



**METRO POLICY ADVISORY COMMITTEE (MPAC)**

Meeting Minutes

July 12, 2017

Metro Regional Center, Council Chamber

**MEMBERS PRESENT**

Sam Chase  
Carlotta Collette  
Denny Doyle (*1<sup>st</sup> Vice Chair*)  
Mark Gamba (*Chair*)  
Jeff Gudman  
Kathryn Harrington  
Gordon Hovies  
Larry Morgan  
Luis Nava  
Nathan Phelan  
Craig Prosser  
Martha Schrader

**AFFILIATION**

Metro Council  
Metro Council  
City of Beaverton, Second Largest City in Washington County  
City of Milwaukie, Other Cities in Clackamas County  
City of Lake Oswego, Largest City in Clackamas County  
Metro Council  
Tualatin Valley Fire and Rescue, Special Districts in Washington County  
City of Troutdale, Other Cities in Multnomah County  
Citizen of Washington County  
Peninsula Drainage District #1, Special Districts in Multnomah County  
TriMet  
Clackamas County

**ALTERNATES PRESENT**

John Griffiths  
Carrie MacLaren  
Anthony Martin

**AFFILIATION**

Tualatin Valley Fire and Rescue, Special Districts in Washington County  
Oregon Department of Land Conservation and Development  
City of Hillsboro, Largest City in Washington County

**MEMBERS EXCUSED**

Betty Dominguez

**AFFILIATION**

Citizen of Clackamas County

**OTHERS PRESENT:** Colin Rowan, Adam Barber, Fengyan Zhen, Chris Deffibach, Jennifer Donnelly

**STAFF:** Ernest Hayes, Roger Alfred, Nellie Papsdorf, Miranda Mishan, Megan Gibb, Emily Lieb, Elissa Gertler, Kim Ellis, Jamie Snook, Randy Tucker

**1. CALL TO ORDER, SELF INTRODUCTIONS, CHAIR COMMUNICATIONS**

MPAC Chair Mark Gamba called the meeting to order at 5:04pm. Chair Gamba proceeded to have attendees introduce themselves.

**2. CITIZEN COMMUNICATIONS**

There was none.

**3. COUNCIL UPDATE**

- Councilor Carlotta Collette announced that Metro has been hiring new department heads including the Oregon Convention Center, Diversity Equity and Inclusion, and Parks and Nature.
- Councilor Collette discussed the Gabbert Butte Master Plan which is in the works with the City of Gresham. Councilor Collette added that the master plan will guide public access to the area, and community engagement for the plan begins July 19<sup>th</sup>.
- Councilor Collette handed out invitation cards to the annual GLEAN Arts Program, in which five regional artists are commissioned to collect recycled goods from a Metro Transfer Station and create art, which will be on display at the Bison Building.

#### **4. MPAC MEMBER COMMUNICATION**

There was none.

#### **5. CONSENT AGENDA**

- **CONSIDERATION OF JUNE 28, 2017 MINUTES**
- Councilor Jeff Gudman moved and Mayor Denny Doyle seconded to approve the consent agenda. The motion passes unanimously.

#### **6. INFORMATION/DISCUSSION ITEMS**

##### **6.1 Equitable Housing Grants Update**

Chair Gamba explained that this item was meant to build upon previous conversations about Metro's Equitable Housing Initiative which is focused on ensuring that more people in our region can find a home that meets their needs and income levels. He explained that last fall Metro Council awarded \$575,000 in funding to seven local planning projects focused on eliminating barriers to equitable housing development. Chair Gamba added that most of the funded projects were in the process of selecting consultants. He noted of the priorities for the program was to develop strategies for sharing best practices and lessons learned generated through the local projects. He introduced Ms. Emily Lieb, Metro's Senior Development Project Manager.

*Key elements of the presentation included:*

Ms. Lieb began by outlining the scope of each of the seven projects. She recounted the \$100,000 grant for the City of Beaverton for an anti-displacement strategy focused on finding ways to identify and preserve naturally occurring affordable housing. She added that there was a significant need for best practices around this issue and that the information gleaned from this project will be important.

Ms. Lieb introduced the second project, \$65,000 for the City of Milwaukie to conduct a cottage cluster feasibility analysis. She explained that they'll be looking at the potential of cottage clusters to meet the needs of affordable housing by examining four potential sites. Ms. Lieb added that this project covers missing middle housing.

Ms. Lieb discussed the third grant, \$100,000 to Oregon City to do a code and permitting analysis and generating some educational materials to support missing middle housing. She recounted the

fourth grant, which provided funding for Tigard and Portland to create an equitable housing strategy for the Southwest Corridor. Ms. Lieb added that they're having stakeholder advisory meetings, and will be doing outreach with community organizations. She noted that their grant involved a \$45,000 sub grant to Community Alliance of Tenants who will be doing outreach work in naturally occurring affordable housing along the corridor.

Ms. Lieb shared the scope for the fifth grant, received by the City of Tigard to look at specific sites in the Southwest Corridor and doing feasibility work to ensure there's no loss of affordable housing because of the transit project being done there. She added that the sixth grant project was for Washington County to look at barriers and solutions to equitable housing. Ms. Lieb noted it was a combination of site specific work, pre-development, and looking at city wide policy and code changes that were informed by analysis of barriers on those specific sites.

Ms. Lieb announced the seventh and final project, a grant to the City of Wilsonville for \$62,500 to develop an equitable housing strategic plan and identifying six different policy and funding strategies to implement. She added that some of the work will be looking at affordable housing gaps including commuters to the city.

Ms. Lieb emphasized that she wanted feedback on how MPAC would like to be kept updated on the projects. She added that there will be a quarterly roundtable of project managers which should help facilitate knowledge sharing on the staff level.

*Member discussion included:*

- Councilor Collette suggested that MPAC members could be invited to the roundtables. Ms. Lieb explained that she was not sure they would be interesting for MPAC members, and while they're not closed roundtables it might not be productive because they will likely be more staff focused.
- Councilor Harrington conveyed that it might be useful to have short presentations to MPAC once projects are complete. Ms. Elissa Gertler asked if Councilor Harrington was requesting presentations on the Equitable Housing Grants or the concept plans. Councilor Harrington explained that the concept plans are already coming to MPAC but that five of the projects will be completed by July 2018 and there may be an opportunity to have them come in and give a brief presentation once they're completed.
- Councilor Harrington asked about the relation of the Southwest Corridor Equitable Housing Grant with the Southwest Corridor grant from the FTA. Ms. Lieb explained that the grant from the FTA was \$895,000 grant to do equitable development programming in the Southwest Corridor around the same time as the Equitable Housing Grant. She added that the projects are coordinating and sharing an engagement process and an advisory committee. Ms. Gertler highlighted that the Portland/Tigard grant was very focused on allowing local governments to work with their communities while the Metro grant was focused on pulling together regional partner son a larger scale to inform regional affordable housing.
- Mr. Craig Prosser expressed TriMet's appreciation for the funding of the Southwest Corridor grant, and emphasized that the Southwest Corridor project was seen as a way to help Tigard grow in the way that Tigard wanted to grow.
- Councilor Sam Chase asked if there was any update on the latest round of LOI's and equitable housing strategies, and for a reminder on the timeline. Ms. Gertler responded saying that the screening

## 6.2 Regional Transit Strategy

Chair Gamba introduced the Regional Transit Strategy and explained that the presentation focused specifically on the Regional Transit Vision. He discussed the RTP process, and noted that part of the 2018 RTP update process was to update the Regional Transit Vision, meaning identifying High Capacity Transit priority areas and working with transit providers and regional partners to identify strategies and develop implementation plans to make transit more frequent, convenient, accessible and affordable. Chair Gamba introduced Jamie Snook, Metro's Principal Transportation Planner.

*Key elements of the presentation included:*

Ms. Snook explained that the purpose of her presentation was to get feedback on updating the transit policy framework to include the new vision statement which was to make transit frequent, convenient, accessible and affordable for everyone.

Ms. Snook highlighted the collaborative efforts around the Regional Transit Strategy and the goal of building on those efforts to move toward implementation. She recounted the members of the Regional Transit Work Group, explaining each group's role in the process. Ms. Snook added that the high capacity transit plan was being updated and planning for that was underway. She explained that this would be combined with the Regional Transit Strategy Vision to create one compelling vision for transit strategy.

Ms. Snook discussed the details of the RTS Vision statement. She explained that making transit more convenient meant making transit a competitive option in comparison with a car, and discussed the planned steps to achieving this goal. Ms. Snook spoke to the idea of accessibility, and the goal of making it safe to get to and from transit, as well as transit getting people where they want to go, both of which were tied in to accessibility. She explained how these goals would be met. Ms. Snook recalled the low-income fair initiative for public transit which related to the affordability element of the vision, as well as expanding the student pass and hot pass programs.

Ms. Snook shared with members the transit spectrum used to coordinate efforts and investments in different areas of transit to ensure that needs of transit users were met. She reemphasized the overall goals of the transit vision and discussed briefly some of the enhancement plans aimed at achieving these goals.

Ms. Snook conveyed some of the ideas that came out of the transit work group, then provided a comprehensive map which showed these ideas and the work that needed to be done moving forward.

Ms. Snook began discussion on the System Expansion Policy. She explained that the idea behind the policy is that businesses could help decide which projects would move forward. Ms. Snook added that this only applied to projects seeking FTA or federal investment funding. She noted that the goal is to simplify the System Expansion Policy and the process for evaluating projects.

*Member discussion included:*

- Councilor Jeff Gudman suggested that putting capital dollars toward dedicated bus lines might be the most useful choice.
- Ms. Gretchen Buehner asked if there was an estimate of how far people should walk to get to a transit station. Ms. Snook explained that the national goal is a half mile for a dedicated guideway such as light rail and a third of a mile for bus rapid transit and a quarter of a mile for a local or regional bus. Ms. Buehner remarked that this was a problem for people living on the west side. She added that adding a bus line to help people access transit could be a good use of funding.
- Chair Gamba asked if the work group was considering partnerships with localities to work on first mile and last mile transit options. Ms. Snook acknowledged the importance of this issue and emphasized that fixing the issue was a part of the RTS vision.
- Mr. Craig Prosser added that TriMet looked at efficiency in terms of first and last mile transit improvements, and suggested that pedestrian improvements could also be useful in order to make it easier for people to walk to and from transit stations. Ms. Snook shared concern over this issue and recounted some of the work that had been done to assess pedestrian access in the region. She noted that TriMet had done some work in this area and Metro was looking at where there are access to transit deficiencies and there was emphasis on fixing these deficiencies.
- Ms. Carrie MacLaren raised concerns about access to jobs and the potential for rapid transit to provide better access to jobs for low income people. She asked what kind of equity lens Metro is pacing over the Regional Transit Strategy. Ms. Snook conveyed that this is a common concern from the equity side. She added that Metro was looking at where there were deficiencies and where there are benefits, and making sure that transit investments are helping.
- Councilor Larry Morgan inquired about where the lack of transit access was most frequent. Ms. Snook conveyed that the analysis had not yet been done. Random Guy explained that as TriMet developed system plans, they noted the efficiency and availability of service, and had found that there are definitely gaps in the service. He explained that it was difficult to get full coverage, but they had been looking at filling these gaps with an equity lens, especially in terms of access to jobs.
- Chair Gamba asked Random Guy if TriMet had done research around the extent to which improving sidewalks and first and last mile service would actually increase ridership. Random Guy explained that there was not a huge amount of data on travel behavior. He added that the data they had showed that people were willing to walk if walking was a possibility. Mr. Guy remarked that the challenge was agreeing on which solution to invest in.
- Councilor Anthony Martin shared that last mile transit should be high priority, and that finding funding for TriMet's plans was very significant.
- Councilor Harrington raised concerns that MPAC was not adequately differentiating between individuals who are transit dependent and those who choose to ride transit. She emphasized the importance of showing where people in the region are most transit dependent, and suggested that demanding more from TriMet might not always be the best option.
- Councilor Chase recounted the push for low-income fares at the state legislature, and offered thanks to those who participated.
- Councilor Gudman reiterated Councilor Harrington's comments regarding full buses.
- Mayor Doyle asked if there was a place in the plan for systems like Grove Link. Ms. Snook confirmed that there was.

### **6.3 Legislative Update**

Chair Gamba introduced Randy Tucker, Policy Advisor at Metro, to give an informational update on the most recent legislative session.

*Key elements of the presentation included:*

Mr. Tucker explained that some of the state legislature actions remain ambiguous since the session very recently ended.

Mr. Tucker began by discussing Urban Growth Management. He explained that the bill authorized a mid-cycle urban growth boundary expansion upon the request of a city that had a development and finance plan to provide supporting infrastructure. Mr. Tucker recalled things that did not pass in the sphere of land-use, including an effort to change urban and rural reserves and a bill that outlined that in certain circumstances communities would not vote on annexations.

Mr. Tucker outlined the transportation package which passed. He noted that the Rose Quarter project, the 217 project were funded but that the I-205 project was not funded. Mr. Tucker added that there was a call for value pricing for I-205 and I-5 from the Washington border to the area where the two highways meet. He discussed the new payroll tax which would provide \$30-40 million and the allocation of the money, some of which will be dedicated to the low income fare program.

Mr. Tucker explained the privilege tax on the sale of vehicles which provided rebates for electric vehicles as well as permanent funding for Connect Oregon. He added that some money from the gas tax was allocated to Safe Routes to School. Mr. Tucker elaborated on other nuances of the allocation of tax money, including the bike tax. He acknowledged the passage of legislation to authorize land use final order, a consolidated land use project for the Southwest Corridor.

Mr. Tucker moved to a discussion of affordable housing. He noted that rent control authority for local governments did not pass, but a bill providing affordable housing supply and creating a shorter timeline for affordable housing projects did pass.

Mr. Tucker spoke to a technical bill that passed which will make the Industrial Sight Readiness Program feasible, and authorizes the state to reimburse local governments for expenditures made toward bringing industrial sights online. He shared that there was controversy over an ambitious diesel bill, and it passed after being edited extensively. Mr. Tucker added that there was no advancement on the governor's Cleaner Air Oregon program.

Mr. Tucker remarked that the Recreational Immunity statute was fixed, effecting the viability of many parks and recreational areas. He spoke to the coalition that came together to fix the statute.

*Member discussion included:*

- Chair Gamba added that the statute fix was only partially successful, and that cities were protected but private land owners were not.
- Mr. Prosser emphasized that the transit funding would not be seen until January 2019. Chair Gamba asked if that meant that TriMet would be pushing back the low-income fare initiative. Mr. Prosser said it will be a challenge.

- Mr. Prosser emphasized the significance of H.B. 2777 which gave TriMet the ability to set up an administrative process for adjudicating transit fare evasions, meaning that they will no longer go to court, allowing more flexibility in adjusting the fines. He added that this allows for community service as a way to deal with fare evasion.

#### **6.4 Regional Waste Plan Values and Guiding Principles**

Chair Gamba introduced this item, the purpose of which was to present the draft values and guiding principles for the 2030 Regional Waste Plan. He explained that the Regional Waste Plan was a long range plan that provides direction for the solid waste system and for reducing the environmental impacts associated with the goods consumed in the region. Chair Gamba added that the development of Values was the first part of the first phase of plan development. He introduced Marta McGuire and Matt Korot from Metro's Property and Environmental Services Department.

*Key elements of the presentation included:*

Mr. Korot began the presentation, and explained that the plan was a functional plan developed every ten years. He added that they planned to consult with MPAC during each phase of the development.

Mr. Korot explained that the plan provided policy direction for recycling and solid waste system as well as setting goals for Metro, local governments and the private sector. He added that the plan provided a regional framework for the collection, services and education programs provided by local governments.

Ms. McGuire recounted the five phases of the plan, and noted the application of an equity lens throughout each phase. She highlighted the iterative nature of the plan, and emphasized that each phase informs the next.

Ms. McGuire discussed the first phase, the values phase. She described the values as essential concepts that served as a basis for the plans strategies and actions. Ms. McGuire recalled the steps in developing the values, including input given by the equity work group.

Ms. McGuire discussed the values and sub values in the first phase. She explained the input and ideas that went in to the development of the values and sub values from both community discussions and work groups.

Ms. McGuire called for questions on the values section of the presentation.

*Member discussion included:*

- Mr. Prosser asked about building a waste disposal system that reduces environmental impact, and suggested that it could be a part of the value. Ms. McGuire conveyed that this was an important part of the plan.
- Councilor Martin suggested adding a value regarding infrastructure and discussing regional and "locational" equity in the values.
- Chair Gamba proposed incorporating discussion regarding recycling opportunities for products that the region did not recycle.

- Ms. Buehner remarked that yard debris service for apartment complexes would be useful.
- Councilor Martin recommended emphasizing long term viability as an important aspect of the regional waste plan in the region.

Ms. McGuire discussed the guiding principles of the regional waste plan. She explained that the guiding principles were intended to be the racial elements that tie all of the values together. Ms. McGuire recalled the process through which the principles were developed. She listed the principles and briefly discussed the significance and relevance of each.

*Member discussion included:*

- Ms. Gertler mentioned that the RWP Values were a great learning opportunity for other departments. Ms. McGuire added that this was the first time using an equity lens on a waste plan and that it had been an important learning experience.
- Chair Gamba asked Ms. McGuire to elaborate on the first guiding principle. Ms. McGuire explained that the first principle took a look at the historical aspects of the waste system and the impacts on marginalized communities. She added that there was a restoration element to this guiding principle, as well as taking into account traditional knowledge when discussing natural resources.
- Mr. Korot noted that these principles would need to be kept in consideration when deciding on strategies.
- Mr. Luis Nava explained that Citizens of Washington County were planning on doing research into facilities from a wide variety of perspectives, including introductions from Metro about waste and recycling. He asked if Ms. McGuire would be available to help.

## **ADJOURN**

MPAC Chair Mark Gamba adjourned the meeting at 6:41 p.m.

Respectfully Submitted,



Miranda Mishan  
Recording Secretary



**ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF JULY 12, 2017**

| <b>ITEM</b> | <b>DOCUMENT TYPE</b> | <b>DOC DATE</b> | <b>DOCUMENT DESCRIPTION</b>                       | <b>DOCUMENT NO.</b> |
|-------------|----------------------|-----------------|---|---------------------|
| <b>3.0</b>  | Handout              | 7/12/17         | July Hotsheet                                     | 071217m-01          |
| <b>6.3</b>  | PowerPoint           | 7/12/17         | Regional Transit Strategy Presentation            | 071217m-02          |
| <b>6.4</b>  | PowerPoint           | 7/12/17         | 2030 Regional Waste Plan Development Presentation | 071217m-03          |