

Metro

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Metro

Minutes

Thursday, March 16, 2017

2:00 PM

Metro Regional Center, Council chamber

Council meeting

1. Call to Order and Roll Call

Council President Tom Hughes called the Metro Council meeting to order at 2:02 p.m.

Present: 6 - Council President Tom Hughes, Councilor Sam Chase, Councilor Shirley Craddick, Councilor Craig Dirksen, Councilor Kathryn Harrington, and Councilor Bob Stacey

Excused: 1 - Councilor Carlotta Collette

2. Citizen Communication

There was none.

3. Consent Agenda

Approval of the Consent Agenda

A motion was made by Councilor Craddick, seconded by Councilor Harrington, to adopt items on the consent agenda. The motion passed by the following vote:

Aye: 6 - Council President Hughes, Councilor Chase, Councilor Craddick, Councilor Dirksen, Councilor Harrington, and Councilor Stacey

Excused: 1 - Councilor Collette

3.1 Consideration of the Council Meeting Minutes for March 2, 2017

4. Resolutions

4.1 Resolution No. 17-4775, For the Purpose of Creating the Committee on Racial Equity to Advise the Metro Council and Staff, Approving its Charter and Appointing its Founding Officers

Council President Hughes introduced Ms. Patty Unfred and Mr. Juan Carlos Ocaña-Chíu, Metro staff, to provide a brief staff report on the resolution. Ms. Unfred stated that approval of the resolution would establish the Committee on Racial Equity (CORE) to advise the Metro Council and staff. Ms. Unfred noted that the resolution would also confirm the appointments of the committee's first two co-chairs, Ms. Maria Cabellero-Rubio and Ms. Sharon Gary-Smith. Ms.

Unfred explained that during the creation of Metro's Equity Strategy, community members and stakeholders, including the Equity Strategy Advisory Committee (ESAC) had highlighted the importance of ongoing community oversight to keep the agency accountable and monitor the implementation of the plan.

Mr. Ocaña-Chíu stated that Resolution No. 17-4775 responded to these recommendations by creating the CORE and appointing its founding co-chairs. He explained that the CORE would advise the Metro Council and staff on the implementation of the Strategic Plan to Advance Racial Equity, Diversity, and Inclusion. Mr. Ocaña-Chíu provided an overview of the committee, its charter, and the criteria for selection of its members, noting that the main criteria for membership was a commitment to advance racial equity in the region, experience that was relevant to Metro's activities, and connections to marginalized communities.

Ms. Cabellero-Rubio and Ms. Gary-Smith introduced themselves to the Council and noted that they looked forward to the opportunity to support diversity, equity, and inclusion across the agency and the region.

Council Discussion

Council President Hughes thanked the committee co-chairs for their service. Councilor Harrington expressed her support for Metro's work developing a strategy to advance diversity, equity, and inclusion across the region. She noted that she saw it as a foundational document for both the Metro Council and the agency. She suggested that it would be helpful if the committee's co-chairs could share their work regionally, including at the Metro Policy Advisory Committee

(MPAC). Councilors thanked staff for their work and expressed excitement about the creation of the CORE. Councilor Chase noted that the committee's feedback would be incredibly helpful as Metro continued its DEI work.

A motion was made by Councilor Harrington, seconded by Councilor Craddick, that this item be adopted. The motion passed by the following vote:

Aye: 6 - Council President Hughes, Councilor Chase, Councilor Craddick, Councilor Dirksen, Councilor Harrington, and Councilor Stacey

- 4.2 Resolution No. 17-4768, For the Purpose of Amending the FY 2016-17 Budget and Appropriations Schedule and FY 2016-17 Through 2020-21 Capital Improvement Plan to Provide for a Change in Operations

Council President Hughes introduced Ms. Lisa Houghton, Metro staff, for a brief staff report. Ms. Houghton explained that the resolution was the second of three consecutive consolidated budgets. She provided an overview of funding requests and noted that they included increased staffing for the Oregon Zoo and Property Environmental Services; transportation strategy funding; the creation of a mini-float to participate in the Grand Floral Parade; outreach to minority-owned contractors for the construction of the Oregon Convention Center (OCC); and Metro Regional Center flood damage repairs. She added that there were three additional actions, including changes made by Parks and Nature, the Oregon Zoo, and the Metropolitan Exposition and Recreation Commission (MERC) that did not require additional budget authority for implementation.

Council Discussion

Councilor Chase asked about full-time equivalent (FTE) positions and impacts on Metro's Oregon Zoo and hotel bonds. Councilor Craddick asked how the upcoming work

focused on a regional transportation funding strategy was covered in the proposed budget. Councilor Stacey thanked Ms. Houghton for her presentation, noting that it was important to be transparent about the agency's budget.

A motion was made by Councilor Harrington, seconded by Councilor Dirksen, that this item be adopted. The motion passed by the following vote:

Aye: 6 - Council President Hughes, Councilor Chase, Councilor Craddick, Councilor Dirksen, Councilor Harrington, and Councilor Stacey

4.3 Resolution No. 17-4780, For the Purpose of Amending the Oregon Zoo Bond Implementation Plan and to Allocate Program Reserves

Council President Hughes introduced Mr. Don Moore, Oregon Zoo Director, Ms. Heidi Rahn, Oregon Zoo staff, and Ms. Ruth Shelly, Chair of the Oregon Zoo Bond Citizens Oversight Committee, for a brief presentation on Resolution No. 17-4780.

Mr. Moore informed the Council that the Oregon Zoo had completed more than half of its major renovations as part of the 2008 Oregon Zoo bond. He noted that currently all of the projects had been completed on time and on budget. Mr. Moore provided an overview of the Oregon Zoo program and an update on the status of each of the eight bond program projects, five of which had been completed. Mr. Moore explained that as part of the bond, the Oregon Zoo had committed to protecting animal health and safety, improving zoo campus sustainability, and extending education opportunities. He stated that Oregon Zoo staff had done an incredible job managing the projects with these goals in mind and recognized them for their efforts. Mr. Moore also thanked the public that supported the bond for making the projects possible.

Ms. Rahn, Director of the Oregon Zoo Bond program, shared staff's recommendations for how to best move forward with the remaining bond projects. She provided an overview of the current fiscal status of the projects and outlined staff's recommendations related to cost escalation, project modifications, and program administration. She noted that the recommendations would help ensure that the three remaining projects were completed successfully and supported the ballot measure commitment.

Ms. Shelly, representing the Oregon Zoo Bond Oversight Committee, informed the Council that the committee's role was to ensure that when project modifications were required, they aligned with the original intent of the 2008 bond. She noted that the committee worked with staff to develop recommendations to the Metro Council to address revisions to the bond budget allocations. She explained that as part of this work, the committee developed a work plan and guiding principles to ensure the bond's original commitments were kept. Ms. Shelly confirmed that the Oversight Committee voted unanimously to support the proposed recommendations.

Ms. Martha Bennett recognized Mr. Brent Shelby, Oregon Zoo Bond staff. Ms. Bennett thanked Mr. Shelby for his contributions to the Oregon Zoo bond program over the past 17 years and noted that she was excited to announce he had been hired as the project manager for the renovation of the Oregon Convention Center. Councilors thanked Mr. Shelby for his work.

Council Discussion

Councilors thanked the Oversight Committee for their service. Councilor Harrington thanked staff for the informative and thorough presentation and noted that she was very pleased with the Oversight Committee's contributions to the zoo bond work.

A motion was made by Councilor Harrington, seconded by Councilor Craddick, that this item be adopted. The motion passed by the following vote:

Aye: 6 - Council President Hughes, Councilor Chase, Councilor Craddick, Councilor Dirksen, Councilor Harrington, and Councilor Stacey

5. Ordinances (First Reading and Public Hearing)

5.1 Ordinance No. 17-1395, For the Purpose of Adopting Solid Waste Charges and User Fees for FY 2017-18

Council President Hughes called on Mr. Tim Collier, Director of Metro's Finance and Regulatory Services, for a brief presentation on Ordinance No. 17-1395. Mr. Collier informed the Council that approval of the ordinance would adopt solid waste charges for FY 2017-18. He noted that Metro's proposed overall fee was \$94.95, signifying a reduction of \$1.30 from the current rate. He explained that the decrease was driven by a decrease in the regional system fee of \$0.36 and a \$0.95 decrease in the Metro Excise Tax. Mr. Collier announced that tip fee increases were proposed for residential organic waste accepted at Metro regional transfer stations, in response to increases in Metro's per-ton contract cost. Mr. Collier added that the rate model also suggested an increase of \$6.40 per ton for commercial organics, but staff proposed keeping the rate flat to support Metro's work in that area. Mr. Collier noted that the impact of this rate was projected to be \$103,364 in FY 2017-18.

Mr. Collier stated that per the Metro Code, independent rate review was conducted and the consultants at CH2M had agreed that the modeling and processes were conducted correctly and the fees were correct. He informed the Council that they provided a few recommendations such as: to review Metro's capital fund balance and rate stabilization target amounts, and to implement rate reviews over a longer planning period. Mr. Collier explained that staff would work on developing new proposals for the next rate review.

Council Discussion

There was none.

5.1.1 Public Hearing for Ordinance No. 17-1395

Council President Hughes opened up a public hearing on Ordinance No. 17-1395 and requested that those wishing to testify come forward to speak. Seeing none, Council President Hughes gaveled out of the public hearing. He noted that second read, Council consideration, and vote on Ordinance No. 17-1395 would take place on Thursday, March 23.

5.2 Ordinance No. 17-1397, For the Purpose of Addressing State Rule Requirements Regarding the Amount of Urban Reserves and the Balance of Urban and Rural Reserves in the Metro Region

Council President Hughes introduced Mr. Roger Alfred, Metro staff, for a brief presentation on the second public hearing and first read of the urban and rural reserves ordinance. Mr. Alfred recalled that the focus of the legislation was on two region-wide standards that the Metro and the counties were required to meet, specifically the requirement that there was sufficient urban reserves to provide for future urban land and the overall balance of urban and rural reserves in order to best achieve regional

livability. Mr. Alfred added that at the hearing on March 2, he provided background on the urban and rural reserves process. He noted that the information was also available in the staff report provided at the meeting, along with the draft ordinance. Mr. Alfred informed the Council that the proposed ordinance and findings stated that the two standards were satisfied and the designations of urban and rural reserves were consistent with state law.

Mr. Alfred announced that staff would address the testimony and any additional materials received before the public comment period closed in the final ordinance and findings that would be shared at the April 13 council meeting.

5.2.1 Public Hearing for Ordinance 17-1397

Council President Hughes opened up a public hearing on Ordinance No. 17-1397 and requested that those wishing to testify come forward to speak.

Hank Skade, City of Portland: Mr. Skade requested that the land at East Bethany be designated as urban reserve, as a result of the characteristics of the land. He noted that he felt the land satisfied all of the criteria for an urban reserve as outlined in state law. He explained that a rural designation would restrict the land for 40-50 years and would wrongly deprive the property owners of future opportunities. He urged the Council to designate the area as urban reserve. (Mr. Skade also provided written testimony; please see the March 16, 2017 meeting packet.)

Bob Zahler, City of Portland: Mr. Zahler requested that that land at East Bethany be designated as urban reserve. He explained that his family had owned the land for over 120 years and it had never produced sufficient farm stocks to

support a family. He explained that the characteristics of the land made it much better suited for urban reserves. He asked that the Council reconsider a rural designation. (Mr. Zahler also provided written testimony; please see the March 16, 2017 meeting packet.)

Bob Burnham, City of Portland: Mr. Burnham shared a map of the land surrounding his property in the Bethany area. He demonstrated how close the property was to downtown Portland and urged the Metro Council to designate the area as urban reserve. He noted infrastructure opportunities and upcoming developments such as a new school and asked that the Metro Council reconsider the original designation. (Mr. Burnham also provided written testimony; please see the March 16, 2017 meeting packet.)

Katherine Blumenkron, City of Portland: Ms. Blumenkron agreed with the testimony provided by Mr. Skade, Mr. Zahler, and Mr. Burnham. She asked the Metro Council to designate their lands as urban reserve. She noted that other similar lands nearby such as the North Bethany area had already been designated as urban reserve and emphasized that the land was better suited for urban reserve as it could not be farmed. (Ms. Blumenkron also provided written testimony; please see the March 16, 2017 meeting packet.)

Dave Adams, City of West Linn: Mr. Adams, Stafford Hamlet Board Vice-Chair, testified in support of designating the Boylen Road area as urban reserve and leaving the rest of Stafford undesignated. He noted that the rest of the area was not a strong candidate for urban reserve due to governance concerns, topographical natural features, and limited opportunities for the creation of walkable

communities. He shared a petition in support of this conclusion and asked that the Metro Council reconsider its current designations. (Mr. Adams also provided written testimony; please see the March 16, 2017 meeting packet.)

Jeff Condit, City of Portland: Mr. Condit, representing the Cities of West Linn and Tualatin, testified against the proposed designation of the four Stafford urban reserve areas. He explained that the cities felt the areas did not meet the criteria as outlined in state law. He noted that the cities of Tualatin, West Linn, and Lake Oswego were working together to develop a proposal to submit to the Metro Council and Clackamas County to address the development issues in the Stafford area. (Mr. Condit also provided written testimony; please see the March 16, 2017 meeting packet.)

Carol Chesarek, City of Portland: Ms. Chesarek, on behalf of the Forest Park Neighborhood Association, expressed support for the staff report and the draft findings. She explained that the association felt the rural designation for the Bethany area in Multnomah County was necessary in order to protect its natural features. She noted that it would be difficult to provide adequate services, governance, and access to the area and expressed support for the current proposed designation.

Council President Hughes gaveled out of the public hearing. He noted that second read, Council consideration, and vote on Ordinance No. 17-1397 would take place on Thursday, April 13.

Mr. Alfred noted that the public record would close at 5:00 p.m. on March 23.

6. Chief Operating Officer Communication

Ms. Martha Bennett provided an update on the following events or items: the upcoming recruitment for the new Parks and Nature Director, a Metro Regional Snapshot Speakers Series event focused on brownfield renewal, and the next Wildlife Talks event at the Oregon Zoo Education Center.

7. Councilor Communication

Councilors provided updates on the following meetings or events: the Joint Policy Advisory Committee on Transportation (JPACT), community planning organization (CPO) outreach, the Division Transit Project Community Advisory Committee, and a Metro Regional Snapshot Speaker Series event focused on equitable development.

8. Adjourn

There being no further business, Council President Hughes adjourned the Metro Council meeting at 4:17 p.m. The Metro Council will convene the next regular council meeting on March 23 at 2:00 p.m. at the Metro Regional Center in the council chamber.

Respectfully submitted,



Nellie Papsdorf, Legislative and Engagement Coordinator

ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF MARCH 16, 2017

ITEM	DOCUMENT TYPE	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT No.
4.3	PowerPoint	03/16/17	Oregon Zoo Bond Implementation Plan	031617c-01
5.2	Letter	03/16/17	Blumenkron letter and materials to Council	031617c-02
5.2	Letter	03/16/17	Zahler letter and materials to Council	031617c-03
5.2	Letter	03/16/17	Burnham letter to Council	031617c-04
5.2	Handout	03/16/17	Clackamas County Urban and Rural Reserves Project	031617c-05
5.2	Letter	03/16/17	Condit letter to Council	031617c-06
5.2	Letter	03/16/17	Powell letter to Council	031617c-07
5.2	Letter	03/16/17	Skade letter and materials to Council	031617c-08
5.2	Maps	03/16/17	Burnham Exhibits 1-6	031617c-09
5.2	Letter	03/16/17	Stafford Hamlet Board letter to Council	031617c-10
5.2	Letter	03/16/17	Tripp letter to Council	031617c-11
5.2	Letter	03/16/17	Grove letter to Council	031617c-12
5.2	Letter	03/16/17	Koss letter to Council	031617c-13
5.2	Packet 1	03/16/17	Perkinscoie Packet: Letter and materials to Council	031617c-14
5.2	Packet 2	03/16/17	Perkinscoie Packet: Letter and materials to Council	031617c-15
5.2	Handout	03/16/17	Staff Report by Roger Alfred	031617c-16