

Metro

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Metro

Minutes

Thursday, December 6, 2018

2:00 PM

Metro Regional Center, Council chamber

Council meeting

1. Call to Order and Roll Call

Council President Tom Hughes called the Metro Council meeting to order at 2:02 p.m.

Council President Hughes read a statement about the loss of Oregon Zoo elephant Lily and the tragedy of her passing.

Present: 7 - Council President Tom Hughes, Councilor Sam Chase, Councilor Betty Dominguez, Councilor Shirley Craddick, Councilor Craig Dirksen, Councilor Kathryn Harrington, and Councilor Bob Stacey

2. Public Communication

There was none.

Consent Agenda

A motion was made by Councilor Dominguez, seconded by Councilor Dirksen, that these items be adopted. The motion passed by the following vote:

Aye: 7 - Council President Hughes, Councilor Chase, Councilor Dominguez, Councilor Craddick, Councilor Dirksen, Councilor Harrington, and Councilor Stacey

- 3.1 Resolution No. 18-4934, For the Purpose of Authorizing the Chief Operating Officer to Sell Certain Real Property as Part of the Natural Areas Program’s Disposition of Agricultural Lands Policy
- 3.2 Resolution No. 18-4935, For the Purpose of Authorizing Metro to Participate in the North American Wetland Conservation Act Grant Program
- 3.3 Resolution No. 18-4943, For the Purpose of Adding or Amending Existing Projects to the 2018-21 Metropolitan Transportation Improvement Program Involving Fourteen Projects Impacting Metro, ODOT, Portland, and TriMet (NV19-04-NOV)
- 3.4 Consideration of November 27, 2018 Minutes
- 3.5 Consideration of November 29, 2018 Minutes

Ordinances (First Reading and Public Hearing)

- 4.1 Ordinance No. 18-1427, For the Purpose of Expanding the Urban Growth Boundary to Provide Capacity for Housing to the Year 2038 and Amending Metro Code to Conform

Council President Hughes called on Mr. Ted Reid and Mr. Roger Alfred, Metro staff, to provide a brief presentation on the ordinance. Mr. Reid gave an overview of the direction given to staff by Council regarding the growth management decision. He explained that Council had directed staff to prepare a final analysis that included four urban growth boundary expansions as proposed by the cities of Beaverton, King City, Hillsboro and Wilsonville as well as develop conditions of approval consistent with the Metro Chief Operating Officer recommendation to ensure appropriate mix of housing types in these expansion areas.

Mr. Reid provided an overview of the process used for this growth management decision and highlighted important differences in this process including the adoption of policy that expansion must be preceded by a concept plan for how proposed expansion areas were to be developed. He highlighted Council's leadership in fostering more productive discussion throughout the process on readiness to produce housing in addition to land supply.

Mr. Reid stated that if Council adopted the decision as proposed it would lead to 95 percent of the region's future housing being developed inside the existing urban growth boundary. He noted that this would result in a very efficient use of land already in the boundary. Mr. Alfred explained that correspondences from the Marion County Housing Land Advocates, 1000 Friends of Oregon and the State Department of Land Conservation and Development had been received.

Council President Hughes opened up a public hearing on Ordinance No. 18-1427 and requested those wishing to testify to come forward to speak.

Brian McVicker, Washington County: Mr. McVicker testified in opposition to the City of King City urban growth boundary expansion. He expressed his concern over the impacts of the expansion to the high school district boundaries and discussed how existing school district boundaries were not serving the community well.

Council President Hughes explained that school district boundaries were outside Metro's purview. Councilor Craddick encouraged Mr. McVicker to bring this issue to the attention of the school district.

Mr. Paul Whitney, City of Tigard: Mr. Whitney, of Tualatin Riverkeepers, testified in opposition to the extension of Fisher Road in the City of King City urban growth boundary expansion proposal. He discussed four extreme erosion sites in the proposed Fisher Road extension and explained that the Tualatin Riverkeepers were hopeful that these issues could be addressed through the thoughtful planning in the expansion.

Councilor Stacey asked whether the conditions Council was considering would address these erosion sites. Mr. Whitney stated that the alternative crossing did not address the erosion sites and explained that he was proposing that King City avoid the extension of Fisher Road altogether.

Ian Sinks, Columbia Land Trust: Mr. Sinks, Stewardship Director of the Columbia Land Trust, testified in support of condition of Exhibit C, section E of Ordinance No. 18-1427. He explained that the Columbia Land Trust owned a

conservation easement within the City of King City expansion area dedicated to protecting the river and watershed floodplain. Mr. Sinks stated that the language of the condition was clear and concise and that the Trust felt they could work with staff on future planning to address their concerns.

Fran Warren, City of Beaverton: Ms. Warren, of the 175th Neighborhood Association, shared her concerns for lack of adequate transportation infrastructure to support the City of Beaverton expansion. She also discussed inadequate protections for natural habitat and riparian corridors on Cooper Mountain in the proposed ordinance and asked Council to include legislative tools that will enforce natural habitat protection. (Ms. Warren provided written materials as part of her testimony; please see the December 6 meeting packet.)

Bradley Bondy, City of Milwaukie: Mr. Bondy testified in opposition to the urban growth boundary expansion and discussed the dependence of suburban development on automobiles. He stated that if the region wanted to address climate change seriously it would need to radically change its land use patterns and urged Council to lead the way in transit oriented development.

Lloyd Meyer, City of Beaverton: Mr. Meyer expressed his concern over the City of King City concept plan and explained that the plan included building three roads through his five acre farm. He discussed the impacts to his farming operation and urged Council to consider the current and future need for farmland.

Jennifer Sande, City of Beaverton: Ms. Sande discussed the impact of growth on the area on traffic, safety and livability

in the Cooper Mountain area. She explained that roads on Cooper Mountain were being used as thoroughfares and noted increased traffic accidents. Ms. Sande asked if there was a way for working families to submit public testimony. Council President Hughes directed those not able to attend the public hearings to submit written testimony.

Mr. Ron Johnson, City of Tigard: Mr. Johnson, President of the Rivermeade Community Club, testified in opposition to inclusion of Beef Bend Road South as part of the expansion. He stated that the extension of Fisher Road to Roy Rogers Road would cut through their community. Mr. Johnson also discussed the existence of a powerline that would make it difficult to build the road. (Mr. Johnson provided written materials as part of his testimony; please see the December 6 meeting packet.)

Ms. Kris Balliet, Tualatin Riverkeepers: Ms. Balliet, Executive Director of Tualatin Riverkeepers, discussed major erosion sites occurring along the Fisher Road extension alternative and the impacts of the alternative to tributaries and wetlands. She urged Council to remove the alternative route from the expansion and asked Council to consider involving the River Keepers in the decision making process to protect the watershed. (Ms. Balliet provided written materials as part of her testimony; please see the December 6 meeting packet.)

Councilor Harrington asked whether the Tualatin River Keepers had shared this information with the clean water service or the City of King City. Ms. Balliet stated that they had not yet shared this information.

Mr. Mike Weston, City of King City: Mr. Weston, City Manager of King City, stated that he was present on behalf

of Mayor Ken Gibson and thanked Council. He requested clarity on the neighborhood designation requirement portion of the conditions. He expressed support for the affordable housing elements of the conditions and asked for Metro's support in implementing the requirements of the conditions. (Mr. Weston provided written materials as part of his testimony; please see the December 6 meeting packet.)

Mary Kyle McCurdy, City of Portland: Ms. McCurdy, Deputy Director of 1000 Friends of Oregon, advocated for the strengthening of the conditions in the ordinance including technical changes to allow missing middle housing on every lot that allows single family housing, strengthening the conditions on home-owner's associations (HOAs), strengthening the amendments to city codes to allow accessory dwelling units (ADUs) and the provision for affordable housing. She also recommended three additional conditions on transportation, climate and affordability. (Ms. McCurdy provided written materials as part of her testimony; please see the December 6 meeting packet.)

Councilor Chase highlighted the importance of components of the ordinance that addressed missing middle housing as it accommodated growth with more modest density. He asked for clarification on why Metro should require the cities to adopt the ADU and HOA conditions sooner. Ms. McCurdy stated that the ADU city codes should be amended immediately in compliance with state law. She explained that requiring the adoption of the HOA conditions earlier would inform potential developers of the changes. Ms. McCurdy discussed the undersupply of smaller housing types and the impact of housing development support transportation.

Barbara Wilson, City of Beaverton: Ms. Wilson discussed the

impacts of expanding the urban growth boundary on potential land acquisitions for Cooper Mountain Park. She explained that the park had funds to acquire but could not find willing sellers.

Traci Wheeler, City of Beaverton: Ms. Wheeler testified in opposition to the ordinance and expressed her concern over the impacts of expansion to liveability in the Cooper Mountain area. She urged Council to ask the City of Beaverton to reconsider the size of its expansion and lower density development. (Ms. Wheeler provided written materials as part of her testimony; please see the December 6 meeting packet.)

Council President Hughes gaveled out of the public hearing.

Council President Hughes called on Mr. Alfred and Mr. Reid to respond to public comments. Mr. Alfred noted that the conditions on HOAs would only apply to future HOAs and expansion areas, not to all existing HOAs. Mr. Reid explained that the intent of neighborhood designation requirement was that Metro would work with cities to apply the appropriate 2040 design types whether it was a neighborhood or town center. Mr. Alfred discussed the proposed revisions to the conditions and recommended that staff prepare revisions for review to determine appropriate changes, if any, before the final hearing.

Council Discussion:

Councilor Harrington asked for clarification on the timing and form of public notification. Mr. Reid confirmed that in accordance with Metro code, written notice was provided to all households within one mile of the proposed expansion area 20 days before the evidentiary hearing and that

mailings were sent to approximately 26,000 households.

Councilor Harrington asked staff to clarify if the City of Beaverton or Washington County would be leading future work on the Beaverton expansion. Mr. Reid confirmed that the cities would take the lead on completing the comprehensive planning and zoning designations with participation from Metro staff and the counties.

Councilor Craddick asked for more details on the Fisher Road extension and its impact on the referenced erosion sites. Mr. Reid explained that extension would provide a second east-west connection for the proposed expansion area and the city had indicated that it would try to avoid that area to the extent possible. He stated that the extension would likely impact this area. Councilor Craddick asked whether infrastructure would be built to ensure protection of the area. Mr. Reid stated that was the intent of the condition.

Councilor Craddick asked whether expansion and development would affect all neighborhoods in the expansion areas immediately. Mr. Reid explained that the impacts of development would depend on where people lived and that the process had been re-oriented to encourage housing production sooner than with past expansions.

Councilor Stacey asked staff to confirm that Council would have modified conditions to review at the next meeting. Staff confirmed that revised conditions would be available before the next meeting. Councilor Stacey reiterated Metro's commitment to reducing greenhouse gas emissions by 28 percent, explaining that this required enhancing the region's transit system to become the primary mode of

transportation. He noted the importance of preparing for transit during planning and stated that each city should be able to describe the relationship of existing and planned transit service in the expansion area and how residential patterns and densities will support future transit.

Councilor Chase discussed Metro's role in managing the region's growth, the feedback from the Citizen Review Advisory Group for the urban growth management decision and the need for missing middle housing. He thanked voters in the region for supporting the affordable housing bond.

Councilor Craddick asked whether the conditions required ADUs to be built simultaneously with the development of single family housing. Mr. Reid stated that the conditions would require all single family zones to allow single family attached up to fourplexes. He explained this approach would allow for flexibility so that markets would provide housing choices.

Councilor Dirksen discussed the State of Oregon's requirement for 20 year land supply and explained Metro's responsibilities regarding the growth management and expansion. He noted the challenges communities face as growth occurs and expansion becomes necessary.

Council President Hughes noted that the second public hearing, second reading, Council consideration and vote on Ordinance No. 18-1427 would take place on December 13, 2018.

Ordinances (Second Reading)

- 5.1 Ordinance No. 18-1425, For the Purpose of Removing the Sunset Provision of the Metro Construction Excise Tax That Funds the 2040 Planning and Development Grant Program and Making Other Amendments to Chapter 7.04 of the Metro Code

Council President Hughes stated that the first reading and public hearing for Ordinance No. 18-1425 took place on Thursday, November 29, 2018.

Council Discussion:

There was none.

A motion was made by Councilor Craddick, seconded by Councilor Stacey, that this item be adopted. The motion passed by the following vote:

Aye: 7 - Council President Hughes, Councilor Chase, Councilor Dominguez, Councilor Craddick, Councilor Dirksen, Councilor Harrington, and Councilor Stacey

- 5.2 Ordinance No. 18-1421, For the Purpose of Amending the 2014 Regional Transportation Plan to Comply with Federal and State Law and Amending the Regional Framework Plan

Council President Hughes stated that first reading and public hearing for Ordinance No. 18-1421 took place on Thursday, November 8, 2018.

Council Discussion:

Councilor Dirksen acknowledged the hard work of Council, staff and jurisdictional partners in building a shared regional vision for transportation in the 2018 Regional Transportation Plan. He thanked business and community leaders for their work in making the plan more innovative and equitable and thanked citizens for their input on making the transportation system healthier and more affordable. Councilor Dirksen commended staff and the planning team for their commitment to the work.

Councilor Stacey reflected on the significant steps this transportation plan took including advancing racial equity in

transportation, enacting a vision zero policy and refining the project list based on a system performance and transportation equity evaluation. He commended staff and expressed his support for the plan.

Councilor Harrington expressed her appreciation for the work of staff on the transportation plan including extensive community engagement, addressing a variety of transportation needs and serving neighborhoods historically disadvantaged by previous transportation plans.

Councilor Craddick shared her appreciation for the plan and specifically the transit strategy. She stated she looked forward to identifying the next major transit project. Councilors expressed their gratitude for Ms. Kim Ellis, Metro staff, for her exceptional work on the transportation plan.

A motion was made by Councilor Dirksen, seconded by Councilor Stacey, that this item be adopted. The motion passed by the following vote:

Aye: 7 - Council President Hughes, Councilor Chase, Councilor Dominguez, Councilor Craddick, Councilor Dirksen, Councilor Harrington, and Councilor Stacey

Resolutions

- 6.1 Resolution No. 18-4892, For the Purpose of Adopting the 2018 Regional Transit Strategy and Replacing the 2009 High Capacity Transit System Plan

Council President Hughes stated that Resolution No. 18-4892, Resolution No. 18-4893, Resolution No. 18-4894 and Resolution No. 18-4869 were related to the Regional Transportation Plan.

Council Discussion:

Councilor Stacey made a motion to adopt the resolutions

together as a group. Councilor Dirksen seconded.

A motion was made by Councilor Stacey, seconded by Councilor Dirksen, that this item be adopted. The motion passed by the following vote:

Aye: 7 - Council President Hughes, Councilor Chase, Councilor Dominguez, Councilor Craddick, Councilor Dirksen, Councilor Harrington, and Councilor Stacey

- 6.2 Resolution No. 18-4893, For the Purpose of Adopting the 2018 Regional Freight Strategy and Replacing the 2010 Regional Freight Plan

A motion was made by Councilor Stacey, seconded by Councilor Dirksen, that this item be adopted. The motion passed by the following vote:

Aye: 7 - Council President Hughes, Councilor Chase, Councilor Dominguez, Councilor Craddick, Councilor Dirksen, Councilor Harrington, and Councilor Stacey

- 6.3 Resolution No. 18-4894, For the Purpose of Adopting the 2018 Regional Transportation Safety Strategy

A motion was made by Councilor Stacey, seconded by Councilor Dirksen, that this item be adopted. The motion passed by the following vote:

Aye: 7 - Council President Hughes, Councilor Chase, Councilor Dominguez, Councilor Craddick, Councilor Dirksen, Councilor Harrington, and Councilor Stacey

- 6.4 Resolution No. 18-4869, For the Purpose of Adopting the 2018 Emerging Technology Strategy

A motion was made by Councilor Stacey, seconded by Councilor Dirksen, that this item be adopted. The motion passed by the following vote:

Aye: 7 - Council President Hughes, Councilor Chase, Councilor Dominguez, Councilor Craddick, Councilor Dirksen, Councilor Harrington, and Councilor Stacey

- 6.5 Resolution No. 18-4942, Resolution of the Metro Council, Acting as the Metro Contract Review Board, For the Purpose of Approving a Two-Year Extension of Contract #929780 to Operate Metro Central Transfer Station

Council President Hughes recessed the meeting of Metro Council and convened the Metro Contract Review Board.

Council President Hughes called on Mr. Tom Chaimov, Metro staff, to provide a brief presentation on the resolution. Mr. Chaimov explained that all four major contracts for the solid waste disposal and operations of Metro's transfer stations were set to expire in December 2019 and stated that staff intended to conduct open solicitations for operations for both stations on a staggered timeline. Mr. Chaimov explained that the resolution would keep one major contract in place while the other three contracts expire and transition to new terms. He highlighted how the contractor, Recology, was an employee owned company and had recently adopted a \$17 hour entry level wage. Mr. Chaimov also noted that Recology had endorsed a three way partnership with Metro, Recology and a community based organization to develop training curriculum for workers interested in pursuing careers in the solid waste industry.

Council Discussion:

There was none.

Council President Hughes recessed the meeting of the Metro Contract Review Board and reconvened the meeting of the Metro Council.

A motion was made by Councilor Chase, seconded by Councilor Craddick, that this item be adopted. The motion passed by the following vote:

Aye: 7 - Council President Hughes, Councilor Chase, Councilor Dominguez, Councilor Craddick, Councilor Dirksen, Councilor Harrington, and Councilor Stacey

Chief Operating Officer Communication

Ms. Martha Bennett provided an update on the following events or items: the upcoming holiday events at the visitor venues and the Hanukkah celebration at Zoo Lights. Ms. Bennett acknowledged the significant work of the planning and development department had accomplished in the last year and commended their innovation and equity focus.

Councilor Communication

Councilors provided updates on the following meetings: the visit with the Board of Trustees and staff of the Confederated Tribes of the Umatilla Indian Reservation and the Gabbert Butte open house to review the master plan.

Adjourn

There being no further business, Council President Hughes adjourned the Metro Council meeting at 3:56 p.m. The Metro Council will convene the next regular council meeting on December 13, 2018 at 2:00 p.m. at the Metro Regional Center in the council chamber.

Respectfully submitted,



Sara Farrokhzadian, Legislative and Engagement
Coordinator

ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF DECEMBER 6, 2018

ITEM	DOCUMENT TYPE	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT NO.
3.4	Minutes	12/06/18	Council Retreat Minutes for November 27, 2018	120618c-01
3.5	Minutes	12/06/18	Council Meeting Minutes for November 29, 2018	120618c-02
4.1	Letter	12/06/18	Written Statement from Fran Warren on Ordinance No. 18-1427	120618c-03
4.1	Letter	12/06/18	Written Statement from Ron Johnson on Ordinance No. 18-1427	120618c-04
4.1	Letter	12/06/18	Written Statement from Tualatin Riverkeepers on Ordinance No. 18-1427	120618c-05
4.1	Letter	12/06/18	Written Statement from City of King City on Ordinance No. 18-1427	120618c-06
4.1	Letter	12/06/18	Written Statement from 1000 Friends of Oregon on Ordinance No. 18-1427	120618c-07
4.1	Handout	12/06/18	Map from South Cooper Mountain Concept Plan submitted by Traci Wheeler	120618c-08