oregon State Parks revealed that many types of recreation activities are experiencing mid to high levels of growth and that the region lacks sufficient supply for many recreation activities.

The study found that people want high quality recreation experiences. Park visitors' most common goal is to recreate in an attractive, natural environment under uncrowded, non-stressful conditions. More than 65 percent of all visitors surveyed use the parks and natural areas for relaxing, viewing scenery, enjoying solitude, wildlife viewing, picnicking, hiking and fishing.

Many of the high growth activities require land space within or near population centers and are largely dependent on the quality and quantity of the land. Moderate and high growth activities include: tent camping, bicycle trips, day hiking on trails, wildlife observation, bank and boat fishing, outdoor photography, nature study, RV camping and jogging.

There will be a continued need in the region for parks, trails and wildlife habitat to meet the ongoing and increasing recreation demands of a growing regional population.

How much is the region expected to grow in population?

It is estimated that our population will increase by an additional 500,000 people between 1990 and the year 2010. By 2040 a total of 1.8 million people are expected to be living in the three-county region. In looking at "future growth" and its impact on greenspaces, it's important to keep in perspective that growth happens incrementally, year by year. Between 1990 and 1993, for example, our regional population grew by nearly 94,000 people, or 8 percent. A growing population places additional demands for more parks and natural areas and increases the use of existing publicly owned natural areas for recreation and leisure pursuits and escaping the stress of urban living. Open spaces can reduce the negative impacts of growth, providing a separation between urban areas within and outside the urban growth boundary. Open spaces can help ensure that as development occurs, our communities remain livable.

Historical growth rates are an indication of what to expect for future growth. The following illustrates how much various cities and communities in the region have increased in population between 1960 and 1990.

<i>Area</i>	<i>30-year growth rate</i>	<i>30-year population increase</i>	<i>Annual growth rate</i>	<i>Annual population increase</i>
Tualatin	4,082%	14,654	13.3%	2,000
Gresham	1,630%	64,293	10.0%	6,803
Beaverton	798%	47,373	7.6%	4,050
Hillsboro	356%	29,288	5.2%	1,950
Lake Oswego	243%	21,670	4.2%	1,285
Milwaukie	105%	9,593	2.4%	454
Portland	17%	64,643	0.05%	2,317

How is the bond measure related to Metro's Region 2040 growth management program?

Metro's Region 2040 growth concept is the beginning of a 50-year plan for guiding and managing growth in the tri-county region. The Region 2040 concept integrates land use, transportation and open spaces into a regional vision for growth and livability. At its core is a basic philosophy to preserve our access to nature and build better communities.

The overall direction of Region 2040 is to accommodate growth within a compact urban form inside the urban growth boundary. This will require higher density development. Parks and open spaces help separate urban areas from one another and ensure that as development occurs, nature continues to be an integral component of our communities.

Metro's Regional Urban Growth Goals and Objectives (RUGGOs) provide the regulatory foundation for the Region 2040 concept. The RUGGOs specifically list the acquisition, protection and management of natural areas, parks and wildlife habitat as a means of maintaining and enhancing the region's livability.

The *Metropolitan Greenspaces Master Plan* is the implementation strategy for open space elements in both RUGGO and Region 2040. As a growth management strategy, the master plan includes policies and objectives intended to assure that nature, wildlife habitat, and outdoor recreation opportunities are integrated into our increasingly urban landscape.

How does land availability affect land prices if purchase is delayed?

Metro conducted a study comparing the ratio of land value pricing to availability of land supply for the period of 1990-1992. The study shows that as vacant lands are purchased and developed, the price of the remaining vacant lands increases in value. This trend was found to be true across all urban zoning types. This measure is intended to allow the purchase of quality land for open space, parks and trails now, rather than waiting until land prices increase or choices are diminished.



METRO

The material produced by Metro related to the Open Space Acquisition bond measure was authorized by the Metro Council under Resolution 95-2088.



METRO

1995 Ballot Measure 26-26

Open Space, Parks and Streams Fact Sheet 3: Commonly Asked Questions

DRAFT

Why is Metro managing the bond measure?

Metro is responsible for providing regional services that cannot be addressed adequately at the local level.

The Metro Charter, adopted by the voters in 1992, authorized Metro to establish a regional greenspaces system that provides ecological connections that cross jurisdictional boundaries in the region.

In January 1994, Metro's Greenspaces program and Multnomah County Parks merged to become the Metro Regional Parks and Greenspaces Department. The new department's primary objective is to carry out and implement the policies and goals of the *Metropolitan Greenspaces Master Plan*.

The master plan is the growth management strategy that details the vision for a cooperative regional system of parks, open space, trails and greenways for wildlife and people. The primary objective of the master plan is to protect natural resource areas for wildlife and public use.

The *Metropolitan Greenspaces Master Plan* – adopted by the Metro Council in 1992 after a two-year development process involving local governments, businesses, environmental groups, and thousands of citizens – identifies Metro as the primary coordinator of the program.

The plan assigns Metro the responsibility of working cooperatively with governments, nonprofit organizations, land trusts, businesses and citizens to provide long-term protection and accessibility to natural areas in the metropolitan area.

How is this bond measure different from other recent parks bond measures?

The emphasis of this Open Space Acquisition bond measure is to assure land availability on a broad regional scale for outdoor recreation and wildlife habitat as the tri-county population continues to grow. The measure is designed to purchase additional land that will become a foundation for a system of parks, natural areas and trail corridors of regional significance that crosses jurisdictional boundaries.



Metro Regional Parks and Greenspaces
Metro Regional Center
600 NE Grand Ave.
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The 1994 Portland Parks Bond Measure was crafted to deal with existing capital maintenance and capital improvement needs within the city of Portland, including neighborhood and community facilities. It did not include purchase of any new land.

The \$25 million 1994 Tualatin Hills Park and Recreation District Bond Measure focused primarily on park and facility improvements and replacements and development of new neighborhood parks and community centers. Neither the Portland nor the Tualatin Hills measures addressed the regional scope and natural area emphasis that is the focus of Metro's bond measure.

How will the new lands and trails be managed?

The regionally significant lands purchased by Metro will be managed under a "land-banking" strategy that may provide for limited public use until long-term management plans and appropriate facilities are developed.

Land-banking is a resource management approach that will maintain property in a stable condition for an interim period. These activities may include law enforcement, signage, fencing, gates, hazard mitigation, resource monitoring and nuisance abatement.

Some park improvements, such as trails, ADA access, rest rooms and interpretive signage, are allowed with bond funds. Grant funds may also be used for development of some public use facilities.

Metro may make cooperative agreements with other jurisdictions or agencies for the care of these lands consistent with the *Metropolitan Greenspaces Master Plan*. The lands purchased and capital improvements made under the local government greenspace component will be the responsibility of cities, counties and park districts.

How will operations and maintenance be funded?

Bond funds can be used only for costs related to buying and improving land. No portion of the bond funds can be used for operation and maintenance. Metro will use its existing excise tax revenue for land-banking costs. Other funding options may be considered.

The exact costs for land-banking will be determined when several specific factors are finalized. The factors that affect land-banking costs include size of the parcels, condition of the property at time of purchase, geographic distribution, surrounding land uses, traditional or informal uses, type of structures on site and interim public use policy. It currently is estimated that the cost of land-banking 6,000 acres will be about \$500,000 a year.

Land-banking costs can be contained or reduced by several strategies that include utilizing life estates, renting or leasing the property and transferring land to other entities for operations and maintenance.

How does the removal of property from tax rolls affect property-based revenues?

The total value of property in the region is currently estimated at about \$50 billion. The bond measure funds used to purchase land at market value would reduce the taxable property base by 2/10 of one percent, or \$105 million. Increases in assessed value in the region are expected to compensate for this reduction in less than one year after the property acquisition.

Can a target area, trail project or local project be changed after the bond measure is approved?

The 14 regional acquisition target areas, five trail and greenway corridors and 90 local government open space and parks projects submitted under this measure were selected from region-wide public review processes during 1994. Should any of the acquisition areas or trails projects specified in the bond measure be unavailable for acquisition, become degraded, cost prohibitive, or otherwise unfeasible, the bond measure allows that other properties or sites can be selected by the Metro Council after a public hearing. A similar provision is included for local projects at the local government level. Alternative sites must be consistent with *Metropolitan Greenspaces Master Plan* criteria.

How would the parks and trail corridors be purchased?

A number of steps would be taken to acquire greenspace and trail properties. Option agreements to purchase land that were signed prior to the bond measure election would be implemented. Intergovernmental agreements between Metro and local government park providers would be signed to begin local open space and parks projects identified in the bond measure package.

For regional park target areas and regional trail projects, Metro would work with local governments, citizen groups and other interested parties to identify priority acquisition sites. All real estate transactions would be subject to review by the Metro Council, Metro Regional Parks Citizen Advisory Committee and public hearing.

Once a property or trail corridor is acquired, the site would be subject to management planning to identify appropriate improvements, levels of public use and maintenance objectives.



METRO

The material produced by Metro related to the Open Space Acquisition bond measure was authorized by the Metro Council under Resolution 95-2088.

STAFF REPORT

CONSIDERATION OF RESOLUTION NO. 95-2088, FOR THE PURPOSE OF APPROVING THE CONTENT OF PUBLIC INFORMATION MATERIALS FOR THE 1995 GREENSPACES BOND MEASURE

Date: 23 January 1995 by: Ron Klein

PROPOSED ACTION

Resolution No. 95-2088 requests the approval of the content of printed materials intended to provide the public with factual and impartial information related to the 1995 Greenspaces Bond Measure. The package of public information pieces include Resolution No. 95-2074A referring the greenspaces bond measure to voters; three (3) fact sheets; and a map depicting the acquisition sites, regional trail projects, and local greenspace projects.

These public information items were approved for production as authorized by Metro Council in Resolution No. 94-2029B on September 22, 1994 and Ordinance 94-573 on September 28, 1994. The resolution also requires Metro Council to review and approve all bond measure related public information materials prior to printing and distribution.

BACKGROUND AND ANALYSIS

On September 23, 1993, the Metro Council passed Resolution No. 93-1844A stating its intent to submit to the voters in 1994, a general obligation bond measure for the acquisition and development of a regional greenspaces system consistent with the Metropolitan Greenspaces Master Plan. Metro staff and Councilors worked extensively with local governments, Greenspaces Policy Advisory Committee, Greenspaces Technical Advisory Committee, Greenspaces Blue Ribbon Committee, and citizens to identify an appropriate bond measure package.

On July 28, 1994, the Metro Council passed Resolution No. 94-2011A, referring a \$138.8 million bond measure to acquire land for a regional system of greenspaces. The Metro Council incorporated local greenspace projects and made final adjustments to the bond measure package totaling \$135.6 million in Resolution No. 94-2049B on November 10, 1994. On January 19, 1995, the Metro Council passed Resolution 95-2074A to change the election date to May 16, 1995 and modify the ballot title to more clearly state the purpose of the bond measure package.

Voters of the region are now making requests for information about the greenspaces bond measure, and the demand for information is expected to increase. The production of impartial informational materials such as fact sheets, maps, and copies of the bond measure language will meet the need to fulfill public information requests regarding the bond measure.

EXECUTIVE OFFICER RECOMMENDATION

The Executive Officer recommends adoption of Resolution No. 95-2088.