



## Metro | Agenda

Meeting: Metro Policy Advisory Committee (MPAC)  
Date: Wednesday, June 24, 2015  
Time: 5 to 7 p.m.  
Place: Metro, Council Chamber

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- |         |     |                                                                                                                             |                              |
|---------|-----|-----------------------------------------------------------------------------------------------------------------------------|------------------------------|
| 5 PM    | 1.  | <b>CALL TO ORDER, SELF INTRODUCTIONS, CHAIR COMMUNICATIONS</b>                                                              | <b>Tim Clark, Vice Chair</b> |
| 5:05 PM | 2.  | <b>CITIZEN COMMUNICATIONS</b>                                                                                               |                              |
| 5:08 PM | 3.  | <b>COUNCIL UPDATE</b>                                                                                                       | <b>Metro Council</b>         |
| 5:12 PM | 4.  | <b>MPAC MEMBER COMMUNICATION</b>                                                                                            |                              |
| 5:18 PM | 5.  | <b>CONSENT AGENDA:</b>                                                                                                      |                              |
|         | *   | • Consideration of May 27, 2015 minutes                                                                                     |                              |
|         | *   | • Consideration of June 10, 2015 minutes                                                                                    |                              |
|         | *   | • MTAC Nomination                                                                                                           |                              |
|         | 6.  | <b>INFORMATION/DISCUSSION ITEMS</b>                                                                                         |                              |
| 5:20 PM | 6.1 | * 2015 Urban Growth Management Decision: Planning Within a Range Forecast for Population and Employment Growth – DISCUSSION | <b>Ted Reid, Metro</b>       |
| 6:50 PM | 7.  | <b>ADJOURN</b>                                                                                                              | <b>Tim Clark, Vice Chair</b> |

\* Material included in the packet

# Material will be provided at the meeting

### **Upcoming MPAC Meetings:**

- Wednesday, July 8, 2015
- Wednesday, July 22, 2015
- Wednesday, August 12, 2015 - **Cancelled**

For agenda and schedule information, please contact Alexandra Eldridge: 503-797-1916 or [Alexandra.Eldridge@oregonmetro.gov](mailto:Alexandra.Eldridge@oregonmetro.gov).

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ការគោរពសិទ្ធិពលរដ្ឋរបស់ ។ សំរាប់ព័ត៌មានអំពីកម្មវិធីសិទ្ធិពលរដ្ឋរបស់ Metro ឬដើម្បីទទួលបានក្បួនលំអររើសអើងសូមចូលទស្សនាការបោះពុម្ពផ្សាយ [www.oregonmetro.gov/civilrights](http://www.oregonmetro.gov/civilrights)។  
បើលោកអ្នកត្រូវការអ្នកបកប្រែភាសានៅពេលអង្គប្រជុំសាធារណៈ សូមទូរស័ព្ទមកលេខ 503-797-1890 (ម៉ោង 8 ព្រឹកដល់ម៉ោង 5 ល្ងាច ថ្ងៃធ្វើការ) ប្រាំពីរថ្ងៃ ថ្ងៃធ្វើការ មុនថ្ងៃប្រជុំដើម្បីអាចឲ្យគេសម្រួលតាមសំណើរបស់លោកអ្នក ។

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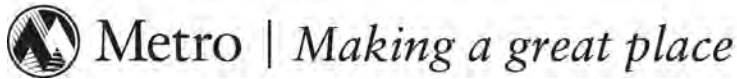
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## 2015 MPAC Work Program

*As of 06/16/15*

*Items in italics are tentative; **bold** denotes required items*

<b><u>Wednesday, June 24, 2015</u></b> <ul style="list-style-type: none"><li>• <b>2015 Urban Growth Management Decision: Planning within a range forecast for population &amp; employment growth – <u>Discussion</u></b> (Ted Reid, Metro; 90 min)</li></ul>	<b><u>Wednesday, July 8, 2015</u></b> <ul style="list-style-type: none"><li>• 2018 Regional Transportation Plan Update Kick-off - <u>Information/Discussion</u> (Elissa Gertler, Kim Ellis, Metro; 40 min)</li><li>• Regional Transit Plan and Coordination with TriMet Service Enhancement Plans and SMART Master Plan Update – <u>Information/Discussion</u> (Elissa Gertler &amp; Jamie Snook, Metro; Eric Hesse, TriMet; Stephen Lashbrook, SMART; 35 min)</li><li>• Recap of Spring 2015 Growth Management Discussions (Ted Reid, Metro; 20)</li></ul>
<b><u>Wednesday, July 22, 2015</u></b> <ul style="list-style-type: none"><li>• <i>Powell-Division Transit and Development Project – <u>Information</u> (TBD, Metro; 30 min)</i></li></ul>	<b><u>Wednesday, August 12, 2015</u></b> - Cancelled
<b><u>Wednesday, August 26, 2015</u></b> <ul style="list-style-type: none"><li>• Clackamas County and Washington County Industrial Land Readiness Projects (Erin Wardell, Washington County; Jamie Johnk, Clackamas County; 45 min)</li><li>• <i>Community Planning and Development Grants update – <u>Information/Discussion</u> (Gerry Uba, Metro; 40 min)</i></li></ul>	<b><u>Wednesday, September 9, 2015</u></b> <ul style="list-style-type: none"><li>• 2018 Regional Transportation Plan Update – Review draft work program – <u>Discussion</u> (Kim Ellis, Peggy Morell, Metro; 40 min)</li><li>• Regional Transit Strategy – Review draft Regional Transit Vision – <u>Discussion</u> (Jamie Snook, Metro; 40 min)</li></ul>
<b><u>Wednesday, September 23, 2015</u></b> <ul style="list-style-type: none"><li>• <b>2015 Urban Growth Management Decision: Metro Chief Operating Officer Recommendation to Council - <u>Information/Discussion</u></b> (John Williams, Ted Reid, Metro; 35 min)</li><li>• <i>Discuss Regional Snapshot (John Williams, Ted Reid, Metro; 40 min)</i></li></ul>	<b><u>Wednesday, October 14, 2015</u></b> <ul style="list-style-type: none"><li>• <b><i>Endorse 2018 Regional Transportation Plan Update Work Plan – <u>Action</u></i></b> (Kim Ellis, Metro; 30 min)</li><li>• <b><i>2015 Urban Growth Management Decision - <u>Recommendation to Metro Council</u></i></b> (Ted Reid, Metro; 40 min)</li><li>• <i>Equity Initiatives in the Region (Patty Unfred, Metro; 30 min)</i></li></ul>

<b><u>Wednesday, October 28, 2015</u></b> <ul style="list-style-type: none"> <li>• Solid Waste Roadmap Update – <u>Information/Discussion</u> (Paul Slyman, Tom Chaimov, Metro; 60 min)</li> <li>• <i>Metro Enterprising Places program - Information/Discussion</i> (Lisa Miles, Metro; 35 min)</li> </ul>	<u>Wednesday, November 11, 2015</u> – Cancelled (holiday)
<u>Wednesday, November 25, 2015</u> - Cancelled	<b><u>Wednesday, December 9, 2015</u></b> <i>Equitable Housing Summit Update</i> (Elissa Gertler, Emily Lieb, Metro; 45 min)
<u>Wednesday, December 23, 2015</u> - Cancelled	

**Parking Lot:**

- Presentation on health & land use featuring local projects from around the region
- Greater Portland, Inc. update
- “Unsettling Profiles” presentation by Coalition of Communities of Color



**METRO POLICY ADVISORY COMMITTEE (MPAC)**

Meeting Minutes

May 27, 2015

Metro Regional Center, Council Chamber

**MEMBERS PRESENT**

Ruth Adkins  
Sam Chase  
Tim Clark, *1<sup>st</sup> Vice Chair*  
Carlotta Collette  
Mark Gamba  
Jerry Hinton  
Dick Jones  
Anne McEnerny-Ogle  
Marilyn McWilliams  
Martha Schrader, *2<sup>nd</sup> Vice Chair*  
Bob Stacey  
Peter Truax, *Chair*  
Jerry Willey

**AFFILIATION**

Portland Public Schools, Governing Body of School Districts  
Metro Council  
City of Wood Village, Multnomah Co. Other Cities  
Metro Council  
City of Milwaukie, Clackamas Co. Other Cities  
City of Gresham, Multnomah Co. 2<sup>nd</sup> Largest City  
Oak Lodge Water District, Clackamas Co. Special Districts  
City of Vancouver  
Tualatin Valley Water District, Washington Co. Special Districts  
Clackamas County  
Metro Council  
City of Forest Grove, Washington Co. Other Cities  
City of Hillsboro, Washington Co. Largest City

**MEMBERS EXCUSED**

Brenda Perry  
Craig Prosser

**AFFILIATION**

City of West Linn, Clackamas Co. Other Cities  
TriMet Board of Directors

**ALTERNATES PRESENT**

Jackie Dingfelder  
Carrie MacLaren  
Ed Gronke  
Marc San Soucie  
Jeff Swanson

**AFFILIATION**

City of Portland  
Department of Land Conservation and Development  
Clackamas County Citizen  
City of Beaverton, Washington Co. 2<sup>nd</sup> Largest City  
Clark County

**OTHERS PRESENT:** Alexis Ball, Adam Barber, Eric Chambers, Dan Chandler, Shawn Cleave, Shirley Craddick, Chris Deffebach, Jennifer Donnelly, Kay Durtschi, Paul Grove, Kathryn Harrington, Diana Helm, Eric Hesse, Emily Klepper, Sheila Martin, John Miller, Zoe Monahan, Jeannine Rustad, Emmett Wheatfall

**STAFF:** Alexandra Eldridge, Elissa Gertler, Alison R. Kean, Emily Lieb, Juan Carlos Ocaña-Chú, Nellie Papsdorf, Ramona Perrault, Ted Reid, Patty Unfred, John Williams, Ina Zucker

**1. CALL TO ORDER. SELF INTRODUCTIONS. CHAIR COMMUNICATIONS**

MPAC Chair Peter Truax called the meeting to order and declared a quorum at 5:03 p.m. All attendees introduced themselves.

## **2. CITIZEN COMMUNICATIONS**

There were none.

## **3. COUNCIL UPDATE**

Councilor Carlotta Collette notified MPAC members of the following items:

- An update on the Powell-Division Project: The steering committee will meet on June 1 to advance the proposed bus rapid transit project from the planning phase into project development. Further analysis and public engagement is forthcoming and will continue through the fall. Staff will brief MPAC on the topic and solicit input in the summer.
- Metro News has published a guide to the urban growth boundary (UGB) called the Urban Growth Review. It includes an explanation of the UGB process and videos from key regional stakeholders. The guide can be used as a resource in local jurisdictions to inform citizens about the UGB process and is available on Metro's website.
- The fourth Our Shared Region forum has been rescheduled for June 23 in Forest Grove. The forum provides an opportunity to meet with local elected officials to answer questions about Metro policies, operations, grants, and programs. Newly elected officials and key stakeholders who would like to know more about Metro are encouraged to attend.

## **4. MPAC MEMBER COMMUNICATION**

- Chair Peter Truax shared data on the City of Forest Grove's public transportation system GroveLink. He noted that when GroveLink first began in August 2013, stakeholders hoped to have 1800 riders by August 2015. By May 2015, GroveLink ridership was closer to 3800, far surpassing original projections. He noted that the program was a success not only for the City of Forest Grove, but also for its partners TriMet and Ride Connection.
- Commissioner Martha Schrader shared a memo from the Clackamas County Commission to the Metro Council and MPAC, regarding employment land needs in the county and related it to the urban growth management (UGM) discussion on the City of Damascus. She provided members with the memo and other related materials for the record.

## **5. CONSENT AGENDA**

### **5.1 Consideration of April 22, 2015 Minutes**

### **5.2 Consideration of May 13, 2015 Minutes**

MOTION: Ed Gronke moved and Dick Jones seconded, to adopt the consent agenda as amended.

ACTION: With all in favor, the motion passed.

*Notes*: Marilyn McWilliams requested that a section of the April 22, 2015 minutes regarding the Tonkin Trail be amended to read, "Marilyn McWilliams asked about the status of the Tonkin Trail."

She also added that the community uses the water trails along the Tualatin River and asked if Metro works with the Tualatin Valley Riverkeepers.”

## **6. INFORMATION/DISCUSSION ITEMS**

### **6.1 Diversity, Equity, and Inclusion: Responding to the Changing Demographics of Our Communities**

Chair Truax introduced the item. He explained that the region’s communities were changing and becoming more diverse, and shared his personal experience with diversity, equity, and inclusion in the City of Forest Grove. He stated that staff from Clackamas County, the City of Beaverton, and Metro would be sharing stories of how they are working to support equitable, sustainable, and prosperous communities now and in the future.

Chair Truax introduced Emmett Wheatfall, Diversity, Equity, and Inclusion Program Director for Clackamas County; Alexis Ball, Equity Outreach Coordinator for the City of Beaverton; and Patty Unfred, Diversity, Equity, and Inclusion Program Director for Metro.

Patty Unfred explained that by 2043, the majority of United States residents will be people of color. She noted that the figure brings a lot of opportunity and some challenges, acknowledging that vulnerable communities that often are predominantly people of color are falling behind. She added that addressing issues of equity is important not only socially but also economically. Ms. Unfred also noted that she hoped to share some examples of how diversity is being practiced in different programs around the region as well as hear back from MPAC about their experiences with diversity.

Emmett Wheatfall, Director of Diversity, Equity, Inclusion at Clackamas County, thanked MPAC for the opportunity to share some of Clackamas County’s approaches towards equity. He noted that he felt one of the most important aspects of equity was choice: the choice to live, to buy a home, to start a business, and to have a satisfied life. He explained that to improve choice in the region, he worked with other Diversity, Equity, and Inclusion staff to influence perceptions about equity in Clackamas County and the region. He explained that to shift perceptions of diversity, equity, and inclusion in Clackamas County, he worked to make sure the themes were present locally and regionally, to create and maintain a welcoming and inclusive place for Clackamas County citizens and employees. Some of the approaches he provided included: incorporating diversity, equity, and inclusion values into Clackamas County’s overall goals, and ensuring that diverse and vulnerable populations in the county could participate in public meetings by accommodating time, language, and travel needs.

Alexis Ball, Equity Outreach Coordinator for the City of Beaverton, thanked MPAC for the opportunity to talk about diversity, equity, and inclusion. She provided an overview of the city’s equity program, noting that it began in 2009 when Mayor Denny Doyle was elected to office and noticed a growing disconnect with people of color, prompting him to begin public forums focused on building connections with vulnerable communities and engaging them to receive input that could inform the city’s work. Ms. Ball then gave an overview of three themes that arose around equity in Beaverton:

1. Data: Ms. Ball noted that the City of Beaverton has experienced a tremendous demographic shift, with 1 in 4 residents born outside of the United States and 1 in 3 that identify as people of color. She stated that statistics demonstrate severe barriers for these communities that continue to impede wellness and stability. Ms. Ball explained that one of

the city's responses to outcome disparities is greater engagement with vulnerable populations, including the city's Leadership and Development program, a civic engagement academy for immigrant and refugee populations living in the city that has led to one third of last years' participants serving on the city's various boards or commissions.

2. Legacy of exclusionary and discriminatory policies at all levels of government: Ms. Ball provided a few examples of how the city is working towards its equity goals at the government level such as supporting training opportunities for staff, committing to supplier diversity, addressing language access issues, helping to facilitate dialogues on strengthening community relationships and supporting relevant policy work.
3. Regional momentum: Ms. Ball noted that there has been significant leadership, recognition, and investment in DEI happening regionally, and as such, one of the City of Beaverton's goals is to actively support and participate in that work collectively.

Ms. Unfred provided a brief background of Metro's Diversity, Equity, and Inclusion (DEI) program. She gave an overview of some of its recent projects, including the Equity Strategy Advisory Committee, comprised of community stakeholders, as well as the Equity Framework Report. Ms. Unfred noted that following the release of the Equity Framework Report in January 2015, Metro's Equity Strategy Advisory Committee and Chief Operating Officer provided recommendations and direction to staff which has enabled staff to begin the process of developing an Equity Strategy and Action Plan for the agency. She noted that she hoped to have the strategy and action plan available by winter of 2016, and shared an initial timeline for the development process. She explained that more in-depth discussions related to the Equity Strategy and Action Plan would be forthcoming, but that she appreciate the opportunity to share a preview of the process, noting the importance of feedback and collaboration from Metro's partners in the region. Ms. Unfred then ended the presentation with two discussion questions:

Why is diversity, equity and inclusion important to you?  
What do you need in order to support or advance this work?

*Member discussion included:*

Members thanked the speakers for the presentation and their work.

Ed Gronke asked about specific outcomes staff was looking for. Mr. Wheatfall responded that the more the region communicates the value of equity, the more people will understand its importance in their workplaces and communities.

Chair Truax noted the importance of ongoing conversation regarding equity and acknowledged that changes in behavior are the result of continuous effort.

Ruth Adkins related the discussion to her experience working with Portland Public Schools (PPS). She explained that in 2011, PPS passed the Racial Educational Equity Policy, but noted that persistent and unacceptable disparities in the region continued to pose serious challenges to educational outcomes and graduation rates. She stated that PPS was working to address educational disparities but that it had been difficult, and she acknowledged how difficult it is at times to discuss race. She explained that involved groups such as All Hands Raised, Multnomah County and local businesses were trying to align on the issue and work together, but that it was sometimes difficult to organize the right forums for such discussions, as school districts can sometimes feel isolated from other jurisdictions. She suggested that having Metro facilitate forums



on the topic could be beneficial.

Councilor Collette shared her experience with the importance of diversity, equity, and inclusion, and added that she felt it was important to discuss these topics in order to ensure that everyone has the opportunities necessary to advance their well-being, achieve their full potential, and feel safe in their own neighborhoods.

Members discussed “equity” and its definition.

## **6.2 Urban Growth Management Decision: Likelihood of Development in UGB Expansion Areas, including Damascus**

Chair Truax introduced the topic with a brief overview of the urban growth management (UGM) decision discussion to date. He noted that the topic was part of an ongoing discussion that MPAC and the Metro Council requested to better understand how much growth capacity the region has for the next twenty years.

Councilor Bob Stacey explained that local plans drive the outcomes listed in Metro’s Urban Growth Report (UGR) but that political uncertainty in the City of Damascus had complicated implementation of local plans. He noted that as a result, the draft UGR forecasts only half of the planned capacity in the city as being realized within the next 20 years. Councilor Stacey noted that the question was ongoing and that the purpose of the item was to provide context on the issue and ask MPAC for guidance. He stated that in light of such issues, the Metro Council visited the City of Damascus on May 12 for a productive joint work session, and Damascus Mayor Diana Helm was now visiting MPAC to share some of her observations with the group and answer any questions the committee may have about the city. Councilor Stacey thanked Mayor Helm for coming to MPAC and expressed his appreciation for her feedback.

Mayor Diana Helm provided insight into the political atmosphere in the City of Damascus. She explained some of the complexities of her work in the city, including balancing her responsibilities as mayor and her commitment to representing her constituents’ interests. She noted that spending restrictions adapted to the city’s charter made it difficult to provide sufficient services to the city’s residents and meant that the city would run out of funds in three years. She said that for these reasons and others, the Damascus City Council was ready to follow whatever decision the citizens would make, noting that the Council would not litigate if the citizens vote for disincorporation.

Mayor Helm also noted that she felt the joint meeting was a success. She informed members that the state court of appeals would soon be ruling on the results of Damascus’ November 2013 election, noting that depending on the ruling, Damascus could no longer be a city. She also gave an overview of the lands being de-annexed from Damascus and sent to the City of Happy Valley, adding that these changes and others would influence the future of the city. Mayor Helm noted that there was a lot of potential for the lands given to Happy Valley and expressed interest in delving deeper into what the possibilities were. She suggested that some of the more than 400 acres sent to Happy Valley could possibly be used as employment lands in Clackamas County.

### *Member discussion included:*

2<sup>nd</sup> Vice Chair Martha Schrader thanked Mayor Helm for her comments. She shared her experiences with the City of Damascus as a new Clackamas County Commissioner in 2004 and went over some of the difficulties the city had faced. She asked if there was an opportunity in the future for the City of Damascus to restart with a new charter.

Mayor Jerry Willey noted that the mayors of the region were concerned by what was happening in the City of Damascus and wanted to provide support. He added that the mayors would appreciate the opportunity to give feedback on the situation more thoroughly. He also asked if the City of Happy Valley was prepared to handle the costs of added the added acreage, noting the significant costs of development in parts of the City of Hillsboro.

Members discussed tax rates, development costs, and financing in the Cities of Damascus and Happy Valley.

Councilor Sam Chase noted that the UGM decision might be a good opportunity to have shared meetings between the Metro Council, the advisory committees, and the region's mayors to discuss the topic.

Carrie MacLaren stressed the importance of correctly identifying the governance and land use impediments that affect the city.

Councilor Carlotta Collette shared her experiences with the City of Damascus as a former Milwaukie City Councilor and Co-Chair of the Clackamas County Coordinating Committee. She agreed with Commissioner Schrader's comments about the excitement that followed the City of Damascus' inauguration in 2004, but also acknowledged the strategic political maneuvers that had hampered Damascus' ability to function as a city.

Councilor Stacey related the Damascus discussion to the overarching conversations happening regionally about the urban growth management decision.

Metro Deputy Director of Planning and Development John Williams gave an overview of the UGM discussion moving forward, noting that the likelihood of development in urban centers such as Portland and in UGB expansion areas such as Damascus would affect the overall evaluation of Metro's range forecast. He noted that these issues would need to be resolved before the Metro Council would adopt of the Urban Growth Report, and stated that he felt MPAC provided a helpful forum to address such challenges. He reminded members that MPAC would continue to discuss the UGM decision throughout the summer and would consider its recommendations to the Metro Council in the fall.

Members expressed interest in continued information about the City of Damascus, its history, and its relation to the UGM decision.

### **6.3 Equitable Housing Initiative Update**

Chair Truax introduced the item. He noted that it was intended to ensure that MPAC was aware of upcoming engagement efforts to explore opportunities and barriers to equitable housing development and preservation across the region, and explained that the Equitable Housing Initiative is the result of a \$200,000 budget allocation from the Metro Council.

Councilor Sam Chase shared his experiences with affordable housing needs in the region, noting that access to housing and jobs are vital for the region's success. He added that partnerships with local jurisdictions such as Clackamas County were critical to the success of new equitable housing options, and that he hoped to continue such regional efforts to develop new and innovative ways to tackle the housing challenges in the Metro region.

Metro Planning and Development Director Elissa Gertler stated that housing access is a region-wide challenge and that every community is having difficulties providing equitable and affordable housing options to its residents. She explained that the Equitable Housing Initiative was part of Metro's ongoing efforts to merge its larger policy goals with tools for implementation. She noted that the project was at a preliminary stage with the work plan still being developed, but that she felt MPAC's feedback in the initial phases would be helpful moving forward.

Project Manager Emily Lieb provided an overview of the Equitable Housing Initiative work plan. She defined equitable housing as diverse, quality, affordable housing choices with access to jobs, schools, and transportation options. She noted that the program's goal was to provide a regional framework that could help Metro and local governments identify and pursue opportunities to build stronger partnerships with affordable housing developers, funders, and community-based organizations to support policies and programs that promote equitable housing.

Ms. Lieb gave a few examples of successful equitable housing projects, commenting on the diverse nature of the different projects according to neighborhoods' needs. She shared the proposed timeline for the project and alerted MPAC members to an Equitable Housing Summit planned for fall 2015.

John Miller of the Oregon Opportunity Network emphasized the importance of public engagement. He explained that in 2006, the Metro Council adopted the Regional Housing Choices Implementation Strategy. He stated that while some progress had been made on the strategy's recommendations, other components had not moved forward. As a part of that process, he noted that he thought there was not enough outreach to local jurisdictions during its development. Mr. Miller stated that he felt engagement of jurisdictions throughout the region was critical to developing an efficient equitable housing strategy, and explained that over the next few months, staff would be reaching out to local governments for their feedback.

Elissa Gertler added that one goal of the Equitable Housing Initiative was to have conversations at the policy level to develop a shared understanding among elected officials, jurisdictional staff, developers, funders, and other stakeholders regarding challenges, best practices, and opportunities for collaboration about equitable housing. In this way, Metro could provide a forum to collaborate with its partners and develop strategies to address housing issues that the entire region shares.

*Member discussion included:*

Ed Gronke noted that affordable housing had been an issue in the Portland Metro region for at least 30 years. He shared two significant challenges: neighborhoods resistant to supporting affordable development projects near them, and financial interests and limitations acting as deterrents to developers.

Mayor Jerry Willey asked about funding sources for equitable housing projects.

Councilor Marc San Soucie provided insight into the City of Beaverton's experience with affordable housing and gave an overview of some of the city's projects and how they were implemented. Some of the strategies he went over included: discussing tools, financing, and strategies with affordable housing developers; helping developers of affordable housing projects lobby for grants, sometimes with the help of local government leaders; using Metro's Community Planning and Development grants to offset costs; updating the city's Comprehensive Plan to include major evaluations of the city's housing inventory, housing supply issues, and various housing price points; and empowering

staff to continue to buy more land and providing them with political and financial support to develop it.

Councilor Bob Stacey thanked Councilor San Soucie for his comments. He noted that he felt the City of Portland could benefit from the City of Beaverton's experience in its own response to housing challenges in the city, stressing the significance of regional collaboration. He stated that many areas of Portland were becoming increasingly inaccessible to large portions of the city's population, including in his own district. He suggested that staff evaluate the scale and scope of housing needs and put together an estimate of what the region would need to do financially and otherwise to respond to the problem at large by making strategic investments.


Chair Truax stated that nonprofit community development groups and associations such as Proud Ground and the Oregon Opportunity Network have a good understanding of what needs to be done to address affordable housing challenges in the region. He added that lack of funding posed a significant challenge to addressing these needs, and urged MPAC members to reach out to their jurisdictions to press on politicians in DC and elsewhere to provide better funding.

Due to time constraints, Chair Truax postponed the Regional Communication and Relationships follow-up discussion to the June 9 MPAC meeting.

## **7. ADJOURN**

MPAC Chair Peter Truax adjourned the meeting at 7:09 p.m.

Respectfully Submitted,



Nellie Papsdorf  
Recording Secretary

**ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF MAY 27, 2015**

<b>ITEM</b>	<b>DOCUMENT TYPE</b>	<b>DOC DATE</b>	<b>DOCUMENT DESCRIPTION</b>	<b>DOCUMENT No.</b>
<b>N/A</b>	Handout	05/27/15	Updated Work Program	052715m-01
<b>6.1</b>	Handout	N/A	Diversity, Equity, and Inclusion at Metro	052715m-02
<b>6.1</b>	Handout	N/A	City of Beaverton Diversity, Equity, and Inclusion Plan	052715m-03
<b>6.2</b>	Memo	05/26/15	RE: Employment Land Assumptions in Damascus	052715m-04
<b>6.2</b>	Handout	01/21/14	City of Damascus: Buildable Lands Inventory	052715m-05
<b>6.2</b>	Handout	11/08/13	City of Damascus Zoning Map	052715m-06
<b>6.3</b>	Handout	05/27/15	Equitable Housing Initiative 2015-2016	052715m-07



## **METRO POLICY ADVISORY COMMITTEE (MPAC)**

Meeting Minutes

June 10, 2015

Metro Regional Center, Council Chamber

### MEMBERS PRESENT

Tim Clark, *1<sup>st</sup> Vice Chair*  
Carlotta Collette  
Maxine Fitzpatrick  
Mark Gamba  
Lise Glancy  
Dick Jones  
Anne McEnerny-Ogle  
Craig Prosser  
Martha Schrader, *2<sup>nd</sup> Vice Chair*  
Bob Stacey  
Peter Truax, *Chair*  
Jerry Willey

### AFFILIATION

City of Wood Village, Multnomah Co. Other Cities  
Metro Council  
Multnomah County Citizen  
City of Milwaukie, Clackamas Co. Other Cities  
Port of Portland  
Oak Lodge Water District, Clackamas Co. Special Districts  
City of Vancouver  
TriMet Board of Directors  
Clackamas County  
Metro Council  
City of Forest Grove, Washington Co. Other Cities  
City of Hillsboro, Washington Co. Largest City

### MEMBERS EXCUSED

Ruth Adkins  
Sam Chase  
Loretta Smith

### AFFILIATION

Portland Public Schools, Governing Body of School Districts  
Metro Council  
Multnomah County

### ALTERNATES PRESENT

Jennifer Donnelly  
Marc San Soucie  
Jeff Swanson

### AFFILIATION

Department of Land Conservation and Development  
City of Beaverton, Washington Co. 2<sup>nd</sup> Largest City  
Clark County

OTHERS PRESENT: Tom Armstrong, Adam Barber, Carol Chesarek, Colin Cooper, Jennifer Donnelly, Kathryn Harrington, Eric Hesse, Rachel Lofin, Zoe Monahan, Jeannine Rustad, Jonathan Schlueter

STAFF: Alexandra Eldridge, Alison R. Kean, Nellie Papsdorf, Ramona Perrault, John Williams, Ina Zucker

## **1. CALL TO ORDER, SELF INTRODUCTIONS, CHAIR COMMUNICATIONS**

MPAC Chair Peter Truax called the meeting to order at 5:06 p.m. but was unable to declare a quorum due to low attendance. All attendees introduced themselves.

Chair Truax alerted members to the 15<sup>th</sup> annual New Partners for Smart Growth conference, to be held in Portland from February 11 to February 13, 2016. He noted that event organizers have

initiated a call for panel presentations, workshops, and tour proposals. The proposals must be submitted online by June 30. Councilor Carlotta Collette noted that the conference was a great opportunity to share tools and strategies and as well as connect with stakeholders, elected officials, and interested staff from across the United States.

## **2. CITIZEN COMMUNICATIONS**

There were none.

## **3. COUNCIL UPDATE**

Councilor Bob Stacey notified MPAC members of the following items:

- An update on organizational changes in Metro's departments: to improve effectiveness of service delivery and policy implementation, Metro's parks, natural areas and solid waste programs will integrate into two new departments starting July 1. The Parks and Nature department will combine Metro's work in parks, trails, natural areas, and historic cemeteries while the Property and Environmental Services department will integrate planning, policy-making, regulation and service delivery of Metro's solid waste programs, and champion building and operating great places.
- An open house is scheduled for the Newell Creek Canyon, one of Metro's natural areas, on June 23 at the Pioneer Community Center in Oregon City. Concepts based on community feedback Metro received for the trails and area will be shared. Ongoing community outreach will help shape the development of the site.

## **4. MPAC MEMBER COMMUNICATION**

- Councilor Jeff Gudman reported that a number of Metro's general obligation bonds matured on June 1 while another set will mature on January 1, 2016, totaling \$45 million. With the adoption of the Regional Active Transportation Plan last year, Councilor Gudman proposed discussing the possibility of continuing with another \$45 million in bonds for acquisition projects at MPAC in coming months.

## **5. CONSENT AGENDA**

### **5.1 Consideration of May 27, 2015 Minutes**

As there was not a quorum, consideration of the May 27, 2015 minutes was postponed to the MPAC meeting on June 24.

## **6. INFORMATION/DISCUSSION ITEMS**

### **6.1 Hillsboro: Growing Great Things**

Chair Truax introduced Hillsboro Mayor Jerry Willey. Mayor Willey introduced the presentation by focusing on the theme of growing great things and shared some of the city's priorities and how its approaching them including: promoting and embracing diversity, responsibly managing the city's land supply, supporting a vibrant growing employment base, being friendly and sufficient for families of all types, and striving to be a complete community.

Mayor Willey then introduced Colin Cooper, Planning Director, and Jeannine Rustad, Long Range Planning Manager, from the City of Hillsboro. In the wake of MPAC's ongoing growth management decision discussions, the presentation was focused on providing MPAC with a better understanding of the strength of development in outer-city centers such as Hillsboro, and how, with willing governance and sound financial strategies, new urban areas can grow into complete communities. Key elements of the presentation included:

- Population: The population of the City of Hillsboro, currently around 95,000, is growing at an average annual growth rate of 2 percent. The growth is an important factor to consider in terms of housing.
- Demographics: The city is the most ethnically diverse in the Metro region other than the City of Cornelius. The City of Hillsboro is also important to families, with a larger than average household size.
- Housing: Since 2000, 11,000 new residential units have been built in the city. The city has chosen a target area strategy, focusing on city centers such as the historic downtown, the upcoming Orenco Station, and Tanasbourne/AmberGlen. Of the new residential units, almost 24 percent were found to be in one of the City of Hillsboro's three primary centers. Almost 44 percent of units built are within ½ mile of a MAX stop. The connection illustrates the close relationship between transportation options and housing.
  - Mr. Cooper gave an overview of development strategies being implemented in shared focus areas, highlighting sites such as Pacific University's education and research center, built in partnership with the City of Forest Grove, and affordable housing options provided in Orenco Station, built in partnership with REACH Community Development and Washington County. He noted that the city used a combination tools, including such partnerships as well as Metro's Transit Oriented Development program, to build up city centers.
- Employment: The City of Hillsboro supports a growing and vibrant employment base, with more than 62,000 jobs in the city. Mr. Cooper shared examples of the businesses in Hillsboro, noting that the thriving clusters focused largely on high tech, health and biotech, financial services, and apparel industries. He stated that employment density was another important factor to consider in terms of land management.

Long Range Planning Manager Jeannine Rustad went over examples of growth in the City of Hillsboro's new urban areas, emphasizing the importance of governance and infrastructure in generating development. Key elements included:

- In Witch Hazel Village, brought into the urban growth boundary in 2002, 83 percent of the 1,087 units have been developed or entitled. Ms. Rustad alerted members to the collocation of a middle and elementary school and explained that the multistory building was a good example of efficient land management.
- In South Hillsboro, concept planning has been taking place since the late 1990s. Development is anticipated to begin in 2016. Ms. Rustad provided a background on the development as well as how the city planned to create a complete community. Ms. Rustad and Mr. Cooper explained that the city was working hard to identify funding strategies to address the significant cost of new road, utility, and civic infrastructure in the area.

*Member discussion included:*

Members discussed the planned urban town center Orenco Station. Chair Truax noted that the project was a great example of community development funding, adding that in his work with Washington County's Community Development Block Grant Advisory Board, he had seen



community and county partnerships provide funding for a number of similar projects.

Mr. Cooper agreed that such projects were a great success for the City of Hillsboro and their partners at Washington County, REACH Community Development, and elsewhere, and noted that Orchards at Orenco Station would have its grand opening on June 29.

Councilor Stacey inquired about the city's funding strategy for the development of South Hillsboro. Mr. Cooper explained that the development costs for the total infrastructure of South Hillsboro were projected to be \$455 million over a 20 year horizon. Mr. Cooper went over the challenges of covering the costs as well as some of the tools that the city was using to coordinate funding.

Mayor-Elect Gamba asked about the percentage of low-income housing being built compared to overall development. He also inquired about the percentage of low-income housing being built compared to the percent of the population that requires housing assistance.

Maxine Fitzpatrick inquired about the per-unit cost of affordable housing in the City of Hillsboro as compared to units in other parts of the region, specifically the City of Portland.

Members discussed funding strategies and tools used in Washington County that could be applied elsewhere, including supplemental Transportation Development Taxes (TDTs).

Chair Truax invited Jonathan Schlueter, Government Relations Manager of Washington County to speak. Mr. Schlueter noted that the Washington County Coordinating Committee unanimously supported the county's recommendation to bond MSTIP funding for a number of years to help fund expansion in growth areas. Mr. Schlueter explained that the cost sharing system represented an innovative funding source and successful partnership between the county and its community partners, and emphasized the importance of such partnerships in developing a strong region.

## **6.2 Regional Communication and Relationships Follow-up**

Chair Truax facilitated a follow-up to MPAC's Regional Communication and Relationships discussion on May 13. He asked members to look at the discussion notes from the meeting and select any suggestions that merited further discussion and/or comments so as to begin to direct staff moving forward.

Councilor Collette noted that the Metro Council would be voting on her budget amendment to allot funds for the creation of a speaker's bureau the following day, adding that the amendment seemed to have unanimous support.

The ideas that members highlighted included:

- Capture the reasoning behind dissenting opinions
  - Consider sharing a list of who voted for what and why with the Metro Council, particularly related to significant decisions such as the urban growth management (UGM) decision
- Have one meeting per month for data presentation and Q&A, and use the other meeting for discussion
- Break into small groups more frequently to increase participation and encourage open dialogue
  - Share feedback afterwards with the group to discuss further

- Make sure that small groups are made up of people from across the region
- Break large decisions and/or projects into a series of discussions so as to improve understanding and increase discussion time
- Reach out to those who don't speak as often directly to ensure their thoughts are heard
- Involve MPAC more in the forming of agendas to improve collaboration

7. **ADJOURN**

MPAC Chair Peter Truax adjourned the meeting at 6:51 p.m.

Respectfully Submitted,

A handwritten signature in cursive script, appearing to read "Nellie Papsdorf".

Nellie Papsdorf  
Recording Secretary

**ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF JUNE 10, 2015**

<b>ITEM</b>	<b>DOCUMENT TYPE</b>	<b>DOC DATE</b>	<b>DOCUMENT DESCRIPTION</b>	<b>DOCUMENT No.</b>
<b>1.0</b>	Flyer	N/A	New Partners for Smart Growth Conference	061015m-01
<b>6.1</b>	PPT	06/10/15	Hillsboro: Growing Great Things	061015m-02
<b>6.2</b>	Handout	05/13/15	Regional Relationships and Communication Discussion Notes	061015m-03
<b>N/A</b>	Handout	06/01/15	Metro Hotsheet	061015m-04
<b>N/A</b>	Flyer	N/A	Walking the Walk: Jeff Speck on Tigard's Quest for a Walkable City	061015m-05



## Metro | Memo

Date: Wednesday, June 10, 2015  
To: Metro Policy Advisory Committee  
From: John Williams, MTAC Chair  
Subject: MTAC Nomination for MPAC Consideration

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We have received a new nomination for the "ODOT" position on MTAC.

Jon Makler will replace Kirsten Pennington as the primary member on MTAC. Lidwien Rahman and Lainie Smith will remain as the alternates.

Please consider this nomination for MTAC membership at your June 24 meeting. Per MPAC's bylaws, MPAC may approve or reject any nomination submitted.

If you have any questions or comments, please do not hesitate to contact me.

Thank you.

## MPAC Worksheet

**Agenda Item Title:** Urban growth management decision: planning within a range forecast for population and employment growth

**Presenter:** Ted Reid, Principal Regional Planner, Metro

**Contact for this worksheet/presentation:** Ted Reid, [ted.reid@oregonmetro.gov](mailto:ted.reid@oregonmetro.gov), 503-797-1768

**Council Liaison Sponsor:** none

**Purpose of this item (check no more than 2):**

Information \_\_\_\_\_  
Update \_\_\_\_\_  
Discussion   x    
Action \_\_\_\_\_

**MPAC Target Meeting Date:** June 24, 2015

Amount of time needed for:

Presentation   5    
Discussion  90 minutes 

**Purpose/Objective:**

Provide MPAC with the opportunity to discuss one of the growth management topics that it and the Metro Council identified for further discussion: planning within a range forecast for population and employment growth.

**Action Requested/Outcome:**

No formal action is requested at this time. MPAC members will be asked to summarize their thoughts on the following policy questions:

- What factors might lead population and household growth to exceed or fall short of the forecast mid-point?
- Policymakers have raised questions about development feasibility in UGB expansion areas, including Damascus and the likelihood of residential development in urban centers such as those in Portland. If there are remaining doubts about whether these areas will see the amount of growth forecast, do policymakers wish to consider a lower point in the range forecast? Or, is higher growth in other locations more likely? If so, where and why?
- Most people would like to see more jobs created in their communities. However, choosing a higher point in the forecast range won't cause that to occur. If a higher point in the forecast range is contemplated, what actions or investments will be made to encourage job growth?
- What are the risks and opportunities of planning for higher or lower growth in the forecast range?

- Recognizing that the household and employment forecasts need to be coordinated, are there different risks and opportunities when planning for employment or housing growth?
- Are there different risks when planning for land use, transportation, or for other infrastructure systems?
- Who potentially bears the public and private costs and benefits associated with choosing a point in the range forecast?

**Background and context:**

The urban growth report (UGR) that the Metro Council accepted in its draft form in December 2014 provides the Council, MPAC and others with an opportunity to review challenges and opportunities associated with implementing regional and local plans. The draft UGR found that, with currently adopted city and county plans, the region can accommodate expected population and employment growth inside the existing urban growth boundary (UGB). On MPAC's advice, when accepting the draft UGR, the Metro Council identified a number of topics that would benefit from additional discussion in 2015.

Since that time, the state Land Conservation and Development Commission, in response to a Court of Appeals ruling, remanded parts of the region's urban and rural reserves. As discussed at previous MPAC meetings in 2015, this remand has implications for the Council's urban growth management decision. At the February 17, 2015 work session, Council directed staff to proceed with a revised work program. MPAC heard an overview of that work program at its February 25, 2015 meeting. The revised work program leads to a Metro Council process decision in fall 2015:

Option 1: conclude the urban growth management decision in 2015, prior to resolution of the urban reserves in Clackamas and Multnomah counties.<sup>1</sup>

Option 2: request an extension from the state for the urban growth management decision to wait for the resolution of urban reserves and to allow for additional discussion of housing needs.

In order to inform the Council's decision-making on which growth management process option to pursue in fall 2015, Council directed staff that it wished to focus discussions in spring of 2015 on the following three topics:

- How much residential development should be assumed is likely in the region's centers and corridors, including those in Portland?
- How much residential development should be assumed is likely in the City of Damascus?
- Should the region plan for the midpoint of the forecast range, which has the highest probability, or should the region plan for higher or lower growth?

At the June 24 meeting, MPAC will have the opportunity to discuss the range forecast and where within that range to plan.

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<sup>1</sup> The Council could also choose to initiate a new growth management decision cycle before the next state-mandated urban growth report would be due.

**What has changed since MPAC last considered this issue/item?**

On April 23, 2014, MPAC had the opportunity to hear from Dr. Tom Potiowsky, Director of PSU's Northwest Economic Research Center (and former state economist), who chaired the peer review of Metro's population and employment forecast. Since that time, MPAC has had a series of discussions related to the forecast and its implications for whether there is a regional need for additional growth capacity.

**What packet material do you plan to include?**

Urban growth management topic paper: planning within a range forecast for population and employment growth.

**What is the schedule for future consideration of item?**

Date	Meeting	Topic
2-17-15	Council	Work program
2-25-15	MPAC	Work program
3-31-15	Council	Portland's comprehensive plan update
4-8-15	MPAC	Portland's comprehensive plan update
4-15-15	MTAC	Portland's comprehensive plan update
4-22-15	MPAC	Likelihood of development in urban centers such as Portland
5-5-15	Council	Likelihood of development in urban centers such as Portland
5-6-15	MTAC	Development trends in past UGB expansion areas and the likelihood of development in Damascus
5-12-15	Council	Development trends in past UGB expansion areas and the likelihood of development in Damascus (joint work session with Damascus City Council)
5-20-15	MTAC	Likelihood of development in urban centers such as Portland
5-27-15	MPAC	Development trends in past UGB expansion areas and the likelihood of development in Damascus
6-10-15	MPAC	Planning and development activities in Hillsboro
6-16-15	Council	Planning within a range forecast
6-17-15	MTAC	Planning within a range forecast
6-25-15	Council	Recap of spring 2015 growth management discussions; opportunity to request additional discussion at MPAC
6-24-15	MPAC	Planning within a range forecast
7-1-15	MTAC	Recap of spring 2015 growth management discussions
7-8-15	MPAC	Recap of spring 2015 growth management discussions
7-14-15	Council	Opportunity for additional discussion and direction to staff
9-15-15	Council	Discuss COO recommendation Request recommendations from MPAC
9-16-15	MTAC	Review COO recommendation
9-23-15	MPAC	Discuss COO recommendation <b>Action:</b> MPAC recommendation to Council
Fall 2015 (TBD)	Council	<b>Action:</b> decision on how to proceed (conclude decision in 2015 or ask for extension)

# Urban growth management decision topic paper:

## Planning within a range forecast for population and employment growth

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### **Topic paper purpose**

Policy makers have indicated an interest in further discussion of three topics raised in the draft 2014 Urban Growth Report (UGR). Thus far in 2015, the Metro Policy Advisory Committee and the Metro Council have discussed two topics:

- The likelihood of residential development in urban centers such as those in Portland.
- The likelihood of residential development in urban growth boundary expansion areas, including Damascus.

This topic paper is intended to frame policy dialogue about a third and final topic – how much household and job growth to plan for out of the range of forecast possibilities.

### **Background**

The population and employment forecast used in the draft 2014 UGR underwent peer review by public and private sector economists and demographers and is consistent with other reputable forecasts such as those used by the State of Oregon. However, even with a peer review, some forecast assumptions will turn out to be incorrect over the next 20 years. For that reason, the forecast is expressed as a range, allowing the region's policymakers the opportunity to err on the side of flexibility and resilience in choosing a path forward.

As with a weather forecast, the population and employment range forecast is expressed in terms of probability. The peer-reviewed baseline forecast (mid-point in the range) is Metro staff's best estimate of what future growth may be. The range is bound by a low end and a high end. There is a ninety percent chance that actual growth will occur somewhere in this range, but the probability of ending up at the high or low ends of the range is less.

Documentation of the forecast can be found in Appendices 1a, 1b, 1c, and 1d of the draft 2014 UGR, available at: [www.oregonmetro.gov/growth](http://www.oregonmetro.gov/growth). Appendix 1b includes information about the accuracy of Metro's past forecasts.

### **What are some considerations regarding the household range forecast?**

- There are about 620,000 households inside the UGB today.
- Over the 2015 to 2035 timeframe, the draft UGR includes a range of possible household growth:
  - Low growth forecast: 153,000 additional households inside the UGB.
  - Middle growth forecast: 197,000 additional households inside the UGB.
  - High growth forecast: 237,000 additional households inside the UGB.



- The draft 2014 UGR found that, even at the high end of the forecast range, new housing can be accommodated inside the existing UGB, in keeping with adopted city and county plans.
- Birth rates, death rates, and net migration rates are the three factors that affect the population forecast. These factors are fairly stable over time. Of these, migration rates are somewhat more challenging to predict and changes could lead to higher or lower growth in the range.
- Metro completes a new forecast at least every six years, providing the ability to reflect new trends or growth rates as they change over time.
- The Metro UGB is forecast to capture a greater share of the seven-county metropolitan area's residential growth (72 percent) than has occurred historically (62 percent). This is the result of several factors, including:
  - There are infrastructure, governance, and market challenges to producing housing in all locations, including in neighboring cities outside the Metro UGB, including Clark County, WA.
  - Job concentrations in the Metro UGB act as an attractor.
  - Demographic factors such as incomes and household sizes favor multifamily housing, which is more likely to be located in urban locations.
- Stronger economic growth increases the likelihood of infill and redevelopment as contemplated in adopted city and county plans. Generally, the multifamily share of new housing has increased during periods of economic growth.
- Policymakers have raised questions about development feasibility in UGB expansion areas, including Damascus and the likelihood of residential development in urban centers such as those in Portland. Compared to the mid-point growth forecast:
  - Under the low growth forecast, less household growth is expected to occur in almost all of the region's cities, including Portland and Damascus.
  - Under the high growth forecast, more household growth is expected to occur in almost all of the region's cities, including Portland and Damascus.

**What are some considerations regarding the employment range forecast?**

- Over the 2015 to 2035 timeframe, the draft UGR includes a range of possible employment growth:
  - Low growth forecast: 85,000 additional jobs inside the UGB.
  - Middle growth forecast: 260,000 additional jobs inside the UGB.
  - High growth forecast: 440,000 additional jobs inside the UGB.
- The forecast range for employment is wider than the forecast range for population and households since regional employment is more difficult to predict in a global economy. Unexpected events like the Great Recession, technological advances, international relations, and monetary policy can lead to big changes.
- The draft 2014 UGR found that at mid-point in the forecast range, there is no regional need for additional land for general industrial or commercial employment uses. At the high end of the forecast range, there is a deficit for general industrial and commercial land. Under all growth scenarios, there is an ongoing need to invest to make employment lands ready for job creation.

- Even at the high end of the forecast range, there is a regional surplus of large, vacant industrial sites (over 25 net buildable acres). Many of these sites need investments to make them ready for job creation.
- As with the population and households forecasts, Metro completes a new employment forecast at least every six years, providing the ability to reflect new trends or growth rates as they become clearer.

### **Policy questions**

- What factors might lead population and household growth to exceed or fall short of the forecast mid-point?
- Policymakers have raised questions about development feasibility in UGB expansion areas, including Damascus and the likelihood of residential development in urban centers such as those in Portland. If there are remaining doubts about whether these areas will see the amount of growth forecast, do policymakers wish to consider a lower point in the range forecast? Or, is higher growth in other locations more likely? If so, where and why?
- Most people would like to see more jobs created in their communities. However, choosing a higher point in the forecast range won't cause that to occur. If a higher point in the forecast range is contemplated, what actions or investments will be made to encourage job growth?
- What are the risks and opportunities of planning for higher or lower growth in the forecast range?
  - Recognizing that the household and employment forecasts need to be coordinated, are there different risks and opportunities when planning for employment or housing growth?
  - Are there different risks when planning for land use, transportation, or for other infrastructure systems?
  - Who potentially bears the public and private costs and benefits associated with choosing a point in the range forecast?

Materials following this page were distributed at the meeting.

## Acronyms Cheat Sheet

2040	2040 Growth Concept
A/P	Accounts Payable
A/R	Accounts Receivable
AA	Alternatives Analysis
AA/EEO	Affirmative Action/Equal Employment Opportunity
AABGA	American Association of Botanical Gardens & Arboreta
AASHTO	American Association of State Highway and Transportation Officials
ABS	Automatic Block Signal
ACT	Area Commission on Transportation
ACAT	Accounting/Contract Advisory Team
ACORN	Association of Community Organizations for Reform Now
ACHP	Advisory Council for Historic Preservation
ADA	Americans with Disabilities Act
ADA	Aquatic Diversity Area
ADT	Average Daily Traffic
AFSCME	<b>American Federation of State, County and Municipal Employees</b>
AGR	Annual Growth Rate
AHTAC	<b>Affordable Housing Technical Advisory Committee</b>
AIA	American Institute of Architects
AIGA	American Institute of Graphic Artists
ANSI	American National Standards Institute
AOR	Association of Oregon Recyclers
APE	Area of Potential Effect
APTA	American Public Transit Association
AQMA	Air Quality Maintenance Area
ASA	Archeologically Sensitive Area
ASAE	American Society of Association Executives
ASCH	Arlene Schnitzer Concert Hall
ASCP	Arterial Street Classification Policy
ASD	Administrative Services Department
ATAFY	American Theatre Arts for Youth
ATMS	Advanced Traffic Management System
ATS	Automatic Train Stop
AWD	Average Weekday
AWT	Average Wait Time
AZA	American Zoo and Aquarium Association
AZAD	Association for Zoo and Aquarium Docents
AZH	Association of Zoological Horticulture
AZMA	Aquarium and Zoo Maintenance Association
BAC	Budget Advisory Committee
BETC	Business Energy Tax Credit
BFI	Browning-Ferris Industries
BLM	Bureau of Land Management (U.S.)
BMP	Best Management Practice
BNSF	Burlington Northern Santa Fe (railroad)
BOB	Bureau of Buildings (City of Portland)
BOEC	Bureau of Emergency Communications (City of Portland)
BOLI	Bureau of Labor and Industries
BOM	Bureau of Maintenance (City of Portland)
BOP	Birds of Prey
BOP	Bureau of Planning (City of Portland)
BRAG	Business Recognition Aware Group
Btu	British Thermal Unit
C-Tran	Clark County Public Transportation Benefit Area Authority (not an acronym)

## Acronyms Cheat Sheet

CAA	Clean Air Act
CAAA	Clean Air Act Amendments (of 1990)
CAC	<b>Citizen Advisory Committee</b>
CAD	Computer Aided Dispatch
CADD	Computer Assisted Design and Drafting
CAFR	Comprehensive Annual Financial Report
CBD	Central Business District
CCC	Clackamas Community College
CC&R	Code, Covenant and Restrictions
CCTMP	Central City Transportation Management Plan
CDBG	Community Development Block Grant
CDCs	Community Development Corporations
CDE	Columbia Dance Ensemble
CEG	Conditionally Exempt (hazardous waste) Generator
CEI	Cost Effectiveness Index
CEIC	Central Eastside Industrial District
CEQ	Council on Environmental Quality
CERCLIS	Comprehensive Environmental Response, Compensation and Liability Information System
CESSE	Council of Engineering and Scientific Society Executives
CFR	Code of Federal Regulations
CIP	Capital Improvement Plan
CMAQ	Congestion Mitigation Air Quality Program
CMAQ'	Congestion Mitigation Air Quality
CMS	Congestion Management System
CMSA	(related to Consumer Price Index) ask Dennis Yee or Cherie
CO	Carbon Monoxide
COBRA	Consolidated Omnibus Budget Reconciliation Act
COE	Corps of Engineer (United States Army)
COG	Council of Governments
COLA	Cost of Living Adjustment
COM	Council Operations Manager
COO	Chief Operating Officer
CPI	Consumer Price Index
CPO	Community Planning Organization
CRAG	Columbia Region Association of Governments
CRC	Clackamas Regional Center
CRD	Columbia River Datum
CREEC	Commercial Real Estate Economic Coalition
CRLF	Columbia Ridge Landfill
CS	Civic Stadium
CSO	Combined Sewer Overflows
CSS	Center for Species Survival
CSWSC	Columbia Slough Watershed Council
CTC	Clackamas Town Center
CTPP	Census Transportation Planning Package
CWA	Clean Water Act
dB	Decibel
dBA	A sound level (dB = sound; A = weighting scale)
dba	Doing Business As
DBE	Disadvantaged Business Enterprise
DEIS	Draft Environmental Impact Statement
DEM	Digital Elevation Model
DEQ	Department of Environmental Quality
DLCD	Department of Land Conservation and Development (Oregon)
DOE	Determination of Eligibility
DOGAMI	Department of Geology and Mineral Industries (Oregon)

## Acronyms Cheat Sheet

DOI	Department of the Interior
DOT	Department of Transportation
DRC	Data Resource Center
DSD	Disposal System Development
DSL	Division of State Lands (Oregon)
EA	Environmental Assessment
ECO	Employee Commute Options
ECR	East County Recycling
ECSI	Environmental Clean-up Site Information
EEAO	Environmental Educators Association of Oregon
EEO	Equal Employment Opportunity
EFU	Exclusive Farm-Use land
EIS	Environmental Impact Statement
EMCTC	East Multnomah Co. Transportation Committee
EMIS	Environmental Monitoring Information System
EMSWCD	East Multnomah Soil and Water Conservation District
ENACT	Environmental Action Team
EO	Executive Office
EO	Executive Order
EPA	Environmental Protection Agency
EPO	Exclusive Provider Organization (re health benefits)
EQC	Environmental Quality Commission (Oregon)
ERI	Energy Reclamation, Inc.
ERISA	Employee Retirement Income Security Act (of 1974)
ERP	Expert Review Panel
ESA	Endangered Species Act
ESB	Emerging Small Business
ESEE	Economic Social Environmental and Energy
ESRI	Environmental Systems Research Institute
ESU	Evolutionarily Significant Unit (used in conjunction with fisheries)
ETAC	Economic Technical Advisory Committee (a Metro committee)
FAA	Federal Aviation Administration
FAR	Floor Area Ratio
FBF	Fiber Based Fuels
FEIS	Final Environmental Impact Statement
FEMA	Federal Emergency Management Agency
FFGA	Full Funding Grant Agreement
FGTS	Forest Grove Transfer Station
FHPM	Federal Aid Highway Program Manual
FHWA	Federal Highway Administration
FINDS	Facility Index Notification System
FIRM	Flood Insurance Rate Maps
FLSA	Fair Labor Standards Act
FMLA	Family Medical Leave Act
FMZ	Fire Management Zone
FOSBL	Friends of Smith and Bybee Lakes
FOTA	First Opportunity Target Area
FOZ	<b>Friends of the Zoo</b>
FRG	Fully Regulated (hazardous Waste) Generator
FS	Financial System
FSA	Flexible Spending Arrangement (re health benefits)
FSTX	Fastixx (not an acronym)
FTA	Federal Transit Administration (formerly UMTA, Urban Mass Transit Administration)
FTE	Full-Time Equivalent
Functional Plan	Urban Growth Management Function Plan
FVC	Future Vision Commission

## Acronyms Cheat Sheet

FWPCA	Federal Water Pollution Control Act
FWS	Fish and Wildlife Service (United States)
FY	Fiscal Year
GAAP	Generally Accepted Accounting Principals
GASB	Governmental Accounting Standards Board
GIS	Geographic Information System
GFOA	Government Finance Officers Association
GM	Growth Management Services Department
GMA	Growth Management Act (State of Washington)
GMELS	Greater Metropolitan Employment Land Study
GPAC	<b>Greenspaces Policy Advisory Committee</b>
GW	GroupWise
GWEB	Governor's Watershed Enhancement Board
HAZTAC	<b>Hazardous (materials) Technical Advisory Committee</b>
HC	Hydrocarbons
HCD	Housing and Community Development (City of Portland)
HCT	High Capacity Transit
HHW (or H2W)	Household Hazardous Waste
HMO	Health Maintenance Organization
HOV	High Occupancy Vehicle
HPMS	Highway Performance Monitoring System
HR	Human Resource Department
HRIS	Human Resource Information System
HRMS	Human Resource Management System
HTAC	Affordable Housing Technical Advisory Committee
IACVB	International Association of Convention and Visitor Bureaus
IAMM	International Association of Assembly Managers
IATSE	International Alliance of Theatrical State Employees
IBNR	Incurred But Not Reported (re health benefits)
IFB	Invitation for Bid
IFMA	International Facility Management Association
IGA	Intergovernmental Agreement
ILink	InfoLink (not an acronym)
IMS	Information Management System
IMS	Information Management Services (a division of ASD)
INTIX	International Ticketing Association
IOS	Interim Operable Segment
IPA	Independent Practice Association (re health benefits)
IRC	Intergovernmental Resource Center (replaced by Southwest Washington RTC)
IRIS	Integrated Road Information System
IS	Information Systems
ISEPP	Institute for Science, Engineering and Public Policy
ISTEA	Intermodal Surface Transportation Efficiency Act
IT	Information Technology
ITIS	Integrated Transportation Information System (ODOT)
ITS	Intelligent Transportation Society
IUOE	International Union of Operating Engineers
IVHS	Intelligent Vehicle Highway Society of American (now know as ITS)
JPACT	<b>Joint Policy Advisory Committee on Transportation</b>
KFD	Killingsworth Fast Disposal (Landfill)
KW	Kilowatt
KWH	Kilowatt Hour
LCD	Land Conservation and Development
LCDC	Land Conservation and Development Commission
LCOG	Lane County Council of Governments
LEEDS	Leadership in Energy and Environmental Design

## Acronyms Cheat Sheet

LEM	Location Efficient Montage (Sept. 2000, now called TEAM)
LID	Low Impact Development
LIU	Laborers International Union
LOA	Leave of Absence
LOS	Level of Service
LPA	Locally Preferred Alternative
LPS	Locally Preferred Strategy
LRS	Linear Referencing System
LRT	Light Rail Transit
LRV	Light Rail Vehicle
LUBA	Land Use Board of Appeals
LUFO	Land Use Final Order
LUST	Leaking Underground Storage Tank
LWCFA	Land and Water Conservation Fund Act
MAC	Multnomah Athletic Club
MACMED	Metro Advisory Committee for Mitigating Earthquake Damages
MADGIS	Metro Area Disaster Geographic Information System
MAGIC	Metro Area Geographic Information Consortium
MAX	Metropolitan Area eXpress
MBE	Minority Business Enterprises
MCCI	<b>Metro Committee for Citizen Involvement</b>
MCSCEC	<b>Metro Central Station Community Enhancement Committee</b>
MCS	Metro Central (transfer) Station
MERC	<b>Metropolitan Exposition-Recreation Commission</b>
MGD	Millions of Gallons per Day
MHCC	Mt. Hood Community College
MHRC	Metropolitan Human Rights Commission
MIS	Major Investment Study
MIS	Management Information System
MMP	Milwaukie Market Place
MOA	Memorandum of Agreement
MOS	Minimum Operable Segment
MOU	Memorandum of Understanding
MPAC	<b>Metro Policy Advisory Committee</b>
MPI	Meeting Planners International
MPO	Metropolitan Planning Organization
MRC	Milwaukie Regional Center
MRC	<b>Metro Regional Center</b>
MRF	Material Recovery (or Recycling) Facility
MRI	Metro Recycling Information (see also RIC)
MSA	Metropolitan Statistical Area
MSS	Metro South (transfer) Station
MSW	Municipal Solid Waste
MTAC	<b>Metro Technical Advisory Committee</b>
MTIP	<b>Metropolitan Transportation Improvement Program</b>
MTOCA	Metro Tourism Opportunity and Competitiveness Account
MTP	Metropolitan Transportation Plan (Clark County, WA)
MWVCOG	Mid-Willamett Valley Council of Governments
M/WBE	Minority and Women-Owned Business Enterprise
MYS	Metropolitan youth Symphony
NAAQS	National Ambient Air Quality Standards
NAC	Noise Abatement Criteria
NCPRD	North Clackamas Parks and Recreation District
NEPA	National Environmental Protection Act
NHDB	Natural Heritage Database (Oregon)
NHPA	National Historic Preservation Act



## Acronyms Cheat Sheet

NHS	National Highway System
NMFS	National Marine Fisheries Service
NMHC	Non-methane Hydrocarbons
NMK	Newmark Theatre
NOI	Notice of Intent
NOVAA	Northwest Oregon Volunteer Administrators Association
NPDES	National Pollutant Discharge Elimination System
NPEC	<b>North Portland Enhancement Committee</b>
NPS	National Park Service
NR or NRHP	National Register of Historic Places
NRC	National Recycling Coalition
NRCS	Natural Resources Conservation Service (part of US Dept. of Agriculture)
NTB	New Theatre Building
NWBCA	Northwest Business Committee for the Arts
OAC	Oregon Arena Corporation
OAHP	Office of Archaeology and Historic Preservation (State of Washington)
OAN	Oregon Association of Nurserymen
OAR	Oregon Administrative Rule
OBT	Oregon Ballet Theatre
OCC	<b>Oregon Convention Center</b>
OCT	Oregon Childrens Theatre
OCVSN	Oregon Convention Visitor Services Network
OD	Organizational Development
ODA	Oregon Department of Agriculture
ODFW	Oregon Department of Fish and Wildlife
ODOE	Oregon Department of Energy
ODOT	Oregon Department of Transportation
ODS	Oregon Dental Service
OEC	Oregon Environmental Council
OEM	Oregon Emergency Management (Office of)
OEP	Office of Environment and Planning
OGC	Office of General Counsel
OHSU	Oregon Health Sciences University
OIT	Oregon Institute of Technology
OLA	Oregon Lodging Association
OLCC	Oregon Liquor Control Commission
OMSC	Oregon Modeling Steering Committee
OMSI	Oregon Museum of Science and Industry
ORBIT	Oregon Road Base Information Team
ORBITS	Oregon Road Base Information Technical Subcommittee
OrRS	Oregon Recycling Systems
ORS	Oregon Revised Statutes
ORSRS	Oregon Recycling Systems Recovery System
OSC	Oregon Soil Corporation
OSCAR	Outstanding Service to Customers is Always Rewarded
OSDOT	U.S. Department of Transportation
OSHA	Occupational Safety and Health Administration
OSHD	Oregon State Highway Division
OSO	Oregon Symphony Orchestra
OSTA	Oregon Science Teachers Association
OTIA	Oregon Transportation Investment Act of 2001
OTP	Oregon Transportation Plan
OWS	Oregon Waste Systems
P&R	Park and Ride
PA	Personnel Action (form)
PA&L	Portland Arts and Lectures

## Acronyms Cheat Sheet

PCA	Property Classification for Assessment (as in tax assessment)
PCC	Portland Community College
PCF	Portland Celebrity Forum
PCMA	Professional Convention Management Association
PCPA	<b>Portland Center for the Performing Arts</b>
PCS	Petroleum Contaminate Soils
PCS	Portland Center Stage
PDC	Portland Development Commission
PDOT	Portland Department of Transportation
PE/DEIS	Preliminary Engineering/Draft Environmental Impact Statement
PE/FEIS	Preliminary Engineering/Final Environmental Impact Statement
PERS	Public Employees Retirement System
PFP	Public Facilities Planning
PGE	Portland General Electric
PI	Public Involvement
PIR	Portland International Raceway
PIPG	Public Involvement Planning Guide
PIPO	Public Involvement Plan Outline
PIR	Portland International Raceway
PMAR	Portland Metropolitan Association of Realtors
PMG	Project Management Group
PMSA	Primary Metropolitan Statistical Area
PNDVA	Pacific Northwest Docent and Volunteer Association
POA	Portland Opera Association
POS	Point of Service (Plan) (re health benefits)
POSA	Portland Oregon Sports Authority
POVA	<b>Portland, Oregon Visitors Association</b>
PPM	Parts Per Million
PPO	Preferred Provider Organization (re health benefits)
PPS	Portland Public Schools
PPV	Peak Particle Velocity
PS	PeopleSoft
PS&E	Plan, Specification and Estimate
PSU	Portland State University
PTC	Portland Traction Company (railroad)
PUC	Public Utilities Commission
PYP	Portland Youth Philharmonic (orchestra)
RA	Recycle America (materials recovery facility)
RACC	<b>Regional Arts and Cultural Council</b>
RBAT	Regional Business Alliance for Transportation
RCP	Reinforced Concrete Pipe
RCRA	Resource Conservation and Recovery Act (of 1976)
RCRIS	Resource Conservation and Recovery Information System
RCW	Revised Code of Washington (State)
REDP	Regional Economic Development Partners
REHM	Relative Earthquake Hazard Map
REIN	Regional Environmental Inventory Network
RELM	Real Estate Location Model
REM	Regional Environmental Management Department
REMAC	Regional Environmental Management Advisory Committee
REMG	Regional Emergency Management Group
REMPAC	Regional Emergency Management Policy Advisory Committee
REMTEC	Regional Emergency Management Technical Committee
RFB	Request for Bid
RFI	Request for Information
RFP	Regional Framework Plan

## Acronyms Cheat Sheet

RFP	Request for Proposals
RFQ	Request for Qualifications
RFQ	Request for Quotes
RIC	Recycling Information Center (now MRI)
RLIS	Regional Land Information System
RMS	Root Mean Square
ROD	Record of Decision
ROW	Right-of-Way
RPGAC	Regional Parks and Greenspaces Advisory Committee
RPAC	<b>Regional Policy Advisory Committee</b>
RPAG	Regional Parks and Greenspaces Dept.
RRC	Rate Review Committee
RSF	Regional System Fee (credit program)
RSWMP	<b>Regional Solid Waste Management Plan</b>
RTC	Regional Transportation Council (of southwest Washington; formerly IRC)
RTO	Regional Travel Options
RTP	Regional Transportation Plan
RUGGOs	Regional Urban Growth Goals and Objectives
RWPC	Regional Water Providers Consortium
RWSP	Regional Water Supply Plan
SCBA	Self-Contained Breathing Apparatus
SCS	Soil Conservation Service
SDC	System Development Charge
SDEIS	Supplemental Draft Environmental Impact Statement
SEE	Social, Economic and Environmental
SEPA	State Environmental Policy Act (State of Washington)
SHPO	State Historic Preservation Officer
SIP	State Implementation Plan (State [Air Quality] Implementation Plan)
SJL or SJLF	St. Johns Landfill
SKATS	Salem-Keizer Area Transportation Study
SMART	South Metro Area Rapid Transit (Wilsonville)
SOLV	Stop Oregon Litter and Vandalism
SOV	Single Occupancy Vehicle
SPR	State Planning and Research
SPRR	Southern Pacific Railroad
SQC	Small Quantity (waste) Generator
SRO	Single Room Occupancy
SSA	Social Security Administration
STAMINA	Standard Method of Noise Analysis
STIP	State Transportation Improvement Program
STP	State Transportation Program
STS	Sandy Transfer Station
STS	Specialty Transport Services
SWAC	<b>Solid Waste Advisory Committee</b>
SWAG	Southwest Washington Association of Governments
SWANA	Solid Waste Association of North America
SWINE	Solid Waste Interagency Network of Enforcement
SWIS	Solid Waste Information System
SWRTC	Southwest Washington Regional Transportation Council
TA	Target Areas (re Open Spaces Acquisitions)
TA	Technical Advisory (FHWA)
TAC	Technical Advisory Committee
TAZ	Transportation Analysis Zone
TC	Transit Center
TCLA	Tri-County Lodging Association
TCM	Transportation Control Measure

## Acronyms Cheat Sheet

TCP	Technical Core Personnel (relating to InfoLink)
TCSP	Transportation and Community and System Preservation (pilot program)
TDM	Transportation Demand Management
TDP	Transit Development Plan
TEA-21	Transportation Efficiency Act of the 21 <sup>st</sup> Century
TEAM	From Dick Bolen; used to be LEM
TES	Traction Electrification System
TGM	Transportation and Growth Management (as in grants)
THPRD	Tualatin Hills Parks and Recreation District
TIGER	Topologically Integrated Geographically Encoded Reference
TIP	Transportation Improvement Program
TITP	Transportation Investment Task Force
TM	Track Mile
TMA	Transportation Management Area
TMAC	Transportation Management Advisory Committee
TMDL	Total Maximum Daily Load
TNC	The Nature Conservancy
TOD	Transit Oriented Development
TPA	Third Party Administrator (re health benefits)
TPAC	<b>Transportation Policy Alternatives Committee</b>
TPL	Trust for Public Land, The
TPR	Transportation Planning Rule
TRANSIMS	Transportation Simulations
TRB	Transportation Research Board
Tri-Met	Tri-County Metropolitan Transportation District (not an acronym)
TRIM	Tower Records and Information Management
TRIS	Tone Release Inventory System
TSM	Transportation Systems Management
TSP	Total Suspended Particulates
TSP	Transportation System Plan
TSS	Total Suspended Solids
TVEDC	Tualatin Valley Economic Development Council
TVF&R	Tualatin Valley Fire and Rescue
TWC	Train Wayside Communication (system)
TWC	The Wetlands Conservancy
UCR	Usual, Customary and Reasonable (charges, re health benefits)
UGA	Urban Growth Area (State of Washington)
UGB	<b>Urban Growth Boundary</b>
UGMFP	<b>Urban Growth Management Functional Plan</b>
UMTA	Urban Mass Transit Administration (now FTA)
UP or UPRR	Union Pacific Railroad
UPS	United Parcel Service
UPWP	Unified Planning Work Program (federal designation for UWP)
UR	Utilization Review (re health benefits)
URISA	Urban and Regional Information Systems Association
URM	Unreinforced Masonry Buildings
USACOE	United States Army Corps of Engineers (also under COE)
USC	United States Code
USCG	United States Coast Guard
USCOE	U. S. Army Corps of Engineers
USDI	United States Department of the Interior
USDOT	United States Department of Transportation
USFS	United States Forest Service
USFWS	United States Fish and Wildlife Service
USGS	United States Geological Survey
USPS	United States Postal Service

## Acronyms Cheat Sheet

UST	Underground Storage Tank
UWP	Unified Work Program (UPWP federal designation) - Transportation
UZA	Urbanized Area
V/C	Volume to Capacity (ratio)
VA	Veterans' Administration
VAST	Visitor Animal Studies Team
VdB	Vibration Decibels
VDI	Visitor Development Initiative
VE	Value Engineering
VHT	Vehicle Hours Traveled
VLA	Vacant Land Atlas
VMT	Vehicle Miles Traveled
VSA	Visitor Studies Association
VSP	Vision Services Plan
VTC	Vancouver Traction Company
WAC	Washington Administration Code
WACC	Washington County Coordinating Committee
WBE	Women Owned Business Enterprise
WCCCA	Washington County Consolidated Communications Agency
WET II	Wetlands Evaluation Technique
WFW	Washington (Department of) Fish and Wildlife
WMO	Waste Management of Oregon
WREAC	Waste Reduction Education Advisory Committee
WRI	Willamette Resources, Inc.
WRPAC	<b>Water Resources Policy Advisory Committee</b>
WSDOT	Washington State Department of Transportation

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