



TRANSPORTATION POLICY ALTERNATIVES COMMITTEE
March 25, 2016
Metro Regional Center, Council Chamber

MEMBERS PRESENT

John Williams
Judith Gray
Nancy Kraushaar
Katherine Kelly
Joanna Valencia
Chris Deffebach
Karen Buehrig
Don Odermott
Jared Franz
Cora Potter
Heidi Guenin
Nick Fortey
Lynda David
Eric Hesse

AFFILIATION

Metro
City of Portland
City of Wilsonville, representing Cities of Clackamas County
City of Gresham
Multnomah County
Washington County
Clackamas County
City of Hillsboro, representing Cities of Washington County
Community Representative
Community Representative
Community Representative
Federal Highway Administration
Southwest Washington Regional Transportation Council
TriMet

MEMBERS EXCUSED

Dave Nordberg
Patricia Kepler
Adrian Esteban
Charity Fain

AFFILIATION

Oregon Department of Environmental Quality
Community Representative
Community Representative
Community Representative

ALTERNATES PRESENT

Phil Healy
Jason Gibben
Alan Snook

AFFILIATION

Port of Portland
WSDOT
ODOT

STAFF: Ted Leybold, Dan Kaempff, Kim Ellis, Grace Cho, Ken Lobeck, Jeffrey Raker, Jamie Snook, Lisa Hunrichs, Lake McTighe, Elissa Gertler, Tom Kloster, Chris Myers, Caleb Winter.

1. CALL TO ORDER AND DECLARATION OF A QUORUM

Chair John Williams declared a quorum and called the meeting to order at 9:32 a.m.

2. COMMENTS FROM THE CHAIR AND COMMITTEE MEMBERS

Ms. Kim Ellis (Metro) reminded members that the RTP Regional Leadership Forum for elected officials and regional leaders will be held on April 22, and provided additional information about goals for the workshop.

Mr. Alan Snook (ODOT) provided a copy of the “Freight Highway Bottlenecks List” and provided further information about how ODOT is working to identify and prioritize bottlenecks that affect freight movement throughout the region. Members requested opportunities for MPO and local jurisdiction input and involvement.

Don Odermott reminded members and shared a flyer about the Road to Smart Mobility Workshop to be held at Intel on Tuesday, April 26.

Ms. Cora Potter noted that the Community Transportation Association of America would be holding their annual Expo May 22-27. Members are encouraged to visit www.expo.ctaa.org for more information.

Mr. Ken Lobeck provided an update on the local revenue sources request recently sent out. This information will be used to inform and build a revenue forecast for the RTP Update. Many transportation system plans are online and from those, templates will be developed for review. Mr. Odermott noted that many Transportation System Plans also include Operations and Maintenance revenues which are dedicated to maintaining systems and arterials.

Chair Williams provided an update on Transportation Analysis Zone (TAZ) growth distributions. Oregon law requires that every six years Metro forecast the region’s population and employment growth over the following 20 years as part of periodic review of the Urban Growth Boundary. Following the Metro Council’s growth management decision, Metro coordinates with local governments to distribute the projected growth to the TAZ level for use in updating local and regional land use and transportation plans. This work has been underway since Fall 2015 and is now moving through the adoption process with MTAC and MPAC providing formal recommendations to the Metro Council. Staff will continue to update TPAC on the adoption process.

Mr. Ted Leybold (Metro) provided an update regarding the “Fostering Advancements in Shipping and Transportation for Long-term Achievement of National Efficiencies” (FASTLANE) Grants and a summary of the application meeting. This is an opportunity to apply for this year’s competitive freight program. A meeting summary was provided and members expressed appreciation for the update and noted several suggestions for coordination opportunities, leveraging funds, and financing strategies. Applications are due April 14. Mr. Fortey also noted the importance of having a freight plan and a prioritized list of projects.

Mr. Leybold encouraged members to participate in a discussion to discuss TIGER allocations so that Metro and the region can respond to the criteria in an effective way.

Another recently announced grant opportunity is focused on intelligent transportation. A conversation will be initiated at the next Regional Transport Subcommittee Meeting to discuss a regional approach to this issue.

3. CITIZEN COMMUNICATIONS ON AGENDA ITEMS.

There were no citizen communications.

4. CONSIDERATION OF THE TPAC MINUTES FOR FEBURARY 26, 2015

Ms. Judith Gray noted a revision to the representation at the meeting from Cities of Washington County. Ms. Kraushaar noted a revision in the spelling of her name.

MOTION: Ms. Gray moved and Mr. Phil Healy seconded the motion to adopt the TPAC minutes from February 26, 2015 with the above amendments.

ACTION: The motion passed with Mr. Hesse abstaining from the vote.

5. 2015-18 MTIP AMENDMENT – I-84 GRAHAM RD. BRIDGE REPLACEMENTS PROJECT

Mr. Ken Lobeck presented information and requested a recommendation to JPACT to approve an amendment to the Metropolitan Transportation Improvement Program (MTIP) to include I-84 Graham Rd. Bridge Replacements Project. He reminded members that TPAC acts as conduit to complete federal programming requirements.

The westbound bridge deck on I-84 at the Graham Road is considered to be “thin” and the rigid overlay applied in 2001 is now worn, and the eastbound bridge requires a width expansion to be compatible with the nearby Sandy River Bridge. Due to the safety concerns and the traffic demand on westbound and eastbound I-84 bridges, both bridges will be replaced as part of the project. The proposed funding for this total \$15 million project will be a combination of State Surface Transportation Program funds, State general funds, Job and Transportation Act - HB2001B Bond Funds, plus National Highway Preservation Program funds. The Oregon Transportation Commission (OTC) has approved the funding at their February 18, 2016 meeting, and the MTIP’s financial constraint finding will not be impacted as a result of adding the new I-84 Graham Road Bridge Replacements project.

Members expressed support for the project and noted particular safety concerns and issues that are important to be addressed.

MOTION: Ms. Gray moved and Mr. Alan Snook seconded the motion to recommend JPACT approval of the amendment the MTIP to include the I-84 Graham Rd. Bridge Replacements Project.

ACTION: The motion passed.

6. 2016-17 UNIFIED PLANNING WORK PROGRAM (UPWP)

Mr. Chris Myers presented an overview and requested a recommendation to JPACT for the Unified Planning Work Program (UPWP). This federally-required document is developed annually by Metro as the Metropolitan Planning Organization (MPO) for the Portland Metropolitan Area and serves as a guide for transportation planning activities to be conducted over the course of each fiscal year, beginning July 1.

The UPWP is developed by Metro with input from local governments, TriMet, ODOT, the Port of Portland, FHWA, and FTA. Included in the UPWP are detailed descriptions of the transportation planning tasks, listings of various activities, and a summary of the amount and source of state and federal funds to be used for planning activities.

Every four years Metro undergoes certification review as an MPO with the Federal Transit Administration (FTA) and Federal Highway Administration (FHWA) to ensure compliance with federal transportation planning requirements. The next quadrennial certification review will take place in 2016. In the intervening years Metro undergoes a required self-certification process with the FHWA and FTA, to ensure Metro’s planning process is in compliance with specific Federal requirements as a prerequisite to receiving Federal funds.

Ms. Deffebach noted her preference that that the UPWP be provided as a draft. Mr. Myers stated that the feedback in the previous years was that doing so was redundant. Mr. Myers noted that he could return to that method if that met members’ preference.

MOTION: Ms. Kraushaar moved and Mr. Eric Hesse seconded the motion to recommend JPACT approval of the UPWP.

ACTION: With all in favor, the motion passed.

7. ODOT REGION 1 ENHANCE FUNDS/ACT PRIORITIZATION

Ms. Grace Cho and Mr. Ted Leybold provided a presentation regarding the Portland metropolitan region's technical evaluation of 2019-2021 STIP Enhance non-highway candidate investments. Staff provided a memo detailing the proposed investments and noted that Metro, as the MPO, recognizes the five proposed investments each align with regional policies and contributes to the region achieving its vision for the active transportation system. TPAC is asked to approve the letter and recommend that JPACT endorse all five Portland metro area investments and recommend to Metro Council for full funding through additional available funding and/or through the scoping process in refining project elements and costs.

Members appreciated the information. ODOT staff (Andrew Plambeck) provided clarifications about the recent action of the OTC. Suggestions were made to work with the ACT to clarify the processes and intentions as new opportunities come up, better understand the role of geographic equity considerations in the allocation process, and to strengthen the language in the letter to stress that safety concerns are of paramount importance. Metro staff agreed to incorporate those elements to the comment letter.

MOTION: Mr. Eric Hesse moved to approve the recommendation and Ms. Katherine Kelly seconded the motion.

ACTION: After further discussion, the motion to approve the recommendation PASSED with the amendments discussed.

8. TRANSIT BUDGET PROCESS UPDATE

Mr. Eric Hesse provided an update regarding the FY17 transit agency budget proposal and an overview of coordination on federal programs and projects. He noted that the purpose of MTIP is to ensure financial capacity for projects, coordinates project implementation to planning activities and between agencies, provides public transparency of funding process, and is required to maintain federal funding. The region's MPOs lead the development of the MTIP, of which transit funding is one of three funding components.

Federal transit funding continues to support focus on capital maintenance, and investments are guided by TIP policies, asset management, planning activities and budget process. Public engagement opportunities are provided during the programming phases of projects and budget processes.

Mr. Hesse and Mr. Stephen Lashbrook will return to TPAC/JPACT in summer 2016 to discuss service enhancement plans and additional updates.

9. MTIP & RFFA POLICY UPDATE

Mr. Ted Leybold and Mr. Dan Kaempff (Metro) provided an overview of the draft MTIP/RFFA Policy Report. The report defines the expectations of JPACT and Metro Council in coordinating the three different funding allocations approved in the MTIP and implementing regional transportation policies. The policy direction also defines the policy objectives for the 2019-2021 Regional Flexible Funds Allocation.

The committee discussed and recommended advancement of the policy report to JPACT for approval, contingent upon TPAC's edits and additional clarifying statements. Those changes will be reflected in an updated draft of the Policy Report that JPACT will consider at their meeting on April 21.

MOTION: Mr. Eric Hesse moved to recommend that JPACT adopt the policy and Ms. Judith Gray seconded the motion.

Members asked for clarification regarding the framework for how the funds are spent. Staff clarified that this is a policy rather than a process, and noted that it defines which things will be considered and the lenses through which they will be viewed. Ms. Buehrig provided a comment document for consideration.

The committee members discussed issues related to the funding splits, criteria for bonding, accountability and transparency. Members and staff also discussed flexibility and consistency and the process and timing for weighting the criteria.

ACTION: Following discussion, the motion to approve the recommendation PASSED with the amendments discussed, with Ms. Buehrig opposed.

10. ADJOURN Chair Williams noted that the next meeting be held on April 29, 2016. The meeting was adjourned at 12:25 p.m.

Respectfully submitted,

A handwritten signature in blue ink, appearing to read "Lisa Hunrichs", written over a light blue horizontal line.

Lisa Hunrichs, Planning and Development

ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF MARCH 25, 2016

ITEM	DOCUMENT TYPE	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT No.
1	Agenda	3/25/16	3/25/16 TPAC Agenda	032516T-01
2	Work Program	3/18/16	2016 TPAC Work Program	032516T-02
3	Meeting Summary	2/26/16	2/26/16 TPAC meeting summary	032516T-03
4	Handout	undated	Road to Smart Mobility Workshop Flyer	032516T-04
5	Handout	2/18/16	2018 RTP Getting there with a connection region flyer	032516T-05
6	Handout	2/24/16	To: TPAC and Interested parties From: Kim Ellis, RTP Project Manager Re: RTP Update – Technical Work Group Meetings	032516T-06
7	Handout	January 2016	Freight Highway Bottlenecks Flyer (ODOT)	032516T-07
8	Letter	3/14/16	To: All Agencies Transportation Staff From: Ken Lobeck (Metro) Re: RTP Revenue Forecast	032516T-08
9	Draft Resolution	n/a	Draft Resolution 16-XXXX and attachments Re: 2016-17 UPWP	032516T-09
10	Draft Resolution	n/a	Draft Resolution 16-4691 and attachments Re: 2015-18 MTIP Amendment to include the new I-84 at Graham Rd. Bridge Replacements Project	032516T-10
11	Memo and attachments		To: TPAC and Interested parties From: Grace Cho and Ted Leybold Re: 2018-2021 MTIP Coordination – MPO Input to the 2019-2021 STIP Enhance Allocation	032516T-11
12	Memo and attachments	2/19/16	To: TPAC and Interested parties From: Grace Cho and Daniel Kaempff, Regional Flexible Funds Project Manager Re: 2018-2021 MTIP and 2019-2021 RFFA Policy Report	032516T-12
13	Presentation	3/23/16	TPAC – Agenda Item 5 – MTIP Amendment	032516T-13
14	Presentation	3/24/16	2016-17 Unified Planning Work Program	032516T-14

ITEM	DOCUMENT TYPE	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT No.
15	Presentation	3/24/16	STIP Enhance Non-highway: 2019-2021 Allocation MPO Evaluation	032516T-15
16	Presentation	3/25/16	Transit Coordination with the Metropolitan Transportation Improvement Program (MTIP)	032516T-16
17	Presentation	3/25/16	2018-21 MTIP RFFA Policy	032516T-17
18	Handout	Undated	Grant Funding and Expenditure Plans: FYE 2016-17	032516T-18
19	Handout	n/a	The Age of Automotive Electronics	032516T-19
20	Handout	3/24/16	Comments on 2018-2019 MTIP and 2019-2021 RFFA Policy Report (Beuhrig)	032516T-20
21	Report	3/18/16	DRAFT 2016-2017 Unified Planning Work Program	032516T-21
22	Handout	3/25/16	Fostering Advancement in Shipping and Transportation for Long-term Achievement of National Efficiencies (FASTLANE) Grants Overview	032516T-22
23	Handout	3/15/16	Summary of FASTLANE Grant Applications Meeting – March 15, 2016	032516T-23