

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AUTHORIZING)
THE INCLUSION OF DISASTER PLANNING)
AND RESPONSE COORDINATION AS)
ELEMENTS IN THE REGIONAL FRAMEWORK)
PLAN MANDATED BY THE METRO CHARTER)

Resolution No. 96-2378

Introduced by: Mike Burton
Executive Officer

WHEREAS, it is generally acknowledged that the Metro region will experience earthquakes, landslides, flood and other natural disasters in the future; and

WHEREAS, natural disasters and hazards planning and response coordination are Metro responsibilities authorized by the Metro Charter; and

WHEREAS, the Metro Regional Framework Plan must comply with the Oregon Land Conservation and Development Commission Goals; and

WHEREAS, the Goal 7 of the Oregon Land Conservation and Development Commission requires that known natural hazards be identified and mitigated in city and county comprehensive plans; and

WHEREAS, state law requires Metro to coordinate all land use planning activities within the region; and

WHEREAS, the Metro Charter authorizes this region to address the metropolitan aspects of natural disaster planning and response coordination; and

WHEREAS, regional growth management and land use planning can be adversely impacted by natural disasters; and

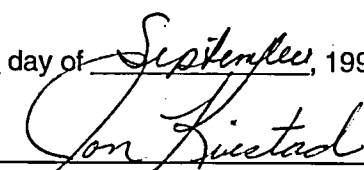
WHEREAS, the Regional Framework Plan mandated by the Metro Charter will be addressing regional growth management and land use planning issues that can be adversely impacted by natural disaster; and

WHEREAS, the Metro Council has consulted with the Metro Policy Advisory Committee and has received the advice that the metropolitan aspects of natural disaster planning and response coordination be addressed in the Regional Framework Plan; now, therefore

BE IT RESOLVED,

1. That the metropolitan aspects of natural disaster planning and response coordination are hereby determined to be of metropolitan concern.
2. That the metropolitan aspects of natural disaster planning and response coordination shall be addressed in the Regional Framework Plan.

ADOPTED by the Metro Council this 26th day of September, 1996.


Jon Kvistad, Presiding Officer

Staff Report

CONSIDERATION OF RESOLUTION NO. 96-2378 FOR THE PURPOSE OF AUTHORIZING THE INCLUSION OF DISASTER PLANNING AND RESPONSE COORDINATION AS ELEMENTS IN THE REGIONAL FRAMEWORK PLAN MANDATED BY THE METRO CHARTER

Date: July 22, 1996

Presented by: John Fregonese

PROPOSED ACTION

This resolution authorizes the inclusion of disaster planning and response coordination as elements in the Regional Framework Plan mandated by the Metro Charter.

FACTUAL BACKGROUND

In the last five years nature has not been kind to the Metro region. The memories of the Scott Mills earthquake, landslide, flood, winter storm, are not too distant. There is no guarantee that these disasters will not repeat this year or next year. The cost filed by only local governments in the tri-county area for public infrastructure damaged by this year's flood was over \$6.7 million. This amount will likely increase. This amount does not include expenses incurred by the private sector and individuals or the expenses incurred so far by other agencies such as the U.S. Army Corps of Engineers, Small business Administration, U.S. Department of Agriculture, U.S. Housing and Urban Development and other local agencies.

One of the 19 goals adopted by the Oregon Land Conservation and Development Commission that express state policies on land use (Goal 7) is directed at the protection of life and property from natural disasters and hazards. Goal 7 mandates that "Developments subject to damage or that could result in loss of life shall not be planned nor located in known areas of natural disaster and hazards without appropriate safeguards.....(local) Plans shall be based on inventory of known areas of natural disaster and hazards."

Metro Charter authorized natural disaster planning and response coordination responsibilities (Section 6, part 3). Metro Charter also mandated the development of a Regional Framework Plan that addresses growth management and land use planning issues. The brush we had with natural hazards in the past few years demonstrates that regional growth and land use can be adversely impacted by natural disasters.

One of the Regional Vision Statement adopted by the Metro Council in 1995 (Line 73-77) states that "Our definition of personal safety extends from the elimination of prejudice to the physical protection of life and property from criminal harm, to mitigation and preparation for and response to natural disasters." Most of the vision statements and core values essential to shaping the future of the Metro region can be affected intermittently or permanently by natural disasters.

Although our focus of understanding the impact of natural hazards on population, property and infrastructure has been on earthquake hazards and how we can mitigate them, our knowledge of the impact of other natural hazards has increased. These hazards include landslide, flood, windstorm, winter storm, volcano and drought. The relationship of these natural hazards to the state mandated Goal 7, the planning issues to be addressed in the Regional Framework Plan, the Region 2040 Growth Concept and Regional Vision Statement can be analyzed in the context of their impact on life, property and infrastructure in order to suggest actions that Metro, local governments, businesses and citizens can take to mitigate natural disasters in the Metro region.

EXECUTIVE OFFICER RECOMMENDATION:

The Executive Officer recommends approval of Resolution No. 96-2378

**METRO**

Date: August 5, 1996
To: Metro Council
From: Mike Burton, Executive Director
Subject: Natural Hazards Element of the Regional Framework Plan

This letter is a request that the Metro Council authorize inclusion of disaster planning and response coordination as elements in the Regional Framework Plan. The impact of natural hazards in the region recently has demonstrated very well that natural hazards can influence future growth patterns. Natural disaster is clearly a growth management matter. The Regional Framework Plan process can be used to develop recommendations in coordination with local governments concerning measures that can be taken to reduce the disaster losses to population, property and natural environment.

Natural disaster planning and response coordination are Metro responsibilities authorized by the Metro Charter (Section 6, part 3). With funding of more than \$2.5 million from the Federal Emergency Management Agency (FEMA), Metro, the state and local governments and private sector partners are developing excellent earthquake hazards information. As a result of this information, the National Institute of Building Sciences and FEMA selected our region in 1995 as a site for the first pilot test of a national model for estimating the impact of an earthquake. FEMA and other federal and state agencies are hoping that our region will use the earthquake hazard information to develop the best uses of the information in urban and regional development planning.

Since we initiated the earthquake project, our knowledge of the impact of other natural hazards including landslide, flood, winter storm, windstorm, volcanic eruption, wildfire and drought has also increased. Some of the elements that the Charter mandated the region to address in the Regional Framework Plan would be impacted by these natural hazards. Other elements that will be addressed in the Regional Framework Plan could be used as tools to mitigate these natural hazards. In addition, all our plans must be compatible with the Oregon Land Conservation and Development Commission's goals. Goal 7, Natural Hazards, requires that we identify and mitigate known natural hazards. It is therefore important that we address natural hazards in the Regional Framework Plan.

The Metro Charter stipulates that growth management and land use planning matters can be addressed in the Regional Framework Plan after due consultation and advice of the Metro Policy Advisory Committee (MPAC). I suggest that the Council refer this matter to the MPAC as soon as possible for their advice and recommendation. The Council Growth Management Committee could recommend to the Council the appropriate scope of the natural hazard chapter.