



Metro
600 NE Grand Ave.
Portland, OR 97232-2736

Metro Policy Advisory Committee (MPAC)

agenda

Wednesday, January 24, 2018

5:00 PM

Metro Regional Center, Council chamber

1. **Call To Order, Introductions, Chair Communications (5:00 PM)**
 2. **Citizen Communications (5:05 PM)**
 3. **Council Update (5:10 PM)**
 4. **MPAC Member Communication (5:15 PM)**
 5. **Consent Agenda (5:20 PM)**
 - 5.1 Consideration of January 10, 2018 Minutes [18-4958](#)
Attachments: [January 10, 2018 Minutes](#)
 6. **Information/Discussion Items**
 - 6.1 Constitutional Amendment: Housing (5:20 PM) [COM](#)
[18-0091](#)

Presenter(s): Randy Tucker, Metro
Alison Macintosh, Oregon Housing Alliance

Attachments: [MPAC Worksheet](#)
 - 6.2 Housing Trends Around the Region: City of Tigard (5:50 PM) [COM](#)
[18-0090](#)

Presenter(s): Kenny Asher, City of Tigard
Schuyler Warren, City of Tigard

Attachments: [MPAC Worksheet](#)
 - 6.3 Update on Technical Evaluation, Schedule and Engagement for Finalizing the 2018 RTP (6:20 PM) [COM](#)
[18-0088](#)

Presenter(s): Kim Ellis, Metro
Clifford Higgins, Metro

Attachments: [MPAC Worksheet](#)
[Memo: 2018 RTP Investment Strategy Development and Refinement](#)
[2018 RTP Update Council and Regional Advisory Committees Briefing](#)
[2018 RTP Public Comment Period](#)
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7. Adjourn (7:00 PM)

Upcoming MPAC Meetings:

- *Wednesday, February 14, 2018*
- *Wednesday, February 28, 2018*
- *Wednesday, March 14, 2018*

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2018 MPAC Work Program

as of 1/17/18

*Items in italics are tentative; **bold** denotes required items*

<p><u>Wednesday, January 24, 2018</u></p> <ul style="list-style-type: none"> • Constitutional Amendment: Housing – Information/Discussion (TBD, Metro; 30 min) • Housing Trends Around the Region: City of Tigard – Information/Discussion (Kenny Asher, City of Tigard; 30 min) • Update on Technical Evaluation, Schedule and Engagement for Finalizing the 2018 RTP – Information/Discussion (Ellis, Metro; 40 min) 	<p><u>Wednesday, February 14, 2018</u></p> <ul style="list-style-type: none"> • Age Friendly Housing and Visitability (Alan De La Torre, PSU: 30 min) • Regional Housing Measure (Randy Tucker/Jes Larson, Metro; 30 min) • Constitutional Amendment: Housing – Recommendation (TBD, Metro; 15 min) • RTP Evaluation Findings Discussion Guide and Update on Regional Leadership Forum #4 (Ellis; 30 min)
<p><u>Wednesday, February 28, 2018</u></p> <ul style="list-style-type: none"> • Draft RTX Policies – Information/Discussion (Eliot Rose, Metro; 40 min) • <i>Employment Trends Around the Region – Information/Discussion (2 city representatives TBD; 60 min)</i> <p><u>March 2:</u> RTP Regional Leadership Forum #4, OCC (Finalizing Our Shared Plan for the Region)</p>	<p><u>Wednesday, March 14, 2018</u></p> <ul style="list-style-type: none"> • Regional Leadership Forum #4 Takeaways and RTP Investment Priorities – Endorsement Requested (Ellis; 60 min) • Draft Safety Strategy – Information/Discussion (Lake McTighe, Metro; 40 min)
<p><u>Wednesday, March 28, 2018</u></p>	<p><u>Wednesday, April 11, 2018</u></p> <ul style="list-style-type: none"> • Regional Housing Measure: Possible Scenarios – Information/Discussion (TBD; 30 min) • Trends Behind the Regional Population Forecast: Migration and Demographic Change – Information/Discussion (TBD; 60 min)

<p><u>Wednesday, April 25, 2018</u></p> <ul style="list-style-type: none"> • Draft Freight Strategy – Information/Discussion (Tim Collins, Metro; 20 min) • Employment Trends: Changes in How and Where People Work – Information/Discussion (panel TBD; 60 min) 	<p><u>Wednesday, May 9, 2018</u></p> <ul style="list-style-type: none"> • Food Scraps Policy Update – Information/Discussion (Jennifer Erickson, Metro; 20 min) • Regional Transit Strategy – Information/Discussion (Jamie Snook, Metro; 45 min) • Draft RTX Policies and Strategies – Information/Discussion (Eliot Rose, Metro; 40 min)
<p><u>Wednesday, May 23, 2018</u></p> <ul style="list-style-type: none"> • Regional Housing Measure: Draft Measure and Programs – Information/Discussion (TBD; 60 min) • Draft RTP (Focus on Policies and Implementation)– Information/Discussion (Ellis; 45 min) 	<p><u>Wednesday, June 13, 2018</u></p> <ul style="list-style-type: none"> • City Proposals for UGB Expansions – Information/Discussion (Representatives from 2-3 Cities; 90 min) • Regional Housing Measure Ballot Discussion – Recommendation (TBD: 20 min)
<p><u>Wednesday, June 27, 2018</u></p> <ul style="list-style-type: none"> • City Proposals for UGB Expansions – Information/Discussion (Representatives from 2-3 Cities; 90 min) 	<p><u>Wednesday, July 11, 2018</u></p> <ul style="list-style-type: none"> • Overview of Draft 2018 Urban Growth Report – Information/Discussion (Ted Reid, Metro; 45 min)
<p><u>Wednesday, July 25, 2018</u></p> <ul style="list-style-type: none"> • Merits of City Proposals for UGB Expansions – Information/Discussion (TBD; 60 min) 	<p><u>Wednesday, September 12, 2018</u></p> <ul style="list-style-type: none"> • Metro Chief Operating Officer Recommendation on 2018 Urban Growth Management Decision – Information/Discussion (Martha Bennett, Metro; 60 min) • MPAC Recommendation to Metro Council on Urban Growth Management Decision – Recommendation to the Metro Council (Ted Reid, Metro; 30 min)
<p><u>Wednesday, September 26, 2018</u></p> <ul style="list-style-type: none"> • Introduce and Discuss MTAC Recommendation on 2018 RTP and Strategies for Freight, Transit, and Safety (Ellis; 90 min) 	<p><u>Wednesday, October 10, 2018</u></p> <ul style="list-style-type: none"> • MPAC Recommendation to Metro Council on Adoption of 2018 RTP and Strategies for Freight, Transit, and Safety (Ellis; 60 min)



METRO POLICY ADVISORY COMMITTEE (MPAC)

Meeting Minutes

January 10, 2018

Metro Regional Center, Council Chamber

MEMBERS PRESENT

Emerald Bogue
Steve Callaway
Sam Chase
Denny Doyle (*Chair*)
Amanda Fritz
Mark Gamba
Jeff Gudman
Kathryn Harrington
Gordon Hovies
Larry Morgan
Luis Nava
Peter Truax

AFFILIATION

Port of Portland
City of Hillsboro, Largest City in Washington County
Metro Council
City of Beaverton, Second Largest City in Washington County
City of Portland
City of Milwaukie, Other Cities in Clackamas County
City of Lake Oswego, Largest City in Clackamas County
Metro Council
Tualatin Fire and Rescue, Special Districts in Washington County
City of Troutdale, Other Cities in Multnomah County
Citizens of Washington County
City of Forest Grove, Other Cities in Washington County

ALTERNATES PRESENT

Jennifer Donnelly
John Griffiths

Linda Simmons

AFFILIATION

Oregon Department of Land Conservation and Development
Tualatin Hills Park & Recreation District, Special Districts in Washington County
TriMet

MEMBERS EXCUSED

Betty Dominguez
Jerry Hinton

AFFILIATION

Citizens of Clackamas County
City of Gresham, Second Largest City in Multnomah County

OTHERS PRESENT: Adam Barber, Taylor Steenblock, Tina Osterink, Richard Swift, Chad Eiken, Pam Phan

STAFF: Ernest Hayes, Roger Gonzalez, Jes Larson, Megan Gibb, Nellie Papsdorf, Elissa Gertler, Alison Kean, Tyler Frisbee, Miranda Mishan, Dana Lucero, Matt Korot, Marta McGuire, Ramona Perrault

1. CALL TO ORDER, SELF INTRODUCTIONS, CHAIR COMMUNICATIONS

MPAC Chair Denny Doyle called the meeting to order at 5:02 PM.

2. CITIZEN COMMUNICATIONS

There were none.

3. COUNCIL UPDATE

Councilor Kathryn Harrington recognized Mayor Mark Gamba for serving as MPAC chair in 2017, and the committee presented Mayor Gamba with a certificate in commemoration of his service.

Councilor Harrington highlighted the busy year ahead of the committee, noting that the UGB expansion process was underway. She explained that they asked cities interested in expansion to submit letters of interest with a high level overview of the expansions, and that they had seen requests from five cities in two different counties.

Councilor Harrington shared that a potential regional affordable housing measure had been recommended to staff by the council. She explained that they were hoping to address unmet housing need in the region and that they were in the early stages of developing a measure that the voters could see in November.

Councilor Chase explained that there was a technical issue with creating a new bond because of constitutional restrictions on how local governments use bond money. He added that these restrictions kept local governments from being as flexible as they would like.

Councilor Jeff Gudman asked if next meeting they could have information about why the aforementioned limitation was invoked.

Commissioner Amanda Fritz raised concerns about moving forward with a housing bond because property taxes disproportionately affected disadvantaged communities. She suggested addressing that issue before rushing into another tax increase.

Mr. John Griffiths asked where they could find more information about how a housing bond would be set up.

Ms. Elissa Gertler explained that they were moving quickly but trying not to rush into things. She added that inequitable property taxes were a significant concern.

Councilor Chase clarified that the current issue was jurisdictions flexibility with bond money. Councilor Harrington asked if a potential letter of support would support a constitutional amendment. Councilor Chase explained that it would but not about taxing, just about how tax money could be used.

Commissioner Fritz reiterated the need to address problems created by Measure 5. She emphasized that if the system were fair there wouldn't be a problem, and while a housing bond might be necessary, she was concerned that the cause of the issue was being avoided when Metro was uniquely qualified to help address it.

Ms. Emerald Bogue shared that the Port of Portland recently had a presentation about Terminal 6 and air quality. She noted that there was nothing significant to report, and that

Terminal 6 would be mixed use, as expected. Ms. Bogue added that she would be happy to share more eat another time.

4. MPAC MEMBER COMMUNICATION

Mayor Pete Truax responded to the Chehalem Ridge update and added that the area was going to be a great place for tourism and research around environmental change.

Mr. Craig Prosser reminded MPAC that Mr. Neil McFarlane was retiring this year and the TriMet board was rewriting his position description and would start recruitment soon.

5. CONSENT AGENDA

MOTION: Councilor Gudman moved and Commissioner Fritz seconded to approve the consent agenda.

ACTION: With all in favor, the motion passed unanimously.

6. INFORMATION/DISCUSSION ITEMS

6.1 Community Placemaking Grant Program Update

Chair Doyle explained that Metro was currently accepting grant applications for the second round of Community Placemaking Grants. He shared that the grants supported creative, community-driven projects that advanced racial equity and directly addressed community challenges or opportunities. Chair Doyle added that cities, in partnership with community groups can apply and that they hoped MPAC members would help spread the word.

Chair Doyle introduced Dana Lucero, from Metro's Planning and Development department.

Key elements of the presentation included:

Ms. Lucero explained that community placemaking was a verb that described an innovative way to do urban planning. She conveyed that it gave people to ability to play a role in the place that they live, and foster a connection to a place. Ms. Lucero highlighted that placemaking allowed communities to grow stronger as a result of this involvement in planning.

Ms. Lucero shared that art and creativity played an essential role in community placemaking, and it was about community members defining a solution to a problem themselves. She noted that the program was equity based and focused on benefitting communities of color and other historically marginalized communities. Ms. Lucero added that thinking about planning in this way was aligned with Metro's values.

Ms. Lucero expressed that they had lowered the barriers to accessibility to the program and simplified the application. She explained that the application used more friendly language, and that funding would be provided upfront. Ms. Lucero spoke to the need to provide

funding for groups that otherwise wouldn't be able to do these projects, even on a reimbursement basis.

Ms. Lucero discussed the 2017 pilot cycle and highlighted some of the funded projects. She provided updates regarding the 2018 grant cycle, and explained that this time they had more money, a shorter application, revised evaluation criteria, and that the SW Corridor was a specific target area for grants in addition to the region-wide grants.

Ms. Lucero spoke to eligibility requirements, and emphasized that public agencies can apply, but that they were looking for an authentic partnership with community groups. She highlighted the SW Corridor target area and explained that this was planned to align with other SW Corridor work at Metro.

Member discussion included:

- Ms. Linda Simmons mentioned TriMet's appreciation that the program was targeting the SW Corridor.
- Commissioner Fritz asked about the kinds of outreach that had been done to underrepresented groups to let them know about this program. Ms. Lucero explained that they had sent out a number of emails to lists compiled by DEI, and that she had had face-to-face conversations with community leaders. She added that they had done social media outreach and specific outreach to native communities. Commissioner Fritz clarified that emails had gone out via the neighborhood network.
- Councilor Larry Morgan asked if the applications come in English only. Ms. Lucero explained that at the moment, yes and Councilor Morgan asked if there was intent to expand. Ms. Lucero explained that they wanted to be responsive to groups who couldn't complete the application in English, but there wasn't enough staff at the moment. Chair Doyle mentioned that most jurisdictions had staff members that were capable of translating. Commissioner Fritz suggested contacting the Office of Neighborhood Involvement at the City of Portland, because they accepted applications in any language and translated them in office.

6.2 2030 Regional Waste Plan Vision and Goals

Chair Doyle explained that this item was to present the draft vision and goals for the 2030 Regional Waste Plan. He shared that the Regional Waste Plan was a long range plan that provided direction for the garbage and recycling system and for reducing the environmental impacts associate with the goods consumed in the region.

Chair Doyle noted that the development of the vision and goals as part of the second phase of plan development. He introduced Ms. Marta McGuire and Mr. Matt Korot from Metro's Property and Environmental Services Department.

Key elements of the presentation included:

Mr. Korot explained that the 2030 Regional Waste Plan would be a successor to the current plan. He shared that the new plan would provide a blueprint for how the region managed

the waste system. Mr. Korot explained that there were two types of systems at play, the solid waste system and the larger life cycle system. He expressed concern about the environmental impacts of the lifecycle, and noted that the blueprint of provided by the 2030 Plan would establish policy direction, outline role sand fulfill state and federal requirements.

Mr. Korot provided a recap of the phases of the plan, and highlighted the steps in the timeline. He explained that they were currently in phase two of the plan, and that equity was informing their work throughout the plan.

Ms. McGuire explained that they had wanted to bring in community members to be with them from start to finish in the process to help them understand how to incorporate equity. She discussed the process of developing the equity taskforce and how they brought equity to the forefront of the discussion. Ms. McGuire highlighted some of these outcomes from phase 1, and explained that they incorporated a set of equity principles per the recommendations of community leaders. She listed the equity principles and explained the focus

Ms. McGuire remarked that they were asking for input on the draft vision and goals that build on the equity elements. She explained the process of coming to the vision and goals, and noted that the goals were written to accommodate a range of actions, and in the next phase specific actions would be discussed.

Ms. McGuire highlighted next steps for the plan and some important upcoming dates. She asked MPAC members to pair off to discuss the goal areas.

MPAC members split into groups to discuss then reported out about their small group discussions.

Member discussion included:

- Councilor Gudman asked about the effect of China's new restrictions on waste.
- Mr. Griffith noted that they should be looking at ways to move garbage more efficiently.
- Ms. Jennifer Donnelly added that partnerships for repairing electronic items should be included.
- Mayor Mark Gamba suggested including upstream issues, including designed obsolescence and packaging issues.
- Councilor Gudman emphasized the importance of mitigating the impacts of climate change.
- Mayor Steve Callaway suggested educating the general public about solid waste as well as focusing on education in schools.
- Commissioner Fritz shared that it might be helpful to share best practices with other jurisdictions.

- Mr. Luis Nava advised that educational materials be printed in multiple languages, and requested more visual education materials, especially directed towards children. He added that they would like to see leadership classes involved in the plan, and that the more work that could be done in the schools the better, given the long term nature of the plan.
- Councilor Harrington suggested targeting young adults because many were starting homes.
- Mr. Korot addressed China's new waste standards. He explained that the standards were to reduce the amount of contamination that could be in recyclables and that they also outlawed certain materials. Mr. Korot conveyed that they didn't want to be the receptacle for the world's trash and that they were closing mills and in order to reduce greenhouse gas emissions. He noted that these changes had a significant impact on the west coast, and highlighted some of the specific setbacks.
- Mayor Pete Truax expressed concern about packaging, and emphasized the need to encourage companies to use less to package their products.
- Mayor Gamba suggested that the 2030 solid waste vision was one that allowed for no dumps, and nothing to be buried in the ground by 2030.
- Mayor Callaway noted that the west side was deficient in solid waste infrastructure, and asked if improvements to that infrastructure were included in the goals. Ms. McGuire explained that access to solid waste facilities would be included in the goals.

6.3 Naturally Occurring Affordable Housing

Chair Doyle shared that this item was to respond to MPAC member's requests to share information and lessons being generate through local equitable housing efforts. He added that this item related to work underway to plan for equitable housing in the SW Corridor, and presented new research on naturally occurring affordable housing that was relevant to housing efforts across the region.

Chair Doyle introduced Ryan Curren from the Portland Bureau of Planning and Sustainability, and project manager for the SW Corridor Equitable Housing Strategy.

Key elements of the presentation included:

Mr. Curren introduced Dr. Lisa Bates from Portland State University, and Mx. Asher Freeman from the Community Alliance of Tenants. He provided context for the project and expressed the concerns that started the research.

Dr. Bates shared that the majority of low income people do not live in affordable units but rather market rate homes. She discussed the different levels of quality, and noted the project's focus on mid-rate housing. Dr. Bates explained the research processes behind the project, and noted that there's a shortage of units and that the vacancy rate is different between the NOAH market and high quality units.

Dr. Bates explained that rents continue to increase on lower quality units, and that the precariousness of rental housing was a regional problem. She described some of the defining characteristics of NOAH, and noted the overlap of high volume sales and communities of color. Dr. Bates discussed the specifics of NOAH in the SW Corridor.

Mr. Curren discussed the importance of the qualitative research process and shared how the quantitative and qualitative data complimented each other to create a narrative about NOAH. He noted that other services became a priority within the project because of the work done by the Community Alliance of Tenants.

Mx. Asher Freeman from the Community Alliance of Tenants explained that they had been spending more time with tenants on the SW Corridor and inviting conversations and meetings. They added that there was already a drastic rent increase and concern that housing would become unaffordable.

Mx. Freeman shared that the light rail expansion would mean displacement, and that the people most at risk were underrepresented communities. They explained that this was a fair housing issue, and that they were looking forward to addressing these issues to allow people to stay in their communities and enjoy the light rail improvement.

Mr. Curren emphasized the need to preserve affordable housing and create stability, and spoke to the fact that benefits will multiply once stability is created.

Member discussion included:

- Mayor Gamba suggested purchasing and protecting naturally occurring affordable housing before developing a new light rail line. Ms. Gertler emphasized that this idea was at the forefront of current planning strategies, and that thinking about housing as a long term investment plan instead of an after-the-fact strategy was necessary.
- Ms. Simmons asked about strategies for preserving affordable housing. Dr. Bates acknowledged that this was a big challenge on a national level. She noted that there were a number of tools being put together, including moving ownership of properties. Dr. Bates added that there was a possibility to create the kind of investment vehicle where the capital investors are getting return from the operation of the building.
- Mr. Curren noted that not all housing needs needed to be met by a unit. Mx. Freeman added that there had to be multiple strategies, and that preservation and tenant protection were important goals. They emphasized that as long as landlords had total control it would be challenging for people to stay in their homes and communities.
- Councilor Harrington asked if there was information on NOAH in the east side of the Metro region. Mr. Curren explained that they had a large

appendix of maps, including the eastern portion of the region, and that could be shared with MPAC.

7. ADJOURN

MPAC Chair Doyle adjourned the meeting at 6:56 PM.

Respectfully Submitted,

A handwritten signature in blue ink, appearing to read "Miranda Mishan", with a horizontal line extending to the right.

Miranda Mishan
Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF JANUARY 10, 2018

ITEM	DOCUMENT TYPE	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT No.
4.0	Memo	1/10/18	Urban Growth Management Decision: Letters of interest from cities	011018m-01
6.1	PowerPoint	1/10/18	Presentation: Community Placemaking Grant Program	011018m-02
6.1	Handout	1/10/18	Community Placemaking Grant Program	011018m-03
6.2	PowerPoint	1/10/18	Presentation: 2030 Regional Waste Plan Vision and Goals	011018m-04
6.3	PowerPoint	1/10/18	Presentation: Naturally Occurring Affordable Housing	011018m-05
6.3	Handout	1/10/18	SW Corridor Equitable Housing Strategy	011018m-06

MPAC Worksheet

Agenda Item Title Constitutional Amendment: Housing

Presenter: Randy Tucker, Metro; Alison Macintosh, Oregon Housing Alliance

Contact for this worksheet/presentation: Kate Fagerholm, Metro,
kate.fagerholm@oregonmetro.gov

Purpose/Objective

To review and discuss policy considerations of a potential Oregon constitutional amendment to increase flexibility of general obligation bonds for affordable housing.

Action Requested/Outcome

Endorse legislation in the Oregon Legislature's 2018 session that would refer the constitutional amendment to voters.

What has changed since MPAC last considered this issue/item?

Affordable housing developers often create private holding companies to take advantage of low-income housing credits that make many affordable housing developments viable. However the Oregon Constitution contains a provision effectively prohibiting a local government from using general obligation bond funds in partnership with any private entities. This has made these bonds less efficient in supporting the construction of affordable homes. Portland voters approved such a bond for affordable housing in November 2016.

Legislation is being developed in a bipartisan process that would refer a constitutional amendment to Oregon voters to address this issue and help general obligation bonds deliver affordable housing more quickly. The amendment would create an exemption to the constitutional prohibition for voter-approved affordable housing general obligation bonds, so local governments can leverage those bond proceeds with existing funding and partnerships.

This proposed constitutional amendment will allow jurisdictions who have already passed, or may potentially use voter approved GO bonds to fund affordable housing, to leverage private partnerships and equity, thereby increasing the impact of the public investment.

What packet material do you plan to include?

N/A

MPAC Worksheet

Agenda Item Title: Housing Trends and Policies Around the Region: Tigard

Presenter: Kenny Asher and Schuyler Warren, Tigard Community Development

Contact for this worksheet/presentation: Ted Reid, ted.reid@oregonmetro.gov

Purpose/Objective

Provide MPAC with an opportunity to hear about and discuss housing trends, policies, challenges, and opportunities around the region.

Action Requested/Outcome

No action required. This agenda item is part of a series to provide MPAC with additional background on housing-related topics. The intent is to inform MPAC's discussion of projects such as the 2018 urban growth management decision, the Equitable Housing Initiative, the 2018 update of the Regional Transportation Plan, and the Southwest Corridor Equitable Development Strategy.

What has changed since MPAC last considered this issue/item?

When the Metro Council made an urban growth management decision in November 2015, the Council directed staff to provide ongoing opportunities for dialogue about development and growth trends. The [Regional Snapshots](#) program provides ongoing reporting as well as occasional speaker events. A forthcoming Regional Snapshot will be about housing affordability. In 2017, MPAC heard about housing trends in Beaverton, Hillsboro, Milwaukie, Portland, Wilsonville and Clackamas County.

What packet material do you plan to include?

None

MPAC Worksheet

Agenda Item Title: Update on Technical Evaluation, Schedule and Engagement for Finalizing the 2018 Regional Transportation Plan

Presenters: Kim Ellis, RTP Project Manager
Clifford Higgins, Communications Supervisor

Contact for this worksheet/presentation: Kim Ellis (kim.ellis@oregonmetro.gov)

Purpose/Objective

Update MPAC on 2018 RTP update related work that is planned or underway, and the timing of upcoming discussions and engagement activities that will lead to MPAC's recommendation to the Metro Council on adoption of the 2018 RTP and strategies for freight, safety, transit, and emerging technologies (RTx) in October.

Action Requested/Outcome

No formal action is requested. This is an opportunity for MPAC to ask questions about the work underway and planned engagement activities.

What has changed since MPAC last considered this issue/item?

See attachment memo.

What packet material do you plan to include?

- Memo from Kim Ellis and Clifford Higgins (*dated January 16, 2018*)
- 2018 RTP UPDATE | 2018 Council and Regional Advisory Committees Briefings (*dated January 10, 2018*)
- Notice of 2018 RTP Public Comment Opportunity

Memo

Date: January 16, 2018
 To: Metro Policy Advisory Committee (MPAC) and interested parties
 From: Kim Ellis, RTP Project Manager
 Clifford Higgins, Communications Supervisor
 Subject: 2018 RTP Investment Strategy Development and Refinement

PURPOSE

The purpose of this memorandum is to update the Metro Policy Advisory Committee (MPAC) on 2018 RTP update related work that is planned or underway, and the timing of upcoming discussions and engagement activities that will lead to adoption of the 2018 RTP and strategies for freight, safety, transit, and emerging technologies (RTx) by the end of 2018. Planned upcoming discussions for 2018 are provided in **Attachment 1**. Planned engagement activities are summarized at the end of this memo.

ACTION REQUESTED

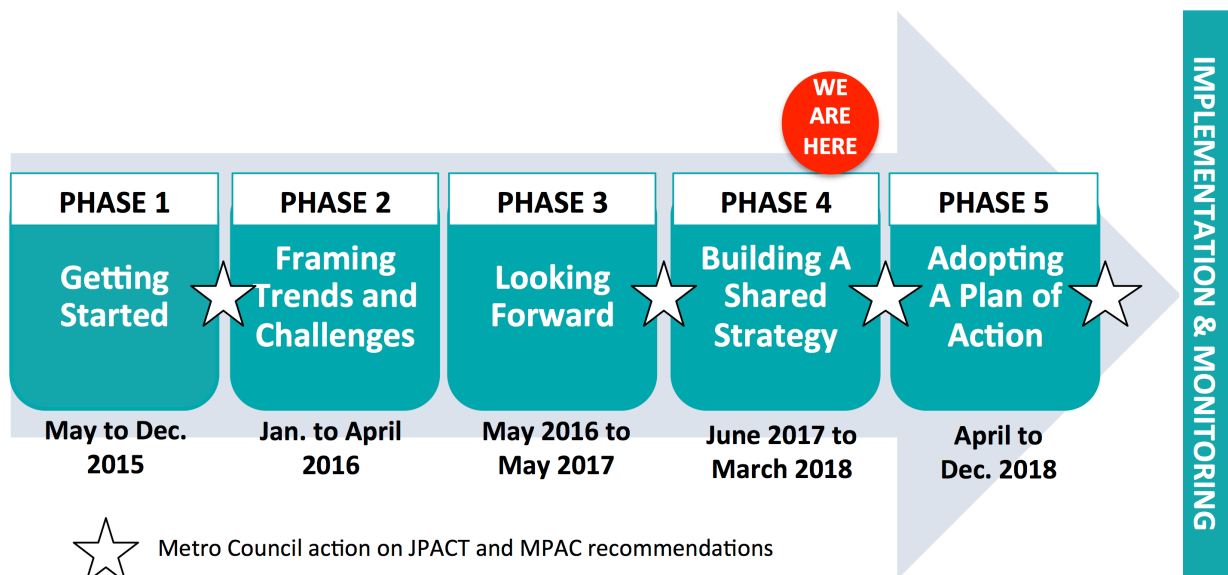
No formal action is requested. This is an opportunity for MPAC to ask questions about the work underway and planned engagement activities.

BACKGROUND

The Portland metropolitan region’s economic prosperity and quality of life depend on a transportation system that provides every person and business in the region with equitable access to safe, efficient, reliable, affordable and healthy travel options. Through the 2018 RTP update, the Metro Council is working with leaders and communities throughout the region to plan the transportation system of the future by updating the region's shared transportation vision and investment strategy for the next 25 years.

Shown in **Figure 1**, the plan update is in Phase 4 and on schedule.

Figure 1. Timeline for 2018 Regional Transportation Plan Update



In December 2016 and February 2017, the Council reaffirmed their direction to staff to use development of the 2018 RTP to clearly and realistically communicate our transportation funding outlook and align the financially constrained project list with updated financial assumptions. This direction included developing a pipeline of priority projects for the regional transportation system for Metro and other partners to work together to fund and build. The Council also directed the RTP project list and RTP modal and topical strategies be developed in a transparent way that advances adopted regional goals, supports regional coalition building efforts, and emphasizes social equity, safety and climate change. On May 30, the Council further directed staff to move forward with the 2018 RTP Call for Projects as recommended by the Metro Policy Advisory Committee (MPAC) and the Joint Policy Advisory Committee on Transportation (JPACT).

Since May, staff continued to implement the adopted work plan and public engagement plan, consistent with previous Council policy direction. A summary of accomplishments and activities that are underway follows.

Project list development, evaluation and refinement

- **Call for Projects completed in August.** Staff completed the initial RTP Call for Projects, working with the counties and cities, TriMet, ODOT and other agencies to update the region's project priorities based on direction provided by the Metro Council and JPACT. An interactive map of the projects submitted for evaluation and public review is now available at:

<http://drcmetro.maps.arcgis.com/apps/webappviewer/index.html?id=bd3660b8b7b347f4929edc85d758305f>

In addition, a summary and lists of the projects submitted can be downloaded from the project website at: www.oregonmetro.gov/2018projects

- **System level and transportation equity performance evaluation continues.** Metro staff is completing the technical evaluation, using the updated evaluation framework agreed upon by JPACT and the Metro Council in May.

Through the end of 2017, staff reviewed the results with the technical work groups, TPAC and MTAC to develop findings for public review and discussion by JPACT, MPAC and the Metro Council in early 2018. Multnomah County and the Oregon Health Authority staff are completing a health impact assessment of the draft RTP projects. This information will be presented to TPAC and MTAC when available.

In addition, staff are preparing a discussion guide for policymakers that summarizes what was evaluated and findings from the evaluation. The final discussion guide will be available in February, in advance of Regional Leadership Forum #4. Based on feedback from TPAC and MTAC discussions, the guide will provide information on what was evaluated and how the different investment strategies performed, with comparisons to the adopted Climate Smart Strategy to the extent possible.

- **Assessment of the pilot project evaluation continues.** Metro staff summarized comments received from partner agencies on the pilot evaluation for initial discussion at a Dec. joint MTAC/TPAC/RTP Work Groups workshop. Through the end of 2017, staff reviewed the assessment and agency comments with the Performance Measure work group, TPAC, and



Updated RTP Evaluation Framework
advances how we measure outcomes to inform priorities

MTAC, and develop recommendations for refinements. Proposed refinements to the project evaluation process and criteria will be brought forward for discussion by policymakers in early 2018 in advance of the draft project list refinement and final evaluation.

- **Refinement of draft RTP project lists.** Planning for the project list refinement period is underway. In March, staff will seek MPAC and JPACT endorsement of key takeaways from the Regional Leadership Forum #4 and 2018 RTP project priorities to inform refinement of the draft RTP project lists, with a focus on the first 10 years of the draft RTP investment strategy. The endorsement will inform Council direction to staff to work with jurisdictional partners to finalize the draft RTP projects lists for final public review and evaluation during summer 2018. The project list refinement period is planned for late March to late April. More information on the approach for updating the RTP Project Hub data and submitting updated project lists will be provided at a future meeting.

Policy and technical updates

- **Goals, objectives, performance targets and policies review underway.** Recognizing this RTP update has an increased focus on addressing safety, equity and climate change, the adopted work plan calls for the policy framework to be reviewed and updated to more fully address these and other issues of concern identified through the process (e.g., congestion, maintenance, emerging technologies and funding). Last May, JPACT and the Metro Council directed staff to review and refine the RTP policy chapter, including:
 - **Review of RTP goals and objectives,** particularly goals related to safety, equity, climate change, accountability, transparency, congestion, maintenance, emerging technologies and funding. The review will seek to:
 - clarify the distinction between the vision, goals, objectives, performance targets and policies and their role in performance-based planning and decision-making;
 - reduce redundancy between the goals and objectives;
 - reflect priority outcomes identified through the process; and
 - better align the objectives with existing or desired data, including updated system evaluation and transportation equity measures and updates to the RTP performance targets to meet regional goals and federal and state requirements.
 - **Review of performance targets** to meet regional policy goals and federal and state requirements. The review will seek to:
 - clarify and update definitions and terms related to performance-based planning and measurement;
 - identify gaps in existing performance targets and opportunities to reduce redundancy;
 - update performance targets;
 - streamline how the 2018 RTP addresses state and federally-required target-setting and on-going performance monitoring, and reporting; and
 - define an action plan for system monitoring, including an approach to data collection, maintenance, sharing, and methods development.
 - **Review of modal policies and maps,** particularly the throughways/arterials, transit, and freight policies and system maps for each network. This review will seek to:
 - compile recommended changes to RTP system maps;
 - add a new freight safety policy;
 - expand policies for transit to reflect desired ridership, accessibility, convenience, frequency, reliability, and affordability performance outcomes;
 - expand policies for throughways and arterials to reflect desired access/connectivity, reliability and safety performance outcomes;
 - update relevant design policies;
 - draft new policy sections related to address safety, equity, climate change, and emerging technologies; and

- clarify the distinction between the modal policies in the RTP and modal strategies in the Regional Transit Strategy, Regional Freight Strategy and Regional Safety Strategy that are being developed concurrent with updating the RTP.

The regional bike and pedestrian network policies will not be subject to this review because they were extensively reviewed and updated as part of the 2014 Regional Active Transportation Plan. The system maps may be updated to reflect additions or updated functional classification designations stemming from local transportation plan updates and the RTP Call for Projects.

TPAC and MTAC will discuss initial findings and recommendations from this review at their February meetings. Discussions are expected to continue in 2018. JPACT and MPAC will have an opportunity to discuss recommended policy chapter changes in May as part of the draft RTP discussion.

- **Financially constrained funding assumptions updates to reflect House Bill 2017 underway.** Metro staff will participate in an ODOT-led working group tasked with updating the state transportation revenue forecast. An updated forecast is anticipated in Spring 2018. Council and JPACT will discuss the updated forecast when available.
- **Update to RTP implementation chapter to begin in 2018.** Metro staff will begin work to update the implementation chapter in early 2018. This chapter outlines future studies and other work needed to advance implementation of the RTP or resolve issues that could not be fully addressed during the update. This will include updating sections on needed regional mobility corridor refinement plans, planned project development activities (e.g., Southwest Corridor and Division Transit Project), performance monitoring, and other implementation activities to be undertaken post-RTP adoption. TPAC and MTAC will discuss staff recommendations for updates to this chapter in March 2018. Discussions are expected to continue in 2018. JPACT and MPAC will have an opportunity to discuss recommended implementation chapter changes in May as part of the draft RTP discussion.
- **Development of a transportation recovery and disaster preparedness element underway.** Metro staff will partner with Portland State University and the Regional Disaster Preparedness Organization (RPDO) to map previously identified regional emergency transportation routes and prepare recommendations for future work and partnerships needed to more fully address this issue prior to the next RTP update (due in 2023). TPAC and MTAC will discuss the identified regional emergency transportation routes and recommendations for future work in early 2018.

Modal and topical strategies development

- **Development of the Regional Transit Strategy continues.** Staff continue to work with the Transit Work Group to develop a draft strategy, update the System Expansion Policy and define Enhanced Transit Concept (ETC) pilot corridors to advance to project development funded by the 2019-21 Regional Flexible Funds Allocation (RFFA). TPAC discussed a proposed approach to the ETC pilot work at the October meeting, including working with County Coordinating Committees to identify the potential universe of Enhanced Transit locations to inform upcoming jurisdictional workshops. TPAC and MTAC will discuss a technical review draft transit strategy at their April 2018 meetings and receive periodic updates on the ETC work. The Metro Council, MPAC and JPACT will discuss the draft strategy in April and May 2018, before it is released for public review in June.
- **Update to the Regional Transportation Safety Strategy continues.** Staff finalized work with the Safety Work Group to develop a draft strategy for technical review. TPAC and MTAC discussed a technical review draft safety strategy at their November 2017 meetings. The Metro

Council, MPAC and JPACT will discuss the draft strategy in February and March 2018, before it is released for public review in June.

- **Update to the Regional Freight Strategy continues.** Staff finalized work with the Freight Work Group to develop a draft strategy. TPAC and MTAC discussed a technical review draft freight strategy at the January 3 joint TPAC/MTAC workshop. The Metro Council, MPAC and JPACT will discuss the draft strategy in April 2018, before it is released for public review in June.
- **Development of a policy framework and strategy for emerging transportation technologies (RTX) continues.** TPAC and MTAC discussed a proposed approach to this work at their September meetings, and discussed draft policies at the January 3 joint TPAC/MTAC workshop. The technical committees will discuss draft policies and strategies at their April 2018 meetings. The Metro Council, MPAC and JPACT will discuss a draft strategy in May 2018, before it is released for public review in June.
- **Update to Designing Livable Streets and Trails Guide continues.** Staff continue to work with the Design Work Group to update existing design practices. TPAC and MTAC received updates at their November meetings and will review proposed changes to regional design classifications maps in June 2018.

Engagement and outreach

- **Planning for 2018 public engagement and outreach activities continues.** In Jan. 2018, the draft investment priorities submitted by agencies along with findings from the evaluation will be shared with the general public for input during a planned 30-day comment opportunity. A community leaders forum will be held and targeted business outreach will occur during this period. The fourth (and final) Regional Leadership Forum is planned for Friday, March 2, 2018. The forum will be an opportunity for the Metro Council, JPACT, MPAC and invited business and community leaders to discuss public input, updated funding information and the results of the technical evaluation. Policy makers' discussions will be facilitated to articulate the 2018 RTP project priorities, particularly to identify desired project list refinements for the first 10 years of the RTP project list to better achieve regional goals for safety, equity, climate change, reliability and others.

Final public review and adoption process

- **Planning of the final 45-day public review period and adoption process is underway.** In June, staff will seek Council direction to release the Draft 2018 RTP and draft strategies for freight, transit, and safety for public review and comment. The comment period is planned for June 29 to Aug. 13 (pending legal staff review). The comment period will include a public hearing and consultation with tribes and federal and state agencies.

In early fall TPAC and MTAC will be asked to identify remaining policy issues to be discussed by MPAC, JPACT and the Metro Council prior to adoption of the 2018 RTP and strategies for freight, transit, and safety. The 2018 RTP will be adopted by Ordinance as a land use action to meet federal and state requirements. The strategies for freight, transit, safety, and emerging technologies (RTx) will be adopted by Resolution.

MTAC and TPAC will be requested to make final recommendations to MPAC and JPACT, respectively, in September. MPAC and JPACT will be requested to make final recommendations to the Metro Council in October. The Council is anticipated to consider final action on 2018 RTP (by Ordinance) and strategies for freight, transit, and safety (by separate Resolutions) on December 6, 2018.

More information about final public review and adoption process will be provided at a future meeting.

2018 RTP UPDATE | 2018 Council and Regional Advisory Committees Briefings

(dates are subject to change)

Month	Who	When	What
January	TPAC/MTAC workshop	1/3	<ul style="list-style-type: none"> Draft RTX policy language development Draft RTO Strategy discussion Technical review draft of freight strategy
	TPAC	1/5	<ul style="list-style-type: none"> 2018 RTP engagement activities and RLF #4 RTP Schedule and Findings Update
	Comment opportunity	1/16 to 2/12	<ul style="list-style-type: none"> 30-day on-line public comment opportunity on draft RTP investment priorities
	TEA work group	1/11	<ul style="list-style-type: none"> Updated draft Equity definition and policy framework Equity analysis findings Work group wrap-up
	MTAC	1/17	<ul style="list-style-type: none"> 2018 RTP engagement activities and RLF #4 Draft RTX policies
	JPACT	1/18	<ul style="list-style-type: none"> Update on Technical Evaluation and Schedule for Finalizing the 2018 RTP 2018 RTP Engagement and Regional Leadership Forum #4
	Community leaders forum	1/19	<ul style="list-style-type: none"> Draft RTP Project Priorities and Evaluation Findings Community response on draft RTP investment priorities
	MPAC	1/24	<ul style="list-style-type: none"> Update on Technical Evaluation and Schedule for Finalizing the 2018 RTP 2018 RTP Engagement and Regional Leadership Forum #4
February	TPAC	2/2	<ul style="list-style-type: none"> Draft RTX policies
	TPAC/MTAC workshop	2/7	<ul style="list-style-type: none"> Draft RTP Policy Chapter Changes
	Metro Council	2/13	<ul style="list-style-type: none"> RTP Evaluation Findings discussion guide and update on RLF #4 Draft RTX policies
	MPAC	2/14	<ul style="list-style-type: none"> RTP Evaluation Findings discussion guide and update on RLF #4
	JPACT	2/15	<ul style="list-style-type: none"> RTP Evaluation Findings discussion guide and update on RLF #4 Draft RTX policies
	Metro Council	2/27	<ul style="list-style-type: none"> Draft Safety Strategy
	MPAC	2/28	<ul style="list-style-type: none"> Draft RTX policies
March	Regional Leadership Forum #4	3/2	<ul style="list-style-type: none"> Shaping the final RTP <ul style="list-style-type: none"> System evaluation and equity analysis findings Public feedback on draft RTP investment priorities Community leaders' feedback on draft RTP investment priorities
	TPAC/MTAC workshop	3/7	<ul style="list-style-type: none"> Pilot project evaluation criteria refinement Technical review draft of transit strategy
	TPAC	3/9	<ul style="list-style-type: none"> RLF #4 Takeaways and 2018 RTP investment priorities Draft RTP Policy Chapter Changes Draft RTP Implementation Chapter
	Metro Council	3/13	<ul style="list-style-type: none"> Draft RTP Policy Chapter Changes (focus on goals and objectives) Pilot project evaluation findings
	MPAC	3/14	<ul style="list-style-type: none"> Draft Safety Strategy RLF #4 Takeaways and 2018 RTP investment priorities – endorsement requested
	JPACT	3/15	<ul style="list-style-type: none"> Draft Safety Strategy

2018 RTP UPDATE | 2018 Council and Regional Advisory Committees Briefings

(dates are subject to change)

Month	Who	When	What
			<ul style="list-style-type: none"> • RLF #4 Takeaways and 2018 RTP investment priorities – endorsement requested
	Metro Council	3/20	<ul style="list-style-type: none"> • RLF #4 Takeaways and 2018 RTP investment priorities – direction requested
	MTAC	3/21	<ul style="list-style-type: none"> • Draft RTP Policy Chapter Changes • Draft RTP Implementation Chapter
April	TPAC/MTAC workshop	4/4	<ul style="list-style-type: none"> • Transportation Resiliency and Emergency Routes • MAP-21 Performance Monitoring, Target Setting and Reporting • Technical review draft RTP
	TPAC	4/6	<ul style="list-style-type: none"> • Refining 2018 RTP project priorities (jurisdictional updates due by April 29) • Draft Transit Strategy • Technical review draft RTX Strategies and Policies
	Metro Council	4/10	<ul style="list-style-type: none"> • Draft Transit Strategy • Draft Freight Strategy
	MTAC	4/18	<ul style="list-style-type: none"> • Draft Transit Strategy • Technical review draft RTX Strategies and Policies
	JPACT	4/19	<ul style="list-style-type: none"> • Draft Freight Strategy
	MPAC	4/25	<ul style="list-style-type: none"> • Draft Freight Strategy
May	Metro Council	5/1	<ul style="list-style-type: none"> • Draft RTP (focus on policy and implementation chapters) • Draft RTX Strategies and Policies
	TPAC/MTAC workshop	5/2	<ul style="list-style-type: none"> • Designing Livable Streets
	TPAC	5/4	<ul style="list-style-type: none"> • Draft RTP (focus on policy and implementation chapters)
	MPAC	5/9	<ul style="list-style-type: none"> • Draft Transit Strategy • Draft RTX Strategies and Policies
	MTAC	5/16	<ul style="list-style-type: none"> • Draft RTP (focus on policy and implementation chapters)
	JPACT	5/17	<ul style="list-style-type: none"> • Draft RTP (focus on policy and implementation chapters) • Draft Transit Strategy • Draft RTX Strategies and Policies
	MPAC	5/23	<ul style="list-style-type: none"> • Draft RTP (focus on policy and implementation chapters)
June	TPAC	6/1	<ul style="list-style-type: none"> • Draft RTP, if needed • RTP Livable Streets and Design Classification Map Update
	MTAC	6/20	<ul style="list-style-type: none"> • Draft RTP, if needed • RTP Livable Streets and Design Classification Map Update
	Metro Council	6/21	<ul style="list-style-type: none"> • Direction to staff to release Draft 2018 RTP and draft strategies for freight, transit, and safety for public review
	Comment period begins	6/29	<ul style="list-style-type: none"> • 45-day public comment period on Draft 2018 RTP and draft strategies for freight, transit, and safety, including public hearings (June 29 to Aug. 13)
July			<ul style="list-style-type: none"> • 45-day public comment period continues, including public hearings and consultation with tribes and federal and state agencies
August	TPAC	8/3	<ul style="list-style-type: none"> • Discuss public comments and frame policy issues for JPACT discussion

2018 RTP UPDATE | 2018 Council and Regional Advisory Committees Briefings

(dates are subject to change)

Month	Who	When	What
	Comment opportunity ends	8/13	<ul style="list-style-type: none"> 45-day public comment period ends
	MTAC	8/15	<ul style="list-style-type: none"> Discuss public comments and frame policy issues for MPAC discussion
September	TPAC	9/7	<ul style="list-style-type: none"> Discuss public comments and policy issues identified for JPACT discussion – Recommendation to JPACT
	Metro Council	9/18	<ul style="list-style-type: none"> Discuss public comments and policy issues identified for JPACT and MPAC discussion
	MTAC	9/19	<ul style="list-style-type: none"> Discuss public comments and policy issues identified for MPAC discussion – Recommendation to MPAC
	JPACT	9/20	<ul style="list-style-type: none"> Discuss TPAC recommendation
	MPAC	9/26	<ul style="list-style-type: none"> Discuss MTAC recommendation
October	MPAC	10/10	<ul style="list-style-type: none"> Recommendation to Council on adoption of 2018 RTP and strategies for freight, transit, and safety
	JPACT	10/18	<ul style="list-style-type: none"> Recommendation to Council on adoption of 2018 RTP and strategies for freight, transit, and safety
November	Metro Council	11/6	<ul style="list-style-type: none"> Discuss JPACT and MPAC recommendations and provide direction to staff on finalizing adoption package for Council consideration
December	Metro Council	12/6	<ul style="list-style-type: none"> Consider final action on 2018 RTP (by Ordinance 18-XXXX) and strategies for freight, transit, and safety (by Resolution)



Public comment opportunity on the 2018 RTP January 15 to February 17, 2018

Your input today will help guide decision-makers as they continue to refine and focus investments before adopting the Regional Transportation Plan in late 2018.

There's a reason our region is such an extraordinary place to call home - decades of careful planning have created inviting neighborhoods, supported a diverse and growing economy, protected our farms, forestland and natural areas, and built a world-class transportation system. Because of our dedication to planning and working together, Metro is seeking your input on the priorities you want to see in the 2018 Regional Transportation Plan.

Your voice is important

The choices we make today about how we live, work and get around will determine the future of the region for generations to come.

You are invited to provide feedback on the plan during the **public comment period from Jan. 15 through Feb. 17, 2018.**

The 2018 Regional Transportation Plan provides the opportunity to update the investments we will make in roads, sidewalks, bikeways, transit and freight routes to support communities today and in the future. This update is an opportunity to define how we will create a safe, reliable, healthy and affordable transportation system for the next 25 years.

Visit 2018rtp.metroquest.com to provide your input and have your voice heard.

SHARE YOUR THOUGHTS January 15 to February 17

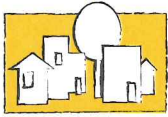
Let us know what you want the greater Portland region's transportation system to look like in 2040.

Take the survey at:
2018rtp.metroquest.com

Your input will be shared with regional decision-makers as they work together to provide direction on finalizing the project priorities to be included in the 2018 RTP.

Learn more about the 2018 RTP at oregonmetro.gov/rtp

Materials following this page were distributed at the meeting.



HOUSING ALLIANCE

January 2018

Everyone in Oregon should be able to access opportunity, which starts with a safe, stable, and affordable place to call home. In rural and urban communities across the state, far too many of our neighbors and community members are struggling to afford housing costs, and are forced to choose between paying rent or buying groceries, medicine, or transportation.

We know we can build more affordable homes for people who need it. Bonds are an incredibly powerful tool to help us meet our needs for affordable housing, and we have successfully used bonds at the state and local level to help create and preserve needed affordable housing.

Today, there are two separate sections of the Oregon State Constitution that limit our ability to use bonds to build desperately needed affordable housing, or to preserve existing affordable housing. Additional flexibility will help ensure we can more effectively use bonds to help address our housing crisis.

- First, Article XI Section 9 limits the ability of municipalities to lend their credit for the benefit of a private party. As a result, this provision means that bonds issued by a local jurisdiction for affordable housing cannot be used with other funding sources (such as federal tax credits), and the housing must be owned and controlled by the municipality. We do believe that a local housing authority could own and control the housing on behalf of the local jurisdiction.
- Second, Article XI – Q says that the state must own or operate any asset built with bonds. Since 2015, the Legislature has used bonds to build affordable housing, however, as a result of this provision, we have only been able to use these bonds for new housing, and we must create additional layers of operating requirements to meet the constitutional requirements.

We need to move forward in creating more flexibility to build desperately needed affordable housing, and bonding is one of the most promising sources of funding we have. Advocates are ready to ask the Legislature to refer to voters changes to these two sections of the constitution, and to create exemptions in both sections for affordable housing.

In 2018, advocates will be asking the Legislature to refer to voters two separate questions:

- First, to create an exception for affordable housing to Article XI, Section 9. In this instance, affordable housing would not be defined in the Constitution, it would instead be defined by voters who were deciding the local bond measure. Without this flexibility it is unlikely that other, smaller jurisdictions would move forward to ask voters to consider bonds for affordable housing.
- Second, to create a new type of state bonding authority, Article XI-R bonds, which would be solely for affordable housing, and would not have restrictions on who owns and operates the housing.



600 NE Grand Ave.
Portland, OR 97232-2736
oregonmetro.gov

Metro Policy Advisory Committee
Members

January 24, 2018

- Denny Doyle, Chair**
Mayor, City of Beaverton
- Larry Morgan, Vice Chair**
Councilor, City of Troutdale
- Sam Chase**
Metro Councilor, District 5
- Kathryn Harrington**
Metro Councilor, District 4
- Loretta Smith**
Commissioner, Multnomah County
- Martha Schrader**
Commissioner, Clackamas County
- Andy Duyck**
Commissioner, Washington County
- Steve Callaway**
Mayor, City of Hillsboro
- Mark Gamba**
Mayor, City of Milwaukie
- Peter Truax**
Mayor, City of Forest Grove
- Amanda Fritz**
Commissioner, City of Portland
- Chloe Eudaly**
Commissioner, City of Portland
- Jerry Hinton**
Councilor, City of Gresham
- Jeff Gudman**
Councilor, City of Lake Oswego
- Renate Mengelberg**
Councilor, City of Oregon City
- Nathan Phelan**
Multnomah Co. Special Districts
- Gordon Hovies**
Washington Co. Special Districts
- Craig Prosser**
TriMet Board Member
- Betty Dominguez**
Citizen Representative, Clackamas Co.
- Luis Nava**
Citizen Representative, Washington Co.
- Maxine Fitzpatrick**
Citizen Representative, Multnomah Co.

Rep. Tina Kotek, Speaker of the House
Rep. Alissa Keny-Guyer, Chair, House Committee on Human Services and Housing
Oregon State Capitol
Salem, OR 97301

Re: Support for House Joint Resolution 201

Speaker Kotek, Rep. Keny-Guyer, and Members of the Committee:

The Metro Policy Advisory Committee wishes to express its support for House Joint Resolution 201, which would refer a constitutional amendment to the 2018 ballot to allow greater flexibility when local governments spend funds raised by general obligation bonds for affordable housing.

With this amendment, communities across the state who wish to address the shortage of affordable homes for working families, seniors, people with disabilities, communities of color and low income residents will have the ability to utilize public-private partnerships to leverage the impact of their general obligation bond funds.

The intent of Article XI, Section 9 of the Oregon Constitution, written in the 1800s, was to prevent government pledges of general tax revenues to aid private enterprises. However, in the case of affordable housing, this provision serves as a barrier to achieving the best outcomes because affordable housing is often financed through complex arrangements that combine government, private and not-for-profit funding sources, including important federal tax credits not available to governments. If enacted by the voters, HJR 201 will make it possible to significantly increase the amount of housing that can be built using funds raised by voter-approved local bond measures.

With increasing living costs and stagnant wages, it is critical that we do everything in our power to ensure that all members of our communities have the opportunity to thrive. This constitutional amendment would help municipalities work towards that goal by increasing the availability of homes people can afford. We encourage the Legislature to refer the amendment to the ballot for November 2018.

Sincerely,

Mayor Denny Doyle, Chair
Metro Policy Advisory Committee

House Joint Resolution 201

Introduced and printed pursuant to House Rule 12.00. Pre-session filed (at the request of House Interim Committee on Human Services and Housing)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced**.

Proposes amendment to Oregon Constitution to allow municipal corporations to use certain bonded indebtedness to finance capital costs of affordable housing, with certain limitations.

Refers proposed amendment to people for their approval or rejection at next regular general election.

JOINT RESOLUTION

Be It Resolved by the Legislative Assembly of the State of Oregon:

PARAGRAPH 1. Section 9, Article XI of the Constitution of the State of Oregon, is amended to read:

Sec. 9. (1) No county, city, town or other municipal corporation, by vote of its citizens, or otherwise, shall become a stockholder in any joint company, corporation or association, whatever, or raise money for, or loan its credit to, or in aid of, any such company, corporation or association. [*Provided, that*]

(2) Notwithstanding subsection (1) of this section, any municipal corporation designated as a port under any general or special law of the state of Oregon[,] may be empowered by statute to raise money and expend the same in the form of a bonus to aid in establishing water transportation lines between such port and any other domestic or foreign port or ports, and to aid in establishing water transportation lines on the interior rivers of this state, or on the rivers between Washington and Oregon, or on the rivers of Washington and Idaho reached by navigation from Oregon's rivers[; *any*]. **Any** debts of a municipality to raise money created for the aforesaid purpose shall be incurred only on approval of a majority of those voting on the question, and shall not, either singly or in the aggregate, with previous debts and liabilities incurred for that purpose, exceed one [*per cent*] **percent** of the assessed valuation of all property in the municipality.

(3) The prohibitions and limitations set forth in subsection (1) of this section do not apply to the use by a county, city, town or other municipal corporation of bonded indebtedness that is payable from ad valorem taxes not subject to limitation under section 11 or 11b of this Article to finance capital costs of affordable housing, but only if:

(a) The bonded indebtedness is approved by the majority of voters voting on the measure authorizing the bonded indebtedness at an election that meets the requirements of subsection (8) of section 11 of this Article, as modified by section 11k of this Article;

(b) The measure authorizing the bonded indebtedness describes "affordable housing" for purposes of the measure; and

(c) The principal amount of the jurisdiction's bonded indebtedness outstanding for such purpose does not exceed one-half of one percent of the real market value of all property in the jurisdiction.

NOTE: Matter in **boldfaced** type in an amended section is new; matter [*italic and bracketed*] is existing law to be omitted. New sections are in **boldfaced** type.

1 **PARAGRAPH 2.** The amendment proposed by this resolution shall be submitted to the
2 people for their approval or rejection at the next regular general election held throughout
3 this state.

4

Housing Alliance Members

1000 Friends of Oregon
211info
A Community Together (Lane County)
Aging in the Gorge
Benton County Health Department
Benton Habitat for Humanity
Bienestar
Bradley Angle
BRIDGE Housing
CASA of Oregon
Central City Concern
Church Women United of Lane County
City of Beaverton
City of Eugene
City of Hillsboro
City of Portland
City of Tigard
Clackamas County
Coalition of Community Health Clinics
Coalition of Housing Advocates
Common Ground OR-WA
Community Action Partnership of Oregon
Community Alliance of Tenants
Community Energy Project
Community Housing Fund
Community Partners for Affordable Housing
Community Vision
Cornerstone Community Housing
Ecumenical Ministries of Oregon
Enterprise Community Partners
Evolve Property Management
Fair Housing Council of Oregon
Farmworker Housing Development Corp.
FOOD for Lane County
Habitat for Humanity of Lincoln County
Habitat for Humanity of Oregon
Habitat for Humanity Portland/Metro East
Hacienda CDC
Housing Authority of Clackamas County
Housing Development Center
Housing Oregon
Human Solutions
Immigrant & Refugee Community Organization
Impact Northwest
JOIN
Lane County Health and Human Services
League of Women Voters of Oregon
Lincoln County
Mainstream Housing Inc.
Metro
Mid-Columbia Housing Authority
Momentum Alliance
NAYA Family Center
Neighborhood Economic Development Corp.
Neighborhood Partnerships
NeighborImpact
NeighborWorks Umpqua
Network for Oregon Affordable Housing
Nightingale Public Advocacy Project
Northwest Housing Alternatives
Northwest Pilot Project
Oregon AFSCME Council 75
Oregon Center for Christian Voices
Oregon Center for Public Policy
Oregon Coalition on Housing & Homelessness
Oregon Council on Developmental Disabilities
Oregon Food Bank
Oregon Housing Authorities
Partners for a Hunger-Free Oregon
Portland Community Reinvestment Initiatives
Proud Ground
Raphael House
REACH CDC
St. Vincent de Paul of Lane County, Inc.
ShelterCare
Sisters Habitat for Humanity
Sponsors, Inc.
SquareOne Villages
Street Roots
Transition Projects
Urban League of Portland
Washington County
Welcome Home Coalition
Willamette Neighborhood Housing Services

C I T Y O F T I G A R D

Respect and Care | Do the Right Thing | Get it Done



Tigard Housing: Successes and Challenges

Schuyler Warren, Associate Planner

Kenny Asher, Director of Community Development

Metro Policy Advisory Committee

January 24, 2018

Vision

*The most walkable community in the Pacific Northwest
where people of all ages and abilities enjoy
healthy and interconnected lives.*



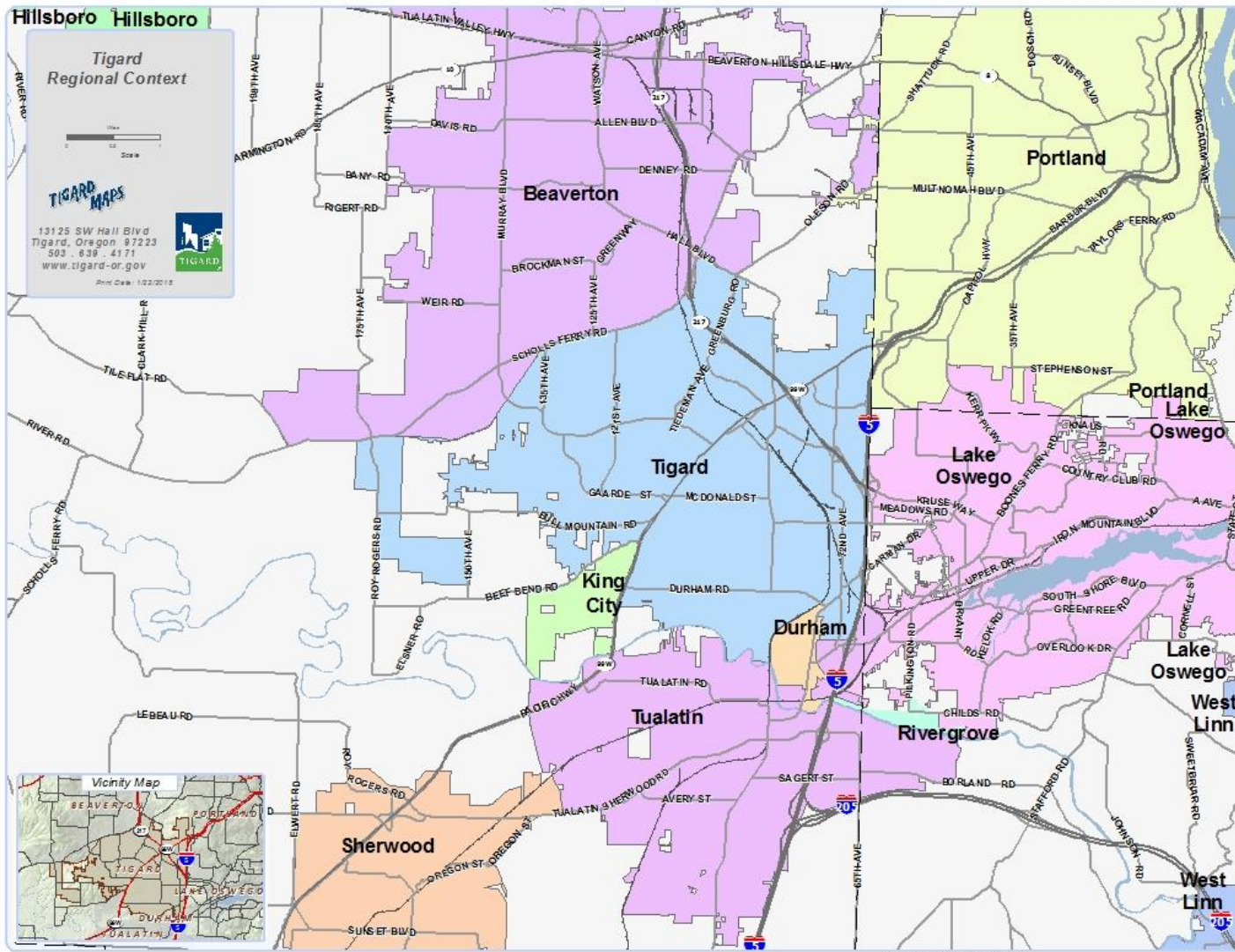
Photo: Doug Vorwaller



Tigard Housing Overview

- Local and Regional Context
- Development Activity
- Housing Affordability
- Programs in Place
- Regulatory Proposals

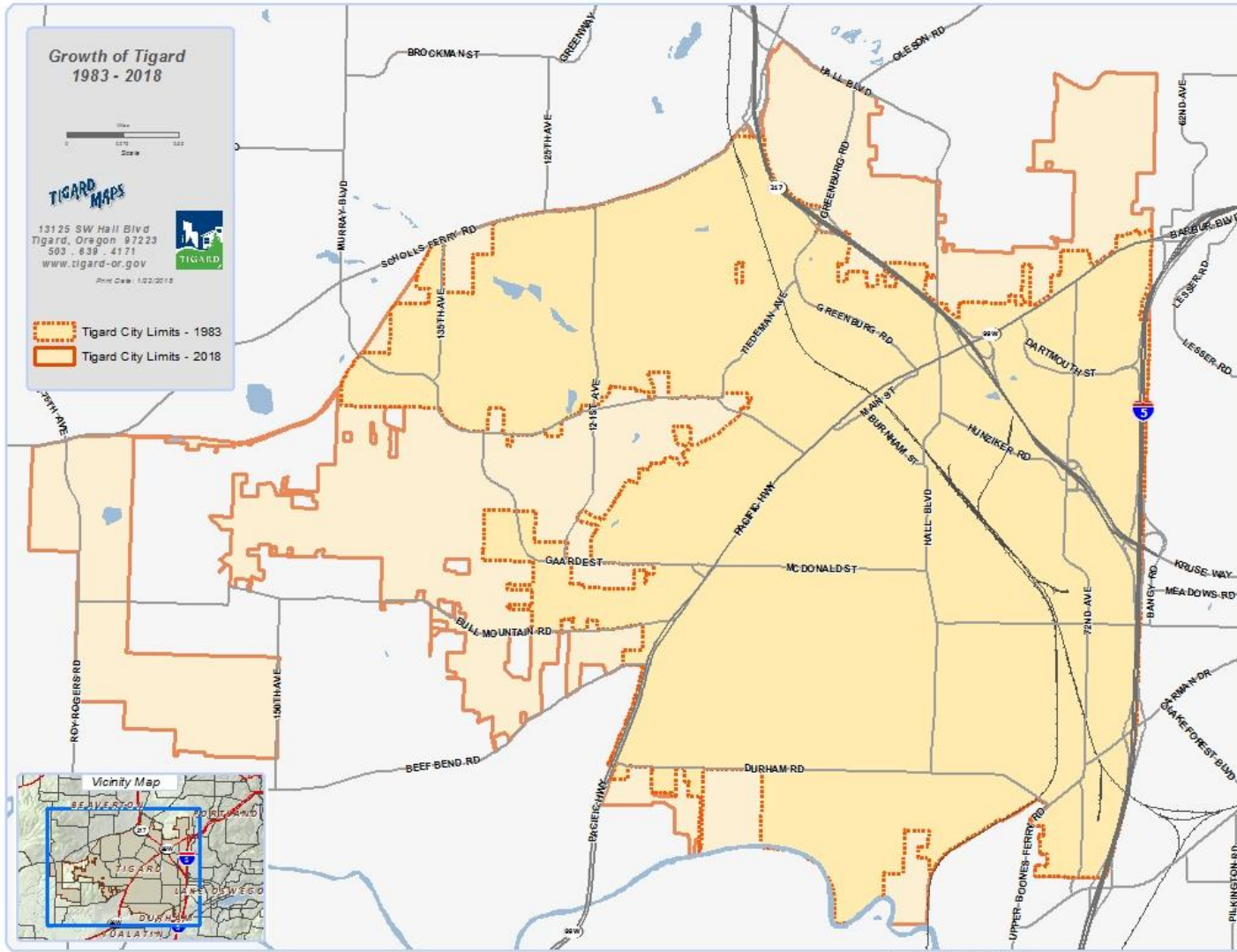
CITY OF TIGARD



CITY OF TIGARD



CITY OF TIGARD

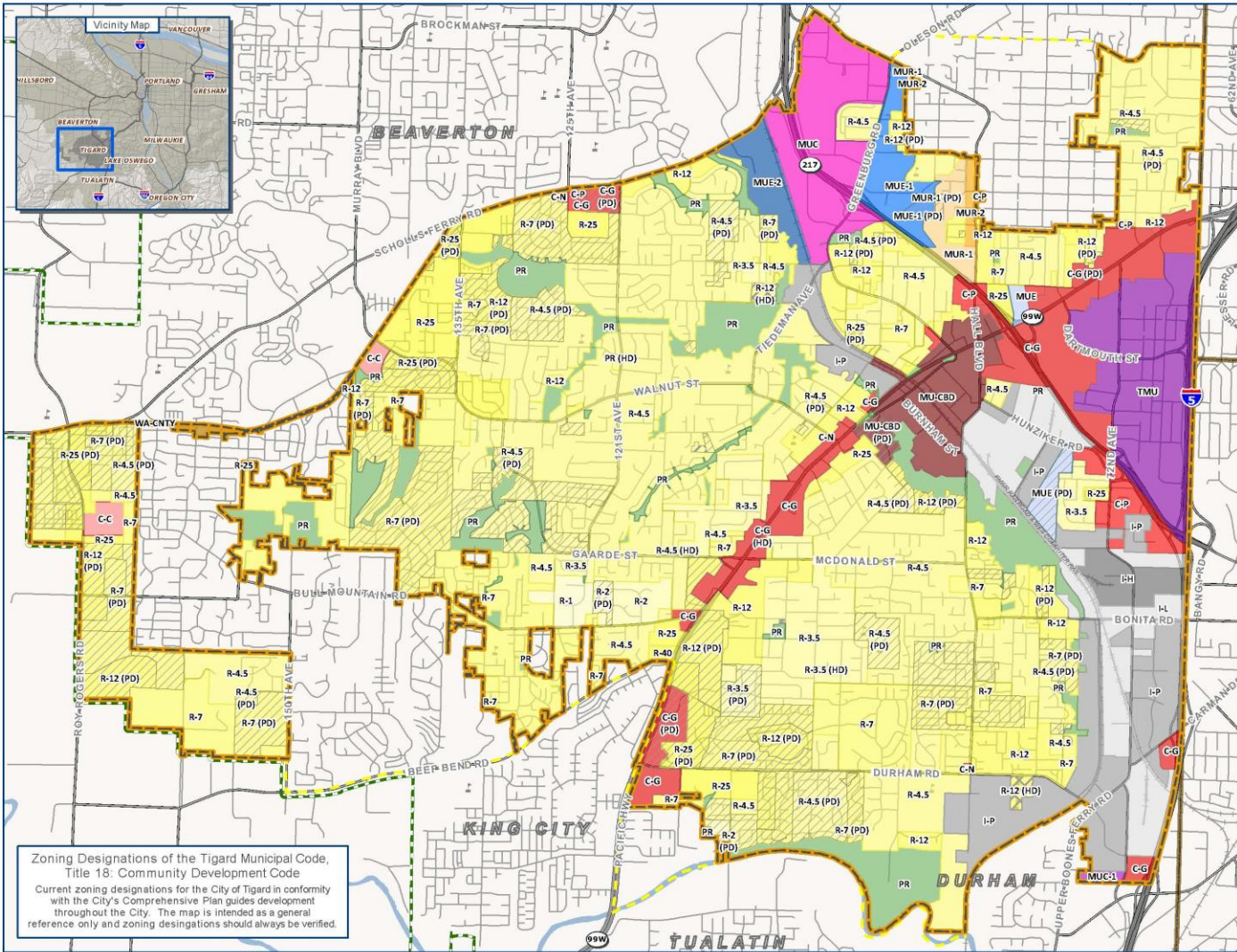


CITY OF TIGARD

Zoning Map

Effective 12/27/17

City of Tigard, Oregon



Zoning Classifications

- R-1 30,000 Sq Ft Min Lot Size
- R-2 20,000 Sq Ft Min Lot Size
- R-3.5 10,000 Sq Ft Min Lot Size
- R-4.5 7,500 Sq Ft Min Lot Size
- R-7 5,000 Sq Ft Min Lot Size
- R-12 3,050 Sq Ft Min Lot Size
- R-25 1,480 Sq Ft Min Lot Size
- R-40 40 Units Per Acre
- MUR-1 Mixed Use Residential 1
- MUR-2 Mixed Use Residential 2
- MUC-CBD Mixed Use Central Bus Dist
- C-C Community Commercial
- C-G General Commercial
- C-N Neighborhood Commercial
- C-P Professional Commercial
- MUC Mixed Use Commercial
- MUC-1 Mixed Use Commercial 1
- TMU Triangle Mixed Use
- MUE Mixed Use Employment
- MUE-1 Mixed Use Employment 1
- MUE-2 Mixed Use Employment 2
- I-L Light Industrial
- I-P Industrial Park
- I-H Heavy Industrial
- PR Parks and Recreation
- WA-Cnty Washington County

Overlay Zones

- Historic District Overlay
- Planned Development Overlay
- Tigard City Boundary
- Urban Services Boundary
- Urban Growth Boundary



City of Tigard, Oregon
 13125 SW Hall Blvd
 Tigard, OR 97223
 503 639-4171
 www.tigard-or.gov

Zoning Designations of the Tigard Municipal Code, Title 18: Community Development Code
 Current zoning designations for the City of Tigard in conformity with the City's Comprehensive Plan guides development throughout the City. The map is intended as a general reference only and zoning designations should always be verified.

CITY OF TIGARD

River Terrace | Tigard

SW Scholls Ferry

SW Roy Rogers

SW 150th Ave

SW Beef Bend



River Terrace



2,587



Future
Homes

Residential Permits Issued

2015	SF	SFA	MF	Total Units
River Terrace	8	0	0	8
All Others	73	0	165	73
Total Units:	81	0	165	246
2016				
River Terrace	174	47	0	221
All Others	139	0	301	440
Total Units:	313	47	301	661
2017				
River Terrace	173	101	0	274
All Others	142	10	87	239
Total Units:	315	111	87	513

SF = Single-family detached unit
 SFA = Single-family attached unit
 MF = Multi-family unit

Attwell Off Main

- Public/private partnership
- \$31 million, 165 unit mixed use project
- Kick started with Metro CPD grant

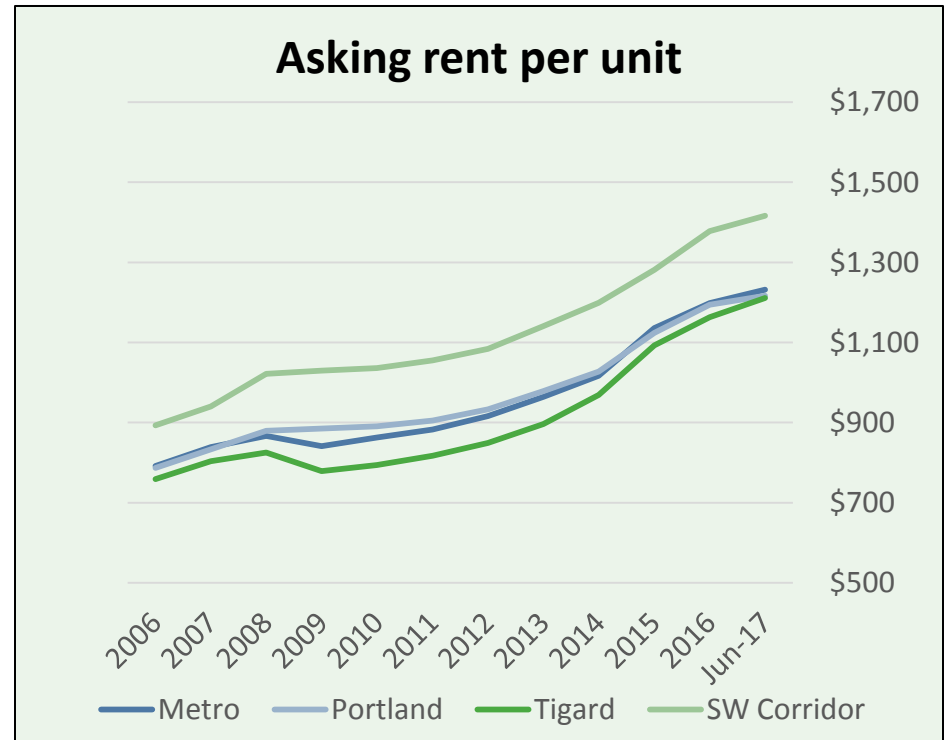


Snapshot of Housing Affordability

2017 Median SF Listing Price

Tigard	\$430,869
Hillsboro	\$370,047
Beaverton	\$357,261
Portland	\$426,678

Source: Washington County Housing Department



Source: CoStar Multi-Family Property database
Presented in Sold Out: PDX Report

Challenges in Affordable Housing Supply

FY 2017 HUD Income Limits

Tigard MFI = \$74,687		4 person household	Maximum monthly rent
Low Income	80% MFI	\$59,750	\$1494
Very Low Income	50% MFI	\$37,350	\$934
Extremely Low Income	30% MFI	\$24,600	\$615

Median rent in Tigard is **\$999** according to the 2015 American Community Survey.

More than **55%** of renting households are paying in excess of 30% of their income in rent.


Local and Regional Housing Assessments

Prepared by:
Angelo
Planning Group

In partnership with
Johnson Reid


May 28, 2013

City of Tigard
**Population and Housing Review
Housing Strategies Report**



Tigard
Affordable
Housing
Strategies

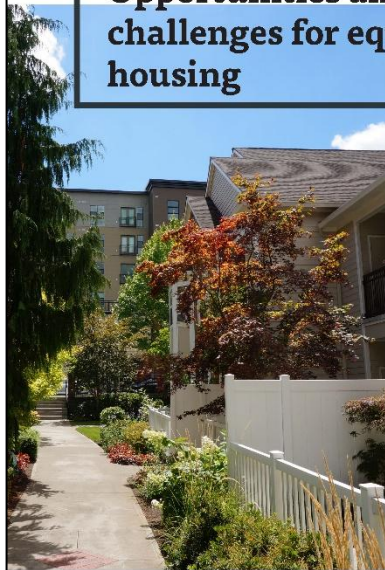
2002- 2016



January / 2016

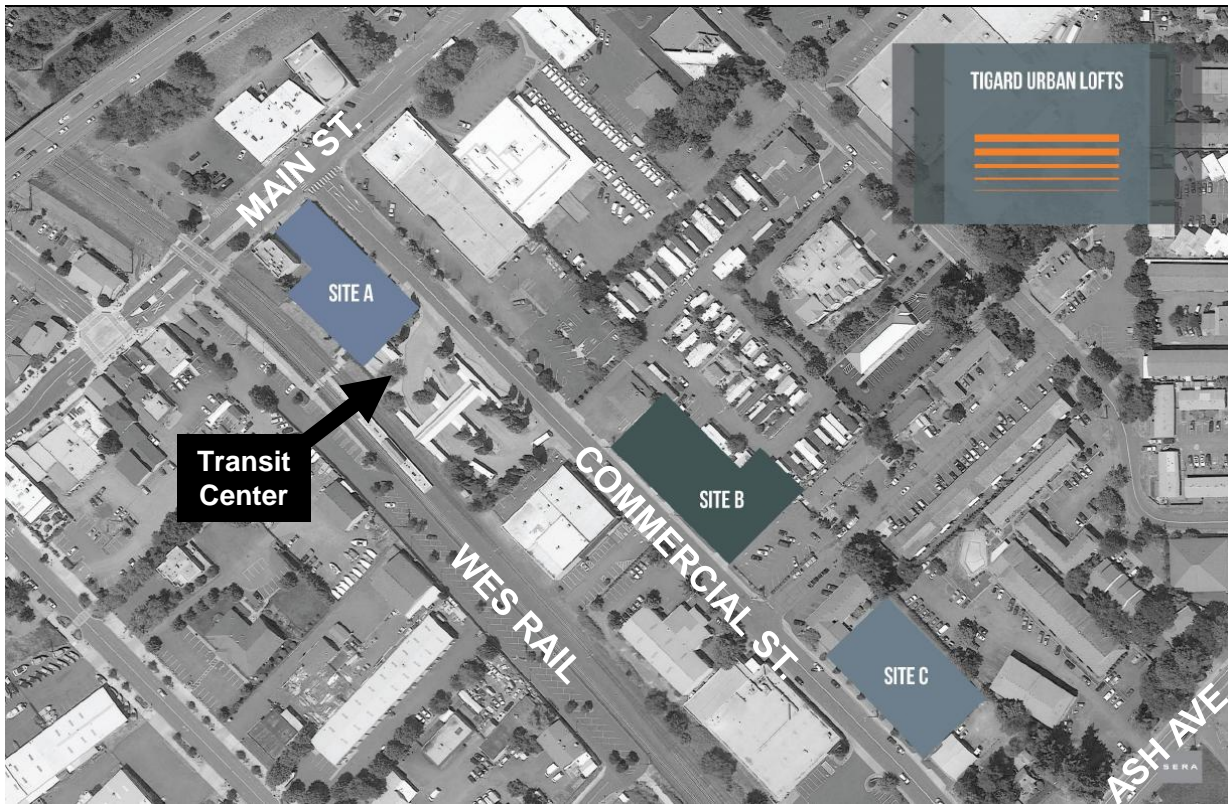
**Opportunities and
challenges for equitable
housing**

A collaborative
framework for
creating and
preserving
housing
affordability
and availability
as the Portland
metropolitan
region grows



Metro | Making a great place

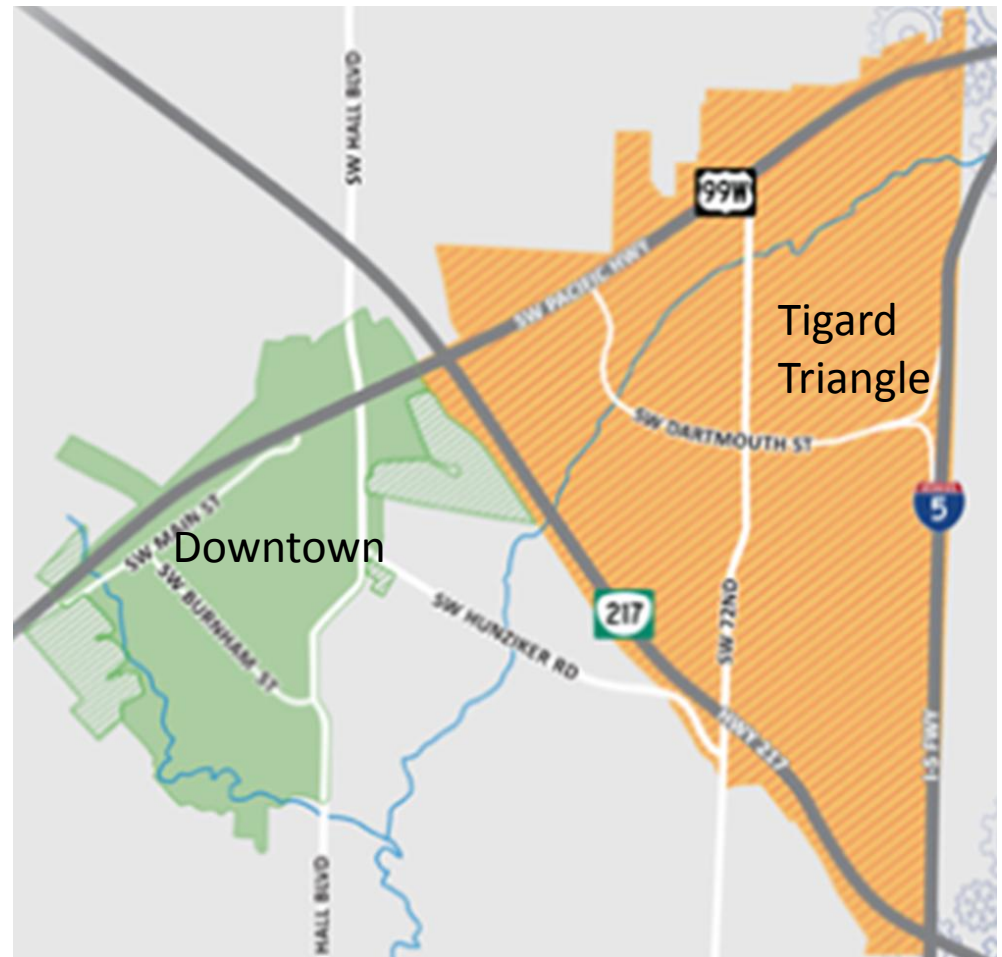
Tigard Urban Lofts Feasibility Study



- Funded by Metro CPD Grant
- Pre-development feasibility work for TOD in anticipation of SW Corridor

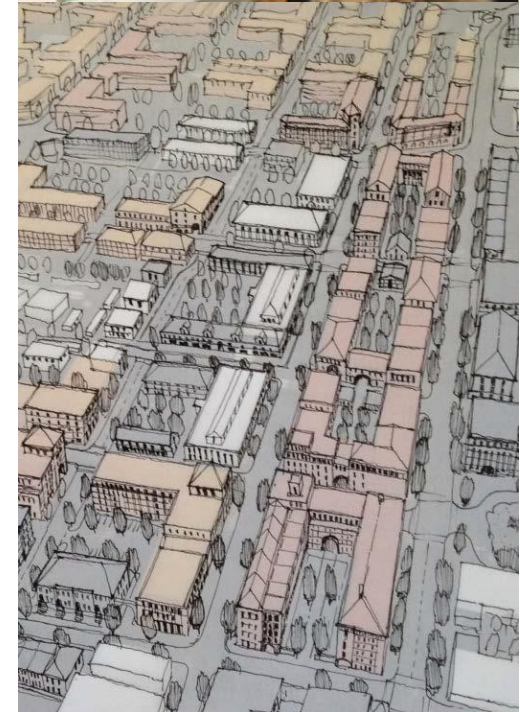
Affordable Housing in Urban Renewal Districts

- CPAH's Knoll project in Downtown URD
- Initial commitment of up to \$200,000 for CPAH development in Triangle
- First allocation of TIF funds



Tigard Triangle Lean Code

- Limited land use regulation
- No minimum parking requirement
- No design review
- No minimum FAR
- Encourages walkable mixed-use neighborhoods



City of Tigard Affordable Housing Support

Direct Support

- Low-income Non-profit Housing Tax Abatement

Indirect Support

- Support for Good Neighbor Center
- CDBG Improvements

City of Tigard Affordable Housing Support

Programs Under Consideration

- Full SDC fee waiver for regulated affordable housing developments
- Renter assistance and no-cause eviction noticing
- Tax abatement for unbuilt land held in trust for affordable housing developments

Southwest Corridor Metro Equitable Housing Grant

- Identify opportunity sites for housing relocation and preservation;
- Develop a funding analysis to support an anti-displacement strategy
- Engage with affordable housing residents on equitable solutions.

Development Code Updates

- Provide opportunities for more “Missing Middle” housing types
- Wider variety of Accessory Dwelling Units
- Potential for Cottage Clusters



Questions

Fields Workforce Housing

- 264 Units
- Proposed as regulated affordable housing
- Affordable to 60% AMI and above



SITE PERSPECTIVE 'B' FROM NORTH



Metro

**2018 Regional Transportation Plan
Update on Evaluation and Engagement
MPAC | January 24, 2018**

Regional Transportation Plan



Metro

Sets the course for moving the region safely, reliably and affordably for decades to come

Establishes priorities for federal, state and regional funding

Required at least every 4 years



Challenges to our economic prosperity and quality of life



Metro

- Aging infrastructure
- Growing congestion, less reliability for people and freight
- Fatal and serious injury crashes
- Earthquake vulnerability
- Social inequity and disparities
- Gaps in transit, biking and walking connections
- Housing and transportation affordability and displacement
- Climate change and air quality
- Emerging technologies



2018 RTP Quick Poll Surveys (2015 and 2016), Regional Snapshots on Transportation (2016-17), technical work groups and regional advisory committee discussions (2016-17) and Regional Leadership Forums 1, 2 and 3 (2016)

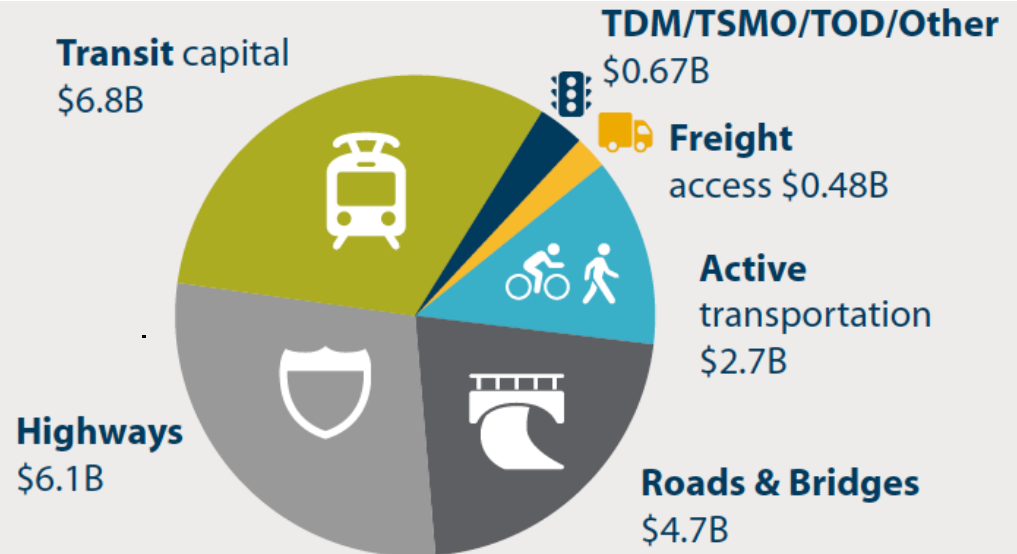
Draft 2018 RTP project priorities



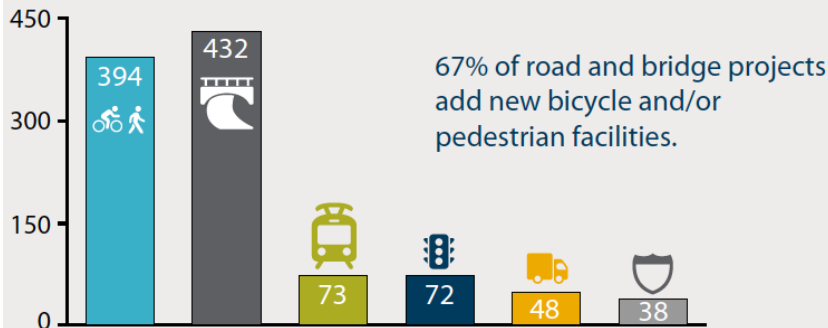
Cost by investment category in rounded billions, 2016 dollars

Summary of all capital projects submitted for evaluation and public review. Road and transit operations and maintenance costs to be added.

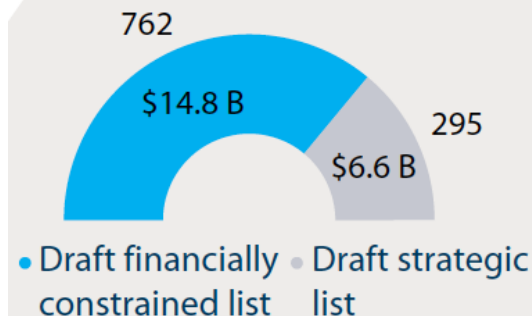
Total: **\$21.4 billion**



Projects by investment category



Capital investments

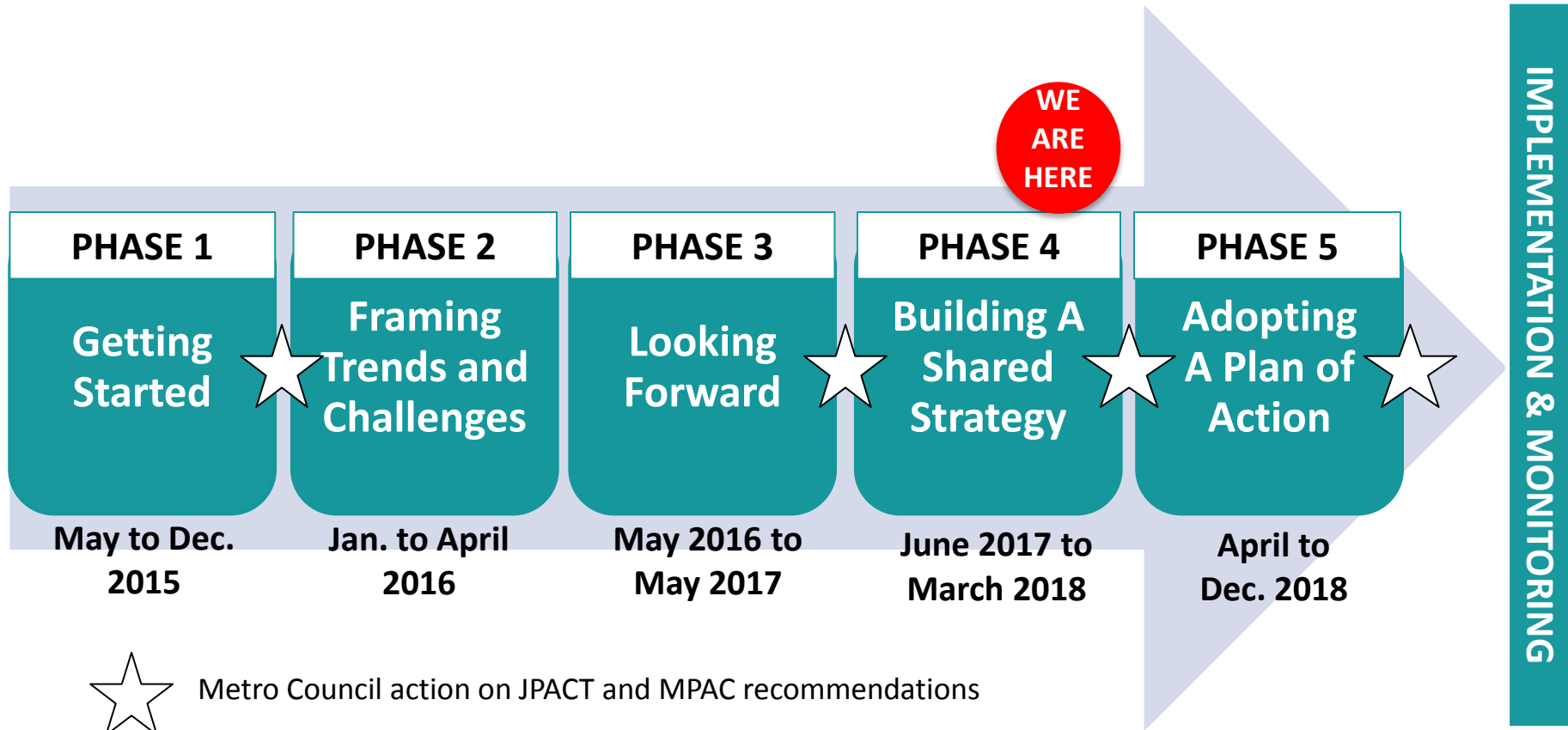


View the interactive map and download proposed projects at: oregonmetro.gov/2018projects

Project timeline



Metro



February and March discussions



Metro

Takeaways from the technical evaluation and public response to draft project priorities

Affirm direction to staff and jurisdictional partners on project refinements

We're only going to get out of this mess if we all work together.

R.T. Rybak, Three-term mayor of Minneapolis



April and May discussions



Metro

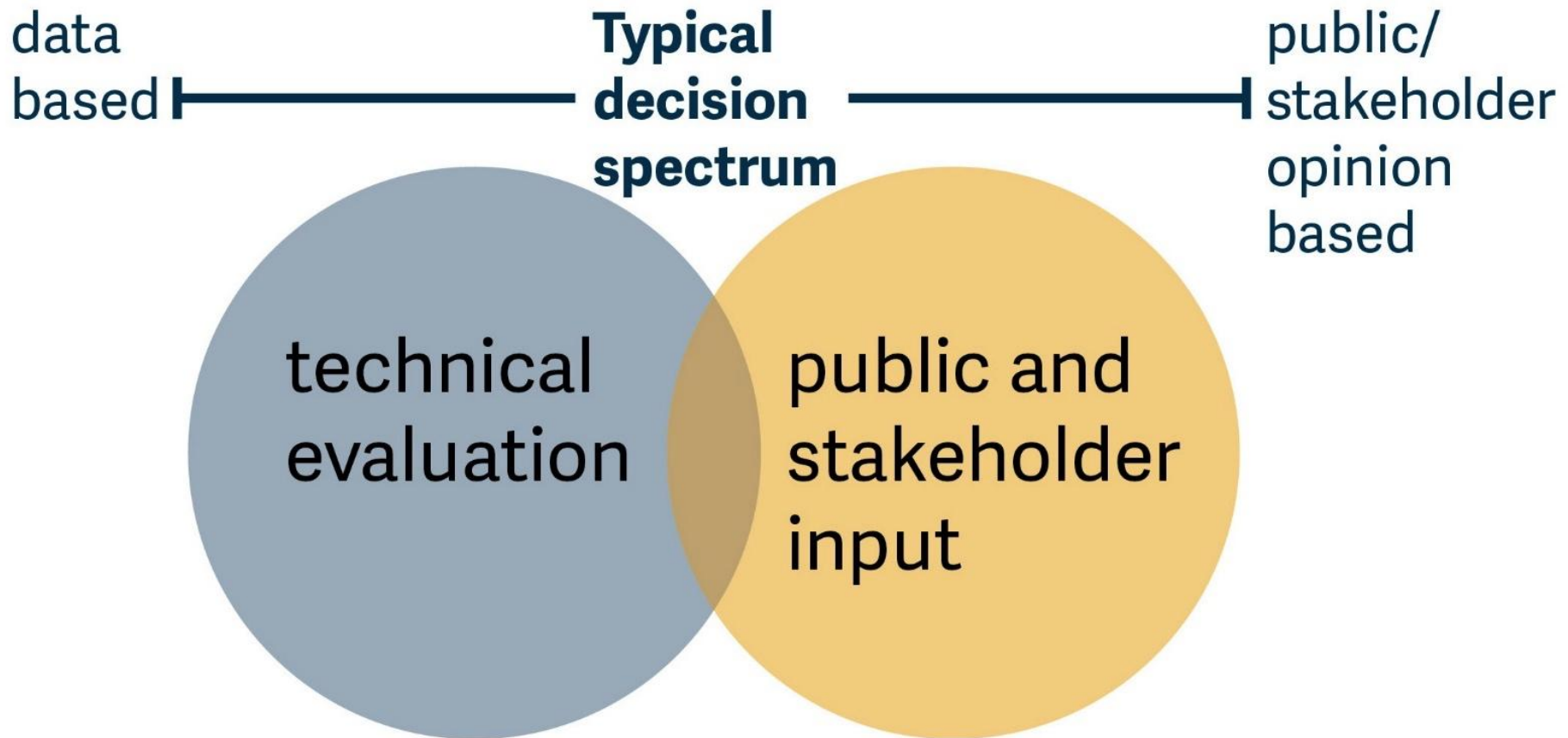
- Draft **safety** strategy
- Draft **freight** strategy
- Draft **transit** strategy
- Draft **emerging technology** strategy
- Draft **RTP** (focus on policy and implementation chapters)



An engagement purpose: better decisions...



Metro

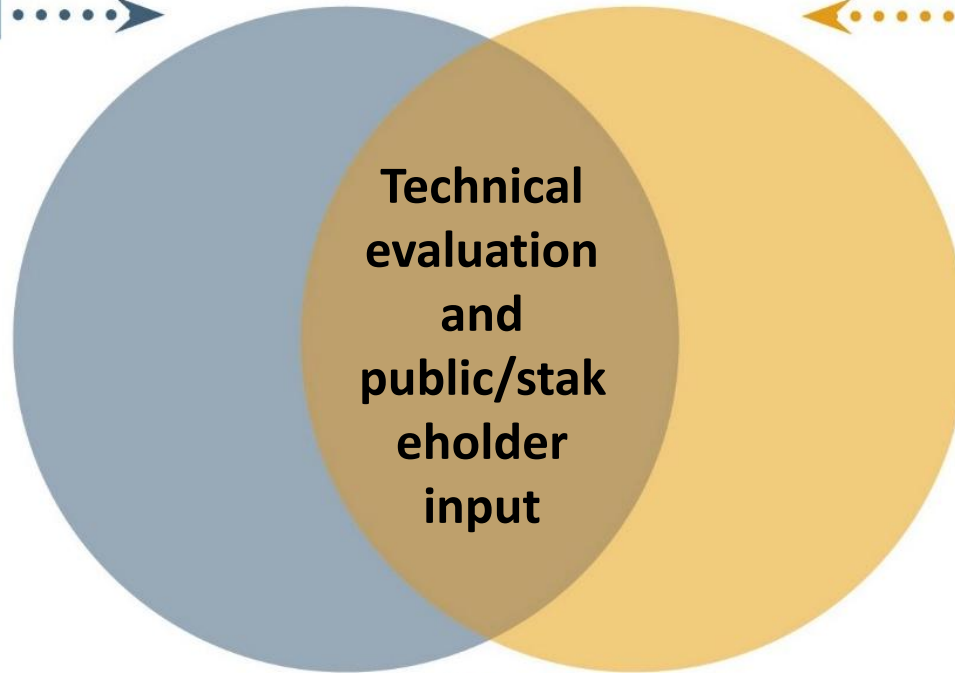


... and, hopefully, easier decisions



Metro

Technical data reflects public values when based on community goals, including those of marginalized communities.



Public and stakeholder input reflects the technical data when information is both accessible and relevant.

Tighter decision spectrum

Spring and summer engagement



Metro

- Currently: What refinements would you like to see?
 - **Online poll** focused on prioritizing outcomes
2018rtp.metroquest.com (through Feb. 17)
 - **Letters and emails** on the draft project list with interactive map
oregonmetro.gov/2018projects (through Feb. 17)
 - **Community Leaders' Forum** (Jan. 19)
 - Metro Council **business outreach** (Jan. to early March)
 - **Final Regional Leadership Forum (March 2)**
- Summer 2018: Public review and comment on draft plan, policies, strategies and project lists
 - **Formal 45-day comment period** (June 29 to Aug. 13)

SAVE THE DATE

March 2 Regional leadership forum

1 Exploring Big Ideas for Our Transportation Future 4/22/16 ✓

2 Building the Future We Want 9/23/16 ✓

3 Connecting Our Priorities to Our Vision 12/2/16 ✓

4 Finalizing Our Shared Plan for the Region 3/2/18



8 AM to noon at the Oregon Convention Center

September discussion and October decision



Metro

Finalize recommendations to the Metro Council on adoption of:

- Regional **safety** strategy
- Regional **freight** strategy
- Regional **transit** strategy
- Regional **emerging technology** strategy
- 2018 **Regional Transportation Plan**



*There are people who are not
in rooms like this who depend
on the conversation.*

Regional Leadership Forum 2

Questions and discussion



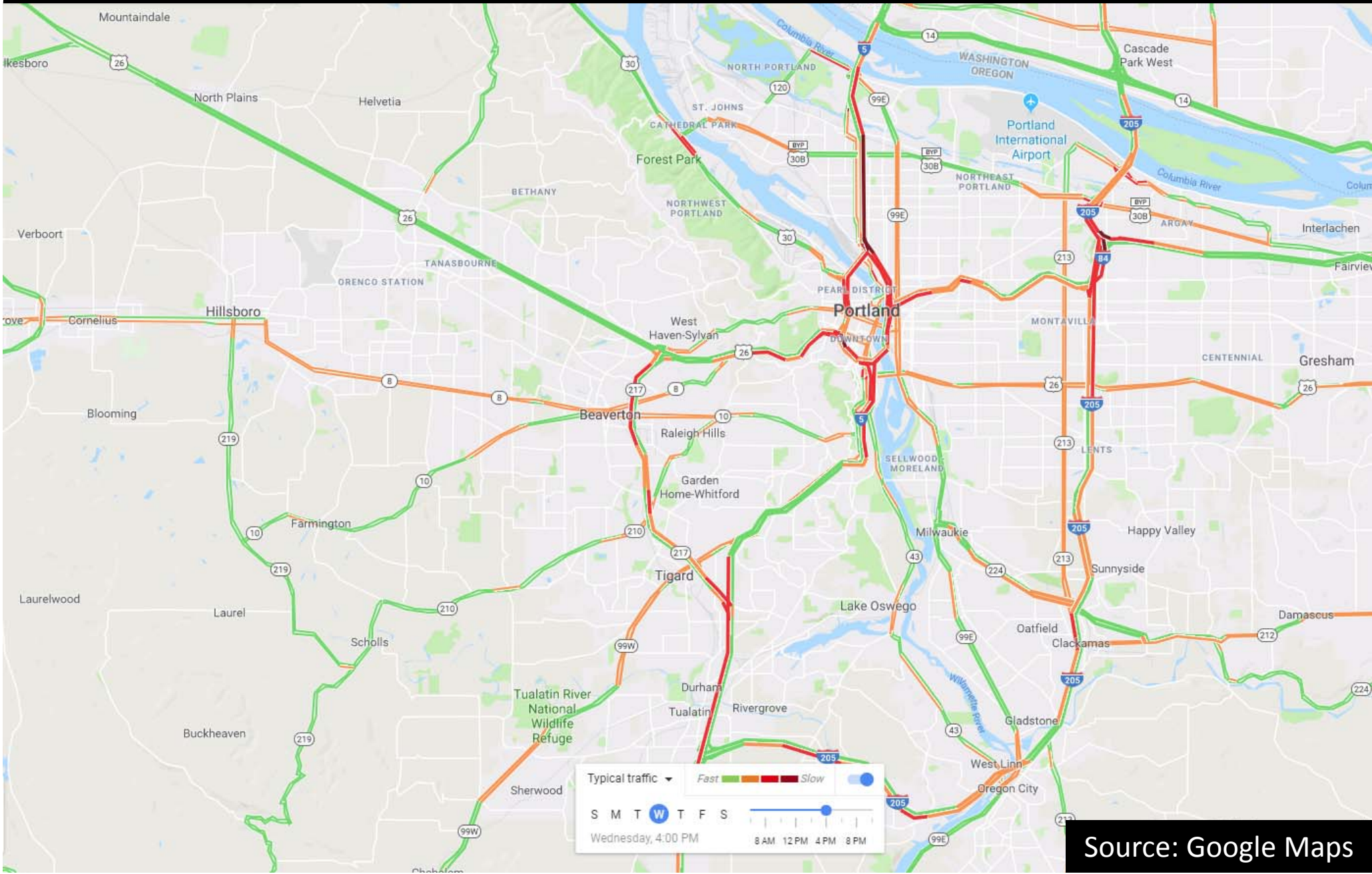
Metro



oregonmetro.gov/rtp

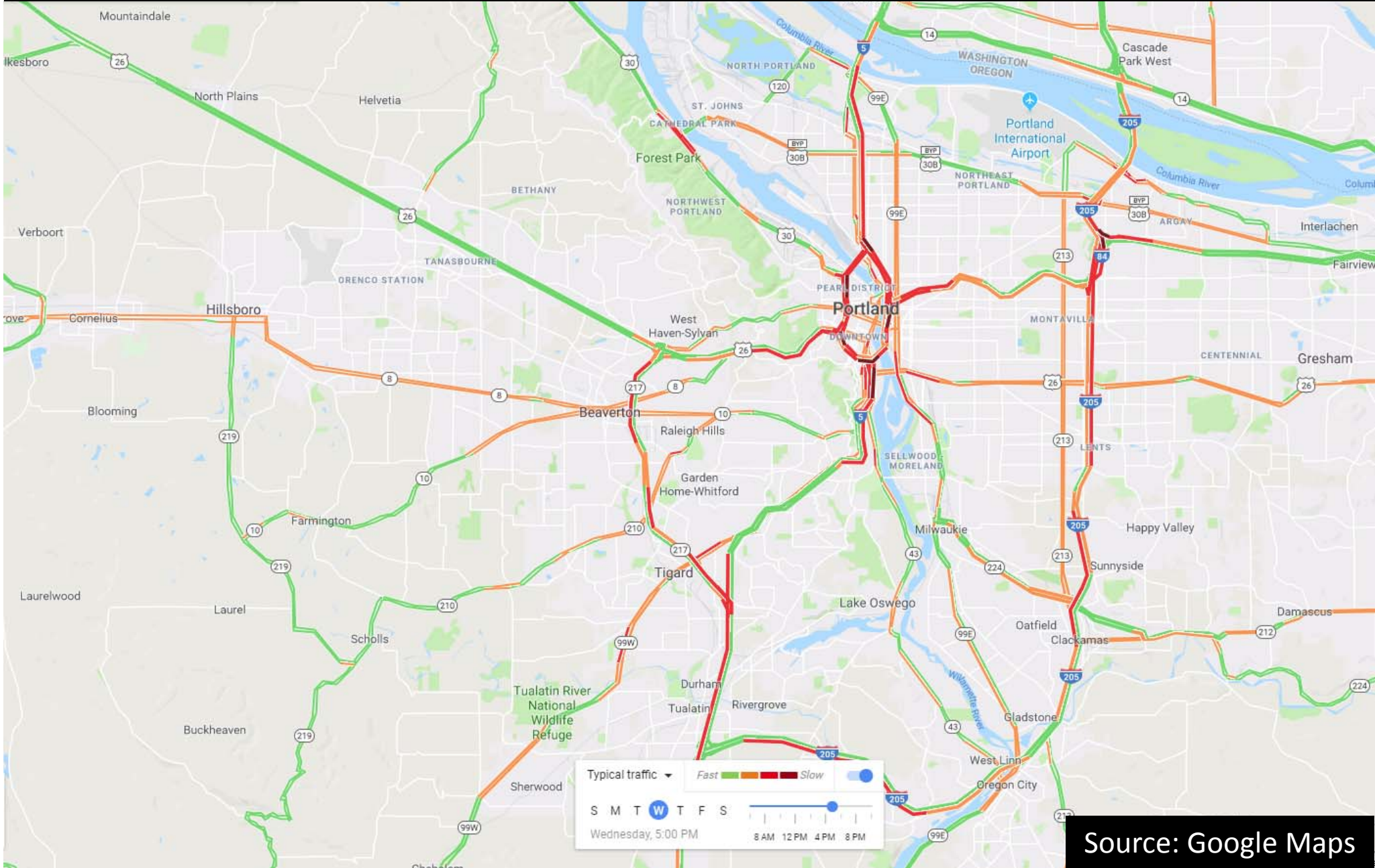


4 pm on Typical Wednesday 2017



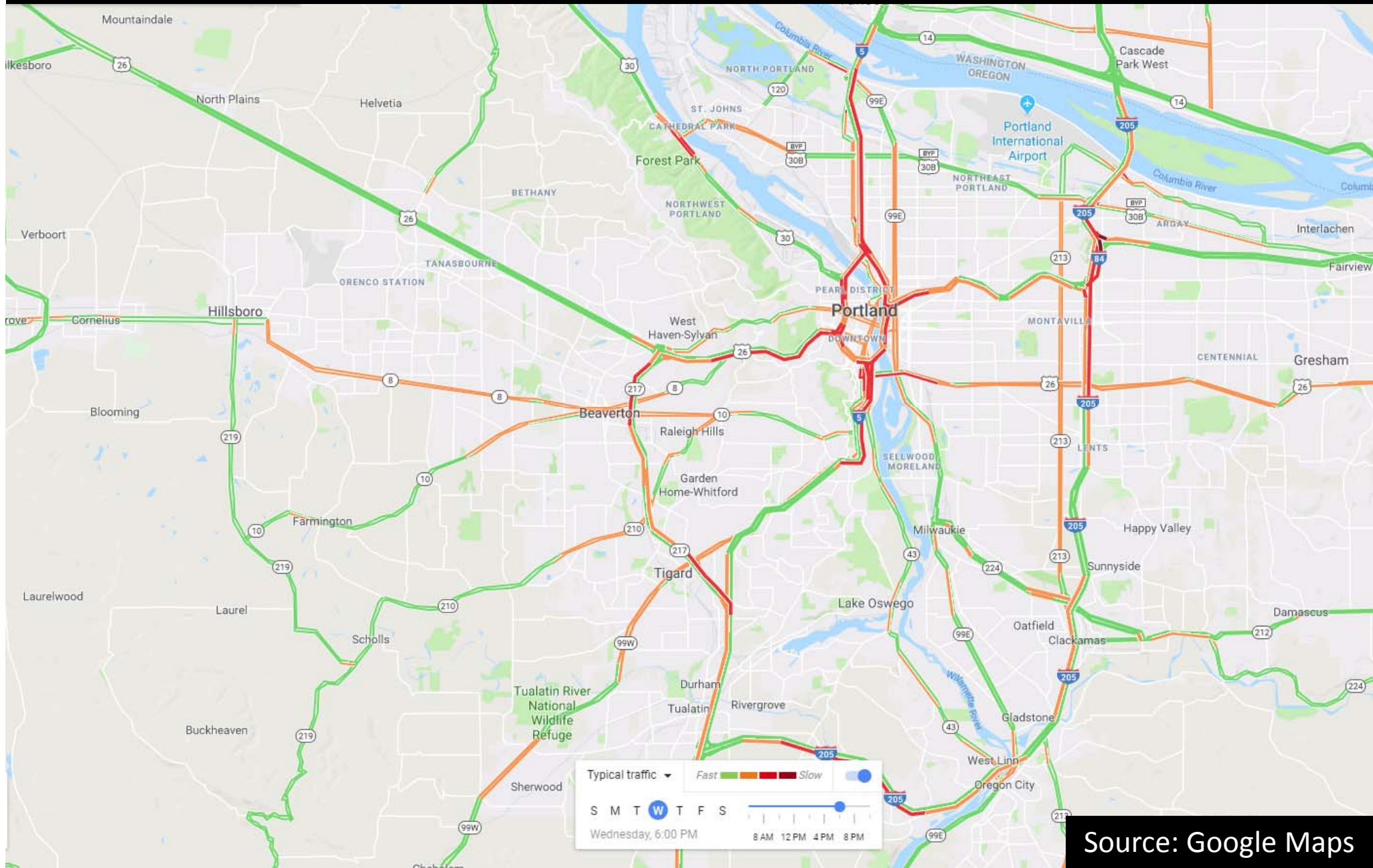
Source: Google Maps

5 pm on Typical Wednesday 2017



Source: Google Maps

6 pm on Typical Wednesday 2017

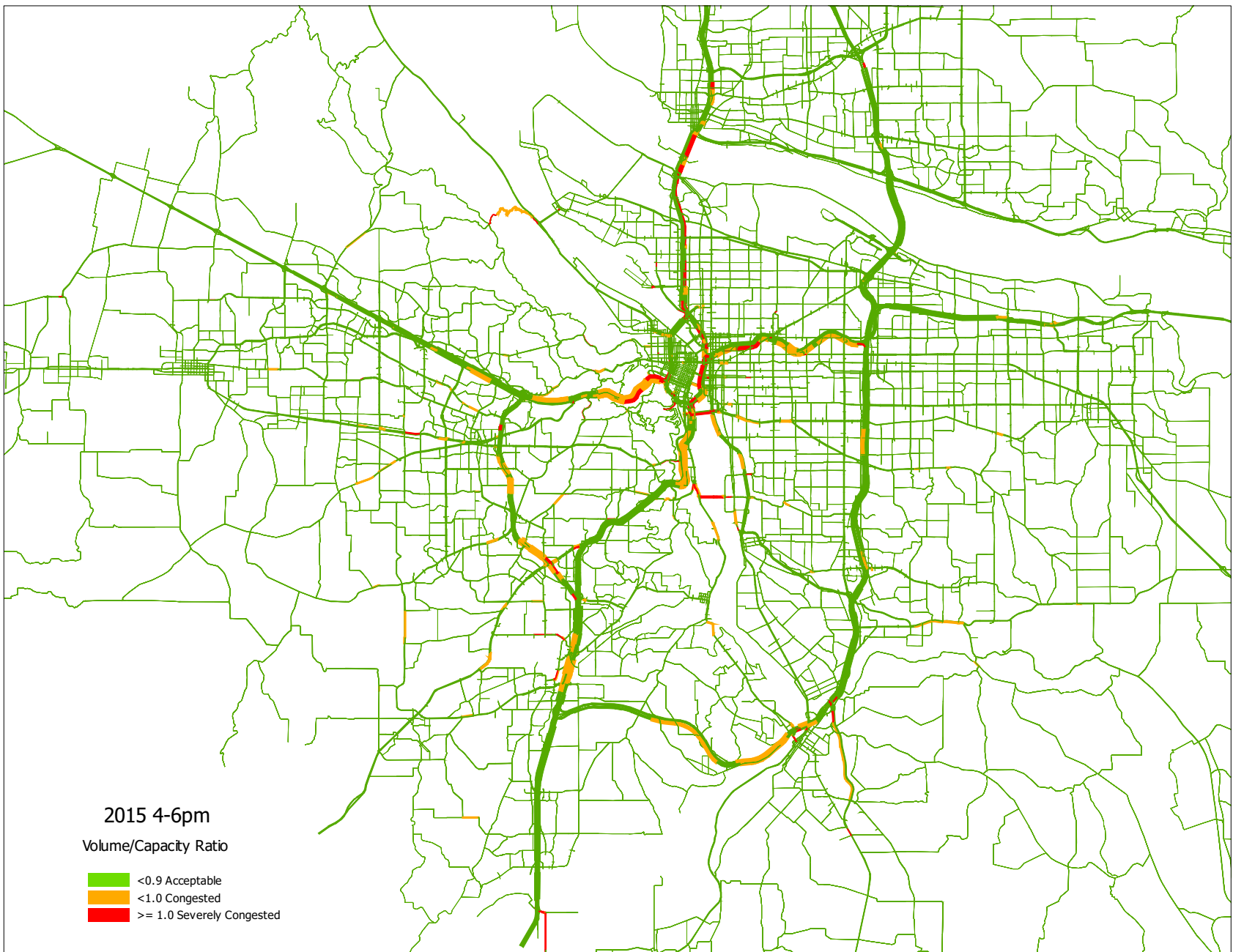
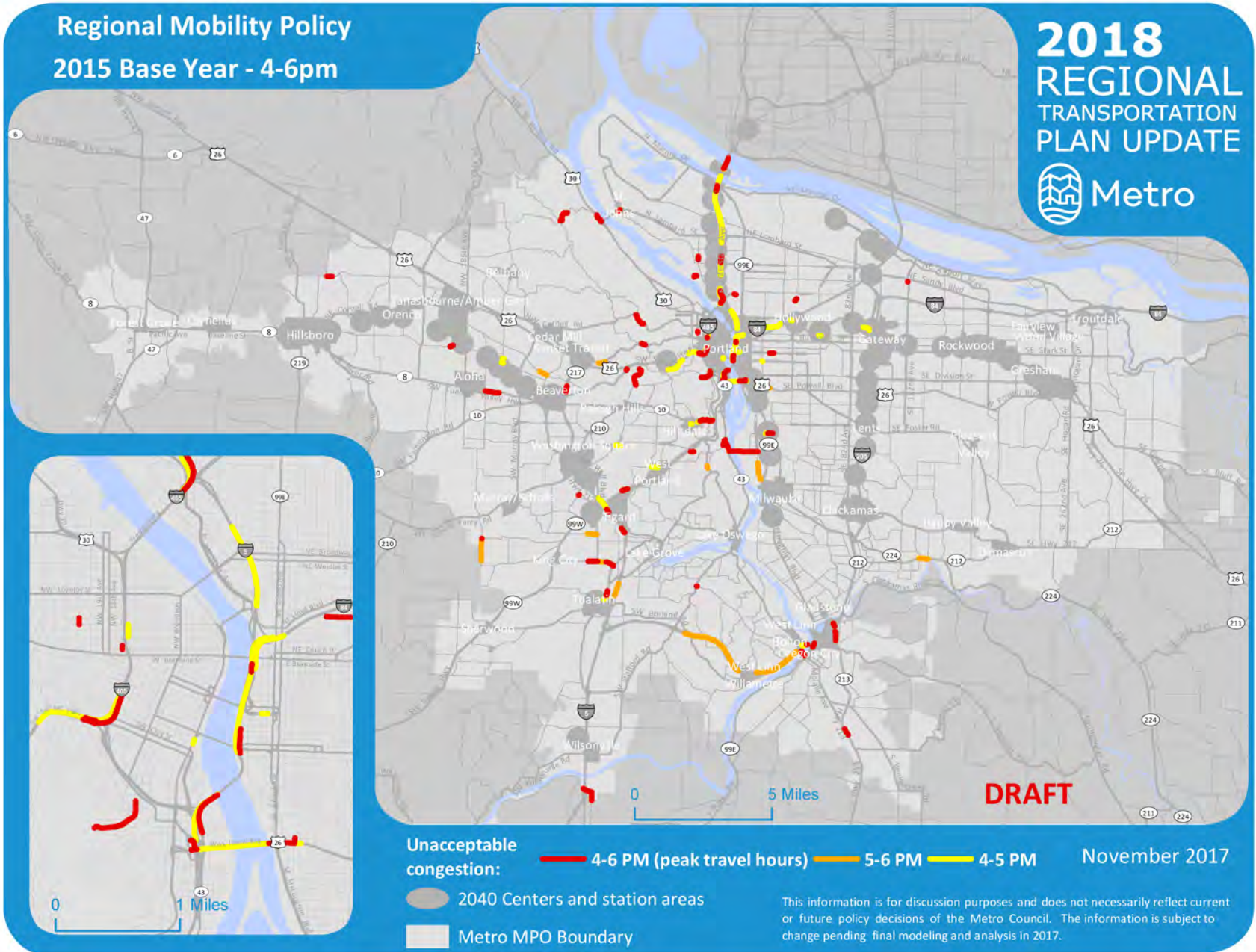


Source: Google Maps

2018 REGIONAL TRANSPORTATION PLAN UPDATE

STREETS AND HIGHWAYS - System performance

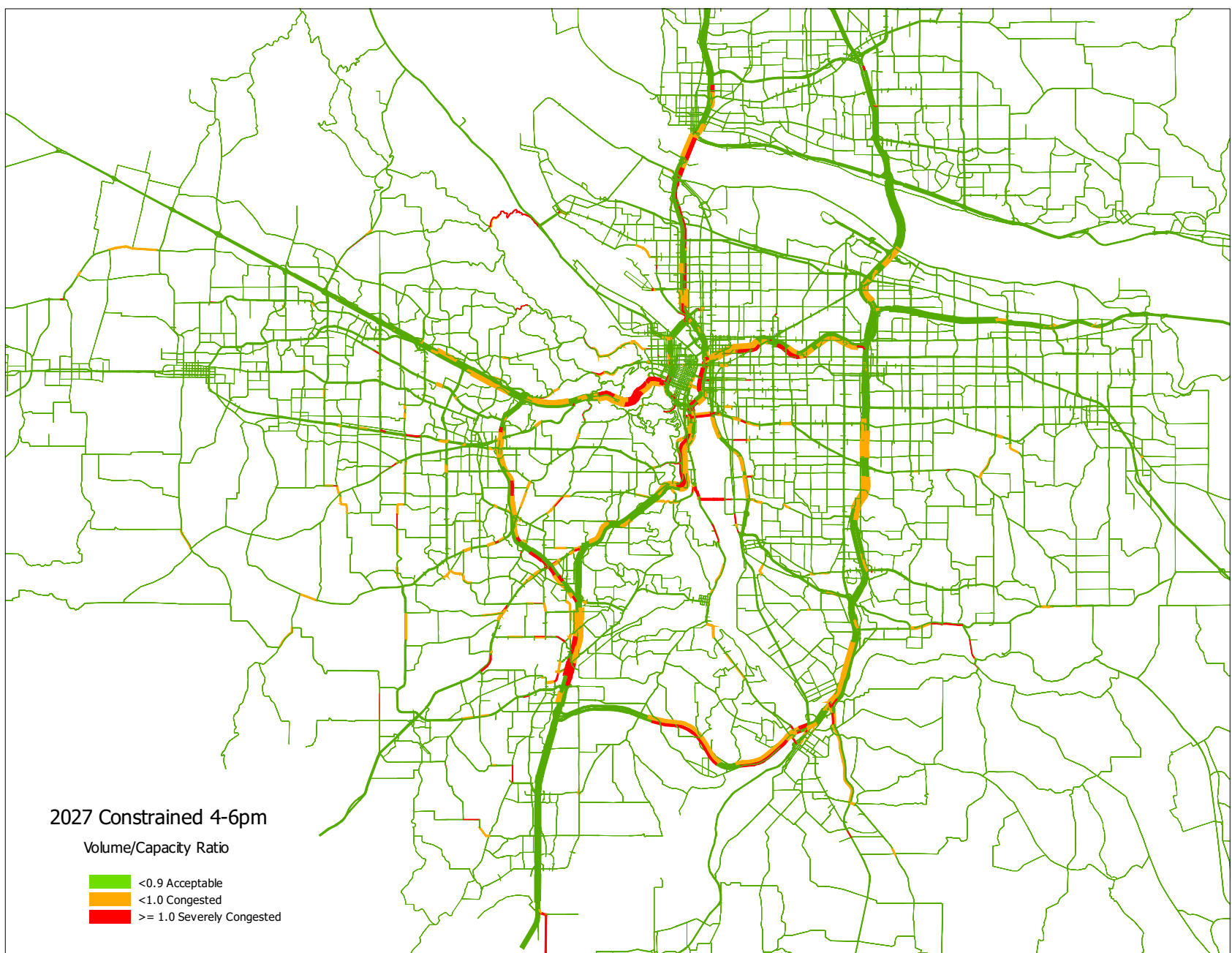
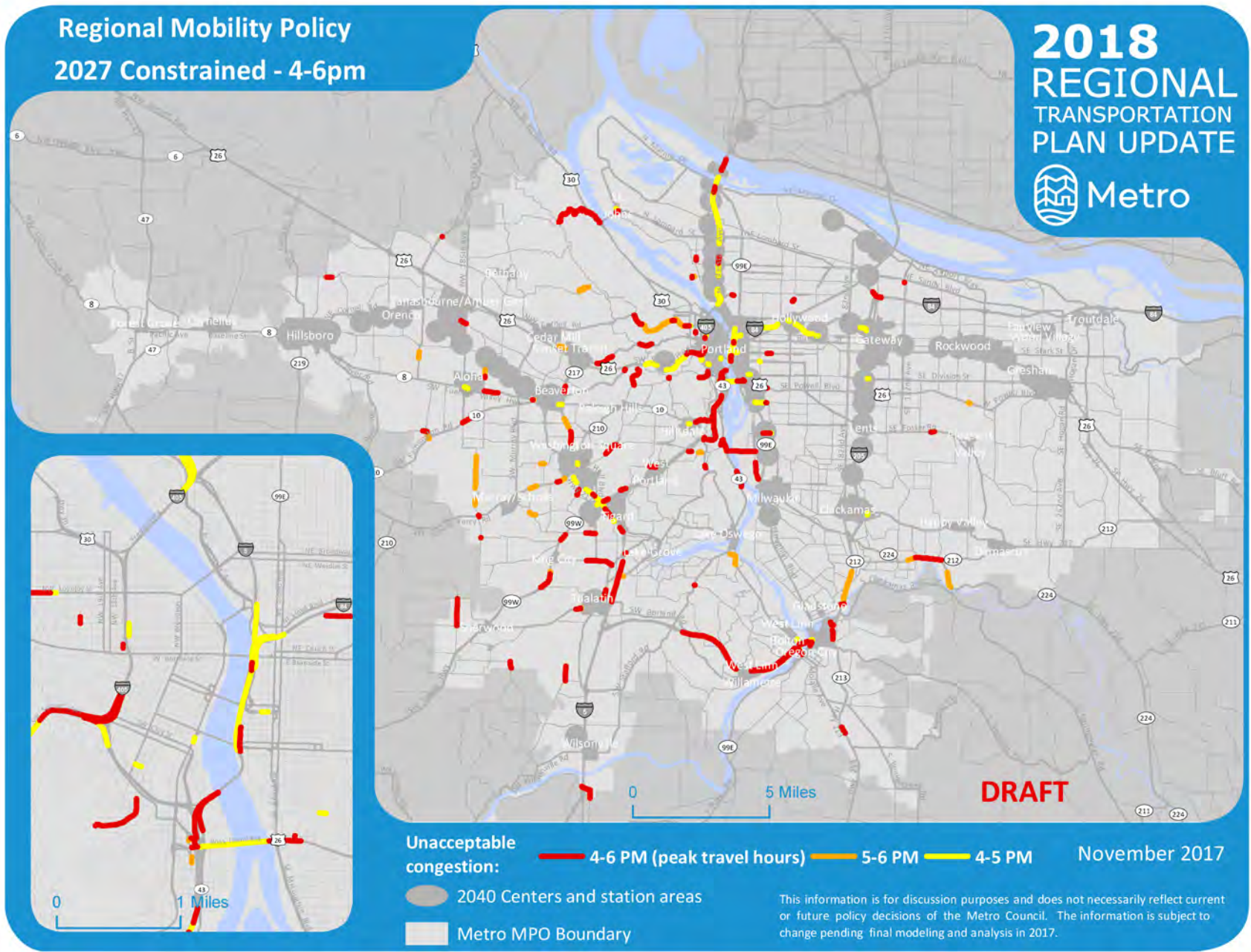
2015 4-6pm



This information is for research and discussion purposes only and does not reflect current or future policy decisions of the Metro Council, MPAC or JPACT. The information is subject to change pending final modeling and analysis in 2018.

2018 REGIONAL TRANSPORTATION PLAN UPDATE
STREETS AND HIGHWAYS - System performance

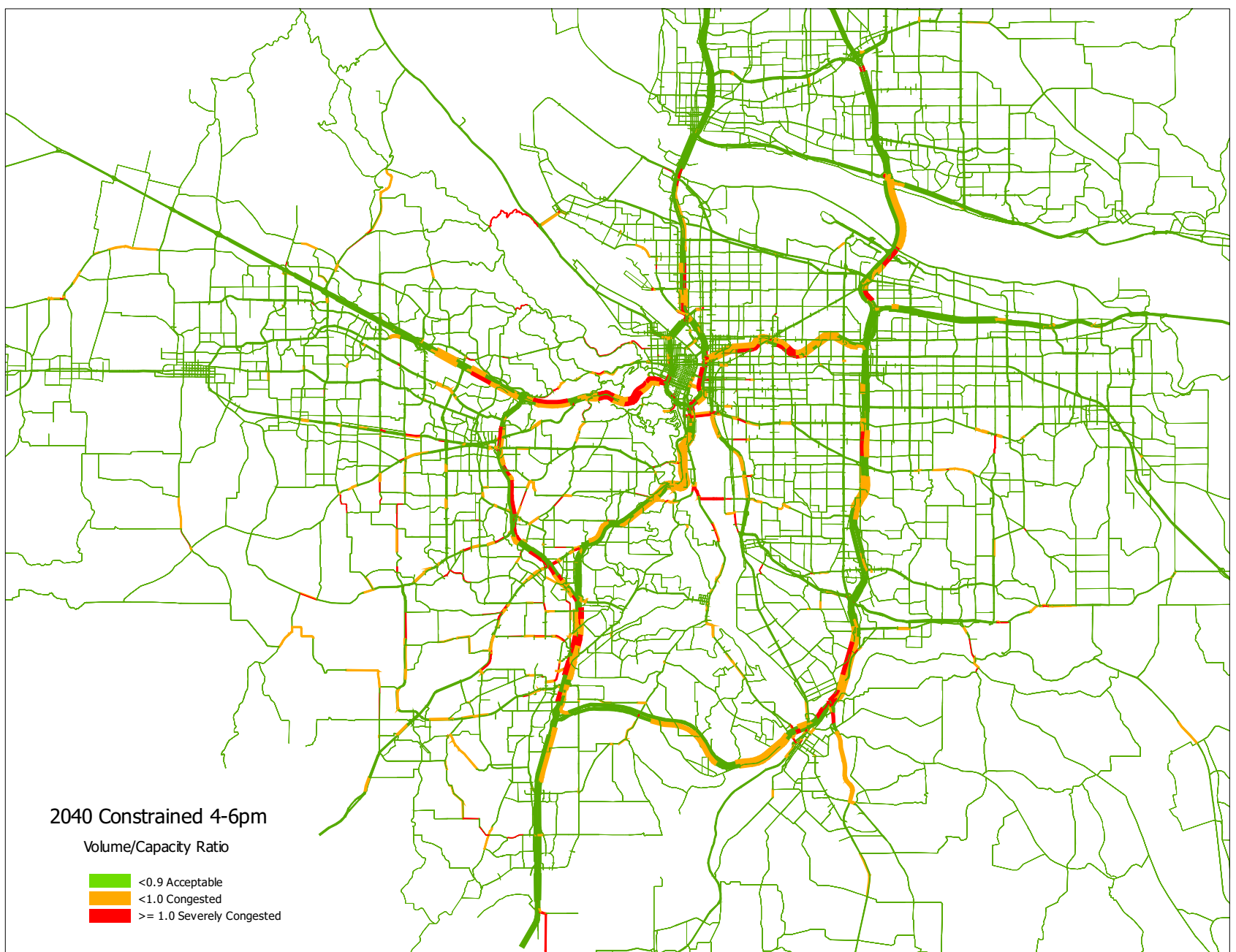
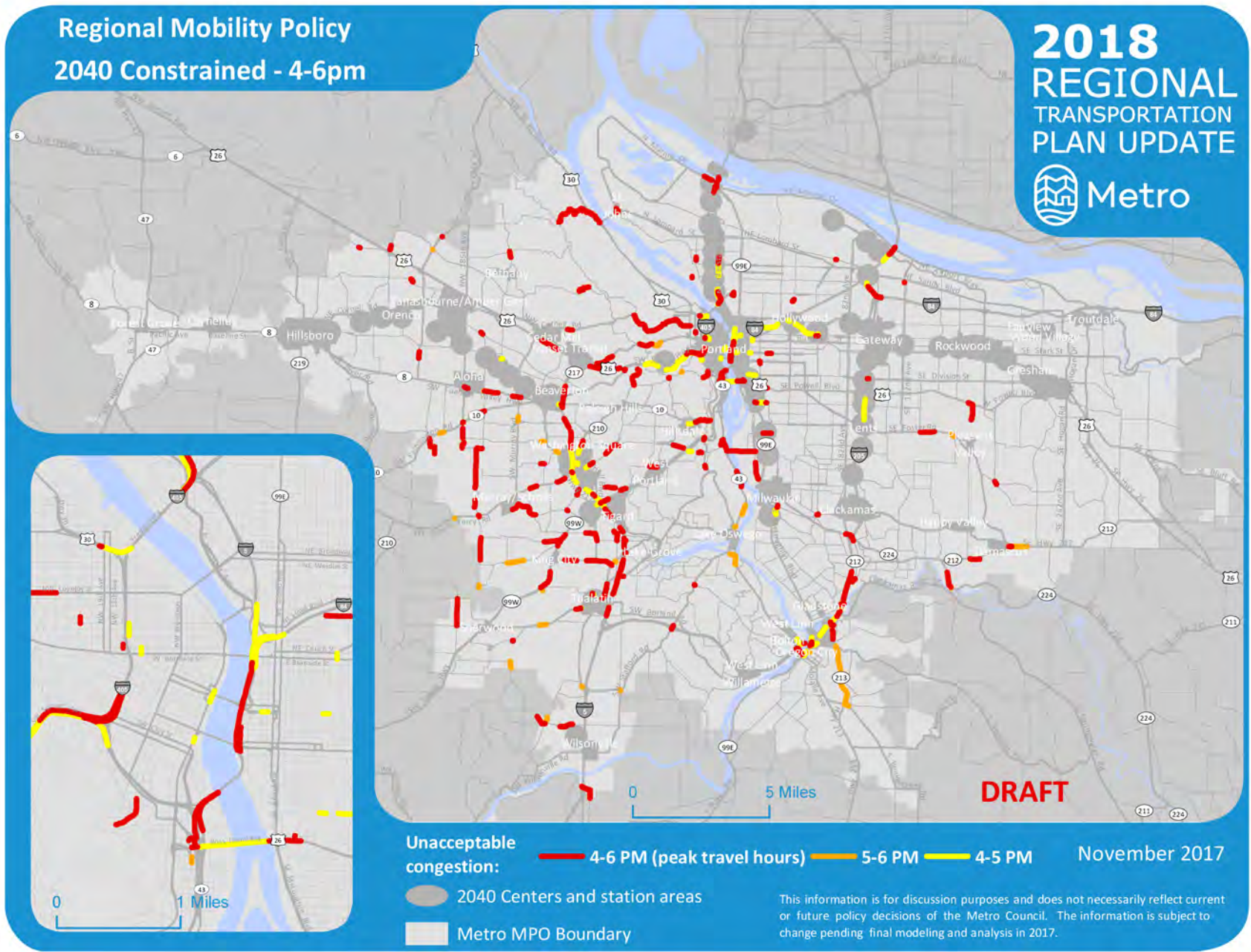
2027 CONSTRAINED 4-6pm



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2018 REGIONAL TRANSPORTATION PLAN UPDATE
STREETS AND HIGHWAYS - System performance

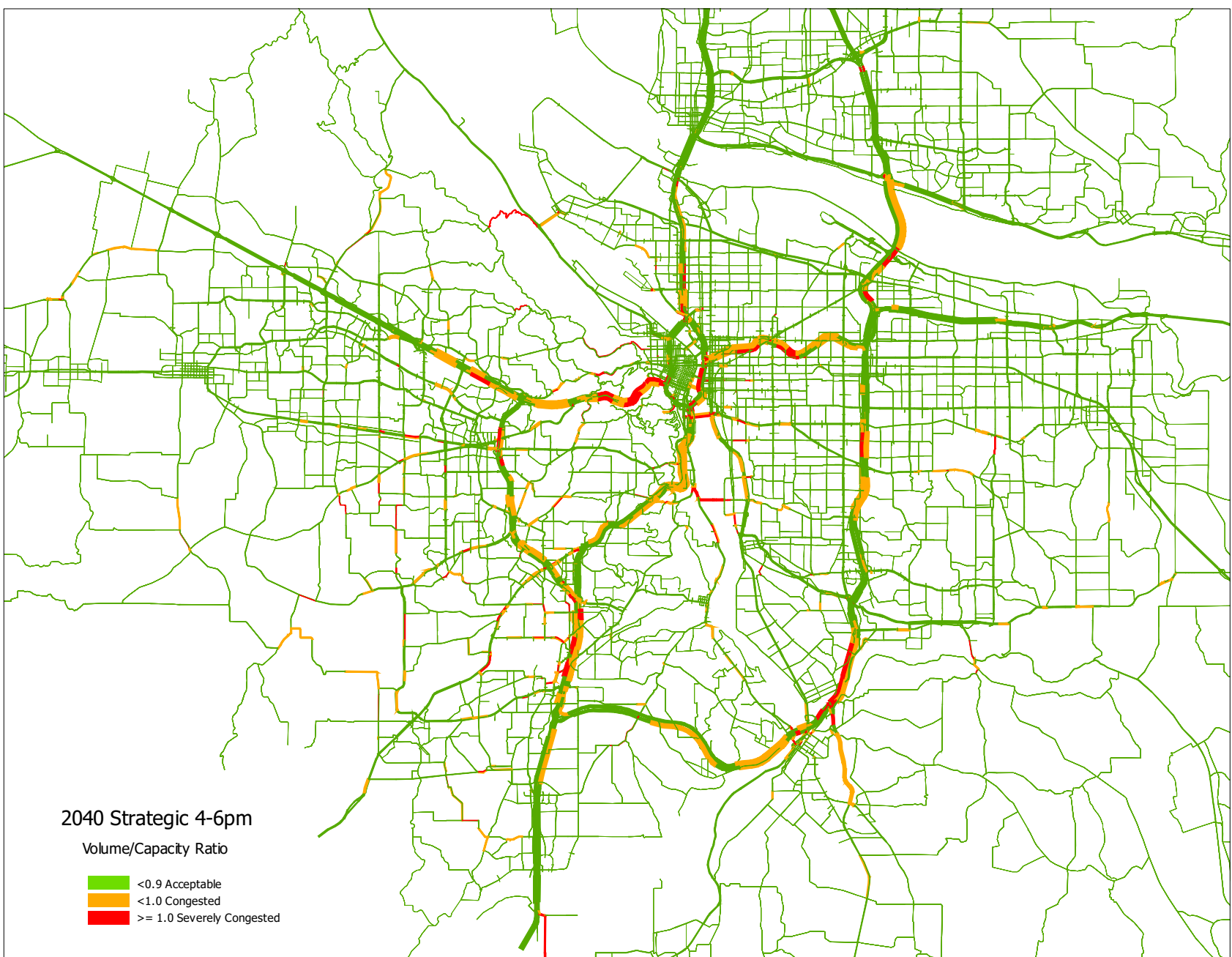
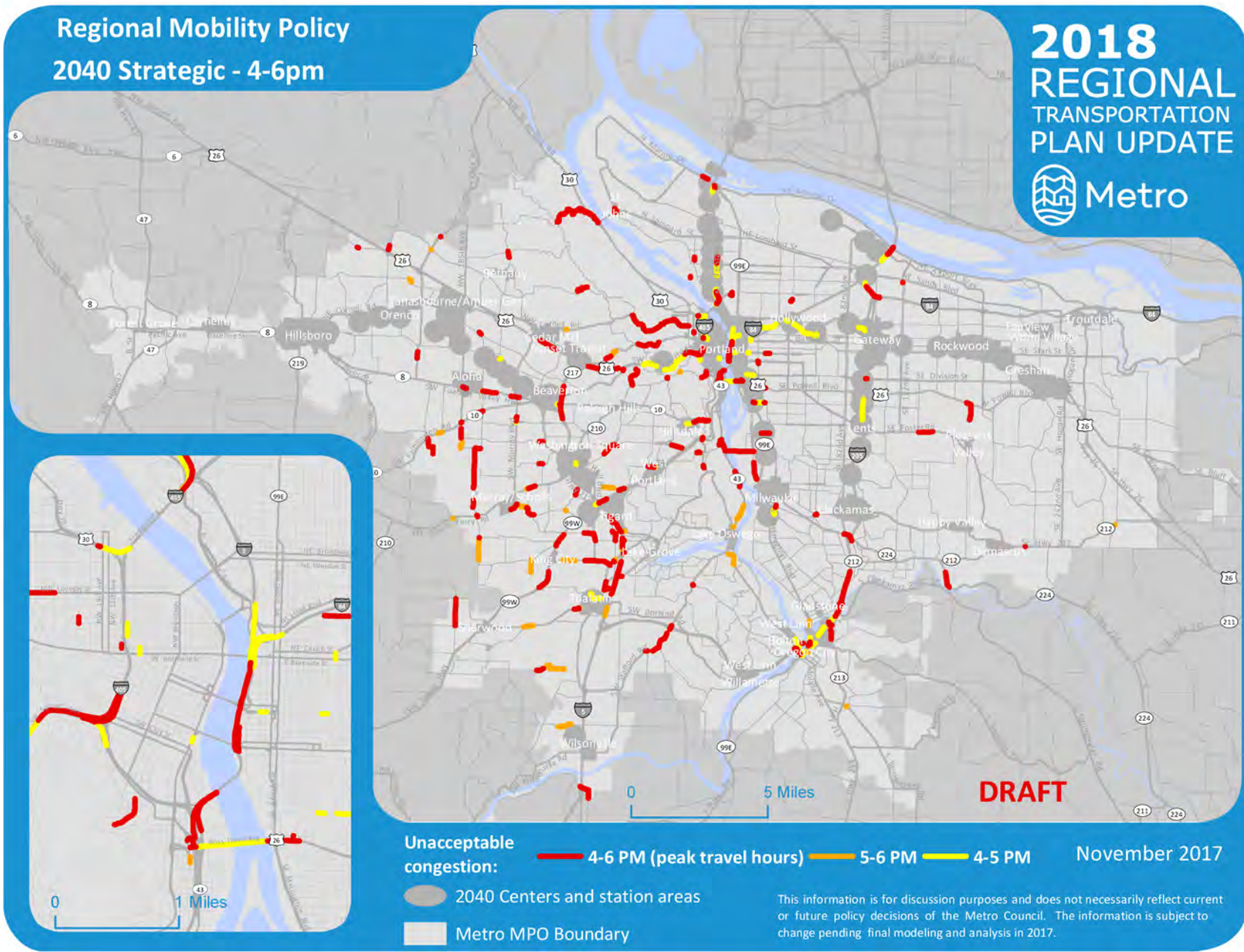
2040 CONSTRAINED 4-6pm



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2018 REGIONAL TRANSPORTATION PLAN UPDATE
STREETS AND HIGHWAYS - System Performance

2040 STRATEGIC 4-6pm



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