



Agenda

SWPAC: Solid Waste Policy Alternatives
Committee

METROPOLITAN SERVICE DISTRICT 527 S.W. HALL ST., PORTLAND, OREGON 97201 503 221-1646
Providing Zoo, Transportation, Solid Waste and other Regional Services

Date: November 21, 1983

Day: Monday

Time: 12:00 Noon - 2:00 p.m.

Place: Metro Offices, Conference Room A-1, A-2

- I. Approval of the November 7, 1983 Minutes

- II. Analysis of the Yard Debris Steering Committee Report. D. Mulvihill

- III. Consideration of Options for Implementing a Transfer Station in Washington County D. Drennen

SWPAC MINUTES

SOLID WASTE POLICY ALTERNATIVES COMMITTEE

Special Meeting

November 7, 1983

Committee Members Present: John Trout, Chairman; Edward Sparks, Shirley Coffin, Howard Grabhorn, Mike Sandberg

Committee Members Absent: James Cozzetto, John Gray, Robert Harris, Dick Howard, Paul Johnson, Delyn Kies, Gary Newbore, Dave Phillips, Kelly Wellington

Guests: Lee Kell, W. Alex Cross, Dave Miller, Bill Culham, Harry Bodine, Mark Miller, Rich Kearney

Staff Present: Dan Durig, Doug Drennen, Norm Wietting, Teri Anderson, Ed Stuhr, Evelyn Brown, Buff Winn, Bonnie Langford

The minutes of the September 19, 1983 meeting were approved as written.

John Trout, Chairman, stated the purpose of calling the special meeting was to hear more on the situation dealing with the transfer station in Washington County. The issue has been in front of the Council and Regional Services. A proposal had been submitted to Regional Services by Washington County Haulers and Genstar in a co-venture to take on that project in Washington County. We have asked those folks to present their proposal to SWPAC so this body could make a recommendation to Regional Services and on up to full Council. Alex Cross is representing Genstar, Lee Kell is Legal Counsel, and the Washington County Haulers are represented by Dave Miller.

Alex Cross reported they wanted to bring the SWPAC body to where they were in presenting their proposal before Metro and answer any questions of clarification they might have. From Genstar and the Haulers standpoint the project began about two years ago when it was suggested they bring a proposal to develop a transfer facility in Washington County. They worked together about 18 months to determine how to make that function and came forward a few months back with a presentation to Metro's Services Committee which simply stated that the joint-venture between Washington County Haulers and Genstar's Waste Technology group are interested in developing a transfer and recycling center in Washington County. They suggested they do it on the basis of a franchise and are willing to enter into an agreement to design, build, and operate the Washington County Transfer and Recycling Center. There are some gaps in the franchise ordinance as it exists right now and they would have to be closed before the operation could service the public in the most meaningful manner. The existing ordinance precludes the waste-collection industry from being involved in disposal operations. They

have received a clear indication that there is a willingness to change this part of the franchise ordinance. On that basis they were proceeding, not seeing a problem with the joint venture. They are willing to sit down and discuss problems in the ordinance, those portions that need to be strengthened so the public are best served.

They are prepared to have fees set by the Metropolitan Service District for the operation of this facility; they are prepared to have the design reviewed by Metro staff; Prepared to have the construction of the facility reviewed/inspected by Metro staff; and prepared to have the operation under the continual eye of Metro staff. They believe these are some of the areas of concern and the need for public control and reducing costs can be met by agreeing to these conditions of operation.

The advantages being offered to the community and considering the transfer and recycling center are significant. They believe the industry involved has had the experience on both the collection and disposal side that they can do it in a more cost-effective management. What we perceive to be optimum today--12 months from now there may be a better way to do it. Many of the new ways in Solid Waste Management involve making a decision to invest some capitol into the area of resource recovery or recycling. If decisions like these are to be made in the public domain with public money there is a certain amount of significant scrutiny that takes place and the desire to minimize the risk with public funds is always the predominant factor. With private industry that is not the same constraint. The amount of risk is the amount any individual company is willing to take with its own invested money. As owners/operators of the facility they would be more likely to change more rapidly with the times because of profit motivation. That stated their preference and proposals to the Metro staff.

Dave Miller, of the Washington County Haulers, stated they came before Metro in 1975 with a Washington County proposal to build the transfer station in the County. At that time it was felt they were far enough along the line that they were past the haulers involvement. On several occasions since then they have indicated they were ready to take this on and do it. The Haulers believe they are prepared and have better input from their local government and the public than Metro would have to go out and site the facility. They are continuing to go along with Genstar on the basis of contacting the public and getting together and solving the collection and recycling problems along with the public problem it will probably be the most economical and provide the best service.

Mr. Sandberg asked what they were waiting on specifically now before they would make a specific proposal to Metro?

Mr. Cross said they had already made their proposal to Metro and sat in on Committees to attempt to clarify the issues on that proposal. Their concern was that they believe they are trying to meet the requirements of the Metropolitan Services Committee and they are building something in Washington County that actually fits in with the solid waste management plan for this entire region. They need to sit down with staff and Council and be sure they perceive the needs.

Mr. Sandbert stated the Solid Waste Advisory Committee met last Wednesday and their Committee did recommend to the Chairman of the Board, their position on the transfer station. Their Committee recommended to the Council that Washington County haulers and Genstar be allowed to receive a franchise for construction and operation of that facility--the siting, building, operation, etc. The question from Metro is--are you going to allow private industry to do that? Are you going to allow a full franchise or are you going to go back and do it piecemeal? Is that the staff recommendation to Metro Council?

Doug Drennen answered there had been no final recommendation to Council from staff. He stated there had been three meetings with the Service Committee on this subject and there are basic questions such as whether we will competitively bid it, who owns it, etc. At the last meeting we basically outlined for the Council the four basic procurement strategies by which the facility could be built. (1) a sole-source negotiation to have a franchise. (2) Competitively bid a franchise. (3) Full -service contract with a limited operational contract to go along with it. (4) To follow the model of CTRC. After the Services meeting on this subject, they requested the staff go back and do more work on options 2 and 3. They plan to have these items on the agenda for the December 6th meetings. The Executive Officer also asked that we generate all information developed to both the Services Committee and the joint-venture people or any other interested parties.

Mr. Trout asked if the ordinance that had a prohibition against people in collection being involved in disposal..does it specifically state disposal or does it include transfer stations?

Teri Anderson answered it includes transfer stations and includes also waste facilities, but there is an exemption to the prohibition and that is a transfer station which receives waste only by its own collection company.

Mr. Drennen said the issue would be back before the full Council on the sixth and Mr. Trout asked if one of the body's would be referring it back to SWPAC for recommendation? Mr. Drennen stated the Council could do that--refer it back for recommendation. He added information would be given the Committee before the November 21st meeting.

Mr. Trout said he would like to have a position to take to Council after the next meeting and hoped a quorum would attend the meeting of the 21st. He asked Mr. Cross and Mr. Miller to return then and discuss the proposal once again for the edification of those who had missed their talk today. He would see that the subject matter was on the meeting of the 21st and they might have the majority of the committee at that meeting in order to take action on the issue.

There was a short discussion on rates and the concern of Killingsworth being affected if we lower prices.

Meeting adjourned at 12:48 p.m.

Written by Bonnie Langford

Nov. 21, 1983

May 1982, Revised

SOLID WASTE POLICY ALTERNATIVES COMMITTEE

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NAME	REPRESENTING	ADDRESS	PHONE	TERM OF OFFICE
James Cozzetto ✓	Collection Industry	P.O. Box 11457 Portland, OR 97211	285-0576	Feb. 1982-84
Shirley Coffin ✓ Vice Chairman	Public, Washington County	65 SW 93rd Portland, OR 97225	292-9338	Feb. 1982-84
Howard Grabhorn ✓	Landfill Operators	Route 1, Box 849 Beaverton, OR 97007	628-1866	Feb. 1982-84
John Gray 0	Public, Multnomah County	3918 SE 116th Portland, OR 97266	288-7086	Feb. 1982-84
Robert Harris ✓	Public, Clackamas County	32660 Lake Point Ct. Wilsonville, OR 97070	794-2370	Feb. 1982-84
Dick Howard ✓	Multnomah County	Dept. of Public Works 2115 SE Morrison Portland, OR 97214	248-3623	No Limit
Paul Johnson 0	Construction Industry	Copenhagen Utilities and Construction P.O. Box 429 Clackamas, OR 97015	654-3104	Feb. 1982-84
Delyn Kies ✓	City of Portland	Office of Public Works 621 SW Alder St. Portland, OR 97205	248-4390	No Limit
Gary Newbore ✓	Landfill Operators	c/o Reidel Internat'l P.O. Box 3320 Portland, OR 97208	222-4210	Feb. 1982-84
Dave Phillips ✓	Clackamas County	Dept. of Env. Services 902 Abernethy Rd. Oregon City, OR 97045	655-8521	No Limit
Mike Sandberg ✓	Washington County	Dept. of Public Health 150 N. First St. Hillsboro, OR 97123	648-8609	No Limit
Edward Sparks ✓	Recycling Industry	Publishers Paper Co. 4000 Kruse Way Pl. Lake Oswego, OR 97034	635-9741	Feb. 1982-84
John Trout ✓ Chairman	Collection Industry	Teamsters Local 281 1020 NE Third Ave. Portland, OR 97232	236-8171	Feb. 1982-84
Kelly Wellington 0	Public, City of Portland	5015 SW Duane Rd. 1513 SE Ash, #2 Portland, OR 97204	239-5083	Feb. 1982-84
Bob Brown 0 Ex Officio	DEQ	P.O. Box 1760 Portland, OR 97207	229-5157	No Limit
Norman Harker Ex Officio	Clark County	Clark Co. Public Works P.O. Box 5000 Vancouver, WA 98668	(206) 699-2451	No Limit

COMMITTEE MEETING TITLE

SINPAC

Nov. 21, 1983

DATE

NAME

AFFILIATION

Lee Kell

Attorney for Genstar

Dore Phillips

C.C. DES

Bob Harris

Public - Clackamas Co.

Curt R. Muller

Duclastry

David Muller

Dick Howard

Mult Co

Bruce Ellinger

Metro

GARY NEWBORN

KFD

James J. Cozzetta

MDC

Douglas Drummen

Metro

DeLyn Kies

~~Port~~ City of Portland

Norm Wietting

Metro

DANIEL F. DURIG

METRO

Edward Sparks

RECYCLING

Mike Sandberg

Wash Co

John Young

COLLECTION INDUSTRY

Shirley Coffin

Wash Co Public

Alex Cross

Genstar

Pat K. Nibala

Metro