
Metropolitan Service District
527 SW Hall Portland, Oregon 97201 503/221-1646

Agenda

SOLID WASTE POLICY ALTERNATIVES COMMITTEE

Date: March 30, 1981
Day: Monday
Time: 12:00 - 2:00 p.m.
Place: Metro Offices, Conference Room 'C'

- I. Approval of Minutes of March 16, 1981
- II. FOR INFORMATION --
 - Schedule for Council consideration of Disposal Franchise Ordinance
- III. FOR DECISION --
 - Recommendation concerning recycling guidelines for Disposal Franchise Ordinance
- IV. FOR INFORMATION --
 - Update on Yard Debris Program
 - Update on Landfill Siting

SOLID WASTE POLICY ALTERNATIVES
COMMITTEE

March 16, 1981

ATTENDANCE

Members

Bill Culham
Bob Harris
Warren Rosenfeld
Frank Cooper
Shirley Coffin
David Phillips
Howard Grabhorn
James Cozzetto
John Trout
Bruce Walker

Members excused

Mike Sandberg
Dick Howard

Staff

Judy Roumpf
Norm Wietting
Doug Drennen
Teri Anderson
Dennis O'Neil
Cary Jackson
Patti Polly

Guests

Kent Meyers, Clark County
Gary Newbore, Riedel International

Bill Culham called the meeting to order at 12:15 p.m. after Mr. Jackson arrived.

I. MINUTES OF FEBRUARY 23, 1981

Correction to the minutes were made and the minutes were then accepted as corrected.

II. RESOURCE RECOVERY UPDATE

Cary Jackson was introduced to the committee and he gave an update on the Resource Recovery Project.

III. DISPOSAL FRANCHISE ORDINANCE

Dennis O'Neil than explained the information being handed out. Terilyn Anderson proceeded through the proposed changes in the disposal franchise ordinance.

After discussion between legal counsel, Andy Jordan, and the committee on Section 8, subsection 6, Frank Cooper moved that Section 8, subsection 6 be approved. Discussion was called for. Andy Jordan agreed to insert language to the effect that notification to all persons who may make use of the affected disposal facility will be done with "adequate notice". Frank Cooper than ammended his original motion to reflect this. Robert Harris seconded. Committee: voted eight ayes, to two naves to vote on the ammended motion. After further discussion question was called for but was delayed in favor of committee moving onto another section first.

Terilyn Anderson went over changes in Section 11, subsection 1 and 2. Dave Phillips moved that Section 11, subsection 1 and 2 be accepted as written. John Trout seconded. Roll vote:

Mr. Cooper:	Yes
Mr. Cozzetto:	Yes
Mr. Culham:	Yes
Mr. Grabhorn:	Yes
Mr. Harris:	Yes
Mr. Howard:	Absent
Mr. LaVelle:	Absent
Ms. Coffin:	Yes
Mr. Phillips:	Yes
Mr. Rosenfeld:	Yes
Mr. Sandberg:	Yes
Mr. Trout:	Yes
Mr. Walker:	Yes

The committee then returned to Section 8, subsection 6. After an explanation of the motion and discussion on it, Frank Cooper moved to accept Section 8, subsection 6 with new language to be written by Andy Jordan's office to include "adequate notice" for all users of affected disposal sites. Robert Harris seconded.

Mr. Cooper:	Yes
Mr. Cozzetto:	No
Mr. Culham:	Yes
Mr. Grabhorn:	No
Mr. Harris:	Yes
Mr. Howard:	Absent
Mr. LaVelle:	Absent
Ms. Coffin:	No
Mr. Phillips:	No
Mr. Rosenfeld:	No
Mr. Sandberg:	Absent
Mr. Trout:	No
Mr. Walker:	No

The committee discussed the proposed changes in Section 13, subsection 11. Dave Phillips moved that the committee support the original language and let it go to committee and Council the way they originally proposed. John Trout seconded. Secretary read to the committee the original language as approved by them on February 23, 1981. Roll vote:

Mr. Cooper:	No
Mr. Cozzetto:	Yes
Mr. Culham:	Yes
Mr. Grabhorn:	Yes
Mr. Harris:	Yes
Mr. Howard:	Absent
Mr. LaVelle:	Absent
Ms. Coffin:	No
Mr. Phillips:	Yes
Mr. Rosenfeld:	Abstention
Mr. Sandberg:	Absent
Mr. Trout:	Yes
Mr. Walker:	Yes

Bill Culham asked Dave Phillips to draft a motion while the committee moved onto Section 20, subsection 2, 3, and 4. Robert Harris moved that the committee accept the proposed changes in Section 20, subsection 2, 3, and 4. Frank Cooper seconded.

Mr. Cooper:	Yes
Mr. Cozzetto:	Yes
Mr. Culham:	Yes
Mr. Grabhorn:	Yes
Mr. Harris:	Yes
Mr. Howard:	Absent
Mr. LaVelle:	Absent

Ms. Coffin: Yes
Mr. Phillips: Yes
Mr. Rosenfeld: Yes
Mr. Sandberg: Absent
Mr. Trout: Yes
Mr. Walker: Yes

Dave Phillips moved that SWPAC would support an amendment to Section 13, subsection 11 that would require Metro to operate the gate and prohibit rate preferences if a franchisee has a financial interest in collection. John Trout seconded.

Mr. Cooper: Yes
Mr. Cozzetto: Yes
Mr. Culham: Yes
Mr. Grabhorn: Yes
Mr. Harris: Yes
Mr. Howard: Absent
Mr. LaVelle: Absent
Ms. Coffin: Yes
Mr. Phillips: Yes
Mr. Rosenfeld: Yes
Mr. Sandberg: Absent
Mr. Trout: Yes
Mr. Walker: Yes

Committee directed staff to work on this and if necessary to call a special meeting or to mail out a ballot to get response in time for committee meetings and Council. Committee then adjourned.

DISPOSAL FACILITY RECYCLING GUIDELINES

Statement of Intent

DATE _____

The Metropolitan Service District (Metro) requires all disposal facility franchisees to provide waste reduction/recycling services for waste generators on site. An attempt shall be made to capture and reclaim from residential, commercial and industrial waste such materials as paper, glass, metals, wood, compostable material, tires and reusable building materials which can be reused or recycled. This is in compliance to the Metro Council approved Waste Reduction Plan, adopted January 8, 1981.

Program Elements

Each franchisee and franchise applicant shall address the necessary components of any effective and efficient recycling program. These include:

1. site preparation
 2. operational plan
 3. materials preparation
 4. equipment usage/storage capacity
 5. hauling/marketing
 6. data compilation/bookkeeping/reporting
 7. maintenance and control
 8. public promotion and education program
1. Site Preparation
- a. The recycling facility shall be fenced if a possibility exists for vandalism or as a barrier to the rest of the facility.
 - b. Signs shall be provided identifying the recycling services available at the entrance of the disposal site, directing the way to the recycling area, and indicating the appropriate placement of items.
 - c. Space and facilities shall be provided for both public and commercial drop off of source separated materials prior to collection of disposal fees.
 - d. Access for commercial vehicles to the drop off area shall be separate from the public.
 - e. Processing areas for materials such as yard debris which require a disposal fee, shall be located in available and conveniently accessible space beyond the gatehouse.

- f. Salvaging operations which reclaim materials from mixed wastes shall be located in areas at the discretion of the operator.

2. Operational Plan

- a. The recycling facility shall be open only during operating hours of the disposal facility.
- b. The operation of the recycling facility shall be staffed and supervised during all operating hours of the disposal facility.
- c. There shall be no disposal fee collected for residents who drop off source separated material unless additional processing is required, i.e., composting, chipping, grinding, etc. of yard debris.
- d. Disposal fees are required for mixed waste coming into the disposal facility regardless of salvaging operations after the waste is disposed.
- e. Metro shall offer assistance in the start-up and operational plan development.
- f. The recycling facility shall be available for inspection during all hours of operation, and shall be subject to compliance with all Metro ordinances, state laws and any applicable permits, licences and franchises.
- g. The operator of the recycling facility shall comply with all State and local requirements for operation, i.e., code requirements and permit specifications.

3. Materials Preparation

- a. Only source separated, prepared materials shall be accepted by the recycling facility for possible further processing to be sold either on or off-site.
- b. The operator of the facility shall provide information to customers detailing customer preparation requirements for source separated materials.

4. Equipment Usage/Storage Capacity

- a. The facility shall include 20 to 50 cubic yard roll-off containers located on paving or pad (with convenient access by steps or platforms) to discard materials.
- b. The facility shall provide for convenient unloading of certain materials which may require utilization of truck and trailer dump mechanisms and adequate maneuvering space

shall be provided for rail-truck placement of drop boxes.

- c. Adequate on-site storage of materials shall be provided until a sufficient volume is obtained for marketing purposes.
- d. The necessary equipment required for the full operation of the facility shall be acquired.

5. Marketing

The operator shall arrange for shipment of materials to an appropriate secondary materials market.

6. Data Compilation/Bookkeeping/Reporting

- a. The tonnage and revenue of collected and marketed materials shall be tabulated monthly in an itemized report to Metro, including materials, volumes, market value and gross income.
- b. An annual report of operational costs and material volumes and sales shall be provided to Metro.

7. Maintenance and Control

- a. The site and equipment shall be well maintained at all times.
- b. A sufficient quantity of containers shall be available at all times. Each type of source separated material shall be stored in a designated container and shall not exceed the capacity of that container.
- c. The operator shall attempt to keep the site free of litter at all times.
- d. The facility shall operate in conformance with all applicable noise control ordinances and regulations.
- e. The facility and equipment shall be secured so as to discourage vandalism.

8. Public Promotion and Education Program

- a. A promotion and education program for on site recycling services shall be implemented.
- b. The operator shall distribute educational and promotional recycling materials at the recycling area and gatehouse.
- c. Metro shall offer the operator assistance in developing promotional materials and services for the program.



METROPOLITAN SERVICE DISTRICT
527 S.W. HALL ST., PORTLAND, OR. 97201, 503/221-1646

MEMORANDUM

Date: March 19, 1981
To: Solid Waste Policy Alternatives Committee
From: Dennis O'Neil *DON*
Regarding: Disposal Franchise Ordinance; Section 13,
Subsection 11

At its March 16, 1981 meeting, SWPAC initially voted to recommend an absolute prohibition of a disposal franchise to those involved in a collection business. However, after discussion of possible compromise language, SWPAC voted to direct staff to draft such language for their review.

Staff called a special meeting of SWPAC'S Franchise Ordinance Subcommittee to review language prepared by the Metro Legal Counsel. Two members who could attend; David Phillips and John Trout, approved the compromise language attached. Because of probable difficulties in obtaining a quorum for a special meeting and because of a fast approaching deadline for presenting the Ordinance to a Council Committee, these SWPAC members recommended that SWPAC members vote by a written ballot. Please mark the attached ballot and return one copy in the envelope provided. We must receive your ballots by March 25, 1981. Please note that our Legal Counsel included franchise applicants to avoid a loophole where a presently operating applicant could continue to operate by repeatedly re-applying if a franchise was denied because of the applicant's unwillingness to allow Metro to operate the gate.

DMO:pp

Attachments

SECTION 13(11)(a)

In the event that any franchisee or applicant for a franchise shall, in whole or in part, own, operate, maintain, have a proprietary interest or financial association with any individual, partnership or corporation involved in the business of collecting residential, commercial, industrial or demolition refuse within the District, the District shall at the expense of the franchisee or applicant for a franchise, assume operational control of the entrance gate of any disposal site or resource recovery facility of the franchisee or applicant for a franchise, or any transfer station or processing center which receives waste from any source other than the collection business with which the franchisee or applicant for a franchise is associated as indicated above.

(b) If the District assumes operational control under this subsection, it shall comply with Section 19(1) of this ordinance.

(c) For the purposes of this subsection, "operational control" shall mean the control or supervision of the process of allowing facility users to enter and use the premises and facilities and of the process of determining and collecting any or all fees, charges, and payments from such users. Such operational control by the District may be waived by the Executive Officer upon a showing by the franchisee or franchise applicant that the volume of waste received is insufficient to justify the expense of such control. The decision of the Executive Officer on wavier requests shall be final.

MOTION: SWPAC recommends that the above language be inserted in Section 13, subsection 11, of the Disposal Franchise Ordinance in place of all language recommended previously.

YES _____

NO _____

ABSTENTION _____

SIGNATURE _____

DMO:pp

RECEIVED MAR 24 1981

SECTION 13(11)(a)

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MOTION: SWPAC recommends that the above language be inserted in Section 13, subsection 11, of the Disposal Franchise Ordinance in place of all language recommended previously.

YES _____

NO X _____

ABSTENTION _____

SIGNATURE F. R. Cooper

DMO:pp

*Substitute "May" for "shall"
1st Para.*

RECEIVED MAR 27 1991

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YES *[Signature]*

NO _____

ABSTENTION _____

SIGNATURE *James F. Cozzetta*

DMO:pp

RECEIVED

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YES _____

NO _____

ABSTENTION _____

SIGNATURE Robert W. Harris

DMO:pp

Response phoned to Dennis O'Neil
3/26/81

RWH

RECEIVED MAR 25 1991

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YES _____

NO _____

ABSTENTION _____

SIGNATURE  _____

DMO:pp

RECEIVED MAR 24 1981

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YES X

NO _____

ABSTENTION _____

SIGNATURE Shirley P. Coffey

DMO:pp

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YES X

NO _____

ABSTENTION _____

SIGNATURE R. J. Seaman

DMO:pp

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YES X

NO _____

ABSTENTION _____

SIGNATURE William B. Culham

Chairperson

DMO:pp

SECTION 13(11) ~~ADD~~

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YES yes (see notation below)

NO _____

ABSTENTION _____

SIGNATURE Harold G. LaVelle

DMO:pp

Section 13 commences by the wording "A franchisee:" the opening statement of subsection 11 does not seem to follow from this wording.

SECTION 13(11)(a)

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YES X

NO _____

ABSTENTION _____

SIGNATURE R. J. [Signature]

DMO:pp

SOLID WASTE ADVISORY COMMITTEE

ATTENDANCE AND VOTE RECORD

Meeting Date

3/30/81

ATTENDANCE RECORD			VOTING RECORD																				
member	here	not here*	item	yes	no	abst	item	yes	no	abst	item	yes	no	abst	item	yes	no	abst					
Cooper			SUBJECT:				SUBJECT:				SUBJECT:				SUBJECT:								
Cozzetto																							
Culham																							
Grabhorn																							
Harris																							
Howard																							
LaVelle																							
Coffin																							
Phillips																							
Rosenfeld																							
Sandberg			MOTION BY: SEC.				MOTION BY: SEC.				MOTION BY: SEC.				MOTION BY: SEC.								
Trout																							
Walker																							

* E = Excused Absense

U = Unexcused Absense