BEFORE THE METRO COUNCIL

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FOR THE PURPOSE OF ADOPTING THE ANNUAL BUDGET FOR FISCAL YEAR 2016-17, MAKING APPROPRIATIONS, LEVYING AD VALOREM TAXES, AND AUTHORIZING AN INTERFUND LOAN **RESOLUTION NO 16-4697**

Introduced by Martha Bennett, Chief Operating Officer, with the concurrence of Council President Tom Hughes

WHEREAS, the Multnomah County Tax Supervising and Conservation Commission held its public hearing on the annual Metro budget for the fiscal year beginning July 1, 2016, and ending June 30, 2017; and

WHEREAS, recommendations from the Multnomah County Tax Supervising and Conservation Commission have been received by Metro (attached as Exhibit A and made a part of the Resolution) and considered; now, therefore,

BE IT RESOLVED,

1. The "Fiscal Year 2016-17 Metro Budget," in the total amount of SIX HUNDRED THIRTY SIX MILLION ONE HUNDRED THREE THOUSAND NINE HUNDRED THIRTY FOUR (\$636,103,934), attached hereto as Exhibit B, and the Schedule of Appropriations, attached hereto as Exhibit C, are hereby adopted.

2. The Metro Council does hereby levy ad valorem taxes, as provided in the budget adopted by Section 1 of this Resolution, at the rate of \$0.0966 per ONE THOUSAND DOLLARS (\$1,000) of assessed value for operating rate levy; at the rate of \$0.0960 per ONE THOUSAND DOLLARS (\$1,000) of assessed values for local option rate levy and in the amount of THIRTY TWO MILLION THREE HUNDRED TWELVE THOUSAND NINE HUNDRED FIFTY FOUR (\$32,312,954) for general obligation bond debt, said taxes to be levied upon taxable properties within the Metro District for the fiscal year 2016-17. The following allocation and categorization subject to the limits of Section 11b, Article XI of the Oregon Constitution constitute the above aggregate levy.

SUMMARY OF AD VALOREM TAX LEVY

	Subject to the General Government <u>Limitation</u>	Excluded from the Limitation
Operating Tax Rate Levy Local Option Tax Rate Levy General Obligation Bond Levy	\$0.0966/\$1,000 \$0.0960/\$1,000	\$32,312,954

3. In accordance with Section 2.02.040 of the Metro Code, the Metro Council hereby authorizes positions and expenditures in accordance with the Annual Budget adopted by Section 1 of this Resolution, and hereby appropriates funds for the fiscal year beginning July 1, 2016, from the funds and for the purposes listed in the Schedule of Appropriations, Exhibit C.

4. An interfund loan from the Solid Waste Revenue Fund to the General Asset Management Fund in an amount not to exceed \$2.0 million is hereby authorized. The loan will be made to fund several capital projects for Metro Regional Center. The loan, including interest at a rate equal to the average yield on Metro's pooled investments, will be repaid from allocations made to departments resident in Metro Regional Center. Repayment will be made over a period not to exceed ten years beginning FY 2016-17. Annual principal payments will be due no later than June 30th of each fiscal year.

5. The Oregon Zoo Capital Asset Management Fund is hereby renamed the Oregon Zoo Asset Management Fund.

6. The Chief Operating Officer shall make the filings as required by ORS 294.458 and ORS 310.060, or as requested by the Assessor's Office of Clackamas, Multnomah, and Washington Counties.

ADOPTED by the Metro Council on this 23rd day of _____ 2016. _____ 2016.

APPROVED AS TO FORM:

Alison Kean, Metro Attorney

Jon luch Tom Hughes, Gound President METRO METRO

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Tom Hughes, Council President

Alison Kean, Metro Attorney

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APPROVED AS TO FORM:

Tom Hughes, Council President

Alison Kean, Metro Attorney



Tax Supervising & Conservation Commission

PO Box 8428 Portland, Oregon 97207-8428

Telephone (503) 988-3054

Fax: (503) 988-3053

E-Mail: TSCC@ multco.us

Web Site: www.tsccmultco.com /tscc/

Exhibit A Resolution 16-4697

June 9, 2016

Metro Council 600 NE Grand Avenue Portland , Oregon 97232

Dear President Hughes and Councilors:

The Tax Supervising and Conservation Commission met on June 9, 2016 to review, discuss and conduct a public hearing on Metro's 2016-17 Approved Budget. This hearing was conducted pursuant to ORS 294.605 to 294.705 to confirm compliance with applicable laws and to determine the adequacy of estimates necessary to support efficient and economical administration of the district.

The budget was filed timely on May 9, 2016. The Commission hereby certifies by a majority vote of members of the Commission that it has no objections or recommendations to make with respect to the budget.

For 2016-17, estimates were judged to be reasonable for the purpose shown and the document was found to be in substantial compliance with Local Budget Law. The budget estimates and levy amounts, as shown in the approved budget, are shown on the attached page.

Please file a complete copy of the adopted budget with the Commission no later than August 31, 2016.

We appreciate having the opportunity to discuss this budget with you.

Yours very truly,

TAX SUPERVISING & CONSERVATION COMMISSION

David B/arringer

Brendan P. Watkins, Vice Chair

Margo Norton, Commissioner

nmissioner

Gülgün U. Mersereau, Commissioner

Commissioners

David Barringer, Chair Gülgün U Mersereau Brendan P. Watkins Margo Norton James Ofsink

Exhibit A Resolution 16-4697

June 9, 2016

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Metro	
2016-17 Approved Budget	

	Budget Estimates	Unappropriated Portion
General Fund	\$108,476,302	\$19,419,674
General Asset Management Fund	17,206,869	0
General Obligation Bond Debt Service Fund	31,310,742	0
General Revenue Bond Fund	88,296,814	9,507,017
MERC Fund	104,751,630	0
Natural Areas Fund	35,521,686	4,986,944
Parks & Natural Areas Local Option Levy Fund	17,592,426	0
Open Spaces Fund	759,486	0
Oregon Zoo Infrastructure & Animal Welfare Bond Fund	40,706,138	27,737,690
Oregon Zoo Operating Fund	41,573,745	0
Oregon Zoo Asset Management Fund	6,808,100	1,996,890
Cemetery Perpetual Care Fund	622,926	622,926
Community Enhancement Fund	2,522,240	85,261
Risk Management Fund	3,894,792	55,517
Smith & Bybee Wetlands Fund	2,943,126	1,371,374
Solid Waste Revenue Fund	117,207,334	28,772,838
Total Budget Estimates	\$620,194,356	\$94,556,131

Property Tax Levies, as approved by Budget Committee:

Permanent Rate – General Government	\$0.0966 / \$ 1,000 AV
Parks/Natural Areas Local Option – General Government	\$0.0960 / \$1,000 AV
Debt Service - Not Subject to Limit	\$32,312,954

Exhibit B Resolution 16-4697 Budget Summary

	Audited	Audited	Amended	Proposed	Approved	Adopted	Change From
PECOUPCEC	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17	FY 2016-17	FY 2016-17	2015-16
RESOURCES							
Beginning Fund Balance	270,798,054	244,425,650	192,552,003	231,912,078	231,912,078	247,081,394	20.44%
Current Revenues							
Excise Tax	16,002,790	16,587,938	17,367,350	18,275,740	18,275,740	18,275,740	5.23%
Construction Excise Tax	2,537,894	2,669,188	2,475,000	2,549,000	2,549,000	2,549,000	2.99%
Real Property Taxes	59,245,166	61,790,542	54,407,424	59,060,934	59,060,934	59,060,934	8.55%
Other Tax Revenues	49,581	48,335	50,000	50,000	50,000	50,000	0.00%
Interest Earnings	1,619,111	1,330,127	1,545,039	1,609,235	1,609,235	1,609,235	4.15%
Grants	9,527,318	18,127,885	21,900,982	9,522,547	9,522,547	9,602,547	(56.52%)
Local Government Shared Revenues	16,370,050	19,654,340	14,937,140	19,532,729	19,532,729	19,532,729	30.77%
Contributions from Governments	3,789,794	4,208,511	3,875,098	8,410,017	8,410,017	8,410,017	117.03%
Licenses and Permits	369,855	393,796	380,000	475,000	475,000	475,000	25.00%
Charges for Services	120,619,348	133,951,752	136,055,198	146,571,924	146,571,924	146,571,923	7.73%
Contributions from Private Sources	2,989,785	7,832,885	1,357,773	1,858,863	1,858,863	1,858,863	36.91%
Internal Charges for Services	419,536	324,899	272,284	203,088	203,088	203,088	(25.41%)
Miscellaneous Revenue	639,915	1,543,552	3,091,868	1,642,906	1,642,906	1,642,906	(46.86%)
Other Financing Sources	1,800,316	43,819	-	-	-	-	
Bond Proceeds	-	64,735,891	112,000,000	68,000,000	68,000,000	68,000,000	(39.29%)
Subtotal Current Revenues	235,980,459	333,243,460	369,715,156	337,761,983	337,761,983	337,841,982	(8.64%)
Interfund Transfers							
Internal Service Transfers	3,507,438	2,059,900	6,123,119	7,274,733	7,274,733	7,134,046	18.81%
Interfund Reimbursements	12,398,211	14,113,695	15,935,080	16,556,552	16,556,552	16,556,552	3.90%
Interfund Loans	2,361,980	1,731,150	1,933,577	2,666,067	2,666,067	2,666,067	37.88%
Fund Equity Transfers	17,125,884	20,545,926	26,445,891	24,022,943	24,022,943	24,823,893	(9.16%)
Subtotal Interfund Transfers	35,393,513	38,450,671	50,437,667	50,520,295	50,520,295	51,180,558	0.16%
TOTAL RESOURCES	\$542,172,026	\$616,119,781	\$612,704,826	\$620,194,356	\$620,194,356	\$636,103,934	1.22%
REQUIREMENTS							
Current Expenditures							
Personnel Services	77,453,540	83,944,515	95,853,702	99,260,637	99,260,637	98,263,030	3.55%
Materials and Services	103,802,767	113,004,845	209,668,813	204,720,197	204,720,197	206,337,585	(2.36%)
Capital Outlay	40,159,489	46,502,991	63,867,258	39,781,631	39,781,631	49,142,148	(37.71%)
Debt Service	40,937,067	106,539,386	37,214,051	38,474,577	38,474,577	38,474,577	3.39%
Subtotal Current Expenditures	262,352,863	349,991,737	406,603,824	382,237,042	382,237,042	392,217,340	(5.99%)
Interfund Transfers							
Internal Service Transfers	3,507,438	2,059,900	6,123,119	7,274,733	7,274,733	7,134,046	18.81%
Interfund Reimbursements	12,398,211	14,113,695	15,935,080	16,556,552	16,556,552	16,556,552	3.90%
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Interfund Loans	2,361,980	1,731,150	1,933,577	2,666,067	2,666,067	2,666,067	37.88%
Subtotal Interfund Transfers	35,393,513	38,450,671	50,437,667	50,520,295	50,520,295	51,180,558	0.16%
Contingency	-	-	62,887,023	92,880,888	92,880,888	96,962,105	47.69%
Unappropriated Fund Balance	244,425,650	227,677,373	92,776,312	94,556,131	94,556,131	95,743,931	1.92%
Subtotal Contigency/Ending Balance	244,425,650	227,677,373	155,663,335	187,437,019	187,437,019	192,706,036	20.41%
TOTAL REQUIREMENTS	\$542,172,026	\$616,119,781	\$612,704,826	\$620,194,356	\$620,194,356	\$636,103,934	1.22%
FULL-TIME EQUIVALENTS	765.79	811.80	844.06	852.51	852.51	855.51	
		611.80	044.00	032.31	032.31	555.51	44.40
FTE CHANGE FROM FY 2015-16 AMEND							11.46

Exhibit C Resolution 16-4697 FY 2016-17 Schedule of Appropriations

	Proposed Budget	Approved Budget	Adopted Budget	Change from Aproved
GENERAL FUND	-	-	-	
Council	4,744,184	4,744,184	4,792,334	48,150
Office of the Auditor	709,532	709,532	701,182	(8,350)
Office of Metro Attorney	2,481,153	2,481,153	2,458,903	(22,250)
Information Services	4,870,288	4,870,288	4,968,788	98,500
Communications	1,788,807	1,788,807	1,846,982	58,175
Finance and Regulatory Services	5,227,648	5,227,648	4,882,767	(344,881)
Human Resources	2,867,996	2,867,996	2,944,021	76,025
Property and Environmental Services	2,650,523	2,650,523	2,624,973	(25,550)
Parks and Nature	11,219,838	11,219,838	11,382,148	162,310
Planning and Development Department	15,505,902	15,505,902	15,748,320	242,418
Research Center	4,433,288	4,433,288	4,556,613	123,325
Special Appropriations	3,972,000	3,972,000	3,822,000	(150,000)
Non-Departmental				
Debt Service	1,932,038	1,932,038	1,932,038	-
Interfund Transfers	18,561,266	18,561,266	18,561,266	-
Contingency	8,092,165	8,092,165	8,133,665	41,500
Total Appropriations	89,056,628	89,056,628	89,356,000	299,372
Unappropriated Balance	19,419,674	19,419,674	20,607,474	1,187,800
Total Fund Requirements	\$108,476,302	\$108,476,302	\$109,963,474	\$1,487,172
CEMETERY PERPETUAL CARE FUND				
Unappropriated Balance	622,926	622,926	622,926	-
Total Fund Requirements	\$622,926	\$622,926	\$622,926	\$0
COMMUNITY ENHANCEMENT FUND				
Property and Environmental Services	1,417,608	1,417,608	1,417,608	-
Non-Departmental				
Interfund Transfers	868,310	868,310	868,310	-
Contingency	151,061	151,061	151,061	-
Total Appropriations	2,436,979	2,436,979	2,436,979	-
Unappropriated Balance	85,261	85,261	85,261	
Total Fund Requirements	\$2,522,240	\$2,522,240	\$2,522,240	\$0
GENERAL ASSET MANAGEMENT FUND				
Asset Management Program	7,283,206	7,283,206	7,962,820	679,614
Non-Departmental				
Interfund Transfers	210,000	210,000	214,625	4,625
Contingency	9,713,663	9,713,663	9,713,663	-
Total Appropriations	17,206,869	17,206,869	17,891,108	684,239
Unappropriated Balance	-	-	-	-
Total Fund Requirements	\$17,206,869	\$17,206,869	\$17,891,108	\$684,239
GENERAL OBLIGATION DEBT SERVICE FUND				
Non-Departmental				
Debt Service	31,310,742	31,310,742	31,310,742	-
Total Appropriations	31,310,742	31,310,742	31,310,742	-
Total Fund Requirements	\$31,310,742	\$31,310,742	\$31,310,742	\$0
GENERAL REVENUE BOND FUND				
Bond Accounts	73,558,000	73,558,000	73,558,000	-
Bond Account				
Debt Service	5,231,797	5,231,797	5,231,797	-
Total Appropriations	78,789,797	78,789,797	78,789,797	-
Unappropriated Balance	9,507,017	9,507,017	9,507,017	-
Total Fund Requirements	\$88,296,814	\$88,296,814	\$88,296,814	\$0

	Proposed	Approved	Adopted Budget	Change from Aproved
MERC FUND	Budget	Budget	вийдет	Aproved
MERC	60,742,761	60,742,761	66,547,562	5,804,801
Non-Departmental	00,742,701	00,742,701	00,547,502	5,004,001
Interfund Transfers	9,527,855	9,527,855	9,797,330	269,475
Contingency	34,481,014	34,481,014	34,481,014	205,475
Total Appropriations	104,751,630	104,751,630	110,825,906	6,074,276
Total Fund Requirements	\$104,751,630	\$104,751,630	\$110,825,906	\$6,074,276
	\$10 I <i>J</i> 5 I <i>J</i> 650	\$101,751,050	\$110,025,500	\$6,67 1,276
NATURAL AREAS FUND				
Parks and Nature	15,442,631	15,442,631	16,913,806	1,471,175
Non-Departmental				
Interfund Transfers	3,092,111	3,092,111	3,120,936	28,825
Contingency	12,000,000	12,000,000	15,790,000	3,790,000
Total Appropriations	30,534,742	30,534,742	35,824,742	5,290,000
Unappropriated Balance	4,986,944	4,986,944	4,986,944	-
Total Fund Requirements	\$35,521,686	\$35,521,686	\$40,811,686	\$5,290,000
OPEN SPACES FUND				
Parks and Nature	759,486	759,486	759,486	-
Total Appropriations	759,486	759,486	759,486	-
Total Fund Requirements	\$759,486	\$759,486	\$759,486	\$0
	· · ·	· · ·	· · ·	
OREGON ZOO ASSET MANAGEMENT FUND	2 24 6 62 6	2 246 626	2 240 040	400.040
Visitor Venues - Oregon Zoo	3,216,628	3,216,628	3,319,840	103,212
Non-Departmental				
Interfund Transfers	-	-	-	-
Contingency	1,594,582	1,594,582	1,804,299	209,717
Total Appropriations	4,811,210	4,811,210	5,124,139	312,929
Unappropriated Balance	1,996,890	1,996,890	1,996,890	-
Total Fund Requirements	\$6,808,100	\$6,808,100	\$7,121,029	\$312,929
OREGON ZOO INFRASTRUCTURE/ANIMAL WELF	ARE FUND			
Visitor Venues - Oregon Zoo	6,960,902	6,960,902	6,952,452	(8,450)
Non-Departmental				
Interfund Transfers	667,418	667,418	675,868	8,450
Contingency	5,340,128	5,340,128	5,340,128	-
Total Appropriations	12,968,448	12,968,448	12,968,448	-
Unappropriated Balance	27,737,690	27,737,690	27,737,690	-
Total Fund Requirements	\$40,706,138	\$40,706,138	\$40,706,138	\$0
OREGON ZOO OPERATING FUND				
Visitor Venues - Oregon Zoo	35,983,663	35,983,663	35,866,125	(117,538)
Non-Departmental	55,565,005	22,962,002	55,000,125	(11,556)
Interfund Transfers	4 500 092	4 500 092	1 710 94E	129,763
Contingency	4,590,082 1,000,000	4,590,082 1,000,000	4,719,845 1,000,000	129,705
Total Appropriations	41,573,745	41,573,745	41,585,970	12,225
Total Fund Requirements	\$41,573,745	\$41,573,745	\$41,585,970	\$12,225
	341,373,743	341,373,743	\$41,363,970	\$12,223
PARKS AND NATURAL AREAS LOCAL OPTION LE	VY FUND			
Parks and Nature	8,044,044	8,044,044	8,531,056	487,012
Special Appropriations	1,500,000	1,500,000	1,500,000	-
Non-Departmental				
Interfund Transfers	4,794,695	4,794,695	4,836,420	41,725
Contingency	3,253,687	3,253,687	3,253,687	-
Total Appropriations	17,592,426	17,592,426	18,121,163	528,737
Total Fund Requirements	\$17,592,426	\$17,592,426	\$18,121,163	\$528,737
RISK MANAGEMENT				
Finance and Regulatory Services	2,552,703	2,552,703	2,552,703	
Non-Departmental	2,332,103	2,332,703	2,332,103	-
Interfund Transfers	25,000	25,000	25,000	
Contingency	1,261,572	1,261,572	1,261,572	-
Total Appropriations	3,839,275	3,839,275	3,839,275	-
Unappropriated Balance	55,517	55,517	55,517	-
Total Fund Requirements	\$3,894,792	\$3,894,792	\$3,894,792	\$0
	JJ,074,/JZ	#J,U74,/7Z	JJ,UJ4,/JZ	\$ 0

	Proposed Budget	Approved Budget	Adopted Budget	Change from Aproved
SMITH AND BYBEE WETLANDS FUND	Dudget	Dudget	Dudget	Aproved
Parks and Nature	450,000	450,000	490,000	40,000
Non-Departmental				
Interfund Transfers	121,752	121,752	121,752	-
Contingency	1,000,000	1,000,000	1,040,000	40,000
Total Appropriations	1,571,752	1,571,752	1,651,752	80,000
Unappropriated Balance	1,371,374	1,371,374	1,371,374	-
Total Fund Requirements	\$2,943,126	\$2,943,126	\$3,023,126	\$80,000
SOLID WASTE FUND				
Property and Environmental Services	65,280,771	65,280,771	66,544,096	1,263,325
Finance and Regulatory Services	98,903	98,903	98,178	(725)
Non-Departmental				
Interfund Transfers	8,061,806	8,061,806	8,239,206	177,400
Contingency	14,993,016	14,993,016	14,993,016	-
Total Appropriations	88,434,496	88,434,496	89,874,496	1,440,000
Unappropriated Balance	28,772,838	28,772,838	28,772,838	-
Total Fund Requirements	\$117,207,334	\$117,207,334	\$118,647,334	\$1,440,000
Total Appropriations	525,638,225	525,638,225	540,360,003	14,721,778
Total Unappropriated Balance	94,556,131	94,556,131	95,743,931	1,187,800
TOTAL BUDGET	\$620,194,356	\$620,194,356	\$636,103,934	\$15,909,578

STAFF REPORT

CONSIDERATION OF RESOLUTION 16-4697 ADOPTING THE ANNUAL BUDGET FOR FISCAL YEAR 2016-17, MAKING APPROPRIATIONS, LEVYING AD VALOREM TAXES, AND AUTHORIZING AN INTERFUND LOAN

Date: April 4, 2016

Presented by: Martha Bennett Chief Operating Officer

BACKGROUND

I am forwarding to the Metro Council for consideration and approval my proposed budget for fiscal year 2016-17.

Metro Council action, through Resolution No. 16-4697 is the final step in the process for the adoption of Metro's operating financial plan for the forthcoming fiscal year. Final action by the Metro Council to adopt this plan must be completed by June 30, 2016.

Once the budget plan for fiscal year 2016-17 is approved by the Metro Council on May 5, 2016, the number of funds and the maximum tax levy cannot be amended without review and certification by the Tax Supervising and Conservation Commission. Adjustments, if any, by the Metro Council to increase the level of expenditures in a fund are limited to no more than 10 percent of the total value of any fund's expenditures in the period between Metro Council approval in early May 2016 and adoption in June 2016.

Exhibit A to this Resolution will be available subsequent to the Tax Supervising and Conservation Commission hearing June 9, 2016. Exhibits B and C of the Resolution will be available at the public hearing on April 14, 2016.

ANALYSIS/INFORMATION

1. **Known Opposition** – Metro Council hearings will be held on the Proposed Budget on April 14, 2016 and May 5, 2016. Opportunities for public comments will be provided. Opposition to any portion of the budget will be identified during that time.

2. **Legal Antecedents** – The preparation, review and adoption of Metro's annual budget is subject to the requirements of Oregon Budget Law, ORS Chapter 294. Oregon Revised Statutes 294.635 requires that Metro prepare and submit its approved budget to the Tax Supervising and Conservation Commission by May 15, 2016. The Commission will conduct a hearing on June 9, 2016 for the purpose of receiving information from the public regarding the Metro Council's approved budget. Following the hearing, the Commission will certify the budget to the Metro Council for adoption and may provide recommendations to the Metro Council regarding any aspect of the budget.

3. Anticipated Effects – Adoption of this Resolution will put into effect the annual FY 2016-17 budget, effective July 1, 2016.

4. **Budget Impacts** – The total amount of the proposed FY 2016-17 annual budget is \$620,194,356 and 852.51 FTE.

RECOMMENDED ACTION

The Chief Operating Officer recommends adoption of Resolution No. 16-4697