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oregonmetro.gov

JOINT POLICY ADVISORY COMMITTEE ON TRANSPORTATION (JPACT)  
Meeting Minutes  
February 21, 2019  
Metro Regional Center, Council Chamber

MEMBERS PRESENT

Shirley Craddick (Chair)  
Nina DeConcini  
Craig Dirksen  
Tim Knapp  
Anne McEnerny-Ogle  
Roy Rogers  
Bob Stacey  
Carley Francis  
Rian Windsheimer  
Jessica Vega Pederson

AFFILIATION

Metro Council  
Oregon Department of Environmental Quality (ODEQ)  
Metro Council  
City of Wilsonville, Cities of Clackamas County  
City of Vancouver  
Washington County  
Metro Council  
Washington State Department of Transportation  
Oregon Department of Transportation  
Multnomah County

MEMBERS EXCUSED

Jeanne Stewart  
Karylinn Echols

AFFILIATION

Clark County  
City of Gresham, Cities of Multnomah County

ALTERNATES PRESENT

Emerald Bogue  
Jef Dalin  
Bernie Bottomly  
Chris Warner  
Jim Bernard

AFFILIATION

Port of Portland  
City of Cornelius, Cities of Washington County  
TriMet  
City of Portland  
Clackamas County

OTHERS PRESENT: Dwight Brasher, Theresa M. Kohlhoff, Paul Morrison, Mike Bezner, Jeff Owen, Mark Graf, Megan Channel, Dayna Webb, Dara Ron, Kathrying Harrington, Jaimie Huff

STAFF: Margi Bradway, Andy Shaw, Ted Leybold, Dan Kaempff, Nathan Sykes, Ernest Hayes, Sara Farrokhzadian, Sima Anekonda

**1. CALL TO ORDER, DECLARATION OF A QUORUM & INTRODUCTIONS**

JPACT Chair Shirley Craddick called the meeting to order at 7:30 AM. She asked members, alternates and meeting attendees to introduce themselves.

**2. CITIZEN COMMUNICATION ON JPACT ITEMS**

Jim Cortright, No More Freeways: spoke to the Rose Quarter freeway widening project. He stated that transportation was the highest source of carbon emissions and that expanding the freeway would not be beneficial to the environment. He said that building capacity for cars increases carbon emissions and added that the environmental assessment for the projects was opaque and omitted fundamental facts. He said that the assessment did not include how many vehicles would use the freeway and did not reveal the climate effects of this project.

Jim Powell, Oregon Association of Transportation Activists: provided comments on the Rose Quarter and stated that he had intended to bring testimony he made on 2012 after speaking to an advisory committee for the North Core project. He said that that advisory committee never looked at a transit alternative and he wondered why alternatives continued to not be considered. Councilor Bob Stacey inquired about what alternatives he was speaking to and Mr. Powell provided clarification. He said that the alternative intersected with a number of bus lines and carried 30% of bus ridership.

### **3. UPDATES FROM THE CHAIR AND COMMITTEE MEMBERS**

Chair Shirley Craddick spoke to the list provided to JPACT members and added that it would be a reoccurring item on JPACT meetings. She thanked Commissioner Jessica Vega Pederson for her willingness to co-chair the committee. She added that it was a 35-member committee then thanked various JPACT members for their ability to participate.

Mr. Rian Windsheimer discussed the Rose Quarter project's environmental assessment. He said that his team had a number of public hearings and added that there were videos that showcased to the scope of the project. He explained that there was an open house and hearing on March 7, 2019 for the public to present their testimony.

### **4. CONSENT AGENDA**

MOTION: Mr. Bottomly moved and Ms. Nina DeConcini seconded to adopt the consent agenda.

ACTION: With all in favor, motion passed.

### **5. ACTION ITEMS**

#### **5.1 Resolution No. 19-4969, For the Purpose of Urging the Oregon Legislature to Adopt a Climate "Cap and Invest" System and Direct Proceeds to Implementation of the Climate Smart Strategy**

Chair Craddick stated that Resolution No. 19-4969 was created in response to comments made at the previous JPACT meeting. She stated that the resolution discussed legislative matters related to the "cap and invest" legislation.

Ms. Margi Bradway invited JPACT members to make language changes to the resolution. She highlighted that Mayor Denny Doyle raised concerns over impacts of the gas tax. She stated that the resolution proposed that Oregon cities and counties rely on the tax. She also cited

comments from Commissioner Chloe Eudaly's office and welcomed further input on the resolution.

MOTION: Commissioner Roy Rogers moved and Councilor Stacey seconded to approve Resolution No. 19-4969.

- Commissioner Roy Rogers stated his support for the resolution. He relayed concerns regarding the investments posed by Resolution No. 19-4969 and provided suggestions on the fund allocation process.
- Mayor Knapp raised reservations over Resolution No. 19-4969 and stated that it needed to have support across the State of Oregon. He expressed concerns regarding the resolution's wording and how it would affect cities outside the Metro boundary.

Mayor Knapp made a motion to amend the resolution to include the phrase "as appropriate within each jurisdiction across the state" in the third "be it resolved" and to remove the term "regional" from the fourth "be it resolved" item. Chair Jim Bernard seconded.

- Councilor Dirksen asked that Metro staff respond to Mayor Knapp's motion.
- Ms. Bradway spoke to the complexity of Resolution 19-4969 and mentioned the need for it to include an urban and rural strategy. She emphasized the purpose of requesting funds from the State for the resolution. Ms. Bradway welcomed further discussion on Mayor Knapp's motion.
- Councilor Dirksen agreed that the resolution was a statewide action and stated that the Metro Council and JPACT represented the metropolitan region. He said that the individuals in these group had many duties and the proposal must to consider the needs of the entire region. He added that the Metro region was the only area which had a State mandate to meet greenhouse gas goals.
- Mr. Warner echoed that it was vital to explicitly mention the region in Resolution No. 19-4969 and added that the amendment was meant to consider how funds would be regionally allocated.
- Ms. Emerald Bogue concurred that referencing the region in the resolution was vital when requesting regional funds.
- Councilor Stacey agreed with Councilor Dirksen's remarks and reminded JPACT that the resolution did not speak to the entire statewide greenhouse gas allowance program, but only to the transportation portion. He stated that areas outside the metropolitan region would receive resources for transportation allowances. He added the resolution requested an appropriate number of funds.
- Commissioner Vega Pederson echoed Councilor Stacey's comments. She clarified how the requests made by the resolution related to one another and spoke to the upper right share of auction proceeds. She stated that she supported resolution as written.
- Mayor Knapp stated that he did not agree with the discussion that occurred at the JPACT table. He highlighted that the resolution urged the State to adopt a "cap and invest" program and added that the resolution needed to have more consistent language.

Mayor Knapp withdrew his original motion and made a new motion to only amend the third "be it resolved" to include the phrase "as appropriate within each jurisdiction across the state". Chair Bernard seconded.

- Ms. Bradway relayed the information provided by section 7 and section 33 of HB 2020. She stated that colleagues on the State legislature felt that Metro's support of clean energy jobs was consistent with the implementation of Climate Smart.

Chair Craddick called for a vote on Mayor Knapp's motion to modify the third "be it resolved" to read "That those proceeds should be spend in ways that will yield the greatest long-term reduction in greenhouse gas emissions per dollar as appropriate within each jurisdiction across the state."

ACTION: With four in favor and nine opposed, the motion failed. Ms. DeConcini abstained.

- Mr. Bottomly touched on Mayor Knapp's comments and signaled to JPACT members that the resolution was not a Metro centric initiative.

Mr. Bottomly made a motion to amend the resolution to include a Whereas statement that acknowledged investments be made to non-metropolitan areas.

- Ms. Margi Bradway offered the following language be included in the resolution: "Whereas, JPACT recognized the need for cities and counties across the State impacted by climate change and potentially impacted by this legislation." Ms. Bogue seconded.

ACTION: With seven in favor and two abstaining, the motion passed.

Chair Craddick called for a vote on Resolution 19-4969 as amended. Commissioner Vega Pederson seconded.

ACTION: With eleven in favor, motion passed.

## **6. INFORMATION/DISCUSSION ITEMS**

### **6.1 State Legislative Agenda Update**

Mr. Andy Shaw explained that Metro did not prepare a Legislative Update due to extenuating circumstances. He stated that the Committee on Carbon Reduction was holding a series of roadshow hearings. Mr. Shaw added that the Joint Committee on Transportation was holding a hearing as well. He stated that Council President Lynn Peterson joined a panel and spoke on behalf of the region on various Metro interests. Mr. Shaw added that Salem, Oregon would provide a forecast on the budget which would be finalized in May 2019.

### **6.2 MTIP Policy**

Ms. Grace Cho explained that Metropolitan Transportation Improvement Program (MTIP) was a list of regional significant projects, a process of aligning investments, and a document of administrative procedures. She stated that MTIP included three components: processes, monitoring and federal compliance.

Ms. Cho provided insight on the development process MTIP underwent which included aligning investments to achieve regional outcomes and ensuring federal regulations were met. She then highlighted the implementation phase which required tracking progress and fund availability, confirming fund eligibility, and outlining change management rules.

Ms. Cho summarized that the MTIP policy was guiding the direction for developing and implementing MTIP. She said that the policy applied to the 2021-2024 fiscal years. She emphasized that the policy itself was not new and was something that was adopted each cycle. She explained that with each cycle, the MITP policy and RFFA were often a joint document. She mentioned that the two were separated in order to provide distinction. Ms. Cho added that the policy included an update of the existing 2018-2021 policy direction and reflected newly adopted plans and funding program changes.

Ms. Cho explained that after MTIP was updated, four new MTIP policies were proposed. She explained that the first MTIP policy affirmed the 2018 Regional Transportation Plan (RTP) as an overarching policy direction for investments. She explained that that second MTIP policy was updated to clarify federal rules including: general regulations, regulations specific to MTIP, and new federal regulations. Ms. Cho described the third MTIP policy which aimed to pursue a regional finance approach. She articulated the fourth MTIP policy which coordinated as a region on competitive discretionary funding programs.

Ms. Cho explained that MTIP work plan and stated that the policy was still in the pre-adoption phase. She mentioned that JPACT would receive regular updates on this project and that the purpose of the presentation was to keep them informed.

Ms. Cho outlined their projects next steps and stated that the Metro Council was scheduled to take action on matter in early April 2019. She added that during the spring and summer of 2019 funding allocations would take place. Ms. Cho stated that during the winter of 2019, MTIP evaluation would take place.

*Member discussion included:*

- Commissioner Roy Roger hoped to have time to review and allocate funds and inquired whether the project timeline would be affected by funding issues. He then requested a more definitive timeframe for the project be provided. Mr. Ted Leybold explained that the presentation covered a broader MTIP policy and clarified that Mr. Dan Kaempff would speak more to RFFA.
- Councilor Dirksen stated that because a broad MTIP policy was already in place, JPACT would need to respond to changes to the policy. He expressed gratitude for TPAC and their work in deliberating nuances of the policy. He appreciated the language changes made to the policy and was interested to see what suggestion TPAC had.

### **6.3 RFFA Project Funds Allocation**

Mr. Dan Kaempff stated that the presentation review the RTP framework, provide input received from TPAC, and discuss RFFA policy alignment with the 2018 RTP investment priorities.

Mr. Kaempff stated that the allocation was part of four aspects and discussed the primary functions of the MPO: RTP, MTIP, Unified Planning Work Program (UPWP), and RFFA. He summarized the RTP and stated that it defined a vision, goals, and objects for the region's transportation system. He explained that the RTP established performance measures to track progress and provided policy direction for how the region was to invest and deliver the envision system.

Mr. Kaempff stated how outreach was conducted and stated that there were over 19,000 individual touch points to better understand priorities. Mr. Kaempff spoke to investment priorities which included: equity, safety, climate smart, and congestion. He then provided definitions for each priority. He said that the RFFA focused on high entry corridors where many fatalities occurred and stated that a large amount of time was spent working closely on climate smart. He stated that strategies were adopted to speak to the State's mandate and stated the need to improve the region's bus and transit system.

Mr. Kaempff spoke to the existing RFFA framework and stated that fund allocation underwent a two-step process: 1) Regional Commitments and 2) Capital Projects and Project Development. He highlighted the first step which considered transit and project development bond payments, various programs (TOD, RTP, and TSMO), corridor system planning, and MPO functions. Mr. Kaempff spoke to the second step which he explained was split into two categories: active transportation and complete streets as well as regional freight initiatives.

Mr. Kaempff provided an overview of the Metro Council's direction in four key areas: 2018 RTP priorities relating to the RFFA framework, primary investment priorities, two step funding framework, and alignment with the second step of the project and the RTP priorities. He then spoke to an example of how outcomes could align with priorities in the second step.

Mr. Kaempff clarified the input TPAC provided. He said that TPAC provided idea for how the second step category criteria could better reflect the four RTP investments. He said that TPAC also considered how technology could support multiple priorities. He conveyed that TPAC clarified opportunities for fund exchange.

Mr. Kaempff outlined the next steps for policy development then provided an overview of the project timeline.

*Member discussion included:*

- Commissioner Rogers spoke to the importance of integrating different projects. Ms. Bradway echoed Commissioner Rogers' sentiments and stated that there was a shift away from modal thinking. Commissioner Rogers stated that systems thinking was crucial to the planning effort.
- Ms. Emerald Bogue agreed with Commissioner Rogers and stated that each project had different requirements but related outcomes. She mentioned that every project had an impact on the environment and expressed her desire for projects to work together. Ms. Gertler concurred.
- Councilor Stacey spoke to the fourth phase of the project and conveyed that, in September 2019, the Metro Council and JPACT would be asked to comment on the closed project list. He urged members to be thoughtful while advocating for projects and

provide solutions early on in the process. He detailed experiences of receiving proposals late and encouraged partners to think about the community engagement process.

- Mr. Bottomly clarified TriMet's perspective on fund exchange issues. Councilor Craddick stated that action would be taken in March 2019

**ADJOURN**

JPACT Chair Craddick adjourned the meeting at 8:48 AM.

Respectfully Submitted,



Sima Anekonda  
Recording Secretary

**ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF FEBRUARY 21, 2018**

ITEM	DOCUMENT TYPE	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT No.
3.0	Handout	2/21/19	Regional Transportation Funding Task Force Membership list	022119j-01
3.0	Handout	2/21/19	I-5 Rose Quarter Improvement Project: About the Environmental Study Process	022119j-02
6.2	Presentation	2/21/19	2021-2024 MTIP Policy presentation	022119j-03
6.3	Presentation	2/21/19	DRAFT 2022-24 Regional Flexible Funds Allocation Policy presentation	022119j-04