



Agenda

SOLID WASTE POLICY ADVISORY COMMITTEE (SWPAC)

METROPOLITAN SERVICE DISTRICT 2000 1st PORTLAND, OREGON 97201 503 221-1646
Providing Zoo, Transportation, Solid Waste and other Regional Services

Date: April 14, 1986

Day: Monday

Time: Noon

Place: Metro Offices, Conference Room #330

- | | |
|-------|--|
| 12:00 | Call meeting to order
Approval of 3/17/86 and 3/31/86 minutes
Announcements |
| 12:10 | Responses to EQC comments on the Waste Reduction
Program - continued from 3/31/86 special meeting |
| 12:45 | Report on Resource Recovery Project |
| 1:30 | Adjournment |

CERTIFICATION PROGRAM

Please review the 5 descriptive sheets you received at the 3/31 meeting on Certification of Local Governments and note any issues that you would like further information or discussion on and bring this to the 4/14 meeting. Wayne Rifer will be available before and after the meeting to collect these notes from you.

REMINDER - RESOURCE RECOVERY WORKSHOP

April 16, 1986 5:00 p.m. to 8:00 p.m. Metro Offices, Conference Room #330

We encourage you to attend this information and discussion workshop with the Council. The workshop will give you further opportunity to have your questions answered after the Monday meeting.

SOLID WASTE POLICY ADVISORY COMMITTEE

SWPAC

March 31, 1986

Committee Members Present

Carolyn Browne, Kathleen Cancilla, Shirley Coffin, Ed Gronke, Robert Harris, Teresa DeLorenzo, Delyn Kies, Michael Pronold, Craig Sherman, Bruce Rawls

Committee Members Absent

Dick Howard, George Hubel, Gary Newbore, Mike Sandberg, Dave Phillips, Pete Viviano

Guests

Bob Brown, DEQ

Staff Present

Dan Durig, Doug Drennen, Dennis Mulvihill, Wayne Rifer, Mary Jane Aman, Pat Vernon

Meeting was called to order at 12:37 by Chair, Teresa DeLorenzo. The goal of the meeting was to develop SWPAC's response to the EQC report. SWPAC's recommendations will be presented to Metro Council by Teresa at the April 10th Council meeting.

Procedural items: routine items will be voted on by general consent, ie. if no one has a problem with the issue, the committee goes on to the next item. For policy items, a roll call vote will be utilized. Because of time limitations it was agreed that hand votes would be used at this meeting, validated by a self marked ballot.

Teresa reviewed conflict of interest and stressed the need for a person not to vote if "you are voting on a situation in which you may directly benefit".

Attendance at meetings is very important for the committee to complete it's tasks. Meetings will start on time, or when a quorum is present. If you can not make a meeting, please call Mary Jane, Kathy or Teresa to let them know.

EQC Report:

Members were given a list of proposed recommendations to initiate discussion on how the committee would like to respond to the EQC report.

REDUCE AND REUSE

1. Promotion and Education. Promotion and Education is vitally important in reduction and reuse of solid waste. A concern is that there may be a variety of jurisdictions duplicating what they do.

Proposal: Support the Metro response and add some wording indicating SWPAC would like Metro to be sensitive and coordinate their local education and promotion campaign with local jurisdictions so as to exploit all of the educational opportunities out there, without duplication.

MOTION

Caroyln Browne moved to accept Metro's response and to add to it "coordination with local jurisdictions without duplication."

Motion seconded by Delyn Kies, carried
unanimously

2. Plastics Reduction Education:

Proposal: to support Metro and EQC's goals. SWPAC wants to be clear in its support for the DEQ task force, and support aggressive plastic reduction legislation.

After some discussion it was agreed to replace the word legislation with the word study.

MOTION

Carolyn Browne moved that SWPAC's response would be approval of aggressive plastic reduction study and support of the DEQ task force.

Seconded by Bob Harris, carried
unanimously

3. Packaging Reduction Legislation:

Propose: to advocate Metro's program to support legislation for packaging reduction

MOTION

Bob Harris moved to accept the proposed response,

Seconded by Carolyn Browne,
carried unanimously.

4. Salvage of Building Materials:

Proposal: emphasis on front end salvaging, interaction between the public , industry and RIC. RIC could establish a data base and promote the creation of a network for reuse of salvagable material.

MOTION:

Ed Gronke moved to support the Metro position with an emphasis on front end salvaging before it is delivered to disposal facilities.

Seconded by Caroyln Brown.

yes votes

Delyn Kies, Kathleen Cancilla, Carolyn Browne, Teresa DeLorenzo, Craig Sherman, Ed Gronke, Bruce Rawls

no votes

none

abstain

Bob Harris, Michael Pronold

Ed Gronke sought clarification on the point that SWPAC will not have another opportunity to respond, and that failure to respond appropriately could result in Metro losing Solid Waste Management Authority.

Dennis Mulvihill, Metro Waste Reduction Manager, responded to Ed's concern. Following are the avenues Metro/SWPAC can take on responding to EQC:

- 1) make modifications listed in evaluation
- 2) show how objections will be met by another method
- 3) Justify why the recommended modifications are not legally, technically or economically feasible.

It is unlikely that Metro's Solid Waste Authority hinges on these responses alone. Also, because the recommendations will be presented to Council at several meetings, there is time to make additional recommendations at the regular April 14th SWPAC meeting.

5. Waste Exchange: this is viewed as a regional issue, not a local one, and that concentrating in the Metro area is not attacking the problem on a large enough scale. A regional authority to orchestrate the program is needed, with Metro actively coordinating within their area.

Proposal: support the Metro position and encourage some sort of Northwest Regional facility with primary coordination at DEQ or EPA.

Delyn Kies voiced disagreement with the proposal. Having done extensive work on an exchange program state wide, it was found that the majority of transfers that did occur, occurred within the Portland Metropolitan area. Transportation costs are too prohibitive and would like to see SWPAC encourage a regional program, but to work on a local level.

MOTION:	Delyn Kies moved to support the Metro position.
	Seconded by Shirley Coffin
yes votes	Carolyn Browne, Kathleen Cancilla, Shirley Coffin, Ed Gronke, Robert Harris, Teresa DeLorenzo, Delyn Kies, Craig Sherman, Bruce Rawls
no votes	none
abstain	Michael Pronold

RECYCLING

6. Technical Assistance:

Proposal: support the idea of aggressive promotion of recycling.

MOTION	Ed Gronke moved to accept the proposal.
	Seconded by Carolyn Browne, carried unanimously

7. Promotion and Education: Metro is committing to a multi-year education campaign

Proposal: SWPAC support that campaign

MOTION	Shirley Coffin moved to accept the
--------	------------------------------------

proposal

Seconded by Ed Gronke, carried unan-
imously

8. RIC Enhancement:

Proposal: Support Metro's position with the addition of an increase of paid staff to handle coordination of salvage of building materials and waste exchange programs.

MOTION

Bruce Rawls moved to accept the proposal.

Seconded by Delyn Kies, carried
unanimously

9. Certification:

Proposal: Support for Metro's refusal to accelerate the certification process as DEQ requested.

MOTION

Ed Gronke moved to accept the proposal
Seconded by Craig Sherman

yes votes

Kathleen Cancilla, Shirley Coffin, Ed
Gronke, Robert Harris, Teresa, DeLorenzo,
Delyn Kies, Craig Sherman, Bruce Rawls

abstain

Michael Pronold, Carolyn Browne

10. Yard Debris

Proposal: support Metro's continued serious commitment to yard debris program .

Discussion took place to add marketing to the proposal so that it will read " as processing and marketing capacity is available"

MOTION

Ed Gronke moved to accept the proposal
with the inclusion of the word
marketing.

Seconded by Craig Sherman.

yes votes

Delyn Kies, Kathleen Cancilla, Carolyn
Browne, Teresa DeLorenzo, Craig
Sherman, Ed Gronke, Bob Harris,
Michael Pronold

abstain

Bruce Rawls

Further discussion ensued regarding coordination of alternative technology and the yard debris program

MOTION

Made by Shirley Coffin for the
response to read "support continued
and serious commitment to yard

debris with respect to technological and economic aspects, and consideration of current alternative technology."

Seconded by Teresa DeLorenzo, carried unanimously

From this point on in the meeting there was not a quorum, voting took place by consent.

11. Post Collection Materials Recovery:

Proposal: support of Metro's proposal, SWPAC is happy to invest some time and advice if necessary.

12. Rate Incentives:

Proposal: support of Metro's position, SWPAC would like to be involved in the process.

13: Recycling Container Development:

Proposal: support in principle because at the moment new containers are being used. Would like to see the containers themselves be made out of recycled materials.

14. Waste Auditing, Consulting:

Proposal: agreement with Metro and EQC

15. Grants, Loans and diversion

Proposal: These are appropriate and funds should be judiciously distributed

16. Materials Market Assistant:

Proposal: Support Metro in marketing of recycled materials

ALTERNATIVE TECHNOLOGY

Doug Drennen, Metro's Solid Waste Engineering Manager, reminded the committee of a special meeting on April 14th to discuss the cost of landfilling. Council will be having a workshop at 5:00 on the 16th, your attendance is encouraged.

Doug asked for input regarding the approach Metro staff is taking to finding alternative technologies for handling the regions waste.

The Chair proposed that a serious and comprehensive analysis be done before any decision is made, and that it is important to maintain a "no alternative technology" option. The concern should not just be which alternative technology exists, but does the best alternative exist. SWPAC is in agreement with the process and would like to be kept involved in the decision making process.

The rest of the SWPAC recommendations will be reviewed at the next regular meeting.

Meeting adjourned at 1:55

NEXT MEETING: April 14, 1986 , 12:00

Submitted by : Pat Vernon



Department of Environmental Quality

522 S.W. FIFTH AVENUE, BOX 1760, PORTLAND, OREGON 97207 PHONE: (503) 229-5696

April 4, 1986

Dan Durig
Metro SWPAC
2000 SW First
Portland, OR 97201-5398

Dear Mr. Durig:

In response to the imminent closure of St. John's Landfill in three years, the 1985 Oregon Legislature adopted Senate Bill 662. It requires DEQ's policy board, the Environmental Quality Commission, to site a new landfill for the Metro area by July 1987. Although this is an exceptionally short time frame, it is DEQ's goal to site a state-of-the-art disposal facility which meets high environmental standards and minimizes impacts on the surrounding community.

The DEQ has taken an active position to involve the public from the beginning of the landfill siting process. Because public information is vital to public involvement, DEQ has developed a public informational program which includes materials such as the enclosed Informational Bulletins. DEQ has appointed a Facility Siting Advisory Committee (FSAC) and will continue to sponsor public meetings and workshops throughout the siting process. As part of this program, DEQ has formed a speaker's bureau to present and discuss DEQ's landfill siting program with interested public groups.

A critical step in the siting process is the development of landfill siting criteria to guide the identification and evaluation of potential landfill sites. The DEQ has been working with an engineering consulting firm, representatives of various interest groups, interested citizens, and DEQ's FSAC to develop objective criteria. The criteria were designed to identify the most environmentally suitable sites for landfill development. The complete set of criteria will be adopted by DEQ in late April.

Application of the siting criteria will result in a list of a dozen or so potential landfill sites by June 1986. These sites will be studied and a list of three or four final sites prepared by October. From this list the EQC will select the future landfill site for the Metro Area by July 1, 1987.

Dan Durig
April 4, 1986
Page 2

If Metro SWPAC would be interested in hearing a short DEQ presentation on the landfill siting program, in April, May, or early June, please contact me for scheduling a presentation. We would appreciate the opportunity to discuss the program with your group.

If I may be of assistance, or you have any questions, please contact me at 229-5577. I look forward to hearing from you.

Sincerely,



Ann C. Werner
Community Involvement Coordinator

ACW:r
FR731
Enclosures

TO: Metro Council

FROM: SWPAC

DATE: April 10, 1986

REGARDING: Commentary and Recommended Amendments to the Waste Reduction Program in Response to EQC Requested Modifications

Presented by: Teresa DeLorenzo
Chairperson

SWPAC considered the Waste Reduction Program and DEQ requested modifications at a meeting on March 31, 1986. Following is the commentary and recommended amendments for the items which have been fully addressed by the Committee. The remainder of the items in the Program will be considered on April 14, and further recommendations will be presented to the Council following that meeting.

Changes in the Text of the Final Report and Work Plan are noted as follows:

New Text: **IN CAPITAL LETTERS AND BOLD FACE**

Deleted Text: [*In brackets and italics*]

Promotion and Education Program

DEQ Requested Modification:

1. The Metro Council must prepare a comprehensive promotion and education program, including a detailed work plan for a multi-year promotion and education campaign and the financial commitment made to support it.

SWPAC Comments:

Support EQC and Metro response. Coordinate with local jurisdictions to maximize effectiveness of education and promotion resources. Avoid duplication.

Amend the Framework Plan, p.5, second paragraph of G. PUBLIC EDUCATION, to read:

"In order to have public support for any particular solution, it will be essential for Metro and local and state agencies to sponsor a COORDINATED, broad based public education program WHICH MAXIMIZES IMPACT OF PROMOTION AND EDUCATION RESOURCES AND AVOIDS UNNECESSARY DUPLICATION OF MATERIALS."

Salvageable Building Materials and Items

DEQ Requested Modification:

2. The Metro Council must clarify whether it commits to incorporation of salvage facilities at the landfill and transfer stations.

SWPAC Comments:

Support Metro's position. Emphasize front end salvaging:

- A. interaction between public/industry and RIC
- B. RIC establish data base and promote.

Amend the Framework Plan, p.7, following the paragraph relating to Salvageable Building Materials and Items add the following language:

"THE RIC WILL EXPAND AND PROMOTE THE USE OF A SALVAGEABLE MATERIAL DATA BASE AND HOT LINE TO ENCOURAGE THE RECLAIMING AND REUSE OF SALVAGEABLE MATERIALS BEFORE THEY ARE DISCARDED AS WASTE."

Waste Exchange

DEQ Requested Modification:

3. The Metro Council must commit to the establishment of a regional waste exchange.

SWPAC Comments:

Support Metro's position.

Technical Assistance

DEQ Requested Modification:

4. The Metro Council must commit to promote aggressively the technical assistance program.

SWPAC Comments:

Agree with EQC/DEQ and Metro response.

Recycling Information Center

DEQ Requested Modification:

5. The Metro Council must commit adequate financial resources to operate RIC with paid staff.

SWPAC Comments:

Support recommended modification -- Waste Exchange and Salvage Data Base

Amend the Framework Plan, p.8. following the sentence concerning Recycling Information Center Enhancement add the following language:

"APPROPRIATE FUNCTIONS RELATED TO WASTE EXCHANGE AND SALVAGEABLE MATERIAL DATA BASE AND HOT LINE WILL BE EXPANDED."

Certification Program

DEQ Requested Modifications:

6. The Metro Council must accelerate the certification process to initiate standards beyond SB 405 and apply rate incentives for those standards by January 1, 1987.

SWPAC Comments:

Support Metro's time frame in order to guarantee the success of the program.

Yard Debris

DEQ Requested Modifications:

11. The Metro Council must accelerate the date of certification for yard debris to January 1988, or clarify that the Program already indicates that date.
12. The Metro Council must commit to ban source separated yard debris from landfill by January 1, 1989.

yard debris from landfill by January 1, 1989.

SWPAC Comments:

Support Metro's continued serious commitment to the yard debris issue. Add that marketing capacity must be available before all source separated yard debris is diverted from landfilling. Collection systems should only be required if they are technically and economically feasible and if the separate collection of yard debris is the best strategy given the state of the art of alternative technologies.

Amend the Work Plan, p.18, Task #9 to read:

"9. Metro will collect, process and/or divert (using rate incentives, promotions, education and a ban if necessary) all source separated yard debris from Metro disposal facilities as processing **AND MARKETING** capacity is available."

Additional Items not including a DEQ requested modification:

Plastics Reduction

DEQ Requested Modification:

None.

SWPAC Comments:

Support EQC and Metro response. Support aggressive plastic reduction study and support DEQ's task force.

Packaging Reduction

DEQ Requested Modification:

None.

SWPAC Comments:

Support Metro's position. Support to Metro's development of a legislative program for packaging reduction.

Rate Incentives

DEQ Requested Modifications:

7. The Metro Council must accelerate consideration of rate options and differentials, and indicate the rates or range of rates to be applied in the certification program.

SWPAC Comments:

Support Metro. SWPAC is prepared to offer assistance, and expects to be actively involved in this process.

Certification Program

DEQ Requested Modifications:

8. The Metro Council must apply rate incentives [through the certification program] by January 1, 1988 to encourage (1) generation of high-grade commercial loads and (2) collection systems for yard debris.

SWPAC Comments:

Supports the Metro response. SWPAC will assist in putting the rate structures in place to address the issues for the certification program. SWPAC will study the usefulness of using certification incentives for high-grade loads through the results of the waste composition study. SWPAC looks forward to addressing the yard debris problem as one of our first substantive issues.

SWPAC also supports the Metro staff proposal to have the Metro Council set yearly certification goals, with the advice of the committee.

Certification Program

DEQ Requested Modifications:

9. The Metro Council must clarify whether SWPAC or Metro Council grants certification to a certification unit.

SWPAC Comments:

SWPAC supports the Metro response.

Certification Program

DEQ Requested Modifications:

10. The Metro Council must explain how the certification program will be implemented so as to not penalize complying collectors and rate payers.

SWPAC Comments:

SWPAC is very aware of the problem identified by DEQ and is aggressively studying how to assure fairness. It is one of the first issues in our work plan.

Post-Collection Recycling/Materials Recovery

DEQ Requested Modifications:

13. The Metro Council must indicate the expected date of completion of the WTRC materials recovery facilities.
14. The Metro Council must commit to either retrofitting CTRC for materials recovery or allowing a private materials recovery center to be established within easy access of CTRC.
15. The Metro Council must, until CTRC is retrofitted, require high-grade loads delivered to CTRC to be diverted to existing materials recovery centers.
16. The Metro Council must require high-grade loads delivered to St. Johns to be diverted to Oregon Processing and Recovery Center.

SWPAC Comments:

Support post collection recycling/materials recovery and SWPAC offers its advice and time to Metro Council on this issue if so desired.

Recycling Containers

DEQ Requested Modification:

None

SWPAC Comments:

- Support in principle --
A. used recycled material containers
B. prime education/promotion issue

Grants and Loans

DEQ Requested Modification:

None

SWPAC Comments:

Agree, however, finds should judiciously be distributed.

Institutional Purchasing Policies

DEQ Requested Modification:

17. The Metro Council must actively approach institutional purchasers about the need for purchasing recycled products.

SWPAC Comments:

Support Metro.

Alternative Technology

DEQ Requested Modification:

18. The Metro Council must commit 1,300 tons per day of waste to alternative technology, or commit to establishing a price cap and allocating as much of the 1,300 tons as can be processed within that price cap.

SWPAC Comments:

Serious and comprehensive analysis before any decision is made. Keep "no alternative technology" as an option -- keyed to total cost. SWPAC involvement.

Amend the Framework Plan, p.12., following the third paragraph (immediate preceding "1. Program Component"), add the following language:

"A SERIOUS AND COMPREHENSIVE ANALYSIS MUST BE CONDUCTED BEFORE ANY DECISIONS RELATING TO ALTERNATIVE TECHNOLOGY ARE MADE. NO ALTERNATIVE TECHNOLOGY MUST BE KEPT AS AN OPTION KEYED TO TOTAL COST. SWPAC WILL ASSIST THE COUNCIL IN THIS ANALYSIS."

Alternative Technology -- Developmental Technologies

DEQ Requested Modification:

19. The Metro Council must clarify whether cellulose conversion to ethanol is a process which is to be evaluated in the RFQ/RFP process.

SWPAC Comments:

Support Metro.

Waste Reduction Performance Goals and System Measurement

DEQ Requested Modification:

None

SWPAC Comments:

Agree with Metro/EQC.

Phase II

DEQ Requested Modification:

20. The Metro Council must revise Phase II to commit to seek sufficient authority from the Oregon Legislature to ensure that the solid waste system will be managed to accomplish the waste reduction goals established by Metro.

SWPAC Comments:

Amend the Framework Plan, p.15., add the following paragraph at the end of the page:

"SWPAC WILL MONITOR PHASE I PROGRESS AND MAKE RECOMMENDATIONS FOR PHASE II TECHNIQUES BASED ON PHASE I PERFORMANCE."

Phase III

DEQ Requested Modification:

21. The Metro Council must revise Phase III to delete the possibility of implementation before January 1, 1993.

SWPAC Comments:

Amend the Framework Plan, p.16., add the following paragraph at the end of the page:

"SWPAC WILL MONITOR PHASES I AND II PROGRESS AND MAKE RECOMMENDATIONS FOR PHASE III TECHNIQUES BASED ON PHASE I AND II PERFORMANCE."

COMMITTEE MEETING TITLE: SWPAC

Date: 4-14-86

NAME	AFFILIATION
KEN R. SPIEGLE	CLACKAMAS COUNTY
Wayne Pifer	M & D
Bruce Rawls	Washington county
Mike Sandberg	Wash Cty
CRAIG SHERMAN	NWPF
Shirley Coffin	Wash Co Public
GARY NEWBORN	LANDFILLS
Bob Harris	Clackamas Co. - Public
Pete V. Viviano	Collection - Industry
Michael Pronold	Multnomah Co.
Carolyn Beane	Multnomah Co.