

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF APPROVING) RESOLUTION NO. 96-2295
A FLOOD DEBRIS REMOVAL ACTION)
PLAN AND EXTENSION OF CREDIT) Introduced by Executive Officer,
FOR DISPOSAL OF FLOOD-CREATED) Mike Burton
DEBRIS)

WHEREAS, The flooding that occurred in the Metro region during February 1996 has resulted in the declaration of disaster for Multnomah, Washington and Clackamas Counties by the Governor of Oregon; and

WHEREAS, The President of the United States has declared that the Metro region is eligible for federally funded disaster relief; and

WHEREAS, There is an urgent need to provide environmentally safe disposal of flood-created debris at Metro facilities in order to protect human health in the Metro region; and

WHEREAS, Local governments and Metro anticipate that state and federal funds will be available to pay at least seventy-five percent (75%) of the charges for disposal of flood-created debris; and

WHEREAS, The Metro Executive Officer has prepared, in consultation with the Council and local government officials, a Flood Debris Removal Action Plan which includes extending credit to local governments for the charges for disposal of flood-created debris at Metro facilities and charging individuals less than the normal charge of disposal pending reimbursement to Metro and local governments by the state and federal government for such charges; and

WHEREAS, Pursuant to Metro Code Section 5.02.060, the Executive Officer has authority to establish credit requirements for disposal at Metro facilities; now, therefore,

BE IT RESOLVED THAT,

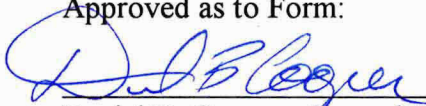
The Metro Council approves of the Action Plan and extraordinary credit requirements attached as Exhibit A, established by the Executive Officer pursuant to Metro Code Section 5.02.060 relating to disposal charges for flood-created debris.

ADOPTED by the Metro Council this 14th day of March 1996.



Jon Kvistad, Presiding Officer

Approved as to Form:



Daniel B. Cooper, General Counsel

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METRO FLOOD DEBRIS REMOVAL ACTION PLAN

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METRO FLOOD DEBRIS REMOVAL ACTION PLAN

I. Goals

The Goals of the Flood Debris Removal Action Plan are to:

- Provide immediate, accessible and convenient service to residents and businesses needing disposal of flood debris.
- Utilize the existing system of solid waste collection and disposal facilities as much as possible.
- Fully document and account for the changes to collect and dispose of flood debris in accordance with state and federal reimbursement procedures.
- Charges to regional residents at the time of collection and disposal for flood debris will be decided by local governments.
- Local government and Metro will seek federal and/or state reimbursement for charges not covered.
- Recycling opportunities will be pursued where feasible.

II. Implementation Schedule

Announcement of Action Plan	Monday, Feb. 12, 9:00 A.M.
Metro and Local Government coordination meeting to determine service needs and sites	Monday, Feb. 12, 3:00 P.M.
Announcement of first satellite collection sites and disposal locations Announcements of additional sites as available	Tues., Feb. 13, 10:00 A.M.
First weekend of extensive demand for flood debris disposal service	Fri., Sat and Sun. Feb. 16-18
Closure of satellite sites	To be determined. Two to four weeks service expected.

III. Service Plan

A. Collection and Disposal Sites

1. Metro Transfer Stations

Metro South Station in Oregon City and Metro Central Station in NW Portland will be open to take flood debris from both commercial haulers and private self-haul customers.

Special operating procedures are being put in place to handle traffic and other problems from projected increases in the number of customers to the facilities.

Waste Accepted:

- All mixed waste (both putrescible and non-putrescible). Excluded waste includes: liquid waste, medical waste, and hazardous waste
- Household hazardous waste

Charges:

Commercial vehicles: Charges for waste delivered to the facility as flood debris (and authorized by a local jurisdiction as such) will be billed to the local jurisdiction. Local jurisdictions will be responsible for obtaining federal and/or state reimbursement and paying Metro charges. Late charge provisions of Metro Code Section 5.02.060 (C), (D), and (E) are waived for participating local government projects until local governments obtain a finding from FEMA. Local governments are required to pay Metro fees and taxes related to flood debris upon the FEMA determination.

Self-haul vehicles: Charges to customers for waste delivered to the facility that are designated as flood debris will be developed consistent with charges at satellite drop sites.

2. Satellite Drop Sites

Affected local governments are locating sites convenient to flooded areas. They will staff and arrange with haulers for delivery and removal of drop boxes from the sites, and disposal of the waste at an appropriate facility.

At the major sites, Metro will provide for collection and disposal of household hazardous waste that results from flood damage.

Local governments and Metro will work together to provide uniform types of services at these satellite sites.

Waste Accepted:

- All mixed waste resulting from flood damage.
- Household hazardous waste resulting from flood damage. Hazardous waste should be handled cautiously and kept separate from other waste.
- Sand bags. Bags heavily contaminated with sewage, oil or other harmful materials should be handled separately. Non-contaminated bags should be kept out of mixed waste for reuse and recycling.
- Separate containers for recyclables, yard debris, and other items will be provided as needed for specific local areas.

Charges:

Each local jurisdiction will determine its own policy. Local jurisdictions will be responsible for obtaining validation from customers that waste delivered to the sites is flood debris. These validations will be necessary to apply for federal reimbursement of hauler collection charges and disposal charges.

3. *Non-Metro Facilities.*

Local transfer stations, disposal facilities, processing facilities, and a number of yard debris composters are also open and available to local residents.

Types of Waste Taken:

Metro Recycling Information will provide specific information on these facilities regarding materials taken, hours of operation and charges.

Charges:

Charges for wastes delivered to these facilities are generally set by the facility operations. However, some are set through franchise agreements with local governments. Local jurisdictions will be responsible for obtaining federal and/or state reimbursement and paying non-Metro and Metro charges. Late charge provisions of Metro Code Section 5.02.060 (C), (D), and (E) are waived for participating local government projects until the local government obtains a finding from FEMA. Local governments are required to pay Metro fees and taxes related to flood debris upon the FEMA determination.

4. *Additional Clean-Up Options*

Local governments may tailor services to the needs of their individual areas. Examples include:

- Direct residents to set-out some flood materials in their normal garbage service.
- Ask that residents call their haulers for drop box service.

- Set up special curbside collection events for flood debris.
- Provide individual drop boxes for private sites (e.g. an apartment complex) or streets for use by a small number of households.

B. Public Information and Coordination

The following elements are critical in providing information to the public and coordinating services in the region:

- Local media should expect regular updates of this Action Plan.
- As conditions change, there will be updates regarding both regional and local sites, additions of new sites and other special announcements.
- Metro will coordinate the distribution of information regarding flood debris removal with local government solid waste personnel and their public information officers.
- Metro will place display advertisements in all local papers in order to reach residents in the affected areas. Metro will also air radio and television public service announcements.

C. State and Federal Procedures for Reimbursement

In order to improve the possibility of reimbursement for debris removal from the federal government, the following steps will be taken:

- Finalize a documentation and tracking system for the cost of collecting and disposing of flood debris that is in accord with state and federal reimbursement guidelines.
- Metro will review with Federal Emergency Management Agency (FEMA) staff the forms and procedures that are to be used locally. These will be provided to local governments with additional information and examples.

IV. Detailed Action Plan Elements

Metro is providing detailed technical materials to deal with the following important debris removal concerns:

A. Hazardous Waste

A coordinated management strategy for Metro, local governments, and the state to handle hazardous waste resulting from the flooding.

B. Transfer Station Operations

Detailed operating procedures for the handling of additional waste flow resulting from the flooding.

C. Public Information & Regional Coordination

Procedures for the distribution information and coordination of services regarding flood debris removal.

D. Flood Debris Handling - Health and Safety Issues

Guidelines for the safe handling of flood debris.

E. Accounting and Documentation for Federal Reimbursement

Detailed forms and operating procedures for tracking, documenting, and cost accounting for the collection and recycling or disposal of flood debris.

METRO

DEBRIS CLEAN-UP SAFETY TIPS

Flood Waters

Flood waters may contain any number of hazardous items, including disease carrying waste and rodents, hazardous waste, and hidden hazards such as currents, electrical hazards, and structural hazards.

- Do not drink the water.
- Do not allow children to play in the water.
- Use life preservers in boats and in moving water.
- Avoid skin contact with water if possible.
- Wear rubber gloves to protect skin.
- Wear rain-gear and safety glasses if possible.
- ALWAYS wash hands and face with soap and water after contact with flood waters.
- Report any raw sewage, rodent problems or dead animals to local authorities.
- Seek medical treatment if unusual skin rashes, abdominal pain, or other symptoms appear.

Buildings

- Before entering a building, assess the building perimeter for weak points including damaged or rotted load bearing beams, patios, roofs, walls, and pathways. Do not use or enter areas that appear questionable. Notify others of the hazard.
- Report any unusual odors, including natural gas and unidentified odor sources, to your service provider.
- Have an electrical inspection done before turning on power or using electrical appliances.

Hazardous Materials

Be alert for household chemicals and other materials which may be hazardous. Many households cleaning products, hobby and automotive products, and paints are hazardous or harmful to the environment.

- Check labels for words like danger, warning, caution, corrosive, flammable and combustible. These all indicate hazardous chemicals.
- Use gloves and safety glasses when handling chemicals.
- DO NOT MIX PRODUCTS TOGETHER. Dangerous reactions can occur.
- Make sure chemicals are sealed. Use plastic bags as outer containers.
- Always label the outer container.
- Report any unusual waste such as drums to your local authorities immediately. Do not attempt to handle drums of unknown materials.
- Wash with water after handling or coming into contact with chemicals.
- Call the Oregon Poison Control center if you have a chemical exposure emergency. (1-800- 452-7165)
- Dispose of all hazardous materials properly. Call 234-3000 for information.

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STAFF REPORT

IN CONSIDERATION OF RESOLUTION NO. 96-2295 FOR THE PURPOSE OF APPROVING A FLOOD DEBRIS REMOVAL ACTION PLAN AND EXTENSION OF CREDIT FOR DISPOSAL OF FLOOD CREATED DEBRIS

Date: February 20, 1996

Presented by: Bern Shanks

PURPOSE

The recent flooding that occurred in the Metro region during February 1996 has resulted in a declaration of disaster for Multnomah, Washington and Clackamas Counties by the Governor of Oregon and the President of the United States has declared that the Metro region is eligible for federally funded disaster relief.

The attached "Metro Flood Debris Removal Action Plan" has been developed to assist citizens, businesses and local governments with the urgent need to provide environmentally safe disposal of flood-created debris at Metro facilities in order to protect human health in the Metro region. The goals of the plan are to:

- Provide immediate, accessible and convenient service to residents and businesses needing disposal of flood debris.
- Utilize the existing system of solid waste collection and disposal as much as possible.
- Fully document and account for all charges associated with collecting and disposing of flood debris in accordance with state and federal reimbursement procedures.
- Allow local governments to decide on charges to regional residents at the time of collection and disposal of flood debris. Local governments and Metro will seek federal reimbursement for charges not covered.
- Recycling opportunities will be pursued where feasible.

In consultation with local governments, the plan provides for extension of credit to local governments for charges associated with disposal of flood-created debris at Metro facilities pending reimbursement to Metro and local governments by the federal and/or state governments. Additionally, late charge provisions of the Metro Code are waived for participating local government projects until the local government obtains a finding from the Federal Emergency Management Agency. Local governments are required to pay Metro fees and taxes related to flood debris upon the FEMA determination.

EXECUTIVE OFFICER RECOMMENDATION

The Executive Officer recommends approval of Resolution No. 96-2295.