#### MINUTES OF THE METRO COUNCIL WORK SESSION MEETING

Tuesday, June 28, 2005 Metro Council Chamber

Councilors Present: David Bragdon (Council President), Susan McLain, Carl Hosticka, Rod

Park, Robert Liberty, Brian Newman, Rex Burkholder

#### Councilors Absent:

Council President Bragdon convened the Metro Council Work Session Meeting at 2:02 p.m.

# 1. DISCUSSION OF AGENDA FOR COUNCIL RETREAT, JUNE 30, 2005/ ADMINISTRATIVE/CHIEF OPERATING OFFICER AND CITIZEN COMMUNICATIONS

Michael Jordan, COO, reviewed the retreat agenda for June 30<sup>th</sup>.

#### 2. HOUSING CHOICE TASK FORCE WORK PLAN

Councilor Burkholder introduced the subject. They were using some of the new organizing principles. They had broken up into solution groups. Geri Uba, Planning Department, talked about the work plan for the task force. It was a large group, a group of experts with a lot of contributions. The group had been broken into the smaller group to focus on the different projects. The group had discussed barriers to housing and affordable housing. They were looking at creating solutions for overcoming the barriers. They had identified six projects and then created solution teams to tackle the first three projects. He provided an overview of the first project. He explained how they were proceeding. Councilor Liberty talked about the choice of communities for this first project. They chose Lake Oswego as the first project but the Mayor asked that this be delayed until they were done with their Affordable Housing Task Force. Councilor Newman asked about the pilot projects. Councilor Liberty clarified the type of projects that would achieve multiple goals.

Council President Bragdon asked if these were demonstration or pilot projects. Mr. Uba explained the kinds of conversations they would be having with these communities to support the project. They wanted to build broad support. Councilor Newman talked about the Beaverton case study for a center. Councilor Liberty said, given the resources they had, they would probably do one project. Councilor McLain talked about the farm housing projects. She spoke to the lessons learned. She suggested the pilot projects have some criteria for being chosen. Mr. Uba talked about the challenges that were being faced as they proceed with talking to Wilsonville, Clackamas County and Gresham. They wanted to create a legacy by coming up with projects, which would be embraced by the community and developers.

Mr. Uba then talked about the regional funding project. They were considering a bond measure that could help to build a project, a housing development. They could use this as a stepping-stone. The third solution team was the land use policies group. They were exploring land use decisions and strategies that could be used for housing, particularly closer to where jobs were, especially in centers. He reviewed the other three projects, technical assistance program, employee assisted project and the regional land-banking project. They planned to come back in September. He reviewed the timeline of the task force and the kinds of presentations they would be making to other entities such as State Housing Task Force. They would come back to Council in March

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2006 to share their report. He asked Council for suggestions on barriers. Councilor Burkholder talked about the challenge of collecting what others had done and not reproducing what had already been done. They were looking for a regional action list. They were trying to come up with the menu of items. Councilor Liberty talked about the Springwater Corridor planning.

#### 3. MEASURE 37 TOOLS

Councilor Liberty introduced the topic, where they were on the task force and the tools they had developed. He spoke to where they were now. He noted what Mayor Hammerstad, Chair of the Measure 37 Task Force, suggested as a work plan. Councilor Liberty made additional suggestions. Lydia Neill, Planning Department, explained the claims map. She spoke to the changing claims map over several months. There was about 13,000 acres of claims in the region. Councilor Liberty added that that was 5% of the land in the Urban Growth Boundary. Ms. Neill explained the unknowns with the claims. Councilor Newman commented on the importance of the information of the type of claims. Councilor Liberty added that there had been the expectation that the State would coordinate the claims. They had not done this. Councilor Park asked about farmers' claims for farm use. Ms. Neill said she thought there were more of these claims in Washington County than Clackamas County. Councilor Newman asked about what an approved claim meant. Ms. Neill explained that on the map, the approved claim was what they had gotten back from the county. It was a valid claim. The property owner must also go to the State and have it approved as well.

Councilor McLain talked about the property near Gaston that was a winery. Councilors discussed different claims and the process that could occur. Council President Bragdon asked about infrastructure limitation. Councilor Liberty explained the presentation on drilling a domestic well as well as sewer issues from Water Resources and Department of Environmental Quality (DEQ). He felt that the biggest constraint might be roads. Councilor Hosticka spoke to DEQ's comments. Ms. Neill explained the roles of Water Resources and DEO. They were not in the business of preventing problems, Councilor Newman asked about extending urban services. Dick Benner, Senior Metro Attorney, explained Goal 11. A water district can extend a water line outside the Urban Growth Boundary. Councilor McLain talked about the urban area between Cornelius and Forest Grove. Clean Water Services was asked to extend service to this area because of failed systems. If you could prove a health issue, it would allow for an extension of services. Local jurisdiction had to require the hook ups. Councilor Hosticka talked about the issue of water rights and impacts. Councilor Liberty asked about the presentation on the tools. Councilor Liberty talked about the anxiety with the claims map. Offering a third way was appealing to the jurisdictions. He suggested beginning to develop a proposal. Councilors felt this was the responsible thing to do. Councilor McLain suggested bringing the proposal pieces by piece back to the Council. She suggested giving a strategy that the State would embrace. Councilor Burkholder said one of the goals should be one that would achieve other goals as well. Councilor Liberty responded by talking about value capture to fund infrastructure and paying claims. He spoke to some of the goals of the task force. Councilor Newman suggested grouping them into what items were under Metro's control and what actions would be required by the State. Councilor McLain suggested not making it complicated. Be careful that the fixes don't create a morass. She suggested keeping it simple and streamlined so it was useable. Councilor Burkholder asked about Metro's claim process. Councilor Liberty said this was scheduled for another work session. Councilor Park suggested keeping in mind what the capacity was.

#### 4. CORRIDOR PLANNING

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Richard Brandman, Deputy Planning Director, provided an overview of corridor planning. They had completed the first five years and they would be coming back to talk to Council about the next five years. He explained the map, which was the extent of the corridors that were under consideration. They were trying to serve the land use plan and numbers. He provided an over of the planning that needed to mesh with 2040. They had identified 18 corridors in the last Regional Transportation Plan (RTP). Through Transportation Policy Alternatives Committee (TPAC), Joint Policy Advisory Committee on Transportation (JPACT) and Metro Council process they prioritized those corridors. What were they trying to accomplish in corridor planning? They were implementing the transportation plan of the 2040 process. He spoke to the history of the planning and who was the lead on some of the projects. They looked to Metro for guidance on problems and disagreements. Metro had been successful in helping local governments come to a solution.

He said they were currently engaged in the Hwy 217 corridor plan. He explained the process that they had set up in the 217 corridor, defining a range of options. He then talked about Powell Foster corridor plan Phase I. He said the question before Metro was what was Metro's real role in corridor planning? When Metro was leading the effort we had input on what we cared about. Councilor McLain spoke to the history of corridor planning. She spoke to the connection to land use. Metro's involvement had been helpful. Councilor Newman said one of the concerns was that there was no regional plan for funding. As a policy maker, he was trying to grapple with how we linked this to resources and prioritize. Andy Cotugno, Planning Director, responded to Councilor Newman's comment. Councilors commented on land use and transportation and whether you planned around centers or corridors. Mr. Brandman explained the map and its implications. He felt they were trying to serve centers and industrial areas through corridor planning. Bridget Wieghart, Planning Department, talked about the necessity for access to centers and industrial areas. Councilor Park talked about the Powell Foster Corridor. The corridor was connected to the centers.

# 5. BREAK

### 6. COLUMBIA ENVIRONMENTAL DISCUSSION

Mike Hoglund, Solid Waste and Recycling Director, provided an overview of the Columbia Environmental recommendation. He noted what was included in the work session packet. He noted that Mr. Engles had submitted a letter today (a copy of which is included in the meeting record). He reminded Council where they were in the process. He explained the attachments to the work session narrative. He summarized the public comments. He explained the schedule for Council taking action. He addressed the questions that were raised and responded to the questions (a copy of the responses are included in Attachment B.) He reviewed what the monthly garbage bill covered, 20% was the Metro tip fee. Councilor Park talked about the history of the tip fee increases, who gained and who would lose. Councilor McLain provided her take on the history of the change. She noted that the system had changed. She spoke to what was in front of them today. She wanted to deal with the application. She asked when the process came to a close?

Mr. Hoglund continued with responding to the question raised the last time this was on the docket at Council. He explained the cost impact analysis – summary of findings (a copy of which is included in the meeting record). He spoke to cost of recovery. He then reviewed question 3 on fiscal impact to paying Metro \$2.00 per ton franchise fee. Councilors talked about disposal system planning. Mr. Hoglund said excess capacity in a system increased costs. He spoke about the shift from the public good to the cost of service. He noted the effects and impacts. Council President Bragdon asked Mr. Engles to summarize his letter. Mr. Engles spoke to the public benefit, increased recovery and lessened travel time. He provided some proposed solutions. He

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then talked about the private good. He suggested that if every company did what Columbia Environmental had proposed, they would reach their State goals. Mr. Engles felt they had ironed most of the issues with staff.

# 7.1 PUBLIC SESSION ON AN EASEMENT PROPOSAL

Jim Desmond, Regional Parks and Greenspaces Director, introduced Fred Fields, landowner in the Tigard area who was requesting an easement. Mr. Desmond explained the issue, He explained the easement policy. Staff was unable to make a recommendation for easement approval. It was suggested that staff should work with the landowner. They had not found a proposal that would overcome putting a road through a greenspace. He noted that Councilor Hosticka had been out to see the site. Mr. Fields provided a background for the proposal. He explained his land swap proposal. He spoke to Metro's gains in approving the easement. Council President Bragdon asked about the map (a copy of which is included in the meeting record). Councilor Burkholder asked about the planning on the Fanno Creek connection. Mr. Desmond said they had a feasibility study on trail alignment, showing two alignments, one inside Mr. Field's property, one outside Mr. Field's property. Councilor Hosticka suggested having a joint discussion with the City of Tigard. He thought there were some possibilities. Mr. Fields said he had asked the City of Tigard to join him today. He explained why they could not come. He was sure they would attend if Metro invited them. Councilors talked about sewer line access on Metro and Mr. Fields' property. Mr. Desmond added that the land that Mr. Fields had offered was in the floodplain. Metro had discouraged trail development in floodplains. He also explained the possibility of purchasing the Oaks Savanna area in the next bond measure.

7.2 EXECUTIVE SESSION HELD PURSUANT TO ORS 192.660(1)(e). DELIBERATIONS WITH PERSONS DESIGNATED TO NEGOTIATE REAL PROPERTY TRANSACTIONS.

Time Began: 4:47 pm Time Ended: 5:05 pm

Members Present: William Eadie, Jim Desmond, Chris Carlson, Michael Jordan

# 8. COUNCIL BRIEFINGS/COMMUNICATIONS

There were none.

There being no further business to come before the Metro Council, Council President Bragdon adjourned the meeting at 5:10 p.m.

Prepared by

Chris Billington Clerk of the Council

# ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF JUNE 28, 2005

Item	Topic	Doc Date	<b>Document Description</b>	Doc. Number
6	Letter	6/21/05	To: Metro Council	062805c-01
			From: Dean Kampfer and Mike Dewey	
			Re: Columbia Environmental	
			Application	
6	Letter	6/28/05	To: Metro Council	062805c-02
			From: Ben Schonberger, Winterbrook	
			Planning	
			Re: Columbia Environmental	
			Application	
6	Summary of	6/28/05	To: Metro Council	062805c-03
	Findings		From: Mike Hoglund, Solid Waste and	
			Recycling Director	
			Re: Cost Impact Analysis – Summary	
			of Findings about Columbia	
			Environmental Application	
2	Housing	6/1/05	To: Metro Council	062805c-04
	Choice Task	Draft	From: Geri Uba, Planning Department	
	Force Solution		Re: Housing Choice Task Force:	
	Team projects		Description of Projects for Overcoming	
			Barriers	
2	Timeline	6/28/05	To: Metro Council	062805c-05
			From: Geri Uba, Planning Department	
			Re: Housing Choice Project: Summary	
			Scope of Work and Timeline	
3	Memo	6/10/05	To: Councilors Liberty and Hosticka	062805c-06
			From: Lydia Neill, Planning	
			Department	
			Re: Tools Available to Address	
			Measure 37 Impacts	
7	Easement	5/12/05	To: Metro Council	062805c-07
	sketch		From: Fred Fields	
			Re: Wells Development Company Fred	
			Fields Property Easement proposal	