

Joint Policy Advisory Committee on Transportation (JPACT) agenda

Thursday, March 15, 2018

7:30 AM

Metro Regional Center, Council chamber

1. **Call To Order, Introductions, Declaration of a Forum**
2. **Public Communication on JPACT Items (7:35 AM)**
3. **Update from the Chair and Committee Members (7:40 AM)**
 - *2017 Compliance Report*
 - *Update on JPACT Trip to Washington, D.C.*
 - *Response to Clackamas County and Washington County Letters*
4. **Consent Agenda (7:55 AM)**
 - [Consideration of February 15, 2018 Minutes](#)
 - Attachments: [February 15, 2018 Minutes](#)
5. **Information/Discussion Items**
 - 5.1 [ODOT Value Pricing \(7:55 AM\)](#)

Presenter(s): Mandy Putney, ODOT
 - 5.2 [Investment Area Strategy \(8:20 AM\)](#)

Presenter(s): Malu Wilkinson, Metro
Elissa Gertler, Metro
 - 5.3 [Review Draft 2018-19 Unified Planning Work Program \(UPWP\) \(8:35 AM\)](#)

Presenter(s): John Mermin, Metro

Attachments: [Memo: 2018-19 Draft UPWP](#)
6. **Action Items**

6.1 [Regional Leadership Forum #4 Takeaways \(Recommendation Requested\)](#)
[\(8:40 AM\)](#)

Presenter(s): Kim Ellis, Metro

Attachments: [Memo: Refining 2018 Regional Transportation Plan Investment Prior](#)
[Regional Leadership Forum #4 Summary and Recommendations for](#)
[2018 Engagement Summary](#)
[Jurisdictional Comments](#)
[Key Dates for Finalizing our Shared Plan for the Region](#)
[Update on Remaining Policy and Technical Work](#)

8. Adjourn (9:00 AM)

Upcoming JPACT Meetings:

- *Thursday, April 19, 2018*
- *Thursday, May 17, 2018*
- *Thursday, June 21, 2018*

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បើលោកអ្នកត្រូវការអ្នកបកប្រែភាសានៅពេលអង្គប្រជុំសាធារណៈ សូមទូរស័ព្ទមកលេខ 503-797-1700 (ម៉ោង 8 ព្រឹកដល់ម៉ោង 5 ល្ងាច ថ្ងៃធ្វើការ) ប្រាំពីរថ្ងៃ មុនថ្ងៃប្រជុំដើម្បីអាចឲ្យគេសម្រួលតាមសំណើរបស់លោកអ្នក។

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2018 JPACT Work Program

As of 3/5/18

Items in italics are tentative

<u>March 15, 2018</u>	<u>April 19, 2018</u>
<ul style="list-style-type: none"> • Chair comments TBD (5+ min) • Resolution No. 18-4876, For the Purpose of Adding or Amending Existing Projects to the 2018-21 Metropolitan Transportation Improvement Program Involving Four Projects Requiring Programming Additions, Corrections, or Cancellations Impacting Metro, Multnomah County, and Portland (MA18-07-MAR) (consent) • Review Draft 2018-19 Unified Planning Work Program (UPWP) – Information/Discussion (John Mermin, 5 min) • ODOT Value Pricing – Information/Discussion (Mandy Putney, ODOT; 25 min) • Regional Leadership Forum #4 Takeaways and RTP Investment Priorities – Recommendation Requested (Ellis, Metro; 20 min) • Investment Area Strategy (Elissa Gertler/Malu Wilkinson, Metro; 15 min) 	<ul style="list-style-type: none"> • Chair comments TBD (5+ min) • 2021-2024 STIP Update – Information/Discussion (Jon Makler, ODOT; 15 min) • Draft Safety Strategy – Information/Discussion (Lake McTighe, Metro; 20 min) • Regional Travel Options Strategy Draft for Adoption – Recommendation to Metro Council (Dan Kaempff, Metro; 30 min) • 2018-19 Unified Planning Work Program (UPWP) – Recommendation to Metro Council (John Mermin, 5 min)
<u>March 14 – 16: PBA Trip to Washington D.C.</u>	

<p><u>May 17, 2018</u></p> <ul style="list-style-type: none"> • Chair comments TBD (5+ min) • MPO-State-Transit Financial Forecasts for FY2021-2024 – Recommendation to Metro Council (TBD; 5 min) • Draft RTP (Focus on Policies and Implementation) – Information/Discussion (Ellis, Metro; 20 min) • Regional Transit Strategy – Information/Discussion (Snook, Metro; 20 min) • Draft RTX Strategies and Policies – Information/Discussion (Eliot Rose, Metro; 20 min) • Draft Freight Strategy – Information/Discussion (Collins, Metro; 20 min) 	<p><u>June 21, 2018</u></p> <ul style="list-style-type: none"> • Chair comments TBD (5+ min) • Burnside Project Information – Information/Discussion (TBD; 15 min) • RFFA Active Transportation Project Development Funds Allocation (Ted Leybold/Lake McTighe, Metro; 15 min) • HB 2017 Projects of Regional Significance (TBD) • SW Corridor Draft Environmental Impact Study – Information/Discussion (Chris Ford, Metro; 30 min)
<p><u>July 19, 2018</u></p> <ul style="list-style-type: none"> • Chair comments TBD (5+ min) • 2021-2024 STIP – MPO Comment Letter on 150% Fix-It Lists and Leverage Considerations – Recommendation to the Metro Council (25 min) 	<p><u>August 16, 2018</u></p> <ul style="list-style-type: none"> • Chair comments TBD (5+ min)
<p><u>September 20, 2018</u></p> <ul style="list-style-type: none"> • Chair comments TBD (5+ min) • 2021-2024 STIP – MPO Comment Letter on 150% ARTS List and Leverage Considerations – Recommendation to the Metro Council • Introduce and Discuss TPAC Recommendation on 2018 RTP and Strategies for Freight, Transit, and Safety (Ellis; 60 min) <p><u>September 27-29:</u> League of Oregon Cities Annual Conference, Eugene, OR</p>	<p><u>October 18, 2018</u></p> <ul style="list-style-type: none"> • Chair comments TBD (5+ min) • JPACT Recommendation to Metro Council on Adoption of 2018 RTP and Strategies for Freight, Transit, and Safety (Ellis; 45 min) • Southwest Corridor LPA – Recommendation to Metro Council (TBD; 30 min)
<p><u>November 15, 2018</u></p> <ul style="list-style-type: none"> • Chair comments TBD (5+ min) • Economic Value Atlas – Information/Discussion (Jeff Frkonja/Malu Wilkinson, Metro; 30 min) <p><u>November 13-15:</u> Association of Oregon Counties Annual Conference, Eugene, OR</p>	<p><u>December 20, 2018</u></p> <ul style="list-style-type: none"> • Chair comments TBD (5+ min)

RTP Regional Leadership Forums:

- **March 2, 2018:** RTP Regional Leadership Forum #4 (Finalizing Our Shared Plan for the Region)

Parking Lot:

- Southwest Corridor Plan
- Prioritization of projects/programs
- Westside Freight Study/ITS improvements
- All Roads Safety Program (ODOT)
- Washington County Transportation Futures Study (TBD)
- Transportation Resiliency



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JOINT POLICY ADVISORY COMMITTEE ON TRANSPORTATION (JPACT)

Meeting Minutes

February 15, 2018

Metro Regional Center, Council Chamber

MEMBERS PRESENT

Shirley Craddick
Nina DeConcini
Craig Dirksen (*Chair*)
Denny Doyle
Tim Knapp
Roy Rogers
Paul Savas
Bob Stacey
Jeanne Stewart
Kris Strickler
Jessica Vega Pederson
Rian Windsheimer

AFFILIATION

Metro Council
Oregon Department of Environmental Quality
Metro Council
City of Beaverton, Cities of Washington County
City of Wilsonville, Cities of Clackamas County
Washington County
Clackamas County
Metro Council
Clark County
Washington State Department of Transportation
Multnomah County
Oregon Department of Transportation

MEMBERS EXCUSED

Denny Doyle

AFFILIATION

City of Beaverton, Cities of Washington County

ALTERNATES PRESENT

Emerald Bogue
Tim Clark
Jef Dalin
Mark Gamba
Doug Kelsey
Leah Treat

AFFILIATION

Port of Portland
City of Wood Village, Cities of Multnomah County
City of Cornelius, Cities of Washington County
City of Milwaukie, Cities of Clackamas County
TriMet
City of Portland

OTHERS PRESENT: Andrew Singelakis, Mike Bezner, Mark Ottenad, Mandy Putney, Megan McKibben, Jaimie Huff, Richard Ramer

STAFF: Nellie Papsdorf, Miranda Mishan, Alison Kean, Ken Lobeck, Kim Ellis, Margi Bradway, Jeff Frkonja, Craig Beebe, Ted Leybold, Grace Cho, Eliot Rose, Ernest Hayes, Jamie Snok, Dan Kaempff, Tyler Frisbee, Frankie Lewington, Tom Kloster

1. CALL TO ORDER, DECLARATION OF A QUORUM & INTRODUCTIONS

JPACT Chair Craig Dirksen called the meeting to order at 7:32 AM. He asked members, alternates and meeting attendees to introduce themselves.

2. PUBLIC COMMUNICATION ON JPACT ITEMS

Mayor Mark Gamba: Mayor Gamba discussed congestion pricing in the region, and the current study on value pricing by ODOT. He raised concerns that the only mode of value pricing being studied was tolling on freeways, and that all of the revenue from tolling would be spent on

developing freeways and highways. Mayor Gamba suggested asking the transportation commission to lengthen the time and broaden the scope of the study. He added that spending the money on modes of transportation that would not increase congestion.

Councilor Bob Stacey thanked Mayor Gamba, and explained that he was speaking to the tru merit of value pricing. He added that Metro Council had identified value pricing as a key strategy.

Commissioner Paul Savas shared that C4 discussed asking the legislature for more time on the study. He explained that Clackamas County would be heavily impacted by value pricing, and that the public process had been light.

Mayor Tim Knapp highlighted significant equities in tolling lanes on the freeway, and explained that low income people would be forced off of freeways. He shared that without broadening the scope and time, he wasn't sure that they would be able to do the study well. Mayor Knapp suggested that JPACT write a letter to the legislature asking for a broader time and scope.

Councilor Jeff Gudman: Councilor Gudman suggested that JPACT make requests of the federal government, that the revenue raised from tolling could be used on maintenance, and that is not Oregon penalized for the dollars raised with HB 2017 by being given less money. He recommended that congressional delegation staff reach out to engineers in the region and identify needs.

Ron Swaren: Mr. Swaren raised concerns about congestion tolling, and suggested that if there was a plan to replace the I-5 bridge, then that should be tolled as well. He explained that a western connector route would be the best solution, and that this shortcut would benefit transit. Mr. Swaren emphasized the importance of a multimodal and affordable solution, with no tolling on I-5.

Chair Dirksen shared that they needed to curtail some of the discussion because of the long agenda.

Mayor Knapp asked if they would like to have input on technical discussion, and Chair Dirksen confirmed.

MOTION: Mayor Knapp moved to collectively send a letter requesting that the committee working on technical fixes to last year's transportation bill to broaden the scope and extend the time of the research on congestion pricing. Mayor Denny Doyle seconded the motion.

Chair Dirksen asked if Metro staff could draft a letter on behalf of JPACT.

Mr. Rian Windsheimer encouraged JPACT to inform the regional committee as well. He explained that the OTC was getting an update on value pricing today and were outraged. Mr. Windsheimer suggested JPACT members attended this meeting and share their views. He recommended sending the letter to the OTC and the regional committee as well as the legislature. Mr. Windsheimer shared the time and location of the meeting.

ACTION: With all in favor, the motion passed.

3. UPDATES FROM THE CHAIR AND COMMITTEE MEMBERS

There were none.

4. CONSENT AGENDA

MOTION: Mayor Doyle moved and Mayor Anne McEnerny-Ogle seconded to approve the consent agenda.

ACTION: With all in favor, the motion passed.

5. INFORMATION/DISCUSSION ITEMS

A. Update on the 2021-2024 STIP and ODOT Funding Allocation Process

Chair Dirksen shared that over the past few months, the Portland metropolitan region as the MPO had been engaging with ODOT and the OTC and providing input in its allocation of funds to different project funding categories, such as maintenance or safety. He explained that at the end of 2017, the OTC approved a decision on how much funding to allocate to the project funding categories for fiscal years 2022-2024.

Chair Dirksen shared that the next step in the process was to determine individual projects which would receive these funds and would ultimately get programmed into the MTIP, which would come before JPACT for adoption in 2020.

Chair Dirksen explained that the allocation of funds was an ODOT led process for now, and introduced Mr. Rian Windsheimer to provide an update about the allocation process.

Key elements of the presentation included:

Mr. Windsheimer shared that they were in the process of running their value pricing feasibility analysis, and were currently in the outreach phase. He explained that there was significant interest in these issues.

Mr. Windsheimer discussed the STIP timeline, and conveyed that they had been listening and thinking about how to spend the transportation dollars. He explained next steps, and shared that they would be spending a lot of time discussing this at Region 1 ACT.

Member discussion included:

- Mayor Knapp proposed looking at an additional topic in light of President Trump's support of a 25% gas tax. He suggested a trip to Washington D.C. in the spring, and emphasized the importance of going as a committee for broader impact and visibility.
- Mr. Doug Kelsey shared that TriMet would be happy to help coordinate a trip.
- Chair Dirksen asked JPACT if they would be amenable to a trip to D.C., and all confirmed that they would.
- Councilor Jeanne Stewart expressed appreciation for the suggestion, and explained that it was important to have a conversation about a gas tax.

- Commissioner Roy Rogers encouraged JPACT to travel as a group, otherwise the message they were trying to send would be less cohesive.
- Councilor Shirley Craddick explained that whatever they did would need to be influential, and that she wanted some advice from Metro's lobbyists on what would be the most appropriate timing, and to whom they would be sending the message. She added that she thought they should go with one voice, but that they needed to be focused.
- Councilor Dirksen suggested meeting with staff of the presidential administration.
- Mayor Doyle shared that small group meetings would be best.
- Mr. Kelsey conveyed that the TriMet team could work with Metro staff to get details on timing and approach for the trip.

B. RTP Evaluation Takeaways and Update on Regional Leadership Forum #4

Chair Dirksen explained that they would receive an update for staff on the Regional Transportation Plan in preparation for the final RTP Regional Leadership Forum on March 2. He noted that all JPACT members had been sent an e-vite from Metro, and encouraged JPACT members to register.

Chair Dirksen recounted that the Regional Transportation Plan responded to both federal and state mandates which required JPACT, MPAC and Metro Council to finish by the end of the year. He recounted the work that had been done on the RTP so far, and spoke to the directives that had been given to Metro staff by Metro Council to create a better researched and more realistic budget for the financially constrained project list than they had in the past. Chair Dirksen reminded JPACT that even the financially constrained budget needed some work from current funding levels, and some of the work had already been done with HB 2017.

Chair Dirksen emphasized the growing population of the region, and highlighted the need for addressing transportation needs. He conveyed that they did not have enough funding to accomplish everything, in spite of the priorities they had set. Chair Dirksen advised that any funding the region would agree to in 2020 was not something that could be relied on in 2018, which was why they had to move forward and create the foundation for what they wanted to build once they had the resources to do so. He reminded JPACT of the key outcomes they had agreed to which included improving safety and equity for historically marginalized communities and people of color, addressing congestion and implementing the Climate Smart Strategy that JPACT approved in 2014.

Chair Dirksen explained that staff had prepared a key takeaways handout, which was being used for conversations with community and business and other stakeholders. He shared that they had also prepared a policymakers discussion guide to help the conversation going forward. Chair Dirksen discussed that the key takeaways showed that with the investments in the draft project lists, they would make progress in some areas, but would fall short in other areas.

Chair Dirksen reminded JPACT that the draft project lists were compiled by Metro from what was submitted to them by the cities, counties and agencies from adopted planning efforts that provided opportunities for public input. He shared that they had the opportunity next month to make recommendations to the metro Council, the cities, and the counties about what outcomes they were going to prioritize through the RTP especially in the next 10 years in order to set the right trajectory for the region's transportation system.

Chair Dirksen introduced Ms. Kim Ellis, project manager for the Regional Transportation Plan, and asked Metro's new Deputy Director for Planning and Development, Ms. Margi Bradway, to introduce herself as it was her first meeting with JPACT.

Key elements of the presentation included:

Ms. Bradway provided background on the current RTP and the visions and goals set by Metro Council. She explained that they were giving back the analysis of projects to partners and other stakeholders to evaluate whether they were meeting their goals. Ms. Bradway reminded JPACT about the 4th Regional Leadership Forum on March 2nd.

Ms. Kim Ellis reminded which requirements the RTP met, and provided context for the RTP, and the regional needs that it would address. She highlighted the broader vision statement that came out of the regional leadership forum. Ms. Ellis discussed the adopted goals and how they had changed over time.

Ms. Ellis provided a breakdown of types of projects and investments, and shared that more than half of them were focused on the regions throughway systems. She added that there was significant service investments throughout the region, and significant investment in active transportation. Ms. Ellis noted that while there wasn't a lot of focus on freight, other sources of funding were being put towards freight.

Ms. Ellis explained that the region would fall short of its adopted Climate Smart Strategy commitment, and that addressing this and finding strategies to sustainability was a priority. She highlighted specific areas in which the region was falling short of the Climate Smart Strategy.

Ms. Ellis conveyed that affordability was set to improve with better access to lower cost travel options, but not everyone would benefit equally. She shared that they were trying to better understand outcomes of investments in underrepresented communities, and she emphasized that equal access wasn't necessarily affordable access.

Ms. Ellis recounted some of the feedback heard at the Community Leader's Forum. She shared that they had heard that it was important for the region to lead with equity, and focus on advancing equity in order to achieve other desired outcomes. Ms. Ellis conveyed the importance of considering who benefitted from investments, and recognized that the conversation was actively linking housing, transportation and equity, but that these connections needed to be more clearly shown.

Ms. Ellis recounted feedback from hearings with businesses and community briefings, and emphasized the importance of accessibility, the needs of underserved communities, and concerns that freight projects were underemphasized in the plan. She shared that online poll feedback highlighted safety, reliability, and travel options as priorities, and that 73% of those who took the poll supported raising taxes to generate funding.

Ms. Ellis explained some of the next steps, and the RTP timeline through the end of 2018.

Member discussion included:

- Mr. Windsheimer asked about safety priorities in the RTP, and what it meant that one third of the projects would directly address safety. He noted that ODOT also had a lot of money allocate toward safety projects, and that MTIP funding was also eligible for safety projects. Ms. Bradway explained that they would like to work with ODOT staff to update the project list.
- Mr. Windsheimer added that there were a number of funding sources dedicated to safety that they could look at outside of the RTP. Ms. Ellis shared that there were other projects outside of the designated label of safety that would still address safety outcomes.
- Chair Dirksen asked if state leverage dollars could be used for safety projects. Mr. Windsheimer explained that those projects would have to be state projects, and that they were making the safety investment where they could and were optimally using heir dollars.
- Commissioner Paul Savas explained that Clackamas County staff had taken the discussion guide and done their own subregional analysis of safety projects. He shared that he was concerned about the analysis of projects that had been done, and expressed concern that money was being spent subregionally. Commissioner Savas highlighted the lack of accessibility to jobs in Clackamas County, noting it would only be 22% with the outcomes of the RTP. He emphasized that spending subregionally was a flawed strategy.
- Ms. Leah Treat thanked Metro Council for their response to the City of Portland letter. She shared that they were looking forward to working with staff on RTP outcomes.
- Commissioner Roy Rogers agreed with Commissioner Savas' concerns, and raised concerns that the RTP was not doing anything for congestion. He shared that congestion was a serious concern for the economic health of the region, and that it was the biggest issue in Washington County. Commissioner Rogers expressed that hre did not like the message of the work, and the plan for addressing congestion.
- Chair Dirksen expressed that he shared these frustrations, but emphasized that everyone had different priorities and no one would get what they needed. He noted that while congestion wasn't getting better, but it was being addressed and would not get worse.
- Commissioner Rogers asked if staff could expand comments about congestion, because it appeared that they were being silent or complacent about it. Ms. Ellis explained exactly what was being addressed by throughways projects along with funding from HB 2017. She acknowledged that they could be clearer in explaining how congestion was being addressed by the RTP.
- Councilor Craddick shared that she saw the RTP as a reflection of all of the projects that had been submitted by jurisdictions and agencies. She explained that the projects that had been submitted were being shown today, and what JPACT needed to do was look at what projects they were going to focus on if they wanted to change their priorities. Councilor Craddick remarked that it was the list of projects that needed to change.
- Ms. Ellis explained that this meeting was the start of the discussion about projects, and that the March 2nd forum was to continue the discussion. She conveyed that they hoped that they would have JPACT, MPAC, Metro Council and business leaders present to talk about what to do differently, and what they had already been doing. Ms. Ellis explained that they would then work with staff to identify potential

refinements to reanalyze over spring and summer to finalize the plan over the summer.

- Commissioner Savas expressed appreciation with Councilor Craddick's comments. He shared confusion about what JPACT's stance on additional highway lanes, and explained that at one point they had expressed no lanes would be added, and yet the RTP included the addition of highway lanes.
- Chair Dirksen shared that there was a regional policy that throughway systems should be three lanes, and that they had resolved to add a lane to throughways without three lanes. He emphasized that they did not want to go beyond that, but just meet that goal. Commissioner Savas asked if Metro supported the Sun Rise on I-205. Chair Dirksen said they might. Commissioner Savas emphasized that phase 1 of the Sun Rise project was to relieve congestion.
- Councilor Stacey conveyed that he programmatically supported three lanes on their throughway systems. He shared that he represented the most congested part of the Metro area which received heavy flows of traffic from all neighborhoods. Councilor Stacey explained that nothing they did would change that fact, except for thoughtfully pursuing an agenda of value pricing that could relieve congestion. He disputed the idea that he did not care about congestion, and emphasized that there were opportunities to look at the RTP and the projects they had, and think about how they could move money around to provide safety and accessibility.
- Commissioner Savas emphasized the need to focus on equality and avoid addressing transportation needs subregionally.
- Councilor Craddick reminded JPACT that they were focused on addressing bottlenecks, and that these were the areas that she wanted to fix. She explained that they did not receive funding for construction on I-205 but were in the design phase of the project. Councilor Craddick highlighted the need for focusing on the region's transit system in order to reduce congestion, and suggested that there was a lack of funding for transit, not congestion.
- Commissioner Savas explained that he was not just making the case for more highway lanes but was thinking about all modes of transportation. He raised concerns that Clackamas County was historically marginalized in the distribution of transportation funding.

C. Draft RTX Policies and Strategies

Chair Dirksen discussed the ways that technology was developing and changing transportation, and shared that Metro had been developing a strategy to help the region prepare for these new technologies.

Chair Dirksen introduced Mr. Eliot Rose, from Metro's Planning and Development department to provide an update on the work he was leading to address these concerns.

Key elements of the presentation included:

Mr. Rose expressed the need to adapt to changing technologies in transportation. He discussed some of the challenges posed by developing technology, and shared that they were trying to harness the potential of emerging technologies to create a more equitable and livable region. Mr.

Rose emphasized that they were not bringing in new technologies but rather preparing the region for impending technological developments.

Mr. Rose recounted some of the types of emerging technologies that would soon be available. He shared that they were also looking at different services that offered car sharing and bike sharing. Mr. Rose reminded JPACT that these were technologies that were present, not necessarily technologies of the distant future. He noted that they wanted to see shared trips more than anything.

Mr. Rose discussed what the next five years would look like in terms of the impacts of technology on communities, in particular historically marginalized communities, as well as the current congestion situation. He emphasized the need to ensure that technologies complemented current transportation options as opposed to conflicting with walking, biking and transit in the region.

Mr. Rose recalled the three levels of policy framework, which included a set of principles, policies and strategies, and a set of actions. He highlighted the main goals of RTX, including equity, prosperity, choices, information and innovation. Mr. Rose acknowledged that these goals were aligned within the RTP goals, and specified how the two sets of goals converged. He shared that he would follow up his presentation via e-mail with ways for JPACT to contribute feedback.

Member discussion included:

- Mayor Knapp emphasized the need for government focus on equity, and mitigating the consequences of growing technologies on marginalized communities and workers. He added that as expensive technology moved into the mainstream, the gap between rich and poor was exacerbated.
- Mayor Doyle asked if they had started talking to jurisdictional staff. Mr. Rose recalled that a lot of outreach had already been done and would continue.
- Chair Dirksen requested that JPACT read the RTX memo included in the meeting packet.
- Commissioner Jessica Vega Pederson asked what the timeline was for RTX. Mr. Rose explained that they were seeking feedback on policies now and would build off of that feedback soon. He noted that at the end of the year, RTX policies would come forth for approval as a part of the RTP.

ADJOURN

JPACT Chair Dirksen adjourned the meeting at 9:02 AM.

Respectfully Submitted,



Miranda Mishan
Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF FEBRUARY 15, 2018

ITEM	DOCUMENT TYPE	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT No.
3.0	Handout	2/1/18	February Hotsheet	021518j-01
5.1	Handout	2/15/18	Resolution No. 17-4800	021518j-02
5.1	Handout	2/15/18	Portland Metro Area Value Pricing Feasibility Analysis	021518j-03
5.2	Letter	2/15/18	Letter from PBOT on the RTP	021518j-04
5.2	Letter	2/15/18	Metro Response to PBOT Letter	021518j-05
5.2	Presentation	2/15/18	RTP PowerPoint	021518j-06
5.3	Presentation	2/15/18	RTX PowerPoint	021518j-07

Memo



Metro

600 NE Grand Ave.
Portland, OR 97232-2736

Date: March 5, 2018
To: Joint Policy Advisory Committee on Transportation (JPACT) and interested parties
From: John Mermin, Senior Regional Planner
Subject: 2018-19 Draft Unified Planning Work Program (UPWP)

Background

What the UPWP Is

The Unified Planning Work Program (UPWP) is developed annually by Metro as the Metropolitan Planning Organization (MPO) for the Portland Metropolitan Area. It is a federally-required document that serves as a guide for transportation planning activities to be conducted over the course of each fiscal year, beginning on July 1st. Included in the UPWP are detailed descriptions of the transportation planning activities, the relationships between them, and budget summaries displaying the amount and source of state and federal funds to be used for planning activities. The UPWP is developed by Metro with input from local governments, TriMet, ODOT, FHWA, and FTA. It helps ensure efficient use of federal planning funds. The UPWP may be amended periodically as projects change or new projects emerge.

What the UPWP Is not

The UPWP is not a regional policy making document and does not make any funding allocations. Instead, the UPWP reflects decisions already made by JPACT & the Metro Council on funding and policy. The UPWP does not include construction, design or preliminary engineering projects. It only includes planning projects that will be receiving federal funds for the upcoming fiscal year.

UPWP Adoption process

The required Federal consultation was held at Metro on January 25. The draft UPWP provided at the March 15 JPACT meeting will reflect input provided at the consultation meeting as well as TPAC. TPAC recommended this draft for approval at its March 9 meeting. To allow sufficient time for completing edits, the document is not available in JPACT's electronic packet.

Next Steps

JPACT will be asked to take action at its April 19 meeting. The final UPWP document will be provided to JPACT in the electronic packet in advance of that meeting. The Metro Council is scheduled to take final action at its May 3 meeting.

Memo



Metro

600 NE Grand Ave.
Portland, OR 97232-2736

Date: March 7, 2018
To: Joint Policy Advisory Committee on Transportation (JPACT) and interested parties
From: Kim Ellis, RTP Project Manager
Subject: Refining 2018 Regional Transportation Plan Investment Priorities –
RECOMMENDATION TO METRO COUNCIL REQUESTED

PURPOSE

This memo provides recommendations for refining draft project lists as summarized in the Regional Leadership Forum #4 summary. The forum recommendations were discussed at a joint workshop of the Metro Technical Advisory Committee (MTAC) and Transportation Policy Alternatives Committee (TPAC) on March 7. TPAC will be requested to make a recommendation at their March 9 meeting for JPACT consideration.

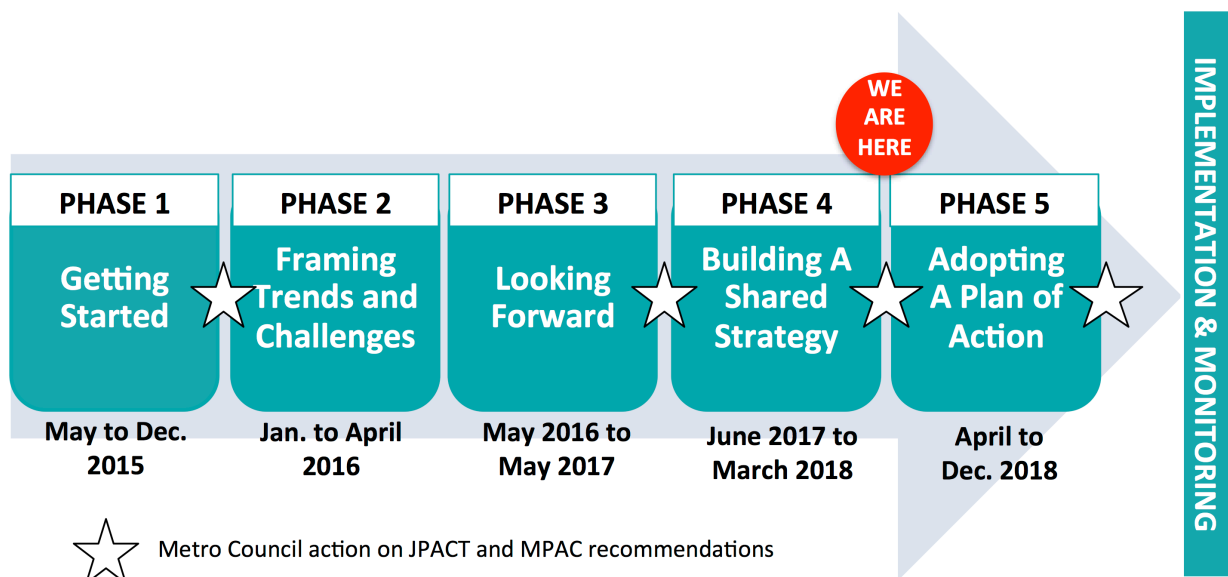
ACTION REQUESTED

JPACT is requested to make a recommendation to the Metro Council on refining 2018 RTP investment priorities.

Pending JPACT's recommendation and subsequent approval by the Metro Council, agencies will have until April 27 to submit changes to the draft RTP project lists. The revised project lists will then be evaluated and subject to further public review in summer 2018 as part of the final 45-day public comment period planned for June 29 to August 13.

BACKGROUND

The greater Portland region's economic prosperity and quality of life depend on a transportation system that provides every person and business in the region with equitable access to safe, reliable, healthy and affordable travel options. Through the 2018 RTP update, the Metro Council is working with leaders and communities throughout the region to plan the transportation system of the future by updating the region's shared transportation vision and investment strategy for the next 25 years. Shown in **Figure 1**, the plan update is nearing completion of Phase 4 and on schedule.



SUMMARY OF PAST COUNCIL DIRECTION

- In **December 2016**, the Council **reaffirmed past direction to staff to use development of the 2018 RTP to clearly and realistically communicate our transportation funding outlook** and align the financially constrained project list with updated financial assumptions. This direction included developing a pipeline of priority projects for the regional transportation system for Metro and other partners to work together to fund and build.
- In **February 2017**, the Council directed the RTP project list and strategies for safety, freight, transit and technology be developed in a transparent way that advances adopted regional goals, supports regional coalition building efforts, and emphasizes equity, safety and climate change.
- In **May 2017**, the Council further **directed staff to move forward with the Call for Projects** as recommended by MPAC and JPACT. This direction included **approval of a vision statement** for the 2018 RTP, also approved by MPAC and JPACT, to guide development of the draft RTP project lists.
- In **September and December 2017**, Council **reaffirmed Council priorities as to emphasizing safety, racial equity, climate change and managing congestion as the RTP is finalized** in 2018, and identified specific steps to take to support those priorities.

ACTIVITIES COMPLETED SINCE THE FEBRUARY JPACT MEETING

- **Public comment opportunity completed.** From January 15 to February 17, staff held a **30-day comment opportunity** for the Regional Transportation Plan, focusing on the draft project lists. Members of the public and other interested parties had the opportunity to take an **on-line survey** or learn about the projects through the **on-line interactive map**. On Jan. 19, 2018, the Metro Council hosted a **community leaders' forum**, bringing together community leaders focused on social equity, environmental justice, labor fairness and community engagement. More than 90 community leaders were invited, and 23 leaders participated to learn about the current status of the RTP update, engage on the takeaways from the analysis of the draft project lists, and discuss priorities and tradeoffs. Participants were also asked to work together to determine the most important messages to share with policymakers as they begin finalizing the 2018 RTP. Metro Councilors also provided information on the draft RTP project lists and evaluation findings at **briefings to economic alliances, business associations and interested community organizations**. Briefings were provided to the East Metro Economic Alliance, Washington County Coordinating committee, Clackamas County Business Alliance, East Portland Action Plan Committee, and a joint meeting of the Westside Economic Alliance and the Westside Transportation Alliance. **Email and letters** were also accepted as part of the comment period.

A summary of the feedback received is included in the meeting packet. A report documenting all feedback received during the comment period will be available in April.

- **Jurisdictional comments submitted.** Comment letters were submitted to the Metro Council from the City of Portland, Washington County and Clackamas County for consideration in advance of the March 2 Regional Leadership Forum.

The comments and a response from the Metro Council are included in the meeting packet.

- **March 2 Regional Leadership Forum convened.** On March 2, the Metro Council convened more than 100 leaders from across the greater Portland region to begin finalizing the project priorities for the 2018 Regional Transportation Plan. City, county, and regional policymakers and business and community leaders came together to bring the perspectives of their communities and constituents.

A summary of key takeaways and recommendations for jurisdictions on refining draft project lists for the 2018 RTP is attached for JPACT's consideration. The recommendations were discussed at the joint workshop of the Metro Technical Advisory Committee (MTAC) and

Transportation Policy Alternatives Committee (TPAC) on March 7. TPAC is scheduled to make a recommendation to JPACT on refining draft project lists at their March 9 meeting; TPAC's recommendation will be presented to JPACT for consideration.

A report documenting all feedback received during the Regional Leadership Forum #4 will be available in April.

UPCOMING JPACT DISCUSSIONS

As described at the February 15 meeting, many other RTP-related activities are underway in support of the finalizing the 2018 RTP. Remaining activities are summarized in an attachment for reference. JPACT dates and topics through May follow.

4/19 Draft Safety Strategy

5/17 Draft Freight Strategy, Draft Transit Strategy, Draft Emerging Technology (RTX) Strategy and Draft RTP (focus on policy and implementation chapters)

Attachments:

- Regional Leadership Forum #4 Summary and Recommendations for Refining Priorities (3/7/18)
- What We Heard public comment summary (2/25/18)
- Jurisdictional comment letters (various dates)
- Key Dates for Finalizing Our Shared Plan for the Region (3/2/18)
- Update on Remaining Policy and Technical Work in support of 2018 RTP (3/2/18)



2018 REGIONAL TRANSPORTATION PLAN UPDATE

Finalizing Our Shared Plan for the Region

Regional Leadership Forum 4 summary

The region is looking ahead to how our transportation system will accommodate future growth and change – and what investments we should make over the next 25 years to build a safe, reliable, healthy and affordable transportation system with travel options.

On March 2, 2018, the Metro Council hosted Regional Leadership Forum 4, at the Oregon Convention Center. More than 100 city, county, and regional policymakers and business and community leaders from across the greater Portland area joined in bringing the perspectives of their constituents and communities to the conversation.

These leaders offered their views on:

- **priorities to address** in the next 10 years and beyond
- opportunities for **aligning investments with priorities** as draft project lists are refined by jurisdictions
- building a **shared path forward**.

What did leaders say?

Let's be bold.

Economic prosperity should not be at the expense of underserved communities.

We need to build public trust and be accountable.

It's time to pivot from information to action and leadership.

Report on community priorities

Several community leaders reported on priorities that emerged from the January 19 Community Leaders' Forum and other community transportation conversations.

Priorities include:

- Lead with equity.
- Address housing and transportation affordability and displacement in an integrated manner.
- Prioritize safety, biking, walking, and transit projects in historically marginalized communities, with a focus on people of color and households of modest means.



"At the end of the day, communities are on the ground and those same communities are the ones experiencing decisions being made."

- María Hernández, OPAL Environmental Justice Oregon

"If we are prioritizing in a way to improve the quality of life for historically marginalized people, we, in fact, will be improving the quality of life of all people."

- Martine Coblenz, member of Metro's Committee on Racial Equity (CORE)

Seven key takeaways

Leaders participated in table discussions to recommend ways for jurisdictions to refine their draft project lists to better meet the region's shared goals. What we heard follows.

1. We can make more near-term progress on key regional priorities – equity, safety, travel options and congestion.

Advancing projects that address these outcomes to the 10-year list will improve people's lives by making travel safer, easing congestion, improving access to jobs and community places, attracting jobs and businesses to the region, saving households and businesses time and money, and reducing vehicle emissions.

2. This is an opportunity to reduce disparities and barriers that exist for historically marginalized communities.

Advancing projects that improve safety and expand travel options to the 10-year list will reduce disparities and barriers, especially for people of color and households of modest means.

3. Prioritize projects that focus on safety in high injury corridors.

Advance projects in high injury corridors to the 10-year list and ensure all projects in high injury corridors address safety to reduce the likelihood and severity of crashes for all modes.

4. Accelerate transit service expansion.

Increase transit service as much as possible beyond Climate Smart Strategy investment levels. Focus new and enhanced transit service to connect transit to underserved communities to jobs and community places, in congested corridors and in areas with more jobs and housing.

5. Tackle congestion and manage travel demand.

Advance lower cost projects to the 10-year list that use designs, travel information, technologies, and other strategies to support and expand travel options and maximize use of the existing system. This will help ease congestion and keep people and goods moving safely and reliably. It will be important to ensure that lower income households are not financially burdened by strategies to make road use more efficient.

6. Prioritize completion of biking and walking network gaps.

Advance projects that fill gaps for biking and walking in high injury corridors or that provide connections to transit, schools, jobs and 2040 centers to the 10-year list.

7. We must continue to build public trust through inclusive engagement, transparency and accountability.

Leaders agreed that it is important to continue engaging the region's diverse communities in the planning and implementation of projects to achieve desired outcomes, including equity, safety, reliability affordability and health. We should report back whether projects deliver (or don't deliver) anticipated outcomes and adjust course as needed. Improved participation, transparency and accountability with our investment decisions will help build broad support for more investment in our communities.



"We need leadership, and we need it from the people in this room. We need it from the elected officials, we need it from the business community, we need it from community leaders, and we need it from staff, because the stakes are so high."

*- Jessica Vega Pederson,
Multnomah County Commissioner*

More information

News coverage of the forum is available at oregonmetro.gov/leadershipforum4.

A report on the forum and other public engagement activities will be available in April 2018. Find out more about the 2018 RTP update at oregonmetro.gov/rtp.

2018 REGIONAL TRANSPORTATION PLAN



2,900 survey
submissions

10,613 online
comments

10 presentation
responses

19 letters and
emails

172,000 social
media views

oregonmetro.gov/rtp



What we heard

From Jan. 15 to Feb. 17, Metro asked residents and businesses of the greater Portland region for their thoughts to help refine the 2018 Regional Transportation Plan project lists.

There were four strategies used to engage residents and businesses:

- an **online survey** that focused on asking participants how they would prioritize outcomes and rate strategies to get to those outcomes
- a **community leaders' forum**, bringing together community representatives from Metro's advisory committees and other community leaders to discuss the evaluation key takeaways
- **Metro Councilor briefings** to business and community groups
- The **project website and materials**, such as the key takeaways document and an interactive map of projects, allowing for more detailed feedback via letter or email.

Summary of what we heard

One overarching theme heard throughout the engagement period is the plan is falling short in accomplishing the outcomes our region wants to see. People want investments in better street design to improve safety, more frequent MAX and bus service to address system reliability, and better walk and bike connections to have more travel options for going to work, school or shopping. Metro staff also heard that more investment in freight is needed to reliably and safely get goods to market.

Another theme heard is direction to focus investments equitably to ensure that communities of color and other historically marginalized communities don't continue to fall behind the rest of our region. This means prioritizing investments in communities that have been underserved and targeting areas where there are inadequate and unreliable transportation options. People recognize that improving access is an important step to make sure all people in our region have opportunities to experience our region's quality of life.

MetroQuest Survey

What we heard

"Every neighborhood should be well served by transit, now and in the future, regardless of who lives there today or tomorrow."

Southeast Portland resident

"If we cannot maintain what we've got, why build more? Preventive maintenance is as important as 'fixing potholes' and should not be neglected."

Beaverton resident

"I live in Gladstone and work in west Beaverton where it takes me twice as long to get to and from work via TriMet because they do not have any direct routes."

Gladstone resident

From Jan. 15 to Feb. 17, Metro hosted an online comment opportunity in support of the 2018 Regional Transportation Plan. The online survey asked participants two questions:

- How can we best improve our region's transportation system over the next 10 years? Select your top 5 most important outcomes.
- For each of the top 5 priorities, what strategies will best help get us there?

Participants were asked to select and rank their top five most important outcomes from a list of eight. The outcomes were presented in random order for each user. A higher score in the chart below reflects a higher ranking by participants.

In addition to the questions above, participants were also asked about quality of life, commute patterns, history of racism in our region's transportation investments and thoughts on increasing fees and taxes to realize the region's shared vision for our transportation system. Over 73% of total respondents strongly or somewhat support increasing fees and taxes to fund priorities they feel are important, the majority of support coming from Multnomah County residents.

We heard from more than 2,900 people across the region. Regionwide, the top three priorities included safety, system reliability and travel options. On the county level, prioritized outcomes slightly differed. A full summary is expected in mid-March.

Which outcomes should the region prioritize?



Top strategies to get to priority outcomes

After prioritizing outcomes, participants were asked to identify which strategies best achieved those outcomes. Below are the top three strategies for the three highest priority outcomes.

Safety

- Enhance street design, such as reducing speeds and putting in protected crosswalks
- Improve walk and bike connections by completing sidewalks and bikeways and increasing separation from traffic
- Enhance transit stops with safe crossings and improved lighting

System reliability

- Improve transit service with more frequent bus and MAX
- Expand freeways and streets and improve street connections
- Technology improvements | Housing close to transit (*tied*)

Travel options

- Improve transit service with more frequent bus and MAX
- Improve walk and bike connections by completing sidewalks and bikeways and increasing separation from traffic
- Enhance street design, such as reducing speeds and putting in protected crosswalks

Community Leaders' Forum

On Jan. 19, 27 community leaders voiced their opinions and shared their thoughts about which outcomes they want to see prioritized in the 2018 Regional Transportation Plan. Leaders also heard updates from staff about the Southwest Corridor light rail project and equitable development strategy and other efforts around parks and nature, garbage and recycling, affordable housing and transportation.

Three main high-level takeaways

- Lead with equity - if you address it, you get other desired outcomes.
- Explicitly articulate who will benefit from these outcomes.
- Better explain how the needs of people will be met by connecting equity to housing, jobs and transportation.

Many leaders voiced their dissatisfaction that communities of color and other historically marginalized communities are seeing less access to jobs and community places than the region as a whole in the first ten years of the plan.

Additional comments and themes

- Perspectives of aging populations, people with disabilities and youth need to be reflected in these conversations, along with how they are being impacted by these investments.
- Profiling of black residents and low-income community members on transit needs to be addressed.
- The intersection of value pricing and affordability needs to be addressed. With limits on how the state can use the funds, mechanisms need to be in place to ensure that benefits and burdens are distributed equitably.



What we heard from community leaders

"The region has come a long way from including equity to moving towards embedding equity [in programs and projects]. I would like to see us moving from embedding equity into prioritizing equity."

Emily Lai

Momentum Alliance

"If they don't feel safe, people won't want to take public transit."

Carolyn Anderson

Transit rider

"[Economic prosperity] seems to be the most important thing because that's where we put it. We need to put people first... if we focus on what people need first, all of the other things will fall into place naturally

Gloria Pinzon

Community advocate

If you picnic at Blue Lake or take your kids to the Oregon Zoo, enjoy symphonies at the Schnitz or auto shows at the convention center, put out your trash or drive your car – we’ve already crossed paths.

So, hello. We’re Metro – nice to meet you.

In a metropolitan area as big as Portland, we can do a lot of things better together. Join us to help the region prepare for a happy, healthy future.

Stay in touch with news, stories and things to do.

oregonmetro.gov/news

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Metro Councilor briefings

As part of the public comment opportunity, the Metro Council engaged several business and community organizations to provide a preview of initial evaluation of the project lists and key takeaways. Some of the feedback heard is reflected below.

- Our region’s transportation system must be accessible to everyone.
- We need more bus service in East Portland and other areas where underserved communities live.
- Concern that freight projects make up a small portion of the cost of the entire plan.
- Ensure that benefits and burdens of congestion pricing are distributed equitably.
- Improve biking and walking access to transit.

Project Website and Materials

Staff developed several materials to communicate the results of the initial evaluation and summarize the key takeaways. An eight-page discussion guide provided an overview of the plan, a summary of the project list, and key takeaways on how the plan will perform based on staff analysis. The materials were posted on the project website with an invitation to send more detailed feedback via letter or email.

Additionally, staff created an online interactive map to provide more information on specific projects, including estimated cost, primary purpose, and anticipated timing of completion, among other categories. All the materials and this map are available at oregonmetro.gov/2018projects.



February 25, 2018



2018 REGIONAL TRANSPORTATION PLAN

Key Dates for Finalizing Our Shared Plan for the Region

What's next in 2018?

March 2 Metro Council convenes city, county, and regional policymakers and business and community leaders from across the greater Portland region at Regional Leadership Forum 4

March 7 TPAC and MTAC workshop on Regional Leadership Forum 4 key takeaways and initial staff recommendations for improving/refining projects lists

March 9 TPAC makes recommendation to JPACT on improving/refining projects lists within an updated budget that reflects new HB 2017 revenues

March 14 and 15 MPAC and JPACT make recommendations to the Metro Council on improving/refining projects lists within an updated budget that reflects new HB 2017 revenues

March 20 Metro Council provides direction to staff on improving/refining projects lists

March 23 to April 27 Jurisdictions improve/refine project lists per JPACT and Metro Council direction

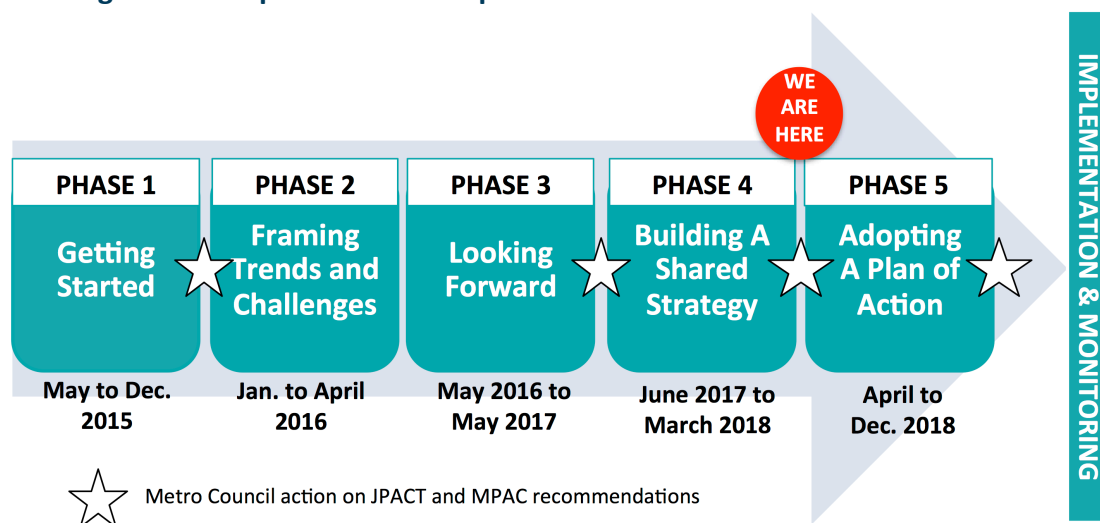
June 29 to Aug.13 Public review and comment on the draft Regional Transportation Plan and strategies for safety, freight, transit and emerging technologies

September MTAC and TPAC make final recommendations to the MPAC and JPACT, respectively

October MPAC and JPACT make final recommendations to the Metro Council, respectively

December 6 Metro Council considers final action on 2018 Regional Transportation Plan and strategies for safety, freight, transit and emerging technologies

2018 Regional Transportation Plan Update Timeline





Bureau of Planning and Sustainability
Innovation. Collaboration. Practical Solutions.

To: Metro Council

From: Susan Anderson, Director, Portland Bureau of Planning and Sustainability

Leah Treat, Director, Portland Bureau of Transportation

RE: Regional Transportation Plan 2018 Update

Date: January 18, 2017

We appreciate the efforts that Metro has made to engage the City of Portland and our regional partners in the development of the 2018 Regional Transportation Plan. The RTP provides the region with a tremendous opportunity to make strategic investments and policy decisions to advance our common goals to create a great place with a safe, efficient, and equitable multimodal transportation system. It is our belief that the best way to achieve these outcomes is through sustained collaboration.

As you know, the development of the RTP is on a tight timeline. We are at a critical juncture in its development. The initial performance analysis, based on the first round of the Call for Projects, shows our region coming up short of our goals for safety, equity, climate, and congestion. Under even the best scenario, the region will fall short of the targets and visions agreed upon in the Climate Smart Strategy and the 2040 Growth Plan. These outcomes have consequences for the region's economic development, air quality, environmental justice, and quality of life.

Instead of seeing these initial results as a shortcoming, we see this moment as an opportunity. This provides us all – cities, counties, special districts, and the MPO - with an opportunity to ask if there is more that we can do to achieve the region's desired outcomes. This could include taking a deeper dive into the projects list to see what adjustments could be made to bring us closer to our targets. It could also include looking at other strategies such as congestion pricing, transportation demand management, and parking to see how we can achieve better outcomes in the near, immediate, and long term. We think it would be productive to evaluate these and other strategies.

We ask that you direct Metro staff to work with our staff and others from around the region to fully explore the options and to develop a clear path forward. It is our hope that we can continue to work closely with Metro and our regional partners to develop a plan that includes future strategic transportation investments that set us in the right direction to reach our common equity, safety, and climate targets.

Thank you again for the continued engagement on the 2018 Regional Transportation Plan.

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600 NE Grand Ave.
Portland, OR 97232-2736
oregonmetro.gov

Feb. 13, 2018

Susan Anderson, Director
Portland Bureau of Planning and Sustainability
1900 SW 4th Ave., Suite 7100
Portland, OR 97201

Leah Treat, Director
Portland Bureau of Transportation
1120 SW Fifth Ave., Suite 800
Portland, OR 97204

Dear Susan and Leah:

Thank you for your comments regarding the 2018 Regional Transportation Plan. The Metro Council could not agree more that the Regional Transportation Plan provides the greater Portland region with a tremendous opportunity to identify strategic investments to advance our common goals to improve safety, advance equitable outcomes, reduce our greenhouse gas emissions, and ease congestion. We also agree that this is a moment in time for our region to prioritize investments that further advance achievement of all four of these outcomes.

To that end, in December 2017, the Metro Council outlined four policy priorities we are committed to as the 2018 Regional Transportation Plan is finalized this year:

- implementing the Climate Smart Strategy, which was supported by the Metro Policy Advisory Committee (MPAC) and adopted by the Joint Policy Advisory Committee on Transportation (JPACT) and the Metro Council in 2014 with broad support;
- implementing Vision Zero to achieve zero transportation-related deaths and life changing injuries by 2035, as endorsed by MPAC, JPACT and the Metro Council last spring;
- improving equity for historically marginalized communities, especially people of color; and
- putting the region on a productive path to address our growing congestion through demand management and a continued shift to the most efficient modes of transportation.

We also agree that the initial evaluation results should not be viewed as a shortcoming but instead should serve as a call to action for all of the greater Portland region. As you point out, we are at a key point in the Regional Transportation Plan process in which policymakers can collectively use the initial results and public input we receive to give feedback to our jurisdictional partners on how they can refine or improve the transportation projects submitted to the Regional Transportation Plan to better meet our shared goals.

We recognize that at current funding levels, the region cannot afford all of what we need. While the Oregon Legislature – with HB 2017 – made significant investments in the region’s transit operations and highway bottlenecks, there is still a significant gap in funding for investments in the region’s transportation system.

The project lists are priority projects compiled from local, regional and state planning efforts under this constrained budget. The evaluation results provide a mirror of how the jurisdictional project submissions will perform as a regional system. Now is the time to identify the outcomes

we're going to prioritize – especially in the next 10 years to set the right trajectory for our transportation system – through this Regional Transportation Plan.

Based on staff's analysis, there are several additional ways the region could do better to meet its safety, climate change, equity, and congestion goals:

1. **Expand transit operations to meet service levels adopted in the Climate Smart Strategy** to increase transit coverage, frequency and ridership. Service expansion could target congested corridors and major travel corridors in historically marginalized communities, areas with higher concentrations of jobs and housing today or planned in the future, and implementing community/jobs connector shuttles as recommended in adopted TriMet Service Enhancement Plans across the region (e.g., GroveLink, Clackamas industrial area).
2. **Target investments to address safety as well as congestion on the region's arterial and throughways that extends beyond the peak travel periods** with a focus on improving safety in historically marginalized communities and high injury corridors for all modes of travel, investing more in system management and intelligent transportation systems strategies to meet the investment level adopted in the Climate Smart Strategy, improving operations of frequent transit service routes and congested freight routes, and improving network connectivity and access to freight intermodal facilities and industrial lands.
3. **Complete 100 percent of the gaps in the regional active transportation network**, with a focus on historically marginalized communities, high injury corridors, major travel corridors served by frequent transit service, and streets that provide first- and last-mile connections to schools and frequent transit service. This should also include looking for opportunities to complete more of the gaps in the first 10 years of the plan period.

Additionally, we appreciate and support your request to take a closer look at congestion pricing. Congestion pricing will be an important tool to manage demand in the greater Portland region. We are participating in the ODOT process to introduce value pricing in part of the region's highway system (I-5 and I-205 corridors), and Metro will conduct further research in this area.

We look forward to working with your policymakers and other partners to prioritize investments that allow this region to strategically meet our shared goals. We have directed Metro staff to work with you and others around the region to explore the options on how to better meet our safety, climate, equity and safety goals through this Regional Transportation Plan and future efforts.

Thank you again for your leadership and continued collaboration on the 2018 Regional Transportation Plan, and we look forward to seeing you at the Regional Leadership Forum on March 2 and working together with the City of Portland and other partners to finalize the Regional Transportation Plan this year.

Sincerely,



Metro Council President Tom Hughes
On behalf of the Metro Council

cc: Mayor Ted Wheeler, City of Portland
Commissioner Dan Saltzman, City of Portland

To: Metro Council

From: Art Pearce, Portland Bureau of Transportation

RE: Regional Transportation Plan 2018 Update

Date: February 16, 2018

Thank you for your February 13th response to the City of Portland's request that we use the 2018 RTP development process to advance our common goals to improve safety, advance equitable outcomes, reduce our greenhouse gas emissions and ease congestion.

We greatly appreciate the Council's leadership in ensuring that the completion of 2018 Regional Transportation Plan is guided by the region's recent work on:

- Climate Smart Communities
- Vision Zero
- Equity
- Addressing our growing congestion through demand management and continued shift to the most efficient modes of transportation

We appreciate your acknowledgement that initial evaluation data shows that we are not meeting some of our key performance goals. We agree with you that these results serve as call for action for improvements to the RTP. We encourage Metro to provide additional performance measures that can guide our decisions – including the specific measures adopted with the Climate Smart Strategies.

We look forward to working with you and our regional partners to continue to refine the RTP to achieve our goals with limited resources. We support you highlighting the following opportunities and would like to add a few specific suggestions for how we achieve these goals

- Expanding transit operations to meet service levels adopted in the Climate Smart Strategy
 - We also support funding enhanced transit – additional service stuck in congestion will not meet our goals.
- Targeting investment to address safety as well as congestion on the region's arterials
 - Portland's recent experience delivering Vision Zero projects shows the benefit of additional analysis and investment. We think that all the projects on the High Crash Network should be reviewed to ensure they meet our Vision Zero goals.
 - Across the region, we should add RTP projects on orphaned state highways (including in Portland 82nd, Inner Powell, and Barbur).
 - Portland strongly supports additional investment in transportation demand management, transportation systems management, and parking policies to reduce congestion.
- Completing 100% of the gaps in the regional active transportation network
 - We strongly support the focus of this work being on the high injury corridors that are in historically marginalized communities – these projects should be considered in the current regional bond measure discussions. Wherever, possible we support these projects being included in years 1-10.

- Moving forward with congestion pricing as a congestion management tool
 - This work should include a detailed analysis of how this work impacts historically marginalized communities. Making immediate investments to build out our transit system, improve safety in transit corridors, and building out the active transportation network will be essential foundation for our congestion pricing work.

Thanks for your continued leadership on the 2018 RTP. We look forward to working with you and our regional partners to continue to improve the RTP.



WASHINGTON COUNTY

OREGON

February 26, 2018

Re: Comments on the Regional Transportation Plan

Dear Metro Councilors:

As you are aware, my term ends as chair of the Washington County Board of Commissioners this year. I have been reflecting on my time in office, as a commissioner from 1994 to 2010 and as chair since 2011. In doing so, I would like to urge JPACT and the Metro Council to develop an RTP that is both balanced from a transportation standpoint and sensitive to unique needs of Washington County and other jurisdictions.

When I began as a commissioner in 1994, Washington County had a population of 370,000. Today it has 600,000 people, and it is growing daily. During this time, we have implemented a balanced transportation system that both manages demand and increases transportation options for Washington County. Examples include:

- We transformed our rural road network into a transportation grid, with more than \$800 million invested in the Major Streets Transportation Improvement Program (MSTIP), with streets complete with bicycle, pedestrian and transit facilities.
- We adopted the School Access Improvement Study (SAIS), which evaluated all of the bicycle and pedestrian facilities leading to schools within unincorporated Washington County, or near County facilities in cities. Through this inventory, available online at https://s3.amazonaws.com/washcomultimedia/CMSBigFiles/Final_SAIS_Report_11062015_DM_oo.pdf, we have a detailed list of projects large and small which helps prioritize funding for these facilities in a comprehensive way.
- Using our Gain Share funding, we have programmed well over \$20 million for the SAIS in 2016. This was in addition to \$9 million we had programmed previously.
- We established the "MSTIP Opportunity Fund" which allocates \$7.5 million in the current five-year cycle. The competitive funds are available to jurisdictions within Washington County to enhance competitive grant applications at the regional, state and national levels, the majority of which support active transportation. Since its inception in 2013, this fund has leveraged \$7 for every \$1 spent.
- We adopted a policy requiring staff to provide an analysis of bicycle and pedestrian treatments for all capital road projects at the 30% design phase. At least one alternative must include separated bicycle facilities.
- We partnered with ODOT to address safety concerns on Tualatin Valley Highway. This included providing safe highway crossings, and investing County funds to complete sidewalks and add lighting on 185th Avenue. Other partnerships with ODOT include the Brookwood Parkway/US 26 interchange and construction of two roundabouts on Hwy 47.
- We developed a comprehensive Intelligent Transportation System (ITS) plan, which focuses on adaptive signal technology to manage our growing congestion problems associated with growth. We also partnered with the ODOT to obtain a \$10 million Transportation Investment Generating Economic Recovery (TIGER) grant to implement the ITS plan and to provide travel time information on the ODOT system. We have also allocated Gain Share and MSTIP funding for ITS technology and to complete the projects in the ITS Plan.

Board of County Commissioners

155 N. First Avenue, Suite 300, MS 22 Hillsboro, OR 97124-3072

Phone: (503) 846-8681 * fax: (503) 846-4545

- We initiated the development of a comprehensive transportation funding strategy for North Bethany, which was brought into the UGB in 2002. Thanks to a Metro grant, we developed a financing strategy that includes supplemental system development charges, along with a new special district for transportation. This funding strategy has been a model for other jurisdictions to follow.
- With the onset of about 18,000 new dwelling units from the 2010 UGB expansions in three cities and in unincorporated County, we developed a unique funding partnership using bonded proceeds from MSTIP with development fees from the cities to advance improvements to about 20 new arterial projects in advance of traffic congestion.
- To address our growing transportation maintenance concerns, we adopted a \$30 annual vehicle registration fee to address our backlog of maintenance needs. Forty percent of the funding will be distributed to the cities within Washington County.
- To catalyze economic development, we are funding the construction of the 124th Avenue Extension and other road improvements to serve the 1,900-acre Basalt Creek area, which was brought into the UGB in 2002 and 2004 and will support 14,000 jobs.
- In partnership with TriMet, we advocated for and received WES commuter rail, which connects Wilsonville with the Beaverton Transit Center. In a further display of support for transit, we have been an active partner and supporter of the Southwest Corridor Light Rail project.
- Washington County is the most diverse county in the state. As a Board, we've deployed resources in housing, health and human services and transportation to address needs of low income people. For example, through community engagement in Aloha we have identified investment needs and targeted resources to support this community.

We have partnered with all jurisdictions in the region, and particularly the cities within Washington County, to achieve these results. However, we need an RTP that establishes priorities to support local goals as well.

Washington County's population is underserved in terms of transit, and we need increased transit service to support ridership growth. For our economic survival, we must have a transportation system which includes additional traffic bottleneck relief and freeway capacity. As the initial RTP results show, the Vista Ridge Tunnel on US 26, other regional thoroughway and many Washington County arterials do not meet mobility standards and additional study and investments will be needed.

In addition, congestion relief at the I-5/I-84 connection in the Rose Quarter, Hwy 217 and I-205 has been a regional priority for years. The region endorsed funding for all three, in June 2016, and these projects were priorities for consideration by the state Legislature in 2017. Congestion relief in these areas remains a high priority for Washington County.

We look forward to continuing to work with you on a balanced transportation system for the Portland region.

Sincerely,



Andy Duyck
Chairman, Washington County Commission

AD/mdl/cjj

c: Washington County Board of Commissioners
Andrew Singelakis, Director Land Use & Transportation



BOARD OF COUNTY COMMISSIONERS

PUBLIC SERVICES BUILDING
2051 KAEN ROAD | OREGON CITY, OR 97045

February 27, 2018

Metro Council
Metro
600 NE Grand Avenue
Portland, OR 97213

Re: Regional Transportation Plan 2018 Update

Dear President Hughes and Metro Councilors:

We look forward to participating in the March 2nd Regional Leadership Forum. As with our other partners across the region, we agree that this is an opportunity to identify strategic investments which advance regional goals of improving safety, easing congestion, reducing greenhouse gas emissions and advancing equitable outcomes. In addition, the regional goals of fostering vibrant communities and efficient urban form, as well as sustaining economic competitiveness are equally important for the communities in Clackamas County.

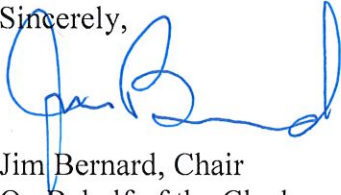
It will take solutions tailored for the unique dynamic of each individual community in the Portland Metropolitan area in order for us to achieve our regional goals and reduce our greenhouse gas emissions. For example:

- Increasing the coverage and frequency of transit service, as well as transit usage, is critically needed in the suburban areas. Many areas are not served by any transit service. Currently, only 29% of the low-income households living in the urban area of Clackamas County live within walking distance of frequent transit service.
- Reducing Vehicle Miles Traveled (VMT) sometimes requires more than just getting people out of their cars. It also requires taking steps to reduce the length of the trip to work by growing jobs on available employment land closer to current or planned housing, and by improving the connecting infrastructure.
- Congestion relief at the Rose Quarter, Highway 217 and I-205 has been a regional priority for years. Supporting freight movement on our highway system by making investments necessary to remove these bottlenecks is essential for sustaining and growing region-wide economic competitiveness. This will also have the valuable impact of easing the congestion for workers who commute to jobs in the current and emerging employment centers.
- Equity for historically marginalized communities is very important for us all, but along with that in Clackamas County we have identified equity pilot areas in which we are

actively seeking ways to improve access to vital community services for our most vulnerable residents.

We recognize that each community has its own priority regional transportation investments, and that achieving all our desired regional outcomes will likely require more funds than we expect will be coming into the region in the next 20 years. We look forward to working with our regional partners at the upcoming Regional Leadership Forum to discuss these priorities.

Sincerely,

A handwritten signature in blue ink, appearing to read "Jim Bernard", is written over the word "Sincerely,".

Jim Bernard, Chair

On Behalf of the Clackamas County Board of Commissioners

Update on Remaining Policy and Technical Work in Support of the 2018 Regional Transportation Plan

March 2, 2018

Policy and technical updates

- **Assessment of the pilot project evaluation completed.** Metro staff summarized comments received from partner agency on the pilot evaluation and is in the process of compiling a summary of lessons learned and recommendations for refinements to the process and criteria. Staff recommends deferring use of project-level evaluation to future planning efforts (post-RTP update). Documentation of the pilot project evaluation and recommendations for future efforts will be included in the 2018 RTP Technical Appendix.
- **Goals, objectives, performance targets and policies review continues and taking longer than planned.** Recognizing this RTP update has an increased focus on addressing safety, equity and climate change, the adopted work plan calls for the policy framework to be reviewed and updated to more fully address these and other issues of concern identified through the process (e.g., congestion, maintenance, emerging technologies and funding). In May 2017, JPACT and the Metro Council directed staff to review and refine the RTP policy chapter, including:
 - **Review of RTP goals and objectives**, particularly goals related to safety, equity, climate change, accountability, transparency, congestion, maintenance, emerging technologies and funding. The review will seek to:
 - clarify the distinction between the vision, goals, objectives, performance targets and policies and their role in performance-based planning and decision-making;
 - reduce redundancy between the goals and objectives;
 - reflect priority outcomes identified through the process; and
 - better align the objectives with existing or desired data, including updated system evaluation and transportation equity measures and updates to the RTP performance targets to meet regional goals and federal and state requirements.
 - **Review of performance targets** to meet regional policy goals and federal and state requirements. The review will seek to:
 - clarify and update definitions and terms related to performance-based planning and measurement;
 - identify gaps in existing performance targets and opportunities to reduce redundancy;
 - update performance targets, including incorporating federally-required performance targets;
 - streamline how the 2018 RTP addresses state and federally-required target-setting and on-going performance monitoring, and reporting; and
 - define an action plan for system monitoring, including an approach to data collection, maintenance, sharing, and methods development.
 - **Review of modal policies and maps**, particularly the throughways/arterials, transit, and freight policies and system maps for each network. This review will seek to:
 - compile recommended changes to RTP system maps;
 - add a new freight safety policy;
 - expand policies for transit to reflect desired ridership, accessibility, convenience, frequency, reliability, and affordability performance outcomes;
 - expand policies for throughways and arterials to reflect desired access/connectivity, reliability and safety performance outcomes;
 - update relevant design policies;
 - draft new policy sections related to address safety, equity, climate change, and emerging technology; and

Update on other Policy and Technical Work Underway in support of the 2018 Regional Transportation Plan

March 2, 2018

- clarify the distinction between the modal policies in the RTP and modal strategies in the Regional Transit Strategy, Regional Freight Strategy and Regional Safety Strategy that are being developed concurrent with updating the RTP.

A more limited review of the regional bike and pedestrian network policies will be completed as part of this work because they were extensively reviewed and updated as part of development of the 2014 Regional Active Transportation Plan. The system maps may be updated to reflect additions or updated functional classification designations stemming from local transportation plan updates and the RTP Call for Projects.

From Sept. to Dec. 2017, staff reviewed the existing policy framework to identify and recommend potential refinements to the 2014 RTP policy chapter for consideration by JPACT, MPAC and the Metro Council. TPAC and MTAC will discuss initial findings and recommendations from this review at their April meetings. Discussions are expected to continue in Spring 2018. The Metro Council will discuss findings and recommendations from this review in May 2018.

- **Financially constrained funding assumptions updates to reflect House Bill 2017 underway.** Metro staff is working with ODOT staff to update the state transportation revenue forecast in response to HB 2017. An updated forecast is anticipated in early 2018. TPAC, JPACT and the Metro Council will discuss the updated forecast when available, tentatively in March.
- **Update to RTP implementation chapter to begin in 2018.** Metro staff will begin work to update the implementation chapter in early 2018. This chapter outlines future studies and other work needed to advance implementation of the RTP or resolve issues that could not be fully addressed during the update. This will include updating sections on needed regional mobility corridor refinement plans, planned project development activities (e.g., Southwest Corridor and Division Transit Project), performance monitoring, and other implementation activities to be undertaken post-RTP adoption. TPAC and MTAC will discuss staff recommendations for updates to this chapter in April and May 2018. The Metro Council and policy advisory committees will discuss this chapter in late-Spring 2018, in advance of the final public review and adoption process.
- **Development of a transportation recovery and disaster preparedness element underway.** Metro staff will partner with Portland State University and the Regional Disaster Preparedness Organization (RPDO) to map previously identified regional emergency transportation routes and prepare recommendations for future work and partnerships needed to more fully address this issue prior to the next RTP update (due in 2023).

In early December, staff participated in a 2-day training on the development of an All-Hazards Transportation Recovery Plan for the Portland metropolitan region. The Federal Transit Administration (FTA) funded a research grant to develop a recovery plan for the City of Portland that includes transit and travel demand management (TDM) strategies, intelligent transportation system (ITS) technologies, and use of social media as an integral part of a recovery plan. The project included the development of this two-day training program to be pilot tested in Portland and offered to six other metropolitan regions nationwide. The training will be useful for developing recommendations for future work to be undertaken post-RTP adoption.

Regional advisory committees and the Metro Council will discuss the existing regional emergency transportation routes and recommendations for future work in summer/fall 2018.

Update on other Policy and Technical Work Underway in support of the 2018 Regional Transportation Plan

March 2, 2018

Modal and topical strategies development

- **Development of the Regional Transit Strategy continues.** Staff continue to work with the Transit Work Group to develop a draft strategy, update the System Expansion Policy and define Enhanced Transit Concept (ETC) pilot corridors to advance to project development funded by the 2019-21 Regional Flexible Funds Allocation (RFFA). TPAC discussed a proposed approach to the ETC pilot work at the October meeting, including working with County Coordinating Committees to identify the potential universe of Enhanced Transit locations to inform upcoming jurisdictional workshops. TPAC and MTAC will discuss a technical review draft transit strategy at their April 2018 meetings and receive periodic updates on the ETC work. The Metro Council and regional policy committees will discuss the draft strategy in April and May 2018, respectively. Staff are available to provide briefings, if desired.
- **Update to the Regional Transportation Safety Strategy continues.** Staff finalized work with the Safety Work Group to develop a draft strategy for technical review. TPAC and MTAC discussed a technical review draft safety strategy at their November 2017 meetings. The Metro Council and regional policy committees will discuss the draft strategy in April 2018. Staff are available to provide briefings, if desired.
- **Update to the Regional Freight Strategy continues.** Staff continue to work with the Freight Work Group to develop a draft strategy. TPAC and MTAC will discuss a technical review draft freight strategy at their April 2018 meetings. The Metro Council and regional policy committees will discuss the draft strategy in April and May 2018, respectively. Staff are available to provide briefings, if desired.
- **Development of a policy framework and strategy for emerging transportation technology (RTX) continues.** Council discussed a proposed approach to this work at the October 10 work session and provided further direction to staff in February 2018. Staff is working with TPAC and MTAC and other interested stakeholders to draft policies and strategies for the RTP. The regional policy committees will discuss a draft strategy in May 2018. Staff are available to provide briefings, if desired.
- **Update to Designing Livable Streets and Trails Guide continues.** Staff continue to work with the Design Work Group to update existing design practices. Staff are available to provide briefings, if desired.

Final public review and adoption process

- **Planning of the final 45-day public review period and adoption process is underway.** In June, staff will seek Council direction to release the Draft 2018 RTP and draft strategies for freight, transit, and safety for public review and comment. The comment period is planned for June 29 to Aug. 13. The comment period will include a public hearing and consultation with tribes and federal and state agencies.

In early fall TPAC and MTAC will be asked to identify remaining policy issues to be discussed by MPAC, JPACT and the Metro Council prior to adoption of the 2018 RTP and strategies for freight, transit, and safety. The 2018 RTP will be adopted by Ordinance as a land use action to meet federal and state requirements. The strategies for freight, transit, safety and emerging technology will be adopted by Resolution.

MTAC and TPAC will be requested to make final recommendations to MPAC and JPACT, respectively, in September. MPAC and JPACT will be requested to make final recommendations to the Metro Council in October. The Council is anticipated to consider final action on 2018 RTP (by Ordinance) and strategies for freight, transit, safety and emerging technology (by separate Resolutions) on December 6, 2018.

Materials following this page were distributed at the meeting.



2017 Compliance Report

March 1, 2018

Public service

*We are here to serve the public
with the highest level of
integrity.*

Excellence

*We aspire to achieve exceptional
results*

Teamwork

*We engage others in ways that foster
respect and trust.*

Respect

*We encourage and appreciate
diversity in people and ideas.*

Innovation

*We take pride in coming up with
innovative solutions.*

Sustainability

*We are leaders in demonstrating
resource use and protection.*

Metro's values and purpose

We inspire, engage, teach and invite people to
preserve and enhance the quality of life and the
environment for current and future generations.

If you picnic at Blue Lake or take your kids to the Oregon Zoo, enjoy symphonies at the Schnitz or auto shows at the convention center, put out your trash or drive your car – we’ve already crossed paths.

So, hello. We’re Metro – nice to meet you.

In a metropolitan area as big as Portland, we can do a lot of things better together. Join us to help the region prepare for a happy, healthy future.

Stay in touch with news, stories and things to do.

oregonmetro.gov/news

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Metro Council President

Tom Hughes

Metro Councilors

Shirley Craddick, District 1

Vacant, District 2

Craig Dirksen, District 3

Kathryn Harrington, District 4

Sam Chase, District 5

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Executive Summary

Metro's Urban Growth Management Functional Plan provides tools and guidance for local jurisdictions to implement regional policies and achieve the goals set out in the region's 2040 Growth Concept. The 2017 Compliance Report summarizes the status of compliance for each city and county in the region with the Metro Code requirements included in the Urban Growth Management Functional Plan and the Regional Transportation Functional Plan. Every city and county in the region is required if necessary to change their comprehensive plans or land use regulations to come into compliance with Metro Code requirements within two years of acknowledgement by the Oregon Land Conservation and Development Commission and to remain in compliance. The information in this report confirms the strong partnerships at work in this region to implement regional and local plans.

In 2017, there were no requests for extensions of existing compliance dates for the Urban Growth Management Functional Plan.

Previously, eleven jurisdictions had a deadline of December 31, 2014 to meet the requirements of the Regional Transportation Functional Plan. As described below and in Appendix D, two of these jurisdictions have requested extensions until 2015. Two have requested an extension to 2016. Two have requested an extension to 2017. All six of these jurisdictions were found to meet one of the two criteria: 1) the city or county is making progress towards compliance; or 2) there is good cause for failure to meet the deadline for compliance. Therefore, all of these extensions were granted by the Chief Operating Officer.

Metro Code Chapter 3.07 Urban Growth Management Functional Plan and Metro Code Chapter 3.08 Regional Transportation Functional Plan – March 2018

Introduction

Metro Code 3.07.870 requires the Chief Operating Officer to submit the status of compliance by cities and counties with the requirements of the Metro Code Chapter 3.07 (Urban Growth Management Functional Plan) annually to the Metro Council. In an effort to better integrate land use and transportation requirements, this compliance report includes information on local government compliance with the Regional Transportation Functional Plan (Metro Code Chapter 3.08) as well as the Urban Growth Management Functional Plan (UGMFP).

Overview

Per the Metro Code, the Chief Operating Officer (COO) may grant an extension request if a local government meets one of two criteria: 1) the city or county is making progress towards compliance; or 2) there is good cause for failure to meet the deadline for compliance.

By statute, cities and counties had two years following the date of acknowledgement of Metro's Regional Transportation Plan (RTP) in Summer 2014 to bring their Transportation System Plans (TSPs) into compliance with any new or changed regional requirements. However, Metro exercised its authority under the state's Transportation Planning Rule to extend city and county deadlines beyond the two-year statutory deadline. Metro consulted

with each city and county to determine a reasonable timeline for this work and adopted a schedule that is available on Metro's website at www.oregonmetro.gov/tsp. The deadlines are phased to take advantage of funding opportunities and the availability of local and Metro staff resources.

Appendix A summarizes the compliance status for all local governments with the requirements of the Urban Growth Management Functional Plan (UGMFP) by the end of 2017.

Appendix B shows the status of Title 11 new urban area planning for areas added to the Urban Growth Boundary (UGB) since 1998.

Appendix C summarizes the compliance dates for each UGMFP title.

Appendix D summarizes the compliance dates for the Regional Transportation Functional Plan (RTFP) in effect as of December 31, 2017.

Appendix E is the Annual Report on Amendments to the Title 4 Employment and Industrial Areas Map dated January 8, 2018.

Urban Growth Management Functional Plan Compliance Status

All jurisdictions are in compliance with the Urban Growth Management Functional Plan.

Portland: After a four-year update process, the new 2035 Comprehensive Plan was adopted on June 15, 2016. Portland's Comprehensive Plan is a long-range plan that helps the City prepare for and manage expected population and employment growth, as well as plan for and coordinate major public investments. The package of Early Implementation projects includes changes to the Zoning Map, the Zoning Code, and other documents to implement the new Comprehensive Plan which was adopted on December 21, 2016. With adoption, all phases of the Comprehensive Plan Update project are completed, and the entire plan is now with the state Department of Land Conservation and Development (DLCD). Pending DLCD review and acknowledgment, the new plan will take effect May 24, 2018 at 1:00 p.m., replacing Portland's first comprehensive plan adopted in 1980 and updated many times since.

Metro's jurisdiction dropped from three counties and 25 cities to 24 cities after the dissolution of the City of Damascus. Residents of the City of Damascus voted for disincorporation on May 17, 2016. Formal disincorporation occurred on July 18, 2016. Damascus's lands, businesses and former city residents have reverted to Clackamas County's jurisdiction, as was the case prior to the city's incorporation in 2004. Metro staff continue to work with Clackamas County and Happy Valley to ensure that the former Damascus area is planned in compliance with regional requirements.

Regional Transportation Functional Plan Compliance Status

Previously, five jurisdictions had the deadline of December 31, 2015 to meet the requirements of the Regional Transportation Functional Plan. As described below and in Appendix D, two of those jurisdictions requested an extension to 2017 – Gladstone and

Hillsboro. Both of these jurisdictions were found to meet one of the following two criteria; 1) The city or county is making progress towards compliance; or 2) There is good cause for failure to meet the deadline for compliance. Therefore, these extensions were granted by the Chief Operating Officer.

Two jurisdictions, Fairview and Portland, completed their Transportation System Plan and development code updates in 2016 and are now in compliance with the RTFP. Metro sent the City of Portland a letter telling them they were in compliance on December 20, 2016. Portland will finalize performance measures and the packaging of the final TSP by April 2018. This stage of TSP completion was delayed due to the delay of the city's Comprehensive Plan.

Jurisdictions with 2015 deadlines that requested extensions until 2017/18

Cornelius: In 2016, the City was awarded a grant from the TGM program. They are scheduled to complete their TSP update by May 2018.

Gladstone: The City was awarded a grant through the TGM program to complete a TSP update. The City Council adopted their TSP on November 28, 2017.

Hillsboro: The City expects to adopt their TSP by Summer 2018.

Wood Village: The City was awarded a grant from the TGM program to complete a town center concept plan and complete their TSP. Wood Village finalized their town center concept and adopted their TSP on June 27, 2017.

APPENDIX A
Summary of Compliance Status as of December 31, 2017
(Functional Plan effective 1/18/12)

City/ County	Title 1 Housing Capacity	Title 3 Water Quality & Flood Management	Title 4 Industrial and other Employment Land	Title 6¹ Centers, Corridors, Station Communities & Main Streets	Title 7 Housing Choice	Title 11 Planning for New Urban Areas (see Appendix B for detailed information)	Title 13 Nature in Neighborhoods
Beaverton	In compliance	In compliance	In compliance	See footnote	In compliance	In compliance	In compliance
Cornelius	In compliance	In compliance	In compliance	See footnote	In compliance	In compliance	In compliance
Durham	In compliance	In compliance	In compliance	See footnote	In compliance	Not applicable	In compliance
Fairview	In compliance	In compliance	In compliance	See footnote	In compliance	Not applicable	In compliance
Forest Grove	In compliance	In compliance	In compliance	See footnote	In compliance	In compliance	In compliance
Gladstone	In compliance	In compliance	In compliance	See footnote	In compliance	Not applicable	In compliance
Gresham	In compliance	In compliance	In compliance	See footnote	In compliance	In compliance	In compliance
Happy Valley	In compliance	In compliance	In compliance	See footnote	In compliance	In compliance	In compliance
Hillsboro	In compliance	In compliance	In compliance	See footnote	In compliance	In compliance	In compliance
Johnson City	In compliance	In compliance	In compliance	See footnote	In compliance	Not applicable	In compliance
King City	In compliance	In compliance	In compliance	See footnote	In compliance	In compliance	In compliance
Lake Oswego	In compliance	In compliance	In compliance	See footnote	In compliance	Not applicable	In compliance
Maywood Park	In compliance	In compliance	In compliance	See footnote	In compliance	Not applicable	In compliance
Milwaukie	In compliance	In compliance	In compliance	See footnote	In compliance	Not applicable	In compliance
Oregon City	In compliance	In compliance	In compliance	See footnote	In compliance	In compliance	In compliance

¹ Title 6 is an incentive approach and only those local governments wanting a regional investment (currently defined as a new high-capacity transit line) will need to comply.

City/ County	Title 1 Housing Capacity	Title 3 Water Quality & Flood Management	Title 4 Industrial and other Employment Land	Title 6¹ Centers, Corridors, Station Communities & Main Streets	Title 7 Housing Choice	Title 11 Planning for New Urban Areas (see Appendix B for detailed information)	Title 13 Nature in Neighborhoods
Portland	In compliance	In compliance	In compliance	See footnote	In compliance	In compliance	In compliance
Rivergrove	In compliance	In compliance	In compliance	See footnote	In compliance	Not applicable	In compliance
Sherwood	In compliance	In compliance	In compliance	See footnote	In compliance	Area 61 extended to 12/31/21*	In compliance
Tigard	In compliance	In compliance	In compliance	See footnote	In compliance	In compliance.	In compliance
Troutdale	In compliance	In compliance	In compliance	See footnote	In compliance	Not applicable	In compliance
Tualatin	In compliance	In compliance	In compliance	See footnote	In compliance	Basalt Creek extended to 9/1/2019	In compliance
West Linn	In compliance	In compliance	In compliance	See footnote	In compliance	Not applicable	In compliance
Wilsonville	In compliance	In compliance	In compliance	See footnote	In compliance	Basalt Creek extended to 9/1/2019	In compliance
Wood Village	In compliance	In compliance	In compliance	See footnote	In compliance	Not applicable	In compliance
Clackamas County	In compliance	In compliance	In compliance	See footnote	In compliance	Not applicable	In compliance
Multnomah County	In compliance	In compliance	In compliance	See footnote	In compliance	Not applicable	In compliance
Washington County	In compliance	In compliance	In compliance	See footnote	In compliance	North Cooper Mountain not in compliance	In compliance

*The City of Tualatin requested that the City of Sherwood take over concept planning for Area 61 Title 11 planning in 2012.

¹ Title 6 is an incentive approach and only those local governments wanting a regional investment (currently defined as a new high-capacity transit line) will need to comply.

APPENDIX B
TITLE 11 NEW AREA PLANNING COMPLIANCE
(As of December 31, 2017)

Project	Lead Government(s)	Compliance	Status
1998 UGB Expansion			
Rock Creek Concept Plan	Happy Valley	Yes	Concept plan and implementation measures completed; development on-going.
Pleasant Valley Concept Plan	Gresham and Portland	Yes	Concept plan and implementation measures completed; city annexed 524 acres and development to begin in eastern section.
1999 UGB Expansion			
Witch Hazel Community Plan	Hillsboro	Yes	Concept plan and implementation measures completed; development on-going.
2000 UGB Expansion			
Villebois Village	Wilsonville	Yes	Concept plan and implementation measures completed; development on-going.
2002 UGB Expansion			
Springwater Community Plan	Gresham	Yes	Concept plan and implementation measures completed for this mostly industrial area; waiting annexation & development.
Damascus/Boring Concept Plan	Happy Valley	Yes	HV portion: Concept plan and implementation measures completed; waiting annexation and development.
	Happy Valley/ Clackamas County	No	The former City of Damascus land area.
	Gresham	Yes	Gresham portion, called Kelley Creek Headwaters Plan, was adopted by city in 2009.
Park Place Master Plan	Oregon City	Yes	Concept plan and implementation measures completed; waiting annexation & development.
Beavercreek Road	Oregon City	Yes	Concept plan completed and accepted by Metro.
South End Road	Oregon City	Yes	Concept plan and implementation measures completed.
East Wilsonville (Frog Pond area)	Wilsonville	Yes	CPDG grant awarded in 2013. Concept plan completed in December 2015 as part of Phase I of the grant. Phase II of the grant will focus on the creation of a Master Plan along with Comprehensive Map designation.
NW Tualatin Concept Plan (Cipole Rd & 99W)	Tualatin	Yes	Concept plan and implementation measures completed for this small industrial area.
SW Tualatin Concept Plan	Tualatin	Yes	Concept plan and implementation measures completed for this industrial area.
Brookman Concept Plan	Sherwood	Yes	Concept Plan and implementation measures completed; waiting development.
West Bull Mountain (River Terrace)	Tigard	Yes	Combined with Roy Rogers West (2011); development ongoing.
Study Area 59	Sherwood	Yes	Concept plan and implementation measures completed; school constructed.
Study Area 61 (Cipole Rd)	Sherwood	Extension to 12/31/2021	Extension agreement – planning shall be completed when Urban Reserve 5A is completed, or by 12/31/2021, whichever is sooner.
99W Area (near Tualatin-Sherwood Rd)	Sherwood	Yes	Concept plan and implementation measures completed.

Project	Lead Government(s)	Compliance	Status
Cooper Mountain area	Washington County	No	Preliminary planning completed by City of Beaverton. Community plan pending Washington County work program.
Study Area 64 (14 acres north of Scholls Ferry Rd)	Beaverton	Yes	Concept plan and implementation measures completed; annexed to City.
Study Area 69 & 71	Hillsboro	Yes	Areas are included in South Hillsboro Area Plan. City has adopted these areas into its comprehensive plan; upon annexation, they will be zoned to comply with comp plan.
Study Area 77	Cornelius	Yes	Concept plan and implementation measures completed; annexed to City.
Forest Grove Swap	Forest Grove	Yes	Concept plan and implementation measures completed; annexed to City.
Shute Road Concept Plan	Hillsboro	Yes	Concept plan and implementation measures completed; annexed to City and portion developed with Genentech.
North Bethany Subarea Plan	Washington County	Yes	Concept plan and implementation measures completed; annexations underway with development occurring.
Bonny Slope West Concept Plan (Area 93)	Multnomah County	Yes	Planning completed.
2004/2005 UGB Expansion			
Damascus area	Damascus	See under 2002 above	Included with Damascus comprehensive plan (see notes above).
Tonquin Employment Area	Sherwood	Yes	Concept plan and implementation measures completed.
Basalt Creek/West RR Area Concept Plan	Tualatin and Wilsonville	IGA extension to 10/2019; CET extension to 6/30/18	Work continues on concept planning. Cities to agree to the concept plan by 12/31/17. Comprehensive plan and/or zoning map amendments to be complete 6/30/18.
N. Holladay Concept Plan	Cornelius	Yes	Concept plan completed; implementation to be finalized after annexation to City.
Evergreen Concept Plan	Hillsboro	Yes	Concept plan and implementation measures completed.
Helvetia Concept Plan	Hillsboro	Yes	Concept plan and implementation measures completed.
2011 UGB Expansion			
North Hillsboro	Hillsboro	Yes	Concept planning completed. Awaits annexation to city.
South Hillsboro	Hillsboro	Yes	Concept planning completed. Awaits annexation to city.
South Cooper Mountain	Beaverton	Yes	Concept planning completed.
Roy Rogers West (River Terrace)	Tigard	Yes	See West Bull Mountain.

2014 UGB Expansion (HB 4078)	Lead Government(s)	Compliance	Status
Cornelius North	Cornelius	Yes	Comprehensive planning completed. Awaits annexation to city.
Cornelius South	Cornelius	Yes	Comprehensive planning completed. Partially annexed to city.
Forest Grove (Purdin Road)	Forest Grove	Yes	Comprehensive plan work in progress. CPDG Cycle 3.
Forest Grove (Elm Street)	Forest Grove	Yes	Comprehensive plan work in progress. CPDG Cycle 3.
Hillsboro (Jackson School)	Hillsboro	No	Comprehensive plan work scheduled. CPDG Cycle 4.

APPENDIX C

COMPLIANCE DATES FOR THE URBAN GROWTH MANAGEMENT FUNCTIONAL PLAN

Functional Plan Requirement	When Local Decisions Must Comply		
	Plan/Code Amendment 3.07.810(C) ¹	Land Use Decision 3.07.810(D) ²	Adoption 3.07.810(B) ³
Title 1: Adopt minimum dwelling unit density (3.07.120.B)	12/21/2013	12/21/2013	12/21/2014
Title 1: Allow accessory dwelling unit in SFD zones (3.07.120.G) <i>(provision included in previous version of Metro Code as 3.07.140.C)</i>	12/8/2000		12/8/2002
Title 3: Adopt model ordinance or equivalent and map or equivalent (3.07.330.A)	12/8/2000		12/8/2002
Title 3: Floodplain management performance standards (3.07.340.A)	12/8/2000	12/8/2001	12/8/2002
Title 3: Water quality performance standards (3.07.340.B)	12/8/2000	12/8/2001	12/8/2002
Title 3: Erosion control performance standards (3.07.340.C)	12/8/2000	12/8/2001	12/8/2002

¹ After one year following acknowledgment of a UGMFP requirement, cities and counties that amend their plans and land use regulations shall make such amendments in compliance with the new functional plan requirement.

² A city or county that has not yet amended its plan to comply with a UGMFP requirement must, following one year after acknowledgement of the requirement (the date noted), apply the requirement directly to land use decisions

³ Cities and counties must amend their plans to comply with a new UGMFP requirement within two years after acknowledgement of the requirement (the date noted)

Functional Plan Requirement	When Local Decisions Must Comply		
	Plan/Code Amendment 3.07.810(C) ¹	Land Use Decision 3.07.810(D) ²	Adoption 3.07.810(B) ³
Title 4: Limit uses in Regionally Significant Industrial Areas (3.07.420)	7/22/2005	7/22/2006	7/22/2007
Title 4: Prohibit schools, places of assembly larger than 20,000 square feet, or parks intended to serve people other than those working or residing in the area in Regional Significant Industrial Areas (3.07.420D)	12/21/2013	12/21/2013	12/21/2014
Title 4: Limit uses in Industrial Areas (3.07.430)	7/22/2005	7/22/2006	7/22/2007
Title 4: Limit uses in Employment Areas (3.07.440)	7/22/2005	7/22/2006	7/22/2007
Title 6: (Title 6 applies only to those local governments seeking a regional investment or seeking eligibility for lower mobility standards and trip generation rates)	12/21/12	12/21/13	12/21/14
Title 7: Adopt strategies and measures to increase housing opportunities (3.07.730)			6/30/2004
Title 8: Compliance Procedures (45-day notice to Metro for amendments to a comprehensive plan or land use regulation) (3.07.820)	2/14/2003		
Title 11: Develop a concept plan for urban reserve prior to its addition to the UGB (3.07.1110)	N/A	N/A	N/A

Functional Plan Requirement	When Local Decisions Must Comply		
	Plan/Code Amendment 3.07.810(C) ¹	Land Use Decision 3.07.810(D) ²	Adoption 3.07.810(B) ³
Title 11: Prepare a comprehensive plan and zoning provisions for territory added to the UGB (3.07.1120)	12/8/2000	12/8/2001	2 years after the effective date of the ordinance adding land to the UGB unless the ordinance provides a later date
Title 11: Interim protection for areas added to the UGB (3.07.1130) <i>(provision included in previous version of Metro Code as 3.07.1110)</i>	12/8/2000	12/8/2001	12/8/2002
Title 12: Provide access to parks by walking, bicycling, and transit (3.07.1240.B)			7/7/2005
Title 13: Adopt local maps of Habitat Conservation Areas consistent with Metro-identified HCAs (3.07.1330.B)	12/28/2005	1/5/2008	1/5/2009
Title 13: Develop a two-step review process (Clear & Objective and Discretionary) for development proposals in protected HCAs (3.07.1330.C & D)	12/28/2005	1/5/2008	1/5/2009
Title 13: Adopt provisions to remove barriers to, and encourage the use of, habitat-friendly development practices (3.07.1330.E)	12/28/2005	1/5/2008	1/5/2009

APPENDIX D

Summary of Compliance Status for 2017 (Regional Transportation Functional Plan in effect as of 12/31/2014)

Jurisdiction	Title 1 Transportation System Design	Title 2 Development and Update of Transportation System Plans	Title 3 Transportation Project Development	Title 4 Regional Parking Management	Title 5 Amendment of Comprehensive Plans
Beaverton	In compliance	In compliance	In compliance	In compliance	In compliance
Cornelius	12/31/16*	12/31/16*	12/31/16*	12/31/16*	12/31/16*
Durham	Exempt	Exempt	Exempt	Exempt	Exempt
Fairview	In compliance	In compliance	In compliance	In compliance	In compliance
Forest Grove	In compliance	In compliance	In compliance	In compliance	In compliance
Gladstone	In compliance	In compliance	In compliance	In compliance	In compliance
Gresham	In compliance	In compliance	In compliance	In compliance	In compliance
Happy Valley	In compliance	In compliance	In compliance	In compliance	In compliance
Hillsboro	12/31/17*	12/31/17*	12/31/17*	12/31/17*	12/31/17*
Johnson City	Exempt	Exempt	Exempt	Exempt	Exempt
King City	Exempt	Exempt	Exempt	Exempt	Exempt
Lake Oswego	In compliance	In compliance	In compliance	In compliance	In compliance
Maywood Park	Recommending exemption	Recommending exemption	Recommending exemption	Recommending exemption	Recommending exemption
Milwaukie	In compliance	In compliance	In compliance	In compliance	In compliance
Oregon City	In compliance	In compliance	In compliance	In compliance	In compliance
Portland	In compliance	In compliance	In compliance	In compliance	In compliance
Rivergrove	Exempt	Exempt	Exempt	Exempt	Exempt
Sherwood	In compliance	In compliance	In compliance	In compliance	In compliance
Tigard	In compliance	In compliance	In compliance	In compliance	In compliance
Troutdale	In compliance	In compliance	In compliance	Exception	In compliance
Tualatin	In compliance	In compliance	In compliance	In compliance	In compliance
West Linn	In compliance	In compliance	In compliance	In compliance	In compliance
Wilsonville	In compliance	In compliance	In compliance	In compliance	In compliance
Wood Village	In compliance	In compliance	In compliance	In compliance	In compliance
Clackamas County	In compliance	In compliance	In compliance	In compliance	In compliance
Multnomah County	12/31/17	12/31/17	12/31/17	12/31/17	12/31/17
Washington County	In compliance	In compliance	In compliance	In compliance	In compliance

Date shown in table is the deadline for compliance with the Regional Transportation Functional Plan (RTFP). Note – a city or county that has not yet amended its plan to comply with the RTFP must, following one year after RTFP acknowledgement, apply the RTFP directly to land use decisions.

**Expected completion date Summer 2018.*



Memo

Date: January 8, 2018
To: Metro Council and the Metro Policy Advisory Committee
From: Martha Bennett, Chief Operating Officer
Subject: Annual report on amendments to the Title 4 Employment and Industrial Areas Map

Background

Title 4 (Industrial and Other Employment Areas) of the Urban Growth Management Functional Plan seeks to improve the region's economy by protecting a supply of sites for employment by limiting the types and scale of non-industrial uses in Regionally Significant Industrial Areas, Industrial Areas, and Employment Areas. Those areas are depicted on the Employment and Industrial Areas Map.

Title 4 sets forth several avenues for amending the map, either through a Metro Council ordinance or through an executive order, depending on the circumstances. Title 4 requires that, by January 31 of each year, Metro's Chief Operating Officer submit a written report to the Council and MPAC on the cumulative effects on employment land in the region of amendments to the Employment and Industrial Areas Map during the preceding year. This memo constitutes the report for 2017.

Title 4 map amendments in 2017

There were no amendments made to the Title 4 Map in 2017 either by the Council or through executive order.

Chief Operating Officer recommendations

I do not, at this time, recommend changes to Title 4 policies.



Portland Metro Area Value Pricing Feasibility Analysis

Joint Policy Advisory Committee on
Transportation



March 15, 2018 Update

Presentation overview

- ❑ Background and process for value pricing analysis
- ❑ What we're hearing: public engagement
- ❑ Equity considerations
- ❑ What we're learning: Round 1 analysis and Round 2 concepts
- ❑ Next steps

Comprehensive approach to congestion relief in HB 2017

Bottleneck relief



Transportation options



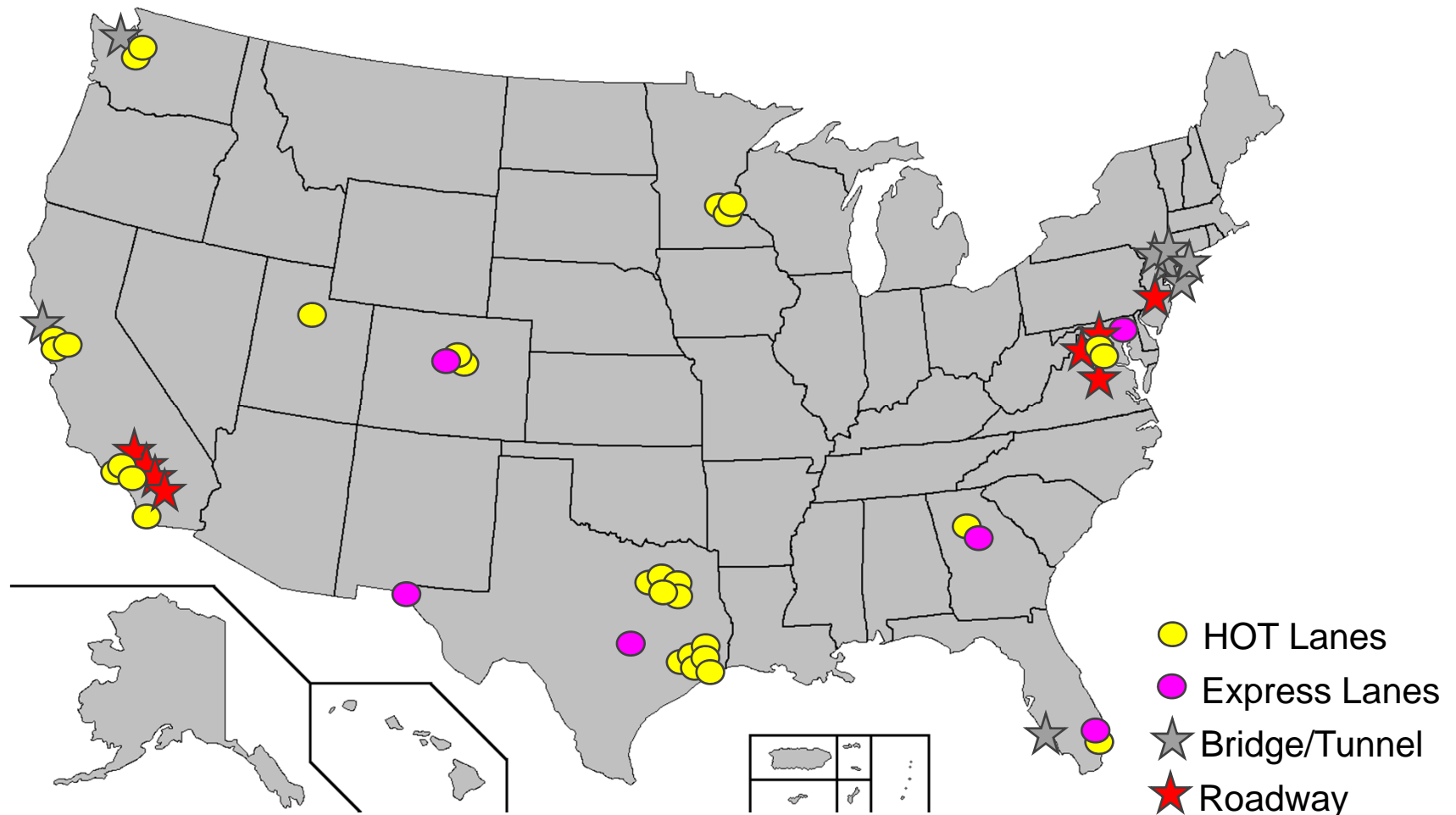
Freight rail



Value pricing



Congestion pricing is a proven tool



Value Pricing Feasibility Analysis

Policy Advisory Committee will recommend to OTC:

- Location(s) best suited for value pricing to reduce congestion
- The type(s) of value pricing to implement
- Mitigation strategies to evaluate further

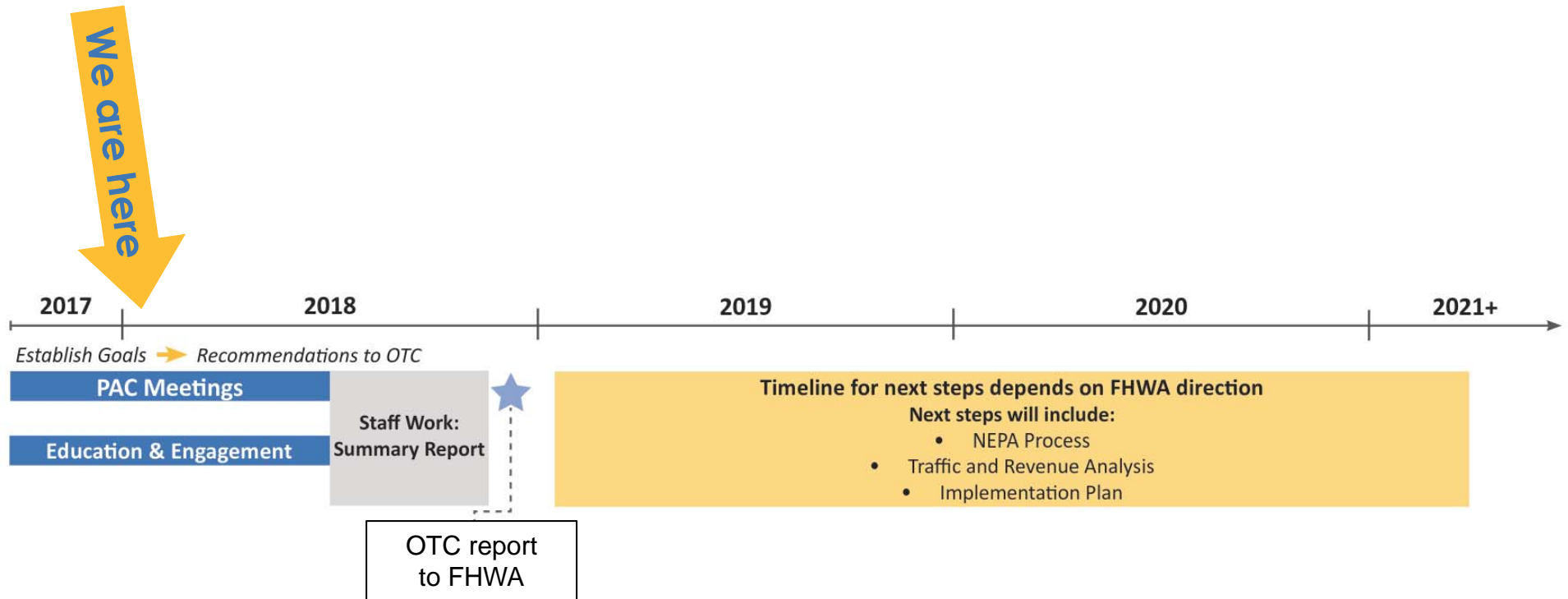


Value Pricing Policy Advisory Committee

Oregon Transportation Commission

Clackamas County	Clark County	Multnomah County	Washington County
City of Portland	Port of Portland	Metro	City of Vancouver
TriMet	Ride Connection	Verde	Oregon Trucking Associations
Portland Business Alliance	Fred Meyer	OPAL Environmental Justice of Oregon	The Street Trust
Oregon Environmental Council	AAA Oregon	Westside Economic Alliance	Community Alliance of Tenants
ODOT	WSDOT	2 OTC members (Co-Chairs)	FHWA (ex officio)

Implementation timeline



Public Outreach

High level of regional input

- **6,722** visitors to online open house
- **3,357** views of overview video
- **260** people at 3 open houses
- **1,810** completed questionnaires
- **754+30** email/voicemail



What we are hearing

Common themes in public comments

- Congestion is a problem and getting worse
- Negative effects of congestion:
 - Time spent in traffic
 - Increased stress, anxiety, and frustration
 - Unpredictable travel time
 - Adjusting route to avoid congestion

What we are hearing

Questions and concerns about pricing implementation

- Impacts on low income communities
- Diversion of traffic onto surface streets & into neighborhoods
- Questions and ideas about how revenue should be used
- Range of perspectives:
 - Must add capacity / Must not add capacity
 - Don't want to pay another fee / Want a more reliable trip

Initial concept evaluation

Screening Process

Round 1 assessment

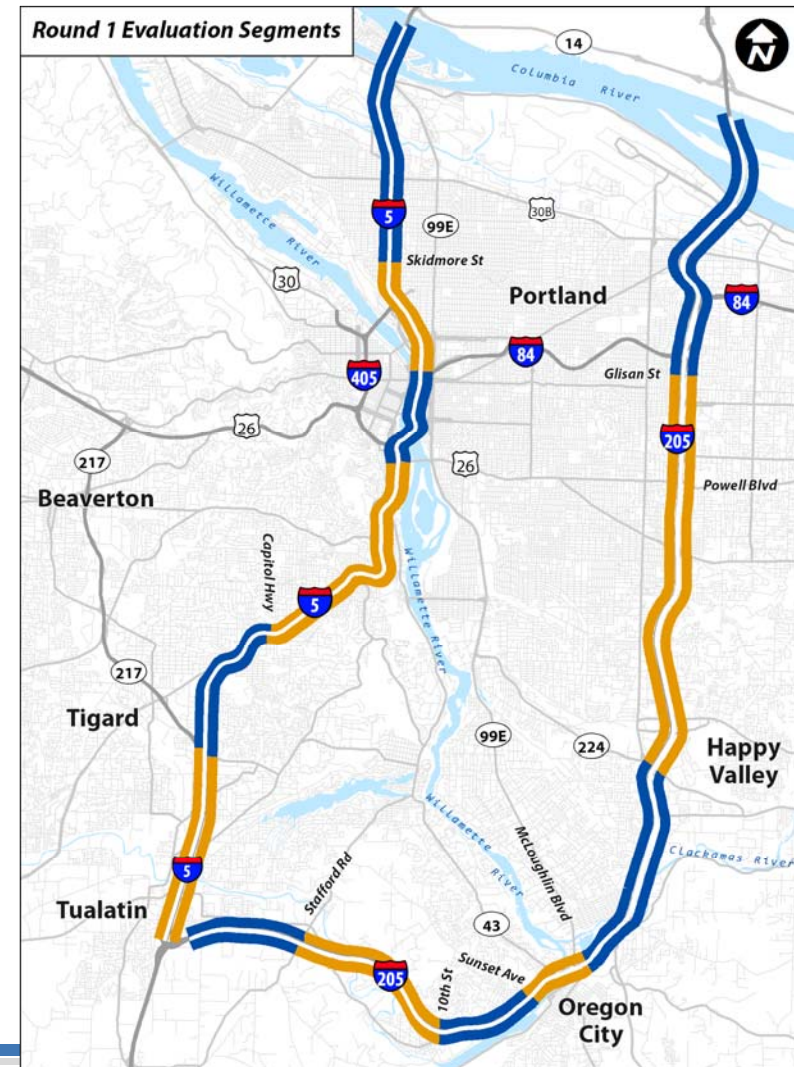
- Traffic operations
- Capital expenditure
- Physical constraints
- Equity and mitigation

Round 2 assessment

- Round 1 topics (additional detail)
- Traffic diversion
- Changes in mode split
- Air pollution (qualitative/relative)
- Revenue & operating costs (qualitative)



Corridor segmentation



Key equity considerations

- What input do environmental justice communities have?
- How would benefits be distributed?
- What choices will exist and for whom?
- How would impacts be experienced?
- What can be done to better distribute benefits and mitigate impacts?

Concept 1: 2027 Baseline

No tolls on any lanes or roadways along I-5 or I-205

- Traffic operations
 - Widespread hyper-congestion
 - 10 MPH peak period average speed
- Capital and operating costs
 - 2027 planned investment
- Geometric and physical constraints
 - 2027 planned investment
- Equity and mitigation
 - 2027 planned investment



Freeway value pricing treatments

Freeway Pricing

Priced Roadways





Priced Lanes




Round 1 evaluation: Initial concepts

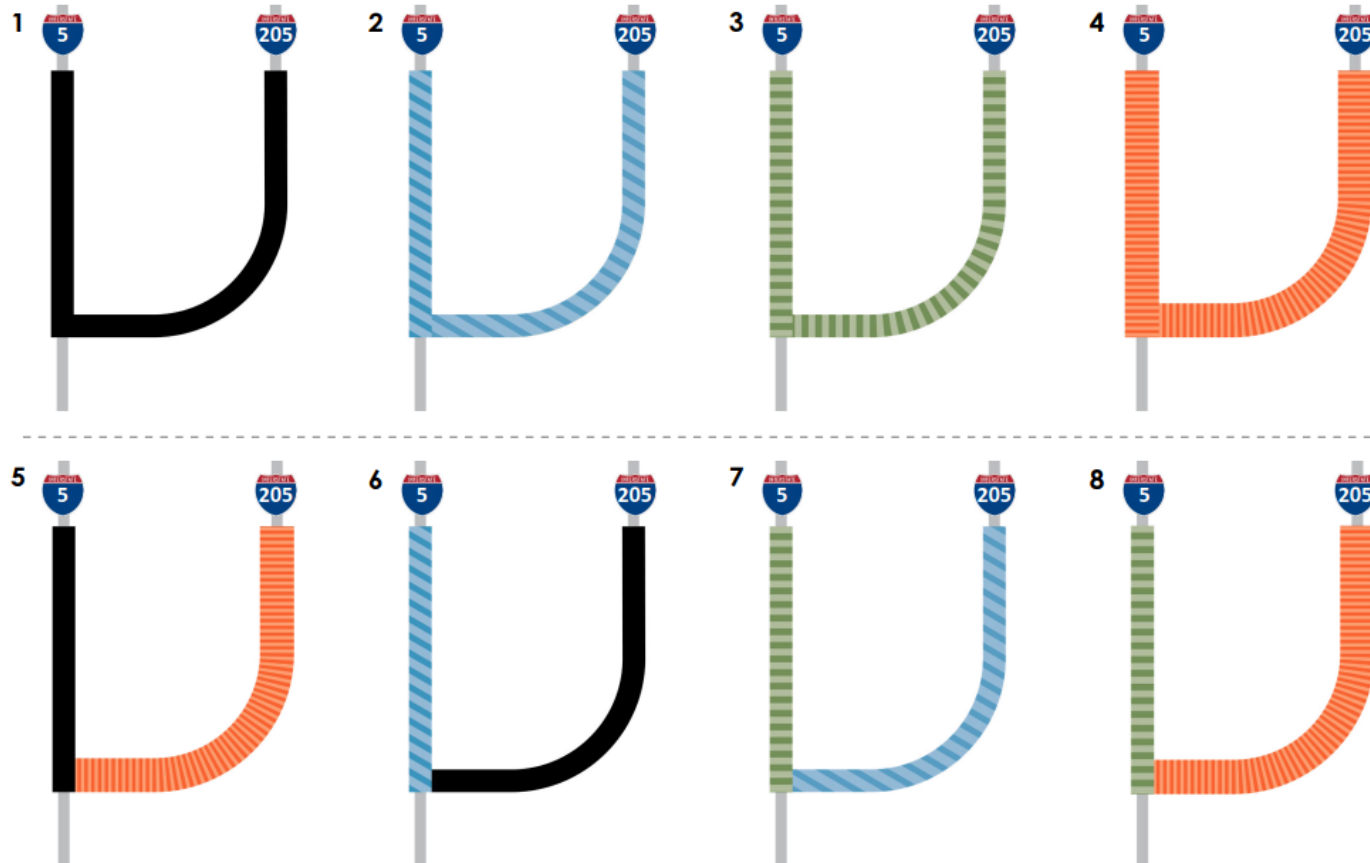
Key

 No Pricing

 Priced roadways;
toll all lanes

 Priced lane:
convert one existing general
purpose lane in each direction

 Priced lane:
construct a new priced
lane in each direction



Key findings from Round 1

Priced Lane – Convert existing lane

- Not operationally feasible in areas with only 2 lanes (e.g., Rose Quarter)
- Freight not typically allowed in left most lane
- Equity trade off: Maintains a “free” lane, but may not share benefits of pricing
- Single tolled lanes tend to generate limited revenue

Key findings from Round 1

Priced Lane – Construct a 4th lane

- Most expensive & impactful due to construction
- Improved traffic operations are largely due to added roadway capacity
- Equity trade off:
 - Maintains unpriced lane;
 - Impacts from construction & added traffic.
- The travel benefits would be limited by downstream bottlenecks
- Limited revenue from single-lane tolls

Key findings from Round 1

Priced Roadway

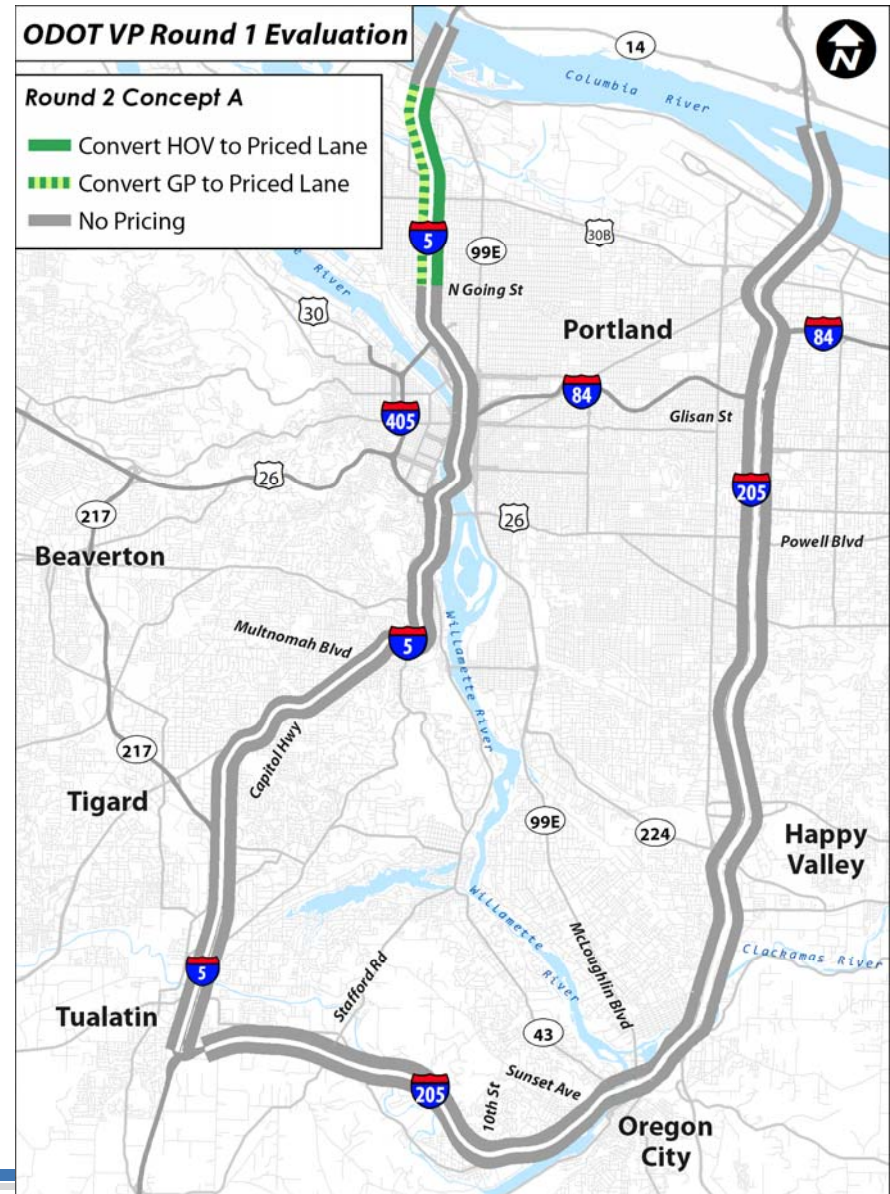
- Highest level of congestion relief
- Does not preclude freight (as do priced lanes)
- Equity trade-offs
 - No unpriced lane option
 - Can function with lower price, shared benefits
- Significantly less expensive to implement
- Highest revenue potential

Recommended Round 2 Concepts

Round 2 Concept A: Priced Lane Conversion

Northern I-5 priced lanes

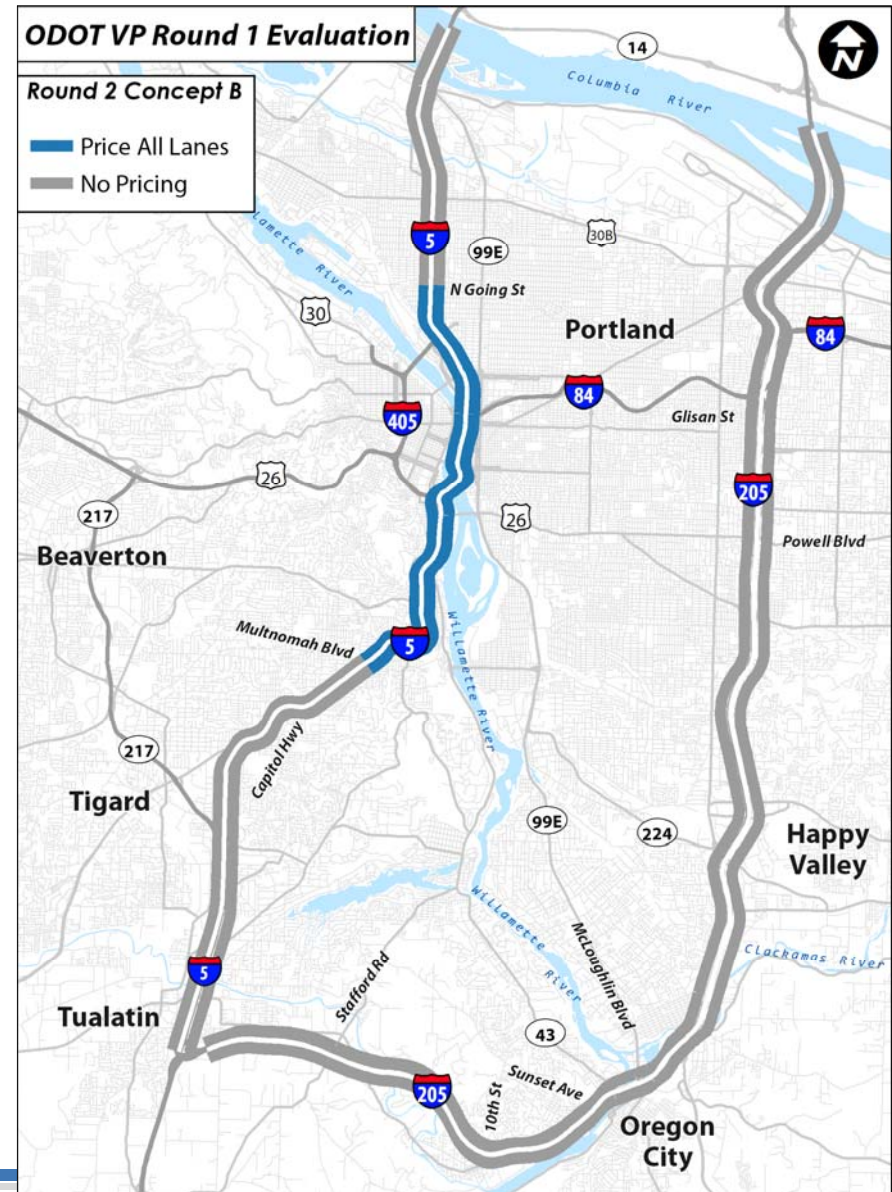
- Convert existing northbound HOV to priced lane
- Convert existing southbound GP to priced lane
- Key rationale
 - Relatively simple FHWA process
 - Significant existing congestion
 - Least expensive Round 2 Concept
- Key topics
 - Current HOV performance/compliance
 - Diversion
 - Federal and NEPA requirements



Round 2 Concept B: Priced Roadway

Toll all lanes on I-5

- Near downtown Portland
 - Multnomah Blvd to Going St
 - Both directions
- Key rationale
 - Few possible solutions without significant investment
 - Provides new revenue source
 - Most severe congestion in Portland metro area
- Key topics
 - Diversion
 - Tradeoffs for equity
 - Federal and NEPA requirements



Round 2 Concept C: Priced Roadway

Toll all lanes on I-5 and I-205

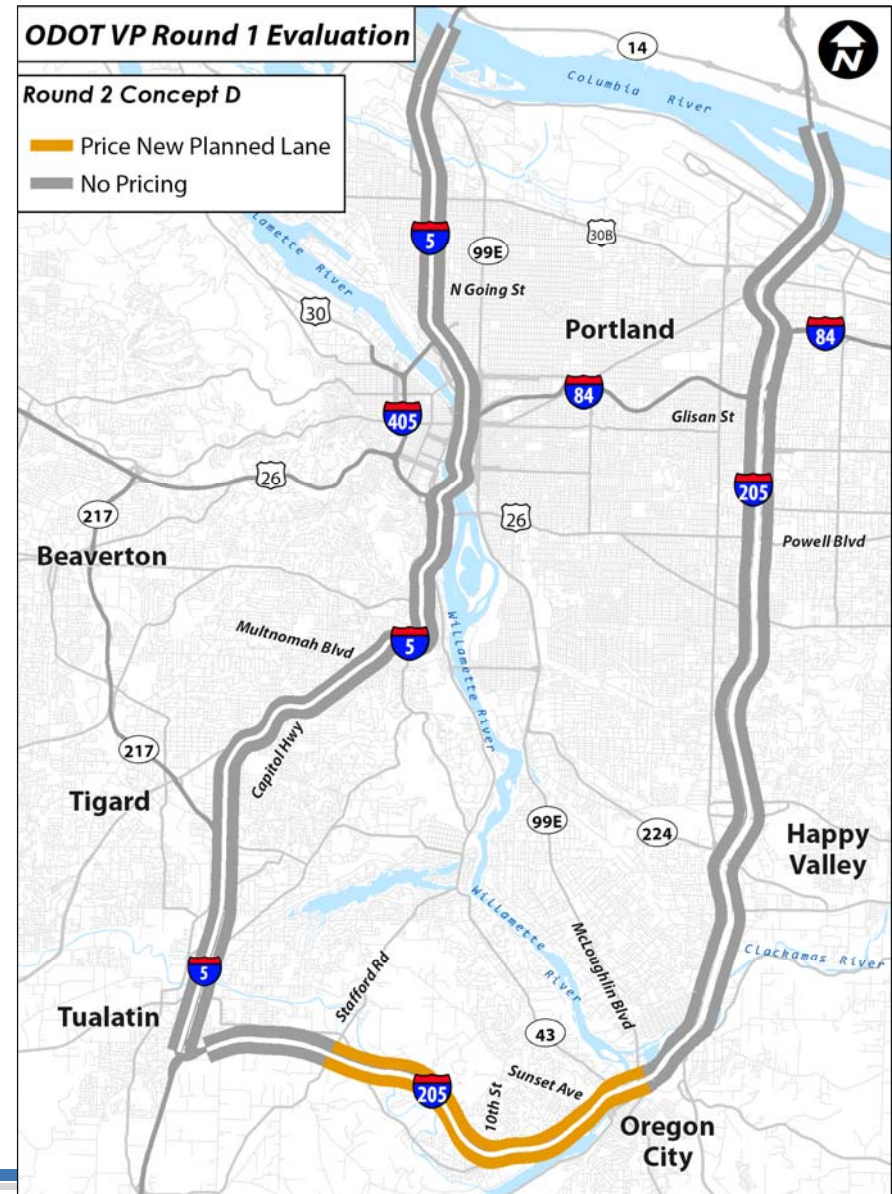
- Key rationale
 - Greatest congestion relief
 - Greatest revenue potential
 - Mitigation strategies
 - Relatively inexpensive
 - Opportunity for part-time operations
- Key topics
 - Diversion
 - Impacts on I-84, I-405 and Boone Bridge (Wilsonville, OR)
 - Equity impacts and mitigations
 - Federal and NEPA requirements



Round 2 Concept D: New Priced Lane

New priced lane on I-205

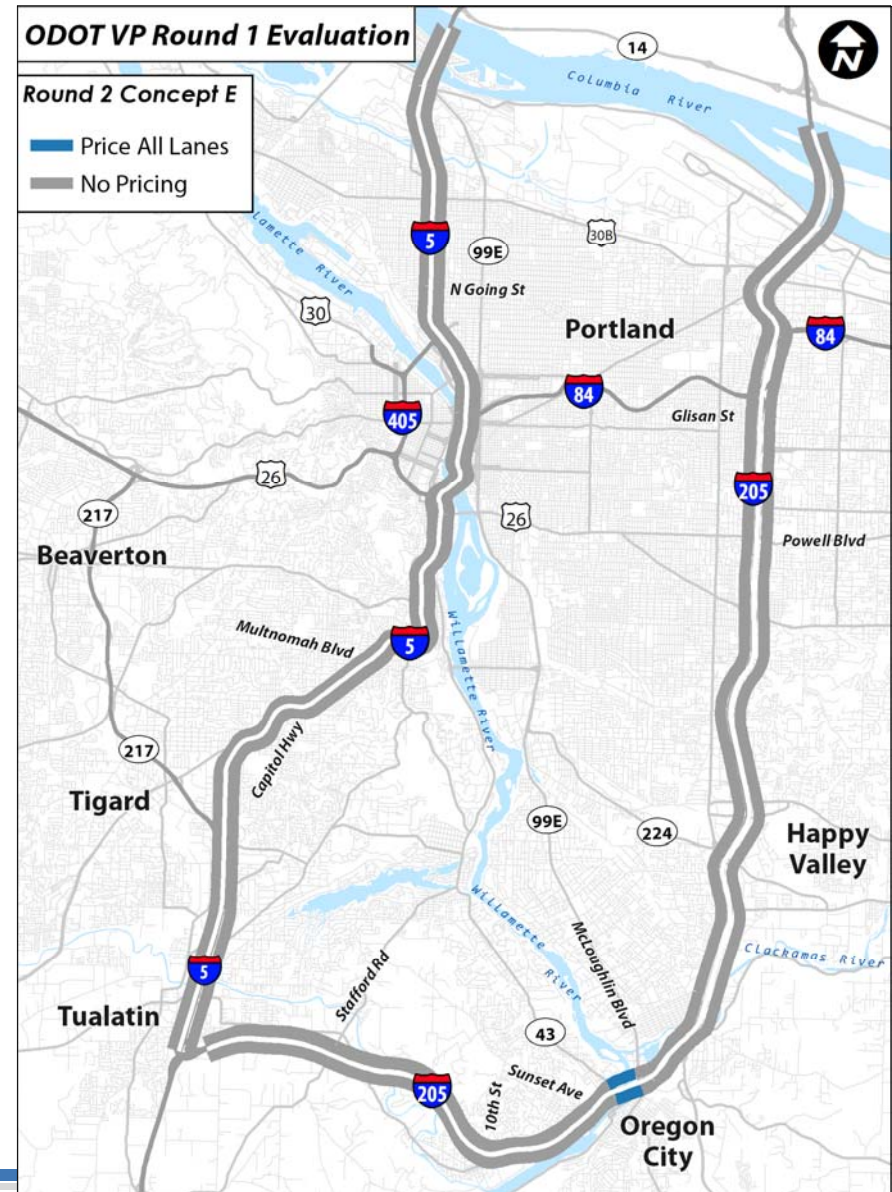
- In southern Portland metro area
 - Stafford Rd to OR 99E
 - Includes Abernethy Bridge
- Key rationale
 - Removes existing 2 lane bottleneck
 - Provides new revenue source
 - Potential to relieve congestion in southern I-205 corridor
- Key topics
 - Diversion
 - Operational effects on I-5
 - Federal and NEPA requirements



Round 2 Concept E: Price Abernethy Bridge

Toll both directions on Abernethy Bridge

- Single toll location at bridge center
- Key rationale
 - Reduces impact on existing 2 lane bottleneck on bridge
 - New revenue source for seismic upgrades
 - Potential to relieve congestion within bridge vicinity
- Key topics
 - Diversion
 - Revenue potential
 - Operational effects on I-205
 - Federal and NEPA requirements



Next Steps

PAC Recommendation Process

	PAC4 April 11	PAC 5 May 14	PAC 6 June 25
Information/ Discussion	Mitigation approaches / current policies	Round 2 concept analysis findings	Refinement of recommendations
Outcome	Identify mitigation opportunities & approaches	Preferred concept(s)	Final Recommendations - Location - Type - Mitigations

OTC meeting July 12	Present the PAC recommendation(s) and hear public comment
------------------------	---

Spring engagement

- 6 equity focused discussion groups
- Open houses in April (in-person and online)
- Updated tool kit for community groups
- Presentations, briefings, website, email/vm



Spring Open Houses

Thursday April 12th
5:30pm to 7:30pm

Museum of Oregon Territory
Oregon City

Saturday April 14th
10am to 12pm

Ron Russell Middle School
Southeast Portland

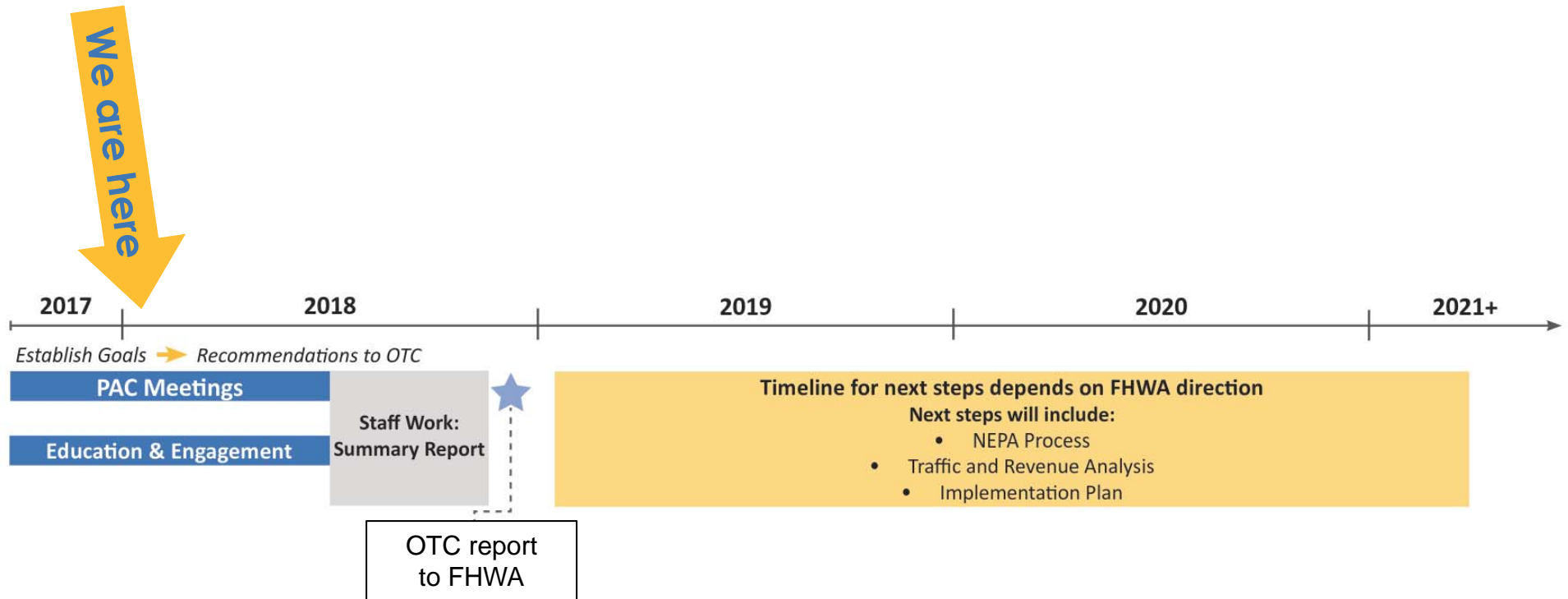
Wednesday April 18th
5:30pm to 7:30pm

Public Works Auditorium
Tigard

Saturday April 21st
9:30am to 12:30pm

Embassy Suites Airport
Northeast Portland

Implementation timeline



For more information and to sign up for updates

Project web site

- www.ODOTvaluepricing.org

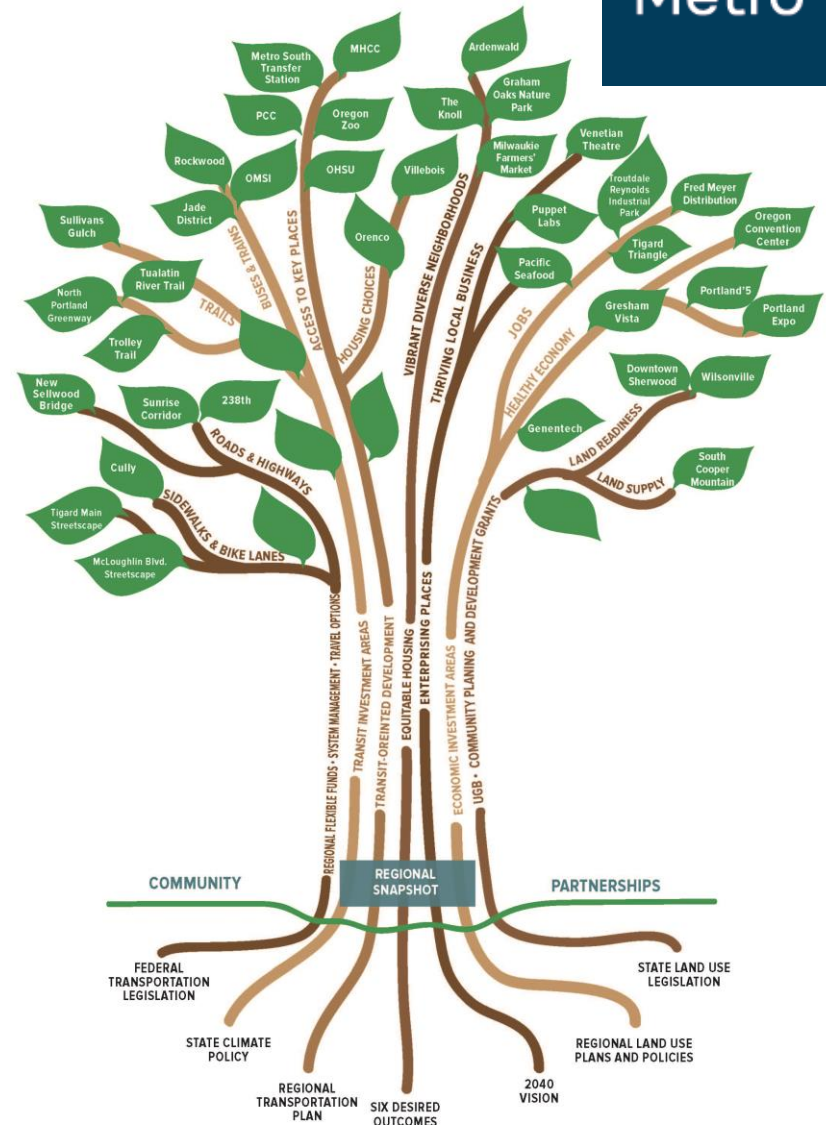
Contact us

- valuepricingINFO@odot.state.or.us (project team)
- valuepricingPAC@odot.state.or.us (Advisory Committee)

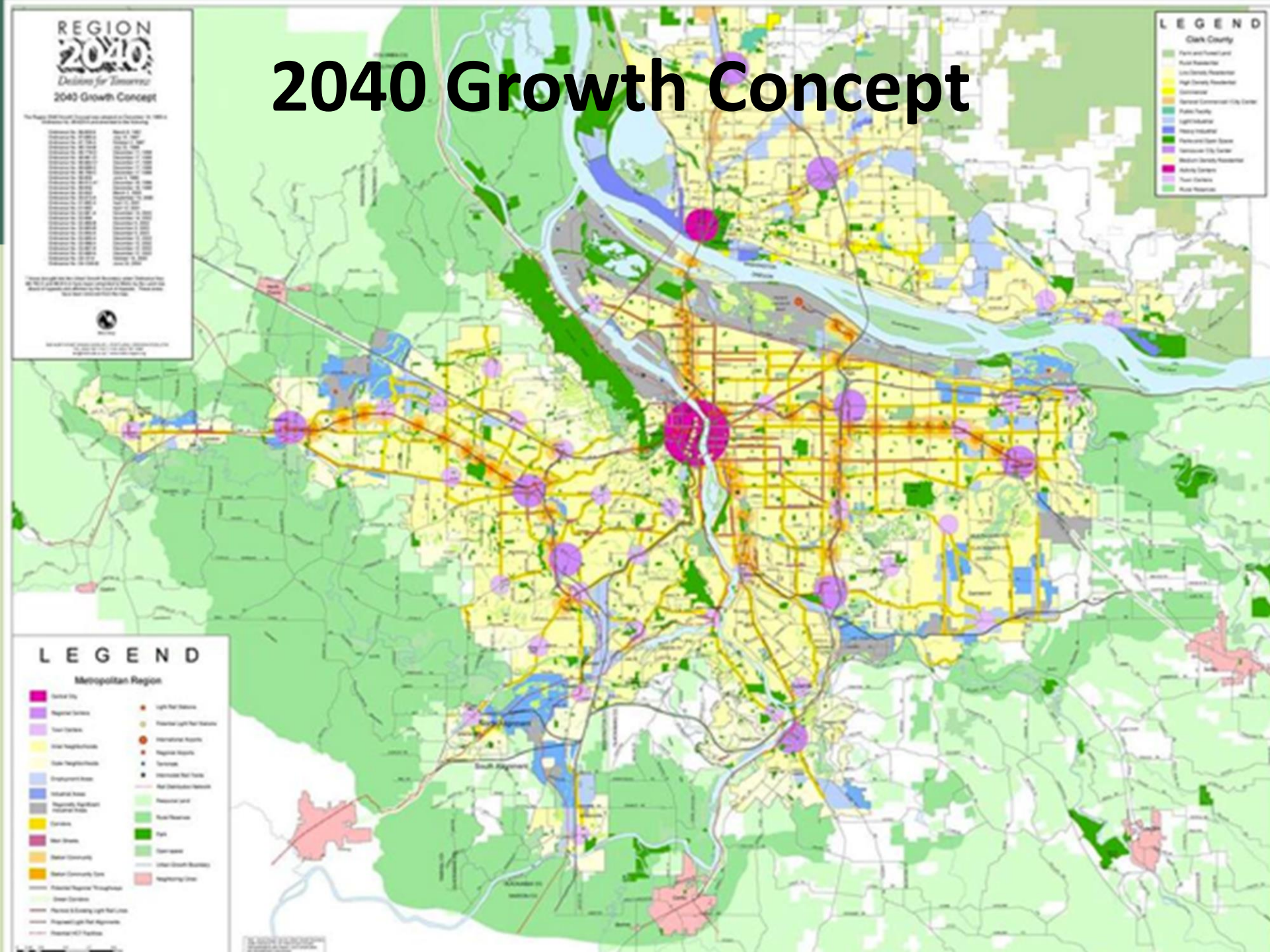


Metro

JPACT – March 15, 2018



2040 Growth Concept



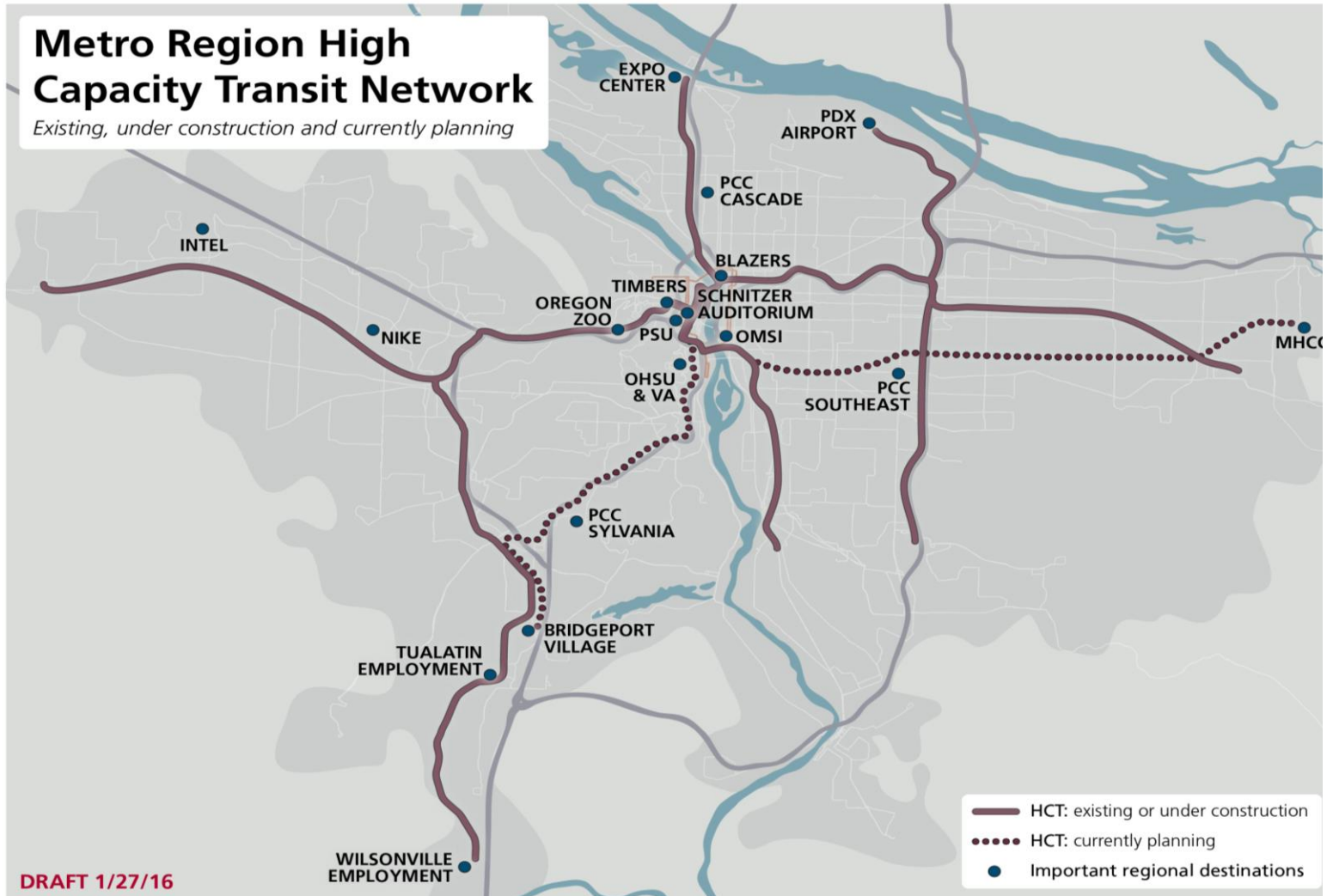
People



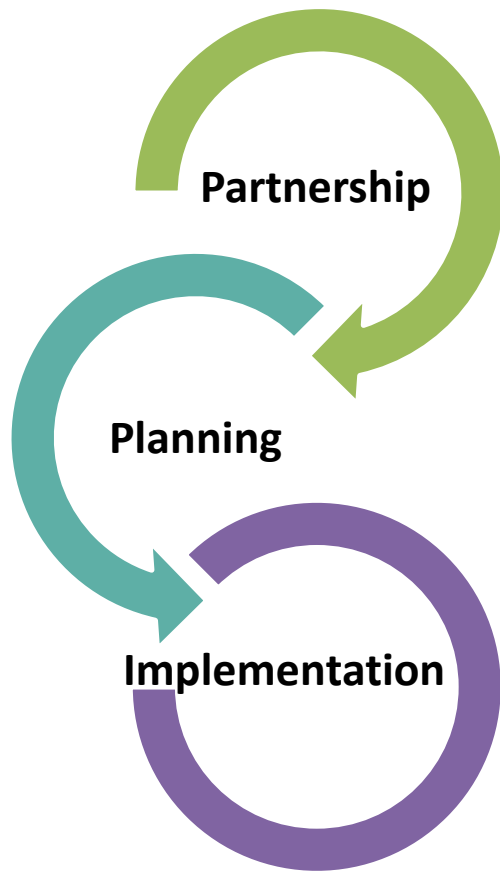
Places

Metro Region High Capacity Transit Network

Existing, under construction and currently planning

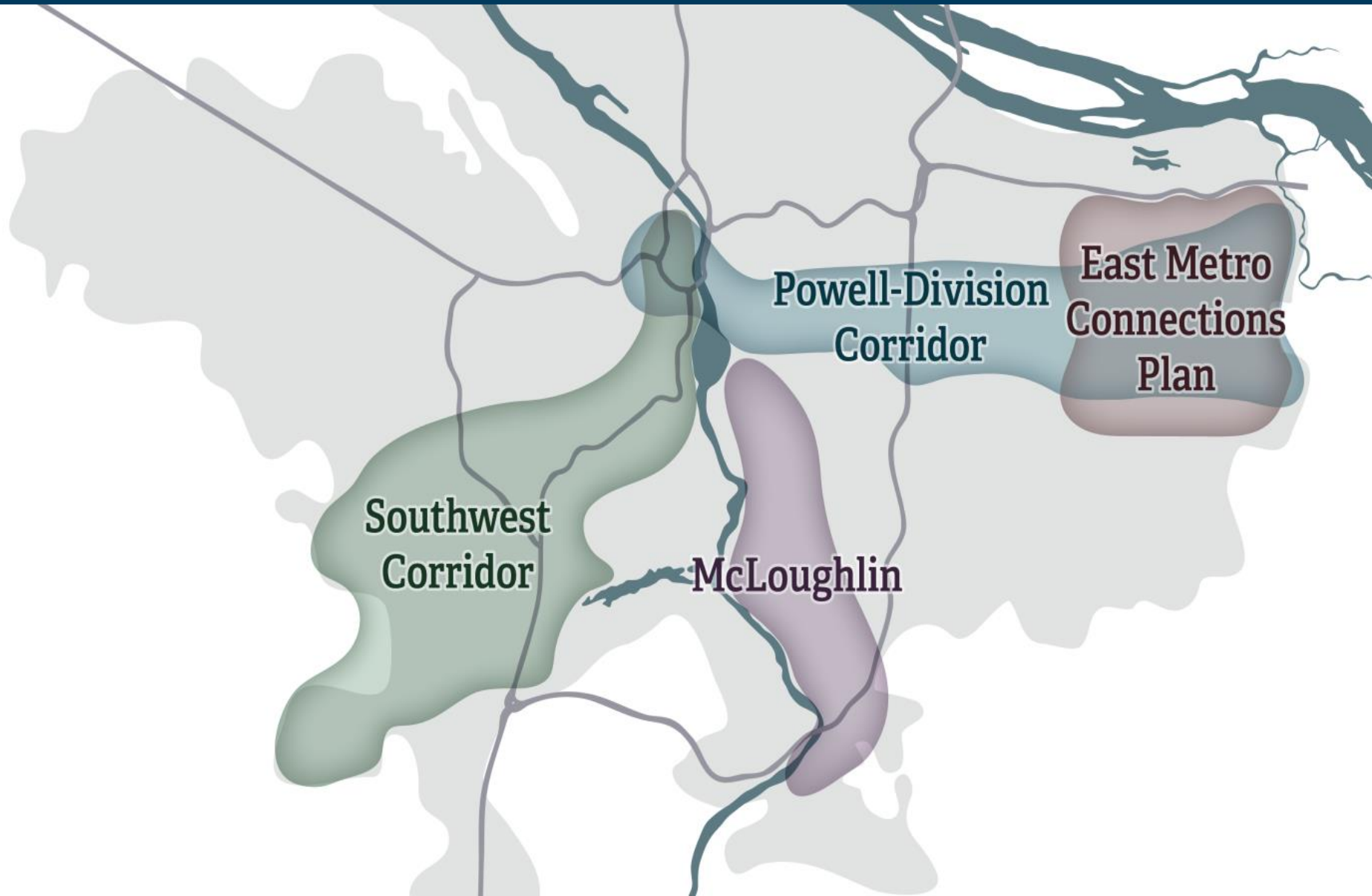


Investment areas approach

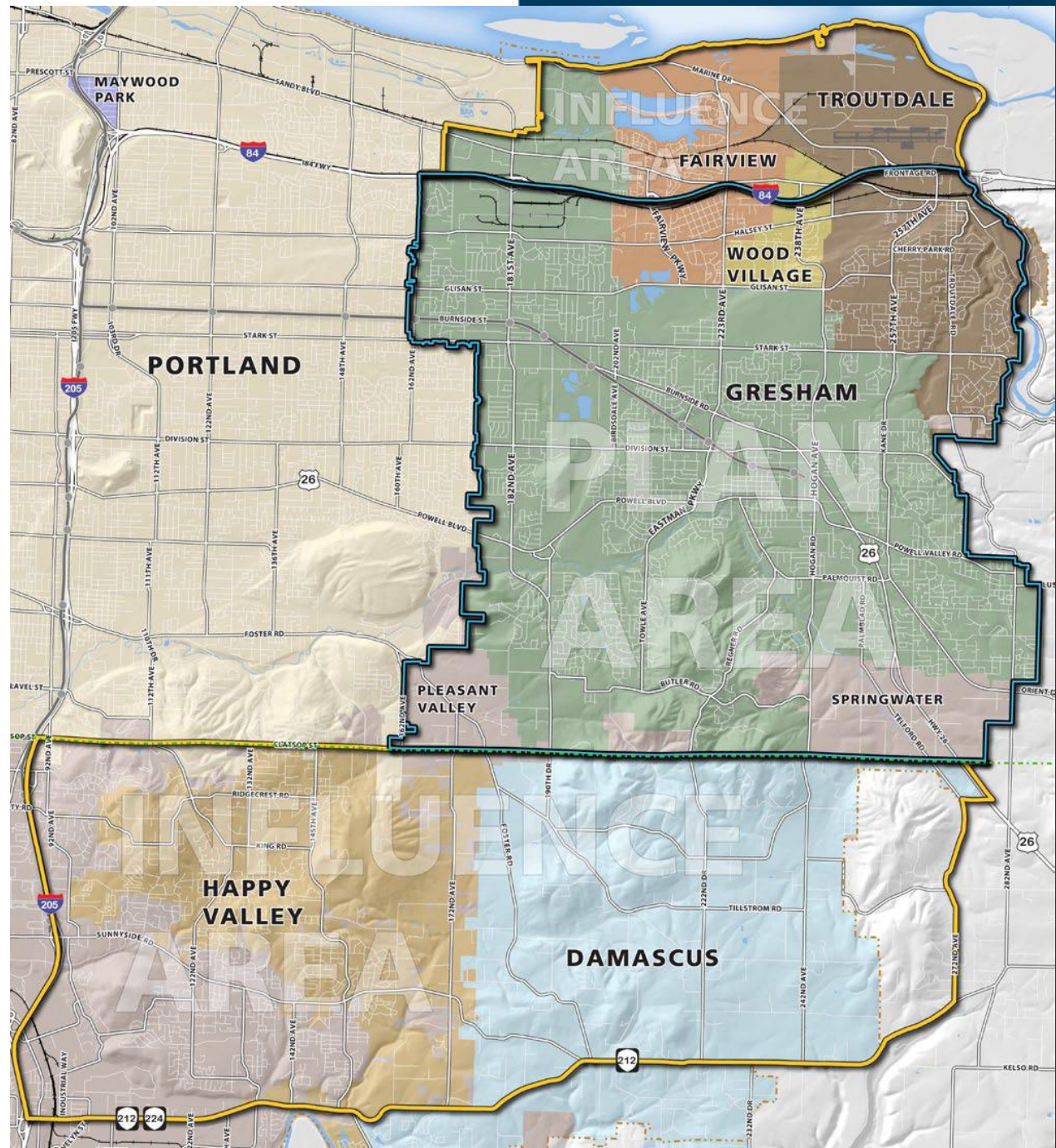


- Public investments catalyze private development
- High capacity transit can be the largest public investment in an area, but isn't always
- Leverage resources at all levels to maximize public benefit and return
- Shared investment strategies – align local, regional, state, federal, community and private interests to maximize benefits

Recent investment areas



East Metro Connections Plan



Powell-Division Transit and Development Project Overview

Powell-Division Transit Project: Connecting Communities to Education, Healthcare, and Jobs

Portland State 



Portland State is Oregon's largest and most diverse public university; the 50-acre campus has 30,000 students enrolled and is an anchor to downtown.


Neighborhood Nodes 


- SE Transportation Hub:** Connects light rail, streetcar loop, bus lines, regional trail, OMSI, and PCC.
- SE 82nd:** With an expanding PCC campus and zoned for intensive multi-use development, this area is the site of a Portland Development Commission (PDC) Neighborhood Prosperity Initiative (NPI) Urban Renewal Plan to foster economic opportunity and neighborhood vitality.
- SE 122nd:** A Major Transit Priority Street and a major city traffic street, 122nd is targeted for pedestrian and other streetscape improvements to serve the adjoining residential neighborhoods and commercial areas, and is also the site of a PDC NPI.
- SE 182nd:** With its close proximity to Gresham's Downtown and the Rockwood Neighborhood, this is one of 10 key regional focus areas for TriMet's pedestrian Network Analysis.

Portland CC Southeast 



Portland Community College Southeast Center serves about 10,000 students annually and just began a \$34million expansion. When completed, the campus will accommodate 18,000 students annually.

Downtown Gresham 



As the civic, cultural, and commercial hub of Oregon's 4th largest city, historic downtown Gresham is a gateway to Mt. Hood tourism.

Mt. Hood CC 



With 33,000 students annually district-wide, Mount Hood Community College is planning for major capital improvements as it approaches its 50th anniversary.



OHSU 




As the state's only health and research university and Portland's largest employer, OHSU has 13,500 employees and an annual budget of \$1.4 billion.

Innovation Quadrant 



Portland's Innovation Quadrant enhances the connections and collaboration between higher-education institutions, workforce development providers and private sector partners that are currently located in four districts in the Central City.

East Portland 



With the recently completed East Portland in Motion Plan, the city has committed \$8 million in improvements to walking, biking, and access to transit, including projects on Powell and Division.

Jobs 

Major employers include:

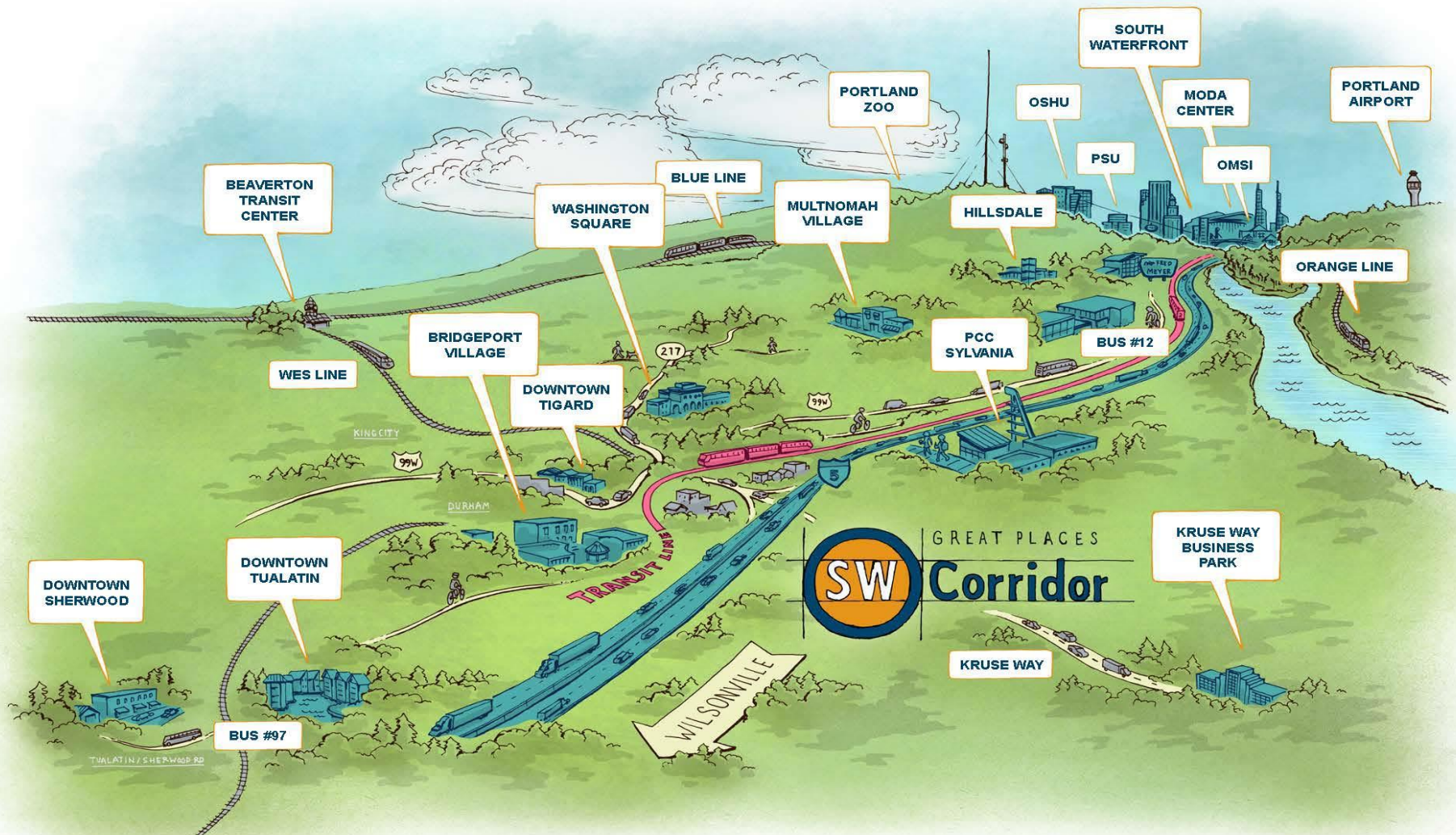
- Oregon Health & Science University: 13,500 employees
- TriMet: 2,600 employees
- Fred Meyer HQ: 2,000 employees
- Advanced Business Technologies: 500 employees
- Mt. Hood Community College: 750 employees

Quick Facts

- More than 8 high schools in the study area, including David Douglas and Reynolds, the two largest in the state of Oregon.
- Three major hospitals in the study area (Legacy Mt. Hood, Adventist, OHSU). Multnomah County Health Department operates primary care clinics in downtown Gresham, Rockwood, and East Portland.
- Catholic Charities opened the Clark Family Center in 2010, a 60,000 sq. ft. facility with plans to serve more than 25,000 annually.
- The Study Area crosses two light rail corridors - the MAX Green Line and the MAX Orange Line (under construction) - and parallels MAX Blue Line.

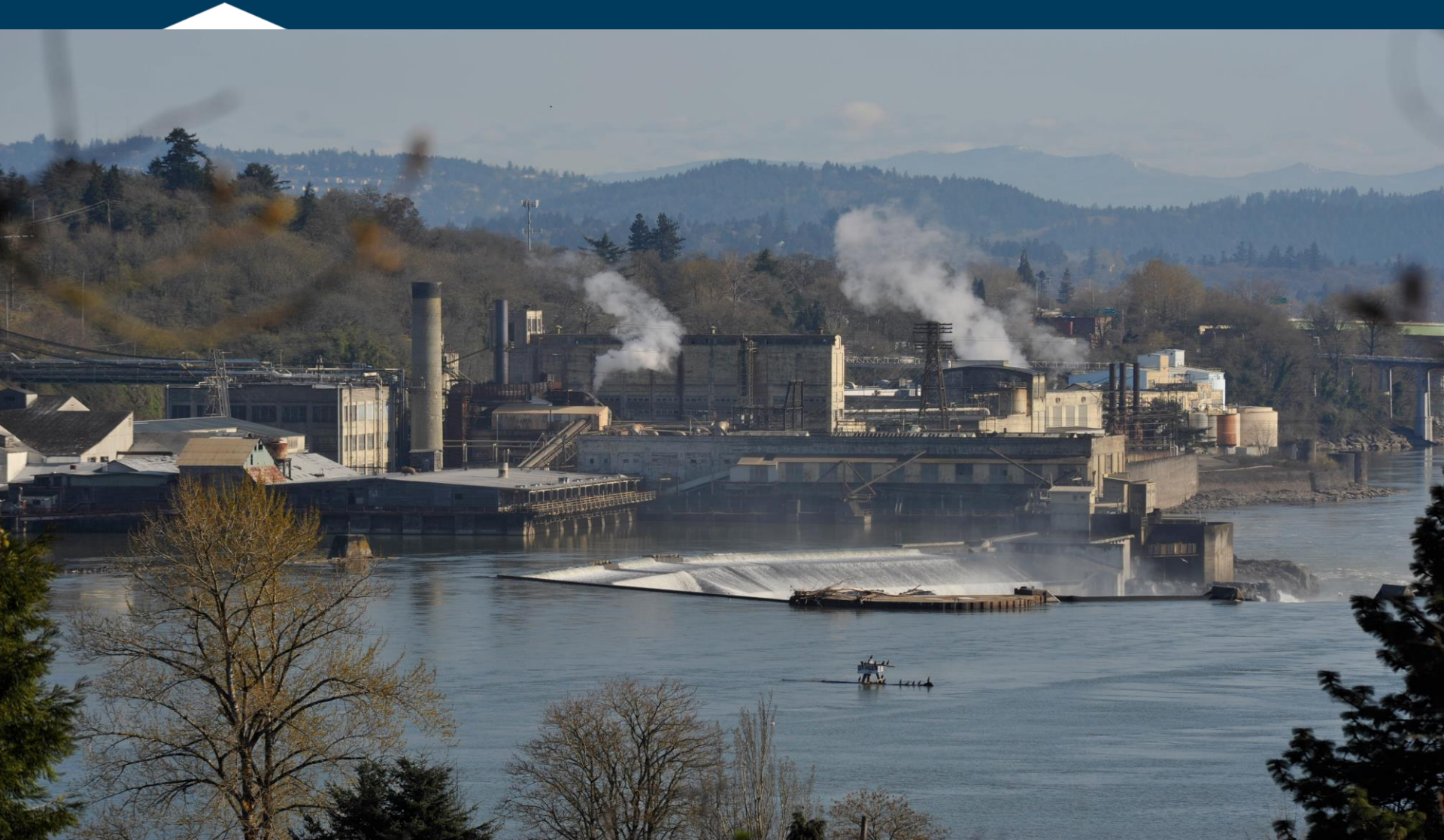


Southwest Corridor



McLoughlin Corridor Brownfield Project

Metro | Clackamas County | Oregon City | EPA



Build partnerships



Leverage resources

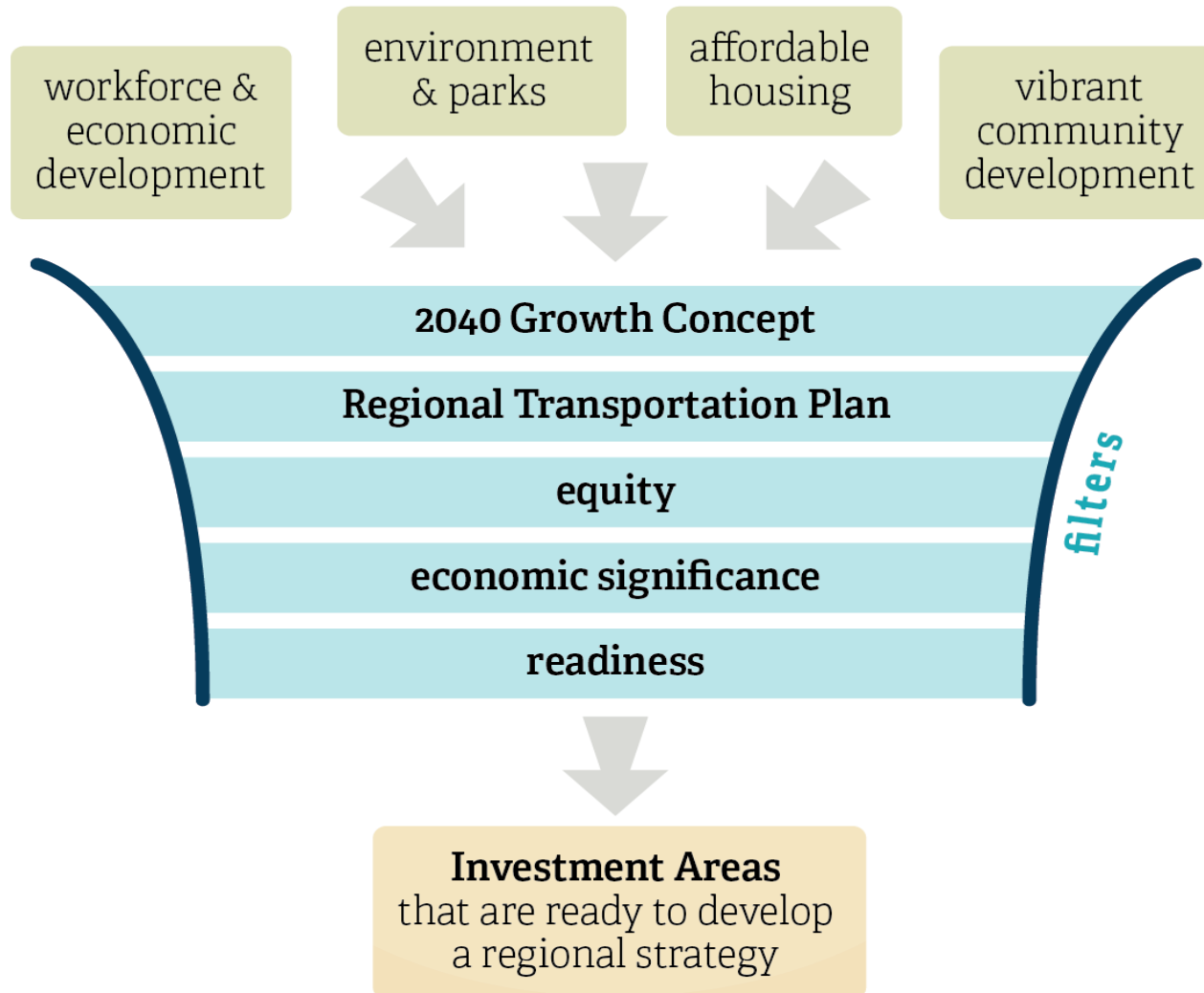


Shared investment strategies



Choosing an investment area

elements of investment areas



Two-year work program

- Red line enhancement project
 - Support TriMet's effort to double track
 - Potentially support development at Gateway, align with Port's airport redevelopment
- Columbia Connections Strategy
 - Explore opportunities to support economic and land use goals
 - Leverage value pricing work on highways to consider related transportation system investments and impacts

Potential future investment areas

- Enhanced transit corridors
(e.g. TV Highway)
- Powell Boulevard
- Clackamas industrial area connections
- Regional bottlenecks

Questions?

Thank you

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2018-2019 Unified Planning Work Program

**Transportation Planning in the
Portland/Vancouver Metropolitan Area**

DRAFT – March 2018

Public service

*We are here to serve the public
with the highest level of
integrity.*

Excellence

*We aspire to achieve exceptional
results*

Teamwork

*We engage others in ways that foster
respect and trust.*

Respect

*We encourage and appreciate
diversity in people and ideas.*

Innovation

*We take pride in coming up with
innovative solutions.*

Sustainability

*We are leaders in demonstrating
resource use and protection.*

Metro's values and purpose

We inspire, engage, teach and invite people to
preserve and enhance the quality of life and the
environment for current and future generations.

Metro respects civil rights

Metro hereby gives public notice that it is the policy of the Metro Council to assure full compliance with Title VI of the Civil Rights Act of 1964, the Civil Rights Restoration Act of 1987, Executive Order 12898 on Environmental Justice and related statutes and regulations in all programs and activities. Title VI requires that no person in the United States of America shall, on the grounds of race, color, sex, or national origin, be excluded from the participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity for which Metro receives federal financial assistance. Any person who believes they have been aggrieved by an unlawful discriminatory practice under Title VI has a right to file a formal complaint with Metro. Any such complaint must be in writing and filed with Metro's Title VI Coordinator within one hundred eighty (180) days following the date of the alleged discriminatory occurrence. For more information, or to obtain a Title VI Discrimination Complaint Form, see the web site at www.oregonmetro.gov or call (503) 797-1536.

Metro is the federally mandated metropolitan planning organization

designated by the Governor to develop an overall transportation plan and to allocate federal funds for the region. The Joint Policy Advisory Committee on Transportation (JPACT) is a 17-member committee that provides a forum for elected officials and representatives of agencies involved in transportation to evaluate transportation needs in the region and to make recommendations to the Metro Council. The established decision-making process assures a well-balanced regional transportation system and involves local elected officials directly in decisions that help the Metro Council develop regional transportation policies, including allocating transportation funds.

Project web site: <http://www.oregonmetro.gov/unified-planning-work-program>

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Portland Metropolitan Area Unified Planning Work Program (UPWP) Overview

INTRODUCTION:

The Unified Planning Work Program (UPWP) is developed annually and documents metropolitan transportation planning activities performed with federal transportation funds. The UPWP is developed by Metropolitan Planning Organizations (MPOs) in cooperation with Federal and State agencies, local governments and transit operators.

This UPWP documents the metropolitan planning requirements, planning priorities facing the Portland metropolitan area and transportation planning activities and related tasks to be accomplished during FY 2018-2019 (from July 1, 2018 to June 30, 2019).

Metro is the metropolitan planning organization (MPO) designated by Congress and the State of Oregon, for the Oregon portion of the Portland/Vancouver urbanized area, covering 24 cities and three counties. It is Metro's responsibility to meet the requirements of The Fixing America's Surface Transportation FAST Act, the Oregon Transportation Planning Rule (which implements Statewide Planning Goal 12), and the Metro Charter for this MPO area. In combination, these requirements call for development of a multi-modal transportation system plan that is integrated with the region's land use plans, and meets Federal and state planning requirements.

The UPWP is developed by Metro, as the MPO for the Portland metropolitan area. It is a federally-required document that serves as a tool for coordinating federally-funded transportation planning activities to be conducted over the course of each fiscal year, beginning on July 1. Included in the UPWP are detailed descriptions of the transportation planning projects and programs, listings of draft activities for each project, and a summary of the amount and source of state and federal funds to be used for planning activities. Estimated costs for project staff (expressed in full-time equivalent, or FTE) include budget salary and benefits as well as overhead costs per FTE for project administrative and technical support.

The UPWP is organized into three sections: the UPWP Overview, a listing of planning activities by category, and other planning related information including the UPWP for the Southwest Washington Regional Transportation Council.

Planning activities for the Portland metropolitan area are listed in the UPWP by categories to reflect how the activities are administered through planning agreements and the Metropolitan Transportation Improvement Program (MTIP). These categories include: General MPO planning for planning activities that occur on continuous cycles and are administered in the annual Metro-ODOT plan funding agreement, MPO planning projects that are discrete activities with an end date and may have an individual agreement between ODOT and Metro and unique entry in the TIP, other regional planning projects led by agencies other than Metro, and project development planning activities to increase project readiness and prepare project concepts to begin the NEPA and Preliminary Engineering phase of development. Organizing planning activities in this manner facilitates transparent administration of the planning activities by the agreements that provide for their scope and budget and by the MTIP which programs the funding for these activities and ensures funding is constrained (limited) to funds actually available.

The UPWP is developed by Metro with input from local governments, TriMet, SMART, ODOT, FHWA and FTA. Additionally, Metro must annually undergo a process known as self-certification to demonstrate that the Portland metropolitan region's planning process is being conducted in accordance with all applicable federal transportation planning requirements. Self-certification is conducted in conjunction with annual adoption of the UPWP.

This Unified Planning Work Program (UPWP) includes the transportation planning activities of Metro and other area governments using Federal funds for transportation planning activities for the fiscal year of July 1, 2018 through June 30, 2019. During the consultation, public review and adoption process for the 2018-19 UPWP, draft versions of the document were made available to the public through Metro's website, and distributed to Metro's advisory committees and the Metro Council.

When developing the annual UPWP, Metro follows protocols established by ODOT in cooperation with USDOT in 2016. These protocols govern the general timeline for initiating the UPWP process, consultation with state and federal agencies and adoption by JPACT and the Metro Council.

FEDERAL REQUIREMENTS FOR TRANSPORTATION PLANNING

The current federal transportation ACT, Fixing America's Surface Transportation (FAST) Act provides direction for regional transportation planning activities. The FAST Act was signed into law by President Obama on December 4, 2015. It sets the policy and programmatic framework for transportation investments. Fast Act stabilizes federal funding to state and metropolitan regions for transportation planning and project improvements and funding levels for the federal aid transportation program, and among key initiatives adds new competitive grants which promote investments in the nation's strategic freight corridors. In addition, FAST Act retains the multi-modal emphasis of the federal program by ensuring funding of transit programs as well as the Transportation Alternatives Program. FAST Act builds in the program structure and reforms of the prior federal Transportation Act, MAP-21, which created streamlined and performance-based surface transportation program.

Regulations implementing FAST Act require state DOTs and MPOs to establish performance measures and set performance targets for each of the seven national goal areas to provide a means to ensure efficient investment of federal transportation funds, increase accountability and transparency, and improve investment decision-making. The national goal areas are:

- Safety
- Infrastructure condition
- Congestion reduction
- System reliability
- Freight movement and economic vitality
- Environmental sustainability
- Reduce project delivery delays

A. Planning Emphasis Areas (PEAs)

The metropolitan transportation planning process must also incorporate Federal Highway Administration/Federal Transit Administration planning emphasis areas (PEAs). (Accessed

at www.fhwa.dot.gov/planning/processes/metropolitan/mpo/fy_2015/index.cfm on February 20, 2015) For FY 2018-2019, these include:

- **Models of Regional Planning Cooperation:** Promote cooperation and coordination across MPO boundaries and across State boundaries to ensure a regional approach to transportation planning. Cooperation could occur through the metropolitan planning agreements that identify how the planning process and planning products will be coordinated, through the development of joint planning products, and/or by other locally determined means. Coordination includes the linkages between the transportation plans and programs, corridor studies, projects, data, and system performance measures and targets across MPO and State boundaries. It also includes collaboration between State DOT(s), MPOs, and operators of public transportation on activities such as: data collection, data storage and analysis, analytical tools, target setting, and system performance reporting in support of performance based planning.
- **Access to Essential Services:** As part of the transportation planning process, identify social determination of transportation connectivity gaps in access to essential services. Essential services include housing, employment, health care, schools/education, and recreation. This emphasis area could include identification of performance measures and analytical methods to measure the transportation system's connectivity to essential services and the use of this information to identify gaps in transportation system connectivity that preclude access of the public, including traditionally underserved populations, to essential services. It could also involve the identification of solutions to address those gaps.
- **MAP-21 and FAST Act Implementation: Transition to Performance Based Planning and Programming to be used in Transportation Decision-making:** The development and implementation of a performance management approach to metropolitan transportation planning and programming includes the development and use of transportation performance measures, target setting, performance reporting, and selection of transportation investments that support the achievement of performance targets. These components will ensure the achievement of transportation system performance outcomes.

B. Public Involvement

Federal regulations place significant emphasis on broadening participation in transportation planning to include key stakeholders who have not traditionally been involved in the planning process, including the business community, members of the public, community groups, and other governmental agencies. Effective public involvement will result in meaningful opportunities for public participation in the planning process.

C. Regional Transportation Plan

The long-range transportation plan must include the following:

- Identification of transportation facilities (including major roadways, transit, bike, pedestrian

and intermodal facilities and intermodal connectors) that function as an integrated metropolitan transportation system.

- A discussion of types of potential environmental mitigation activities and potential areas to carry out these activities.
- A financial plan that demonstrates how the adopted transportation plan can be implemented.
- Operational and management strategies to improve the performance of existing transportation facilities to manage vehicular congestion and maximize the safety and mobility of people and goods.
- Capital investment and other strategies to preserve the existing and projected future metropolitan transportation infrastructure and provide for multimodal capacity increases based on regional priorities and needs.
- Proposed transportation and transit enhancement activities.
- Recognition of the 2016 Coordinated Transportation Plan for Seniors and People with Disabilities
- Addressing required federal planning factors: improving safety, supporting economic vitality, increasing security, increasing accessibility and mobility, protecting the environment and promoting consistency between transportation investments and state and local growth plans, enhancing connectivity for people and goods movement, promoting efficient system management and operations, and emphasizing preservation of existing transportation infrastructure.

D. Metropolitan Transportation Improvement Program (MTIP)

The short-range metropolitan TIP must include the following:

- A priority list of proposed federally supported projects and strategies to be carried out within the MTIP period.
- A financial plan that demonstrates how the MTIP can be implemented.
- Descriptions of each project in the MTIP.

E. Transportation Management Area (TMA)

Metropolitan areas designated TMAs (urbanized areas with a population of over 200,000) such as the Metro must also address the following requirements:

- Transportation plans must be based on a continuing and comprehensive transportation planning process carried out by the MPO in cooperation with the State and public transportation operators.
- A Congestion Management Process (CMP) must be developed and implemented that provides for effective management and operation, based on a cooperatively developed and implemented metropolitan-wide strategy of new and existing transportation facilities, through use of travel demand reduction and operational management strategies.
- A federal certification of the metropolitan planning process must be conducted at least every 4 years. At least every 4 years, the MPO must also self-certify concurrent with submittal of an adopted TIP.

F. Air Quality Conformity Process

Areas in attainment, but with maintenance plan requirements must demonstrate the region will continue to meet federal standards for air quality and with the transportation provisions of the state's air quality plan (the State Implementation Plan or SIP). The Portland metropolitan region will continue to demonstrate its transportation plans and programs are in conformance until October 2017, when the Portland metropolitan region's maintenance plan will be completed. After October 2017, the region will no longer have maintenance plan requirements and will be in attainment status and therefore will no longer be subject to demonstrating transportation plans and programs are in conformance, but will continue to be subject to meeting federal air quality standard and provisions within the State's air quality plan.

STATUS OF METRO'S FEDERALLY REQUIRED PLANNING DOCUMENTS

Plan Name	Last Update	Next Update
Unified Planning Work Program (UPWP)	Adopted in May 2017	Scheduled for adoption in May 2018
Regional Transportation Plan (RTP)	Adopted June 2014	Scheduled for adoption in December 2018
Metropolitan Transportation Improvement Program (MTIP)	Adopted August 2017	Scheduled for adoption in July, 2020
Annual Listing of Obligated Projects Report	Completed at the end of each calendar year – 2017 is still in progress (as of 1/4/18)	Scheduled for December 31, 2018
Title VI/ Environmental Justice Plan	Approved July 2017	Scheduled for July 2020
Public Participation Plan	Adopted November 2017	March 2018
ADA Self-Evaluation & Facilities Update Plan		Underway – scheduled for completion in July 2018

II. METRO OVERVIEW

Metro was established in 1979 as the MPO for the Portland metropolitan area. Under the requirements of FAST Act, Metro serves as the regional forum for cooperative transportation decision-making as the federally designated Metropolitan Planning Organization (MPO) for Oregon portion of the Portland-Vancouver urbanized area.

Federal and state law requires several metropolitan planning boundaries be defined in the region for different purposes. The multiple boundaries for which Metro has a transportation and growth management planning role are: MPO Planning Area Boundary, Urban Growth Boundary (UGB), Urbanized Area Boundary (UAB), Metropolitan Planning Area Boundary (MPA), and Air Quality maintenance Area Boundary (AQMA). A map displaying these boundaries can be found on page xiii.

First, Metro’s jurisdictional boundary encompasses the urban portions of Multnomah, Washington and Clackamas counties.

Second, under Oregon law, each city or metropolitan area in the state has an urban growth boundary that separates urban land from rural land. Metro is responsible for managing the Portland metropolitan region's urban growth boundary.

Third, the Urbanized Area Boundary (UAB) is defined to delineate areas that are urban in nature distinct from those that are largely rural in nature. The Portland-Vancouver metropolitan region is somewhat unique in that it is a single urbanized area that is located in two states and served by two MPOs. The federal UAB for the Oregon-portion of the Portland-Vancouver metropolitan region is distinct from the Metro Urban Growth Boundary (UGB).

Fourth, MPO’s are required to establish a Metropolitan Planning Area (MPA) Boundary, which marks the geographic area to be covered by MPO transportation planning activities, including development of the UPWP, updates to the Regional Transportation Plan (RTP), Metropolitan Transportation Improvement Program (MTIP), and allocation of federal transportation funding through the Regional Flexible Fund Allocation (RFFA) process. At a minimum, the MPA boundary must include the urbanized area, areas expected to be urbanized within the next twenty years and areas within the Air Quality Maintenance Area Boundary (AQMA) – a fifth boundary.

The federally-designated AQMA boundary includes former non-attainment areas in the metropolitan region that are subject to federal air quality regulations. As a former carbon monoxide and ozone non-attainment region, the Portland metropolitan region had been subject to a number of transportation conformity requirements. As of October 2017, the region has completed and is not longer required to perform transportation conformity requirements for carbon monoxide. Transportation conformity requirements related to ozone were lifted in the late 2000’s due to the revocation of the 1-hour ozone standard, which was the standard the region had been in non-attainment.

REGIONAL TRANSPORTATION DECISION-MAKING PROCESS

Metro is governed by an elected regional Council, in accordance with a voter-approved charter. The Metro Council is comprised of representatives from six districts and a Council President elected region-wide. The Chief Operating Officer is appointed by the Metro Council and leads the day-to-day operations of Metro. Metro uses a decision-making structure that provides state, regional and local governments the opportunity to participate in the transportation and land use decisions of the organization. Two key committees are the Joint Policy Advisory Committee on Transportation (JPACT) and the Metro Policy Advisory Committee (MPAC). These committees are comprised of elected and appointed officials and receive technical advice from the Transportation Policy Alternatives Committee (TPAC) and the Metro Technical Advisory Committee (MTAC).

JOINT POLICY ADVISORY COMMITTEE ON TRANSPORTATION (JPACT)

JPACT is a 17-member policy committee chaired by a Metro Councilor and includes two additional Metro Councilors, seven locally elected officials representing cities and counties, and appointed officials from the Oregon Department of Transportation (ODOT), TriMet, the Port of Portland, and the Department of Environmental Quality (DEQ). The State of Washington is also represented with

three seats that are traditionally filled by two locally elected officials and an appointed official from the Washington Department of Transportation, (WSDOT). All transportation-related actions (including Federal MPO actions) are recommended by JPACT to the Metro Council. The Metro Council can ratify the JPACT recommendations or refer them back to JPACT with a specific concern for reconsideration.

Final approval of each action requires the concurrence of both JPACT and the Metro Council. JPACT is primarily involved in periodic updates to the Regional Transportation Plan (RTP), Metropolitan Transportation Improvement Program (MTIP), and review of ongoing studies and financial issues affecting transportation planning in the region.

METRO POLICY ADVISORY COMMITTEE (MPAC)

MPAC was established by Metro Charter to provide a vehicle for local government involvement in Metro's growth management planning activities. It includes eleven locally-elected officials, three appointed officials representing special districts, TriMet, a representative of school districts, three citizens, two Metro Councilors (with non-voting status), two officials from Clark County, Washington and an appointed official from the State of Oregon (with non-voting status). Under Metro Charter, this committee has responsibility for recommending to the Metro Council adoption of, or amendment to, any element of the Charter-required Regional Framework Plan.

The Regional Framework Plan was first adopted in December 1997 and addresses the following topics:

- Transportation
- Land Use (including the Metro Urban Growth Boundary (UGB))
- Open Space and Parks
- Water Supply and Watershed Management
- Natural Hazards
- Coordination with Clark County, Washington
- Management and Implementation

In accordance with these requirements, the transportation plan is developed to meet not only FAST Act, but also the Oregon Transportation Planning Rule and Metro Charter requirements, with input from both MPAC and JPACT. This ensures proper integration of transportation with land use and environmental concerns.

TRANSPORTATION POLICY ALTERNATIVES COMMITTEE (TPAC)

TPAC is comprised of technical staff from the same jurisdictions as JPACT, plus a representative from the Southwest Washington Regional Transportation Council, and six community members. In addition, the Federal Highway Administration and C-TRAN have each appointed an associate non-voting member to the committee. TPAC makes recommendations to JPACT.

METRO TECHNICAL ADVISORY COMMITTEE (MTAC)

MTAC is comprised of technical staff from the same jurisdictions as MPAC plus community and business members representing different interests, including public utilities, school districts, economic development, parks providers, housing affordability, environmental protection, urban design and development. MTAC makes recommendations to MPAC on land use related matters.

PLANNING PRIORITIES FACING THE PORTLAND REGION

FAST Act, the Clean Air Act Amendments of 1990 (CAAA), the Oregon Transportation Planning Rule, the Oregon Transportation Plan and modal/topic plans, the Metro Charter, the Regional 2040 Growth Concept and Regional Framework Plan together have created a comprehensive policy direction for the region to update land use and transportation plans on an integrated basis and to define, adopt, and implement a multi-modal transportation system.

These Federal, state and regional policy directives also emphasize development of a multi-modal transportation system. Major efforts in this area include:

- Update of the Regional Transportation Plan (RTP);
- Update to the Metropolitan Transportation Improvement Program (MTIP)
- Implementation of projects selected through the STIP/MTIP updates; and
- Completing multi-modal refinement studies in the Southwest Corridor Plan and the Powell/Division Transit Corridor Plan.

These policy directives point toward efforts to reduce vehicle travel and vehicle emissions, in particular:

- The Oregon state goal to reduce vehicle miles traveled (VMT) per capita;
- Targeting transportation investments to leverage the mixed-use, land use areas identified within the Regional 2040 Growth Concept;
- Adopted maintenance plans for ozone and carbon monoxide with establishment of emissions budgets to ensure future air-quality violations do not develop;
- Adoption of targets for non-single occupant vehicle travel in RTP and local plans;
- An updated five-year strategic plan for the Regional Travel Options Program; and
- Continued implementation of the five-year Transportation and System Management and Operations (TSMO) strategic plan for the Regional Mobility Program.

The current status of these activities is that many of the transportation planning programs – including the Regional Transportation Plan, Freight Plan, TSMO Plan, Regional Transit Plan and supporting updates to our Public Involvement Policy and Title VI Plan – are being updated. Implementation of these updated plans, policies and public involvement procedures will continue in FY 2018-19 and is reflected in the respective work programs for these ongoing projects.

Metro's regional priorities not only meet the most critical planning needs identified within our region, but also closely match federal planning priorities, as well:

- Our update to the Regional Freight Strategy will address rapidly changing port conditions in our region, including a gap in container cargo service, while also addressing FAST Act goals for implementing a national freight system.
- Our update to the Regional Safety Strategy responds to strong public demand for immediate action to improve multimodal safety on our major streets while also helping establish measures to help track safety to meet state and federal performance monitoring.
- Our Regional Transit Strategy will not only expand on our vision for strong transit system to help shape growth in our region, but will also help ensure that we continue to meet state and federal clean air requirements.

- The 2018 RTP update will continue to refine our outcomes-based policy framework that not only allows our decision makers that base regulatory and investment decisions on desired outcomes, but will also allow us to meet new federal requirements for performance base planning.

A Climate Smart Strategy was adopted in December 2014, and is currently being implemented through the 2018 RTP. The Congestion Management Process (CMP) was adopted as part of 2014 RTP in July 2014 (see Chapter 5). Many of the elements of the CMP are included as part of the Transportation System Management and Operations (TSMO) program, consisting of both the Regional Mobility and Regional Travel Options work programs. Metro staff revised the Regional Mobility Atlas as part of the 2014 RTP update.

Metro's annual development of the UPWP and self-certification of compliance with federal transportation planning regulations are part of the core MPO function. The core MPO functions are contained within the MPO Management and Services section of the work program. Other MPO activities that fall under this work program are air quality conformity analysis, quarterly reports for FHWA, FTA and other funding agencies, management of Metro's advisory committees, management of grants, contracts and agreements and development of the Metro budget. Quadrennial certification review took place in February 2017 and is covered under this work program.

Resolution place holder

Page 2 Resolution

GLOSSARY OF RESOURCE FUNDING TYPES

- PL – Federal FHWA transportation planning funds allocated to Metropolitan Planning Organizations (MPO's).
- STBG– Federal Surface Transportation Program transportation funds allocated to urban areas with populations larger than 200,000. Part of Metro's regional flexible fund allocation (RFFA) to Metro Planning, or to specific projects as noted.
- 5303 – Federal FTA transportation planning funds allocated to MPOs and transit agencies.
- ODOT Support – Funding from ODOT to support regional transportation planning activities (currently \$225,000 per year).
- TriMet Support - Funding from TriMet to support regional transportation planning activities (currently \$225,000 per year).
- Metro – Local match support from Metro general fund or solid waste revenues.
- Other – Anticipated revenues pending negotiations with partner agencies.

UPWP AMENDMENT PROCESS

The UPWP is a living document, and must be amended periodically to reflect significant changes in project scope or budget to ensure continued, effective coordination among our federally funded planning activities. This section describes the management process for amending the UPWP, identifying project changes that require an amendment to the UPWP, and which of these amendments can be accomplished as administrative actions by staff versus legislative action by JPACT and the Metro Council.

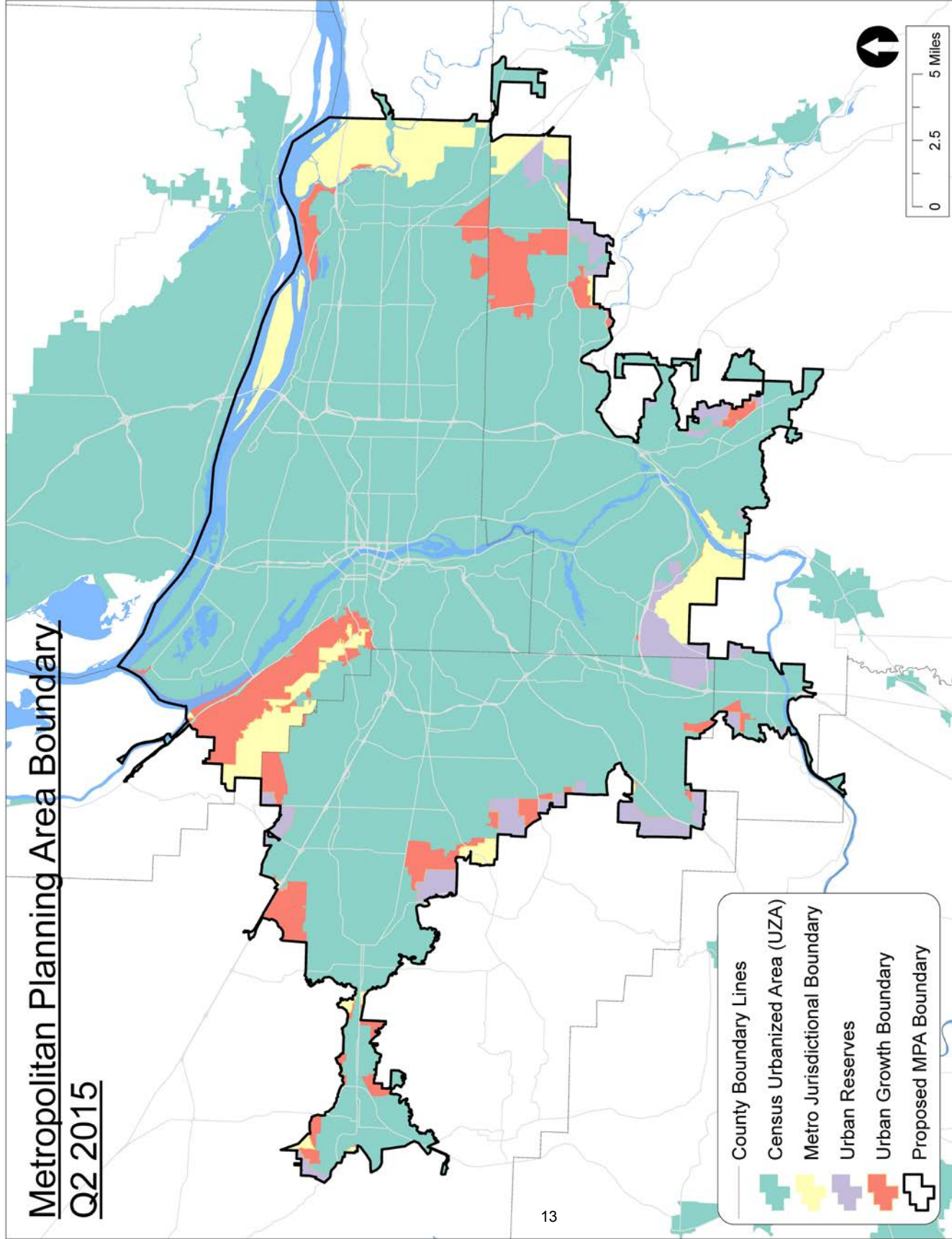
Legislative amendments to the UPWP are required when any of the following occur:

- A new planning study or project is identified.
- There is either a \$200,000 or 20 percent change, whichever is greater, in the total cost of an existing UPWP project. This does not cover carryover funds for a project/program extending multiple fiscal years that is determined upon fiscal year closeout.

Administrative changes to the UPWP can occur for the following:

- Changes to TOTAL UPWP project costs that do not exceed the thresholds for formal amendments above.
- Revisions to a UPWP narrative's scope of work, including objectives, tangible products expected in fiscal year, and methodology.
- Addition of carryover funds from previous fiscal year once closeout has been completed to projects/programs that extend into multiple fiscal years.

Metropolitan Planning Area Boundary Q2 2015



Description The Metropolitan Planning Area (MPA) boundary is a federal requirement for the metropolitan planning process. The boundary is established by the governor and individual Metropolitan Planning Organizations within the state, in accordance with federal metropolitan planning regulations. The MPA boundary must encompass the existing urbanized area and the contiguous areas expected to be urbanized within a 20-year forecast period. Other factors may also be considered to bring adjacent territory into the MPA boundary. The boundary may be expanded to encompass the entire metropolitan statistical area or combined as defined by the federal Office of Management and Budget.

Function The Metropolitan Planning Area boundary establishes the area in which the Metropolitan Planning Organization conducts federally mandated transportation planning work, including: a long-range Regional Transportation Plan, the Metropolitan Transportation Improvement Program for capital improvements identified for a four-year construction period, a Unified Planning Work Program, a congestion management process, and conformity to the state implementation plan for air quality for transportation related emissions.

Transportation Planning

Staff contact: Tom Kloster, Tom.Kloster@oregonmetro.gov

Description:

As the designated Metropolitan Planning Organization (MPO) for the Portland metropolitan region, Metro is responsible for meeting all federal planning mandates for MPOs. These include major mandates described elsewhere in this Unified Planning Work Program (UPWP), such as the Regional Transportation Plan (RTP) and Metropolitan Transportation Improvement Plan (MTIP) that follow this section. In addition to these major mandates, Metro also provides a series of ongoing transportation planning services and programs that support the major regional programs and other transportation planning in the region, including:

- Periodic amendments to the RTP that occur outside the regular RTP update cycles
- Periodic updates to the regional growth forecast
- Periodic updates to the regional revenue forecasts
- General support for regional safety planning
- General support for regional corridor planning
- Ongoing transportation model updates and enhancements
- Policy support for regional Mobility and CMP programs

Metro also brings supplementary federal funds and regional funds to this program in order to provide general planning support to the following regional and state-oriented transportation planning efforts:

- Policy and technical planning support for the Metro Council
- Administration of the regional framework & transportation functional plans
- Ongoing compliance with State greenhouse gas emission targets
- Periodic urban growth report support
- Ongoing support for Metro's local partnerships program
- Support for local Transportation System Planning
- Ongoing support for Metro's Transportation Snapshots
- Periodic support for other programs in the Planning & Development Department on transportation issues
- Participation in statewide transportation planning and rulemaking activities

Objectives:

Continued provision of regional transportation planning services and programs that support the major regional programs and other transportation planning in the region, as described above (ongoing)

Previous Work:

- Supported the Powell-Division Transit & Development Project adoption and amendment to the RTP.
- Participated in federal rulemaking process.
- Supported federal research projects on MPO operations and administration.
- Worked with ODOT and local partners to updates to the regional revenue forecast for

2040.

- Provided periodic safety and bicycle policy planning support for the Powell-Division and Southwest Corridor projects.
- Provided policy and technical support for freight enhancements to the regional travel demand model.
- Secured grant funding for the Regional Transit Strategy.
- Secured grant funding for the Designing Livable Streets project.

Metro also brings supplementary federal funds and regional funds to this program in order to provide general planning support to the following regional and state-oriented transportation planning efforts:

- Provided periodic transportation planning policy support for the Metro Council
- Produced annual transportation functional plan compliance report to the Metro Council
- Participated in rulemaking for updated greenhouse gas emission targets
- Supported the 2015 urban growth report
- Provided ongoing support for Metro's local partnerships program
- Provided support for local Transportation System Planning efforts
- Completed Transportation Snapshots in 2015 and 2016

Work Completed in 2017-18 included:

- Supported the Powell-Division Transit & Development Project adoption and amendment to the RTP.
- Drafted a major update to the Regional Freight Strategy as part of the 2018 RTP Update.
- Drafted a Regional Transit Strategy as part of the 2018 RTP Update.
- Drafted a major update to the Regional Safety Strategy as part of the 2018 RTP Update.
- Initiated a major update to the Designing Livable Streets program of best practice tools.
- Participated in federal rulemaking process with comments on the draft performance measure and MPO planning rules.
- Participated in state rulemaking amendments to the Oregon Transportation Planning Rule.
- Supported federal research projects on MPOs, including detailed surveys and phone interviews on Metro's operations and administration.
- Coordination with ODOT and local city and county partners to develop a regional revenue forecast for 2040.
- Provided policy and technical support for freight enhancements to the regional travel demand model funded through a national grant.
- Produced 2016 transportation functional plan compliance report to the Metro Council
- Provided ongoing support for Metro's local partnerships program, including monthly training meetings and individual support for staff liaisons.
- Provided support for local Transportation System Planning efforts in several local jurisdictions.

Methodology:

General transportation support is organized around two thematic teams within the planning program. A team of modal and topic experts provides expertise and support on freight, bicycle, pedestrian, motor vehicle and transit planning, and topic experts provide support on climate change, equity, safety, street design, resilience, transportation funding, state and federal regulation and performance

monitoring. These staff experts are generally available on short notice for periodic strategic consultation and support on Metro's major projects and programs.

A second cross-departmental team consists of local government liaisons, each with 1-2 local jurisdictions to support on land use and transportation planning topics. This team provides ongoing support, and meets monthly to stay abreast of key planning issues and trends, legal and regulatory issues affecting local planning and to share experiences and solutions in providing local planning support.

Major project deliverables/milestones planned for this reporting period of the UPWP, 2018-2019:

Continued provision of regional transportation planning services and programs, as needed, to support the major regional programs and other transportation planning in the region. In addition to ongoing support activities, major tangible products in 2018-19 include:

- Complete a final Regional Freight Strategy as part of the 2018 RTP adoption. (2nd Quarter)
- Complete a final Regional Transit Strategy. (2nd Quarter)
- Complete a final Regional Safety Strategy. (2nd Quarter)
- Complete the update to the Designing Livable Streets tools. (2nd Quarter)
- Support adoption of the Southwest Corridor LPA. (2nd Quarter)
- Complete an RTP Amendment for TriMet's Red Line Expansion Project. (2nd Quarter)
- Participate in the rulemaking advisory committee and formally comment on the Oregon Transportation Planning Rule amendments. (2nd Quarter)

Entity/ies Responsible for Activity:

- Metro – Product Owner/Lead Agency

Other Stakeholders:

- Local Cities and Counties
- Metro Council
- Metro Parks & Nature Department
- Metro Research Center
- Oregon Department of Transportation
- Oregon Department of Land Conservation and Development
- Oregon Department of Environmental Quality
- U.S. Department of Transportation

Schedule for Completing Activities:

Please refer to schedule information provided in the Major Project Deliverables/Milestones section.

Funding History:

No funding history (new program). This is the first year this narrative has been separated out from the RTP update narrative.

FY 2017-18 Cost and Funding Sources:**Requirements:**

Personal Services	\$	721,566
Interfund Transfers	\$	351,950
Materials and Services	\$	16,600

Resources:

PL	\$	353,372
STBG	\$	341,476
5303	\$	72,859
Metro	\$	331,246

TOTAL \$	1,090,116	TOTAL \$	1,090,116
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Full-Time Equivalent Staffing

Regular Full-Time FTE	5.782
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TOTAL	5.782
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FY 2018-19 Cost and Funding Sources:**Requirements:**

Personal Services	\$	698,349
Interfund Transfers	\$	381,729
Materials and Services	\$	66,600

Resources:

PL	\$	665,787
STBG	\$	397,745
5303	\$	33,759
Metro	\$	49,388

TOTAL \$	1,146,678	TOTAL \$	1,146,678
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Full-Time Equivalent Staffing

Regular Full-Time FTE	5.334
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TOTAL	5.334
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Regional Transportation Plan Update (2018)

Staff contact: Kim Ellis, kim.ellis@oregonmetro.gov

Description of the Project:

The Regional Transportation Plan (RTP) guides local and regional transportation planning, funding and implementation activities in the Portland metropolitan region for all forms of travel – motor vehicle, transit, biking and walking – and the movement of goods and freight. In addition to meeting federal and state requirements, the plan also addresses a broad range of regional planning objectives, including implementing the 2014 Climate Smart Strategy and the 2040 Growth Concept – the region’s long-range growth management strategy – to create healthy, equitable communities and a strong economy.

Central to the RTP is an overall emphasis on outcomes, system completeness, and measurable performance targets to track progress toward the plan’s goals. The plan seeks to create an integrated regional transportation system that is safe, healthy, accessible, reliable, equitable, affordable and efficient for all users and supports how and where the region and communities have planned to grow. The plan identifies current and future regional transportation needs, near- and long-term investment priorities and actions to address those needs. The plan also accounts for local, regional, state and federal transportation funds the region expects to have available to build the region’s investment priorities.

The RTP is maintained and updated regularly to ensure continued compliance with State and Federal requirements and to address growth and changes in land use, demographic, financial, travel, technology and economic trends. Updates to the RTP are governed by a number of federal requirements that must be met in order for the plan to be certified by the U.S. Department of Transportation and for the region to remain eligible to receive federal transportation dollars. Updates to the RTP are also governed by a number of state requirements that must be met in order for the plan to be approved by the Land Conservation and Development Commission. The RTP is a Regional Transportation System Plan (TSP) under state law. TSPs for cities and counties located within an MPO area must be consistent with both the statewide Transportation Planning Rule and the RTP. Regional functional plans direct local government implementation of the RTP.

Objectives of the Project:

- Carry out work activities to maintain, implement, and update the RTP in cooperation and coordination with federal, state and local agencies and other transportation providers and comply with state and federal requirements, including the Oregon Transportation Planning Rule, and FAST Act. (ONGOING)
- Provide inclusive and meaningful opportunities for interested members of the public, transportation providers, historically marginalized communities (e.g., communities of color, low-income persons, and persons with limited ability to speak English, persons living with disabilities, youth and older adults) and other affected stakeholders to be involved, providing clear and concise information, timely public notices of opportunities to comment, and full public access to key decisions. (ONGOING)
- Continue transition to performance-based planning to identify innovative, cost-effective solutions to social, economic and environmental challenges facing the region and better

connect plan outcomes to the values and experiences of people living and working in the region. (ONGOING)

- Implement the 2014 Climate Smart Strategy and 2014 Regional Active Transportation Plan, develop and adopt a Regional Transit Strategy and Regional Emerging Technologies Strategy, and update the RTP vision, goals and performance targets, RTP Finance Plan, Regional Transportation Safety Strategy, Regional Freight Strategy, and transportation design policies. (ONGOING)
- Coordinate with other related UPWP planning activities, including the Title VI/Environmental Justice Program, Public Involvement, Regional Transit Strategy, , Regional Travel Options Program, Regional Freight Program and related studies, Regional Mobility Program, Economic Value Atlas, Designing Livable Streets, Southwest Corridor Project, Division Transit Project and relevant ODOT and local planning activities and studies. (ONGOING)
- Collaborate with the Metro Research Center to identify and address data needs, improve tools for evaluating and monitoring RTP performance outcomes and seek coordination and partnership opportunities with the Transportation Research and Education Center (TREC) and PORTAL at Portland State University, the Oregon Modeling Steering Committee (OMSC), ODOT, Washington DOT, TriMet, SMART and SW Regional Transportation Council to support on-going RTP monitoring, the region's Congestion Management Process (CMP), FAST Act implementation, Regional Mobility Program and regional GHG emissions analysis. (ONGOING)
- Promote cooperation and coordination across MPO boundaries and across State boundaries where appropriate to ensure a regional approach to transportation planning. (ONGOING)

Previous Work:

- Maintained web page to provide access to information about the current adopted plan, 2018 RTP update, opportunities to provide input and technical work group meetings. Materials can be downloaded at: www.oregonmetro.gov/rtp. (ONGOING)
- Draft updated RTP performance targets that address RTP goals, federal planning factors and MAP-21 goal areas and subsequent federal rulemaking to implement MAP-21 and the FAST Act. (FEBRUARY 2018)
- Technical review and public review drafts of the 2018 Regional Transit Strategy, 2018 Regional Freight Strategy, 2018 Regional Emerging Technologies Strategy and 2018 Regional Safety Strategy. (NOVEMBER-JANUARY 2017 AND JUNE 2018)
- Public review drafts of the 2018 Regional Transportation Plan. (JUNE 2018)
- Draft updated RTP project list reflecting two levels of investment – a financially constrained list of project priorities that meets federal requirements and a more ambitious list of additional unfunded regional transportation project priorities that reflects the level of investment the region agrees to work together to fund, reflecting policy direction from the Metro Council and JPACT. (SEPTEMBER 2017 AND MAY 2018)
- Four Regional Leadership Forums through which the Metro Council convenes joint meetings of JPACT and MPAC to provide policy direction to staff on updating the plan's policies, project priorities, and implementation actions. The first three forums were held in FY 16-17 and included state legislators and community and business leaders. The last forum was held in 2018. (APRIL 2016, SEPTEMBER 2016, DECEMBER 2016 AND MARCH 2018)
- Draft 2018 RTP Financial Forecast that estimates the amount of funding that is reasonably

anticipated to be available under federal law to implement regional transportation investment priorities, as well as operate and maintain the regional transportation system for the plan period. (JUNE 2017 AND MARCH 2018)

- Call for Projects/project solicitation materials that define a process for local coordinating committees, city of Portland, Port of Portland, ODOT, and transit providers to submit updated project lists for the financially constrained system as well as a more ambitious system that fit within revenue projections and demonstrate progress toward achieving the plan's goals and performance targets. (JUNE 2017 AND MARCH 2018)
- Draft updated RTP vision, goals and objectives that address the region's six desired outcomes, and federal planning factors and MAP-21 goal areas. (MAY 2017 AND DECEMBER 2018)
- Draft 2018 RTP Existing Conditions Chapter that documents key trends and current systems conditions for all modes of travel, including the movement of goods and freight. The information was reported through Regional Snapshots in support of the region's Congestion Management Process and identification of current and future regional transportation needs and potential solutions, and the project solicitation process for updating investment priorities in the RTP. (JANUARY 2017)
- Regional Snapshot No. 3 and No. 7 on Transportation to document experiences of residents and businesses using the regional transportation system, trends affecting travel in the region, and began documenting current system conditions and current plan performance. Information is posted at: www.oregonmetro.gov/regional-snapshots. (APRIL 2016 AND JUNE 2017)
- Regionally-coordinated and adopted population, household and job growth forecast for the years 2015 to 2040 to support RTP modeling and regional planning activities. (OCTOBER 2016)
- Provided elderly and disabled transportation planning support in partnership with the region's transit providers through most recent update to TriMet's Coordinated Transportation Plan for Seniors and People with Disabilities. (JUNE 2016)
- Adopted the work plan and public engagement plan for the 2018 RTP update. (DECEMBER 2015)
- Adopted the 2014 Climate Smart Strategy and supporting implementation actions. The strategy and supporting implementation actions will be further implemented through the 2018 RTP update. (DECEMBER 2014)
- Adopted the 2014 RTP. The update was limited in scope, focusing on maintaining compliance with federal law addressing two corrective actions identified in the 2012 Federal Certification Review, conducting an expanded environmental justice and Title VI assessment and incorporating system map and project list changes identified in local TSPs and regional plans developed or adopted since 2010, such as the Regional Active Transportation Plan and Regional Transportation Safety Plan. (JULY 2014)
Adopted the Environmental Justice and Title VI Assessment for the 2014 RTP and 2015-18 Metropolitan Transportation Improvement Program with recommendations for future refinements to be addressed in the 2018 RTP update and development of 2018-21 MTIP. The assessment included a demographic analysis and a regional-level disparate impacts and benefits and burdens analysis. The assessment also identified recommendations for future research and transportation equity analysis refinements that were further addressed through the 2018 RTP update. (JULY 2014)
- Developed and adopted the first Regional Active Transportation Plan (ATP). The 2014 ATP identified recommendations related to transportation safety and design that were further

- addressed in the 2018 RTP update. (JULY 2014)
- Developed the first Regional Transportation Safety Plan and coordinated efforts to identify and recommend short- and long-term actions related to planning, transportation design, data collection, and performance monitoring. The recommendations were further refined and addressed as part of updating the Regional Transportation Safety Plan through the 2018 RTP update. (MAY 2012)

Methodology for the Project:

Regional Transportation Plan (RTP): The focus of the current fiscal year will be continuing a major update to the RTP following the work plan and public engagement plan adopted by JPACT and the Metro Council in December 2015. The update began in May 2015. Partnership and engagement activities, planning work and policy discussions to support development of an updated plan will continue in 2018 with final adoption of the 2018 RTP scheduled for December 2018. The final plan will be effective for federal purpose upon adoption by JPACT and the Metro Council. The final plan will be sent to the LCDC to begin their approval process in the manner of periodic review in 2019.

Updates to the plan will address a number of regional, state and federal planning requirements, and, as a result, require special coordination with staff with state, regional, county and city agencies, as well as significant public engagement efforts, consistent with Metro's Public Engagement Guide. The update will also address actions and recommendations identified in relevant planning efforts, including the 2012 Regional Transportation Safety Plan, the 2013 Portland Region Westside Freight Access and Logistics Analysis, and subsequent 2016 Washington County Freight Study, the 2014 RTP update, the 2014 Regional Active Transportation Plan, the 2014 Climate Smart Strategy, the 2014 Economic Impacts of Congestion Study, Metro's Diversity Equity and Inclusion Strategy, TriMet's Service Enhancement Plans and 2016 Coordinated Transportation Plan for Seniors and People with Disabilities, the 2017 SMART Master Plan, and updates to the 2011 Oregon Freight Plan to meet FAST Act requirements.

The update will also address FHWA/FTA Planning Emphasis Areas (PEA) related to models of regional planning cooperation, access to essential services for underserved populations and MAP-21 and FAST Act implementation and related performance measurement requirements as well as recommendations or corrective actions identified in the 2017 Federal Certification Review to the extent practicable.

Several UPWP subarea and modal planning activities will be undertaken throughout FY 2018-19 that will be coordinated with and provide input to the 2018 RTP update. Related Metro-led UPWP activities include the Regional Transit Strategy, Regional Freight Program, Economic Value Atlas, Designing Livable Streets, Transportation System Management and Operations, Regional Travel Options and Regional Mobility programs, Division Transit Project and Southwest Corridor Plan. Related ODOT Region 1-led UPWP activities will also inform the 2018 RTP update.

Additional regional transportation planning tasks are anticipated to be identified through the 2018 RTP update to advance implementation of the plan. These tasks will be amended into the UPWP as appropriate.

The 2018 RTP update work plan will be accomplished using the following approach:

- Document key regional trends and challenges, existing conditions and needs.** Update Chapter 1 of the RTP to document key trends and challenges affecting travel in the region as well as current and future regional transportation needs.
- Update shared vision and outcomes-based policy goals and performance targets.** Refine

the region's vision for the transportation system and regional goals, objectives and performance targets that identify specific outcomes the region wants to achieve with investments in the transportation system. This work will include significant coordination and collaboration with TriMet, SMART and ODOT as the agencies also set performance measures and targets in response to federal MAP-21 and FAST Act rulemaking. This work will be completed in December 2018.

- **Update outcomes-based performance evaluation framework.** Continue to update data, methods and analytic tools as needed to address MAP-21 and FAST Act performance-based planning requirements and the federally-required congestion management process, and improve the region's ability to measure the benefits and impacts of investments across economic, social equity and environmental outcomes. This work will include convening two technical work groups of staff from local jurisdictions, transit providers, TREC at Portland State University, environmental justice leaders and other topical experts to refine and further advance the region's methodology for conducting a regional transportation system analysis and transportation equity analysis for the 2018 RTP. This work will also seek to develop and pilot the use of project-level criteria to provide additional information to stakeholders and decision-makers to help identify a pipeline of priority projects on the regional transportation system that are anticipated to seek regional, state and federal funding to advance them. This work will be completed in December 2018.
- **Update Congestion Management Process (CMP) Reporting.** This work will include a limited update to data used in the Regional Mobility Corridor Atlas to serve as a factual foundation for documenting current congestion, high crash locations, access to travel options and other information as part of the federally-required congestion management process. The information and findings will be reported in a regional snapshot focused on transportation and a separate existing conditions report that will inform identification regional transportation needs in advance of updating the RTP investment priorities. In addition, staff will work with local, regional and state partners to review and identify recommendations for refinements to the region's CMP data collection and reporting approach. The review will aim to more effectively address MAP-21 and FAST Act performance-based planning and target-setting requirements, identify data gaps and limitations, collaborate with TREC, ODOT, TriMet and SMART to bring relevant data into the atlas and better align the CMP reporting with the RTP's outcomes-based evaluation framework and performance measures and targets. This work will include convening a technical work group on performance measures to help identify recommendations for refinements to the atlas and the CMP reporting approach. This work will be completed in December 2018.
- **Update RTP Financial Plan:** Continue work to update estimates of funding reasonably expected to be available under federal law and identify potential new funding mechanisms in coordination with local jurisdictions, transit agencies, ODOT, and business and community leaders to address current and future transportation needs, including keeping the existing transportation system in a state of good repair. This includes accounting for anticipated revenues from federal, state, regional, local, and private sources, and user fees. This work will result in a new financially constrained revenue forecast that meets federal requirements as well as a more ambitious revenue forecast that reflects the level of investment the region agrees to work together to pursue to fund additional regional transportation project priorities. This work will be completed in December 2018.
- **Update regional policies and strategies.** Update policy elements of the RTP (Chapter 2) as

needed to address new federal and state requirements, 2012 Transportation Safety Plan recommendations, and recent regional policy actions, including adoption of the 2014 Climate Smart Strategy, the 2014 Regional Active Transportation Plan and the 2014 Regional Transportation Plan, and new policies and strategies recommended through this update and related Metro projects and programs. This work will be completed in December 2018.

- **Update shared investment strategy and action plan.** Update regional strategies for safety, transit, and freight, and related near- and long-term investment priorities, actions and partnerships to support implementation. This will include developing policy recommendations on emerging concepts related to emerging technologies, such as driverless vehicles and shared mobility services, and disaster resilience. Analysis of the two RTP investment strategies will also include demonstrating the region's priorities continue to meet the federal Clean Air Act and Title VI/Environmental Justice requirements, and the state-mandated greenhouse gas emissions reduction target for light-duty vehicles. This work will be completed in December 2018.
- **Implement Climate Smart Strategy.** Update the plan's policies, investment priorities and actions to address recommendations for increased investment in transit and transportation system management and operations programs and projects. This will also include background work to support the greenhouse gas emissions analysis that will be completed for the 2018 RTP update, and address anticipated amendments to the Metropolitan Area Greenhouse Gas Target Rules. This work will continue in FY 18-19.
- **Update Regional Transportation Safety Strategy.** Continue work to update the Regional Transportation Safety Plan. This work will include policy and data coordination and collaboration with ODOT as the agency sets statewide safety-related performance measures and targets to respond to MAP-21 and FAST Act. This work will be completed in December 2018.
- **Update Regional Freight Strategy.** Continue work to update the Regional Freight Plan in coordination with the Regional Freight Program with the following work products: updated economic figures and commodity flow data; new freight performance measures that inform near- and long-term investment priorities and FAST Act required freight performance targets and measures; updated Regional Freight Network map; and new sections on regional freight funding and the federal FAST Act and FASTLANE grant program. This work will be completed in December 2018 in coordination with an update to the 2011 Oregon Freight Plan, including identification of freight bottlenecks in the Portland region and other areas of the state to help ODOT direct funding to projects that alleviate critical freight bottlenecks.
- **Develop Regional Transit Strategy.** Continue work to develop a Regional Transit Strategy, including:
 - Collaborate and coordinate with TriMet and SMART and other transit providers to develop a regional transit vision and report on FAST Act required transit performance targets and measures.
 - Work with transit stakeholders to develop or adopt required performance targets and measures.
 - Improve data and methods for evaluating transit performance and expected benefits.
 - Update the regional transit network vision and transit system expansion policies to inform investment priorities.
 - Incorporate relevant service and infrastructure needs and priorities, strategies and

actions from TriMet's 2016 Coordinated Transportation Plan for Seniors and Persons with Disabilities.

- Provide oversight of contractor deliverables. This work will be completed in December 2018.
- **Develop Regional Emerging Technologies Strategy.** Continue work to develop a Regional Emerging Technologies Strategy in coordination with the 2018 RTP update. This work will include development of policies and strategies that will be incorporated in the 2018 RTP. The policies and strategies will focus on the key areas where public agencies need to act in the next decade to respond to the most pressing issues presented by emerging technologies and stay on track to meet regional goals for social equity, the environment, economic prosperity, land use and transportation over the long term. This work will be completed in December 2018.

Entities Responsible for the Project:

- Metro – Product Owner/Lead Agency
- Oregon Department of Transportation – Cooperate/Collaborate/Coordinate
- TriMet – Cooperate/Collaborate/Coordinate
- SMART – Cooperate/Collaborate/Coordinate

Other Project Stakeholders:

- Joint Policy Advisory Committee on Transportation (JPACT)
- Metro Policy Advisory Committee (MPAC)
- Transportation Policy Alternatives Committee (TPAC)
- Metro Technical Advisory Committee (MTAC)
- TransPORT Subcommittee to TPAC
- Cities and counties in the Metro region
- Bi-State Coordination Committee, Southwest Washington Regional Transportation Council (RTC), C-TRAN, and other Clark County governments
- Federal and State legislators and elected officials representing counties and cities in the region
- Northwest Region Area Commission on Transportation (NW ACT)
- Port of Portland
- Port of Vancouver
- Federal Highway Administration (FHWA)
- Federal Transit Administration (FTA)
- Environmental Protection Agency (EPA)
- Oregon Transportation Commission (OTC)
- Land Conservation and Development Commission (LCDC)
- Department of Land Conservation and Development (DLCD)
- Oregon Department of Environmental Quality (DEQ)
- Oregon Health Authority
- Oregon MPOs
- Community groups and organizations involved in health, equity, environmental justice, economic development, business, climate change, land use and transportation issues and serving the needs of historically underrepresented communities (e.g., communities of color, low-income persons, and persons with limited English proficiency) as well as older adults, youth, people with disabilities

- Organizations and advisory committees serving regional bicycle, pedestrian, freight, motor vehicle and transit needs
- Transportation Research and Education Consortium (TREC) and Portland State University
- Interested public
- Special Transportation Funding Advisory Committee (STFAC)

Major Project Deliverables and Schedule for Completion in FY 2018-2019:

- Quarterly progress reports. (QUARTERLY)
- Public information and technical and policy meeting materials on the RTP via Metro's website. (ONGOING)
- RTP amendments, if necessary (ONGOING)
- MAP-21 and FAST Act implementation, including the implementation of the performance-based planning framework, goal areas, target setting, and performance reporting through the 2018 RTP update and coordination and collaboration with federal and state agencies and transit providers on statewide and regional target setting as directed by MAP-21. (ONGOING)
- Public engagement activities and reports documenting engagement activities, consistent with the adopted Public Engagement Plan for the 2018 RTP update. (ONGOING)
- Reports, memoranda, legislation and other materials documenting research, analysis, recommended refinements to the regional transportation vision, goals, performance targets and measures, visualizations of information, policies, financial assumptions, investment priorities, CMP reporting recommendations, and outreach activities conducted to support development and adoption of the 2018 RTP. (ONGOING)
- Implementation of the region's Coordinated Transportation Plan for Seniors and People with Disabilities (CTP). (ONGOING)
- Adoption drafts of the 2018 Regional Transportation Plan and updated components, including the 2018 Regional Transit Strategy, 2018 Regional Freight Strategy, 2018 Emerging Technologies Strategy and 2018 Regional Safety Strategy. (FIRST QUARTER)

Funding History:

Fiscal Year	Total Budget	FTE Comparison
^{1,2} 2011-12	\$2,110,058	11.965
^{1,2} 2012-13	\$1,497,674	9.099
^{1,2} 2013-14	\$698,555	3.980
^{1,2} 2014-15	\$1,105,379	3.130
² 2015-16	\$1,462,908	6.000
² 2016-17	\$1,696,646	8.555

¹The total budget and FTE comparison for FY 2011-12 and FY 2012-13 includes both the Regional Transportation Planning and Climate Smart Strategy work. The two projects were split into separate narratives for the 2013-15 UPWP.

²This program budget and FTE comparison was included Transportation Planning in these years.

FY 2017-18 Cost and Funding Sources:**Requirements:**

Personal Services	\$	523,320
Interfund Transfers	\$	234,312
Materials and Services	\$	15,600

Resources:

PL	\$	119,350
STBG	\$	314,574
5303	\$	133,845
5303 Pre-MAP21	\$	77,070
Supplemental Allocation		
Metro	\$	128,394

TOTAL \$	773,232	TOTAL \$	773,232
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Full-Time Equivalent Staffing

Regular Full-Time FTE	4.163
TOTAL	4.163

FY 2018-19 Cost and Funding Sources:**Requirements:**

Personal Services	\$	371,763
Interfund Transfers	\$	188,629
Materials and Services	\$	15,600

Resources:

PL	\$	253,272
STBG	\$	43,913
5303	\$	245,663
Metro	\$	33,143

TOTAL \$	575,992	TOTAL \$	575,992
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Full-Time Equivalent Staffing

Regular Full-Time FTE	2.944
TOTAL	2.944

Regional Transit Strategy

Staff contact: Jamie Snook, Jamie.Snook@oregonmetro.gov

Description:

Transit has a significant role in supporting the 2040 Growth Concept – the region’s long-range strategy for managing growth. The 2040 Growth Concept calls for focusing future growth in the Portland Central City, regional and town centers, station communities, main streets, 2040 corridors and employment areas, and includes policies to connect the Portland Central City and regional centers together with high capacity transit, which can include light rail, bus rapid transit, commuter rail, or streetcar. The Regional Transportation Plan (RTP) expands this vision to include a connected network of regional and local transit service that is complemented by transit-supportive land uses, safe and convenient bike and pedestrian connections to transit, and other facilities, programs and services designed to make transit more convenient, frequent, accessible and affordable.

The Regional Transit Strategy, formerly known as the Regional High Capacity Transit System Plan, will provide a coordinated vision of future transit for the region to support the 2040 Growth Concept, Climate Smart Strategy, and Regional Transportation Plan. The plan will include improvements to bus service as well as future investments in high capacity transit improvements. The Plan will also include an update to the System Expansion Policy that will provide local and regional partners with direction on how to move future projects forward. This work will be conducted as part of the 2018 Regional Transportation Plan update and will be closely coordinated with the Future of Transit vision being developed by TriMet through its Service Enhancement Plans and the update to Transit Master Plan by the South Metro Area Regional Transit (SMART) district. This strategy will also incorporate relevant service and infrastructure needs and priorities, strategies and actions from TriMet’s 2016 Coordinated Transportation Plan for Seniors and Persons with Disabilities.

Objectives:

- Implement the 2040 Growth Concept, Climate Smart Strategy and the RTP.
- Update RTP transit-related policies and performance measures to guide consideration of the effect of investments on transit performance and ability to support broader mobility, land use, urban form, environmental and social equity objectives.
- Update the current Regional Transit Network Map and High Capacity Transit Map in the RTP to reflect a coordinated vision for future transit service in the region that includes high capacity transit and regional, local and community-based transit services.
- Update the Transit System Expansion Policy to provide a clear and efficient implementation process for major transit investments.
- Recommend refinements and/or amendments to RTP transit-related policies, strategies and investments to support the coordinated vision for future transit service in the region.
- Recommend a coordinated strategy for future transit investments and identify potential partnerships, strategies and funding sources for implementation.
- Implementation of the Regional Enhanced Transit Concept Pilot Program.

Previous Work:

- The Regional High Capacity Transit System Plan and System Expansion Policy, adopted as a component of the RTP in 2010, identified the region’s HCT corridor priorities in support

- of the 2040 Growth Concept and RTP. (August 2010)
- Developed and adopted the first Regional Active Transportation Plan to support improved bike and pedestrian access to transit and other community destinations. (July 2014)
- The Climate Smart Strategy, adopted in December 2014, identified increased capital and operational transit investments and supporting infrastructure as a key component of the region's strategy for reducing greenhouse gas emissions from light-duty vehicles. (DECEMBER 2014)
- Trimet's adopted Coordinated Transportation Plan for Seniors and Persons with Disabilities identifies service and infrastructure needs and priorities, strategies and actions to improve travel options and services for older adults and persons living with disabilities. (July 2016)

Methodology:

The methodology includes stakeholder and public outreach, technical analysis and policy discussions that will be coordinated with other related UPWP planning activities, including the 2018 RTP update and SMART Transit Master Plan update, Metro's My Place in the Region and Regional Equity Strategy. Public outreach, including, but not limited to workshops, meetings in places where people gather (e.g., farmers markets), community meetings and web surveys will be conducted. An updated System Expansion Policy evaluation framework will be developed consistent with the RTP to guide how to move future projects forward. Approval of the Regional Transit Strategy is by the Metro Council after consideration of public comments and recommendations from JPACT and MPAC, Metro's regional policy advisory committees.

Schedule for Completing Activities:

- Update the Transit System Expansion Policy. (WINTER 2018)
- Integrate appropriate Regional Transit Plan investments and strategies in draft 2018 RTP. (2017-2018)
- Finalize the Regional Transit Strategy (WINTER 2018)
- Advance ETC projects to project development. (SUMMER/FALL 2018)

Major project deliverables/milestones planned for this reporting period of the UPWP, 2018-2019:

- Reports documenting technical analysis and outreach activities. (ONGOING)
- Draft Regional Transit Strategy (FIRST QUARTER)
- Updated System Expansion Policy (FIRST QUARTER)
- Public input on Regional Transit Strategy and transit related elements of the 2018 RTP (FIRST QUARTER)
- Final Regional Transit Strategy report (THIRD QUARTER)

Entity/ies Responsible for Activity:

Metro - Lead Agency

TriMet – Cooperate/Collaborate

SMART – Cooperate/Collaborate

Other stakeholders - Consider/Collaborate:

- Transportation Policy Alternatives Committee (TPAC)
- Joint Policy Advisory Committee on Transportation (JPACT)
- Metro Technical Advisory Committee (MTAC)
- Metro Policy Advisory Committee (MPAC)
- Federal Highway Administration (FHWA)

I. GENERAL MPO TRANSPORTATION PLANNING

- Federal Transit Administration (FTA)
- Cities within Metro's boundaries
- Clackamas, Multnomah, Washington, and Clark Counties
- Oregon Department of Transportation (ODOT)
- Other neighboring transit districts, including C-TRAN
- Community groups and organizations involved in equity, environmental justice, economic development, business, climate change, land use and transportation issues and serving the needs of communities of concern, including communities of color, low-income persons, older adults, youth, people with disabilities, and persons with limited English proficiency.
- Citizens of the region

Funding History:

Fiscal Year	Total Budget	FTE Comparison
2015-16	\$61,379	0.275
2016-17	\$80,516	0.375

FY 2017-18 Cost and Funding Sources:

Requirements:

Personal Services	\$	59,145
Interfund Transfers	\$	24,153

Resources:

STBG	\$	74,251
5303	\$	493
Metro	\$	8,555

TOTAL \$	83,298	TOTAL \$	83,298
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Full-Time Equivalent Staffing

Regular Full-Time FTE	0.4
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TOTAL	0.4
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FY 2018-19 Cost and Funding Sources:

Requirements:

Personal Services	\$	69,623
Interfund Transfers	\$	29,566

Resources:

PL	\$	16,230
STBG	\$	70,302
5303	\$	4,137
Metro	\$	8,520

TOTAL \$	99,189	TOTAL \$	99,189
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Full-Time Equivalent Staffing

Regular Full-Time FTE	0.455
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TOTAL	0.455
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Metropolitan Transportation Improvement Program

Staff contact: Ted Leybold, Ted.Leybold@oregonmetro.gov

Description:

The Metropolitan Transportation Improvement Program (MTIP) is a critical tool for implementing and monitoring the progress of the Regional Transportation Plan (RTP) and 2040 Growth Concept. The MTIP programs and monitors funding for all regionally significant projects in the metropolitan area. The MTIP administers the allocation of urban Surface Transportation Block Grant (STBG) Program, Congestion Mitigation Air Quality (CMAQ) Improvement Program, and Transportation Alternatives (TA) funding awarded through the Metro Regional Flexible Fund process.

The MTIP reflects the approved RTP's first four year implementation program of funding goals and regional transportation strategies. The MTIP also is a project implementation financial document used to verify and obligate federal project transportation funding. It reflects how funding for projects and their specific phases will be expended to implement the project as part of the first four years of the RTP. The MTIP must be fiscally constrained and demonstrate the programming of project funding does not exceed the funding capacity in any single year of the MTIP. Finally, the MTIP through its major four-year update provides a reconfirmation of implementing the region's transportation control measures (TCMs) for air quality, ensuring federal transportation funds are being programmed, obligated, and expended correctly and in a timely fashion to meet transportation obligations to reduce vehicle emissions.

Development and management of the MTIP is governed under 23 CFR 450.300-336, Metropolitan Transportation Planning and Programming. Projects included in the MTIP are generally one of five types:

1. Projects on the State Highway System
2. Projects on the regional arterial system
3. Major transit investments in the region
4. Separated active transportation projects on the regional network
5. The project is a planning project as part of a regional major investment study, or will complete project development work (Planning through Preliminary Engineering).

As stated previously, the MTIP represents the first four-year implementation program of projects from the approved long range RTP. Before being added to the MTIP, the project must first be part of the fiscally constrained portion of the RTP. From there, adding projects into the MTIP will satisfy one or more of the following criteria:

- The transportation project is awarded federal funding.
- The project is located in the State Highway System and was awarded ODOT administered funding.
- The transportation project is locally funded, but requires any form of required federal approvals to be implemented.
- The transportation project helps the region meet its TCM requirements to reduce vehicle emissions.
- The transportation project is locally funded, but regionally significant and clearly meets the goals and strategies of the approved RTP.

Through its major update, the MTIP verifies the region's compliance with air quality and other federal requirements, demonstrates fiscal constraint over the MTIP's four-year period and informs the region on progress in implementation of the RTP. Between major MTIP updates, the MPO manages and amends the MTIP projects as required to ensure project funding can be obligated based on the project's implementation schedule. MTIP amendments are ongoing and generally fall within one of three categories:

Formal amendments:

- Result due to substantial funding, policy, or scope changes to the project.
- Require a detailed documentation narrative, a confirmation of consistency with the region's long-range plan and that the region's fiscal constraint findings have not been impacted or violated.
- Require formal approval by Metro's Joint Policy Advisory Committee on Transportation (JPACT) and Council approval.
- Requires approval by U.S. DOT.

Administrative amendments/modifications:

- Minor changes and funding adjustments that clearly do not impact fiscal constraint or RTP consistency.
- The range of possible administrative changes generally are negotiated and pre-approved between the MPO and U.S. DOT.
- Do not require formal Metro approval.
- Approval normally by ODOT with possible review by U.S. DOT

Technical corrections/modifications:

- Represent extremely minor corrections (e.g. spelling errors, or typos)
- No impact on anything as a result of the correction.
- Notification to ODOT required, but approval not necessary by ODOT or U.S. DOT.

As mentioned earlier, the MTIP is also subject to federal and state air quality requirements, and a determination is made during each MTIP update to ensure consistency with the State Implementation Plan for air quality and implementation of its TCMs. These activities require special coordination with staff from Oregon Department of Transportation (ODOT), TriMet, South Metro Area Regional Transit (SMART), and other regional, county and city agencies, as well as public-involvement efforts, consistent with Metro's public involvement plan.

Objectives:

Developing, updating, and managing the MTIP requires a cooperative, continuous, and comprehensive process to prioritize projects from the RTP for funding which includes (ONGOING):

MTIP Management: Effectively administer the existing MTIP and completing required federal responsibilities as outlined in the applicable CFRs and regulations that include:

- Collaborate with partner TIP administering agencies to document roles and responsibilities utilizing tools such as planning agreements, project charters, regular coordination meetings, and other resources.
- Programming transportation projects in the region consistent with Federal rules and

regulations. (ONGOING)

- Ensure funding in the first two years of the MTIP is available or committed and that costs are programmed in year-of-expenditure dollars. (ONGOING)
- Document the cooperative revenue estimation process that ensures adequate funding is available by year to operate and maintain the system, adequate revenue is available to deliver projects on the schedule proposed in the TIP, and all other financial planning and fiscal constraint requirements. (ONGOING)
- Consult with program stakeholders, including formal consultation with required entities in compliance with federal regulations. (ONGOING)
- Continue improvements to the on-time and on-budget delivery of the local program of projects selected for funding through the Transportation Priorities process. (ONGOING)
- Continue the MTIP public awareness program to include updated printed materials, web resources and other material to increase understanding of the MTIP process. (ONGOING)
- Work with the Oregon MPO consortium, ODOT and transit agencies to consider options to utilize better data management tools for managing the TIP and financial plan. In the interim, maintain Transtracker database with project programming, amendment, obligation information and revenue information. (ONGOING)
- Implement new performance measurement requirements (ONGOING).

MTIP Update: Coordinate with the ODOT, TriMet and SMART to begin creation of the 2021-24 MTIP and STIP, including:

- Monitor and update the financial forecast.
- Complete the policy update to provide MPO policy direction and input to the various funding allocation programs for allocating federal funds to ensure progress in implementing the goals and objectives of the RTP.
- Utilize the Congestion Management Process (CMP) in analyzing the existing transportation system and developing the priority projects for the 2021-24 MTIP process.
- Prepare for adoption of the 2021-24 MTIP through analysis and documentation of the funding allocation and programming processes relative to federal regulations.

Local Project Support: Provide administrative and technical support to local project development and construction. This includes support of initial project development tasks performed as a planning phase activity. The administrative responsibilities for Metro, ODOT and local agency staff performing these planning activities are described in Appendix A.

Previous Work:

Work completed in the 2017-18 fiscal year included:

- Adoption of the 2018-2021 MTIP and its Air Quality Conformity findings.
- Updated the MTIP amendment process to ensure consistency with federal regulations for formal amendments vs. administrative adjustments and with Metro's federally approved public notification and comment processes.
- Adoption of a project charter for the development of the 2021-24 MTIP and coordination with ODOT, TriMet and SMART in the allocation and programming of funding to projects administered by those agencies.
- Administration of the MTIP, including reviewing, evaluating, and processing of MTIP amendments, project selection, financial plan and scope/schedule adjustments.
- Participating and assisting ODOT Local Agency Liaisons (LAL) develop and execute RFFA

- project funded IGAs and obligate federal funding.
- Support in administering local project development plans (UPWP Regionally Significant projects)

Methodology:

The MTIP is updated and maintained through extensive cooperation and collaboration with partner agencies, a rigorous public involvement process, and administrative procedures such as the maintenance of a project and financial database.

Major project deliverables/milestones planned for this reporting period of the UPWP, 2018-2019:

- Funding forecast through the FFY 2024 (ONGOING).
- Adoption of the 2021-24 MTIP and Regional Flexible Fund allocation (RFFA) policy report (SUMMER 2018)
- CMAQ, STBG, and TA project implementation monitoring report (QUARTERLY)
- MTIP Fiscal Constraint report. (ONGOING)
- Amendments to current 2018-21 MTIP (ONGOING).
- Completion of the FFY 2018 Obligation Report (DECEMBER 2018).
- Monitoring the obligation and implementation of several project development plans (UPWP Regionally Significant Projects) (ONGOING).
- Monitoring and review assistance in the development of RFFA funded CMAQ, STBG, and TA Scope of Work, Project Prospectus, and IGAs to ensure federal funds are obligated per their milestone schedule correctly and in a timely fashion. (ONGOING)

Entities Responsible for Activity:

- Metro – Product Owner/Lead Agency
- Oregon Department of Transportation – Cooperate/Collaborate
- TriMet – Cooperate/Collaborate
- South Metro Area Regional Transit – Cooperate/Collaborate

Other Stakeholders:

Local partner agencies and members of the public, including:

- Federal Highway Administration (FHWA)
- Federal Transit Administration (FTA)
- Joint Policy Advisory Committee on Transportation (JPACT)
- Transportation Policy Alternatives Committee (TPAC)
- Oregon Transportation Commission (OTC)
- Oregon Department of Environmental Quality (DEQ)
- Oregon Metropolitan Planning Organization Consortium (OMPOC)
- US Environmental Protection Agency (EPA)
- Environmental Justice and Underserved work group and organizations involved with minority and non-English speaking residents

Schedule for Completing Activities:

- Adoption of the 2021-24 MTIP and Regional Flexible Fund allocation (RFFA) policy report (SUMMER 2018)
- Completion of the FFY 2018 Obligation Report (DECEMBER 2018).

Please refer to schedule information provided in the *Objectives* section for a list on-going activities without scheduled completion dates.

Funding History:

Fiscal Year	Total Budget	FTE Comparison
2013-14	\$560,466	3.26
2014-15	\$1,020,003	5.375
2015-16	1,086,933	5.6
2016-17	\$1,164,993	5.8

FY 2017-18 Cost and Funding Sources:

Requirements:

Personal Services	\$	669,545
Interfund Transfers	\$	283,387
Materials and Services	\$	74,500

Resources:

PL	\$	355,865
STBG	\$	233,439
5303	\$	369,158
Metro	\$	68,970

TOTAL \$	1,027,432	TOTAL \$	1,027,432
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Full-Time Equivalent Staffing

Regular Full-Time FTE	5.55
TOTAL	5.55

FY 2018-19 Cost and Funding Sources:

Requirements:

Personal Services	\$	757,814
Interfund Transfers	\$	339,979
Materials and Services	\$	115,841

Resources:

PL	\$	49,999
STBG	\$	674,970
5303	\$	369,158
Metro	\$	119,505

TOTAL \$	1,213,634	TOTAL \$	1,213,634
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Full-Time Equivalent Staffing

Regular Full-Time FTE	6.025
TOTAL	6.025

Note: Include as part of the Annual UPWP Master Agreement – Not a Regionally Significant Stand Alone Project. No consultants utilized. Staff salary funding.

Air Quality Program

Staff Contact: Grace Cho, grace.cho@oregonmetro.gov

Description:

The Air Quality Program ensures activities undertaken as part of the Metropolitan Planning Organization (MPO), such as the Regional Transportation Plan (RTP) and the Metropolitan Transportation Improvement Program (MTIP), for the Portland metropolitan area address state and federal regulations and coordinates with other air quality initiatives in the region.

As part of state and federal commitments, the Air Quality Program ensures the region's MPO activities are carrying out the commitments and rules set forth as part of the Portland Area State Implementation Plan (SIP) and state and federal regulations pertaining to air quality and air pollution. The SIP is overseen by the Oregon Department of Environmental Quality (DEQ) and approved by the U.S. Environmental Protection Agency (EPA). The following activities comprise of the Portland area SIPs:

- Monitor air pollution levels for criteria air pollutants, particularly ozone because of the region's history, and proactively work to address increasing ozone pollution levels to prevent a non-attainment designation
- Monitor vehicle miles traveled (VMT) per capita and if key thresholds are triggered (as identified in the SIP) then undertake the contingency provisions outlined in the SIP
- Facilitate interagency consultation with federal, state, regional, and local partners
- Continue to implement the Transportation Control Measures as outlined, unless a specific date or completion point has been identified in the SIP
- Work collaboratively with DEQ as issues emerge related to federal air quality standards, mobile source pollution, and transportation programs

Because the Portland metropolitan region has successfully completed two consecutive 10-year maintenance plans after receiving an attainment designation from U.S. EPA as required by the Clean Air Act, the region is no longer required to conduct Air Quality Conformity Determinations (AQCDs) specifically for carbon monoxide to assess the air quality impacts of MPO activities and determine if transportation investments are conducive to the area meeting federal and state air quality standards.

In addition to the state and federal components, the Air Quality Program includes participation and partnerships on other regional initiatives related to air quality.

Objectives:

- Continue to implement the provisions set forth by the Portland Area Second 10-Year Maintenance Plan SIP. (ONGOING)
- Monitor the region's vehicle miles traveled and air pollution levels to ensure a contingency action is not triggered. (ONGOING)
- Serve and continue to coordinate interagency consultation on air quality related issues in the Portland metropolitan region. (ONGOING)
- Continue to maintain and implement emissions modeling tools for air quality analyses purposes. (ONGOING)
- Ensure MPO activities are consistent with Federal air quality rules and regulations.

(ONGOING)

- Consult, participate, and partner on activities as it relates to the implementation of the Portland Area Second 10-Year Maintenance Plan SIP. (ONGOING)
- Carry out any other mutually agreed upon air quality related activities outlined in the Memorandum of Understanding between Metro and DEQ.
- Participate and partner on air quality related activities which are beyond the scope of federal regulations and transportation conformity. (ONGOING)

Previous Work:

Work completed in the 2016-17 fiscal year included:

- Metro staff participation in EPA Region 10 quarterly conformity information sharing sessions;
- Development and approval of the 2018-2021 MTIP Air Quality Conformity Determination;
- Continued on-going participation and partnerships with local, regional, and state agencies on various air pollution mitigation efforts. Efforts are not solely focused on transportation/mobile source emissions; and
- Continued partnership with Oregon Department of Environmental Quality (DEQ) to assist with modeling to support background and regulatory compliance efforts addressing the 2015 updated ozone national ambient air quality standards (NAAQS).

Methodology:

For compliance with the SIP, monitoring activities are undertaken with the development of each RTP and MTIP as part of the suite of technical analysis which takes place for the plan and programming. These activities involve collecting data from DEQ and the Oregon Department of Transportation (ODOT) looking at annual air pollution reports and vehicle miles traveled data. For other on-going activities, consultation is carried out with federal, state, regional, and local partners to gather information, direction, and feedback.

For other regional air quality initiatives, participation, partnership, and disseminating information are main activities.

Major Project deliverables/milestones planned for this reporting period of the UPWP, FY 2018-2019

- Consult, coordinate, and collaborate on air quality and transportation conformity related items with Oregon DEQ, local, regional, state, and federal partners as well as interested community-based organizations. (ONGOING)
- Updated Metro-DEQ Memorandum of Understanding (MOU)

Entity/ies Responsible for Activity:

- Metro – Product Owner/Lead Agency
- Oregon State Department of Environmental Quality – Consult/Collaborate
- Transportation Policy Alternatives Committee (TPAC) – Consult/Collaborate
- Federal Highway Administration (FHWA)
- Federal Transit Administration (FTA)

Other Stakeholders:

- Local partner agencies and members of the public
- Joint Policy Advisory Committee on Transportation (JPACT)
- US Environmental Protection Agency (EPA)
- Southwest Washington Regional Transportation Commission (SWRTC)

Schedule for Completing Activities

- State Implementation Plan monitoring (On-Going)

Funding History:

Fiscal Year	Total Budget	FTE Comparison
2015-16	26,689	0.15
2016-17	\$28,334	0.155

FY 2017-18 Cost and Funding Sources:

Requirements:		Resources:	
Personal Services	\$ 31,172	PL	\$ 43,432
Interfund Transfers	\$ 12,730		
TOTAL	\$ 43,902	TOTAL	\$ 43,432

Full-Time Equivalent Staffing

Regular Full-Time FTE	0.255
Total	.0255

FY 2018-19 Cost and Funding Sources:

Requirements:		Resources:	
Personal Services	\$ 30,656	PL	\$ 43,674
Interfund Transfers	\$ 13,018		
TOTAL \$	43,674	TOTAL \$	43,674

Full-Time Equivalent Staffing

Regular Full-Time FTE	0.24
TOTAL	0.24

Civil Rights and Environmental Justice

Staff contact: Clifford Higgins, clifford.higgins@oregonmetro.gov

Description:

Metro's transportation-related planning policies and procedures respond to mandates in Title VI of the 1964 Civil Rights Act and related regulations; Section 504 of the 1973 Rehabilitation Act and Title II of the 1990 Americans with Disabilities Act; the federal Executive Order on Environmental Justice; the United States Department of Transportation (USDOT) Order; the Federal Highway Administration (FHWA) Order; Goal 1 of Oregon's Statewide Planning Goals and Guidelines and Metro's organizational values of Respect and Public Service.

Objectives:

- Identify communities and populations that are historically under-represented in decision-making processes using the most current federal census data, supplemented by more granular local information. Examples of supplemental information include Oregon Department of Education data on LEP populations and school lunch participation, HUD data on Section 8 housing voucher distribution, local real estate value data, job/income distribution data from the Bureau of Labor Statistics, Portland State University's Population Research Center analysis, and interviews with leaders of local immigrant groups and other community-based organizations. (ONGOING)
- Engage minority and low-income people in the decision-making processes through (1) relationships with community-based organizations and schools and minority business organizations; (2) promoting minority representation on advisory committees that have seats for community members; (3) development of outreach and engagement activities that minimize barriers to participation; and (4) improving communication techniques to increase the accessibility of information. (ONGOING)
- Assess – and improve methods to assess – the outcomes of regional transportation plans and programs on historically marginalized populations in order to improve decisions, inform communities and increase equity outcomes. (ONGOING)
- Implement strategies to achieve equity goals that were adopted as a goal and value of the RTP and as a criterion for evaluating projects to include in the Metropolitan Transportation Improvement Plan (MTIP). (ONGOING)

Previous Work:

- Continued updating and distributing internal language assistance guide to help staff take advantage of resources to provide access for English language learners; continued annual training for staff on how to use telephonic interpretation service to provide language assistance for incoming calls and at Metro outreach events.
- Continued the language hub on the Metro website to communicate services and civil rights in 13 non-English languages.
- Updated Metro's Title VI Plan and submitted to the Oregon Department of Transportation. The plan was approved in July, 2017 and will be updated by July, 2020.
- Submitted a Title VI Compliance Report covering 12 months of activity through June 30, 2017 to the Oregon Department of Transportation. (expected November 2017)

- Used email and Metro News posts to keep environmental justice stakeholders informed of Regional Transportation Plan update and Metropolitan Transportation Improvement Program comment opportunities and decision-making milestones.
- Coordinated with the development of the Metro equity strategy; began coordination on developing a Planning and Development departmental equity plan aligned with the Metro equity strategy.
- Conducted specific engagement to populations of color, limited English proficiency populations and low-income populations for the Southwest Corridor Plan draft Environmental Impact Statement process (NEPA). (DEIS expected completion Fourth Quarter 2017-18)
- Worked with local jurisdictions and environmental justice leaders on methodology for a Transportation Equity Analysis for future benefits, burdens and disparate impact analyses for Regional Transportation Plan updates and future Metropolitan Transportation Improvement Programs to inform decision-makers, inform communities and identify any need to avoid, minimize or mitigate impacts to historically marginalized communities prior to final adoption.
- Worked with environmental justice leaders and communities of concern to assess transportation needs that might be addressed through policy updates and project prioritization in the 2018 Regional Transportation Plan.
- Conducted Transportation Equity Analysis for future benefits, burdens and disparate impact analyses for the Metropolitan Transportation Improvement Program and 2018 Regional Transportation Plan. (Regional Transportation Plan analysis expected completion Fourth Quarter 2017-18)
- LEP Plan implementation: completed tasks identified in the LEP Plan through June 2018, which – for this fiscal year – consisted primarily of monitoring, assessing and improving internal processes for the program through efforts to engage English language learners.
- Developed Americans with Disabilities Act facility accessibility self-evaluation and action plan for Metro Regional Center. (Expected completion Fourth Quarter 2017-18.
- Updated web and report civil rights non-discrimination notice to specifically underscore compliance with Title II of the 1990 Americans with Disabilities Act.

Methodology

Metro's work to ensure compliance with Title VI, ADA and Environmental Justice regulations and statutes includes implementing: Metro's Title VI Plan for ODOT consistent with FHWA guidelines, its Title VI Program and LEP Plan for FTA, annual and quarterly UPWP reporting to both ODOT and FTA; implementing outreach strategies that help EJ populations overcome barriers to participation; demographic data collection and mapping; assessing outcomes of plans and programs on historically marginalized communities; and trainings provided to staff on Title VI compliance requirements and EJ outreach best practices. Program work on compliance is found across many areas of transportation planning: developing the Regional Transportation Plan (RTP), the Metropolitan Transportation Improvement Program (MTIP); corridor planning projects that follow NEPA regulations and in the Regional Travel Options program, which conducts federally-funded outreach that promotes non-automobile transportation options. In 2012, Metro created a new public engagement review process, designed to ensure that Metro's public involvement is effective, reaches diverse audiences and harnesses emerging best practices. One of the three criteria for selection of members of the Public Engagement Review Committee, an advisory committee to the Metro Council, is ability to represent diverse communities in the region. Other components of the

public engagement review process that will contribute to more inclusive engagement and accountability include an annual public survey, meetings of public involvement staff from around the region to address best practices, an annual community summit to gather input on priorities and engagement techniques, and an annual report.

Metro addresses compliance agency-wide as well as within transportation planning functions and program-by-program. A key way that Metro complies across the agency is with implementation of its Diversity Action Plan, updated and adopted by the Metro Council in May 2017. The plan identifies goals, strategies and actions to increase diversity and cultural competence at Metro in four key areas: internal awareness and diversity sensitivity, employee recruitment and retention, committee membership and public involvement, and procurement. Metro's Strategic Plan to Advance Racial Equity, Diversity and Inclusion was adopted by the Metro Council in June 2016 and identifies goals and actions under five goals: Metro convenes and supports regional partners to advance racial equity; Metro meaningfully engages communities of color; Metro hires, trains and promotes a racially diverse workforce; Metro creates safe and welcoming services, programs and destinations; and Metro's resource allocation advances racial equity. Through the 2017-18 fiscal year, four departments are developing racial equity plans to reach the goals of the racial equity strategy: Planning and Development, Parks and Nature, Property and Environmental Services and the Oregon Zoo.

Entities Responsible for Activity:

- Metro – Lead Agency
- Oregon Department of Transportation – Cooperate/Collaborate
- TriMet – Cooperate/Collaborate
- Local jurisdictions – Cooperate/Collaborate

Major Project deliverables/milestones planned for this reporting period of the UPWP, FY 2018-2019

- Submit a Title VI Compliance Report covering 12 months of activity through June 30, 2018 to the Oregon Department of Transportation. (First Quarter 2018-19)
- Annually update staff language resource list to provide in-house translation services as needed for multiple languages. (Ongoing)
- Updated the Limited English Proficiency Factor One (of the Department of Justice Four Factor Analysis) data and analysis for a 2018-19 Limited English Proficiency Plan and Implementation Plan update. (Third Quarter 2018-19)
- LEP Plan implementation: complete all tasks identified in the LEP Plan through June 2018, which – for this fiscal year – consists primarily of monitoring, assessing and improving internal processes for the program through efforts to engage English language learners. (Ongoing)
- Planning and Development departmental equity plan: complete tasks identified in the equity plan through June 2019. (Ongoing)
- Planning and Development departmental equity plan: complete tasks identified in the equity plan through June 2019. (Ongoing once departmental equity plan completed)
- Research available datasets for mapping populations of people with disabilities. (Third Quarter 2018-19)
- Research spatial demographic trends for communities of color and communities with low income compared to 2010 decennial census to inform next MTIP cycle. (Third Quarter 2018-19)

- English language learner and communities with low income analysis at the local jurisdictional (municipal) level to provide to those jurisdictions without capacity for their own analysis. (Fourth Quarter 2018-19)

Schedule for Completing Activities:

Please refer to schedule information provided in the Major Project Deliverables/Milestones section.

Funding History:

Fiscal Year	Total Budget	FTE Comparison
2011-12	\$62,182	0.45
2012-13	\$53,940	0.45
2013-14	\$122,644	0.50
2014-15	\$50,191	0.41
2015-16	\$113,658	0.7
2016-17	\$124,561	0.7

FY 2017-18 Cost and Funding Sources:

Requirements:		Resources:	
Personal Services	\$ 103,952	PL	\$ 146,403
Interfund Transfers	\$ 42,451		
TOTAL	\$ 146,403	TOTAL	\$ 146,403

Full-Time Equivalent Staffing

Regular Full-Time FTE	0.75
TOTAL	0.75

FY 2018-19 Cost and Funding Sources:

Requirements:			Resources:		
Personal Services	\$	108,035	PL	\$	156,544
Interfund Transfers	\$	48,508			
TOTAL	\$	156,544	TOTAL	\$	156,544

Full-Time Equivalent Staffing

Regular Full-Time FTE	0.76
TOTAL	0.76

Public involvement

Staff contact: Clifford Higgins, clifford.higgins@oregonmetro.gov

Description:

Metro is committed to transparency and access to decisions, services and information for everyone throughout the region. Metro strives to be responsive to the people of the region, provide clear and concise informational materials and address the ideas and concerns raised by the community. Public engagement activities for decision-making processes are documented and given full consideration.

Objectives:

- Promote participation, based on public involvement opportunities, of individuals and of community, business and special interest groups. (ONGOING)
- Provide communications to encourage public participation in Metro processes that are understandable, timely and broadly distributed. (ONGOING)
- Provide the public with opportunities to be involved early in the process of policy development, planning and projects. (ONGOING)
- Comply with federal and state laws, regulations and guidance regarding public participation and notice of comment opportunities in transportation and land use decisions. (ONGOING)

Previous Work:

- Continued the Public Engagement Review Committee and public engagement review process to ensure that Metro's public involvement is effective, reaches diverse audiences and harnesses emerging best practices.
- Conducted public engagement for Southwest Corridor Plan Draft Environmental Impact Statement. (expected completion Fourth Quarter 2017-18)
- Conducted public engagement Powell-Division Transit and Development Project up to NEPA process.
- Continued outreach and public comment opportunities the 2018 Regional Transportation Plan update. (Ongoing)
- Produced the annual public involvement report for Metro, reviewing and evaluating public involvement processes across the agency. (expected completion Second Quarter 2017-18)
- Produced three Regional Snapshots in fiscal year 2017-18 to better communicate issues and opportunities for the region in the areas of transportation, jobs and housing. (expected completion Fourth Quarter 2017-18)
- Updated the agency's Public Engagement Guide. (expected completion Second Quarter 2017-18)

Methodology:

Metro's public involvement practices follow the agency's Public Engagement Guide (formerly the Public Involvement Policy for Transportation Planning). Metro's public involvement policies establish consistent procedures to ensure all people have reasonable opportunities to be engaged in planning and policy process. Procedures include outreach to communities underserved by transportation

projects, public notices and opportunities for comment, which are addressed more specifically in this report's Title VI and Environmental Justice section. The policies also include nondiscrimination standards that Metro, its subcontractors and all local governments must meet when developing or implementing projects that receive funding through Metro. When appropriate, Metro follows specific federal and state direction, such as those associated with the National Environmental Policy Act and Oregon Department of Land Conservation and Development rules, on engagement and notice and comment practices.

In 2012, Metro created a new public engagement review process, designed to ensure that Metro's public involvement is effective, reaches diverse audiences and harnesses emerging best practices. Other components of the public engagement review process which will contribute to more inclusive engagement and accountability include an annual public survey, meetings of public involvement staff from around the region to address best practices, an annual community summit to gather input on priorities and engagement techniques, and an annual report.

In 2015, Metro introduced its Regional Snapshot series, bringing new online communications tools to expressing the issues and opportunities for the region in the areas of transportation, jobs and housing. These snapshots combine data infographics, personal stories and reports of actions being taken within the region and around the country to better connect residents to planning issues and solutions that show promise at the local or regional level.

Entities Responsible for Activity:

- Metro – Lead Agency
- Oregon Department of Transportation – Cooperate/Collaborate
- TriMet – Cooperate/Collaborate
- Local jurisdictions—Cooperate/Collaborate

Major project deliverables/milestones planned for this reporting period of the UPWP, 2018-2019:

- Convene the annual community summit, seeking input from the public to help shape public involvement processes. (Annual event)
- Produce the annual public involvement report for Metro, reviewing and evaluating public involvement processes across the agency. (Annual activity)
- Continue outreach and public comment opportunities the 2018 Regional Transportation Plan update. (Through Second Quarter 2018-19)
- Conduct outreach and public comment opportunities for amendments to the Metropolitan Transportation Improvement Program (As needed)
- Produce three Regional Snapshots in fiscal year 2018-19 to better communicate issues and opportunities for the region in the areas of transportation, jobs and housing.

Schedule for Completing Activities:

Please refer to schedule information provided in the Major Project Deliverables/Milestones section.

Funding History:

Public Involvement is spread throughout other project budgets. Please refer to the MTIP, Corridor Planning, Title VI MPO Management & Services budget summaries.

Transportation System Management and Operations - Regional Mobility Program

Staff contact: Caleb Winter, caleb.winter@oregonmetro.gov

Description

Regional Mobility is one of two program areas under the broad policy heading of Transportation System Management and Operations (TSMO) – the other is the Regional Travel Options program. Together these two programs advance TSMO strategies by coordinating the development, implementation and performance monitoring of regional demand and system management strategies that relieve congestion, optimize infrastructure investments, promote travel options and reduce greenhouse gas emissions. Both the Regional Mobility Program and Regional Travel Options programs are key components of Metro’s Congestion Management Process (CMP). Many CMP activities related to performance measurement and monitoring are covered as part of the Regional Mobility Program. The TSMO Program works in collaboration with ODOT Region 1 Planning for Operations (see separate entry in UPWP).

Objectives:

- Coordinate Regional Mobility strategies and investments with the Regional Transportation Plan (RTP), corridor refinement plans, and local Transportation System Plans (TSP) to ensure consideration and integration of TSMO strategies as directed by the Regional Transportation Functional Plan.
- Implement the region’s Congestion Management Process (CMP) by enhancing performance data and reporting capabilities and by continuing to advance demand and system management solutions that address congested travel.
- Coordinate allocation of regional flexible funds for TSMO project priorities, as identified by the Regional TSMO Strategy.
- Coordinate and collaborate with ODOT Region 1 Planning for Operations activities (see separate UPWP entry)
- Guide investments in ITS communications infrastructure based on the Communications Master Plan, regional resources and regional partnerships.
- Update the region’s ITS Architecture Plan for consistency with the National and State ITS Architecture Plans, and with the Regional TSMO Strategy update (see separate UPWP entry).
- Continue to strengthen the Transportation Policy Alternatives Committee’s (TPAC) institutional capacity regarding TSMO especially in the area of joint demand and system management policy and funding decisions (e.g., Mobility on Demand and Smart City innovations).
- Support regional understanding of, and opportunities for connected and automated vehicles.
- Serve as a regional liaison to advance research, education and training on transportation management and operation issues relevant to the region.
- Maintain ongoing communication with counterparts at Federal Highway Administration (FHWA) and Oregon Department of Transportation (ODOT) regarding the CMP implementation as it relates to TSMO.

Previous Work:

In FY 2017-18, the Regional Mobility Program:

- Administered TSMO projects sub-allocated in the 2012-15 MTIP and 2016-2018 MTIP.
- Participated in project coordination meetings.
- Continued TSMO related work from the Congestion Management Process (CMP).
- Shared and began trained regional partners on the regional ITS Architecture.
- Coordinated with agency leads on fiber optic and data communications based on the regional Communications Master Plan.
- Coordinated and participated in monthly TransPort meetings.
- Coordinated TSMO-related professional development and training opportunities.
- Held connected and automated vehicle presentations and discussions at TransPort to begin developing a regional vision in advance of a TSMO Strategy update.
- Provided input to transit signal priority planning region-wide, for Powell/Division and Southwest Corridor high capacity transit projects.
- Participated in the Traffic Incident Management (TIM) Coalition for the Portland area.
- Participated at federal level: hosted FHWA Operations workshop on the lessons learned from Integrated Corridor Management deployments around the country; participated in an MPO peer exchange on regional TSMO.

Methodology:

With the intent of supporting TSMO investments and activities in the Portland metropolitan region, the Regional Mobility program encompasses three activity areas that include regional policy development and support, MTIP grant management and system performance management.

Development and Support

The Regional Mobility program serves as the liaison for TSMO policy development and implementation. It facilitates the sharing of best practices with and among partner agencies. The program provides leadership on the update of the Regional Intelligent Transportation System (ITS) Architecture in order to comply with the FHWA rule that requires federally funded transportation projects to be in compliance with the National ITS Architecture. It will also guide implementation of the region's ITS communications network under the Communications Master Plan. The program will work with the Regional Travel Options program to coordinate an ad hoc regional transportation management policy and funding subcommittee of TPAC as needed. It will continue to seek and support opportunities for research, education, and training on TSMO.

MTIP Grant Management

The Regional Mobility Program manages the sub-allocation of MTIP funding dedicated to TSMO. The TSMO program coordinates projects that were prioritized for a sub-allocation of federal funds for 2016-2018 and 2018-2021, consistent with the Regional TSMO program plan and strategy. The program will continue to coordinate and manage the allocation of TSMO-designated regional flexible funds to partner agencies. It will provide support for applying systems engineering to regionally-funded ITS projects.

Congestion Management Process

The Regional Mobility program supports the federal mandates to maintain a CMP and promote TSMO, including intelligent transportation systems (ITS). The program will implement actions identified in the Arterial Performance Management Regional Concept of Traffic Operations (RCTO) to advance the region's performance measurement capabilities on arterial streets. CMP performance monitoring will continue (e.g., Regional Mobility Corridor Atlas) in order to support development of the RTP, local TSPs and MTIP programming. The program will continue to enhance PORTAL, a regional archived data user service managed by Portland State University. PORTAL will continue to expand the collection, archiving, and uses of multimodal performance data in a way that will enhance the region's ability to diagnose and address congestion and support multimodal operations.

Major project deliverables/milestones planned for this reporting period of the UPWP, 2018-2019:

- Manage projects funded with FY2016-2018 MTIP to advance priority projects as identified in the 2010-2020 Regional TSMO Plan (ONGOING)
- Conduct project selection process for FY 2018-2021 MTIP TSMO Program funds.
- Provide strategic and collaborative program management including coordination of activities for TransPort, ODOT Region 1 Planning for Operations (see separate UPWP entry), PORTAL Technical Advisory Committee, ITS Architecture, ITS Network Management Team, Traffic Incident Management (TIM) Coalition, Central Signal System Users Group, Cooperative Telecommunications Infrastructure Committee and other regional TSMO-related forums. (ONGOING)
- Support implementation of the Arterial Performance Measure Regional Concept of Operations (RCTO) to expand real-time, multimodal traffic surveillance and performance data collection capabilities including signal controller software enhancements. (ONGOING)
- Participate in the regional project led by City of Portland to upgrade or replace the Regional Central Signal System and form partnerships as well as next generation Transit Signal Systems. (ONGOING)
- Identify and pursue opportunities to implement the Emerging Technology Strategy, which includes policies to develop new regional data sources and management systems in preparation for automated and connected vehicles, through the TSMO program.
- Continue TSMO Strategy Update by exploring topics including equity, safety, resiliency, connected vehicles, automated vehicles, vehicle-to-X communications, transit signal priority, freight signal priority, mobility as a service/mobility on demand (e.g., public-private partnerships), performance measures, big data analytics and asset management (For more info, see separate UPWP entry on TSMO Strategy update).
- I-84 Multimodal Integrated Corridor Management (ICM) Deployment Plan (See separate UPWP entry)
- Support TSMO related elements of the Congestion Management Process (ONGOING)

Entities Responsible for TSMO Activity

Policymaking

- Metro Council
- Metro (Lead Agency)
- Joint Policy Advisory Committee on Transportation (JPACT)
- Transportation Policy Alternatives Committee (TPAC)

- TransPort (Subcommittee of TPAC)

Cooperation, Collaboration & Funding Recipients

- TransPort subcommittees (includes PORTAL Technical Advisory Committee, ITS Architecture Subcommittee, ITS Network Management Team, Traffic Incident Management Coalition.
- Transportation Research and Education Center (TREC)/ Portland State University Federal Highway Administration (FHWA) Federal Transit Administration (FTA), US DOT ITS Joint Program Office
- Oregon Department of Transportation (ODOT), TriMet, Port of Portland, Counties of Clackamas, Multnomah & Washington, Cities of Beaverton, Gresham, Hillsboro, Portland, Lake Oswego, Tigard, Wilsonville, SW Regional Transportation Council, C-Tran, Washington State Department of Transportation

Schedule for Completing Activities:

Please refer to schedule information provided in the *Major project deliverables/milestones* section.

Funding History:

Fiscal Year	Total Budget	FTE Comparison
2011-12	\$192,225	1.13
2012-13	\$60,000	0.76
2013-14	\$69,963	1.49
2014-15	\$281,805	1.55
2015-16	\$193,735	0.9
2016-17	\$114,687	0.55

FY 2017-18 Cost and Funding Sources:

Requirements:

Personal Services	\$	46,501
Interfund Transfers	\$	18,989
Materials and Services	\$	2,500

Resources:

TSMO STBG	\$	60,769
Metro	\$	7,220

TOTAL \$	67,990	TOTAL \$	67,990
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Full-Time Equivalent Staffing

Regular Full-Time FTE	0.318
TOTAL	0.318

FY 2018-19 Cost and Funding Sources:**Requirements:**

Personal Services	\$	59,254
Interfund Transfers	\$	25,162
Materials and Services	\$	2,500
TOTAL	\$	86,916

Resources:

TSMO – STBG	\$	69,010
STBG	\$	8,979
Metro	\$	8,926
TOTAL	\$	86,916

Full-Time Equivalent Staffing

Regular Full-Time FTE	0.418
TOTAL	0.418

Transportation System Management and Operations - Regional Travel Options (RTO)

Staff Contact: Dan Kaempff; daniel.kaempff@oregonmetro.gov

Description:

Regional Travel Options is one of two program areas under the broad policy heading of Transportation System Management and Operations (TSMO) – the other is the Regional Mobility program. Together these two programs advance TSMO strategies by coordinating the development, implementation and performance monitoring of regional demand and system management strategies that relieve congestion, optimize infrastructure investments, promote travel options, and reduce greenhouse gas emissions. Both the Regional Mobility Program and Regional Travel Options programs are key components of Metro's Congestion Management Process (CMP).

Objectives:

- Implement the 2018 RTO Strategy. (ONGOING)
- Support regional coordination and collaboration around travel options education and outreach. Convene working group of partners. Provide support for partner agency education and outreach activities. Lead development of regional education, outreach and awareness initiatives. Facilitate Portland-region implementation of ODOT transportation options education and outreach initiatives. (ONGOING)
- Develop and implement a funding allocation methodology that reflects and supports the goals and objectives of the 2018 RTO Strategy. Develop criteria that support the Regional Transportation Plan and other regional goals, focusing on achieving outcomes that improve equity, the environment, and the economy. Consider elderly, disabled, low income, minority and other underserved populations in the grant making process. Consider the impacts on public health in the grant making process. (ONGOING)
- Administer and monitor funding allocated or awarded to local governments and non-government organizations. Work with funding recipients to provide technical assistance in the areas of budget and fiscal management to ensure funds are spent in compliance with federal regulations.
- Continued implementation of an evaluation strategy that measures the outputs and outcomes of all projects and programs supported with RTO funds, to ensure alignment with federal and regional goals related to reducing vehicle miles traveled and improving air quality. (ONGOING)
- Continued implementation of the regional commuter program with a focus on new rail transit investments, multi-use trail investments and improved coordination of multi-agency efforts. (ONGOING)
- Continued administration of ride matching services to region, including participation in multi-state online ride matching system. (ONGOING)

Previous Work:

In FY 17-18 quarters 1 and 2, the Regional Travel Options Program:

- Managed 18 grant projects, totaling \$2.1 million awarded through the 2017-19 RTO grant solicitation process. Enhanced coordination between regional partners engaged in employer outreach activities. Provided technical assistance and materials to support partners work.

- Managed Drive Less Connect (DLC) for the Portland region. DLC is a multi-state ride matching system covering Idaho, Oregon and Washington
- Supported regional collaborative marketing initiatives to promote travel options and safety, including “Be Seen. Be Safe.”, “Transit Is,” “Bike More Challenge,” “Bike Month,” “Drive Less Challenge,” and others.
- Conducted the 2013-2016 RTO evaluation that will be broken into reports by key topics: Commuters, Neighborhoods, Traveler Information & Services, Health/Active Transportation and Administration. These reports provided findings to aid in the RTO Strategy update.

Methodology:

The RTO program implements regional policies to reduce drive-alone auto trips and personal vehicle miles of travel and to increase use of travel options. The program improves mobility and reduces pollution by carrying out the TDM components of the TSMO strategy outlined in the 2014 Regional Transportation Plan (RTP). The program maximizes investments in the transportation system and relieves traffic congestion by managing travel demand, particularly during peak commute hours. Specific RTO strategies encompass promoting transit, ridesharing, cycling, walking, and telecommuting.

Policies at the Federal, state and regional level emphasize system management as a cost-effective solution to expanding the transportation system. The RTO program supports system management strategies that reduce demand on the transportation system. RTO strategies relieve congestion and support movement of freight by reducing drive-alone auto trips.

RTO and partners will measure projects along a triple-bottom line framework with performance indicated in terms of economic, social and environmental benefits. RTO developed a multiple account evaluation framework to better capture the range of outcomes delivered by RTO grant partners and to align projects with RTP performance measures. In keeping with the RTP mode share targets, a primary RTO performance measure is shifting mode share to approximately a 50% non-drive-alone trips by 2035.

Partners responsible for RTO program planning and delivery include:

- Metro Council – Policy making
- Joint Policy Advisory Committee on Transportation (JPACT) – Policy making
- Transportation Policy Alternatives Committee (TPAC) – Policy making
- Transportation Research and Education Center (TREC) – Cooperate/Collaborate
- Oregon Transportation Commission (OTC) – Cooperate/Collaborate
- Federal Highway Administration (FHWA) – Cooperate/Collaborate
- Federal Transit Administration (FTA) – Cooperate/Collaborate
- Oregon Department of Transportation (ODOT) – Cooperate/Collaborate
- SW Regional Transportation Council – Cooperate/Collaborate
- Washington State Department of Transportation – Cooperate/Collaborate
- Beaverton School District – Grant Recipient
- City of Gresham – Grant Recipient
- City of Lake Oswego – Grant Recipient
- City of Milwaukie – Grant Recipient
- City of Portland – Grant Recipient
- City of Tigard – Grant Recipient
- City of Vancouver – Cooperate/Collaborate
- City of Wilsonville/Wilsonville SMART – Grant Recipient

- Clackamas Community College – Grant Recipient
- Clackamas County – Grant Recipient
- Community Cycling Center – Grant Recipient
- C-TRAN – Cooperate/Collaborate
- Explore Washington Park – Grant Recipient
- Go Lloyd – Cooperate/Collaborate
- Gresham Area Chamber of Commerce – Grant Recipient
- Hillsboro Parks and Recreation – Grant Recipient
- Multnomah County – Grant Recipient
- National Safe Routes to School Alliance – Grant Recipient
- Oregon Walks – Grant Recipient
- Portland Community College – Grant Recipient
- Portland Public Schools – Grant Recipient
- Ride Connection – Grant Recipient
- The Street Trust – Grant Recipient
- TriMet – Grant Recipient, Cooperate/Collaborate
- Washington County – Grant Recipient, Cooperate/Collaborate
- West Columbia Gorge Chamber of Commerce – Grant Recipient
- Verde – Cooperate/Collaborate
- Westside Transportation Alliance TMA – Grant Recipient

Major Project deliverables/milestones planned for this reporting period of the UPWP, FY 2018-19:

Develop and update tools to support coordination of RTO partners' education and outreach activities including a marketing plan, calendar and shared marketing materials. (ONGOING)

- Manage the Regional Travel Options sponsorship program, which supports community and regional travel options partners through events and limited duration community outreach initiatives that promote and educate the public about travel options. (ONGOING)
- Distribute the Bike There! map through area retail outlets, distribute free copies of the flatmap to employment sites to encourage and assist employees in finding their route to work. (ONGOING)
- Manage and support Drive Less Connect ride matching database. (ONGOING)
- Monitor and report progress on programs and projects carried out by Metro, TriMet, SMART, and RTO grant recipients, including evaluations and surveys. (ONGOING)
- Coordinate with Mobility on Demand (MOD) partners, real-time traveler information partners to advance Active Transportation Demand Management (ATDM) strategies and increase use of travel options.
- Coordinate with City of Vancouver and C-TRAN on bi-state commute programs. (ONGOING)
- Implement and manage FY 17-19 Regional Travel Options grants and past grants that are still active. (ONGOING)
- Based on policy direction from the 2018 RTO Strategy, update and modify RTO funding allocation process, criteria, methodology.
- Begin preparations for 19-21 RTO funding allocation process.

Schedule for Completing Activities:

Ongoing – Grant projects awarded through 2017-19 funding allocation continue

Fall/Winter 2018 – Solicitation of 2019-21 grant proposals; award of grants

Spring 2019 – Refinement of grant project scopes of work; development of grant agreements between Metro and grant recipients for projects scheduled to begin July 1, 2019

June 30, 2019 – 2017-19 grant projects due to be completed. Final reports are due in July 2019

Funding History:

Fiscal Year	Total Budget	FTE Comparison
2011-12	\$2,041,526	6.2
2012-13	\$1,791,267	6.46
2013-14	\$2,040,294	5.66
2014-15	\$2,286,261	5.35
2015-16	\$2,280,818	4.25
2016-17	\$2,255,371	3.75

FY 2017-18 Cost and Funding Sources:**Requirements:**

Personal Services	\$ 534,858
Interfund Transfers	\$ 219,759
Materials and Services	\$ 1,544,070

Resources:

FTA - STBG	\$ 1,969,215
ODOT-FHWA-STBG	\$ 225,000
Metro	\$ 104,472

TOTAL	\$ 2,298,686	TOTAL	\$ 2,298,686
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Full-Time Equivalent Staffing

Regular Full-Time FTE	4.282
TOTAL	4.282

FY 2018-19 Cost and Funding Sources:**Requirements:**

Personal Services	\$	600,777
Interfund Transfers	\$	257,530
Materials and Services	\$	2,247,394

TOTAL \$ 3,105,701

Resources:

FTA - STBG	\$	2,802,835
ODOT – FHWA - STBG	\$	172,219
Metro	\$	130,646

TOTAL \$ 3,105,701

Full-Time Equivalent Staffing

Regular Full-Time FTE	4.932
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TOTAL	4.932
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Regional Freight Program

Contact: Tim Collins at tim.collins@oregonmetro.gov

Description:

The safe and efficient movement of freight is critical to the region's continued economic health. The Regional Freight Program manages updates to, and implementation of, multimodal freight elements in the Regional Transportation Plan (RTP) and provides guidance to affected municipalities in the accommodation of freight movement on the regional transportation system. The program supports coordination with local, regional, state, and federal plans to ensure consistency in approach to freight-related needs and issues across the region. It ensures that prioritized freight requests are competitively considered within federal, state, and regional funding programs. Ongoing freight data collection, analysis, education, and stakeholder coordination are also key elements of Metro's freight planning program.

Metro's freight planning program also coordinates with the updates for the Oregon Freight Plan. Metro's coordination activities include participation in the Oregon Freight Advisory Committee (OFAC), and Portland Freight Committee (PFC). To facilitate USDOT requirements under the FAST Act, Metro helped provide information on the locations of freight intermodal connectors in the region, and the urban freight roadways and highways to add to the National Multimodal Freight Network.

Objectives:

Policy

- Engage with the Oregon Transportation Plan, Regional Transportation Plan (RTP), corridor refinement plans, and local Transportation System Plans (TSP) to ensure consideration and integration of freight policies and strategies as directed by the Regional Transportation Functional Plan.
- Work with state, regional and local agencies and private interests to implement the Regional Freight Strategy, including the action items identified in Chapter 9, as well as advancement of key multimodal freight investment priorities, securing appropriate private matching funds, and ensuring regional investments are competitively considered under state freight funding programs.
- Update regional freight vision and policies for the 2018 Regional Transportation Plan.
- Track industrial land use planning efforts to ensure that current and future freight movement needs are addressed.
- Continue to work with Oregon Freight Advisory Committee to identify statewide freight project needs and seek support for funding of priorities.
- Participate in the Portland Freight Committee and the implementation of the Portland Freight Master Plan, meeting FAST Act provisions for coordination of freight movement.
- Maintain a Regional Freight Program outreach component including web page, presentations, and informational materials.

Projects

- Support and collaborate on enhancements to freight analysis tools including the update of the Commodity Flow Forecast, Metro's truck module of the travel forecast model, Metro's Behavior Based Freight Model, and the Portland Oregon Regional Transportation Archive Listing (PORTAL).
- Collaborate with the Port of Portland and other stakeholders, to support the region's export initiative and leverage it into a broader economic development initiative that maximizes returns in the region. Consider export strategies as a key driver for investments affecting the regional freight network, seek available funding and coordinate relevant initiatives or analysis.
- Track regional projects with significant implications for freight movement.

Previous Work:

In FY 2017-18, major freight program tasks completed included:

- Continued to participate in monthly Portland Freight Committee and quarterly State Oregon Freight Advisory Committee.
- Participated in the Oregon Freight Intermodal Connector System (OFICS) Study, Technical Advisory Committee.
- Under the FAST Act, provided recommendations to USDOT, and developed with ODOT an expanded Metro region-wide network for the Interim National Multimodal Freight Network.
- Provided advice and modeling expertise to the City of Portland and their consultant for the Regional Over-Dimensional Truck Route Study.
- Participated in and provided over-site to the Project Management Team (PMT), for completion of the Regional Over-Dimensional Truck Route Study in February of 2017.
- Participated in the proposals of the Regional Flexible Fund Allocations (RFFA) for current and future regional freight programs and studies.

Methodology:

The regional freight program is part of Metro's MPO function, and the Regional Freight Plan was adopted in June 2010 as part of the Regional Transportation Plan. The focus of the work program for FY 2018-19 will continue to be on coordination with freight stakeholders, local jurisdictions and partners; and enhancing data collection and analysis tools. Specific major activities will include finalizing the Regional Freight Strategy as part of the 2018 Regional Transportation Plan. With the input of the Regional Freight Work Group, and policy guidance from TPAC and JPACT, the plan will be updated as the Regional Freight Strategy. We will also continue to seek additional funding and partnership opportunities which will allow us to further implement the regional freight strategy and stimulate jobs and economic activity.

Major Project deliverables/milestones planned for this reporting period of the UPWP, FY 2018-19:

- Update Freight Element of 2018 RTP (December 2018)
- Finalize the Regional Freight Strategy (October 2018) with the following work products:
 1. Updated economic figures and commodity flow data
 2. New freight measures that inform near- and long-term investment priorities
 3. Updated regional Freight Network map
 4. New sections on regional freight funding and the federal FAST Act and FASTLANE grants
 5. New sections on the new freight model and technology in freight transportation
- Develop and model new RTP system performance measures and monitoring measures for freight (2018 - 2019).
- Collaborate with Port of Portland and other business entities on expanded export and related industrial economic development activities. (ON-GOING)
- Continue to participate in monthly Portland Freight Committee and other local projects (ON-GOING)
- Participate in quarterly State Oregon Freight Advisory Committee. (ON-GOING).

Entity/ties Responsible for Activity:

- Metro Council (Lead Agency)
- Joint Policy Advisory Committee on Transportation (JPACT)
- Transportation Policy Alternatives Committee (TPAC)
- Regional Freight Work Group (input and coordination of the 2018 Regional Transportation Plan and Regional Freight Strategy)
- Cities and counties within the region including Clark County, Washington
- Federal Highway Administration (FHWA)
- Oregon Department of Transportation (ODOT)
- Washington State Department of Transportation (WSDOT) (for certain coordination)
- Ports of Portland and Vancouver
- Businesses, including freight shippers and carriers, distribution companies, manufacturers, retailers and commercial firms
- Oregon Trucking Association and other business associations including the Westside Economic Alliance, East Metro Economic Alliance, the Columbia Corridor Association, and the Portland Business Alliance
- Metro area residents and neighborhood associations

Schedule for Completing Activities:

Please refer to schedule information provided in the *Major Project deliverables/milestones* section.

Funding History:

Fiscal Year	Total Budget	FTE Comparison
2011-12	\$146,142	0.795
2012-13	229,341	1.32
2013-14	\$91,385	0.51
2014-15	\$192,713	0.95
2015-16	\$108,586	0.53
2016-17	\$123,532	0.55

FY 2017-18 Cost and Funding Sources:**Requirements:**

Personal Services	\$	69,015
Interfund Transfers	\$	28,183
TOTAL	\$	97,198

Resources:

STBG	\$	87,216
Metro	\$	9,982
TOTAL	\$	97,198

Full-Time Equivalent Staffing

Regular Full-Time FTE	0.475
TOTAL	0.475

FY 2018-19 Cost and Funding Sources:**Requirements:**

Personal Services	\$	38,520
Interfund Transfers	\$	16,358
TOTAL	\$	54,878

Resources:

STBG	\$	49,242
Metro	\$	5,636
TOTAL	\$	54,878

Full-Time Equivalent Staffing

Regular Full-Time FTE	0.255
TOTAL	0.255

Data Management, Data Visualization, and Performance Measurement

Staff Contact: Karen Scott-Lowthian, karen.scott-lowthian@oregonmetro.gov

Description:

Metro's Research Center (RC) department includes the Data Resource Center (DRC) which provides Metro and the region with spatial and other data services including: data acquisition, aggregation, and standardization; data storage systems, software applications, and system analysis; and analytic products that visualize data to support decision-making, performance measurement, and other purposes. DRC performs the following primary activities in close cooperation with staff in Metro's Planning & Development (P&D) department:

- Data analysis and visualization. DRC computes transportation plan evaluation measures, performs land development trend analyses, and applies many other analytics that turn data into useful information.
- Data system and data-driven application development. DRC designs, implements, and maintains data systems and software applications that let end users acquire, store, analyze, and retrieve data for Metro's federal and other programs.
- Data development: DRC collates maintains a collection of more than 150 spatial and related datasets which form the foundation for providing services to the Research Center's partners. The data repository, known as the Regional Land Information System (RLIS), supports land use and transportation planning and almost every other Metro program.
- Performance Measurement: DRC uses its own and other data sources to produce visualizations for monitoring the performance of the regional transportation system, monitoring the region's land use, measuring transportation plan outcomes, assessing growth management planning outcomes, and measuring other Metro programs' progress toward regional goals. Key elements of performance measurement for the UPWP include:
 - Transportation System Monitoring: The DRC collects, manages, and analyzes a wide array of data regarding transportation performance. This work informs transport and land use planning, MTIP activity, and Metro policy development. Transport monitoring in turn has several dimensions, including but not limited to:
 - Roadway performance
 - Transit performance
 - Bicycle (and, eventually, pedestrian) system performance
 - Safety/Crashes
 - Performance of and data streams from emerging technologies including CV/AV, transport network companies, etc.
 - Performance measures required under MAP-21
 - Land Development Monitoring System (LDMS): similarly to transportation monitoring, DRC data and analytics inform Metro's growth management and housing programs.
- *Ensuring compliance with federal requirements:* DRC staff work together with P&D to craft

data and information products that comply with federal and state regulations.

- *Advanced analytic research:* DRC carries out, as part of overall RC efforts, innovative research to enhance data acquisition, data processing, and analytic methods in ways that improve Metro's ability to conduct its growth planning, transport planning, and other functions.

Objectives:

The primary DRC objective is to ***provide a data-driven and valid analytic foundation for decision support, planning support, and program management support*** to Metro and the region. This includes more-detailed objectives that augment and support P&D objectives:

- *Provide performance measurement data and easy access to it* via products and systems that visualize data as useful information supporting land use planning, transportation planning & programming, program management, and other Metro programs and policy goals.
- *Provide foundation data* upon which analytics and other processes can depend for performance measurement, planning, and operational support.
- *Provide land use and transportation data to support Metro's transport and land use forecasting models* (see separate sections describing land use and transport forecasting).
- *Provide decision-support, analytic, and operational-support software applications* by procurement or in-house development.
- *Innovate* to enhance Metro's ability to use data for planning, performance measurement, and decision-making.
- *Coordinate with local jurisdictions, state agencies, private entities, and other partners to ensure efficient data development and data management.*

Previous Work:

- Provided custom mapping and analysis to Metro Planning and Development Department
- Provided custom mapping and analysis to Metro Property and Environmental Services
- Provided custom mapping and analysis to Metro Parks and Nature Department
- Maintained RLIS datasets, providing quarterly updates to subscribers and partners
- Managed contract to acquire regional orthophotography for partners
- Developed and analyzed regional demographic data
- Conducted Limited English Proficiency and Environmental Justice analysis to comply with federal regulations and executive orders.
- Mapped regional employment sites
- Mapped regional vacant lands
- Updated the regional buildable lands analysis in support of the Urban Growth Management program.
- Acquired and combined rental market data from various sources to support the Land Development Monitoring Program and support affordable housing research
- Developed data and methodology to support analysis of redevelopment and infill potential. Prepared datasets of observed information to assist in the validation of Metro's land use forecast model (i.e., MetroScope)
- Updated regional bicycle network data
- Updated trail network and trail usage data
- Provided mapping and analysis to visualize crash incident data
- Updated the database and server infrastructure to more efficiently manage and deliver data
- Established a web site that summarizes Daily VMT and Daily VMT per capita, transit, and

population data for the Portland Federal-Aid Urban Area as well as the Metropolitan Statistical Area

- Compiled TriMet patronage and new fare structure information
- Collected parking cost information for key areas within the Portland Central Business District (CBD) and the Lloyd Area
- Researched gasoline prices per gallon for the Portland Area, Oregon, the West Coast, and the U.S., and prices per barrel of oil nationally
- Reviewed and commented on key documents that pertain to comparisons of national system performance (e.g., Texas Transportation Institute – Urban Mobility Report, FHWA – Federal Highway Statistics, FHWA – HPMS Summary Report – National Transit Database
- Provided information to those seeking system performance data (e.g., traffic counts, Daily VMT per capita, transit ridership comparisons of top 50 reporting agencies in U.S. – including Portland)
- Assembled transportation system performance data for inclusion into the next Metro Performance Measures document
- Consolidated and standardized historic traffic count data in centralized database for improved reporting, visualization, and distribution
- Began collecting and compiling traffic count data collection contract with input from local jurisdictions, working to see that cutlines and count locations were not duplicative of other agencies' traffic count collection efforts
- Provided RLIS and ad hoc data to members of the public and private entities through DRC public information support
- Deployed the first part of a web-based system to assist volunteers to collect detailed counts of bikes and pedestrians
- Began exploring the development of common, multi-jurisdictional data repositories to house new data

Methodology:

RC and DRC apply the following methods to achieve the *Data Management, Data Visualization, and Performance Measurement* work element objectives:

- Coordinate and cooperate closely with internal Metro and external partners, especially ODOT & data researchers at PSU, to ensure optimal data acquisition and utilization and to craft analytics that will serve Metro's growth planning, MTIP, and RTP activities
- Maintain robust data system infrastructure, application software "stack," and staff system analysis/coding capability within Metro
- Maintain state-of-the art software and staff capacity for data analysis and visualization
- Develop and maintain systems using best enterprise practices
- Develop analytic and visualization techniques that are valid, robust, and repeatable
- Integrate data management, visualization, and analysis with the forecasting elements of the UPWP (described elsewhere)
- Monitor developments of and suggest directions for data- and analytic-related policy at the regional, state, and national level
- Stay informed of national and local advanced research, and make contributions to it that could serve others

- Work with other regional jurisdictions and partners to identify common needs and develop common cost-saving solutions
- Design and deploy a web- and mobile-accessible information system providing access to a comprehensive, dynamic view of Metro's transport, land use, and other performance measures.

Major project deliverables/milestones planned for this reporting period of the UPWP, 2018-2019:

- Data management & system development
- Supplying MAP-21 performance measures in coordination with Metro Planning & Development department and ODOT
- Develop a comprehensive "MPO data plan" as a part of RC's overall RLIS data management plan that guides Metro's acquisition, management, and use of data for growth planning, RTP, MTIP, and other federally-required planning functions. The plan will articulate roles and responsibilities for institutions, individuals, and the variety of data systems necessary for success.
- Create a workplan to procure or develop a project & financial tracking database system for the MTIP and RTP programs, preferably spatially-enabled and scalable to include regional partners. Resources permitting, begin implementation of the new database.
- Implement and maintain a single regional site for all regional bike and pedestrian counts, as developed with regional agency and academic partners.
- Support the needs of Metro Planning and Development Department, including analytic and cartographic products for the RTP, MTP, RTO, and other efforts described elsewhere in this document (ONGOING)
- Data acquisition: Update the RLIS data repository regularly with elements including but not limited to: (ONGOING)
- Updated regional demographic and socio-economic data (e.g., income, race, ethnicity, age, employment, education)
- Transportation facility location and characteristics for all modes, including street centerlines and attributes, transit, bicycle, and pedestrian infrastructure
- Land Development Monitoring System (LDMS), including taxlot, housing and employment space pricing, building permits, etc.
- Jurisdictional boundaries and annexations
- Coordinate with ODOT and regional partners to improve street centerline data and to ensure that streets data are current, consistent, standardized, and shared with ODOT and other state agencies
- Collect and compile regional system monitoring data (VMT, transit patronage, auto driving and operating costs, parking costs, gasoline costs per gallon, and oil per barrel) (ONGOING)
- Update regional aerial orthophoto and related (e.g. LiDAR) products for Metro and its partners (ONGOING)
- Storage, maintenance, and upkeep of a single site for all regional traffic counts, as developed with regional partners
- Coordination and cooperation
- Conduct standing coordination between RC and P&D on transportation technology topics and policies, and together bring such topics to Metro Council and committees
- Proactively work with academic partners, especially PSU's PORTAL and National Bike-Pedestrian programs, to enhance their ability to meet Metro's MPO and other needs
- Coordinate with local jurisdictional agencies to help provide updated regional demographic

data to them to allow for easier demographic analysis around current and planned transportation projects (ONGOING)

- Update strategic plan for data management and sharing to sustain centralized, consistent and cost- effective storage and maintenance of regional data. (ONGOING) should this be ongoing?
- New set of regional auto and vehicle classification count data as part of quarterly RLIS releases (ONGOING)
- Coordinate with other jurisdictions to help implement a federal standard classification for streets which will support ODOT's classifications in TransData/TransGIS. (ONGOING)
- (ONGOING)
- Coordinate regional emergency response entities to maintain a single street centerline data set that can be used by all (ONGOING)
- Collaborate and coordinate with ODOT to support the use of TransData datasets and to ensure that data development efforts are not duplicative. (ONGOING)
- Coordinate with the Active Transportation Program and regional partners to review existing bicycle and pedestrian count protocols and equipment. Develop a comprehensive program to collect and report these data to support multi-modal transportation modeling (ONGOING)
- Expand on web mapping portal and address services for public usage
- Analytic products
- Conduct regional Factor 1 limited English proficiency analysis for Metro's Title VI reporting
- Respond to transportation monitoring data requests (e.g., traffic counts, daily Vehicle Miles of Travel (VMT) per capita) (ONGOING)
- Continue providing ad hoc data, analysis, and visualization services to members of the public and private entities through DRC public information support (ONGOING)
- Creative analytic solutions to ad hoc transportation and land use planning data visualization and performance measurement needs from the Planning & Development and other Metro Departments through innovation activities (ONGOING)
- Provide data, analysis and technical expertise to the Southwest Corridor Equitable Development project
- Provide data and technical expertise to TriMet in the development of a multi-modal trip planning tool
- Provide data, analysis and technical support to the 2018 update of the Regional Transportation Plan
- Support the MTIP effort
- Title VI support:
 - Analyze demographics of citizens with disabilities
 - Trend analysis on status of communities of color and low income communities both for Metro and for local agencies through technical assistance
- Performance measurement
 - Scope and document the requirements and resource needs for a new (dynamic, web-delivered) version of the Mobility Corridors Atlas, Metro's implementation of the Congestion Management Process (CMP) measurement requirements.
 - Continue to support the development and implementation of the regional Economic Value Atlas within the context of the unified Metro performance

- measurement data system
 - Deploy first phase of a centralized, comprehensive web-accessible application providing access to performance measure information. First phase will be comprised of infrastructure build out, data and performance measure identification, and workflows needed for required reporting, and (resources permitting) prototype measures.
- Advanced analytic research
 - In close coordination with P&D, local jurisdictions, ODOT, and academic partners develop and being implementation of a technology strategy for CV/AV/TNCs and other emerging transport technologies to complement the P&D policy work on those topics (as part of the previously-mentioned “MPO data plan”
 - Scope a data and analytic method long-term strategy to ensure that RC data and analytics will be responsive to emerging planning topics for future RTP, MTIP, and RTO cycles

Entities Responsible for Activity:

- Metro planners and analysts
- Local governments
- Businesses
- Citizens

Schedule for Completing Activities:

Please refer to schedule information provided in the *Major Project Deliverables/Milestones* section.

Funding History:

Fiscal Year	Total Budget	FTE Comparison
2011-12	\$1,600,932	9.74
2012-13	\$1,530,797	8.91
2014-15	\$1,821,176	9.48
2015-16	\$1,753,816	6.111
2016-17	\$1,615,517	6.13

FY 2017-18 Cost and Funding Sources:**Requirements:**

Personal Services	\$	723,570
Interfund Transfers	\$	514,416
Materials and Services	\$	143,600

TOTAL \$ 1,381,586

Resources:

PL	\$	158,370
ODOT Support	\$	112,784
TriMet Support	\$	122,638
Metro	\$	782,229
Other	\$	205,566

TOTAL \$ 1,381,586

Full-Time Equivalent Staffing

Regular Full-Time FTE	5.664
TOTAL	5.664

FY 2018-19 Cost and Funding Sources:**Requirements:**

Personal Services	\$	831,242
Interfund Transfers	\$	725,145
Materials and Services	\$	42,000

TOTAL \$ 1,598,387

Resources:

PL	\$	211,448
ODOT Support	\$	183,490
TriMet Support	\$	236,582
Metro	\$	911,868
Other Anticipated Funds	\$	55,000

TOTAL \$ 1,598,387

Full-Time Equivalent Staffing

Regular Full-Time FTE	6.259
TOTAL	6.259

Economic, Demographic and Land Use Data and Forecasting Maintenance

Staff Contact: Jeff Frkonja, jeff.frkonja@oregonmetro.gov

Description:

The land use analysis team (LUAT), formerly the socio- economic research center (LUAT), is a unit within Metro’s Research Center (RC). LUAT provides historical and forecast estimates of economic activity, population, and land use distribution to Metro’s transportation, land use, and solid waste management planners. Historic estimates offer benchmark information to help calibrate the travel demand and land use forecast models and provide performance metrics to help planners understand current conditions. LUAT provides forecasts of future economic, population, and land use conditions in various geographies ranging from regional (MSA) to transportation analysis zone (TAZ) level. Forecast periods range from 20 to 50 years into the future. Metro planners use the projections to manage solid waste policy, study transportation corridor needs, formulate regional transportation plans, analyze the economic impacts of potential climate change scenarios, to develop land use planning alternatives. The latter include performance-based growth management and urban / rural reserves studies. At times, local jurisdictions use the forecast products for their own comprehensive plan and system plan updates.

Objectives:

The primary objective of the LUAT unit is to ***provide robust employment, population, and land use projections to regional policy makers***. State regulations and federal guidance inform these activities, which use the best available tools to carry out forecasting efforts. LUAT sees that forecasts are peer reviewed and coordinated with local jurisdictions per state law.

To provide this information LUAT maintains sets of econometric models and supporting tools that produce regional growth projections for economic and demographic data series. RC maintains model inputs and software on an ongoing basis to ensure that the forecast products remain relevant and valid.

RC also makes major updates to land use forecasting tools on a periodic basis and applies tools to planning projects. See Section II chapter entitled “Economic, Demographic and Land Use Data and Forecasting Development Program” for a description of periodic work.

Previous Work:

Survey, Data Acquisition, and Research

- **Census Data**—Metro RC created for internal use a repository of key Census data and advised its local partners on Census activities such as the local update of community addresses (LUCA) process.

Model Maintenance

- **Regional macro-economic model** —RC staff completed modernization (in 2017) of the regional model to a new forecasting software platform supported by the vendor for U.S. macroeconomic forecast. Also during the project, tasks included re-estimating the model

equations with the most current regional population and employment estimates. Prepared additional forecast operation documents to be used with the new model developments. Validated the model and demonstrated good consistency between forecasts and history after revisions and re-benchmarking have been taken into account. Metro convened an independent expert panel of economists and demographers from the Portland region to review and confirm the model and forecast. Outcomes from the expert review panel are to be published as support documentation for the UGR analysis.

- **MetroScope viewer update**— In conjunction with validation and sensitivity, staff has produced and will continue to update and modernize the templates for displaying and explaining model results. Diagnostic and land use statistics are being standardized into common formats so that future validation and sensitivity exercises can be compared temporally and also provide feedback concerning the model’s performance for re-calibration as needed.
- **Land Development Monitoring Program** —in order to properly validate the recent updates to the land use model, staff prepared new data to independently evaluate the land use model’s forecasting performance. Independent and verifiable rental information, land consumption, infill, and redevelopment estimates are needed and being prepared by the DRC. This data is based on observed current information. Plans are underway to maintain the longitudinal analysis to maintain the land development monitoring program.

Methodology:

Survey, Data Acquisition, and Research

- **Market Research**—use consumer surveys to investigate the difference in actual market choices vs. stated preferences (similar to the use of revealed and stated preferences in travel demand forecasting), and establishment surveys to investigate how suppliers make decisions.
- **Performance Measures**—use observed data and market research to produce analytic findings that measure land market performance.

Model and Analytic Tool Improvements

- **Innovation**—Respond in creative ways to emerging requests for analytic improvements.

Model Maintenance

- **Validation**—Conduct appropriate validation exercises for forecast models.
- **Upkeep**—Maintain model software in sustainable software frameworks.
- **Update**—Review model, model structures, equations, and parameters in order to sustain “state of the practice” forecasting capabilities

Major project deliverables/milestones planned for this reporting period of the UPWP, 2018-2019:

Survey, Data Acquisition, and Research (Model Improvements also listed here for clarity)

- Enhancing Metro’s use of Census and other federal data, defining and implementing optimal coordination activities between Metro and local agencies regarding the 2020 Census. [Ongoing]
- Continue acquiring new data for, publishing information products from, and enhancing the Land Development Monitoring System especially for residential rental price; supplier redevelopment location, type, and frequency; and commercial development. [Data plan

by June 2018]

- Develop a peer reviewed housing and transportation cost calculator for the current year and future year based on outputs derived from the MetroScope land use model (i.e., housing cost estimates) and Metro’s own travel demand model (i.e., travel costs based on auto ownership, value of time and other travel factors). [Prototype by June 2018]

Performance Measurement

- Ensure that LDMS data informs the build-out of Metro’s next-generation performance measurement information access system (see also the “Data and Performance Measurement” section of this UPWP). [June 2018]

Model Maintenance

- **Regional macro model** – Define and begin implementation of a long-term plan for the regional macro model’s evolution. [Plan by November 2018]
- **MetroScope model re-validation exercise** – Devise and begin implementation of a long-term land use allocation model and data improvement program. [Plan by November 2018]
- Creative analytic solutions to ad hoc transportation and land use planning data visualization and performance measurement needs from the Planning & Development and other Metro Departments through innovation activities [ONGOING]

Entities Responsible for Activity:

- Metro – Lead Agency
- Oregon Office of Economic Analysis and Portland State Population Research Center
– Population (and economic) coordination per State regulations
- Local Governments – coordination per State regulations
- Stakeholders (academics and non-governments) – collaboration and consensus building

Schedule for Completing Activities:

Please refer to schedule information provided in the *Major project deliverables/milestones* sections.

Funding History:

Please note that due to modifications to the organizational chart and funding structure for the Research Center, the budget for Economic and Land Use Forecasting has increased and been split across two programs: Maintenance vs. Development & Application. This increase reflects primarily a change in funding source for existing staff rather than a net increase of staff or staff time.

Fiscal Year	Total Budget	FTE Comparison
2011-12	\$517,340	3.415
2012-13	\$373,916	2.45
2013-14	\$425,151	2.6

I. GENERAL MPO TRANSPORTATION PLANNING

2014-15	\$576,019	2.4
2015-16	\$600,099	2.528
2016-17	\$429,699	1.553

FY 2017-18 Cost and Funding Sources:

Requirements:			Resources:		
Personal Services	\$	197,163	PL	\$	84,295
Interfund Transfers	\$	140,172	STBG	\$	274,371
Materials and Services	\$	113,000	TriMet Support	\$	50,445
			Metro	\$	41,223
TOTAL			TOTAL		
	\$	450,335		\$	450,335

Full-Time Equivalent Staffing

Regular Full-Time FTE	1.483
TOTAL	1.483

FY 2018-19 Cost and Funding Sources:

Requirements:			Resources:		
Personal Services	\$	129,813	PL	\$	162,105
Interfund Transfers	\$	113,244	STBG	\$	7,286
Materials and Services	\$	41,300	Metro	\$	114,966
TOTAL			TOTAL		
	\$	284,357		\$	284,357

Full-Time Equivalent Staffing

Regular Full-Time FTE	0.8570
TOTAL	0.8570

Travel Forecast Maintenance Program

Staff Contact: Chris Johnson, chris.johnson@oregonmetro.gov

Description:

The Travel Forecast Maintenance Program includes work elements necessary to keep the travel demand model and various ancillary tools responsive to issues that emerge during the regional transportation planning process. The major work activities and projects within this program area include model maintenance innovation, and both statewide and national professional involvement.

The program area is critical because the travel demand model provides the analytical foundation for transportation policy and investment decisions

Objectives:

The Federal Highway Administration (FHWA), Federal Transit Administration (FTA), and Environmental Protection Agency (EPA) require that project modeling be carried out using methods, techniques and tools that meet certain guidelines. Failure to meet the guidelines may result in analytical conclusions that do not meet Federal approval.

Thus, the primary objective for this program is to ***ensure the validity and utility of the modeling methods, techniques and tools***. This is achieved through the work elements listed under the Model Maintenance, Innovation, and Statewide and National Professional Involvement categories.

Previous Work (conducted under single Model Development program area):

Travel Behavior Surveys

- The last comprehensive travel behavior survey for this region was conducted in 2011. The data serves as a basis to understand the degree to which various stimuli (demographics, urban form, cost, travel time, lifestyle choices, etc.) affect traveler behavior and choices.

New Models

- Activity Based Model: A new dynamic activity based model has been developed for this region. Results from the 2011 travel behavior survey were used in the model estimation.
- Trip Based Model (current model): The trip-based models were re-estimated to better reflect behavior patterns and choice characteristics derived from the household travel behavior survey data. In addition, the model was updated to a 2015 base year.
- Freight Model: A SHRP2 C-20 IAP grant was awarded to Metro. A consultant team was contracted to assist with the project. A prototype model framework was implemented using national data. Additional data was collected from local data from establishments, logistic firms, and other sources. These data were used to refine the prototype model to ensure that it more closely reflects the conditions in Portland. To meet the match requirement, Metro performed various tasks

- throughout the project (e.g., national zonal definition and network coding).
- Bike Routing Algorithm: The routing algorithm is being reviewed and re-evaluated to potentially include a variety of simplifying features to ease the application of the tool by external partners such as the City of Portland.
- Multi-Criterion Evaluation (MCE) Toolkit: The MCE Toolkit consists of three tools: a benefits calculator to determine monetized benefits of transportation projects based on outputs from the regional travel demand model, a project costing tool, and a visualizer that calculates B/C ratios, and summarizes and visualizes results. Phase I of the MCE project was completed in FY2017.
- Housing+Transportation Cost Index: Modeling program staff collaborated with Land Use team staff to prototype a H+T cost “viewer” for both current and forecast states of the regional land markets and transport system.

Model Maintenance

- Modeling Network Attributes: Metro modeling staff reviewed and updated the modeling network assumptions (e.g., uncongested speeds, vehicle throughput capacities, transit line itineraries). These attributes were incorporated into a master network database system.
- Travel Demand Model Input Data: Model input data was reviewed and updated. Variables such as intersection densities, household and employment accessibility, and parking cost assumptions were adjusted to reflect 2015 conditions.
- Travel Demand Model Computer Code: Model application code was refined to address specific needs (e.g., model application interface, code changes required by the model re-estimation).

Statewide and National Professional Engagement

- Oregon Modeling Steering Committee: Staff participated on the OMSC Executive Committee and several affiliated subcommittees.
- Transportation Research Board Committees: Staff served on the TRB Transportation Planning Applications Committee. This committee is instrumental in providing a forum for advancing model application guidelines.

Methodology:

The following methods will be applied to achieve the objectives of the Model Development Program:

Innovation

- Ad hoc research and development: “Innovation” efforts respond during the year to emerging issues and needs (e.g. the Housing+Transportation cost index tool described in the *Economic, Demographic and Land Use Forecasting* section of this document is a multi-program innovation effort).
- Strategic visioning for long-range model enhancements: Metro RC continues to scope research and development of new tools and methods for analyzing and forecasting travel-related information.

Model Maintenance

- Modeling Network Attributes: Metro will continue to collaborate with the regional modeling partners to ensure the validity of the network assumptions found in the network. Additional staff resources will also be devoted to refining the zone system required to support the activity-based model platform
- Travel Demand Model Input Data: The model input data will be modified as warranted. Such things as intersection densities, household and employment accessibility, and parking cost assumptions will be refined. The activity-based model requires more extensive input data than the trip-based model and, as such, this effort will require additional staff resources.
- Travel Demand Model Computer Code: Model application code will be modified, as warranted.
- Software Expertise: As new versions of the network modeling software are released, staff will take steps to maintain and expand their expertise.

Statewide and National Professional Engagement

- Oregon Modeling Steering Committee: Staff will continue to participate on the OMSC (Metro now chairs the OMSC) and affiliated subcommittees.
- Transportation Research Board Committees: Staff will continue to serve on TRB committees that influence national planning guidelines.

Major project deliverables/milestones planned for this reporting period of the UPWP, 2018-2019:

Model Maintenance

- Modeling Network Attributes: Modified networks that reflect current assumption sets. (As warranted). Final zone system for activity-based model.
- Travel Demand Model Input Data: Modify model input data that reflect current assumption sets. (As warranted). Final input data set for activity-based model.
- Travel Demand Model Computer Code: Modify model application code. (As warranted)
- Coordinate with the performance measurement and data acquisition programs described in the Data Management, Data Visualization, and Performance Measurement section of this document to ensure that they both provide information necessary for the travel forecasting efforts and make good use of information from the travel forecast models.

Statewide and National Professional Development

- Oregon Modeling Steering Committee: Staff participation on OMSC. (Ongoing).
- Transportation Research Board Committees: Staff participation on TRB. (Ongoing).

Innovation

- Conduct research and development on emerging issues as needs and resources indicate

Entities Responsible for Activity:

Model Maintenance

- Metro – Product Owner/Lead Agency

Statewide and National Professional Development

- Metro in collaboration with other professionals

Schedule for Completing Activities:

Please refer to schedule information provided in the *Major Project Deliverables/Planned Milestones* section.

Funding History:

The travel demand model must be kept current and robust to remain a viable tool for analyzing future travel condition. The confidence level of the model must be such that it can ensure the provision of sound information for policy and investment decisions. Thus, the Travel Forecast Maintenance program is funded each year to meet that need. Key areas within the program include the maintenance of the model input data (Model Maintenance), conducting research on state of the art methods (Innovation), and the staff participation on local and national research and model implementation committees (Statewide and Professional Involvement).

Fiscal Year	Total Budget	FTE Comparison
2011-12	\$843,236	2.9
2012-13	\$860,307	4.837
2013-14	\$693,559	4.11
2014-15	\$875,764	3.56
2015-16	\$934,920	3.723
2016-17	\$1,136,273	4.082

FY 2017-18 Cost and Funding Sources:**Requirements:**

Personal Services	\$	780,435
Interfund Transfers	\$	554,844
Materials and Services	\$	34,016

Resources:

PL	\$	845,527
STBG	\$	141,765
ODOT Support	\$	88,891
TriMet Support	\$	63,463
Metro	\$	229,648

TOTAL \$	\$1,369,295	TOTAL \$	1,369,295
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I. GENERAL MPO TRANSPORTATION PLANNING

Full-Time Equivalent Staffing

Regular Full-Time FTE	5.744
TOTAL	5.744

FY 2018-19 Cost and Funding Sources:

Requirements:

Personal Services	\$	529,904
Interfund Transfers	\$	462,269
Materials and Services	\$	35,585

Resources:

PL	\$	659,383
ODOT Support	\$	19,196
TriMet Support	\$	98,527
Metro	\$	250,652

TOTAL \$	1,027,758	TOTAL \$	1,027,758
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Full-Time Equivalent Staffing

Regular Full-Time FTE	3.787
TOTAL	3.787

Technical Assistance Program

Staff Contact: Cindy Pederson, cindy.pederson@oregonmetro.gov

Description:

The purpose of the Technical Assistance program is to provide transportation data and modeling services for projects that are of interest to local entities. Clients of this program include regional cities and counties, TriMet, the Oregon Department of Transportation (ODOT), the Port of Portland, private sector businesses, and the general public. In addition, client agencies can use funds from this program to purchase and maintain copies of the transportation modeling software used by Metro. A budget allocation defines the amount of funds that is available to each regional jurisdiction for these services.

Objectives:

US Department of Transportation (USDOT) protocols require the preparation of future year travel forecasts to analyze project alternatives. Similarly, modeling is required by the Environmental Protection Agency (EPA) in project analysis to quantify emissions in air quality analysis.

Thus, the primary objective of this program is to ***provide travel modeling tools and services to clients for local project needs.***

Previous Work:

- Provided data and modeling services to regional jurisdictions and agencies (e.g., provided survey data tabulations to jurisdictions; provided modeling support to TriMet, Washington County, and the City of Portland).
- Provided data and modeling services to private consultants and other non-governmental clients (e.g., modeling support services to a jurisdiction in Clackamas County via private consultant).
- Purchased and maintained modeling software for seven governmental agencies (ODOT Region 1, City of Portland, City of Gresham, City of Hillsboro, Clackamas County, Multnomah County, and Washington County).

Methodology:

Provide Transportation Data and Modeling Services

- Data and modeling services are provided to jurisdictions, regional agencies, and the private sector upon request.

Modeling Software

- Upon request, transportation network modeling software is purchased and maintained for regional agencies. There are currently seven agencies that participate in this program.

Major project deliverables/milestones planned for this reporting period of the UPWP, 2018-2019:

Data and modeling services to jurisdictions and regional agencies (Upon request). This will likely include:

- Support to Oregon DOT on its Value Pricing analysis for the Metro region.

I. GENERAL MPO TRANSPORTATION PLANNING

- Support to local agencies for Title VI analyses.
- Data and modeling services to private consultants and other non-governmental clients. (Upon request)
- Funds to the local governmental agencies to purchase and pay maintenance on transportation modeling software. (Upon request)

Entities Responsible for Activity:

Metro – in collaboration with clients

Schedule for Completing Activities:

Data and modeling services are provided to jurisdictions and regional agencies upon request. Schedules are negotiated at the time of the requests.

Funding History:

Fiscal Year	Total Budget	FTE Comparison
2012-13	\$81,916	0.409
2013-14	\$77,658	0.370
2014-15	\$174,224	0.712
2015-16	\$118,744	0.407
2016-17	\$98,421	0.35

FY 2017-18 Cost and Funding Sources:

Requirements:

Personal Services	\$	49,266
Interfund Transfers	\$	35,035
Materials and Services	\$	19,014

Resources:

STBG	\$	65,046
ODOT Support	\$	23,325
TriMet Support	\$	7,489
Metro	\$	7,445

TOTAL	\$	103,305	TOTAL	\$	103,305
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Full-Time Equivalent Staffing

Regular Full-Time FTE	0.35
TOTAL	0.35

FY 2018-19 Cost and Funding Sources:**Requirements:**

Personal Services	\$	48,510
Interfund Transfers	\$	42,318
Materials and Services	\$	19,176

Resources:

STBG	\$	67,979
ODOT Support	\$	25,828
TriMet Support	\$	8,417
Metro	\$	7,780

TOTAL \$	110,004	TOTAL \$	110,004
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Full-Time Equivalent Staffing

Regular Full-Time FTE	0.33
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TOTAL	0.33
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MPO Management & Services

Staff Contact: Tom Kloster, tom.kloster@oregonmetro.gov

Description:

Metropolitan Planning Organization (MPO) Management and Services provides overall management and administration of Metro's Metropolitan Planning Organization (MPO) role.

Overall department administration includes:

- preparation and administration of the Unified Planning Work Program (UPWP),
- procurement,
- contract administration,
- grants administration,
- internal and external reporting,
- human resource management,
- quadrennial review and annual self-certification of meeting MPO requirements,
- certifications and assurances filing to demonstrate capacity to fulfill MPO requirements,
- public participation in support of MPO activities,
- air quality modeling support for MPO programs, and
- staffing and services to meet required needs of the various standing MPO advisory committees, including:
 - Metro Council
 - Joint Policy Advisory Committee on Transportation (JPACT)
 - Transportation Policy Alternatives Committee (TPAC)
 - Project-specific working groups and advisory committees

As an MPO, Metro is regulated by Federal planning requirements and is a direct recipient of Federal transportation grants to help meet those requirements. Metro is also regulated by State of Oregon planning requirements that govern the Regional Transportation Plan (RTP) and other transportation planning activities. The purpose of the MPO is to ensure that Federal transportation planning programs and mandates are effectively implemented, including ongoing coordination and consultation with state and federal regulators.

As the MPO, Metro is responsible for preparing the annual Unified Planning Work Program (UPWP), a document that coordinates activities for all federally funded planning efforts in the Metro region. Metro follows recently adopted state protocols for developing the UPWP to ensure adequate opportunity for state and local partners to develop project narratives, for state and federal consultation on the draft UPWP and for adoption of the final plan by JPACT and the Council in a timely manner for submittal to ODOT and the USDOT. Once adopted, the UPWP is a living document, and Metro makes periodic amendments, as needed, under procedures established in the UPWP. Amendments to the UPWP are submitted to USDOT for approval.

JPACT serves as the MPO board for the region in a unique partnership that requires joint action with the Metro Council on MPO actions. TPAC serves as the technical body that works with Metro staff to develop policy alternatives and recommended actions for JPACT and the Metro Council.

As the MPO for the Portland region, for meeting recently adopted federal transportation performance measures. Metro is coordinating with ODOT and TriMet to determine roles and responsibilities for setting targets and collecting monitoring data needed to report our progress toward these measures. In related work (described separately in the UPWP), Metro and ODOT plan to follow the 2018 RTP adoption with an update to our regional mobility policy. Our goal is to continue linking our mobility policy to the 24 mobility corridors that make up our Regional Mobility Atlas, and we believe this approach strongly meets the intent of federal regulations for tailoring our performance-based planning and programming to conditions on the ground. As part of this work, we will likely fine-tune our performance targets and measures as they relate to federal requirements.

Metro also maintains intergovernmental agreements (IGAs) and memorandums of understanding (MOUs) with local on general planning coordination and special planning projects. These agreements include:

- South Metro Area Rapid Transit (SMART) MOU (*effective through June 30, 2020*)
- Southwest Washington Regional Transportation Council (RTC) MOU (*effective through June 30, 2018*)
- Oregon Department of Environmental Quality MOU (*effective through February 2023 (agreement still being finalized)*)
- 3-Way Planning IGA with ODOT and TriMet (*effective through June 19, 2018*)

Metro belongs to the Oregon MPO Consortium (OMPOC), a coordinating body made up of representatives of all eight Oregon MPO boards. OMPOC was founded in 2005 to build on common MPO experiences and to advance the practice of metropolitan transportation planning in Oregon. OMPOC meets four times each year and operates under its own bylaws. Metro staff also participates in the quarterly MPO & Transit District coordination meetings convened by ODOT, and attended by all eight MPOs, several transit districts, ODOT, FHWA and other state and federal agencies, as needed.

Objectives:

Provide consistent and ongoing administrative support for the regional transportation planning programs. (ONGOING)

- Maintain an updated Unified Planning Work Program (UPWP), including annual updates and periodic amendments, as needed to advance regional planning projects (ONGOING)
- Complete quarterly and year-end planning progress reports to be submitted to FTA and FHWA via ODOT (ONGOING)
- Complete an annual self-certification review of compliance with federal transportation planning requirements (ONGOING)
- Complete the 5-year federal certification review by FHWA, FTA and EPA (2021)
- Complete annual recruitment of community representatives for TPAC's six community member seats (three seats are filled annually for 2-year terms)
- Maintain planning intergovernmental agreements and memorandums of understanding with regional planning partners to ensure timeline delivery of planning program products and funding (ONGOING)

Previous Work:

Work completed in the 2016-17 fiscal year included:

- Adoption of the revised 2018-19 UPWP.
- Completion of quarterly and year-end planning progress reports in 2017-18 submitted to FTA and FHWA via ODOT.
- Coordination of the UPWP with the 2018-19 Metro budget.
- Completion of the 2017 Quadrennial Review.
- Completion of the 2017 annual self-certification.
- Update of the Metro Public Participation Plan.
- Organization of twelve JPACT meetings and twelve TPAC meetings in 2017-18, as well as coordination of agenda items on Metro Council, MPAC, MTAC meetings as needed.
- Recruitment of community representatives for the 2018-19 (calendar year) cycle.
- Participation in quarterly Oregon MPO and Transit staff meetings and quarterly OMPOC meetings.
- Complete scheduled updates to IGAs and MOUs.
- Provision of MPO staff support, as needed.

Major project deliverables/milestones planned for this reporting period of the UPWP, 2018-19:

- Adoption of the 2019-20 UPWP.
- Completion of quarterly and year-end planning progress reports for 2018-19 submitted to FTA and FHWA via ODOT.
- Coordination of the UPWP with the 2019-20 Metro budget.
- Completion of the 2018 annual self-certification.
- Organization of twelve JPACT meetings and twelve TPAC meetings as well as coordination of agenda items on Metro Council, MPAC, MTAC meetings as needed.
- Complete recruitment of TPAC community representatives for the 2019-20 (calendar year) cycle.
- Participation in quarterly Oregon MPO and Transit staff meetings and quarterly OMPOC meetings.
- Complete scheduled updates to IGAs and MOUs.
- As part of updating the 3-way Metro, ODOT and TriMet IGA, create a new exhibit that describes roles and responsibilities for target setting and data sharing necessary to meet federal performance requirements.
- Provision of MPO staff support, as needed.

Entities Responsible for Activity:

- Metro – Product Owner/Lead Agency
- Oregon Department of Transportation – Cooperate/Collaborate
- TriMet – Cooperate/Collaborate
- South Metro Area Regional Transit (SMART) – Cooperate/Collaborate
- Oregon MPO Consortium (OMPOC) - Cooperate/Collaborate

Other Stakeholders:

- Federal Highway Administration (FHWA)
- Federal Transit Administration (FTA)
- Joint Policy Advisory Committee on Transportation (JPACT)
- Transportation Policy Alternatives Committee (TPAC)
- Oregon Transportation Commission (OTC)
- Oregon Department of Environmental Quality (DEQ)
- US Environmental Protection Agency (EPA)

Schedule for Completing Activities:

Please refer to schedule information provided in the *Major project deliverables/milestones* section.

Funding History:

Fiscal Year	Total Budget	FTE Comparison
2013-14	\$1,644,305	8.42
2014-15	\$321,436	1.52
2015-16	\$305,930	1.45
2016-17	\$281,194	1.2

FY 2017-18 Cost and Funding Sources:**Requirements:**

Personal Services	\$	123,518
Interfund Transfers	\$	50,441
Materials and Services	\$	46,100
Contingency	\$	72,318

Resources:

PL \$ 292,376

TOTAL	\$	292,376	TOTAL	\$ 292,376
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Full-Time Equivalent Staffing

Regular Full-Time FTE	.8
TOTAL	.8

FY 2018-19 Cost and Funding Sources:**Requirements:**

Personal Services	\$	155,881
Interfund Transfers	\$	66,195
Materials and Services	\$	54,922

Resources:

PL \$ 276,999

TOTAL \$	276,999	TOTAL \$	276,999
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Full-Time Equivalent Staffing

Regular Full-Time FTE	0.97
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TOTAL	0.97
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Regional Safety Program

Staff contact: Lake McTighe, lake.mcTighe@oregonmetro.gov

Description

Metro is formalizing regional transportation safety activities in a Regional Safety Program to support Vision Zero and achieving national, state, regional and local safety performance targets. A two-year work plan will be developed to guide Metro activities related to transportation safety and coordinate with federal, state and local partners. The work plan will be based on the strategies and actions identified in the 2018 Regional Transportation Safety Strategy and the Regional Safe Routes to School Program.

Starting in 2009, in response to a Federal Highway Administration recommendation to better incorporate safety into the MPO planning process, Metro began working with local governments, ODOT, TriMet, practitioners and researchers to draft the region's first Regional Transportation Safety Plan. The plan built on the 2011 Oregon Transportation Safety Action Plan and the 2012 Clackamas County Transportation Safety Action Plan.

Since the completion of the 2012 Regional Transportation Safety Plan, governments and communities across the country have recognized the need for new strategies and approaches, such as Safe Systems, Vision Zero, Toward Zero Deaths and Road to Zero, in order to make streets safe. Cities and counties in the region have developed transportation safety action plans with targets for zero deaths and severe injuries, and the federal government has a stated goal of zero deaths and severe injury crashes in thirty years. Additionally, the region and state have increased funding and programs for Safe Routes to School. Increasing Safe Routes to School is a core element of the Regional Safety Program.

There is a recognition that funding and programs need to ramp up to address fatal and severe crashes for all modes of travel, especially for vulnerable users. The 2018 Regional Transportation Safety Strategy uses the Safe Systems and Vision Zero frameworks and identifies recommended strategies and actions for all partners. The Regional Safety Program work plan will describe steps Metro will take to implement Metro related actions identified in the 2018 Regional Transportation Safety Strategy and Regional Safe Routes to School Program.

Tasks in the Regional Safety Program work plan will include annual reports to the Metro Council and JPACT, schedules to update regional plans and the Regional Transportation Functional Plan to reflect current policy direction, activities to coordinate with partners and increase awareness of Vision Zero and Safe Routes to School, identifying legislative priorities, and refining regional funding criteria.

Objective

Adopt the 2018 Regional Transportation Safety Strategy. Develop and implement a two-year work plan to support implementation of the 2018 Regional Transportation Safety Strategy and Safe Routes to School Program.

Previous Work

- Establishment of ad-hoc Regional Safety Workgroup in 2009.
- Adoption of regional safety targets in 2010 Regional Transportation Plan.
- Completion of the 2011 State of Safety Report.
- Completion of the 2012 Regional Transportation Safety Plan.
- Adoption of the 2014 Climate Smart Strategy, which included recommended actions for safety.
- Update of safety targets and policy in the 2014 Regional Transportation Plan.
- Adoption of Portland's Vision Zero Plan and Transportation Safety Action Plans in Beaverton, Hillsboro, Clackamas County and Washington County.
- Adoption of the 2016 Oregon Transportation Safety Action Plan.

Work Completed in 2017-18 included

- Development of the 2018 Regional Transportation Safety Strategy, including updated Vision Zero safety target, annual safety targets to meet federal requirements, safety performance measures, strategies and actions, developed with guidance from technical safety work group, Metro technical and policy advisory committees, and Metro Council.
- Completion of the 2017 State of Safety Report.
- Identification Regional High Injury Corridors using replicable GIS based methodology.
- New safety policy section in the 2018 Regional Transportation Plan.
- Completion of the Regional Travel Options Strategy including a Safe Routes to School Program.

Methodology

Metro will manage the Regional Safety Program and the development of a two-year work plan. Metro will also consult with partners listed under Other Stakeholders in the development of the work plan and actions to implement safety actions.

Major Project Deliverables and Schedule for Completion in FY 2018-2019:

Two-year Regional Safety Program work plan and initial implementation activities.

Entity/ies Responsible for Activity

Metro – Product Owner/Lead Agency

Other Stakeholders

- Local Cities and Counties
- Police and Fire
- Oregon Department of Transportation
- Oregon Department of Land Conservation and Development
- Port of Portland
- TriMet, SMART and other transit operators in the region
- U.S. Department of Transportation/ Federal Highway Administration

(The 2018 Regional Safety Strategy includes an extensive list of partners that could play a role in the Regional Safety Program)

Funding History

This program is being described for the first time in this UPWP, and therefore does not include a discrete funding history.

FY 2018-19 Cost and Funding Sources:

Requirements:			Resources:		
Personal Services	\$	19,380	STBG	\$	24,774
Interfund Transfers	\$	8,230	Metro	\$	2,835
TOTAL \$ 27,609			TOTAL \$ 27,609		

Full-Time Equivalent Staffing

Regular Full-Time FTE	0.133
TOTAL	0.133

Mobility Policy Refinement Planning

Staff contact: Tom Kloster, Tom.Kloster@oregonmetro.gov

Description

As part of adopting the 2000 RTP, the first transportation plan to fully implement the Region 2040 Growth Concept, Metro developed a new approach to managing mobility. The new policy came from an extensive conversation with regional elected officials and policy makers over a two-year period, including an alternatives analysis to help officials better understand the tradeoffs in making mobility investments.

The new policy was adopted by the Oregon Transportation Commission in [2002] as an amendment to the recently completed 1999 Oregon Highway Plan (OHP), and has been in effect since then. This new emphasis on a tailored mobility policy and multi-modal solutions was also incorporated into the Oregon Transportation Plan (OTP) in 2006, the policy document that frames and organizes all of the state's modal plans for transportation.

The new mobility policy broke from the historic practice of "once size fits all" congestion standards for roads and freeways to a more tailored approach that centered the function of major streets on land use outcomes, and focused mobility expectations on the freeway system.

The new policy also recognized that historic expectations of "building your way out" of peak-hour highway congestion was not only fiscally and technically unattainable, but also had unintended impacts that were inconsistent with the larger 2040 vision, including encouraging sprawl and undermining the broader public and private investments being made in centers and transit corridors.

In the 2010 RTP, Metro expanded on the concept with the development of a series of regional mobility corridors that provide the geography for monitoring and reporting on mobility. Twenty-four mobility corridors were developed, with each corridor framed by Region 2040 land use outcomes, and bundling highways, transit, major streets and bikeway in each mobility corridor as a complementary parts of an integrated system. Metro publishes a periodic Regional Mobility Atlas to provide ongoing tracking of these corridors as a foundation for planning and project development work in the region.

In 2013, ODOT published the Corridor Bottleneck Operations Study (CBOS), another tool for understanding and responding to congestion bottlenecks on highways within the regional mobility corridors. This tool has since been used to prioritize system management investments across the metro region with an eye toward fine-tuning a mature highway system with strategic improvements.

Despite these efforts to keep pace with traffic growth in the region, in the region, congestion has continued to grow since the 2000 RTP mobility policy was adopted. During this time, the region has experienced significant population and employment growth, straining all parts of our transportation

system. During the same period, state investments in the region's freeway system continued to decline from historic levels due to slowing state and federal transportation funding. In recent years, ODOT has adapted to this new fiscal reality with an emphasis on fine-tuning the freeway system with improved operational management and strategic capacity improvements. The few major freeway projects envisioned for the system in the 2018 RTP are also focused on bottlenecks that are part of this shift toward maintaining a mature system.

More recently, the U.S. Department of Transportation issued new regulations (through MAP-21 / FAST Act) for states and MPOs that will require greater monitoring of mobility on our freeway system and setting targets for system performance. While these new requirements differ somewhat from the current mobility policy for the region, the approach is similar, with a focus on specific segments of the freeway system.

To meet the new federal mandate and the growing challenges on our freeway system, ODOT and Metro propose to work in partnership on a refinement to our regional mobility policy, upon completion of the 2018 RTP. This will allow the refinement work to build on a rich data set and updated policy framework from the RTP, with the goal of better informing system management and investments in the region.

This work would produce two major policy frameworks for consideration by JPACT, the Metro Council and the Oregon Transportation Commission. First, a corridor-specific mobility strategy would be developed for the National Highway System for the purpose of meeting federal requirements, and because the NHS generally corresponds to the interstate and statewide highway system defined in the Oregon Highway Plan (OHP).

Second, a mobility corridor-based strategy for managing congestion on regional arterial streets that support the interstate and statewide highways would be developed and incorporated into the Regional Transportation Plan (RTP).

Together, these new policy frameworks would guide system development as part of future RTP updates and the development of city and county Transportation System Plans (TSPs) and the regions ongoing Congestion Management Process (CMP).

Objective

Complete a 2-year refinement planning effort to modernize the regional mobility policy to better reflect current. The results of this effort would be amended into the RTP and Oregon Highway Plan.

Previous Work

- Adoption of the Oregon Highway Plan (OHP) in 1999.
- Adoption of the Interim Regional Mobility Policy for the Metro region in the 2000 RTP.
- Ongoing implementation of the region's Congestion Management Process (CMP) since adoption of the 2000 RTP.
- Adoption of the Interim Regional Mobility Policy in the Oregon Highway Plan in 2002.
- Adoption of Oregon Transportation Plan (OTP) in 2006.

II. MPO PLANNING PROJECTS

- Creation of Regional Mobility Corridors in the 2010 RTP as a tool for framing mobility investments.
- Updates to the Oregon Transportation Planning Rule (TPR) and Oregon Highway Plan (OHP) in 2011 to address emerging statewide issues in congestion management.
- Completion of the Corridor Bottleneck Operations Study (CBOS) in 2013.
- Creation of ODOT Region 1 Active Traffic Management (ATM) strategy in 2014.
- Completion of ODOT's Portland Regional Traffic Management Report in 2016.
- Publication of the Regional Mobility Corridor Atlas in [year] and 2015.

Work Completed in 2017-18 included:

- Collaboration with ODOT in analysis and formal comment on new USDOT mobility regulations.
- Initial discussions with ODOT on a refinement planning partnership to address mobility policy in the region.

Methodology

Metro's partnership with ODOT on this work will include project scoping with county, city and special districts in the region, a steering or advisory committee that includes a broad cross section of stakeholders to create an inclusive work plan. Metro and ODOT will also consult with federal agencies during the scoping phase.

Metro and ODOT will formalize project management and funding through an intergovernmental agreement that spans the 2-year extent of the project.

Major project deliverables/milestones planned for this reporting period of the UPWP, 2018-2019

Scoping is expected to begin in the third quarter and continue through the fiscal year, with a draft IGA and detailed work plan completed by the end of the fiscal year.

Entity/ies Responsible for Activity:

Metro and ODOT – Product Owner/Lead Agency

Other Stakeholders

- Local Cities and Counties
- Regional Transportation Council of Southwest Washington
- Ports of Portland and Vancouver
- TriMet, C-TRAN and other transit operators in the region
- Metro Parks & Nature Department
- Oregon Department of Transportation
- Oregon Department of Land Conservation and Development
- Oregon Department of Environmental Quality
- U.S. Department of Transportation

Schedule for Completing Activities:

Please refer to schedule information provided in the *Major Project Deliverables/Milestones* section.

Funding History

This project is being described for the first time in this UPWP, and therefore does not include a discrete funding history.

FY 2018-19 Cost and Funding Sources:

Requirements:			Resources:		
Personal Services	\$	41,409	STBG	\$	52,934
Interfund Transfers	\$	17,584	Metro	\$	6,059
TOTAL \$			TOTAL \$	58,993	

Full-Time Equivalent Staffing

Regular Full-Time FTE	0.25
TOTAL	0.25

Complete Streets

Staff Contact: Lake McTighe, lake.mctighe@oregonmetro.gov

Description:

Metro's "Complete Streets" Program was established to provide transportation design guidelines and other tools to support local jurisdictions to design streets that implement the 2040 Growth Concept. The Program started with the release of the *Creating Livable Streets* guidelines in 1997. Since then the Program has grown to include a suite of guidelines: *Green Streets*, *Trees for Green Streets*, *Green Trails: Guidelines for Environmentally Friendly Trails*, and *Wildlife Crossings: Providing safe passage for urban wildlife*.

The Complete Streets Program implements Regional Transportation Plan (RTP) design policies for regional transportation facilities and includes ongoing involvement in local transportation project conception, funding, and design. Metro's Regional Transportation Functional Plan (RTFP), the implementing plan of the RTP, specifies that city and county street design regulations shall allow implementation of the recommended designs. This program also addresses Federal context-sensitive design solutions initiatives and requirements to develop mitigation strategies to address impacts of the transportation projects.

Other program elements include providing technical assistance to cities and counties as transportation projects are developed, and providing workshops, forums and tours to increase understanding and utilization of best practices in transportation design.

The Program guidelines were last updated in 2002 (with the exception of the *Wildlife Crossings*, which was completed in 2009) and content needs to be updated to reflect the state of the practice in transportation and incorporate missing topics, including designing for safety, age friendly communities, relationship of transportation design to public and environmental health, providing for effective freight and goods movements in multi-modal environments, trail design, cycle tracks and other protected bikeways and bicycle and transit interaction.

Objectives:

- Provide cities, counties and agencies with up-to-date, state of the practice, context sensitive and performance based guidance in street and trail transportation design through the update of the *Creating Livable Streets*, *Green Streets*, and *Trees for Green Streets* guidelines and development of new Regional Trail Design guidelines.
- Update and develop Program website with visual library, resources and other tools.
- Conduct forums, workshops and tours.
- Implement regional street-design policy and recommendations in the Regional Transportation Safety Plan by participating in local project development and design activities, including technical advisory committees, design workshops and seminars, as well as formal comment on proposed projects.
- Ensure that local plans and design codes adequately accommodate regional design objectives through the local Transportation System Plan (TSP) review process.
- Provide leadership in the professional engineering and planning community on innovative designs and the transportation/land use connection through the guidelines.

II. MPO PLANNING PROJECTS

- Develop shared strategies with partner agencies to increase awareness and use of the guidelines and result in on-the-ground projects that reflect innovative design that work for all users.
- Inspire and educate with imagery and visualizations, and represent the unique areas of the region and the different needs of communities. Create an understanding of beneficial outcomes that can occur with best practices.
- Draft updated policy language in Chapter 2 of the 2018 Regional Transportation Plan.
- Updated design classification map in Chapter 2 of the 2018 Regional Transportation Plan.

Previous Work:

- Completed Annotated Draft Table of Contents for updated guidelines.
- Completed Draft Chapter layout for updated guidelines.
- Completed Resource List for design guidelines.

Methodology:

Metro has traditionally participated in local project-development activities for regionally funded transportation projects. During FY 2018-19, the Complete Streets Program will continue to focus on projects that directly relate to implementation of Region 2040 land use components, including projects funded through the Metropolitan Transportation Improvement Program (MTIP).

Design is one of eight policy priority areas of the 2018 Regional Transportation Plan update; therefore, Program activities will be coordinated with the update of the Regional Transportation Plan to most effectively provide resources for implementing the RTP, the adopted *Climate Smart Communities Strategy* and recommendations in the 2007 *METRO Freight and Goods Movement Plan: Truck and Street Design Recommendations Technical Report*, 2012 *Regional Transportation Safety Plan*, and the 2014 *Regional Active Transportation Plan*. Opportunities to coordinate and collaborate with partner agencies, including ODOT, TriMet, SMART and DLCD, will be actively sought out in order to more effectively increase understanding, awareness and acceptance of Livable Streets and Trails.

Updates to the guidelines and additional activities in FY 2018-19 will be managed by Metro but guided by the Technical Work Group.

Periodic updates will be given to the Transportation Policy Alternatives Committee (TPAC), the Metro Technical Advisory Committee (MTAC), the Metro Policy Advisory Committee (MPAC), the Joint Policy Advisory Committee on Transportation (JPACT), and the Metro Council. Direction from the Metro Council and the technical and policy advisory committees will inform the project.

To update the *Creating Livable Streets, Green Streets, and Trees for Green Streets* guidelines and to develop a new handbook on Regional Trail Design, Metro staff will work with experts within Metro, with the Consultant team and with the Technical Work Group, to review and revise content for design guidance. The Technical Work Group will meet approximately six times over the course of the update to the guidelines.

The update will incorporate recommendations from the *Metro Freight and Goods Movement Plan: Truck and Street Design Recommendations Technical Report* (May 2007); incorporate recommendations from the update of the *Regional Transportation Safety Plan* (May 2012); and

incorporate design guidance recommendations from the *Regional Active Transportation Plan* (July 2014).

Updates to county and city transportation coordinating technical advisory committees and other stakeholder groups will be made to increase awareness of the project and receive input.

Major project deliverables/milestones planned for this reporting period of the UPWP, 2018-2019:

- Workshop(s) and/or best practice tour(s).
- Updated Program webpage with resources including schematics, photo library, library of external resources, community and personal stories and case studies
- Update content of Creating Livable Streets, Green Streets, and Trees for Green Streets, and new regional trail design guidelines. Content will be combined into one comprehensive and holistic guide.
- Draft updated policy language in Chapter 2 of the 2018 Regional Transportation Plan.
- Updated design classification map in Chapter 2 of the 2018 Regional Transportation Plan.

Entities Responsible for Activity:

- Metro – Lead Agency
- Oregon Department of Transportation - Cooperate/Collaborate
- TriMet, SMART –Collaborate/Collaborate
- Cities, Counties, Special Districts, Agencies - Cooperate/Collaborate

Schedule for Completing Activities:

Update of the guidelines and related activities are planned to be completed by the end of FY 2018-19.

Funding History:

Fiscal Year	Total Budget	FTE Comparison
2014-15	\$234,581	1.1
2015-16	\$324,762	1.4
2016-17	\$248,401	1.0

FY 2017-18 Cost and Funding Sources:

Requirements:			Resources:		
Personal Services	\$	140,049	STPBG	\$	168,988
Interfund Transfers	\$	42,451	Creating Livable Streets STBG	\$	250,000
Materials and Services	\$	62,300	Metro	\$	40,551
ODOT Consultant Contract	\$	200,000		\$	
TOTAL \$ 444,800			TOTAL \$ 444,800		

II. MPO PLANNING PROJECTS

Full-Time Equivalent Staffing

Regular Full-Time FTE	0.95
TOTAL	0.95

FY 2018-19 Cost and Funding Sources:

Requirements:

Personal Services	\$	121,224
Interfund Transfers	\$	51,478
Materials and Services	\$	62,300

Resources:

PL	\$	2,500
STBG	\$	160,645
Creating Livable Streets STBG	\$	50,000
Metro	\$	21,856

TOTAL \$	235,002	TOTAL \$	235,002
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Full-Time Equivalent Staffing

Regular Full-Time FTE	0.8
TOTAL	0.8

Transportation System Management and Operations – Strategy Update

Caleb Winter, caleb.winter@oregonmetro.gov

Description

The Transportation System Management and Operations (TSMO) program follows a 10-year plan that ends 2020. The plan update will be known as the TSMO Strategy, in support of the RTP. The TSMO Strategy will guide program investments using RFFA funding, state funding, additional federal grant funds and local funds, building on investments in transportation system efficiency and supporting innovations. The TSMO Strategy will include key components of Metro’s system monitoring, performance measurement and Congestion Management Process (CMP). Most of the required CMP activities are related to performance measurement and monitoring. While the current plan continues to serve the region, an update is needed to formalize new concepts among regional TSMO partners including connected and automated vehicles, shared-use mobility, integrated corridor management, decision support systems, cloud-based analytics and “Smart City” urban applications of the Internet-of-Things (IoT).

Objectives

- Lead process for updating and adoption of the TSMO Strategy. Strategy will provide direction for new regional funding investments aimed at reducing greenhouse gas emissions.
- The Strategy update process will review past TSMO investments and the state of ITS in the region to understand the safety, livability, multimodal and reliability outcomes achieved.
- The process will look at how advances in information technology have changed methods to manage and operate the transportation system.
- Refine the program structure and funding process.
- Review regional coordination and collaboration around TSMO including Traffic Incident Management (TIM), Central Signal System, data communications (ITS Network) and data archiving and tools (PORTAL).

Previous Work:

Planning activities that inform the TSMO Strategy update include:

- 2006-2007 – development of regional ITS strategies (federal grant).
- 2008-2011 - an ODOT TGM grant supported the region’s first TSMO Plan.
- 2014 – a final Concept of Operations was completed for a large area around the area where I-84 and I-205 meets to consider Active Corridor Management elements ODOT, City of Portland and other regional partners could implement to improve reliability.
- 2014 – 2018 US DOT awarded Metro funds to lead an Integrated Corridor Management planning grant for the I-84 multimodal corridor from downtown Portland to Troutdale.
- 2016 – FHWA supported a regional workshop around capability maturity for traffic management.
- 2016 – Update of the regional ITS Architecture and data Communications Plan
- 2017 – Regional concept for next-generation Transit Signal Priority completed by TriMet

Methodology:

Refine regional strategy to guide TSMO investments and activities in the Portland metropolitan region, identifying and recommending policy to leverage the strategy. Engage a broad range of stakeholders to understand issues and needs from operators and the traveling public. Analyze multimodal performance data to advance the region's ability to diagnose and address congestion, support multimodal operations, reduce climate and other impacts and incorporate safety connected to Vision Zero.

Major Project deliverables/milestones planned for this reporting period of the UPWP, FY 2018-2019

- Stakeholder Participation Plan
- Refined Vision Goals and Objectives that are grounded in regional needs for people and goods movement. Topics to explore in refining vision goals and objectives include social equity, safety, resiliency, connected vehicles, automated vehicles, vehicle-to-X communications, transit signal priority, freight signal priority, mobility as a service/mobility on demand (e.g., public-private partnerships), performance measures, big data analytics and asset management.
- Updated TSMO Toolbox.
- Updated TSMO project list.
- Form agreements among operators supported by the region's ITS Architecture, relationships and procedures, decision support systems and other shared understanding and operations methods.
- Updated Capability Maturity Framework for the TSMO program.
- Produce a final TSMO Strategy to recommend for adoption.

Entities Responsible for TSMO Strategy Update

Lead Agency

- Metro

Policymaking

- Metro Council
- Joint Policy Advisory Committee on Transportation (JPACT)
- Transportation Policy Alternatives Committee (TPAC)

Operators

- TransPort and subcommittees (includes Portal Technical Advisory Committee, ITS Architecture, Central Signal System Users Group, ITS Network Management Team, Traffic Incident Management Coalition).
- Oregon Department of Transportation (ODOT) TriMet, Port of Portland, Counties of Clackamas, Multnomah & Washington, Cities of Beaverton, Gresham, Hillsboro, Portland, Lake Oswego, Tigard, Wilsonville and other cities

Cooperation and Collaboration

- Transportation Research and Education Center (TREC)/ Portland State University Federal Highway Administration (FHWA) Federal Transit Administration (FTA), US DOT ITS Joint Program Office
- Oregon State Police, County Sheriff Offices, Fire Bureaus, 911 Bureau of Emergency Communications, Washington County Consolidated Communications Agency and other incident responders and emergency managers.
- SW Regional Transportation Council, C-Tran
- Washington State Department of Transportation

Schedule for Completing Activities:

Please refer to schedule information provided in the *Major Project Deliverables/Milestones* section.

Funding History:

This Strategy update is being described separately from other planning activities for the first time, therefore it does not include a discrete funding history.

FY 2017-18 Cost and Funding Sources:

Requirements:		Resources:	
Materials & Services – ODOT Consultant	\$ 302,828	TSMO STBG	\$271,728
		Metro	\$ 31,100
TOTAL	\$ 302,828	TOTAL	\$ 302,828

FY 2018-19 Cost and Funding Sources:

Requirements:		Resources:	
Personal Services	\$100,000	TSMO STBG	\$271,728
Materials and Services (ODOT Consultant)	\$202,828	Metro	\$ 31,100
TOTAL	\$302,828	TOTAL	\$302,828

Full-Time Equivalent Staffing

Regular Full-Time FTE	0.6
TOTAL	0.6

Transportation System Management and Operations - Regional Travel Options (RTO) Strategy Update

Staff Contact: Dan Kaempff; daniel.kaempff@oregonmetro.gov

Description:

Regional Travel Options is one of two program areas under the broad policy heading of Transportation System Management and Operations (TSMO) – the other is the Regional Mobility program. Together these two programs advance TSMO strategies by coordinating the development, implementation and performance monitoring of regional demand and system management strategies that relieve congestion, optimize infrastructure investments, promote travel options, and reduce greenhouse gas emissions. Both the Regional Mobility Program and Regional Travel Options programs are key components of Metro's Congestion Management Process (CMP).

The RTO program goals and objectives are derived from the Regional Transportation Plan, and are further defined via a strategic plan. The current strategic plan covers the years 2012-2017 and is in the process of being updated.

Objectives:

- Lead process for updating and adoption of the new RTO Strategy. Plan will provide direction for new regional funding investments aimed at reducing greenhouse gas emissions and expanding funding opportunities for Safe Routes to School education and outreach.
- The plan update process will examine outcomes achieved through the 2012-2017 RTO Strategic Plan to ascertain those investments' success and contribution to achieving regional goals related to reducing single-occupant-vehicle trips and other key objectives.
- The process will look at how advances in information technology have changed people's travel choices and will define strategies on how to best position the program to leverage further advances in order to improve communication and engagement with the public.
- Defining the necessary program structure and funding mechanism for supporting and investing in Safe Routes to School education and outreach programs at the region's schools will be a component of the strategy update.
- Review regional coordination and collaboration around travel options education and outreach to determine key strategic investment areas and funding mechanisms to support partners' activities in those areas.
- Update ongoing evaluation strategy to measure outputs and outcomes of all projects and programs supported with RTO funds, to ensure alignment with federal and regional goals related the vehicle miles traveled and air quality.
- Subsequent to the 2018 RTO Strategy adoption by JPACT and Metro Council, staff will lead a process to update the program's funding allocation methodology so as to align with new policy direction, goals and objectives.

Previous Work:

This will be the fourth version of the RTO Strategy. The initial plan was drafted in 2003. This plan and the two subsequent plans have covered five-year time spans.

- The 2003 plan established the RTO program, building on the work done to implement the first two rounds of CMAQ funding in the Portland region. During the five-year span

covered by this plan, oversight of the regional program transferred from TriMet to Metro, and program evaluation activities commenced, to determine how well RTO investments were performing relative to the program's goals and objectives.

- The 2008 plan update refined roles and responsibilities for RTO partners, and laid out goals for program growth.
- The 2012 plan established a larger, more competitive funding strategy, and placed greater emphasis on program performance, measurement and evaluation.

Methodology:

The RTO strategic plan update will further define implementation of regional policies to reduce drive-alone auto trips and personal vehicle miles of travel and to increase use of travel options. The program improves mobility and reduces pollution by carrying out the TDM components of the TSMO strategy outlined in the 2035 Regional Transportation Plan (RTP). The program maximizes investments in the transportation system and relieves traffic congestion by managing travel demand, particularly during peak commute hours. Specific RTO strategies encompass promoting transit, ridesharing, cycling, walking, and telecommuting.

The planning process will engage stakeholders from around the region, working in both the public and private sectors, to develop a plan focused on achieving greater performance from the program investments, and facilitating the growth of the program throughout the region.

The 2018 RTO Strategy will take a 10-year look into the future and define a process for supporting growth in the program's partners, as well as continuing the work of key, critical investments that have proven value in reducing drive-alone auto trips.

Entities Responsible for RTO Strategy Update:

- Metro Council – Policy making
- Joint Policy Advisory Committee on Transportation (JPACT) – Policy making
- Transportation Policy Alternatives Committee (TPAC) – Policy making
- Transportation Research and Education Center (TREC) – Cooperate/Collaborate
- Oregon Transportation Commission (OTC) – Cooperate/Collaborate
- Federal Highway Administration (FHWA) – Cooperate/Collaborate
- Federal Transit Administration (FTA) – Cooperate/Collaborate
- Oregon Department of Transportation (ODOT) – Cooperate/Collaborate
- Westside Transportation Alliance TMA – Grant Recipient
- Explore Washington Park – Grant Recipient
- Ride Connection – Grant Recipient
- Bicycle Transportation Alliance – Grant Recipient
- Gresham Area Chamber of Commerce – Grant Recipient
- Verde – Grant Recipient
- City of Portland – Grant Recipient
- City of Gresham – Grant Recipient
- City of Lake Oswego – Grant Recipient
- West Columbia Gorge Chamber of Commerce – Grant Recipient
- Portland Public Schools – Grant Recipient
- National Safe Routes to School Alliance – Grant Recipient
- City of Tigard – Grant Recipient

II. MPO PLANNING PROJECTS

- Beaverton School District – Grant Recipient
- Portland Community College – Grant Recipient
- Housing Authority of Washington County – Grant Recipient
- Clackamas Community College – Grant Recipient
- TriMet – Grant Recipient
- City of Wilsonville/Wilsonville SMART – Grant Recipient
- Go Lloyd – Cooperate/Collaborate
- Swan Island TMA – Cooperate/Collaborate
- Clackamas County – Cooperate/Collaborate
- Multnomah County – Cooperate/Collaborate
- Washington County – Grant Recipient, Cooperate/Collaborate
- C-TRAN – Cooperate/Collaborate
- City of Vancouver – Cooperate/Collaborate
- SW Regional Transportation Council – Cooperate/Collaborate
- Washington State Department of Transportation – Cooperate/Collaborate

Major Project deliverables/milestones planned for this reporting period of the UPWP, FY 2018-19:

Develop updated funding allocation methods, based on partner's capability, capacity, interest and potential for success. The Strategy is scheduled for adoption by JPACT and Metro Council in Spring 2018. Allocation process should be in place by Fall 2018 and be used in awarding funding available July 1, 2019 and beyond.

Entities Responsible for RTO Plan Update:

- Metro Council – Policy making
- Joint Policy Advisory Committee on Transportation (JPACT) – Policy making
- Transportation Policy Alternatives Committee (TPAC) – Policy making
- Transportation Research and Education Center (TREC) – Cooperate/Collaborate
- Oregon Transportation Commission (OTC) – Cooperate/Collaborate
- Federal Highway Administration (FHWA) – Cooperate/Collaborate
- Federal Transit Administration (FTA) – Cooperate/Collaborate
- Oregon Department of Transportation (ODOT) – Cooperate/Collaborate
- Westside Transportation Alliance TMA – Grant Recipient
- Explore Washington Park – Grant Recipient
- Ride Connection – Grant Recipient
- Bicycle Transportation Alliance – Grant Recipient
- Gresham Area Chamber of Commerce – Grant Recipient
- Verde – Grant Recipient
- City of Portland – Grant Recipient
- City of Gresham – Grant Recipient
- City of Lake Oswego – Grant Recipient
- West Columbia Gorge Chamber of Commerce – Grant Recipient
- Portland Public Schools – Grant Recipient
- National Safe Routes to School Alliance – Grant Recipient
- City of Tigard – Grant Recipient
- Beaverton School District – Grant Recipient
- Portland Community College – Grant Recipient

II. MPO PLANNING PROJECTS

- Housing Authority of Washington County – Grant Recipient
- Clackamas Community College – Grant Recipient
- TriMet – Grant Recipient
- City of Wilsonville/Wilsonville SMART – Grant Recipient
- Go Lloyd – Cooperate/Collaborate
- Swan Island TMA – Cooperate/Collaborate
- Clackamas County – Cooperate/Collaborate
- Multnomah County – Cooperate/Collaborate
- Washington County – Grant Recipient, Cooperate/Collaborate
- C-TRAN – Cooperate/Collaborate
- City of Vancouver – Cooperate/Collaborate
- SW Regional Transportation Council – Cooperate/Collaborate
- Washington State Department of Transportation – Cooperate/Collaborate

Schedule for Completing Activities:

Fall 2018 – Completion of funding allocation methodology

Funding History:

This program is being described separately from the Regional Travel Options program for the first time in this UPWP, therefore does not include a discrete funding history.

FY 2018-19 Cost and Funding Sources:

Please refer to the funding section of the Transportation System Management and Operations - Regional Travel Options (RTO) narrative.

Economic, Demographic and Land Use Forecasting Development & Application Program

Staff Contact: Jeff Frkonja, jeff.frkonja@oregonmetro.gov

Description:

This chapter complements the Section I chapter “Economic, Demographic and Land Use Data and Forecasting Maintenance.” The Land Use Analytics Team (LUAT) conducts, in addition to the land use data and forecast capacity sustenance work described in Section I, long-term forecast tool development activities and tool applications to Metro’s planning responsibilities. This chapter describes these elements.

LUAT regularly updates long- range economic and demographic projections in order to incorporate the latest observed changes in demographic, economic, and real estate development conditions. Given forecast uncertainty, LUAT produces “risk-ranges” that quantify the variability in baseline growth projections which in turn inform risk analysis that tests alternative growth scenarios to evaluate ranges of potential economic, demographic, and land use impacts.

Objectives:

The development and application program is purposed to:

- making significant additions to the capacity of land use forecasting models, data, and knowledge;
- applying land use forecasting tools and data to Metro planning projects such as the Urban Growth Management process and the Regional Transportation Plan.

Previous Work:

Stakeholder Involvement

- Metro created the Land Use Technical Advisory Group (LUTAG) to advise Metro staff on the data, local conditions, and forecast validity of Metro’s land use toolkit. LUTAG is scheduled to convene regularly throughout the technical part of the 2018 Urban Growth Management planning process. LUTAG briefs standing Metro policy committees such as the Metro Technical Advisory Committee (MTAC).

Survey, Data Acquisition, and Research

- **Residential Housing Preference Survey** — Using the household preference survey for the Metro region from 2013, a deeper examination of the survey data is being performed to potentially update and revise parameters for the MetroScope land use model. The stated preference survey was designed to determine if tastes and preferences for housing might shift in future years as regional demographics evolve. This project has been delayed (2017) because further research and analysis of the survey data has determined that there are inherent biases in the data collection methodology that cannot be reconciled or corrected using standard econometric techniques. The current scope of work is being re-examined to determine if funds can be redirected to refine other parts of the MetroScope land use sub-models that need further attention and update.
- **Validation and Sensitivity Research (MetroScope land use model)** – RC staff completed

(in August 2017) validation and sensitivity analysis of its long-range land use forecast model. The validation report compared the near term land use forecast results from the model against observed or actual growth estimates. RC staff convened (in October 2017) an independent expert review panel. The expert panel reviewed the model and analyzed the results from the validation and sensitivity report. The report and expert panel comments will be published as additional model documentation for the Urban Growth Report (UGR) statistics and to be used in the support of the 2018 Urban Growth Management (UGM) Decision. The expert panel found the land use model to be generally sound, but the model to be a bit outdated. They recommended that the model needed to be modernized to bring the land use model up to date with current state of the practice.

- **Buildable Land Inventory** — The equilibrium land use model—MetroScope—requires land supply estimates based on observed data that incorporate the regulatory framework, development constraints, and development incentives for the Metro region. An operational version of the Developer Supply Processor (DSP) has been delivered (June 2017) to Metro by the consultant. RC staff and the consultant reviewed the DSP methodology with an independent expert peer review panel in May 2017. Recommendations from the expert panel were incorporated in the delivery of the draft DSP model. The final task of the consultant is to calibrate the DSP model and produce a final version that will forecast land supply estimates for the MetroScope land use model. The DSP model is based on real estate development pro forma methods to refine the buildable land inventory so that it better reflects prevailing real estate development assumptions. A redevelopment sub-model is included in the DSP that incorporates back-cast information to predict the future likelihood that a parcel will redevelop. These refinements should provide greater accuracy of land supply estimates and therefore the MetroScope land use model should produce more realistic real estate development projections.
- **Redevelopment model** — Metro plans to review the growth capacity of its urban growth boundary (UGB). This planning effort requires a UGR analysis and an UGM decision by the Metro Council by the end of 2018. The new redevelopment method is based on a set of discrete choice (binary logit) equations, segmented into 3 distinct real estate sub-markets: urban city of Portland, inner suburbs and outer suburbs. The equations predict the redevelopment probability of a tax lot. The new redevelopment model replaces obsolete redevelopment filters in the old BLI methodology. The redevelopment model should provide greater accuracy in estimating the buildable land inventory and therefore better land supply information to the UGR analysis and results.
- **Housing and Transportation Cost Index** — As part of its “innovation” work RC staff are developing a housing and transportation (H+T) cost index for the 2018 Regional Transportation Plan. The H+T index is capable of estimating the number of cost burdened households in the current base year (2015) and forecast year (2040) projection. Thus, real (inflation adjusted) index values can be used as a growth performance indicator that compares the H+T costs across periods for different land use or transportation growth scenarios. H+T costs can be combined in the index or left disaggregated for more detailed cost analysis. The definition for which households are cost burdened can also be reset in the calculation of the index so that it is not always set to 45%, which is a typical threshold for combined housing and transportation costs. The index not only calculates the cost burdened condition of the median household, but expands the calculation of the cost burden estimates for above average, average and below average income bracket households. Delivery of the H+T cost index model is expected at the end of October 2017.

Methodology:

Survey, Data Acquisition, and Research

- **Stakeholder involvement** — local review of land use model inputs, assumptions, and outputs is a key quality assurance aspect of LUAT forecasting.
- **Buildable Land Inventory (BLI)** —Sustain existing and develop new sources of land market performance and firm decision-making to inform the BLI and related cyclical data products
- **Market Research**—use consumer surveys to investigate the difference in actual market choices vs. stated preferences (similar to the use of revealed and stated preferences in travel demand forecasting), and establishment surveys to investigate how suppliers make decisions.
- **Performance Measures**—use observed data and market research to produce analytic findings that measure land market performance.

Model and Analytic Tool Improvements

- **Model Development**—Use observed market data, surveys, and the best statistical methods to inform appropriate changes to model structure, model inputs, and model output interpretation.
- **Innovation**—Respond in creative ways to emerging requests for analytic improvements.

Major project deliverables/milestones planned for this reporting period of the UPWP, 2018-2019:

Stakeholder Involvement

- Metro will likely sustain LUTAG and/or form other standing groups to advise on the adoption of the Distributed Forecast (the TAZ-level land use product derived from the regional forecast used in the Urban Growth Management process) and, perhaps, data and model enhancements (such as buildable land inventory upgrades and a developer supply pre-processor), and model structural improvements (potentially improved accounting for differences in observed market share vs. stated preference and self selection bias in the consumer module). [Primary involvement ends December 2018]

Survey, Data Acquisition, and Research (Model Improvements also listed here for clarity)

- Enhancing Metro's use of Census and other federal data, defining and implementing optimal coordination activities between Metro and local agencies regarding the 2020 Census. [Ongoing]
- Continue acquiring new data for, publishing information products from, and enhancing the Land Development Monitoring System especially for residential rental price; supplier redevelopment location, type, and frequency; and commercial development. [Data plan by June 2018]
- **Conjoint market analysis** - use validated SP residential survey data to complete a market analysis assessing residential market share vs. stated preference, and if possible to re-scale MetroScope parameters in the residential demand equations based on the findings. (Task has been started but not expected to be completed until next FY). [June 2019]
- Develop a peer reviewed housing and transportation cost calculator for the current year and future year based on outputs derived from the MetroScope land use model (i.e., housing cost estimates) and Metro's own travel demand model (i.e., travel costs based on auto ownership, value of time and other travel factors). [Prototype by June 2018]

Model Improvements

- **Metroscope developer treatments** – continue work on the Developer Supply Preprocessor and other model features to upgrade or replace Metroscope. [December 2019]
- **Residential self-selection bias** –with consultant support staff will examine means of better addressing potential selection bias effects in Metroscope, perhaps through a neighborhood choice level in the residential (consumer) module or the application of household sorting submodels. [Task won't be initiated until after proper vetting of the research findings from the conjoint market analysis, but could be by December 2019]

Entities Responsible for Activity:

- Metro – Lead Agency
- Oregon Office of Economic Analysis and Portland State Population Research Center – Population (and economic) coordination per State regulations
- Local Governments – coordination per State regulations
- Stakeholders (academics and non-governments) – collaboration and consensus building

Schedule for Completing Activities:

Please refer to schedule information provided in the *Major project deliverables/milestones* sections.

Funding History:

Please note that due to modifications to the organizational chart and funding structure for the Research Center, the budget for Economic and Land Use Forecasting has increased and been split across two programs: Maintenance vs. Development & Application. This increase reflects primarily a change in funding source for existing staff rather than a net increase of staff or staff time.

FY 2018-19 Cost and Funding Sources:

Requirements:			Resources:		
Personal Services	\$	96,822	PL	\$	65,417
Interfund Transfers	\$	84,464	Metro	\$	115,869
TOTAL \$		181,286	TOTAL \$		181,286

Full-Time Equivalent Staffing

Regular Full-Time FTE	0.668
TOTAL	0.668

Travel Forecast Development & Application Program

Staff Contact: Chris Johnson, chris.johnson@oregonmetro.gov

Description:

The Travel Forecast Development and Application Program includes work elements necessary to keep the travel demand model and various ancillary tools responsive to issues and trends that emerge during the regional transportation planning process. The major work activities and projects within this program area include travel behavior surveys, new models/tools, and significant one-time model application and/or enhancement efforts.

The program area is critical because the travel demand model provides the analytical foundation for transportation policy and investment decisions

Objectives:

The Federal Highway Administration (FHWA), Federal Transit Administration (FTA), and Environmental Protection Agency (EPA) require that project modeling be carried out using methods, techniques and tools that meet certain guidelines. Failure to meet the guidelines may result in analytical conclusions that do not meet Federal approval.

Thus, the primary objective for this program is to ***ensure the validity and utility of the modeling methods, techniques and tools***. This is achieved through the work elements listed under the Travel Behavior Surveys, New Models, and significant one-time model application/enhancement categories.

Previous Work (conducted under single Model Development program area):

Travel Behavior Surveys

- The last comprehensive travel behavior survey for this region was conducted in 2011. The data serves as a basis to understand the degree to which various stimuli (demographics, urban form, cost, travel time, lifestyle choices, etc.) affect traveler behavior and choices.

New Models

- **Activity Based Model:** A new dynamic activity based model has been developed for this region. Results from the 2011 travel behavior survey were used in the model estimation.
- **Trip Based Model (current model):** The trip-based models was re-estimated to better reflect behavior patterns and choice characteristics derived from the household travel behavior survey data. In addition, the model was updated to a 2015 base year.
- **Freight Model:** A SHRP2 C-20 IAP grant was awarded to Metro. A consultant team was contracted to assist with the project. A prototype model framework was implemented using national data. Additional data was collected local data from establishments, logistic firms, and other sources. These data were used to refine the prototype model to ensure that it more closely reflects the conditions in Portland. To meet the match requirement, Metro performed various tasks throughout the project (e.g., national zonal definition and network coding).

- Bike Routing Algorithm: The routing algorithm is being reviewed and re-evaluated to potentially include a variety of simplifying features to ease the application of the tool by external partners such as the City of Portland.
- Multi-Criterion Evaluation (MCE) Toolkit: The MCE Toolkit consists of three tools: a benefits calculator to determine monetized benefits of transportation projects based on outputs from the regional travel demand model, a project costing tool, and a visualizer that calculates B/C ratios, and summarizes and visualizes results. Phase I of the MCE project was completed in FY2017.
- Housing+Transportation Cost Index: Modeling program staff collaborated with Land Use team staff to prototype a H+T cost “viewer” for both current and forecast states of the regional land markets and transport system.

Model Maintenance

- Modeling Network Attributes: Metro modeling staff reviewed and updated the modeling network assumptions (e.g., uncongested speeds, vehicle throughput capacities, transit line itineraries). These attributes were incorporated into a master network database system.
- Travel Demand Model Input Data: Model input data was reviewed and updated. Variables such as intersection densities, household and employment accessibility, and parking cost assumptions were adjusted to reflect 2015 conditions.
- Travel Demand Model Computer Code: Model application code was refined to address specific needs (e.g., model application interface, code changes required by the model re-estimation)

Statewide and National Professional Engagement

- Oregon Modeling Steering Committee: Staff participated on the OMSC Executive Committee and several affiliated subcommittees.
- Transportation Research Board Committees: Staff served on the TRB Transportation Planning Applications Committee. This committee is instrumental in providing a forum for advancing model application guidelines.

Methodology:

The following methods will be applied to achieve the objectives of the Travel Forecast Development Program:

Travel Behavior Surveys

- 2020 Travel Behavior Survey: Preliminary planning is underway for the next regional travel behavior survey. Additional research will be necessary to ensure that the survey will capture traditionally relevant as well as emerging behavior (e.g., extent of Uber/Lift substitution in place of other travel modes), and be conducted in a comprehensive and cost effective manner. New and emerging data collection methods (e.g., Sidewalk Labs Replica data, longitudinal or rolling surveys, mobile phone apps, personal GPS devices, etc.) will also be investigated to help ensure that the survey effort is well positioned to capture rapidly changing trends in personal travel behavior. Metro will likely partner with other Oregon modeling agencies as well as the Southwest Regional Transportation Council to maximize the geographic span and cross agency utility of the data. It is critical that the work begin now to ensure

that proper budgetary considerations and coordination with Metro planning staff are conducted in a timely manner.

New Models

- Activity Based Model: Key efforts in FY2018 will include the development of staff expertise, model validation and sensitivity testing, and the derivation/implementation of a tool acceptance program. Given the rapidly changing personal travel landscape, it will be critical to ensure that the activity-based model framework is analytically positioned to overcome the methodological shortcomings of the current trip-based model and can be adapted to explicitly represent evolving travel behavior (e.g., travel via Uber/Lyft and connected/automated vehicles) or new near-horizon advances in technology (e.g., connected and automated vehicles). Modeling staff will coordinate closely with Metro planning to ensure that activity-based model frameworks is analytically aligned with anticipated policy questions.
- Freight Model: The SHRP2 C20 project was completed and the grant was closed out during the fall of 2017. Work will continue to integrate the model with the trip-based and activity-based passenger models. Modeling staff will continue to coordinate closely with Metro planning to ensure that new freight model is able to answer the analytical questions posed from the freight planning perspective (e.g., type and value of commodities by corridor and facility).
- Multi-Criterion Evaluation (MCE) Toolkit: Phase II is anticipated to conclude in the spring of 2018. Phase II scope will add travel demand model and MCE toolkit workflow enhancements; test each benefit and test a bundle of benefits together in one scenario; improve methods for measures such as safety, physical activity and auto ownership benefits; stakeholder outreach support; and upgrade the visualizer to be fully-featured and web-accessible. A key analytical feature of the MCE toolkit is its ability to identify potential benefits and/or disbenefits that have implications for equity considerations. Modeling staff will coordinate with Metro planning staff to ensure that the MCE continues to be fine-tuned and ready to address policy questions related to equity.

Model Application/Enhancements

- Trip Based Model (Kate): The *Kate* model was validated and finalized during FY2017. This model platform will serve as a basis to initiate further enhancements.
- Bike Routing Algorithm: Based upon information gathered in FY2016, the routing algorithm may be refined to facilitate its use. Staff will work with the City of Portland to test and evaluate the refined model.
- Reliability: Based upon federal research conducted in this region (SHRP2 L35, L04), methods to integrate the aspect of system reliability will be incorporated into the model
- One-time model applications may include:
 - Regional Transportation Plan
 - SW Corridor
 - Regional Mobility Atlas
 - MTIP
- One-time model enhancements may include:
 - Update school mode choice model
 - Park & ride adjustments, shadow pricing refinements

- Area specific peaking factors
- External model modifications
- Journey level transit
- Capacitated transit
- Conversion to Modeler
- Airport model

Major project deliverables/milestones planned for this reporting period of the UPWP, 2018-2019:

Travel Behavior Surveys

- 2020 Travel Behavior Survey: A committee will be set up through the Oregon Modeling Steering Committee to identify key activities and initiate a survey work plan and schedule. Metro staff will chair the committee. The survey implementation plan will be documented. (Q 1-4)

New Models

- Activity Based Model: Functional CT-Ramp activity-based model. Documentation that summarizes the validation and sensitivity testing methodology and results. (Q4). Continued meetings with regional modelers to share the validation and sensitivity testing results. (Q 4).
- Freight Model: Final documentation and validation. Integration within passenger model frameworks (Q1)
- Multi-Criterion Evaluation (MCE) Toolkit: Completion of Phase II. Tested and functional MCE Toolkit (Q2)

Model Applications/Enhancement

- Trip Based Model: Final documentation that reflects the refinements made to the model. (Quarter 1). Implementation of additional improvements (e.g., 24-hour transit, journey-level transit assignment algorithm, etc.) on as-needed basis (Q4).
- Bike Routing Algorithm: Documentation that reflects the refinements (if any). (Q1)
- As part of the “MPO data plan” mentioned in the Data Management, Data Visualization, and Performance Measurement section of this document staff will work with planning staff to devise policies and work plans to promote acquisition and use of data from “transportation network companies” (e.g. Uber and Lyft) and the coming generation of connected/automated vehicles (CAVs).

Entities Responsible for Activity:

Survey and Research

- Metro- Product Owner/Lead Agency

New Models

Metro – Product Owner/Lead Agency

- Freight model work in collaboration with the Port of Portland and ODOT
- MCE Toolkit

Model Applications/Enhancements

- Metro – Product Owner/Lead Agency

Schedule for Completing Activities:

Please refer to schedule information provided in the *Major Project Deliverables/Planned Milestones* section.

Funding History:

The travel demand model must be kept current and robust to remain a viable tool for analyzing future travel condition. The confidence level of the model must be such that it can ensure the provision of sound information for policy and investment decisions. Thus, the Travel Forecast Development & Application program is funded each year to meet that need. Key areas within the program include the collection and analysis of data (Survey and Research), the development of new modeling tools (New Models), and significant one-time model enhancements.

FY 2018-19 Cost and Funding Sources:**Requirements:**

Personal Services	\$	278,340
Interfund Transfers	\$	242,815
TOTAL	\$	521,155

Resources:

PL	\$	505,473
ODOT Support	\$	15,682
TOTAL	\$	521,155

Full-Time Equivalent Staffing

Regular Full-Time FTE	<u>2.111</u>
TOTAL	2.111

Corridor Refinement and Project Development (Investment Areas)

Staff contact: Malu Wilkinson, Malu.Wilkinson@oregonmetro.gov

Description:

The Investment Areas program works with partners to develop shared investment strategies that help communities build their downtowns, main streets and corridors and that leverage public and private investments that implement the region's 2040 Growth Concept. Projects include supporting compact, transit oriented development (TOD) in the region's mixed use areas, conducting multijurisdictional planning processes to evaluate high capacity transit and other transportation improvements, and integrating freight and active transportation projects into multimodal corridors.

The Investment Areas program completes system planning and develops multimodal projects in major transportation corridors identified in the Regional Transportation Plan (RTP) as well as developing shared investment strategies to align local, regional and state investments in economic investment areas that support the region's growth economy. It includes ongoing involvement in local and regional transit and roadway project conception, funding, and design. Metro provides assistance to local jurisdictions for the development of specific projects as well as corridor-based programs identified in the RTP.

Metro has traditionally participated in local project-development activities for regionally funded transportation projects. In recent years, the Project Development program has focused on projects directly related to completion of corridor refinement planning and project development activities in regional transportation corridors outlined in the RTP. Project Development funding is also required to fund work on major projects that occurs prior to a formal funding agreement between Metro and a jurisdiction, such as project scoping, preparation of purpose and need statements, development of evaluation criteria, and developing public involvement plans. This program coordinates with local and state planning efforts to ensure consistency with regional projects, plans, and policies. It will also support initiation of new corridor planning efforts to be led by Metro or others.

Objectives:

- Ensure consistency with regional plans and policies related to major transportation corridors by participating in local planning and project development activities, including technical advisory committees, workshops and charrettes, as well as provide formal comment on proposed projects. (ONGOING)
- Implement the Mobility Corridor Initiatives strategy outlined in the RTP through monitoring ongoing planning activities and working with other jurisdictions to initiate new corridor efforts. (ONGOING)
- Advance transit projects identified in the High Capacity Transit Plan as part of the RTP (ONGOING)
- Participate in the development of projects not yet funded by other grants or contracts. (ONGOING)

Previous Work:

This work program has included two regional corridor refinement work prioritization processes of the corridor refinement work plan (in 2005 and in 2009). It has also including scoping, grant application and other start up activities of many studies including the 2005 Highway 217 Corridor study, the Eastside Streetcar project, I-405 loop study, I-5/99W, Sunrise Corridor, Damascus TSP/Highway 212 and Sunrise Parkway refinement plans and the Columbia Crossing Project.

In FY 2013-14, the program provided support for the SW Corridor and East Metro Corridor Plans.

Accomplishments in FY 2013-2014 are:

- Advanced East Metro Connections Plan priority projects toward implementation. (August 2012 through present)
- Secured funding through a competitive process from the Strategic Highway Research Program (SHRP 2) to pilot decision support tool, Transportation for Communities - Advancing Projects through Partnerships. (August 2012 to January 2013)
- Partnered with community organizations, jurisdictions and agencies within the Powell-Division Transit and Development Project study area to lay the groundwork for the planning and policy decision phase. (January 2013 to January 2014)
- Advanced the Southwest Corridor Shared Investment Strategy towards implementation and initiated the Southwest Corridor Refinement Phase to narrow the transit options considered in the corridor (2013)
- Conducted public engagement in conjunction with the Southwest Corridor Shared Investment Strategy. (March 2013 to July 2013)

In FY 2014-15, the program provided support for the SW Corridor and Powell-Division Transit and Development Project Corridor Plans.

Accomplishments in FY 2014-2015 are:

- Advanced East Metro Connections Plan priority projects toward implementation. (August 2012 through present)
- Partnered with community organizations, jurisdictions and agencies within the Powell-Division Transit and Development Project study area to establish a Steering Committee. (February 2014 to present)
- Defined a shared investment strategy including definition of a bus rapid transit project to forward into FTA Project Development. (2014)
- Advanced the Southwest Corridor Shared Investment Strategy towards implementation and narrowed the range of options for a high capacity transit investment for further study (2014)
- Developed a collaborative funding strategy with contributions from nine project partners to define a Preferred Package by May 2016 that includes a prioritized set of roadway, bicycle and pedestrian improvements and a definition of a high capacity transit investment that includes mode, terminus and alignment options for further study (September 2014 to present)

II. MPO PLANNING PROJECTS

In FY 2015-16, the program provided support for the SW Corridor and Powell-Division Transit and Development Project Corridor Plans.

Accomplishments in FY 2015-2016 are:

- Partnered with community organizations, jurisdictions and agencies within the Powell-Division Transit and Development Project study area to continue a Steering Committee. (February 2014 to present)
- Entered into Project Development for Powell Division BRT with FTA as a Small Starts Project. (2015)
- Developed an approach for shared funding for the Powell-Division BRT project to move through FTA Project Development. (2015-2016)
- Further narrowed the range of alignment options for high capacity transit in the Southwest Corridor for further study (2015)
- Conducted public engagement in to further refine and implement the Southwest Corridor Shared Investment Strategy (January 2015 to present)

In FY 2016-17, the program provided support for the Division Transit Project and Southwest Corridor Light Rail Project and the Southwest Corridor Plan and Shared Investment Strategy.

Accomplishments in FY 2016-17 include:

- Worked with TriMet and ODOT to define and develop new projects in priority high capacity transit (HCT) or Mobility Corridors. These could include on-street bus rapid transit projects or urban circulators. (ONGOING)
- Worked with local jurisdictions in regional HCT priority corridors to develop land use plans that support the System Expansion Policy elements of the RTP. (ONGOING)
- Supported local project development efforts on mobility corridors. (ONGOING)
- Completed local and regional plan amendments (2016-2017)
- Continued to support the Division Transit project (ONGOING)
- Continued to support the SW Corridor Shared Investment Strategy and Transit project (ONGOING)
- Supported the Regional Transit Strategy (2016-2017)
- Launched a new economic investment area (2016-2017)

In FY 2017-18, the program provides support for the Division Transit Project and Southwest Corridor Light Rail Project and the Southwest Corridor Plan and Shared Investment Strategy and the study of an Enhanced Transit Corridor approach for the region.

Accomplishments in FY 2017-18 include:

- Worked with TriMet and ODOT to define and develop new projects in priority high capacity transit (HCT) or Mobility Corridors. These could include on-street bus rapid transit projects or urban circulators. (ONGOING)
- Worked with local jurisdictions in regional HCT priority corridors to develop land use plans that support the System Expansion Policy elements of the RTP. (ONGOING)
- Supported local project development efforts on mobility corridors, including supporting the study of an Enhanced Transit Corridor approach for the region. (ONGOING)
- Continued to support the Division Transit project (ONGOING)
- Continued to support the SW Corridor Shared Investment Strategy and Transit project

(ONGOING)

- Continued support for the Regional Transit Strategy as part of the 2018 RTP Update (2017-2018)
- Worked with jurisdictions and community partners in a new economic investment area along McLoughlin Boulevard (ONGOING)

Methodology:

Metro participates in local project-development activities for regionally funded transportation projects. In addition, as provided by the State Transportation Planning Rule (TPR), Metro is required to complete a regional Transportation System Plan that identifies the need for transportation facilities and their function, mode, and general location. The 2000 RTP called for completion of 18 specific corridor refinements and studies for areas where significant needs were identified but that required further analysis before a specific project can be developed. Section 660-012-0025 of the TPR requires prompt completion of corridor refinements and studies.

In winter 2005, Metro again consulted with regional jurisdictions to identify the next priority corridor(s) for commencement of planning work. Based on the consultation, in winter 2005-06, JPACT and Metro Council approved a corridor planning work plan update, which called for initiation of five new corridor plans in the next five years. In winter 2007-08, Metro commenced work on one of the corridor planning efforts identified in that work program, the Regional High Capacity Transit System Plan.

In fall 2009, Metro worked with technical committees and local jurisdictions to prioritize the five remaining corridors, and develop a phased approach to accomplish all remaining refinement plans by 2020. During that process, Mobility Corridor #15 (East Multnomah County connecting I-84 and US 26) and Mobility Corridors #2 and #20 (in the vicinity of I-5/Barbur Blvd, from Portland Central City southward to approximately the “Tigard Triangle”) have emerged as strong candidates for corridor refinement planning in terms of technical factors, as well as local urgency and readiness.

Major project deliverables/milestones planned for this reporting period of the UPWP, 2018-2019:

- Work with TriMet and ODOT to define and develop new projects in priority high capacity transit (HCT) or Mobility Corridors. These could include on-street bus rapid transit projects or urban circulators. (ONGOING)
- Work with local jurisdictions in regional HCT priority corridors to develop land use plans that support the System Expansion Policy elements of the RTP. (ONGOING)
- Continue to support local project development efforts on mobility corridors and enhanced transit corridors. (ONGOING)
- Continue to support the Division Transit project (ONGOING)
- Continue to support the SW Corridor Shared Investment Strategy and Transit project (ONGOING)
- Work with jurisdictions and community partners in a new economic investment area in the Columbia Corridor (ONGOING)
- Continue support for the Regional Transit Strategy as part of the 2018 RTP Update (2017-2018)
- Work with jurisdictions and community partners in a new economic investment area along McLoughlin Boulevard (ONGOING)

Entities Responsible for Activity:

- Metro – Lead agency
- TriMet – cooperate/collaborate
- ODOT – cooperate/collaborate
- Multnomah, Clackamas and Washington Counties – cooperate/collaborate
- Other Local Cities – cooperate/collaborate

Schedule for Completing Activities:

These activities are ongoing and continue each year. The focus shifts depending on the major activities to be supported in the Investment Areas section and with updates to the Regional Transportation Plan.

Funding History:

Fiscal Year	Total Budget	FTE Comparison
2010-11	\$141,080	0.89
2011-12	\$155,681	0.865
2012-13	\$149,211	1.02
2013-14	\$343,290	1.745
2014-15	\$282,228	1.315
2016-17	\$112,589	0.5

FY 2017-18 Cost and Funding Sources:**Requirements:**

Personal Services	\$	64,893
Interfund Transfers	\$	26,500
Materials and Services	\$	3,350

Resources:

STBG	\$	85,013
Metro	\$	9,730

TOTAL	\$	94,743	TOTAL	\$	94,743
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Full-Time Equivalent Staffing

Regular Full-Time FTE	0.5
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TOTAL	0.5
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II. MPO PLANNING PROJECTS

FY 2018-19 Cost and Funding Sources:

Requirements:

Personal Services	\$	394,878
Interfund Transfers	\$	174,502
Materials and Services	\$	821,985

Resources:

Regional Corridor Planning STBG	\$	432,984
STBG	\$	136,563
Metro	\$	76,040
Other Anticipated Funds	\$	745,777

TOTAL \$	1,391,364	TOTAL \$	1,391,364
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Full-Time Equivalent Staffing

Regular Full-Time FTE	2.85
TOTAL	2.85

Division Transit Project (Powell/Division Transit and Development Project)

Staff contact: Elizabeth Mros-O'Hara, Elizabeth.Mros-OHara@oregonmetro.gov

Description:

The Powell/Division Corridor Transit Implementation Plan coordinates land use and transportation planning efforts for an investment strategy that defines a transit project for a Small Starts application (the Division Transit Project), develops supportive land use actions and identifies and prioritizes related projects to stimulate community and economic development. The transit project would connect several low income areas with major education and workforce training sites including Portland State University, Oregon Health & Science University, Portland Community College and Mount Hood Community College as well as Portland and Gresham job centers. This corridor extends from Central City Portland east to Gresham in the vicinity of Powell Boulevard and Division Street.

Based on a transit alternatives assessment and public input, the project steering committee recommended a Locally Preferred Alternative (LPA) for the transit project that includes the transit mode (bus rapid transit), the route (from downtown Portland on the transit mall to Southeast Division Street to the Gresham Transit Center, and the general stop locations (approximately 1/3 mile apart). In addition, the project partners identified land use actions and station area investments that would support livable communities in the corridor and included them in the City of Portland and City of Gresham Local Action Plans. Outcomes of these efforts will be implemented by local jurisdictions. The transit alternatives assessment is continuing into the conceptual design which is further defining the bus service and amenities, and other transit and associated pedestrian, bicycle and roadway improvements needed to provide high quality and high capacity transit service in this corridor. This process provided the foundation for TriMet's successful application to enter into Project Development with the Federal Transit Administration and sets the stage for a future Small Starts funding application and the initiation of environmental approvals under the National Environmental Policy Act (NEPA).

Based on outreach and analysis, the Steering Committee recommended a Locally Preferred Alternative (LPA) in November and the LPA was adopted by the local jurisdictions in December 2016. The project began the NEPA process by documenting potential impacts and benefits in accordance with federal requirements and began the NEPA process in earnest as the design is further refined in 2017 and 2018.

With local adoption of the LPA, TriMet is leading the design, traffic, and outreach with support from Metro and other project partners. Metro Council adopted the LPA at the same time they amended the Regional Transportation Plan in June 2017.

TriMet is leading the outreach with Metro collaboration to gather input on how to further refine the LPA. The project's conceptual design is being further developed, and Metro is leading the NEPA process by conducting a Documented Categorical Exclusion.

The land use investment strategy pieces are being led by the local jurisdictions which have adopted Local Action Plans outlining their vision for implementing land use and economic development that complements the transit investment of the Division Transit Project.

Objectives:

- Develop a transit solution that efficiently serves high demand corridor in the near term while recognizing the limited local capital and operational funding for near term implementation.
- Develop a Powell/Division Corridor community investment strategy that identifies and prioritizes needed projects to serve locally desired land uses and stimulate community and economic development centered on a transit line.
- Establish agreements on local, regional and state actions to support implementation of the community investment strategy.
- Develop multimodal solutions that distribute both benefits and burdens of growth, support active lifestyles and enhance the natural environment.
- Actively engage public in developing the criteria to prioritize transportation investments and land use changes.
- Conduct transit alternatives assessment to determine the best mode, alignment, associated service changes and capital improvements of a high capacity bus route.
- Initiate environmental approvals under the National Environmental Policy Act (NEPA).
- Incorporate refined transportation planning project into RTP.

Previous Work:

Multi-modal Corridor Refinement

The 2000 Regional Transportation Plan (RTP) identified a significant transportation need in 18 corridors but specified that additional work was needed before a specific project could be implemented. In FY 2000-01, the Corridor Initiatives Program prioritized completion of the corridor plans and refinements. Per that recommendation, Metro initiated and led corridor studies including the Powell/Foster corridor. The phase I Powell/Foster plan was completed and the findings were adopted by JPACT and the Metro Council in FY 2003/04.

In winter 2005, Metro again consulted with regional jurisdictions to identify the next priority corridor(s) for commencement of planning work. Based on the consultation, in winter 2005/06, JPACT and Metro Council approved a corridor planning work plan update, which called for initiation of five new corridor plans in the next five years. In winter 2007/08, Metro commenced work on one of the corridor planning efforts identified in that work program, the Regional High Capacity Transit System Plan.

As part of the regional Transportation Plan update, in 2009, Metro worked with technical committees and local jurisdictions to identify and prioritize remaining corridor needs. Five corridors were found to need refinements and a phased approach was established to accomplish all remaining refinement plans by 2020. Mobility Corridor #15 (East Multnomah County connecting I-84 and US 26) and Mobility Corridors #2 and #20 (in the vicinity of I-5/Barbur Blvd, from Portland Central City southward to approximately the “Tigard Triangle”) were designated as the next priorities based on technical factors, as well as local urgency and readiness.

The East Metro Connections and Southwest Corridor Plans commenced shortly thereafter and were completed in June 2012 and commenced in December 2012, respectively. The East Metro Connections Plan includes a study of bus service issues, including bus rapid transit (BRT) route from central Portland to Mount Hood Community College within the Powell / Division corridor.

High Capacity Transit Corridors

In July 2009, the Metro Council adopted the Regional High Capacity Transit (HCT) System Plan. The HCT plan identifies and prioritizes corridors for implementation based on a set of evaluation criteria consistent with the goals of the RTP and the region's 2040 growth concept. The HCT plan was adopted by the region as part of the Regional Transportation Plan in June 2010. In July 2011, the Joint Policy Advisory Committee on Transportation (JPACT) and Metro Council adopted the High Capacity Transit System Plan Expansion Policy guidelines to further describe the process for moving projects forward.

Both the HCT plan and the system expansion policy identify Portland Central City to Gresham in the vicinity of Powell Corridor as a Near-Term regional priority corridor. The rigorous HCT process included the application of 25 evaluation criteria approved by the Metro Council and Joint Policy Advisory Committee on Transportation. System Expansion policy targets were applied to both the Southwest and Powell corridors. While on many measures such as transit supportive land use and community support, regional network connectivity and integrated transportation system development, the corridors scored equally, Powell measured higher in Housing and Transportation Affordability Benefit and Region 2040 Connections. The Southwest corridor scored higher on TOTAL corridor ridership and funding potential. Both corridors are currently moving forward with collaborative efforts with local, state and regional partners.

East Metro Connections Plan

The East Metro Connections Plan (EMCP) included a recommendation for future study of HCT in the Powell/Division Corridor. A BRT in the Powell/Division corridor has strong regional and jurisdictional support. The recommendations from the EMCP study included detailed transit findings from the analysis and near term implementation plans.

Methodology:

This project builds on previous work including the Powell/Foster study (Metro, 2004), the Outer Powell Boulevard Conceptual Design Plan (City of Portland, 2011) and the East Metro Connections Plans work. In 2013-14 the project partners worked collaboratively to develop the land use and transportation scope(s) and budget(s).

The project scope will be to improve the land use and transportation conditions and mobility in the Powell/Division Corridor to support vibrant communities with transportation that helps to sustain economic prosperity, healthy ecosystems, and community assets; minimizes contributions to global warming; and enhances quality of life. This work program started with locally identified land use plans and priorities and economic development strategies. The transportation analyses will identify measures to support the land use strategies and improve mobility (particularly transit) in the corridor. Metro will be the local lead agency that will consider and compare various transit alternatives, including mode, alignment / routing, service and capital improvements, as well as a no build scenario. The work program is expected to take approximately 24-48 months to complete depending on funding and partner preferences.

Major project deliverables/milestones planned for this reporting period of the UPWP, 2018-2019:

- Evaluation and refinement of promising options and related transportation improvements and land use investments (Summer 2014)
- Adoption of the Powell-Division Transit Action Plan by local jurisdictions and Metro Council (2015)

II. MPO PLANNING PROJECTS

- City of Gresham Local Action Plan outlining actions Gresham can take to promote desired change around future station areas complementary to the transit investment (November 2015)
- Conceptual design of transit alternative(s) (Summer 2016)
- Traffic and Transportation technical report (Summer 2016)
- Land use and development technical report (Summer 2016)
- Draft and Final Transit and Development Action Plan (Fall 2015)
- Environmental scan and initiation of NEPA class of action (Winter 2016)
- Adoption of Locally Preferred Alternative by the Local Jurisdictions (Winter 2016)
- Design refinement of Locally Preferred Alternative to 10% (Spring 2017)
- Metro adoption of the Locally Preferred Alternative and amendment to the Regional Transportation Plan (Spring 2017)
- TriMet Application for a rating to qualify for FTA Small Starts funding (Summer 2017)
- City of Portland Powell-Division Transit and Development Project Local Action Plan creating a 5-year work plan for the City to promote equity-focused community, workforce, and economic development to complement transit investment, promote affordable housing and support existing economic development activities. (Summer 2016)
- Complete Historic and Cultural Analysis (Spring 2018)
- Coordination with TriMet and partners to refine project design for analysis – 35% (Spring 2018)
- Continued coordination with TriMet and partners on project design refinement (Spring/Summer 2018)
- Coordination with local jurisdictions on land use and community development opportunities (2018-2019)
- Complete NEPA analysis (Winter 2018)

Entities Responsible for Activity:

Metro – Lead NEPA analysis/ Historic and cultural analysis and cooperate/collaborate

Oregon Department of Transportation – cooperate/collaborate

TriMet – Lead Agency after adoption of the Locally Preferred Alternative, leading design and outreach
Corridor Jurisdictions (including Cities of Portland and Gresham and Multnomah County) -
cooperate/collaborate

City of Portland- cooperate/ collaborate

City of Gresham- cooperate/collaborate

Multnomah County- cooperate/collaborate

Schedule for Completing Activities:

- Coordination with TriMet and partners to refine project design for NEPA analysis – 35% (Spring 2018)
- Complete NEPA analysis (Winter 2018)
- Complete Historic and Cultural Analysis (Spring 2018)
- Coordination with TriMet and partners to refine project design (Winter/Spring 2018)
- Coordination with local jurisdictions on land use and community development opportunities (2018-2019)

II. MPO PLANNING PROJECTS

Funding History:

Fiscal Year	Total Budget	FTE Comparison
2012-13	\$221,775	0.96
2013-14	\$441,348	2.455
2014-15	\$771,226	2.58
2015-16	\$1,234,623	4.75
2016-17	\$2,533,045	5.85

FY 2017-18 Cost and Funding Sources:

Requirements:

Personal Services	\$	520,576
Interfund Transfers	\$	212,586
Materials and Services	\$	1,234,610

Resources:

Regional Corridor Planning STBG	\$	1,122,610
Metro	\$	89,364
Other	\$	755,798

TOTAL	\$	1,967,772	TOTAL	\$	1,967,772
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Full-Time Equivalent Staffing

Regular Full-Time FTE	4.125
TOTAL	4.125

FY 2018-19 Cost and Funding Sources:

Requirements:

Personal Services	\$	80,571
Interfund Transfers	\$	34,215
Materials and Services	\$	442,441

Resources:

Regional Corridor Planning STBG	\$	500,000
Metro	\$	57,227

TOTAL	\$	557,227	TOTAL	\$	557,227
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Full-Time Equivalent Staffing

Regular Full-Time FTE	0.6
TOTAL	0.6

Southwest Corridor Plan

Chris Ford, chris.ford@oregonmetro.gov

Description:

The Southwest Corridor Plan coordinates land use and transportation planning efforts to develop a shared investment strategy that identifies and prioritizes needed projects to serve locally desired land uses and stimulate community and economic development. This corridor extends from Central City Portland south to the City of Sherwood in the vicinity of Barbur Boulevard/Highway 99W. The plan is a partnership between Metro, Washington County, the Oregon Department of Transportation, TriMet and the cities of Portland, Sherwood, Tigard, Tualatin, Beaverton, Durham, and King City. A major feature of the Plan's shared investment strategy is a proposed light rail transit (LRT) system extending from the Portland transit mall to Bridgeport Village via downtown Tigard. In conjunction with the study of the LRT, Metro is working with project partners on the Southwest Corridor Equitable Development Strategy to support achieving regional and local goals related to inclusive development, affordable housing, workforce development, and access to education and other ladders of opportunity aligned with major regional investments in transit and other transportation improvements.

Objectives:

- The proposed LRT project entered the federal environmental review process in late 2016, and it will continue until mid 2019.
- The Southwest Corridor Steering Committee will select the final LRT alignment – the locally Preferred Alternative – during the environmental review process.

Previous Work :

- In 2015-16, the project steering committee substantially narrowed the alignment options still under consideration, and recommended light rail over bus rapid transit as the transit mode.
- The SW Equitable Development Strategy began in 2017, including formation of a project oversight committee that meets bimonthly.
- In spring 2018, the Draft Environmental Impact Statement (DEIS) was released for public review and comment.
- The Southwest Corridor Steering Committee selected a Preferred Alternative for local endorsement and adoption in June 2018.

Methodology and Entities responsible :

Technical and planning staff from partners meets several times every month to examine and evaluate new information in order to brief the project steering committee, which works to make project recommendations on a consensus model. Specific partner roles include:

- Metro: lead local agency on environmental review process; support TriMet with regional coordination, analysis and public engagement
- TriMet: planning and design lead after Metro Council adoption of locally preferred alternative

- Oregon Department of Transportation: cooperate/collaborate, including reviewing and commenting on draft NEPA materials and involvement in negotiating analysis methods and mitigation strategies
- Partner jurisdictions: same as ODOT

Major Project deliverables/milestones planned for this reporting period of the UPWP, FY 2018-19

- Adoption of the SW Corridor LRT Preferred Alternative into the Regional Transportation Plan update (October 2018)
- Metro Council considers adoption of a Land Use Final Order for the Southwest Corridor Light Rail Project (October 2018)
- TriMet submits to Federal Transit Administration for entry into Project Development phase of New Starts (December 2018)
- Begin funding commitments toward estimated capital costs by local agencies and jurisdictions (continues into 2020)
- Post-DEIS transit design advancement in support of Final Environmental Impact Statement (FEIS) (mid 2018 into early 2019)
- Preparation and release of FEIS (early to mid 2019)
- Continue to implement the work plan for the Equitable Transit Oriented Development (eTOD) grant received from the Federal Transit Administration (FTA) for corridor wide planning, culminating in identification of a comprehensive SW Corridor Equitable Development Strategy (mid 2019)
- Begin the station area planning process, examining access needs and land use and development opportunities (TBD)
- Continued ODOT and project partner staff meetings to review and discuss project planning and designs (ongoing)
- Continued public engagement process (ongoing)
- Continued collaboration with project partners to support local community land use visions (ongoing)
- Work toward identifying funding and implementation options for SW Corridor transportation improvements (roadway, bicycle and pedestrians) and parks, trails and habitat projects listed in the Southwest Shared Investment Strategy but not included in the LRT Preferred Alternative (ongoing)

Schedule for Completing Activities:

- Federal environmental review: mid 2019
- Completion of equitable development strategy: mid 2019
- Commitment of non-federal matching funds: late 2020
- Request for federal matching funds: mid 2021
- Signing full funding grant agreement with FTA: early 2022
- Start LRT construction: 2020
- Opening of LRT line: 2027

Funding History:

Fiscal Year	Total Budget	FTE Comparison
2011-12	\$2,476,000	7.615
2012-13	\$2,450,844	11.4
2013-14	\$1,956,046	11.4
2014-15	\$2,208,202	5.485
2015-16	\$3,626,399	6.05
2016-17	\$3,776,791	6.6

FY 2017-18 Cost and Funding Sources:

Requirements:		Resources:	
Personal Services	\$ 908,067	Metro	\$ 286,585
Interfund Transfers	\$ 381,788	Other	\$ 2,027,370
Materials and Services	\$ 1,024,100		
TOTAL \$ 2,313,955		TOTAL \$ 2,313,955	

Full-Time Equivalent Staffing

Regular Full-Time FTE	7.435
TOTAL	7.435

FY 2018-19 Cost and Funding Sources:

Requirements:		Resources:	
Personal Services	\$ 889,282	FTA - SWEDS	\$ 216,977
Interfund Transfers	\$ 401,493	Metro	\$ 342,486
Materials and Services	\$ 1,428,500	Other Anticipated Funds	\$ 2,159,811
TOTAL \$ 2,719,275		TOTAL \$ 2,719,275	

Full-Time Equivalent Staffing

Regular Full-Time FTE	7.15
TOTAL	7.15

II. MPO PLANNING PROJECTS

FY 2017-18 ODOT Cost and Funding Sources:

Requirements:			Resources:		
Personal Services	\$	150,000	SPR	\$	150,000
<hr/>			<hr/>		
TOTAL	\$	150,000	TOTAL	\$	150,000
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<u>Full-Time Equivalent Staffing</u>					
Regular Full-Time FTE		1.25			
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TOTAL					

Economic Value Atlas (EVA)

Staff contact: Jeffrey Raker, Jeffrey.Raker@oregonmetro.gov

Description:

The purpose of this work is to create a more robust data-based tool for estimating economic outcomes from public investments in transportation and other infrastructure investment scenarios. Metro, together with key partners and stakeholders, will develop an Economic Value Atlas (EVA) that serves as a spatial representation of existing economic and workforce conditions, opportunities for a productive and inclusive regional economy, and supply chain factors that impact the region's ability to export its products and services. The EVA will help translate stated economic goals for the region into a strategy that guides Metro's transportation (freight and passenger) and land use planning and investment decisions based on economic conditions and needs.

Objectives:

- Create a common understanding of the Portland–Vancouver region's economic conditions and economic and workforce development performance needs.
- Develop enhanced economic data, geospatial information, metrics for economic performance, and related decision-support tools.
- Engage key economic and workforce development organizations as well as other stakeholders in evaluating conditions and metrics for stated economic aspirations:
 - Infrastructure and land use assets/opportunities.
 - Efficient movement of goods, services, and people.
 - Traded-sector jobs and productivity.
 - Exports and supply chain conditions.
 - Broader economic performance.
 - Economic inclusion/opportunity.
- Use the EVA to inform Metro's planning and investment decisions and external strategies and actions to support economic and workforce development in the region.

Previous Work:

The Economic Value Atlas builds on and enhances current and previous work completed by Metro and its partners, including:

- Metro plans and initiatives:
 - Urban Growth Report and Metro Investment Areas Division projects
 - Regional Industrial Site Readiness project (2014)
 - Regional Transportation Plan (RTP), Regional Freight Plan, 2014 Cost of Congestion Report, and 2008 Regional Infrastructure Analysis.
- External Plans and Initiatives
 - Greater Portland Inc. (GPI) Comprehensive Economic Development Strategy, Greater Portland 2020 Action Plan, and Metropolitan Export Initiative + 2012 Export Plan
 - Prosper Portland Strategic Plan and cluster projects
 - Value of Jobs Coalition reports
 - Port of Portland plans and studies
 - State Business Oregon and Brownfields programs

Methodology:

Metro serves as project manager for this effort, with significant support from Greater Portland Inc., Port of Portland, City of Portland and Business Oregon. Phases of the project include:

- Phase 1 - Engagement + Partner Development
 - Economic Development Listening Tour
 - Establish Working Group
 - Expert Input on Cluster + Cross-Sector Challenges + Options
 - Staff Participation In Key economic and workforce development partner meetings and events
- Phase 2 - Regional Economic Analysis
 - Coalesce + Establish Economic Indicators
 - Visual/Spatial Mapping of Regional Economy + Clusters
 - Economic Value Atlas
- Phase 3 –Guidance on Metro Plans + Initiatives
 - Use EVA to ID Future Investment Areas
 - Integrate Findings Into RTP + MTIP
 - Integrate metrics/criteria into 2019-2020 RFFA
 - Integrate analyses/findings into future multi-criteria evaluation
- Prospective Future Phases – Guidance on external policy/actions, advance cluster- specific and cross-sector action plan(s), and build out ongoing Metro role in economic and workforce development.

Major project deliverables/milestones planned for this reporting period of the UPWP, 2018-2019:

- Economic Value Atlas – Online Decision-Support Tool (SECOND QUARTER FY 2018-19)
- Implementation Plan – Guidance on Metro Plans + Initiatives (SECOND QUARTER FY 2018-2019)
- Stakeholder engagement (ONGOING)

Entities Responsible:

- Metro – Lead Agency
- ODOT – Contract Manager
- Greater Portland Inc – Collaborate/Cooperate
- Port of Portland – Collaborate/Cooperate
- City of Portland – Collaborate/Cooperate
- Business Oregon – Collaborate/Cooperate
- Joint Policy Advisory Committee (JPACT)
- Metro Policy Advisory Committee (MPAC)
- Transportation Policy Alternatives Committee (TPAC)

Metro Technical Advisory Committee (MTAC)

Schedule for Completing Activities:

- Listening Tour (Completed)
- Establish Working Groups – EVA Task Force + Technical Work Group (Completed)
- Site Tours (3 Completed + 2 scheduled)
- Market Scan (Completed)
- Final Economic Performance Indicators (THIRD QUARTER FY 2017-2018)
- Early Mapping (THIRD QUARTER FY 2017-2018)
- Economic Value Atlas – Online Decision-Support Tool (SECOND QUARTER FY 2018-2019)
- Implementation Plan – Guidance on Metro Plans + Initiatives (SECOND QUARTER FY 2018-2019)

Funding History:

Fiscal Year	Total Budget	FTE Comparison
2015-16	\$325,000	0.5
2016-17	\$177,214	0.85

FY 2017-18 Cost and Funding Sources:

Requirements:			Resources:		
Personal Services	\$	216,067	STBG – EVA	\$	53,860
Interfund Transfers	\$	95,058	Metro	\$	291,265
Materials and Services	\$	34,000		\$	
				\$	
TOTAL \$ 345,125			TOTAL \$ 345,125		

Full-Time Equivalent Staffing

Regular Full-Time FTE	1.89
TOTAL	1.89

FY 2018-19 Cost and Funding Sources:

Requirements:			Resources:		
Personal Services	\$	209,236	STBG - EVA	\$	25,557
Interfund Transfers	\$	88,853	Metro	\$	308,781
Materials and Services	\$	36,250			
TOTAL \$ 334,339			TOTAL \$ 334,339		

Full-Time Equivalent Staffing

Regular Full-Time FTE	1.75
TOTAL	1.75

I-84 Multimodal Integrated Corridor Management

Staff Contact: Caleb Winter, caleb.winter@oregonmetro.gov

Description:

US DOT's Intelligent Transportation Systems (ITS) Joint Program Office (JPO) awarded Metro and agency partners an Integrated Corridor Management Deployment Planning Grant. Integrated Corridor Management (ICM) grants will help combine numerous information technologies and real-time travel information from highway, rail, transit and bike operations.

This work aligns with the Regional TSMO Plan, supporting the vision to “collaboratively and proactively manage [the region’s] multimodal transportation system.” The ICM study furthers the goals and objectives of the TSMO plan including reliability for travelers and goods movement; transportation safety and security; environment and quality of life; and, providing comprehensive multimodal traveler information to people and business.

As TSMO partners strive towards real-time information for operations and travelers, this study takes strategies a step forward. ICM is described as a “system of systems” which refers to both the technology and coordination protocols between agencies. ICMs in other regions identify a multitude of scenarios including crashes, weather hazards and major events. A real-time coordinated response will help provide safe and reliable transportation options.

Travelers can use real-time information to avoid congestion and find alternate routes or transportation systems, such as transit or bike. Shippers can receive information concerning the entire network, not just one route. Such tools can help engineers make better decisions about congestion management by recommending where traffic should flow and onto which systems commuters should be shifted based on up-to-the-second data.

Objectives

- Implement a systematic multimodal approach, complete with performance measures and evaluation approaches, in accordance with multimodal mobility corridor concepts.
- Balance mobility, safety and access considerations.
- Improve multimodal access for corridor users.
- Better manage freight mobility in the corridor.
- Leverage intelligent transportation system (ITS) technologies to become even more active and integrated.
- Balance state and local needs in transportation planning and operations.

Previous Work

Previous projects to this ICM study are those implemented under the TSMO Plan, coordinated by the TSMO Regional Mobility Program in the UPWP, and related projects by agency partners. ODOT manages and operates I-84 with a data communications network, signals, ramp meters, cameras, and

variable message signs. TriMet operates three MAX lines and bus service throughout the corridor, monitored with an updated CAD/AVL system and communications. Multnomah County manages six of the Willamette River bridges, including the Burnside, Broadway, Hawthorne and Morrison. City of Gresham shares fiber optics and will install arterial variable message signs. City of Portland operates approximately 382 signalized intersections within the proposed corridor, including 16 traffic cameras. The agencies in the corridor already cooperate to share equipment, share data and coordinate incidents from operations centers.

The TSMO Regional Travel Options (RTO) program supports transportation demand management in the corridor working with both residents and employees in Portland and Gresham to reduce drive-alone trips and increase trips by transit, biking and walking. ODOT and TriMet serve travel information at TripCheck.com and TriMet.org.

Portland State University houses and manages PORTAL, the region's database archive of traffic, transit, bike and walk data, plus operating conditions such as weather and incident data.

Methodology:

Metro will serve as project manager for this effort, with significant support from a project team from partner agencies and support through TransPort, the TSMO subcommittee to the Transportation Policy Alternatives Committee (TPAC). This project will follow the process for completing an Integrated Corridor Management Deployment Planning Grant, described in the US DOT ITS JPO guidance documents and their direction to grantees.

The project will complete the following components:

- Stakeholder Participation Plan – identifying the process to generate input and support from a cross section of stakeholders at key points in the concept development
- Project Management Plan (PMP) – preparing the ICM guiding document
- System Engineering Management Plan (SEMP) framework – preparing a structure for systems engineering as the ICM project progresses towards implementation
- Vision, Goals and Objectives - refining the desired vision, measurable goals and objectives for ICM in the I-84 corridor.
- ICM Operational Alternatives - developing an initial set of operational alternatives to achieve the desired vision, measurable goals and objectives
- Infrastructure Improvements – comparing existing/planned assets with ICM asset requirements to identify a set of improvements
- Relationships and Procedures – identifying issues and recommending actions for ICM operations
- Final Report – preparing a final document

Major project deliverables/milestones planned for this reporting period of the UPWP, 2018-2019:

Tangible products are primarily expected in FY 2017-2018; however, if additional work is desired by stakeholders to finalize the report, the date of completion will be extended.

- Final report (1ST Quarter FY2018-2019)

Entities Responsible for ICM Activity:

- Metro – Lead Agency ODOT – Contract Manager
- ODOT, TriMet, Multnomah County, City of Portland, City of Gresham, PSU, Port of Portland, TransPort – Cooperate/Collaborate
- FHWA – Cooperate/Collaborate
- US DOT ITS JPO – Cooperate/Collaborate

Schedule for Completing Activities:

Please refer to schedule information provided in the Major Project Deliverables/Milestones section.

FY 2017-18 Cost and Funding Sources:**Requirements:**

Personal Services	\$	63,137
Interfund Transfers	\$	25,663
Materials and Services	\$	150,800
TOTAL	\$	239,600

Resources:

ICM-DPG-2013/ICM Deployment	\$	191,680
Metro	\$	6,845
Local Partners	\$	41,075

TOTAL	\$	239,600
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Full-Time Equivalent Staffing

Regular Full-Time FTE	0.4
TOTAL	0.4

MAX Red Line Improvements Project

Staff contact: Elizabeth Mros-O'Hara, Elizabeth.Mros-Ohara@oregonmetro.gov
Malu Wilkinson, Malu.Wilkinson@oregonmetro.gov

Description

The MAX light rail system provides high capacity transit connecting the major centers of our region. The MAX Red Line has connected the City of Beaverton, downtown Portland, Gateway Regional Center, and Portland International Airport since 2001. Since its opening, there has been substantial growth in the corridor and more demand for reliable transit connecting these important centers. Currently, the Red Line has two single track sections near Gateway/99th Ave and Portland International Airport, which result in inbound and outbound trains having to wait for each other. If a train is off schedule, these wait times can impact the entire Max System as trains rely on the same tracks to serve different parts of the region. Adding a second set of tracks in these areas will reduce delays for riders on all five lines. In addition, Max riders west of Beaverton Transit Center have been requesting Red Line service to better connect a growing part of the region.

The Red Line improvements west of the Beaverton Transit Center include improving track and switches and adding signals and a new operator break facility at the Fair complex/Hillsboro Airport Max Station allowing Red Line trains to serve ten more west side stations. These stations are currently served by the Blue Line which is often overcrowded. Improvements will allow TriMet to increase train frequency to better meet rider demand.

Improved transit will support anticipated redevelopment at the Port of Portland such as the expansion of the Portland International Airport and potential redevelopment at the Gateway Regional Center.

Objective

Complete a 2-year design process for the Max Red Line double tracking and other improvements to increase light rail reliability on all five Max lines and to improve carrying capacity to meet transit demand west of the Beaverton Transit Center. Construct improvements in the 2021-2022 timeframe with an opening targeted for 2023. This work will improve mobility and transit performance throughout the region.

Work Completed in 2017-18 included:

- Initiation of discussions with jurisdictions and stakeholders to coordinate design and better transit access.
- Initiation of the transit design and environmental analysis.

Methodology

TriMet and Metro will work with the local jurisdictions and the Port of Portland to scope the project to improve access to major transit origins and destinations, improve reliability of the entire MAX system, and support future redevelopment at the Gateway Regional Center, the Port of Portland properties, and within Beaverton and Hillsboro.

TriMet and Metro will also consult with the federal agencies during the scoping phase.

TriMet is coordinating with local jurisdictions to avoid and minimize any potential impacts associated with improving the Red Line.

Major project deliverables/milestones planned for this reporting period of the UPWP, 2018-2019

- Partner agency engagement began summer 2017 and will continue through 2019.
- Public outreach process began fall 2017 and will continue through 2019
- JPACT and Metro Council will be asked to adopt the MAX Red Line improvements into the 2018 RTP.
- Enter Project Development for Small Starts Federal Transit Administration Small Starts Application for Rating 2019
- 30% design by end of 2018
- NEPA complete by 2019
- Begin construction 2020/2021
- Opening 2021/2022

Entity/ies Responsible for Activity:

TriMet and Metro

Other Stakeholders

- Local Cities and Counties
- Port of Portland
- City of Portland
- City of Beaverton
- City of Hillsboro
- Federal Transit Administration

Schedule for Completing Activities:

Please refer to schedule information provided in the *Major Project Deliverables/Milestones* section.

Funding History

This project is being described for the first time in this UPWP, and therefore does not include a discrete funding history.

FY 2018-19 Cost and Funding Sources:

Requirements:			Resources:		
Personal Services	\$	90,456	Regional Corridor Planning STBG	\$	103,407
Interfund Transfers	\$	38,412	Metro	\$	25,461
TOTAL \$ 128,868			TOTAL \$ 128,868		

Full-Time Equivalent Staffing

Regular Full-Time FTE	0.7
TOTAL	0.7

TriMet Employer Outreach Program

Staff Contact: Adriana Britton, brittona@trimet.org

Description:

The TriMet Employer Outreach Program delivers transportation demand management programs and services to employers through the Metro Regional Travel Options program. TriMet's work with employers contributes toward achieving Metro's Climate Smart strategies goals.

The TriMet program serves employers and colleges of all sizes in the Portland Metro region with non-SOV travel options resources, transportation program assistance, transit pass programs and transportation surveys for Oregon DEQ's Employer Commute Options program. The TriMet outreach program reduces vehicle miles traveled by educating employers, offering promotional campaigns, meeting with employees, producing online communications and supplying educational materials for using transportation options. TriMet supplies transportation survey data in aggregate to the Metro RTO program, plus assists partners with transit operations information and opportunities to participate in TriMet campaigns.

TriMet's RTO efforts contribute to achieving Metro's regional goals of reducing greenhouse gas emissions 10 percent below 1990 levels by 2020 and 75 percent below 1990 levels by 2050. The population is expected to increase by 44% between 2010 and 2040 while increasing housing costs are displacing a segment of riders to the outer rings of the region.

TriMet increased service from 2012-2016 and service is now above pre-recession levels. TriMet has continued adding service at regular intervals through TriMet's "Making Transit Better" initiative. A TriMet analysis released Q1 17-18 shows that overall ridership, primarily off-peak trips, was relatively flat from 2015. However, commute peak trips increased slightly from 2015 to 2016. To improve off-peak transit ridership TriMet proposes adding service to address shifts in housing, addressing travel times, integrating services and monitoring demographic shifts. Within this context, outreach messaging to employers will encourage travel options as a convenient lifestyle choice for off-peak as well as for commute trips.

Objectives:

- Increase participation among employers and colleges to reduce non-SOV trips
- Promote active travel options that improve health and economic benefits
- Coordinate with and support Metro RTO campaigns plus local partner efforts
- Provide transportation services and education to employers and colleges about the variety of travel opportunities available in suburban areas and urban centers

Previous Work:

Key work program accomplishments for fiscal 2016-17 included the following:

- Increased transportation program enrollment to 2,062 from 1,956 worksites a year ago, a 5% increase over the previous fiscal year.
- Employer worksites offering transit subsidies increased to 1,291 from 1,248, a 3% increase over the previous year.

- Increased worksites with TriMet pass programs to 1,250 from 1,207 in the previous year, a 4% increase from the last fiscal year.
- Enrolled 30 new TriMet employer pass program contracts compared with 45 in the previous fiscal year or a 33% decrease in the number of new program contracts.

Methodology:

The transportation options team works with employers to develop and maintain transportation programs to reduce SOV car trips. The programs also include transit pass programs for employers and colleges to encourage transit use. Following are key program components completed in fiscal 2016-17:

Employer and College Outreach:

- Completed 5,727 contacts with 771 employers and colleges of which 110 employers were first-time contacts. The number of contacts decreased by 4% but the number of employers/colleges contacted increased by 23%.
- Participated in 331 planning, informational meetings, with employers, colleges, business associations, community associations, citizens' advisory committees and RTO partner organizations.
- Promoted the 2016 statewide Drive Less Challenge at 14 employer events with 1,500 employee contacts and by email to over 200 employers with pass programs. Distributed over 900 postcards and 50 posters at employer events and meetings.
- Promoted service improvements to follow up on outreach from TriMet's Service Enhancement Plans initiative including the following:
 - Q2 FY16-17 North Hillsboro Link Shuttle. Contacted 51 employers along new service, of these sent 350 promotional flyers to 30 employers, staffed 3 events.
 - Q4 FY16-17 new bus route, Line 97. Mailed letter about new service to over 105 West district employers and conducted call downs; supplied over 1,000 bus schedules plus supplied 429 New Employee Kits.
- Continued a campaign to improve ridership on the MAX Orange Line and related bus service launched in Q1 FY15-16. Designed a new brochure promoting Orange Line service for employers and mailed to 600 businesses in Q3-Q4 FY16-17. Outreach and follow up will continue throughout FY17-18. The mailer follows an off-peak campaign conducted April – June 2016 to increase awareness of the service and destinations in the corridor. The off-peak campaign included bus ads, billboards and a website highlighting destinations near the MAX Orange Line stations.

Employee Communications:

- Promoted transportation options at 69 employer transportation fairs to 5,859 attendees.
- Redesigned the New Employee Kit into a single, streamlined brochure Q1 FY16-17. Distributed 3,354 of the revised New Employee Kits to 188 employers to promote non-SOV travel choices to new employees. The kits are branded with the regional Drive Less Save More campaign and may be accompanied with customized materials for an employer.

Employee Transportation Surveys:

- TriMet processed Employee Commute Option surveys for 241 worksites for 110 companies. Staff assists employers with surveys free of charge whether for Oregon's DEQ program, TriMet's Universal Annual Pass program, or to inform transportation program

choices. The staff supplies results in a report with recommendations for the employer's transportation program.

Employer Transportation Programs:

- TriMet offers a free, Emergency Ride Home, cab voucher program to incentivize employers to subsidize transit. Added 19 employers with ERH programs to 168 for FY16-17 and provided 52 cab rides for FY16-17. TriMet provided 47 rides in the previous year.

Other:

- Conducted outreach to employers by email and phone on three occasions during Q2 and Q3 alerting over 150 employers about protests disrupting multiple transportation modes in Portland's central business district. Advised employers of options for employees' safety.
- Outreach in Q3 by email to 784 employers advising of a 3-week light rail construction project and options to help employees travel through the disruption. Businesses were included in a mailer to over 28,500 addresses in the project area. Staff assisted with on-street outreach during commute hours.
- In Q4 FY16-17, TriMet hosted a public, rider engagement event to leverage APTA's National Dump the Pump Day campaign. The event was paired with social media promotions and included demonstrating TriMet's newest bus. Staff assisted with transportation options questions and transit information.

Major Project deliverables/milestones planned for this reporting period of the UPWP, FY 2018-19

For FY 2018-19, outreach projects will include engaging employers in a suite of service enhancements in planning for Q1 2018 through 2019. Outreach messages will encourage travel options for off-peak trips in addition to commute trips. Staff will promote Metro RTO, partners and TriMet campaigns to employers and colleges. A branding campaign is being developed for the Employer Outreach program and will be implemented beginning Q1 FY18-19. The work plan may be adjusted to incorporate new campaigns plus service additions and changes.

Employer and College Outreach:

- TriMet will continue a 10-year service expansion plan with service additions in Q1 and Q3 FY18-19 plus Q1 and Q3 FY19-20. Multiple outreach phases include engaging employers at the planning stages in FY17-18 plus following up to build awareness about the service changes with employer emails, mailings and events.
- Staff will promote RTO campaigns including national bike month and the bike commuting challenge in Q1 FY18-19 and the statewide Drive Less Challenge in Q2 FY18-19 through online channels and at employer events.
- Staff will promote new opportunities for combining bike and transit trips by leveraging the construction of three, new secure bike-storage facilities for Summer 2018. The Bike and Ride facilities will be located at major light rail transit centers.

Employee Communications:

- Promote transportation options, new bike/ped infrastructure and RTO campaigns at over 80 employer and college fairs/events with a minimum goal of 8,000 participants.
- Promote WES Commuter Rail to build ridership along corridor. Outreach will be

conducted to the 131 employers along the line from Q2 through Q4 FY17-18 to build awareness of the bike/transit connections. Outreach will include creating a mailer to zip codes ½ radius of the line, coordinating transportation fairs, Facebook ads targeting surrounding zip codes, and marketing materials to raise awareness of WES.

Employee Transportation Surveys:

- Complete an average annual goal of surveys for 230 employer worksites for FY18-19. Staff work closely with Oregon DEQ to assist employers who must survey for compliance. The survey is also used for TriMet's Universal Annual Pass program.

Employer Transportation Programs:

- Employers and colleges are aware of the Hop Fastpass™ electronic fare system through previous outreach efforts which began Q3 FY16-17. Staff will continue transitioning employers and colleges to the Hop Fastpass system in FY18-19. As of Q2 FY17-18, 89 employer programs have transitioned to the Hop system. Over 550 programs will be transitioned to the new fare system during a two-year period, plus information will be supplied to train employees to use the electronic fares for riding the system. Additional TriMet staff (non-RTO) will conduct training for employers and colleges.
- Staff will promote the Emergency Ride Home program with the goal of adding a minimum of 12 enrollments annually over the next five years.

Other:

- Staff will assist with a pilot project to encourage commute and off-peak transit trips at new multi-family housing developments with 50 or more units within .25 miles of frequent transit. A New Resident Kit was created that includes transit fares and transit tips. An initial set of 3,500 kits was mailed in Q1 FY16-17 to 60 buildings. Another 5,000 kits will be distributed in Q1-Q4, FY18-19. The second cohort will include the Hop Fastpass™ electronic card to allow reporting of card activations.

Entities Responsible for Activity:

The TriMet Employer Outreach program is staffed by 5.25 people within TriMet's Customer Information Services department. TriMet staff work in partnership with the following stakeholders and entities:

- Metro Regional Travel Options
- ODOT
- FTA
- Regional partner agencies including TMAs
- Employers and colleges in the Metro region
- Cities and counties in the Metro region
- Metro Transportation Policy Alternatives Committee (TPAC)
- Metro Joint Policy Advisory Committee on Transportation (JPACT)
- Metro Policy Advisory Committee (MPAC)
- Other area transit providers, including but not limited to South Metro Area Regional Transit, C-TRAN and Portland Streetcar.

Schedule for Completing Activities:

Please refer to the schedule information provided in the *Major Product Deliverables* sections.

Funding History:

Fiscal Year	Total Budget	FTE Comparison
2008-09	\$412,409	5.25
2009-10	\$424,781	5.25
2010-11	\$437,524	5.25
2011-12	\$450,649	5.25
2012-13	\$464,171	5.25
2013-14	\$469,118	5.25
2014-15	\$483,193	5.25
2015-16	\$497,688	5.25
2016-17	\$507,212	5.25
2017-18	\$546,270	5.25

FY 2017-18 Costs and Funding Sources:

Requirements:				Resources:		
Personal Services	\$	527,997		PL	\$	
Interfund Transfers	\$			STP	\$	473,772
Materials and Services	\$	18,273		ODOT Support	\$	
Computer	\$			Section 5303	\$	
CMAQ	\$			*TriMet Support (10.27% match)	\$	54,225
				Metro	\$	
				Other	\$	18,273
<i>TOTAL</i>	\$	546,270		<i>TOTAL</i>	\$	546,270

III. OTHER REGIONAL PLANNING PROJECTS

Full-Time Equivalent Staffing

Regular Full-Time FTE		5.25				
<i>TOTAL</i>		5.25				

**Updated M&S for FY17-18, actual as of 7/3/2017.

FY 2018-19 Costs and Funding Sources:

Requirements:				Resources:		
Personal Services	\$	538,101		PL	\$	
Interfund Transfers	\$			STP	\$	487,985
*Materials and Services	\$	14,000		ODOT Support	\$	
Computer	\$			Section 5303	\$	
CMAQ	\$			TriMet Support (10.27% match)	\$	50,116
				Metro	\$	
				Other	\$	14,000
<i>TOTAL</i>	\$	552,101		<i>TOTAL</i>	\$	552,101

Full-Time Equivalent Staffing

Regular Full-Time FTE		5.25				
<i>TOTAL</i>		5.25				

*Estimated M&S for FY18-19 to be updated with actual M&S in next UPWP.

South Metro Area Regional Transit (SMART) Options Program

Staff Contact: Elli Work [Primary] ,Grants and Programs Manager, work@ridesmart.com
Nicole Hendrix [Secondary], Transit Management Analyst, hendrix@ridesmart.com

Description

South Metro Area Regional Transit (SMART)'s Transportation Demand Management (TDM) program, SMART Options, promotes transportation alternatives to driving alone and assists local employers in establishing transportation worksite programs to comply with Department of Environmental Quality Employee Commute Options (DEQ – ECO) rules. The SMART Options program takes part in coordinated regional travel planning processes through Metro's Regional Travel Options (RTO) Program in addition to collaborating with neighboring area transit agencies and jurisdictions in planning outreach programs and promotions. Beginning in 2001 primarily as a large-employer commuter focused program, SMART Options continues to expand to include community members and visitors in an effort to reduce single occupancy vehicle trips in Wilsonville and the region.

Objectives

- Reduce drive alone trips and increase awareness of transportation options;
- Increase outreach to Limited English Proficiency (LEP) and older adult populations;
- Build transit ridership on SMART, TriMet, CAT, and Cherriots;
- Improve first and last mile connections to transit;
- Work with Wilsonville employers to coordinate commuter vanpools;
- Help achieve regional and state plan goals utilizing strategies in plans; and
- Support the City of Wilsonville's Transit Master Plan and Bicycle and Pedestrian Master Plan.

Previous Work

- In the Spring of 2017, SMART purchased and placed a new Dero bike repair station adjacent to the 48 bicycle lockers located at SMART Central at Wilsonville Station to allow for a more seamless first/last mile connection and build multi-modal transportation.
- Summer marketing interns assisted in vastly improving outreach on SMART social media sites. On Facebook, SMART followers grew from 300 to over 1,000 in two months.
- Coordinated with Ride Connection to promote the new RideWise Travel Trainer located at SMART offices beginning December 2016.
- Walk Smart's Walk at Lunch program occurred weekly from April through September 2017. Average participation each week was 35 people, partnering with 17 Wilsonville businesses.
- A Grants and Programs Manager was hired in June 2017 to bring funding and reports up to date.
- In August 2017, SMART conducted its first on-board demographic survey. 500 surveys were collected over the course of four days. The results of the survey are being used to better market services and adjust service-based customer trends.
- Assisted 11 employers to complete their ECO surveys and trip reduction plans when required by DEQ from July 2016 to June 2017.

Methodology and Entities Responsible

The SMART Options program will continue to work closely with and report to Metro's Regional Travel Options program and relevant working groups to coordinate travel options outreach and activities throughout the region.

- City of Wilsonville's South Metro Area Regional Transit – Product Owner / Lead Agency
- Metro – Collaborate/Facilitate
- RTO Program Partners and Stakeholders – Cooperate / Collaborate
- Neighboring transit providers (TriMet, CAT, Cherriots) – Collaborate
- Transportation Options Group of Oregon - Collaborate
- Federal Transit Administration (FTA) – TDM milestone and financial reports
- Oregon Department of Transportation (ODOT) - Coordinate/Report
- Wilsonville City Council - Approves annual budget
- Ride Connection - Collaborate
- Community groups and organizations involved in transportation issues
- Organizations serving people of color, older adults, disabled, and LEP speaking residents' needs
- Organizations and advisory committees serving regional bicycle, pedestrian, and transit needs
- General public – Provide input
- Wilsonville businesses
- Wilsonville public and higher education schools

Major project deliverables/milestones planned for this reporting period of the UPWP, 2018-2019:

- Hire a Bike and Pedestrian Coordinator (July 2018)
- Continued support and implementation of the Drive Less/Save More and Drive Less Connect collaborative marketing campaign through participation in the Drive Less Challenge workgroup and promotion of the program. (ONGOING)
- Prepare for Fall 2018 TMP implementation through extensive outreach process (July 2018)
- Work with large businesses to begin a vanpool program in Wilsonville (ONGOING)
- Assess and meet transit system demands of Oregon Institute of Technology main Portland area campus in Wilsonville (ONGOING)
- Coordinate and host Walk Smart's Walk at Lunch events (April 2019 – September)
- Staff outreach booths at local business fairs and community events (ONGOING)
- Work directly with employers to find the best travel options for their employees (ONGOING)
- Assist with DEQ ECO surveys and trip reduction plans (ONGOING)
- Collaborate with regional partners to promote WES as a viable transportation option (ONGOING)
- Collaborate with local schools to assist with walking and biking to school programs and Safe Routes to School plans and promotions (ONGOING)
- Focused outreach to low-income families and ESL learners (ONGOING)
- Social media campaigns to increase youth ridership and participation in transit options
- Conduct annual bicycle and pedestrian counts at key Wilsonville intersections and trails

to coincide with regional and national efforts (September 2018)

- Actively participate in Metro's Collaborative Marketing Group (ONGOING)

Schedule for Completing Activities

Please review the Major Project Milestones section for expected completion dates and timeline of SMART Options Program projects.

Budget

Funding is utilized for SMART Options Program staffing and services supplemented by TDM grants from Metro, the State of Oregon, and local funds. Local match is provided by the City of Wilsonville employer transit payroll tax, which is currently set at 0.5% per \$1,000. Staffing will fund a portion of the Programs Manager, Program Coordinator, (new) Bike and Pedestrian Coordinator and two program interns.

Please note: The funding amounts listed below are a result of SMART staff turnover and an unmet need for a grants manager. SMART is fully staffed as of June 2017 and has been made aware by Metro the funds that are available.

FY 2018-19 Costs and Funding Sources

Requirements:		Resources	Ratio	Actual
Staff	\$198,486	Federal Grant FY 12	89.73%	\$55,000
		Local Match	10.27%	\$5,648.5
		Federal Grant FY 13	89.73%	\$60,000
		Local Match	10.27%	\$6,162
		Federal Grant FY 17	89.73%	\$65,000
		Local Match	10.27%	\$6,675.5
TOTAL	\$198,486			\$198,486

Full-Time Equivalent Staffing:

Grants and Program Manager	.25
Program Coordinator	.50
(New) Bike/Ped Coordinator	1
Options Program Interns (two at .5)	1
TOTAL	2.75

ODOT Development Review

Staff contact: Jon Makler, jon.makler@odot.state.or.us

Description:

ODOT reviews local land use actions and participates in development review cases when those actions may have safety or operational impacts (for all modes of travel) on the state roadway system, or if they involve access (driveways) to state roadways. This includes work with jurisdiction partners and applicants, and products may include written responses and/or mitigation agreements. This work includes review of quasi-judicial plan amendments, code and ordinance text amendments, transportation system plan amendments, site plans, conditional uses, variances, land divisions, master plans/planned unit developments, annexations, urban growth boundary expansions and recommendations for industrial land site certifications. ODOT also works to ensure that long-range planning projects integrate development review considerations into the plan or implementing ordinances, so that long-range plans can be implemented incrementally over time.

Objectives:

- Make recommendations for mitigation of safety and operational impacts of development on the state roadway system as appropriate
- Work collaboratively with local jurisdictions and applicants to develop mitigation agreements
- Review land use actions for Transportation Planning Rule (TPR), Oregon Highway Plan, Access Management Rule and ODOT permit compliance and make recommendations as appropriate

Previous Work:

Work during the 2016-2017 fiscal year included review of over 2,000 land use actions, with approximately 150 written responses and 100 mitigation agreements.

Methodology:

General methodology steps include:

- Intake of local/regional jurisdiction notice of land use actions
- Review for impact on state roadway system; review of plan amendments and development site plan review for TPR (comprehensive plan amendment/zone change), Oregon Highway Plan, access and permit considerations as appropriate
- Work with partners and applicants as necessary to determine appropriate mitigation
- Recommend conditions of approval as appropriate regarding the proposed land use action for mitigation of safety and operational impacts of development and ODOT permit requirements

Major Project deliverables/milestones planned for this reporting period of the UPWP, FY 2018-2019

- Products occur throughout the planning period, depending on development/land use proposals and timing of notices
- May include response letters and mitigation agreements

Entities Responsible for Activity:

ODOT – Product Owner/Lead Agency; Cooperate/Collaborate/Make Recommendations

Cities and Counties – Product Owner/Lead Agency for local land use process

Department of Land Conservation and Development (DLCD) – Cooperate/Collaborate

Schedule for Completing Activities:

Please refer to schedule information provided in the *Objectives* and *Tangible Products* sections of this planning activity description.

Funding History:

Fiscal Year	Total Budget	FTE Comparison
2011-2012	\$250,000	2.0
2012-2013	\$250,000	2.0
2013-2014	\$300,000	2.75
2014-2015	\$300,000	2.75
2015-2016	\$300,000	2.75
2016-2017	\$330,000	3.00
2017-2018	\$300,000	2.75

Estimated FY 2018-2019 Costs and Funding Sources:

Requirements:				Resources:		
Staff Time	\$	300,000		SPR	\$	300,000
<i>TOTAL</i>	\$	300,000		<i>TOTAL</i>	\$	300,000
Full-Time Equivalent Staffing						
Regular Full-Time FTE		2.75				
<i>TOTAL</i>		2.75				

ODOT – Transportation and Growth Management (TGM)

Staff contact: Jon Makler, jon.makler@odot.state.or.us

Description:

Oregon's Transportation and Growth Management (TGM) Program supports community efforts to expand transportation choices for people. By linking land use and transportation planning, TGM works in partnership with local governments to create vibrant, livable places in which people can walk, bike, take transit or drive where they want to go. The ODOT/DLCD TGM program provides grants to regional and local jurisdictions to conduct land use and transportation planning.

Objectives:

- Partner with DLCD and regional or local governments to conduct land use and transportation planning efforts receiving TGM grants
- Provide technical assistance with regard to best practices and consistency and compliance with the Oregon Transportation Plan, Oregon Highway Plan, Transportation Planning Rule, and other applicable state transportation plans, regulations and standards

Previous Work (grants ending in FY 2018):

- Beaverton – Active Transportation Plan (end date 11/30/17)
- Cornelius – TSP Update (end date 4/30/18)
- Gladstone – TSP Update (end date 1/31/18)
- Portland – Enhanced Transit Corridors Plan(end date 5/31/18)
- Metro – Transit System Expansion Policy (element of Regional Transit Strategy) (end date 10/31/17)
- Portland - Pedestrian Master Plan Update (tentative end date 6/30/18)
- Washington County - TV Hwy Transit Operations and Access Study (tentative end date 6/30/18)
- Molalla TSP Update (June 2018)

Current Work

- Washington County – First/Last Mile (June 2019)
- Portland – Columbia Corridor Plan (June 2019)
- Gresham – Clackamas-Columbia Corridor (June 2019)
- Multnomah County – Scenic Gorge Congestion Management (2018)
- South Clackamas Transit Master Plan (June 2019)

Methodology:

Methodology is dependent on work product, but generally includes standard planning steps (identifying the problem, existing conditions, policy framework, needs assessment, development of alternatives, evaluation of alternatives, recommendations, funding strategies) consistent with the Oregon Highway Plan, Transportation Planning Rule and the Regional Transportation Plan and Functional Plan.

Major Project deliverables/milestones planned for this reporting period of the UPWP, FY 2018-2019

Interim and Final Deliverables for each of the following grant projects, as described in each individual grant Agreement:

III. OTHER REGIONAL PLANNING PROJECTS

- Portland: Columbia Corridor Refinement Plan
- Gresham: Concept Plan for Clackamas-Columbia Corridor
- South Clackamas Transit District: Transit Master Plan
- Multnomah County: Congestion Management Plan for Columbia River Historic Highway Corridor
- Washington County: TSP Amendment and Action Plan

Additional TGM applications will be solicited and grants will be awarded in 2018 for project completion by June 2020.

Entities Responsible for Activity (local Product Owner varies by grant):

Oregon Department of Transportation – Product Owner
 DLCD – Product Owner
 Cities and Counties – Product Owner
 Metro – Product Owner or Cooperate/Collaborate
 TriMet – Product Owner or Cooperate/Collaborate
 Community groups and organizations/stakeholders – Coordinate

Schedule for Completing Activities:

Please refer to schedule information provided in the *Current Work* sections of this planning activity description.

Funding History:

Biennium	Total Metro Area Grant Budget	FTE Comparison
2013-2015	\$ 870,125	2.0
2014-2016	\$ 813,250	2.0
2015-2017	\$ 716,705	2.0
2016-2018	\$910,280	2.0

Estimated FY 2018-2019 Costs and Funding Sources:

Requirements:				Resources:		
ODOT Staff Time	\$			TGM (STBG)	\$	
2018-2019 Grants	\$					
2018-2019 Grants estimate	\$					
TOTAL	\$			TOTAL	\$	
Full-Time Equivalent Staffing						
Regular Full-Time FTE		2.0				
TOTAL		2.0				

ODOT – Region 1 Active Transportation Strategy

Staff contact: Jon Makler, jon.makler@odot.state.or.us

Description:

Building on the recently completion of the Active Transportation Needs Inventory, this project will enable ODOT Region 1 to engage in the identification and conceptual planning of projects that increase biking, walking and access to transit. The Oregon Transportation Plan set a goal of completing the state biking and walking network by 2030. The 2016 Statewide Bicycle and Pedestrian Plan and accompanying Implementation Plan establish a framework for pursuing this.

Objectives:

- Identify priority active transportation investments
- Develop facility cross-sections and project plans (not to exceed 30% design)
- Support mobility corridor efforts throughout the region to ensure facilities for walking and biking

Previous Work:

- Region 1 Active Transportation Needs Inventory (FY 2013 - 2017)

Methodology:

- Develop region-specific implementation actions based on the Oregon Bicycle and Pedestrian Plan
- Select needs on state facilities and initiate project planning
- Collaborate with local agencies in identifying opportunities to link implementation actions with transportation system plan activity (development or implementation)

Major Project deliverables/milestones planned for this reporting period of the UPWP, FY 2018-19:

- Progress report presentations to TPAC and county coordinating committees (plus Portland)

Entities Responsible for Activity:

Oregon Department of Transportation – Lead

Cities and Counties in ODOT Region 1 – Collaborate

Metro – Coordinate

Tri-Met and rural transit providers – Coordinate

Schedule for Completing Activities:

Please refer to schedule information provided in the *Major Project deliverables/milestones* section of this planning activity description.

III. OTHER REGIONAL PLANNING PROJECTS

Funding History:

- Prior to FY18: Approximately \$270,000 was invested in the Active Transportation Needs Inventory work that provides a foundation for this effort.
- FY18: \$150,000

Estimated FY 2018-19 Costs and Funding Sources:

Requirements:				Resources:		
Consultant Services	\$	125,000		SPR	\$	150,000
Staff Time	\$	25,000				
<i>TOTAL</i>	\$	150,000		<i>TOTAL</i>	\$	150,000
<u>Full-Time Equivalent Staffing</u>						
Regular Full-Time FTE		0.5				
<i>TOTAL</i>						

ODOT – Region 1 Transportation Data, Tools and Reports

Staff contact: Jon Makler, jon.makler@odot.state.or.us

Description:

In recent years, ODOT has produced several atlas-style documents to support the planning, programming and development of transportation investments around the region. These include the Interchange Atlas, Active Transportation Needs Inventory Atlas, Corridor Bottleneck Operations Study Project Atlas and Active Traffic Management Study. Every year, the data underlying these studies requires management and upkeep. The purpose of this project is to ensure that ODOT and its partners always have up to date and useful data available.

Objectives:

- To support planning, programming and design of a safe and efficient transportation system.
- To ensure ready access to current and reliable data that supports decision making.

Previous Work:

As noted, previous UPWP efforts have led to initial and updated versions of several atlases.

Methodology:

- Continue to invest in data collection (ongoing)
- Identify needs for new data or new data representations (annual review)
- Update published documents (ATNI, e.g.) as appropriate
- Make as much of this data available online (TransGIS, e.g.) as possible
- Perform outreach to raise awareness of data availability and utility

Major Project deliverables/milestones planned for this reporting period of the UPWP, FY 2018-19:

- Annual “Corridor Performance Reports”
- Analysis of freeway off-ramp queuing
- Atlas “user guides” to support business case preparation and project delivery

Entities Responsible for Activity:

ODOT – Product Owner/Lead Agency

Metro – coordinate

TriMet, jurisdictional partners - inform

Schedule for Completing Activities:

Ongoing

III. OTHER REGIONAL PLANNING PROJECTS

Funding History:

FY18: \$100,000

Estimated FY 2018-2019 Costs and Funding Sources:

Requirements:			Resources:		
Consultant Services	\$	70,000	SPR	\$	100,00
Staff Time	\$	30,000			
TOTAL	\$	100,00	TOTAL	\$	100,00
Full-Time Equivalent Staffing					
Regular Full-Time FTE		0.25			
TOTAL		0.25			

ODOT – Region 1 Planning for Operations

Staff contact: Jon Makler, jon.makler@odot.state.or.us

Description:

ODOT seeks to leverage its recent work program investments in diagnosing bottlenecks and developing a strategy for active traffic management (ATM). This project will seek to identify and plan for project investments that support Transportation System Management and Operations (TSMO) on highways throughout the region. These investments are meant to improve safety and efficiency for all users of the transportation system.

Objectives:

- Identify and prioritize investment opportunities where TSMO can improve safety and efficiency
- Collaborate with local and regional agencies to find and implement cost-effective TSMO investments
- Enhance ODOT's ability to support local planning efforts with respect to planning for operations

Previous Work:

- Most recently, ODOT has developed the Corridor Bottleneck Operations Study (CBOS) and Active Traffic Management Study, both of which build on 30+ years of traffic management efforts in the region.

Methodology:

- Perform on-going diagnostic analysis of the transportation system, especially before/after studies as projects are built.
- Collaborate with local agencies on the development of transportation system plans, with emphasis on integrating ATM and other strategies to achieve safety and efficiency goals.
- Coordinate this effort with Metro and other partners on the upcoming TSMO Strategic Plan, including its updating and implementation.
- Identify and prioritize TSMO investment opportunities
- Early project planning (not to exceed 30% design)

Major Project deliverables/milestones planned for this reporting period of the UPWP, FY 2018-19:

- Progress report presentations to TPAC and county coordinating committees (including Portland)

Entities Responsible for Activity:

Oregon Department of Transportation – Lead

Metro, TriMet, Jurisdictional Partners – Cooperate/Collaborate

Schedule for Completing Activities:

Ongoing

Funding History (see FY17 UPWP under Before/after study and Facility Bottleneck and Solutions Feasibility Assessment):

Fiscal Year	Total Budget	FTE Comparison
2016-17	\$400,000	
2017-18	125,000	

Estimated FY 2018-2019 Costs and Funding Sources:

Requirements:				Resources:		
Staff Time	\$	25,000		SPR - Region	\$	125,000
Project Staff/Consultants	\$	100,000			\$	
TOTAL	\$	125,000		TOTAL	\$	125,000

Full-Time Equivalent Staffing

Regular Full-Time FTE		.25				
<i>TOTAL</i>		.25				

Value Pricing Feasibility Analysis

Contact: Mandey Putney, mandey.putney@odot.state.or.us

Description:

Growing congestion on Portland area highways is increasing travel delays and unpredictability. This congestion affects quality of life as travelers sit in cars or on the bus, and impacts the economy through delayed movement of merchandise.

Ongoing efforts to address congestion in the Portland area include investments in transit, bicycle, pedestrian and highway projects. But more is needed to address congestion. ODOT is conducting a feasibility analysis to explore the options available and determine how value pricing could help improve congestion in the Portland metro area.

Oregon's House Bill 2017, also known as Keep Oregon Moving, directs the Oregon Transportation Commission to develop a proposal for value pricing on I-5 and I-205 from the state line to the junction of the two freeways just south of Tualatin, to reduce congestion. The State Legislature directed the OTC to seek approval from the Federal Highway Administration no later than December 31, 2018. If FHWA approves, the OTC is required to implement value pricing.

The OTC formed a policy advisory committee in fall 2017 to provide a recommendation after considering technical findings, likely effects (traffic operations, diversion, equity, environmental and air quality, and others), mitigation opportunities and public input.

Objectives:

- Identify the location(s) best suited for congestion pricing on I-5 and I-205 in the Portland area.
- Engage stakeholders and the public in a robust and transparent discussion as the Oregon Transportation Commission develops its proposal for the Federal Highway Administration regarding the implementation of congestion pricing on I-5 and I-205 in the Portland region.
- Submit the proposal, per legislative direction, by Dec. 31, 2018.

Previous Work:

- Procured consultant services to provide technical analysis and conduct public engagement (fall 2017)
- Formed Policy Advisory Committee in fall 2017; conducted meetings between December 2017 and June 2018.
- Held community open house meetings in early 2018.
- Provided 2013-2015 data to document growing congestion and crash rates on Portland area freeways in the 2016 Transportation Performance Report.

Methodology:

ODOT is the lead agency and is responsible for conducting a transparent feasibility analysis, with input from the public and a 25-member policy advisory committee composed of Metro and local jurisdictions in Oregon and Washington, as well as diverse stakeholder interests. Metro, SW RTC and consultant experts will join ODOT to conduct and review model results. The Metro model and proprietary consultant toll optimization models will be used.

Major project deliverables/milestones planned for this reporting period of the UPWP, 2018-2019:

- Obtain Oregon Transportation Commission direction on location(s) to include in congestion pricing proposal to Federal Highway Administration, FY19Q2
- Submit proposal to Federal Highway Administration, FY19Q2
- Begin environmental review under National Environmental Policy Act, FY19Q4

Entities responsible for activity:

- OTC and ODOT - Lead Agency
- Washington State Department of Transportation – Collaborate
- Metro – Collaborate, Conduct and review modeling
- SW Washington RTC – – Collaborate, Conduct and review modeling
- Multnomah County – Collaborate
- Washington County – Collaborate
- Clackamas County – Collaborate
- Clark County – Collaborate
- City of Portland – Collaborate
- City of Vancouver – Collaborate

Other Stakeholders:

- Verde
- Federal Highway Administration
- AAA Oregon
- Oregon Environmental Council
- Portland Business Alliance
- Fred Meyer and other large employers
- Community Alliance of Tenants
- Oregon Trucking Association
- The Street Trust
- TriMet and C-TRAN
- Port of Portland
- OPAL Environmental Justice Oregon
- Westside Economic Alliance
- Ride Connection
- I-5 and I-205 commuters and users
- Communities adjacent to I-5 and I-205
- General public

Funding History

This project is being described for the first time in this UPWP, and therefore does not include a discrete funding history.

Estimated FY 2018-19 Costs and Funding Sources:

Requirements:			Resources:		
Consultant Services	\$	2,800,000	State of Oregon	\$	2,800,000
Personal Services - ODOT	\$	750,000	State of Oregon	\$	750,000
Personal services - Metro	\$				
TOTAL	\$	3,550,000	TOTAL	\$	3,550,000
<u>Full-Time Equivalent Staffing</u>					
Regular Full-Time FTE		0.5			
TOTAL		0.5			

French Prairie Bridge Connectivity

Staff contact: Zach Weigel, weigel@ci.wilsonville.or.us

Description:

The Interstate 5 Boone Bridge, the only existing connection across the Willamette in the Wilsonville area, is considered unsafe for pedestrians and cyclists. The French Prairie Bridge will provide a critical missing link to restore a seamless, non-highway connection between Portland and Eugene. The bridge will connect the Portland region with the French Prairie area by linking the Ice Age Tonquin Trail with the Champoeg Trail and the Willamette Valley Scenic Bikeway. The French Prairie Bridge would also serve as a needed rapid-incident, emergency response system allowing authorized vehicles a bypass when the Boone Bridge is blocked. The bridge will give ODOT and other responsible authorities the ability to clean-up faster; and police, fire, and other emergency vehicles will have better access to incidents. Currently, when traffic incidents occur near Boone Bridge, I-5 and the entire surrounding freeway system can shut-down for hours.

Objectives:

- Safe bicycle and pedestrian access
- Improved connectivity between the Willamette Valley Scenic Bikeway and new regional Ice Age Tonquin Trail.
- Emergency and post-disaster route for police, fire and response vehicles and equipment.
- Tourism development
- Practical, cost-effective transportation solution with multiple public benefits.

Previous Work:

A preliminary alternatives analysis and selection of preferred location occurred in previous City master planning efforts. The current work effort will revisit these previous studies to determine if the conclusions are still valid before initiating feasibility analysis for the proposed location and concept planning efforts.

Methodology:

The French Prairie Bridge will be the only bike-ped bridge over the Willamette River located within a 30- mile (48 km) stretch between Newberg and Oregon City. The lack of any river crossing other than Interstate-5 at Boone Bridge forces cyclists to take significant risks by traveling on a six-lane freeway with no separation from high-speed trucks and cars.

Major project deliverables/milestones planned for this reporting period of the UPWP, 2018-2019:

- Bridge Type Selection Report summarizing final bridge selection process and decision making.
- Funding alternatives memorandum analyzing different funding options for design and construction completion of the final selected bridge type, size and location.
- Preliminary 30% Construction Plan, Specification & Estimate (PS&E) for final selected bridge type, size and location.

Entities Responsible for Activity:

- Lead Agency: City of Wilsonville
- Partners and Stakeholders: Metro – funding partner
- Oregon Department of Transportation – Cooperate/Collaborate
- Clackamas County - The City of Wilsonville and Clackamas County to determine ownership of the bridge and land commitment to the bridge on each shore of the Willamette.
- Federal Highway Administration (FHWA) Old Town Neighborhood Association Charbonneau Country Club
- Cycle Oregon, BTA, and other organizations and advisory committees serving regional bicycle and pedestrian needs
- Tualatin Valley Fire and Rescue District (TVFRD) Clackamas County Sheriff's Office
- Friends of French Prairie Travel Oregon

Schedule for Completing Activities:

- August 2018: Bridge Type Selection Report summarizing final bridge selection process and decision making.
- December 2018: Funding alternatives memorandum analyzing different funding options for design and construction completion of the final selected bridge type, size and location.
- March 2019: Preliminary 30% Construction Plan, Specification & Estimate (PS&E) for final selected bridge type, size and location
- Project is scheduled to conclude in FY 2018-19.

Funding History:

Fiscal Year	Total Budget	FTE Comparison
2013-14	\$16,437.00	
2014-15	\$39,498.00	
2015-16	\$49,997.00	
2016-17	\$500,613.00 (\$320,287 Metro)	

FY 2017-18 Costs and Funding Sources:**Requirements:**City Staff and Professional
Consultant Services

\$ 760,000

Resources:

Metro \$ 600,000

Other \$ 160,000

TOTAL

\$ 760,000

TOTAL

\$ 760,000

Full-Time Equivalent Staffing

Regular Full-Time FTE

FY 2018-19 Costs and Funding Sources:**Requirements:**

City Staff and Professional Consultant Services	\$ 430,000
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Resources:

Metro	\$ 300,000
Other	\$ 130,000

TOTAL	\$ 430,000	TOTAL	\$ 430,000
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Full-Time Equivalent Staffing

Regular Full-Time FTE

TOTAL

Interstate 205: Stafford Road to OR99E

Staff contact: Michael Mason, Michael.w.MASON@odot.state.or.us

Description:

The Interstate 205: Stafford Road to OR99E project will plan and design for the addition of one auxiliary lane between I-205 and OR99E, as well as seismic and lane widening on the Abernethy Bridge connecting Oregon City to West Linn in Clackamas County. The crash rate in the project area is nearly three times the state average. By widening the freeway and bridge, improving the ramps, and implementing Active Traffic Management (ATM) strategies, the number of dangerous crashes is expected to decrease by up to 21%. The project area is a regional bottleneck because I-205 is reduced from three lanes in each direction to two lanes in each direction between Stafford Road and OR99E. The rest of I-205 to the north and south of this section is three lanes in each direction. This project will alleviate significant delays currently experienced by local, regional, national and international motorists and freight movers. The ODOT-led planning and design work has several elements, including:

- Project Management
- Public and Stakeholder Involvement Outreach and Communications
- Transportation Planning
- Design Engineering
- Traffic Analysis and Management
- Graphics and Visual Imaging

Objectives:

The objectives of the planning and design work are to:

- Refine the project design work that has been completed during the past 15 years
- Establish a clearer cost estimate and project scope
- Pursue completion of a design acceptance package through consultant work
- Better understand the environmental impacts (noise, in-water work, ROW, for example) of the project
- Determine a construction staging strategy
- Support efforts to secure funding for final design and construction phases

Previous Work:

The project is informed by several past technical and planning works, including the 2003 East Portland Freeway Stafford Road to OR99E Reconnaissance Report, the 2006 I-205 Storm Sewer Atlas and the 2006 I-205 Traffic Analysis Reconnaissance Report. In 2015, ODOT completed the Conceptual Widening and Seismic Retrofit Technical Memorandum. ODOT has submitted two applications for funding under the Federal FastLane Grant program (now known as Infrastructure for Rebuilding America (INFRA)).

Methodology:

- Determine the amount of funding available for planning and design work
- Develop scope of work for preliminary planning and design work based on funding
- Create a public involvement plan that includes outreach to neighborhoods, stakeholders and jurisdictional partners
- Establish a proof of concept report that confirms past assumptions and feasibility of project
- Conduct design verification
- Based on previous work and input from stakeholders, develop a draft design acceptance plan
- Finalize design acceptance plan based on feedback from draft

Major project deliverables/milestones planned for this reporting period of the UPWP, 2018-2019:

ODOT expects the project team to provide a final design acceptance package during this fiscal period.

Entities Responsible for Activity:

- Oregon Department of Transportation – Product owner
- Clackamas County, West Linn and Oregon City – Cooperate
- Stakeholders, Community Organizations – Cooperate

Schedule for Completing Activities:

- Proof of Concept – 9/28/2017
- Cost to Complete – 12/31/2017
- Design Verification – 1/10/2018
- Draft Design Acceptance Plans – 4/25/2018
- Final Design Acceptance Plans – 8/31/2018

Funding History:

2015-2018 STIP -- \$2,500,000 approved by OTC on 3/17/16 for planning phase.

Funding History:

Fiscal Year	Total Budget	FTE Comparison
2016	\$2,500,000	4.0

FY 2018-19 Cost and Funding Sources:**Requirements:**

Consultant Services \$56,000
Staff Time \$24,000

Resources:

STBG \$80,000
\$
\$

TOTAL \$80,000

TOTAL \$80,000

Clackamas County – Trolley Trail Bridge: Gladstone to Oregon City

Staff Contact: Joel Howie, PE (Clackamas County) jhowie@clackamas.us, Jacque Betz (City of Gladstone), betz@ci.gladstone.or.us

Description:

The project will study the feasibility of replacing the recently demolished Union Pacific Railroad's Portland Avenue Historic Trolley Bridge for pedestrians and bicyclists. The project would provide a much-needed active transportation link across the Clackamas River and become the signature landmark for the popular new Trolley Trail.

Gladstone and Oregon City, designated as a town center and a regional center, respectively, in Metro's 2040 Growth Concept and 2035 Regional Transportation Plan, are separated by the Clackamas River. The Gladstone side of the river is home to many schools and community centers serving traditionally underserved populations, and the Oregon City side is the site of a high-density commercial and residential development. The most direct route connecting the two centers across the river is the 99E/McLoughlin Boulevard Bridge, but it lacks bicycle facilities and its sidewalks are substandard. Additionally, the Oregon Department of Transportation has stated that adding bicycle facilities to the bridge roadway would conflict with traffic and freight movement along McLoughlin Boulevard, a state highway.

Objectives:

The following are the objectives of the project related to FY 2018-19 with this UPWP:

- County will develop a Request for Qualifications document for engineering consultant services to conduct the feasibility study. County and City will review consultant qualifications submittals and rate the consultants. County will develop a draft scope of work and provide to the highest rated consultant. County will negotiate the final scope of work and fee estimate with the highest rated consultant. If reasonable, request a contract with the consultant. If unreasonable, repeat negotiation process with the second highest rated consultant and beyond until a reasonable fee estimate is reached.
- Upon completion of the consultant contract, the following are the expected tasks to be included in the feasibility study:
 - project management and project meetings;
 - public involvement;
 - geotechnical evaluation of foundation alternatives;
 - environmental scoping including wetland reconnaissance, permitting requirements such as Clean Water Act Section 404 (US Army Corps of Engineers), Oregon Removal-Fill Law (Oregon Department of State Lands), Endangered Species Act (U.S. Fish & Wildlife Service and National Marine Fisheries Service), and stormwater Management Guidelines (DEQ), rare plant survey, no effects documentation and cultural resources investigation; identification of local permitting requirements including floodplain regulations;
 - investigation of existing utility impacts and possible utilities to be carried on the new

- bridge;
- evaluation of river hydraulics and scour potential; determination of needed streambank restoration;
- evaluation of structural alternatives including new bridge types and possible re-use of existing surplus bridge structures; alternative bridge Type, Size and Location (TS&L) Plans based on evaluation and alternative cost estimates;
- maintenance plan and cost estimate;
- identification of needed agency agreements and maintenance plan requirements;
- and trail concept planning for connections to Gladstone and Oregon City trails.

Previous Work:

No previous work has been completed in the last couple of years related to the feasibility of a new bridge for the Trolley Trail to connect Gladstone and Oregon City.

Methodology:

Clackamas County is responsible for implementing the RFQ and being the holder of the consultant contract. Both Clackamas County and the City of Gladstone are responsible for reviewing and providing comments on the draft feasibility study and associated draft reports.

Major Project deliverables/milestones planned for this reporting period of the UPWP, FY 2018-19:

The project will result in a draft and final feasibility report. The draft report is expected to be included in FY 2018-19, but the final report is expected in FY 2019-20. It is anticipated that the feasibility study will have the following reports included in the appendices:

- Geotechnical evaluation of foundation alternatives;
- Environmental scoping document including wetland reconnaissance, permitting requirements such as Clean Water Act Section 404 (US Army Corps of Engineers), Oregon Removal-Fill Law (Oregon Department of State Lands), Endangered Species Act (U.S. Fish & Wildlife Service and National Marine Fisheries Service), and stormwater Management Guidelines (DEQ), rare plant survey, no effects documentation and cultural resources investigation; identification of local permitting requirements including floodplain regulations;
- Evaluation of river hydraulics and scour potential and determination of needed streambank restoration;
- Evaluation of structural alternatives including new bridge types and possible re-use of existing surplus bridge structures; alternative bridge Type, Size and Location (TS&L) Plans based on evaluation and alternative cost estimates; maintenance plan and cost estimate;
- Trail concept plans for connections to Gladstone and Oregon City trails.

Schedule for Completing Activities:

Draft feasibility study: January 2019

Final feasibility study: March 2019

Budget for Project:

The project budget is \$225,000 with a grant amount of \$201,892. The City of Gladstone will provide the remaining \$23,108 as the required 10.27% match of the grant. It is expected that \$150,000 of the \$225,000 will be expended in FY 2018-19.

Hillsboro Regional Center – Oak, Baseline, and SE 10th Avenue Study

Karla Antonini karla.antonini@hillsboro-oregon.gov

Description of Project:

In Hillsboro, the Baseline/Oak couplet (Oregon Highway 8, or OR8) is a critical transportation element connecting western Washington County through Hillsboro’s Downtown. While it serves as the primary route bringing freight and commuters into Hillsboro’s Downtown core, as well as carrying regional travel to and from western portions of the County, it has long imparted some negative impacts on the City’s residents and businesses. As the “front door” for many drivers, the two streets create a pass through, commercial strip presenting challenges for potential customers and pedestrians. The streets create a barrier between the low-income, ethnically diverse neighborhood to the south, and the City’s Downtown core (including important government and commercial functions) lying to the north. Both streets have existing sidewalks, yet are less than desirable to walk or bike along, and are difficult to walk or bike across due to safety issues. This also makes bus stops difficult for pedestrians to access. The couplet, while providing high visibility due to the annual daily traffic of 33,000, is not highly supportive to business investment along the corridor due to the poor condition of the sidewalk zone, the rapidly-moving traffic (30 mph through a Central Business District), and the lack of on-street parking (except on one side of Oak) to support storefront business access and better buffer the pedestrian zone from auto and freight traffic. Moreover, the couplet fails to direct drivers and pedestrians to the nearby Main Street business district, thus eliminating potential customers for the Main Street merchants.

This project seeks to support redevelopment along the Oak/Baseline couplet by providing a comfortable, human-scale environment for residents and business customers while at the same time accommodating auto and truck traffic along the State highway. It also seeks to increase accessibility by persons using all modes of transport to priority community service destinations such as City and County offices, the Health & Education District, the 10th Street commercial corridor as well as the Main Street district, with its restaurants, retailers and arts and entertainment venues. The project will also enhance access to the regional light rail system located in the heart of the Downtown, as well as bus access to the TriMet Line 57 Frequent Service route, and routes 46, 47, and 48, and the Yamhill County fixed-route bus service at MAX Central Station, located one block north of the Oak-Baseline couplet.

Objectives of the Project:

- To select a preferred design alternative that improves the conditions on Baseline, Oak and 10th Avenue to make it a more pleasant and inviting environment for all modes of travel, pedestrians and residents.
- To select a preferred design alternative that allows for easier access to the north and south of Oak and Baseline Streets for the low income, ethnically diverse neighboring residents to access services from the Health & Education District, the Downtown area, and the SW Industrial Area.
- To select a preferred design alternative that catalyzes private and public development in the Hillsboro regional center as envisioned in land use planning policies.
- The concept plans will include proposed plans, cross-sections, locations of pedestrian and bicyclist facilities and amenities, transit facilities and amenities, and concept-level traffic, bicycle, and pedestrian signal and related technology system modifications and enhancements.

- The final report will describe the preferred concept for improving the Baseline, Oak and 10th Avenue corridor and scope of work for implementation (Design Exceptions, Corridor Plan approvals, list of future permits, plan amendments, legal actions, etc.).
- Obtain Design Concurrence from ODOT Region 1 Roadway and State Traffic Engineer's office for preferred concept.

Previous Work in the program/project:

Scope of work submitted to ODOT for comment

Completed a Project Change Request form to expand the project limits on Oak and Baseline Streets to SW Adams Street and on SE 10th Avenue from SE Maple Street to E Main Street to better capture the streetscape impacts.

Working on amending the work scope for the project.

IGA submitted to ODOT for execution.

Bulleted report of progress in the past 1 or 2 years only.

Methodology and Entities responsible for the project

- City of Hillsboro – Lead Agency
- Metro – Cooperate/Collaborate
- Oregon Department of Transportation – Cooperate/Collaborate
- TriMet – Cooperate/Collaborate
- Greater Hillsboro Chamber of Commerce - Collaborate

Other stakeholders:

- Washington County
- Forest Grove
- Cornelius
- Metro Regional Freight Technical Advisory Committee
- Regional Transportation Council (RTC) of metropolitan Washington County
- Oregon Transportation Commission (OTC)
- Land Conservation and Development Commission (LCDC)
- Department of Land Conservation and Development (DLCD)
- Community groups and organizations involved in climate planning, equity, land use and transportation issues
- Organizations serving minority, elderly, disabled, and non-English speaking residents needs
- Organizations and advisory committees serving regional bicycle, pedestrian, and transit needs
- General public

Major Project deliverables/milestones planned for this reporting period of the UPWP, FY 2018-19

Work scope finalized
Obligate funds for the project
RFP written, reviewed and finalized
ODOT/Metro Review of RFP
Contract with refined scope (includes one month for RFP release and interviews)
Consultant selected and work begins

Bulleted report of each part of the program/project that includes the timeline for completion (including coming years, if known).

Schedule for Completing Activities

November 2017: work scope finalized
December 2017: Obligate funds for the project
January 2018: RFP written, reviewed and finalized
February 2018: Contract with refined scope (includes one month for RFP release and interviews)
March 2018: Consultant selected
Schedule will require project carryover into FY 2018-19

Budget for Project

Federal: \$500,000
Local: \$57,227
Total: \$557,227

Lake Oswego to Portland Trail Plan: Tryon Cove Park Area

Staff contact: Mel Huie, Mel.Huie@oregonmetro.gov

Description:

The plan will determine a trail alignment from Tryon State Natural Area to Foothills Park in Lake Oswego, OR. The proposed trail would be multi-use (bike and pedestrian) and be one to two miles long. Trail alignment(s) would be on public owned properties and/or public Right-of-Ways, and include a future trail bridge over Tryon Creek. This trail segment would connect to the Willamette River Greenway and the rest of the regional trail system. Environmental studies and cost estimates for engineering and construction will be conducted. Roles and responsibilities for trail ownership and maintenance will be recommended. A Technical Advisory Committee of local jurisdictions and ODOT will work with Metro on the plan.

The Trail Study results shall not preclude future transit and/or streetcar options in this corridor. The ultimate goal is to have a transit and trail project built. Any interim trail shall not diminish transit or rail options in the Willamette Shore Line Corridor and maintain existing vintage trolley service.

Objectives:

- Identify a trail alignment to connect Tryon Creek State Natural Area on the west side of Hwy. 43 to the Willamette River and to Foothills Park.
- Identify an alignment and type of trail bridge over Tryon Creek connecting to the existing Foothill Park Trail.
- The proposed trail alignment shall not preclude future transit and/or streetcar options in this corridor and maintains the existing vintage trolley service.
- Coordinate with other partners/agencies on the future trail plan.
- Analyze environmental and constructability issues along the preferred alignment(s).
- Produce preliminary design documents identifying the trail alignment and cost estimates for any acquisitions of trail easements/fee simple, design P/E, construction and maintenance.
- Make recommendations as to ownership and maintenance responsibilities of future trail and define how trail, with transit, can be a viable future option.
- Coordinate the trail alignment so that it is compatible with the existing historic trolley service in the corridor and a potential future streetcar

Previous Work:

The Metro's Regional Trails plan and the RTP have incorporated this trail segment into their visions. This trail alignment is identified in the Transportation System Plan and Trails and Pathways Plan of the City of Lake Oswego and the Regional Transportation Plan (RTP). From 2005-2007 an Alternatives Analysis study of transit options in the corridor included an examination of trail alignments. In 2007, the Lake Oswego to Portland Transit Steering Committee adopted a Locally Preferred Alternative that directed the project to provide further refinement on the trail concept for the corridor. In 2009, Metro convened a trail refinement process with local partners. The

culmination of this work was a report that provides general strategy to develop a trail from Lake Oswego to Portland's South Waterfront District.

Major project deliverables/milestones planned for this reporting period of the UPWP, 2018-2019

This will be refined when the project scope is finalized in early 2018. The Trail Plan may include the following:

- Planning background report summarizing planning activities, project need statement and project solution statement. Quarter 1
- Base map, profiles, typical sections and narrative describing field location data. Quarter 1
- Reconnaissance level report of flow and drainage conditions, regulatory requirements to be addressed, and preliminary drainage and water quality options. Quarter 2
- Report describing anticipated trail bridge structure and foundation needs. Quarter 3
- Description of future maintenance needs and the responsible agencies. Quarter 3
- Cost estimates for future project phases (engineering, right-of-way (ROW), construction).
- Identify coordination with regulatory agencies (Oregon Division of State Lands, NOAA Fisheries, etc.) and permit processes needed to complete project. List of regulatory agencies and contacts Quarters 1-2
- Coordinate with ODOT during planning process. Quarterly project status reports Quarters 1-3
- Environmental Baseline Report to address federal environmental requirements. Quarter 2
- Cost estimates for final design, preliminary engineering, and construction. Quarter 3
- Final trail plan in paper and digital versions Quarter 3

Entity/ies Responsible for Activity:

- Metro – Lead Agency
- Clackamas County – Cooperate / Collaborate
- City of Lake Oswego – Cooperate / Collaborate
- City of Portland – Cooperate/Collaborate
- State of Oregon Parks and ODOT – Cooperate/Collaborate

Schedule:

January/February 2018 to March 2019

Funding History:

Fiscal Year	Total Budget	FTE Comparison
2016-17	0	NA
2018-19	TBD	NA

FY 2018-19 Costs and Funding Sources:**Requirements:**

Personal Services

Interfund Transfers

Materials & Services

Consultant Services \$111,445

TOTAL **\$ \$111,445**
Resources:

TOTAL **\$ \$111,445**

Full-Time Equivalent Staffing N.A.

Regular Full-Time FTE N.A.

Southwest in Motion Plan

Staff Contact: Denver Igarta, Denver.Igarta@portlandoregon.gov

Description:

Southwest In Motion (SWIM) will be a planning process that identifies a 5-year active transportation implementation strategy for all of Southwest Portland. It will incorporate several identified projects in the RTP, the Portland Bicycle Plan for 2030, Barbur Concept Plan, Southwest Corridor Plan, and community-led Platinum Bicycle Facility Strategy in Southwest.

Objectives:

- Create a five year active transportation implementation strategy for the Southwest district of Portland. The strategy will include a hierarchy of identified improvements to address pedestrian and bicycle safety and access issues.

Previous Work:

The process for developing the implementation strategy will be modeled after the successful East Portland in Motion (EPIM) project. The process for developing SWIM will also incorporate numerous previous planning projects.

Methodology:

- Assemble existing conditions information based on an inventory of transportation infrastructure and priority destinations within the project area.
- Assemble census data regarding area demographics.
- Solicit public comment to identify community priorities through a public meetings and open house events.
- Develop active transportation project candidate list with cost estimates
- Prioritize project list and develop implementation strategy.

Major project deliverables/milestones planned for this reporting period of the UPWP, 2018-2019:

The following outlines the major tasks and deliverables anticipated for this project:

Task 1: Project Management

Provide status reports, cost reports and reimbursement requests. Review consultant invoices, completion reports, cost summaries and list of final products. Review and edit consultant deliverables. Prepare summaries of stakeholder meetings including agendas, information materials and comments. Prepare completion of project close-out.

Task 2: Stakeholder Involvement

Develop a review structure for local staff, stakeholder interests and partnering agencies to provide input on the identification of active transportation system needs and priorities. Provide adequate opportunity for

stakeholder participation and input throughout the project duration and respond to stakeholder values and issues.

Task 3: Background and Existing Conditions Analysis

Prepare a map of the existing conditions deficiencies.

Task 4: Identify Needs,

Identify existing pedestrian and bicycle system deficiencies within project area from existing planning projects, neighborhood priorities based on input from neighborhood association requests and individual requests received by PBOT.

Task 5: Develop Project List

Define potential capital transportation improvement projects and cost estimates based on identified needs and constraints.

Task 6: Recommended Implementation Strategy

Recommend both short and long-term capital transportation system improvements and/or other policy and operational strategies based on evaluation of project list priorities and cost feasibility analysis.

Entities Responsible for Activity:

The City of Portland will be the lead agency for this project. It is anticipated that the Bureau of Transportation will conduct the technical planning and engineering analysis and cost estimates and final report preparation, with the potential support of consultants for some tasks.

Lead agencies/partners:

Portland Bureau of Transportation - Lead Agency/Project Manager

Other stakeholders:

- Portland Pedestrian Committee
- Portland Bicycle Committee
- Tri-Met
- Community groups and organizations involved in climate planning, equity, land use and transportation issue

Schedule for Completing Activities:

The project started FY 16/17, but was delayed due to staffing changes. PBOT finalized new project manager assignment, and the project began in earnest in August 2017. The project duration is estimated to be 16 months. With finalization of the plan in early FY 18/19

Funding History:

NA

Budget for Project:

The project budget is \$303,132 with an Federal (STP) grant amount of \$272,000 and a local match from the City of Portland of \$31,132. It is expected that \$75,000 of the \$303,132 will be expended in FY 2018-19.

Portland Central City Multi-Modal Safety Improvements

Staff contact: Gabriel Graff, Gabriel.Graff@portlandoregon.gov

Description:

The purpose of this plan is to develop a strategy to address safety and access issues resulting from competing demands on transportation infrastructure in Portland's central city. Planning for and investing in active transportation modes along with freight, transit and vehicular access will help the region attain its economic, climate, and social equity targets by providing a truly multi-modal central city. Today, the City of Portland and its many stakeholders are faced with a multitude of modal plans and competing, sometimes overlapping policies. The result is a lack clarity on how to balance these competing demands with extremely limited space in the region's most important economic and social service hub. This project will result in a strategy that identifies a multi-modal transportation network that complements adjacent land uses, preserves capacity for important uses, and accommodates and encourages the already significant active transportation use in the central city today.

Objectives:

- Identify and prioritize pedestrian, transit priority, and bicycle safety improvements in the Central City while balancing the needs of other users of the right of way.
- Develop conceptual design for potential improvements to a level sufficient to identify trade-offs and meaningfully engage the public and stakeholders
- Produce a 5-10 year prioritized project list and related strategic implementation plan of protected bikeway, transit priority and pedestrian safety improvement projects

Previous Work:

This project will build on the Central City 2035 plan currently being completed by Bureau of Transportation and the Bureau of Planning and Sustainability. To date, the project team has begun existing conditions and best practice analysis, performed two field visits, and held our first Technical Advisory Committee meeting.

Methodology:

The project will begin with a thorough review of bicycle and pedestrian conditions in key locations throughout the Central City, including major roadways, bridgeheads and significant portals. The investigation will culminate in a complete analysis of current conditions for multimodal access in downtown. The project advisory committee will use the report to identify the major issues and needs. The project will include analysis of best practices throughout North America for bicycle and pedestrian infrastructure.

Following the completion of the needs report and the review of best practices the advisory committee will begin to develop a wide range of improvement scenarios that will be further refined into a tangible and discrete set of improvements that can be implemented in the next two years using federal funds. The project will also include an extensive outreach process that will

include a community discussion of the benefits to the businesses and the public from increased multimodal access and safety.

Major project deliverables/milestones planned for this reporting period of the UPWP, 2018-2019:

- Prioritized project list brought before Portland City Council
- Implementation plan finalized
- Final report on project's Planning and Development phase complete

Entities Responsible for Activity:

The City of Portland will be the lead agency for this project. The technical work is being performed by City of Portland staff and consultant team members.

Lead agencies/partners:

- Portland Bureau of Transportation - Lead Agency/Project Manager
- Metro - Partner agency
- Oregon Department of Transportation - Partner agency

Other stakeholders:

- Tri-Met
- Multnomah County

Schedule for Completing Activities:

The Planning and Development phase of this project is anticipated to be completed by September 2018.

Funding History:

NA

FY 2018-19 Costs and Funding Sources:

Requirements:		Resources:	
PBOT Staffing	\$ 885,379	CMAQ	\$1,046,03
Consultant Staffing	\$ 368,139	Local Match	\$208,480
TOTAL	\$ 1,235,518	TOTAL	\$ 1,253,51

Herman Road Active Transportation Project

Application lead staff: Zoe Monahan | (503) 691-3020 | zmonahan@ci.tualatin.or.us

Project Manager: Jeff Fuchs, PE | (503) 691-3034 | jfuchs@ci.tualatin.or.us

Project Engineer: Dominique Huffman, PE | (503) 691-3036 | dhuffman@ci.tualatin.or.us

Description:

This project will improve bike lanes, sidewalks, and transit stops along Herman Road between the employment district, neighborhoods, and downtown. These facilities will improve safety and mobility for all roadway users along Herman Road where currently, bicycles, pedestrians, automobiles, transit, and trucks share two 12-foot vehicle travel lanes because there are no bike lanes or sidewalks. The project will also add buffered bike lanes and other Active Transportation components where there are existing sidewalks and bike lanes along Herman Road.

Objectives:

- Identify and design safe bicycle and pedestrian improvements
- Use Public engagement to develop bicycle and pedestrian alternatives on Herman Road and select the preferred alternative
- Prepare preliminary design work to complete a gap in the active transportation corridor to provide a safe connection between residential and employment areas in northwest Tualatin.

Previous Work:

Improvements to Herman Road were identified in the City of Tualatin's Transportation System Plan (TSP), which was adopted in 2014.

Methodology and Entities responsible for the project:

Methodology:

- Develop public engagement plan
- Develop base map of the project area for design and visualization
- Identify right of way and environmental requirements
- Develop and refine alternative design solutions
- Select preferred alternative
- Develop design to 30% level

Entities Responsible for the Project:

- City of Tualatin – Lead agency
- Washington County – Funding Partner
- Metro – Funding Partner
- ODOT – Cooperate and Collaborate

Other Stakeholders:

- Tualatin Chamber of Commerce
- Tualatin Aging Task Force
- Commercial Citizen Involvement Organization
- Westside Economic Alliance
- Westside Transportation Alliance
- Washington County Coordinating Committee

IV. PROJECT DEVELOPMENT PLANNING

- TriMet
- Ride Connection
- Adjacent Property Owners

Major Project deliverables/milestones planned for this reporting period of the UPWP, FY2018-29

Phase 1 – FY 2018 -2019 and FY 2019 -2020

- Public engagement (Q1 & Q2 2019)
- Develop alternate design solutions (Q3 & Q4 2019)
- Select preferred solution (Q1 & Q2 - 2020)
- 30% - Plan, specifications and project estimate (Q3 & Q4 2020)

Phase 2 – unfunded

- 30 -99% - Plan, specifications and project estimate
- Begin right of way, utility coordination and railroad coordination
- Assess and mitigate environmental impacts

Phase 3 – unfunded

- Construct active transportation improvements

Schedule for Completing Activities:

Refer to Phase I – FY 2018 -2019 in the Major Project deliverables/milestones section above.

Funding History:

Fiscal Year	Total Budget	FTE Comparison

FY 2017-18 Cost and Funding Sources:

Requirements:

\$
\$

Resources:

\$
\$
\$

TOTAL \$

TOTAL \$

Full-Time Equivalent Staffing

Regular Full-Time FTE	1.0-2.0
TOTAL	1.0-2.0

FY 2018-19 Cost and Funding Sources:**Requirements:**

Preliminary Planning	\$
	\$

Resources:

RFFA	\$625,000
MSTIP	\$70,000
City of Tualatin	\$30,000

			\$
TOTAL	\$	TOTAL	\$ 725,000

Beaverton Creek Trail: SW Hocken Avenue to Westside Trail

Staff Contact: Rene' Brucker, rbrucker@thprd.org

Description:

This project will design/engineer a 1.5-mile long multiuse off-street regional trail along the TriMet light rail corridor and Beaverton Creek between the Westside Regional Trail and SW Hocken Avenue in Beaverton. The trail will be a 12-foot wide hard surface (asphalt) and may include sections of permeable pavement if appropriate) and will include 2-foot wide gravel shoulders. Boardwalks, and possibly a bridge, may be needed in sections to cross wetlands and/or floodplain areas at the east end of the project. Fencing is anticipated where the trail will parallel the TriMet light rail line towards the west end of the project. Street crossings, four in total, are anticipated at SW 153rd and SW Hocken Avenue (collector streets) and at SW Shannon Place and Schottky Terrace (local streets). The crossing at SW 153rd will include upgrades to the light rail track crossing to accommodate the trail and the crossing at SW Hocken Avenue is anticipated to include a signalized mid-block crossing in order to connect to an existing on-street section of the Beaverton Creek Trail.

Objectives:

- Provide an off-street transportation option for bicycles and pedestrians where only on-street routes currently exist.
- Provide multi use trail connections to existing east/west and north/south trails, such as the Westside Trail, Beaverton Creek Trail and Waterhouse Trail, as well as to downtown Beaverton.
- Strengthen the project area's non-motorized active transportation system and improve user safety.
- Work collaboratively with local jurisdictions, stakeholders and the community.
- Improve connections to residential neighborhoods, underserved communities, commercial and employment center, transit services, schools, parks and recreation, natural areas and open space, other essential public facilities and off street trails throughout the region.

Previous Work:

Work completed in the 2016-2017 fiscal year included:

- Completed the project prospectus and developed the Scope of Work and RFP for the final review by ODOT, ODO and DOJ.
- Contacted adjacent property owners to provide information on the proposed trail corridor and gather information from them on their knowledge of the area.
- Contacted local jurisdictions informally to provide and gather information on the proposed trail corridor.

ODOT's DOJ finalized RFP for a design consultant is to be advertised prior to the end of 2017 (Qtr 2) with the phase I planning to be completed within 12 months (Qtr 2, 2018). The goals of the phase I planning are to determine the actual trail alignment, to develop the prospectus and complete a 30% design package to be advanced with an amendment into phase II preliminary engineering, ROW acquisition and final design (Qtr 2, 2018 thru Qtr 3, 2020). Construction administration/construction engineering and inspections phase III may be advanced with an amendment (Qtr 4, 2020 thru Qtr 4, 2021).

Methodology and Entities responsible for the project:

Tualatin Hills Park & Recreation District (THPRD) coordinates with and reports to ODOT and provides quarterly and yearly updates to Metro. THPRD provides project management and works collaboratively with ODOT in the project management role.

- Metro – program and update the Regional Transportation Plan
- Oregon Department of Transportation (ODOT) – oversight and management of project funding, contract negotiations and changes and provision of technical expertise and support services
- Federal Transit Administration (FTA) – coordination to minimize impacts to transit services
- TriMet – coordination to minimize impacts to transit services and ROW negotiations
- Tualatin Hills Park & Recreation District (THPRD) – oversight and management of day-to-day project activities, ROW negotiations and coordination with ODOT, local jurisdictions and stakeholders
- Community groups and organization involved in transportation issues – input and review of project development plans
- General Public – input and review of project development plans

Major Project deliverables/milestones planned for this reporting period of the UPWP, FY 2018-2019

- Continuing in phase I. Determine the preferred trail alignment.
- Complete a 30% PE package and develop a prospectus.
- Prepare amendment for phase II PE, ROW acquisition and final design.
- Quarterly progress reports to Metro.
- Begin phase II, preliminary engineering, ROW acquisition and final design

Schedule for Completing Activities:

Phase I planning - Qtr 2 2017-2018 thru Qtr 2, 2018 - 2019.

Phase II - Qtr 2, 2018-2019 thru Qtr 3, 2019-2020.

Phase II - Qtr 4, 2019-2020 thru Qtr 4, 2020-2021.

Entities Responsible for Activity:

- Metro
- Oregon Department of Transportation (ODOT)
- Federal Transit Administration (FTA)
- TriMet
- Tualatin Hills Park & Recreation District (THPRD)
- Community groups and organization involved in transportation issues
- General Public

Other Stakeholders:

- City of Beaverton
- Washington County
- Oregon Department of Transportation (ODOT)
- TriMet

- Metro Council
- Federal Highway Administration (FHWA)
- Interested Public

Budget for Project FY 2018-2019

- \$1,141,000 – Total Budget
 - \$800,000 – Federal Funds (for project development and preliminary engineering
 - \$91,000 – Local Funds for project development and preliminary engineering
 - \$250,000 – Local Funds for right-of-way

MEMORANDUM OF UNDERSTANDING
BETWEEN METRO AND
SOUTH METRO AREA REGIONAL TRANSIT
IMPLEMENTING
MOVING AHEAD FOR PROGRESS IN THE 21ST CENTURY ACT (MAP-21)

This MEMORANDUM OF UNDERSTANDING (MOU) is made and entered into by and between **METRO**, the Portland Urbanized Area Metropolitan Planning Organization (MPO), acting by and through its elected officials, hereinafter referred to as METRO, and the **SOUTH METRO AREA REGIONAL TRANSIT**, acting by and through its elected officials, hereinafter referred to as SMART, collectively referred to as the Parties.

WITNESSETH,

WHEREAS, by authority granted in ORS 190.110, units of local government or state agencies may enter into agreements for the performance of any or all functions and activities that parties to the agreement, or their officers or agents, have the authority to perform, and

WHEREAS, intergovernmental agreements defining roles and responsibilities for transportation planning between the MPO for an area and the public transit operator(s) for the area are required by MAP-21 and the Code of Federal Regulations (CFR), Chapter 23, Section 450.314; and

WHEREAS, METRO and SMART are mutually interested in the implementation of a multimodal transportation system and the Parties agree to consultation and coordination in the development of the Regional Transportation Plan (RTP), Metropolitan Transportation Improvement Program (MTIP), Regional Travel Options (RTO) program, multi-modal corridor studies, Transit Environmental Impact Statements/ Preliminary Engineering, Unified Planning Work Program (UPWP), and SMART's short-term Transit Investment Plan; and

WHEREAS, the Metropolitan Transportation Planning program is in the mutual interest of METRO and SMART and they mutually agree to appropriate funding shares to support the program; and

WHEREAS, METRO and SMART have responsibilities for complying with Federal, State, and Local regulations related to transportation and the provision of public transit; and

WHEREAS, METRO and SMART acknowledge that SMART is represented by the position for the "Cities of Clackamas County" on the Joint Policy Advisory Committee on Transportation (JPACT) and the Transportation Policy Alternatives Committee (TPAC).

NOW THEREFORE, the premises being in general as stated in the foregoing, it is agreed by and between the Parties hereto as follows:

TERMS OF AGREEMENT

1. Pursuant to the authority above, METRO and SMART agree to define roles and responsibilities in carrying out the metropolitan transportation planning process, as further described in this MOU.
2. The term of this MOU will begin on July 1, 2014 and will terminate on June 30, 2017.
3. This MOU may be revisited and modified as needed, when the Parties so determine.

METRO Agrees to:

1. Adopt and maintain the RTP and the MTIP as required by the Oregon Transportation Planning Rule and for coordination of METRO and SMART public involvement processes.
2. Provide for a coordinated, cooperative, and continuing transportation planning and programming process.
3. Manage the operation of JPACT and TPAC.
4. Develop the Congestion Management Process that is inclusive of transit, transportation demand management, and traffic operations strategies as required by federal regulations.
5. Coordinate with the Oregon Department of Transportation (ODOT) to develop and maintain regional Intelligent Transportation Systems (ITS) architecture for traffic and transit operations.
6. Conduct multimodal corridor alternative analyses, in cooperation with SMART and affected local governments, in corridors needing a major transportation investment, as called for in local or regional transportation plans.
7. Be the federally designated lead agency for transit New Starts planning as prescribed by the process administered by the Federal Transit Administration through the conduct of a multi-modal corridor alternatives analysis and selection of a locally preferred alternative (or similar designation) as adopted by the METRO Council and other participating agencies. This will apply to major transit projects that have been identified in local or regional transportation plans and are expected to seek federal funds.
8. Lead the preparation of National Environmental Policy Act (NEPA) documents, including draft and final environmental impact statements in cooperation with SMART and affected local governments, in those corridors where a transit project has been designated as the locally preferred alternative or other similar designation by the METRO Council following completion of a multimodal corridor alternatives analysis or where a locally developed transit project anticipates seeking federal funding.
9. Prepare data as necessary to fulfill the requirements of the Federal Transit Administration's New Starts Reporting requirements.
10. Prepare for METRO Council adoption any ordinances, resolutions, and reports required to meet appropriate federal, state, and regional requirements in the development and advancement of federally funded major transit projects.
11. Conduct air quality conformity determinations for transportation plans, programs, and projects as required by federal and state regulations.
12. Develop, maintain, and analyze transportation-related data and GIS information for use in transportation planning studies.
13. Maintain and update regional travel forecasting models for the Portland metropolitan area, that provide base year and future year travel estimates for person trips, transit trips, and walk/bike trips.
14. Consult with SMART on development of the annual UPWP and include work elements of interest to SMART to the extent feasible within funding constraints.
15. Coordinate with SMART on early, ongoing, and responsive public involvement activities, as required by federal, state, and locally mandated rules and regulations, in the transportation planning and programming process.

SMART Agrees to:


1. Coordinate and consult with METRO on development of transit plans and programs as they relate to performance of the regional transportation system. These include but are not limited to: a short-term Transit Investment Plan, Employee Commute Trip Reduction Plans, ADA Paratransit Service Plans, transit management system planning, development of appropriate ITS architecture, SMART annual service plan, High Capacity Transit (HCT) planning, access to jobs and reverse commute programs, other transit services planning, pedestrian access to transit planning, and park-and-ride facility planning. SMART shall also provide program and policy development guidance and technical

assistance in preparing transit elements of the RTP that relate to the SMART system and its interface with the Tri-County Metropolitan Transportation District of Oregon (TriMet) and other public and private transit providers. This includes development of proposed transit networks for regional travel forecasting models.

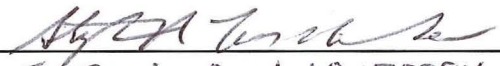
2. Coordinate closely with METRO regarding transit system projects requiring a major transportation investment such as a New Starts or Small Starts projects, and the development of related transit Environmental Impact Statements/Preliminary Engineering. Such efforts may include but are not limited to assistance in route and transit system planning, design, and estimating capital and operating costs.
3. Cooperate with METRO to continue to improve the cost-effective delivery of planning and preliminary engineering services where required and to ensure planning and engineering work for New Starts projects are adequately funded.
4. Coordinate with METRO in collection and analysis of transit related data utilized to complete National Transit Database (NTD) reports.
5. Submit the following for review and/or consideration of adoption by JPACT and the METRO Council:
 - a. The short-term Transit Investment Plan with documentation of its consistency with the RTP.
 - b. The annual Paratransit Service Plan with documentation of compliance with Federal regulations and the RTP.
 - c. Projects for inclusion in the MTIP/STIP.
6. Consult with METRO on development of the annual UPWP to include work elements of interest to SMART to the extent feasible within funding constraints.
7. Assist METRO with preparation of the annual Regional Travel Options Report.
8. Coordinate with SMART's JPACT and TPAC representatives to address policy issues that affect transit in the region.
9. Provide annual funding toward work elements of interest to SMART in METRO's transportation planning work program.
10. Coordinate public involvement activities with METRO in the transportation planning and programming process, as required by state and federal planning regulations,

IT IS MUTUALLY AGREED:

The undersigned agencies in the State of Oregon, in accordance with CFR, Chapter 23, Section 450.314 (MPO Agreements) do hereby mutually agree to consult and coordinate in carrying out transportation planning and programming the Portland Urbanized Area as required by this Subpart.


 Martha Bennett
 Chief Operating Officer
 Metro

4/28/14
 Date


 STEPHAN A. LASHBROOK
 TRANSIT DIRECTOR
 SMART

4/18/14
 Date

V. OTHER PLANNING RELATED INFORMATION

FY 2018-19 Unified Planning Work Program Funding Summary

3/13/2018

ODOT Key #	FFY 2018 PL	FFY 18	FY 17	STBG ²	STBG ²	TriMet	ODOT	Corridor &	Corridor &	RTO	TSMO	Creating	EVA	RTO	TSMO	SWEDS	Other	Metro/Loca	Total
	1	Sec	Sec	FFY 18	FY 17			Systems	Systems		STBG ²	Streets	STBG ²	ODOT ²	STBG ²	FTA	Anticipated	I Match	
	21271	21271	19801	21271	19281			20887	19294/1929	19290/1929	21041	19843	19902						
METRO																			
General MPO Transportation Planning																			
1 Transportation Planning	665,787	33,759	-	307,521	90,224	-	-	-	-	-	-	-	-	-	-	-	-	49,388	1,146,679
2 Regional Transportation Plan Update	253,272	168,253	77,410	43,913	-	-	-	-	-	-	-	-	-	-	-	-	-	33,143	575,991
3 Regional Transit Strategy	16,230	4,137	-	25,045	45,257	-	-	-	-	-	-	-	-	-	-	-	-	8,520	99,189
4 Metropolitan Transportation Improvement Program (MTIP)	49,999	369,158	-	630,434	44,536	-	-	-	-	-	-	-	-	-	-	-	-	119,505	1,213,632
5 Air Quality Program	43,674	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	43,674
6 Civil Rights	156,544	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	156,544
7 Transportation System Management& Operations (TSMO) - Regional Mobility Program	-	-	-	8,979	-	-	-	-	-	-	69,010	-	-	-	-	-	-	8,926	86,915
8 Transportation System Management& Operations (TSMO) - Regional Travel Options	-	-	-	-	-	-	-	-	-	2,802,835	-	-	-	172,219	-	-	-	130,646	3,105,700
9 Regional Freight Program	-	-	-	49,242	-	-	-	-	-	-	-	-	-	-	-	-	-	5,636	54,878
10 Data Management, Data Visualization and Performance Measurement	211,448	-	-	-	-	236,582	183,490	-	-	-	-	-	-	-	-	-	55,000	911,868	1,598,388
11 Economic Demographic and Land Use Forecasting Maintenance	162,105	-	-	7,286	-	-	-	-	-	-	-	-	-	-	-	-	-	114,966	284,357
12 Travel Forecast Maintenance	659,383	-	-	-	-	19,196	98,527	-	-	-	-	-	-	-	-	-	-	250,652	1,027,758
13 Technical Assistance Program	-	-	-	67,979	-	8,418	25,828	-	-	-	-	-	-	-	-	-	-	7,780	110,005
14 MPO Management and Services	276,999	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	276,999
15 Regional Safety Program	-	-	-	24,774	-	-	-	-	-	-	-	-	-	-	-	-	-	2,835	27,609
MPO Planning Projects																			
1 Mobility Policy Refinement Planning	-	-	-	52,934	-	-	-	-	-	-	-	-	-	-	-	-	-	6,059	58,993
2 Complete Streets	2,500	-	-	26,374	134,271	-	-	-	-	-	-	50,000	-	-	-	-	-	21,856	235,001
3 Transportation System Management& Operations -- Plan Update	-	-	-	-	-	-	-	-	-	-	-	-	-	-	271,728	-	-	31,100	302,828
4 Economic Demographic and Land Use Forecasting Development & Application Program	65,417	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	115,869	181,286
5 Travel Forecast Development & Application	505,473	-	-	-	-	-	15,682	-	-	-	-	-	-	-	-	-	-	-	521,155
6 Corridor Refinement and Project Development	-	-	-	-	136,563	-	-	432,984	-	-	-	-	-	-	-	-	745,777	76,040	1,391,364
7 Powell-Division Transit Corridor Project	-	-	-	-	-	-	-	-	500,000	-	-	-	-	-	-	-	-	57,227	557,227
8 Southwest Corridor Plan	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	216,977	2,159,811	342,486	2,719,274
9 Economic Value Atlas (EVA)	-	-	-	-	-	-	-	-	-	-	-	-	25,557	-	-	-	-	308,781	334,338
10 Red Line Enhancement	-	-	-	-	-	-	-	103,407	-	-	-	-	-	-	-	-	-	25,461	128,868
Metro Subtotal	3,068,831	575,307	77,410	1,244,481	450,851	264,196	323,527	536,391	500,000	2,802,835	69,010	50,000	25,557	172,219	271,728	216,977	2,960,588	2,628,744	16,238,652
GRAND TOTAL																			

¹ PL funds include \$1,016,912 carryover from FY 17 and ODOT match

² Federal funds only, no match included

³ Reflects Local Contributions to projects; sales; Regional Bonded Funding via TriMet

Southwest Washington Regional Transportation Council
Unified Planning Work Program
Placeholder



If you picnic at Blue Lake or take your kids to the Oregon Zoo, enjoy symphonies at the Schnitz or auto shows at the convention center, put out your trash or drive your car – we’ve already crossed paths.

So, hello. We’re Metro – nice to meet you.

In a metropolitan area as big as Portland, we can do a lot of things better together. Join us to help the region prepare for a happy, healthy future.

Stay in touch with news, stories and things to do.

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Kathryn Harrington, District 4

Sam Chase, District 5

Bob Stacey, District 6

Auditor

Brian Evans

600 NE Grand Ave.

Portland, OR 97232-2736

503-797-1700

2018-19 Unified Planning Work Program

JPACT, March 15, 2018

John Mermin, Regional Planner

What is the UPWP

- Annual federally-required document that ensures efficient use of federal planning funds
- Describes:
 - Transportation planning tasks
 - Relationship to other planning activities in the region
 - Budget summaries

What the UPWP isn't

- Not a regional policy making document
- Not a funding decision document, does not allocate funds
- No construction, design, or preliminary engineering
- Only includes transportation planning projects, federal funds, coming fiscal year

What are we asking you to do

- Review the TPAC recommended draft UPWP over the next month
- In April, recommend the UPWP to Metro Council for adoption

Consideration from TPAC action on UPWP

- A motion was approved at TPAC advising JPACT & Metro Council to consider increasing resources for the RTP update – specifically targeting safety and equity

Next Steps

- March 15 JPACT, Information
- April 19 JPACT, Action
- May 3 Metro Council, Action
- May 4 Submit to USDOT & ODOT

Questions?

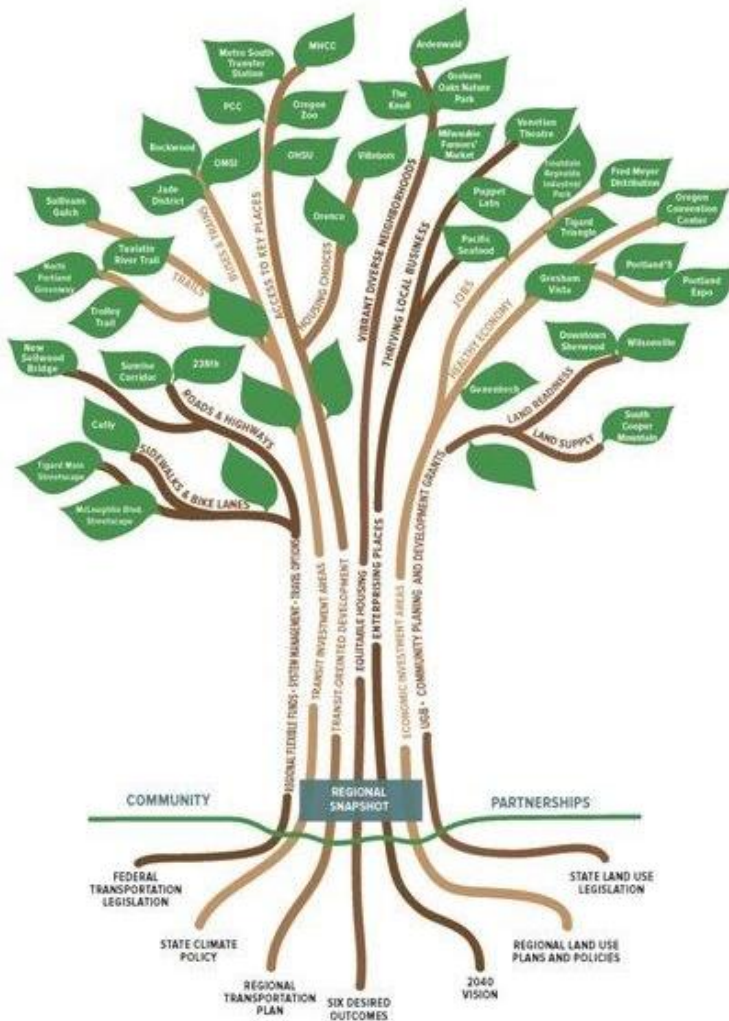


Metro

The background of the slide is a wide-angle photograph. In the foreground, a dense urban area with various buildings is visible. In the background, a large, snow-capped mountain rises against a clear blue sky. The bottom of the slide features a dark blue banner with white text.

**2018 Regional Transportation Plan
Refining RTP Investment Priorities
JPACT | March 15, 2018**

Today's purpose and outcome



Review where we are and present TPAC and MPAC recommendations for refining draft RTP investment priorities

Request JPACT recommendation
to the Metro Council for refining
draft RTP investment priorities

What we learned

Safety will be a priority in high injury corridors and communities of color

Congestion will not ease, but will be much worse without investments

The region will fall short of its adopted **Climate Smart Strategy** commitment

Affordability will improve with increased access to lower cost travel options

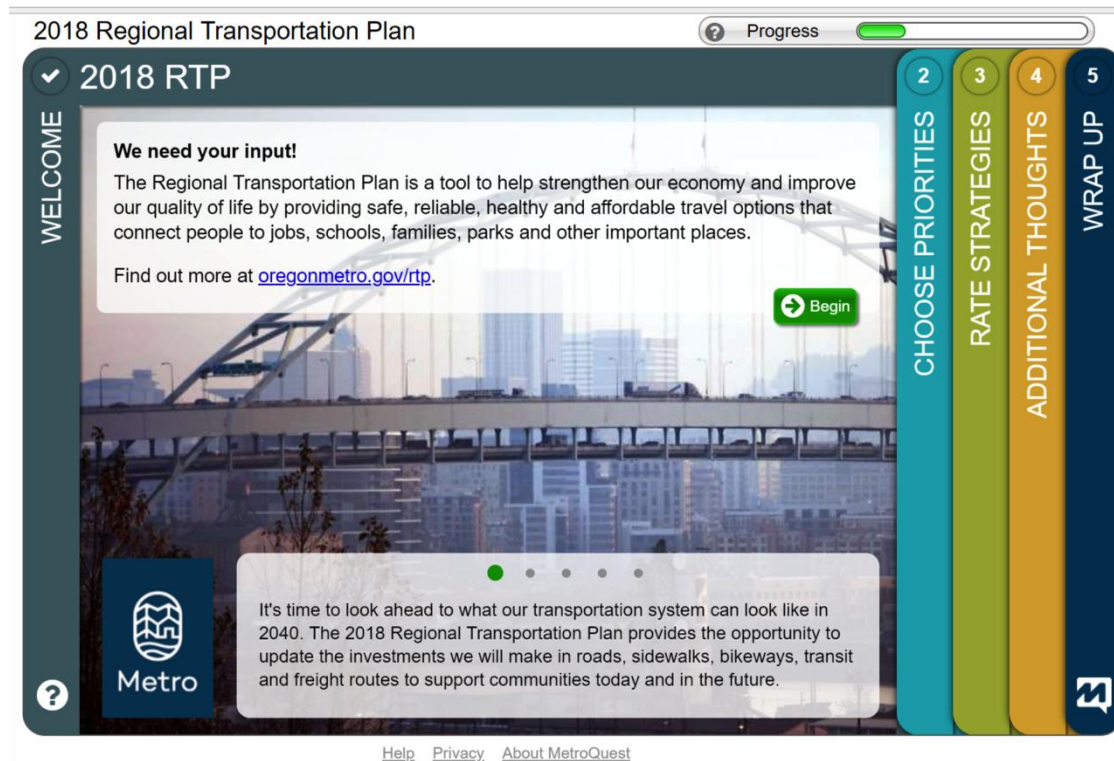
Not everyone will benefit equitably with improved access to jobs and community places



What we heard from the public

More than 2,900 responses from across the region

Safety, reliability and travel options are the priority outcomes



Based on responses Jan. 15 to Feb. 17, 2018

What we heard from community leaders



Lead with equity

Address housing and transportation affordability and displacement in an integrated manner



Prioritize safety, biking, walking, and transit projects in historically marginalized communities, with a focus on people of color and households of modest means

Regional Leadership Forum 4 Takeaways

Starting point for refining priorities

1. **Make more near-term progress on key regional priorities** – equity, safety, travel options and congestion.
2. **Reduce disparities and barriers** that exist for historically marginalized communities, especially people of color and households of modest means.
3. **Prioritize projects that focus on safety** in high injury corridors.
4. **Accelerate transit** service expansion.
5. **Tackle congestion and manage travel demand.**
6. **Prioritize completion of biking and walking network** gaps.
7. **Continue to build public trust** through inclusive engagement, transparency and accountability.

TPAC recommendation to JPACT

Agencies are requested to **meaningfully review and refine their projects** to the extent practicable to help make more progress on key regional priorities and:

- **use the forum recommendations as direction to focus and inform project refinements** and other changes
- **submit changes by April 27**
- **summarize how updated project list makes progress on key regional priorities** – equity, safety, travel options, Climate Smart and congestion – **and local priorities**

The mechanics of how projects could be improved or refined

Add projects to Constrained list with new HB 2017 revenues or by shifting project(s) from Strategic to Constrained list

Shift project timing

Update descriptions and intent to specify project features that will improve equity, safety, travel options and congestion

Provide more specificity for bundled projects so they can be evaluated



Examples of potential refinements...

Projects on high injury corridors – broaden description and purpose of project to specify safety elements to be included, if known, or state project will address safety if in a high risk corridor using crash reduction features such as marked crossings, improved lighting, completing bike and sidewalk gaps, or reducing speeds

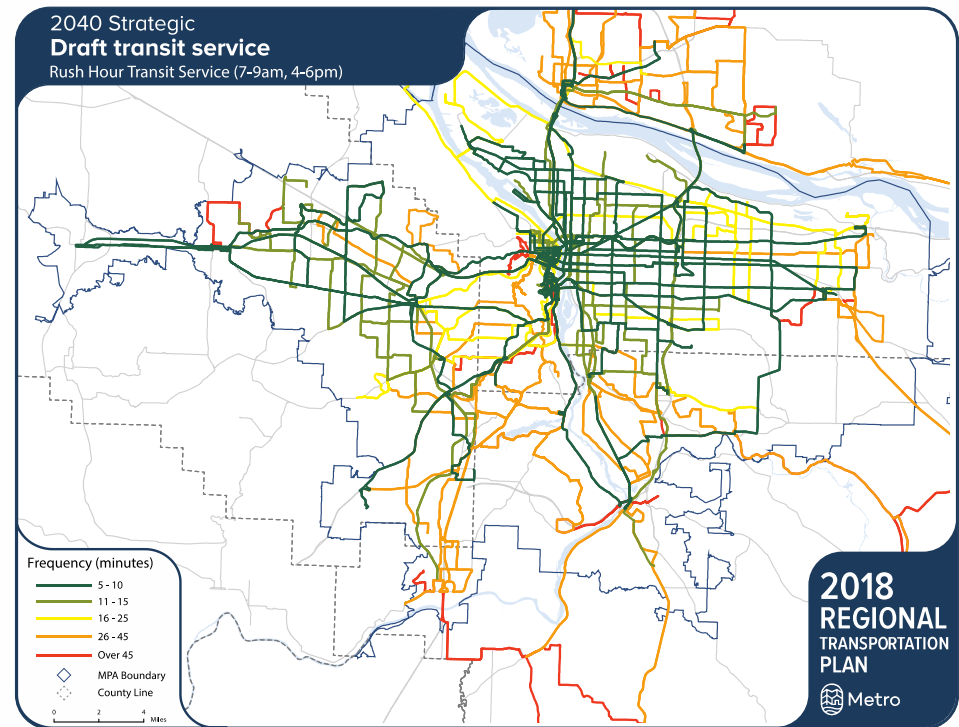
Projects in marginalized communities – broaden description and purpose of project to specify how project will address disparities and barriers such as improving safety, travel reliability, or access to jobs and travel options **for marginalized populations**



...Examples of potential refinements...

Transit service expansion – increase new and enhanced service as much as possible beyond Climate Smart service levels with a focus on:

- **connecting underserved and marginalized populations to jobs and community places**
- **congested corridors**
- **areas with concentrations of jobs and housing**



...Examples of potential refinements

Projects to complete active transportation network gaps – complete more in first 10 years and link to transit service additions in high injury corridors and marginalized communities

Projects in congested corridors – broaden description and purpose of project to specify how project will improve transit or freight operations and reliability, such as traffic signal priority and timing, dedicated bus or freight-only travel lanes, or other enhanced transit designs; **complete more connectivity projects in first 10 years** to provide more routes for all modes



Next steps

March 20	Council provides direction on refining projects
March 26 to April 27	Regional partners refine project lists
April and May	Council, MPAC and JPACT review draft regional strategies for transit, safety, technology and freight and draft RTP (focus on policy and implementation chapters)
May to July	Staff evaluates updated project lists and reports back to policymakers in June and July
June 29 to Aug. 13	Public review and comment on draft plan, policies, strategies and project lists (45-day comment period)
Oct. 2018	Policy committees recommend 2018 RTP and regional strategies to the Metro Council for action
Dec. 6	Metro council considers final action on 2018 RTP and strategies

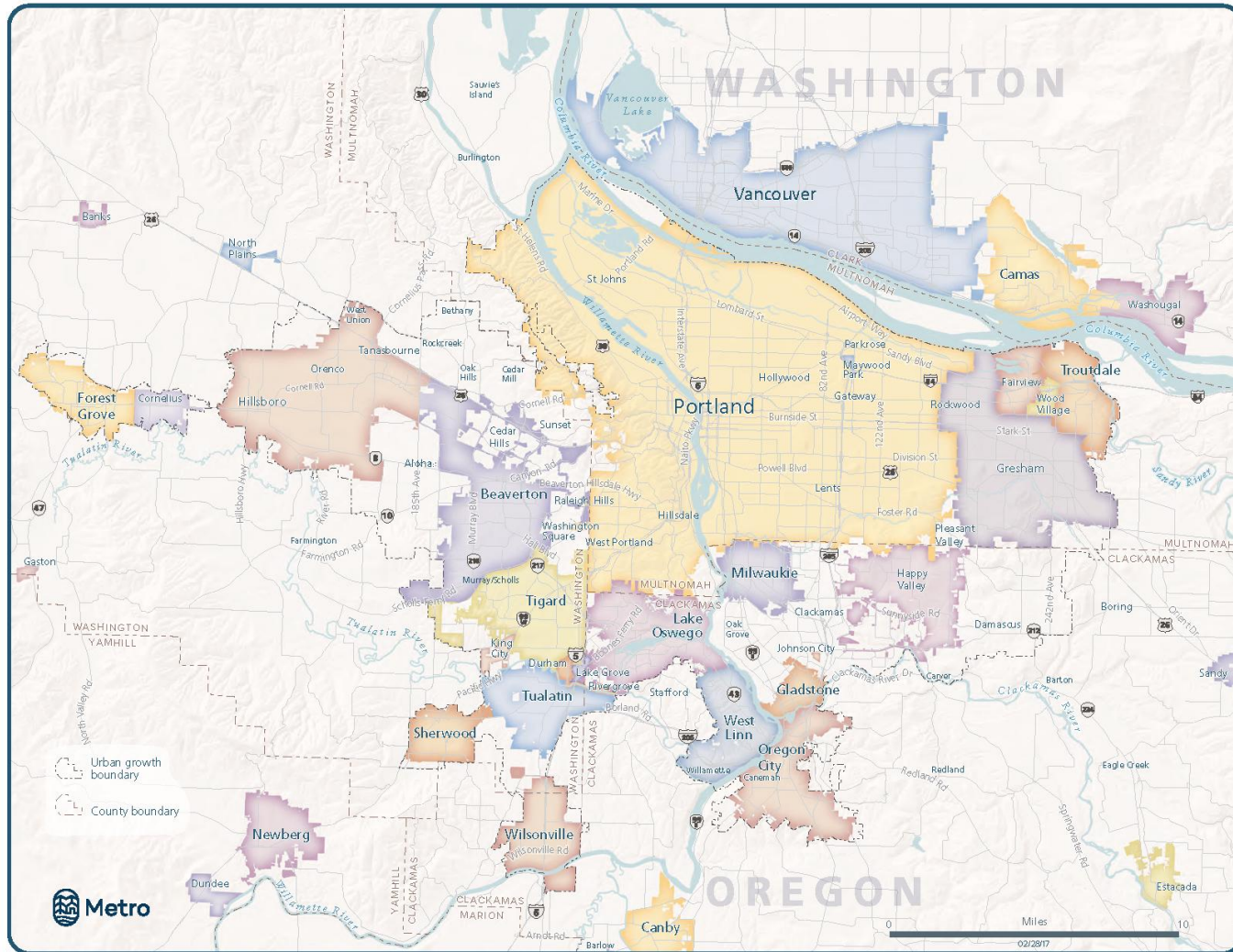
TPAC recommendation to the JPACT



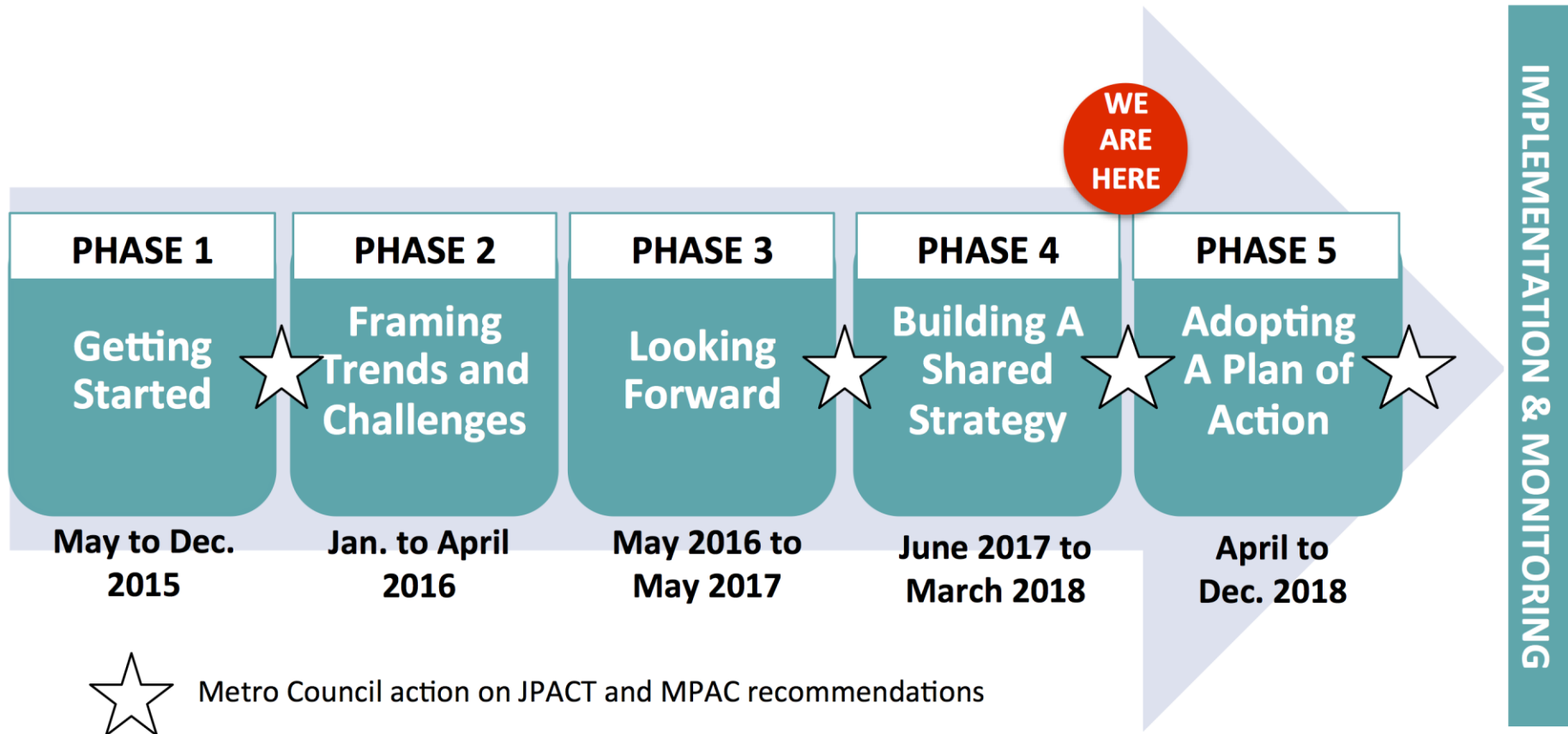
Agencies are requested to **meaningfully review and refine their projects** to the extent practicable to help make more progress on key regional priorities and:

- **use the forum recommendations as direction to focus and inform project refinements** and other changes
- **submit changes by April 27**
- **summarize how updated project list makes progress on key regional priorities** – equity, safety, travel options, Climate Smart and congestion – **and local priorities**

Supplemental information

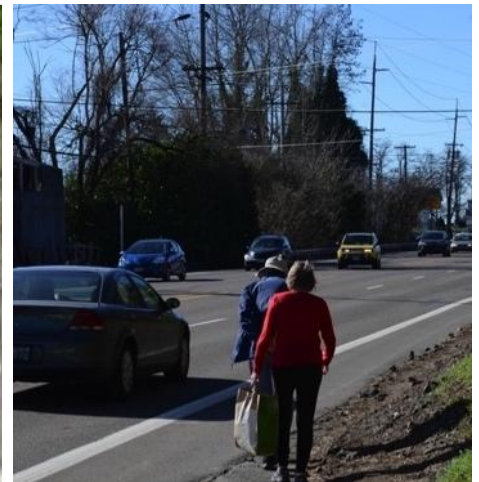


RTP timeline



Our shared vision

In 2040, everyone in the Portland metropolitan region will share in a prosperous, equitable economy and exceptional quality of life sustained by a safe, reliable, healthy, and affordable transportation system with travel options.



Vision statement approved by the Metro Council, JPACT and MPAC in May 2017.

Draft 2018 RTP project priorities

submitted by cities, counties, ODOT, TriMet, SMART and other jurisdictions from adopted plans and studies

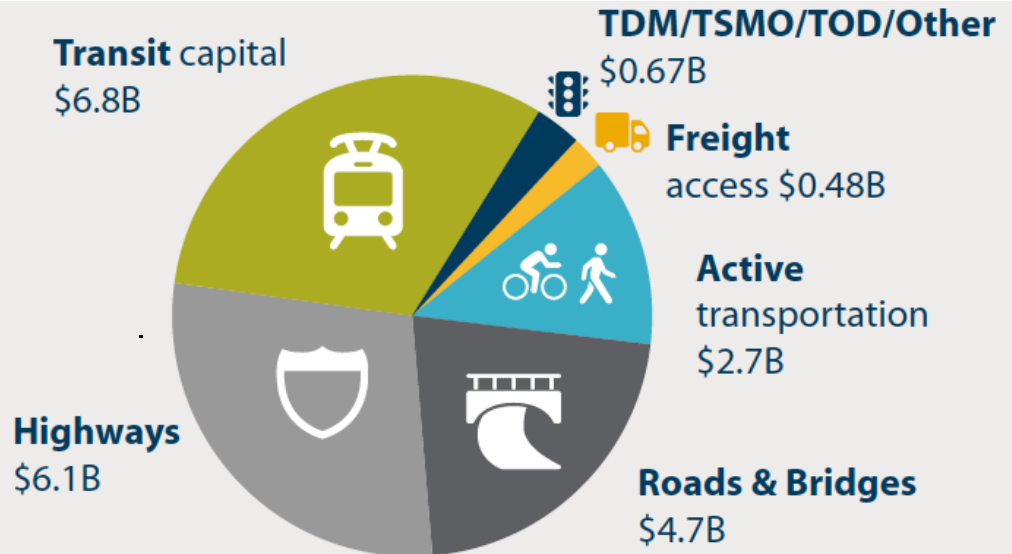


Cost by investment category

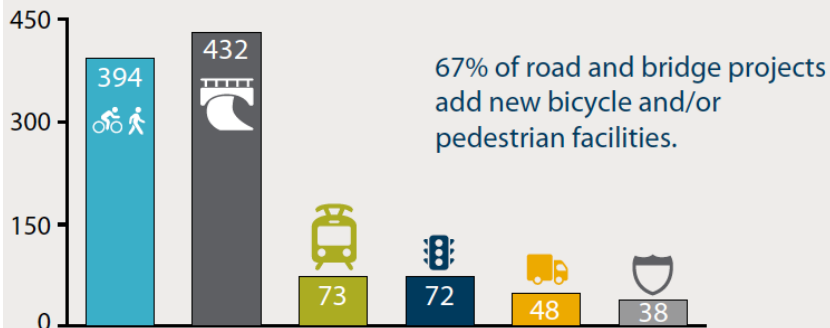
in rounded billions, 2016 dollars

Summary of all capital projects submitted for evaluation and public review. Road and transit operations and maintenance costs to be added.

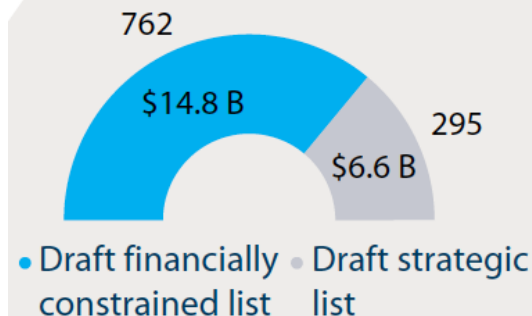
Total: **\$21.4 billion**



Projects by investment category



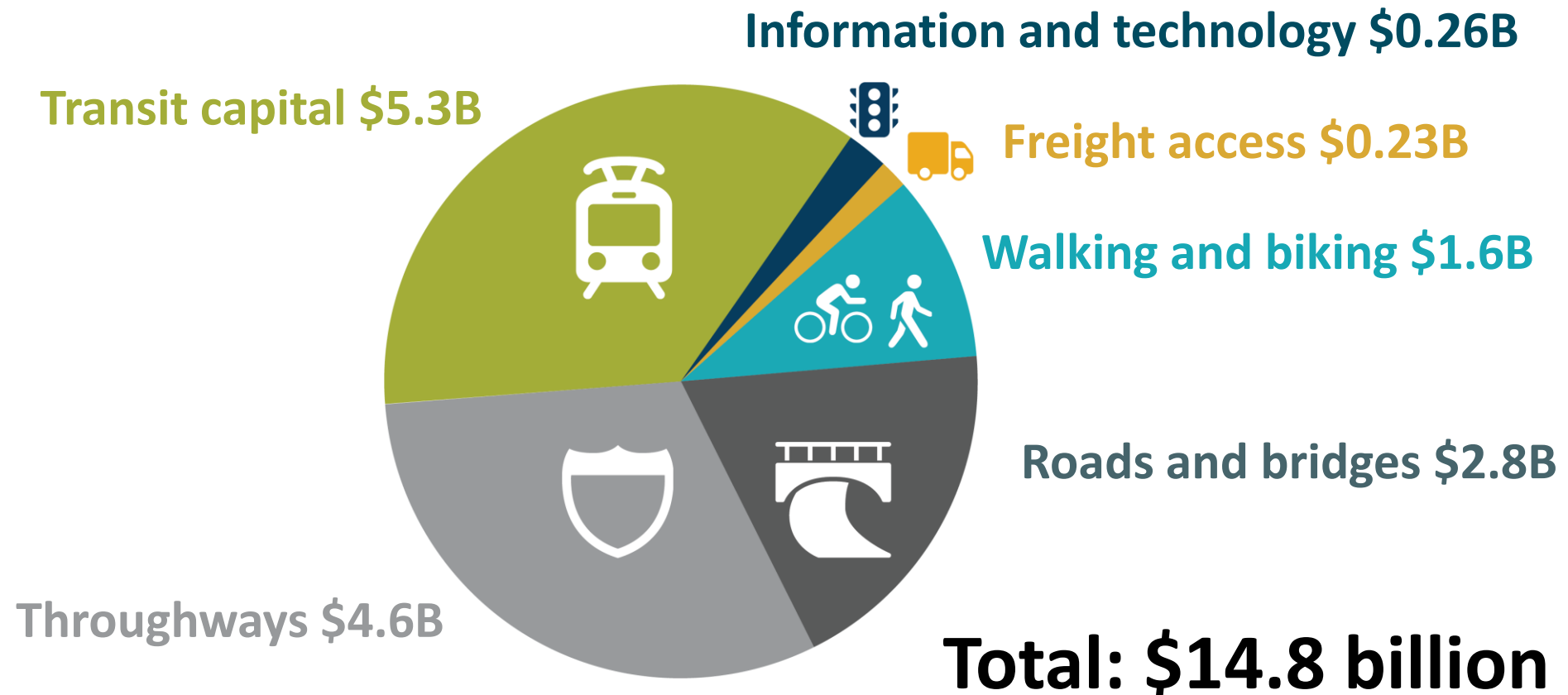
Capital investments



View the interactive map and download proposed projects at: oregonmetro.gov/2018projects

Draft Constrained RTP project priorities

submitted by cities, counties, ODOT, TriMet, SMART and other jurisdictions from adopted plans and studies



Total: \$14.8 billion
draft RTP constrained project list
(capital projects only)

Number of projects submitted

all projects

Nominating Agency	Total number nominated
Portland	225
Washington County	115
Hillsboro	100
Gresham	71
Clackamas County	47
Tigard	43
ODOT	39
TriMet	37
Beaverton	36
Multnomah County	33
Port of Portland	33
Milwaukie	33
Oregon City	33
Tualatin	32

Nominating Agency	Total number nominated
Happy Valley	25
Sherwood	24
Wilsonville	22
Lake Oswego	17
Forest Grove	15
Cornelius	14
THPRD	13
SMART	12
West Linn	11
Gladstone	3
King City	3

Durham, Fairview, Johnson City, Maywood Park, Rivergrove, Troutdale and Wood Village did not nominate projects. This does not include regional programs, maintenance or transit service expansion.



WASHINGTON COUNTY

OREGON

February 26, 2018

Re: Comments on the Regional Transportation Plan

Dear Metro Councilors:

As you are aware, my term ends as chair of the Washington County Board of Commissioners this year. I have been reflecting on my time in office, as a commissioner from 1994 to 2010 and as chair since 2011. In doing so, I would like to urge JPACT and the Metro Council to develop an RTP that is both balanced from a transportation standpoint and sensitive to unique needs of Washington County and other jurisdictions.

When I began as a commissioner in 1994, Washington County had a population of 370,000. Today it has 600,000 people, and it is growing daily. During this time, we have implemented a balanced transportation system that both manages demand and increases transportation options for Washington County. Examples include:

- We transformed our rural road network into a transportation grid, with more than \$800 million invested in the Major Streets Transportation Improvement Program (MSTIP), with streets complete with bicycle, pedestrian and transit facilities.
- We adopted the School Access Improvement Study (SAIS), which evaluated all of the bicycle and pedestrian facilities leading to schools within unincorporated Washington County, or near County facilities in cities. Through this inventory, available online at https://s3.amazonaws.com/washcomultimedia/CMSBigFiles/Final_SAIS_Report_11062015_DM_oo.pdf, we have a detailed list of projects large and small which helps prioritize funding for these facilities in a comprehensive way.
- Using our Gain Share funding, we have programmed well over \$20 million for the SAIS in 2016. This was in addition to \$9 million we had programmed previously.
- We established the "MSTIP Opportunity Fund" which allocates \$7.5 million in the current five-year cycle. The competitive funds are available to jurisdictions within Washington County to enhance competitive grant applications at the regional, state and national levels, the majority of which support active transportation. Since its inception in 2013, this fund has leveraged \$7 for every \$1 spent.
- We adopted a policy requiring staff to provide an analysis of bicycle and pedestrian treatments for all capital road projects at the 30% design phase. At least one alternative must include separated bicycle facilities.
- We partnered with ODOT to address safety concerns on Tualatin Valley Highway. This included providing safe highway crossings, and investing County funds to complete sidewalks and add lighting on 185th Avenue. Other partnerships with ODOT include the Brookwood Parkway/US 26 interchange and construction of two roundabouts on Hwy 47.
- We developed a comprehensive Intelligent Transportation System (ITS) plan, which focuses on adaptive signal technology to manage our growing congestion problems associated with growth. We also partnered with the ODOT to obtain a \$10 million Transportation Investment Generating Economic Recovery (TIGER) grant to implement the ITS plan and to provide travel time information on the ODOT system. We have also allocated Gain Share and MSTIP funding for ITS technology and to complete the projects in the ITS Plan.

Board of County Commissioners

155 N. First Avenue, Suite 300, MS 22 Hillsboro, OR 97124-3072

Phone: (503) 846-8681 * fax: (503) 846-4545

- We initiated the development of a comprehensive transportation funding strategy for North Bethany, which was brought into the UGB in 2002. Thanks to a Metro grant, we developed a financing strategy that includes supplemental system development charges, along with a new special district for transportation. This funding strategy has been a model for other jurisdictions to follow.
- With the onset of about 18,000 new dwelling units from the 2010 UGB expansions in three cities and in unincorporated County, we developed a unique funding partnership using bonded proceeds from MSTIP with development fees from the cities to advance improvements to about 20 new arterial projects in advance of traffic congestion.
- To address our growing transportation maintenance concerns, we adopted a \$30 annual vehicle registration fee to address our backlog of maintenance needs. Forty percent of the funding will be distributed to the cities within Washington County.
- To catalyze economic development, we are funding the construction of the 124th Avenue Extension and other road improvements to serve the 1,900-acre Basalt Creek area, which was brought into the UGB in 2002 and 2004 and will support 14,000 jobs.
- In partnership with TriMet, we advocated for and received WES commuter rail, which connects Wilsonville with the Beaverton Transit Center. In a further display of support for transit, we have been an active partner and supporter of the Southwest Corridor Light Rail project.
- Washington County is the most diverse county in the state. As a Board, we've deployed resources in housing, health and human services and transportation to address needs of low income people. For example, through community engagement in Aloha we have identified investment needs and targeted resources to support this community.

We have partnered with all jurisdictions in the region, and particularly the cities within Washington County, to achieve these results. However, we need an RTP that establishes priorities to support local goals as well.

Washington County's population is underserved in terms of transit, and we need increased transit service to support ridership growth. For our economic survival, we must have a transportation system which includes additional traffic bottleneck relief and freeway capacity. As the initial RTP results show, the Vista Ridge Tunnel on US 26, other regional thoroughway and many Washington County arterials do not meet mobility standards and additional study and investments will be needed.

In addition, congestion relief at the I-5/I-84 connection in the Rose Quarter, Hwy 217 and I-205 has been a regional priority for years. The region endorsed funding for all three, in June 2016, and these projects were priorities for consideration by the state Legislature in 2017. Congestion relief in these areas remains a high priority for Washington County.

We look forward to continuing to work with you on a balanced transportation system for the Portland region.

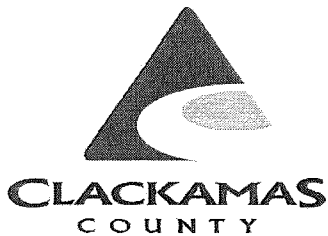
Sincerely,



Andy Duyck
Chairman, Washington County Commission

AD/mdl/cjj

c: Washington County Board of Commissioners
Andrew Singelakis, Director Land Use & Transportation



BOARD OF COUNTY COMMISSIONERS

PUBLIC SERVICES BUILDING
2051 KAEN ROAD | OREGON CITY, OR 97045

February 27, 2018

Metro Council
Metro
600 NE Grand Avenue
Portland, OR 97213

Re: Regional Transportation Plan 2018 Update

Dear President Hughes and Metro Councilors:

We look forward to participating in the March 2nd Regional Leadership Forum. As with our other partners across the region, we agree that this is an opportunity to identify strategic investments which advance regional goals of improving safety, easing congestion, reducing greenhouse gas emissions and advancing equitable outcomes. In addition, the regional goals of fostering vibrant communities and efficient urban form, as well as sustaining economic competitiveness are equally important for the communities in Clackamas County.

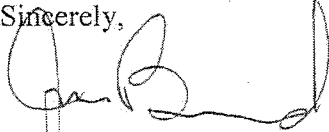
It will take solutions tailored for the unique dynamic of each individual community in the Portland Metropolitan area in order for us to achieve our regional goals and reduce our greenhouse gas emissions. For example:

- Increasing the coverage and frequency of transit service, as well as transit usage, is critically needed in the suburban areas. Many areas are not served by any transit service. Currently, only 29% of the low-income households living in the urban area of Clackamas County live within walking distance of frequent transit service.
- Reducing Vehicle Miles Traveled (VMT) sometimes requires more than just getting people out of their cars. It also requires taking steps to reduce the length of the trip to work by growing jobs on available employment land closer to current or planned housing, and by improving the connecting infrastructure.
- Congestion relief at the Rose Quarter, Highway 217 and I-205 has been a regional priority for years. Supporting freight movement on our highway system by making investments necessary to remove these bottlenecks is essential for sustaining and growing region-wide economic competitiveness. This will also have the valuable impact of easing the congestion for workers who commute to jobs in the current and emerging employment centers.
- Equity for historically marginalized communities is very important for us all, but along with that in Clackamas County we have identified equity pilot areas in which we are

actively seeking ways to improve access to vital community services for our most vulnerable residents.

We recognize that each community has its own priority regional transportation investments, and that achieving all our desired regional outcomes will likely require more funds than we expect will be coming into the region in the next 20 years. We look forward to working with our regional partners at the upcoming Regional Leadership Forum to discuss these priorities.

Sincerely,

A handwritten signature in black ink, appearing to read "Jim Bernard", written over a horizontal line.

Jim Bernard, Chair

On Behalf of the Clackamas County Board of Commissioners



March 14, 2018

To: JPACT & Metro Council

From: Getting There Together Coalition members

Re: 2018 Regional Transportation Plan update



As community members, leaders, and participants in the 2018 Regional Transportation Plan (RTP) update process, we appreciate the significant work that Metro and regional partners have done to date to align and advance our region's goals. Metro has identified critical priority areas for the region through previous planning processes and the RTP policy process itself. The region has identified and prioritized the right goals and outcomes that we need to have a thriving, livable, affordable region for everyone and has generated a number of plans to guide us there: Climate Smart Communities, the Regional Active Transportation Plan and Metro's Equity Strategy.

However, as highlighted by Metro's own project list analysis, the current list and investment strategy show that as a region we are not, in fact, planning to build a transportation system that will help us meet our goals by 2035 - most troubling, our equity, safety, climate, and congestion goals will not be met.

If we make no changes to the current RTP draft project list:

- Congestion will not improve, causing serious air quality concerns despite incredibly large monetary investments in 'congestion relief'. Average delay for drivers during peak commute times will increase by 75% by 2040, and freight delay will increase by 60%.
- Over the first 10 years, current areas with a greater rate of poverty, language isolation, older adults and young people will see less benefit in reaching community places than the region as a whole.
- The region will not meet our transit, active transportation network, smart technology, and demand management programs as adopted in the 2014 Climate Smart Strategy to meet the region's greenhouse gas reduction goals.
- In 2027, only 57 percent of arterial roadways will have completed sidewalks and only 43 percent will have completed bikeways.
- The region will not achieve its adopted Climate Smart Strategy and will not meet its greenhouse gas reduction target set by the state.

If we are to work together to make a great place, we must be bolder in this 2018 RTP update.

At the fourth and final Regional Leadership Forum on March 2, we heard that this plan does not yet lead with equity, and that we will not achieve our equity goals unless we make strategic corrections. When we lead with equity, we ensure that all people who live, work and recreate in the greater Portland region have the opportunity to share in and help define a thriving, livable, and prosperous place. Equity is the best model for economic growth, and we support the Metro staff proposal before you guiding how local agencies can refine their draft project lists to better meet the region's shared goals while still honoring local Transportation System Plan (TSP) needs.

Identified through years of planning and agreement on how we will create an equitable and prosperous transportation system, we now must align projects to policy and ensure we build our region's transportation system on a foundation of social equity. The Getting There Together Coalition came together in 2017 because the community was asking for transportation projects to meet their needs, but weren't seeing their needs reflected in projects being proposed. As a region, we need to:

1. Reduce congestion using proven methods to support a climate smart future.
2. Make our streets safe and accessible for people of all ages, abilities, and backgrounds.
3. Invest in new bus & MAX lines to help people get where they need to go.
4. Ensure that transportation investments are transparent and accountable to the community.
5. Prevent mass displacement and restore housing affordability.
6. Think beyond infrastructure investments and support increased access to transportation options.

With revenue projections now adjusted up to account for HB 2017, local agencies have the opportunity to incorporate additional projects or move those projects forward in time that address equity, safety, and meet our Climate Smart goals. HB 2017 represents significant investment in identified highway bottlenecks; therefore, additional revenue must be programmed to meet the below principles when refining project lists. In order to achieve a shift in the RTP goals, it will be essential for local agencies to move these projects to the first ten years of the constrained project list, where revenue forecasts allow. Metro identified several areas of refinement for the RTP, and we support these refinements as clarified:

- Expand transit operations to meet service levels adopted in the Climate Smart Strategy.
 - We also support funding enhanced transit - additional service stuck in congestion will not meet our goals.
- Target investments to address safety as well as congestion on the region's arterial and throughways that extends beyond the peak travel periods.
 - All projects on the High Crash Network should be reviewed to ensure they meet our Vision Zero goals.
 - Across the region, we should add RTP projects on orphaned state highways, e.g. 82nd Avenue.
 - All projects on the High Injury Network should be reviewed and enhanced to meet safety objectives. Project summaries should demonstrate clearly how much of the project is dedicated to safety improvements.
- Complete 100% of the gaps in the regional active transportation network.

- We strongly support the focus of this work being on the high injury corridors that are in historically marginalized communities, and these project being included in years 1-10.
- Lead with equity.
 - Jurisdictions should reference the two equity maps produced by the RTP Equity Work Group, expanding the definition of ‘historically marginalized communities’ for analysis: 1) inclusion of seniors and children under the age of 18, and 2) a map of communities of color, non-English speakers/linguistically isolated communities, and low-income.
 - Metro should provide more specific data that documents how much more likely people living in historically marginalized communities are to be killed or seriously injured based on housing affordability and past transportation underinvestment.

We recommend you move the staff proposal for refining 2018 Regional Transportation Plan Investment Priorities forward for approval by Metro Council, so that local agencies can begin immediately making needed changes to their project lists.

Sincerely,

Getting There Together Coalition

Jenny Glass
Executive Director, Rosewood Initiative

Duncan Hwang
Associate Director, APANO

Gerik Kransky
Policy Director, The Street Trust

Mary Kyle McCurdy
Deputy Director, 1000 Friends of Oregon

Noel Mickelberry
Executive Director, Oregon Walks

Steph Routh
Communications & Marketing Manager, Community Cycling Center

Vivian Satterfield
Deputy Director, OPAL Environmental Justice Oregon

Kari Schlosshauer
Senior Policy Manager, Safe Routes to School National Partnership