

COLUMBIA REGION ASSOCIATION OF GOVERNMENTS

BOARD OF DIRECTORS

MINUTES OF APRIL 27, 1978

Members in Attendance

Chairman Corky Kirkpatrick  
Vice Chairman Jim Larkins  
Mayor Neil Goldschmidt  
Comm. Dennis Buchanan  
Coun. Paula Bentley  
Comm. Bill Bloom  
Mr. Gunner Ingraham  
Comm. Connie Kearney  
Coun. Rose Besserman  
Coun. Frank Corsiglia  
Mr. Robert Burco  
Mr. Richard Carroll

Staff in Attendance

Mr. Denton Kent  
Mr. Robert McAbee  
Mr. Andrew Jordan  
Mr. James Sitzman  
Mr. William Ockert  
Mr. Jack Bails  
Mr. John Gregory  
Ms. Judy Bieberle  
Ms. Marilyn Holstrom  
Mr. Tim Holder  
Mr. Jeff Gibbs  
Ms. Sue Klobertanz  
Ms. Pamela Hulse  
Mr. Terry Waldele  
Ms. Amelia Lanier  
Mr. Chuck Hayden  
Mr. Shoab Rana  
Mr. Keith Lawton  
Mr. Gary Spanovich  
Ms. Lorelle Bennett  
Ms. Vickie Grimes  
Mr. Rudy Lucero  
Mr. James Hays  
Ms. Jennifer Sims  
Ms. Mary Carder  
Mr. Steve Seigel  
Ms. Lola Adams  
Mr. Paul Breed

Others in Attendance

Mr. Robert Schumacher  
Mr. Frank Angelo  
Mr. Ted Spence  
Mr. Larry Rulien  
Mr. Brent Curtis  
Mr. David M. Harris  
Mr. Steve Lockwood  
Ms. Bebe Rucker  
Mr. Doug Wright  
Mr. Don Mazziotti  
Ms. Lee Hames  
Mr. Peter MacIver  
Ms. Linda Macpherson  
Mr. Gary Foss  
Mr. Robert Bothman

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CALL TO ORDER

Although there was not yet a quorum present, the April 27, 1978, meeting of the Board of Directors of the Columbia Region Association of Governments was called to order by Chairman Corky Kirkpatrick at 5:30 p.m. in Conference Room "C" of the CRAG offices.

1. WRITTEN COMMUNICATIONS TO THE BOARD OF DIRECTORS

Chairman Kirkpatrick indicated that the Board had received a letter from Charles Hosford and Associates regarding interviews that had been held with members of the CRAG Board. Mr. Hosford indicated in his letter that the Board was working well together. He suggested that a retreat for the purpose of discussing CRAG goals could be beneficial.

A second letter had been received from Joy Burgess, Chairman of the Clackamas County Growth Management Task Force, regarding disbanding of the Task Force.

Chairman Kirkpatrick announced that, since a quorum was not yet present, the Board would proceed to hear reports scheduled later on the Agenda.

4. REPORTS

4.1 ODOT Presentation Regarding Six Year Program and its Relation to CRAG Transportation Improvement Program

Mr. Larry Rulien, Assistant Director for Planning and Policy Development, Oregon Department of Transportation, reported on ODOT's six year highway improvement program. He explained that the future of state highway improvements will be decided by the voters at the upcoming elections, since programs are based upon state as well as federal funding. Included in the program is an additional revenue program which is based upon voter approval of two tax proposals, one a user fee and one an increase in gas tax.

Mr. Robert Burco of ODOT reinforced Mr. Rulien's statements, saying that this was the third ODOT six year program.

Mayor Goldschmidt expressed concern about the uncertainty of passage of the gas tax measure. He felt cities and counties should understand that they would receive money from the state allocated share, and that FAU programs would suffer without the added tax monies, because of the State's necessity to maintain present programs, rather than match new projects.

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Mayor Goldschmidt felt it was a tough measure to sell but could be done if the jurisdictions assisted.

Chairman Kirkpatrick asked if there was any action the Board could take.

Mayor Goldschmidt felt that, rather than Board action, it might be helpful if staff could send a memorandum to member jurisdictions indicating the pro rata share under the state formula and the policy impact on the region's five year program for projects which would become eligible if those measures passed.

Director Kent said staff could follow up on this matter. He indicated that ODOT had made an extensive effort to meet with jurisdictions, and to hold public briefings to increase awareness of the problems.

Since a quorum was now present, Chairman Kirkpatrick continued with the agenda items.

2. CITIZEN COMMUNICATIONS TO THE BOARD ON NON-AGENDA ITEMS

There were no citizens present who wished to make a presentation to the Board at this time.

3. CONSENT AGENDA

3.1 Minutes of Meeting of March 23, 1978

3.2 A-95

3.3 Amendments to Transportation Improvement Program

3.3.1 Clark County Special Transportation  
Projects (Resolution BD 780402)

3.3.2 Clark County Overlay Projects  
(Resolution BD 780403)

3.4 Authorization of Interstate Transfer Funds Cedar Hills  
Boulevard/Walker Road Intersection Improvement (Resolution  
BD 780405)

3.5 Correction of Land Use Framework Element Mapping Error  
(Order 78-1)

3.6 Procedures for Conduct of Public Hearings for Adoption  
of "208" and Land Use Framework Plan Amendment (Regarding  
Agenda Item 5.3)

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Chairman Kirkpatrick informed the Board that Items 3.1 and 3.5 should be removed from the Consent Agenda.

Mr. Ingraham moved, seconded by Comm. Kearney, that Items 3.2, 3.3, 3.4 and 3.6 be approved and Resolutions BD 780402, BD 780403, and BD 780405 be adopted. All Board members present voting aye, the motion carried unanimously.

Director Kent explained, in connection with Item 3.1, Minutes, that on page 4, section 4.3 paragraph 1, line 2 which read in part: "...at which time LCDC concurred in the compliance schedule proposed by CRAG staff..." the words "Interim Immediate Growth Area" should be substituted for the words "compliance schedule."

Comm. Kearney moved, seconded by Comm. Bloom, that the minutes be approved with the correction of section 4.3. All Board members present voting aye, the motion carried unanimously.

Regarding Item 3.5, Correction of Land Use Framework Element Mapping Error (Order 78-1), Director Kent explained that the individual involved had brought in a request to clarify what he thought was a mapping error. The staff had reviewed the request in this light, but did not, in Mr. Kent's opinion, adequately involve Washington County in this determination. After discussion with Washington County staff it was agreed to postpone consideration of this item until a conference could be held and resolution made of the matter.

4. REPORTS

4.1 ODOT Presentation Regarding Oregon Six Year Program and its Relation to CRAG Transportation Improvement Program.

(See Page 2 of these minutes)

4.2 Small Cities Workshop

Ms. Marilyn Holstrom, CRAG Local Government Assistant, reported that while working with small cities within the CRAG region it was discovered that cities with populations under 10,000 find it difficult to obtain federal grants. Small cities have many common problems and concerns which CRAG felt could be addressed through a seminar involving cities of this size. Therefore, CRAG, through its local government assistance program, was sponsoring a Small Cities Workshop, scheduled for June 1 at the CRAG offices. Congressional and state

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officials as well as representatives from federal and state agencies would be present to participate in panel and round table discussions. It was felt that such a workshop would enable CRAG staff as well as other agencies to better understand problems of small cities. At the same time, small cities might learn about programs which are applicable to them.

Coun. Bentley thought this was a good example of what CRAG could do directly for the people and especially the smaller jurisdictions.

Mayor Goldschmidt said it was his recollection that CRAG would provide regular technical assistance to small cities.

Director Kent explained that this was the role of the Local Government Assistant, and that the Workshop was only one part of a series of efforts, including on-going grants consultation.

Comm. Kearney asked if non-member cities would be eligible to attend the workshop.

Ms. Holstrom said that the workshop had been planned to meet the needs of only CRAG members.

Coun. Bentley asked if there was room in the workshop to allow small cities of Clark County to participate.

Mayor Goldschmidt felt perhaps they could be allowed to send an observer. He did not feel the City paid to provide technical assistance to cities which paid no dues and did not participate, but Mayor Goldschmidt did feel that it might be useful for CRAG to show the cities of Clark County why it would be worthwhile to actively participate.

Director Kent did not feel that there would be any problem including representatives of small Clark County cities on an observation basis.

Chairman Kirkpatrick said it appeared to be Board consensus that this should be done.

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Comm. Kearney said she would check with Mayors of the cities of Clark County and let Ms. Holstrom know who would attend.

4.3 Interim Immediate Growth Boundary (Hillsboro)

Mr. Andrew Jordan, CRAG Legal Counsel, reported regarding LCDC approval of the final portion of the Interim Immediate Growth Boundary, which concerned a large piece of land on the northwest corner of the city of Hillsboro. He said that a Hearings Officer heard testimony during the past month, and that the city of Hillsboro, CRAG and 1000 Friends of Oregon participated in the hearing for the purpose of determining whether there was need for inclusion of that land in the Immediate Growth Boundary. The Hearings Officer recommended approval, based upon findings that there was sufficient need shown. The Commission subsequently approved inclusion of that land in the Immediate Growth Boundary; therefore, all land proposed by CRAG for inclusion within the Boundary have now been approved by LCDC and are now exempt from the Agricultural Goal.

There was no action required on this Item.

Chairman Kirkpatrick said that, she had received a request from a Board member to consider Item 5.1 at this time.

It was Board consensus that Item 5.1 be heard at this time.

5.1 Request from Washington and Clackamas Counties for Reaffirmation of Allocation of Category I, Mt. Hood Interstate Transfer Funds (Resolution BD 780404)

Director Kent said a request had been received from the Boards of Washington and Clackamas Counties, that the CRAG Board reaffirm and make unequivocal, its previous allocation for future use of all Interstate Transfer funds not specifically set aside for the Banfield, regardless of the alternatives subsequently selected for the Banfield Corridor.

Mr. Ingraham asked what had caused this to come up in the two counties.

Director Kent said it appeared that one reason might be recent discussions regarding the amount of funding which could be required to implement the Banfield Project.

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Comm. Shumacher and Comm. Bloom confirmed that this was a major reason for the request.

Mayor Goldschmidt explained that the previous federal administration had committed many new rail starts through UMTA funding and there was now no money in the budget for new commitments. He felt it was very important to pursue the McLoughlin and Sunset projects. Mayor Goldschmidt suggested that CRAG do some briefing of the congressional delegation on these problems.

Mayor Goldschmidt moved, seconded by Comm. Bloom, that Resolution BD 780404 be adopted.

Mr. Ingraham said he would vote for the resolution, but he wished to state for the record that he had some reservations about the words "make unequivocal."

Mr. Burco moved, seconded by Mr. Buchanan, to amend the motion to delete the words "make unequivocal" from the Resolution. The motion carried, with two dissenting votes.

A vote was taken on the main motion to adopt the resolution. The motion carried.

4.4 Status of CRAG Transportation Systems Planning Program

Mr. Bill Ockert, Transportation Director, gave a presentation intended to provide the Board with information on transportation problems which the region may wish to pursue. He demonstrated, by means of slides, existing transportation conditions and underlying travel and land use characteristics. Mr. Ockert explained the work currently underway to estimate future transportation conditions and needs, specify objectives which should be achieved, and certify transportation/land use options thought necessary to meet the objectives. He said an effort will then be made to estimate the benefits, costs and impacts of the various options. At some point in the future, it will be necessary to make decisions on the alternatives to be subjected to further detailed planning, and those to be dropped from further consideration.

Director Kent explained that a series of technical reports were being produced in the transportation division. He said that this presentation had been taken from an hour long slide show which was designed

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for use by CRAG to provide information to jurisdictions.

Mr. Ingraham asked what kind of interface there had been with Tri-Met staff. Mr. Ockert replied that Tri-Met staff had been very active, with a full time person working at CRAG, and that staff was looking forward to even greater participation with the new Tri-Met planning director.

A short break was taken.

Mr. Bloom did not return to the meeting.

5. OLD BUSINESS

5.1 (See Page 6 of these minutes)

5.2 Priority Projects for Juvenile Justice Funds Approved by Criminal Justice Advisory Committee

Mr. Jack Bails, Director of Criminal Justice, explained that the Criminal Justice Subcommittee had met and reviewed five projects submitted by local private agencies requesting money from the three year accumulation of Juvenile Justice and Delinquency Prevention Funds. The committee recommended approval of the requests submitted by Family Intervention, Morrison Center, \$129,617; Harry's Mother, \$101,612; Volunteer Foster Home Project, \$100,000 and recommended disapproval of the request of Youth Adventures Alumni Project, Youth Adventures, Inc., for \$237,682.

Coun. Bentley moved, seconded by Comm. Kearney that the Board accept the recommendations of the Criminal Justice Advisory Committee and authorize the Executive Director to take appropriate action to implement the approved projects. All Board members present voting aye, the motion carried unanimously.

5.3 Proposed Plan Amendment, Hardship Annexations

Mr. Andrew Jordan explained that approximately three to four months ago the Board had a quasi-judicial issue before them which involved an individual property outside the Urban Growth Boundary. The matter was before the Board because the City of Portland policy was to not provide extraterritorial water service to



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the property owner, and the Boundary Commission would not permit annexation, since the land was outside the Urban Growth Boundary. After a hearing before a hearings officer, the Board denied the request for inclusion in the Urban Growth Boundary, but directed staff to prepare a procedure under which property in need of public water could be annexed to a city without creating a need for change in the Urban Growth Boundary. Staff has prepared a proposed Framework Plan Amendment, and notices have been posted to allow public hearings on the proposed change.

Director Kent said that one written comment had been received from Multnomah County which indicated that, in their opinion, the proposed amendment was not appropriate.

Coun. Bentley said that she agreed with Multnomah County. She asked if it would be appropriate to cancel the hearing and drop the matter.

Coun. Bentley moved, seconded by Comm. Buchanan, to drop the proposed Framework Plan Amendment and exclude this matter from the "208" Plan public hearings.

Mayor Goldschmidt commented that there might be many objections to this proposal, but he thought it might be useful to get the comments of other cities concerning the problem of extraterritorial water service.

Coun. Bentley said the threat to the Urban Growth Boundary was very real, and that information concerning the manner in which other jurisdictions handled this problem could be obtained through telephone calls.

A rollcall vote was taken on the motion to withdraw this matter from public hearings. Buchanan, Bentley voted aye. Kirpatrick, Ingraham, Goldschmidt, Pokornowski, Corsiglia voted nay. Kearney and Burco abstained. The motion failed.

Mayor Goldschmidt moved, seconded by Mr. Burco, that the proposed Plan amendment be submitted to public hearings. Rollcall vote. Kirpatrick, Goldschmidt, Ingraham, Pokornowski and Corsiglia voted aye. Buchanan and Bentley voted nay. Kearney and Burco abstained. The motion carried.

Director Kent said hearings had been scheduled for May 1, 3 and 4, and that, depending on the outcome, the

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matter would be on the May 25 Board meeting agenda for a mark-up session. Coun. Bentley requested that jurisdictions be notified of the hearings by telephone.

6. NEW BUSINESS

6.1 Proposed FY 1979 Budget

In the absence of Budget Committee Chairman Jim Larkins, Director Kent explained the proposed schedule for adoption of the budget. He said the proposed budget was being presented to the Board at this meeting for Board comments. The Budget Committee had requested that comments be submitted for Committee consideration by May 5, and between May 5 and May 12 the Committee would consider proposed changes or items of support expressed by the Board and forward a draft budget incorporating any changes the committee felt appropriate to the General Assembly by May 12. At the meeting of May 25 the budget committee would request formal action of both the Board and the General Assembly for adoption of the budget.

Mr. Kent gave an overview of the budget proposal, indicating that the total budget proposed was \$2,024,850. This represented a decrease of \$350,000 from the budget for FY 1978. Director Kent explained that the primary reason for the decrease was conclusion of the "208" project, which caused a loss of federal revenues. The local dues assessment proposed was 50¢ per capita, which represented a requested increase of 4.2%.

Mr. Larkins entered the meeting.

Mayor Goldschmidt asked what amount would be received automatically by CRAG on a population increase.

Director Kent said that staff had not previously compared this square.

Several attempts were then made to calculate this figure and it was pointed out that, considering the three counties in Oregon, the increase due to population would account for \$6,000, or approximately 1/2 cent per capita.

Director Kent said the budget committee had worked long and diligently to bring together a budget, through a series of meetings and active discussions.

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Mayor Goldschmidt asked about the procedure to be followed at the conclusion of the classification study now ongoing at CRAG. He was concerned that adjustments might be required on the basis of the results of the study. He suggested that the General Assembly could be asked to review the dues schedule, but he would prefer to solve the classification problems headon.

Comm. Buchanan asked if there was not money in the contingency fund to offset this possibility.

Director Kent explained that a contingency of \$100,000 had been provided. Mr. Kent felt that it would be better to provide for any requirements caused as a result of the classification study administratively through the contingency fund, rather than through a supplemental budget.

Mayor Goldschmidt said that it would not be honest to ask for a classification study and then not enforce it. He would expect the Board to support the findings of the study. On the basis of Mr. Kent's statement, Mayor Goldschmidt said he would be inclined to support the proposed budget.

Mr. Ingraham moved, seconded by Comm. Buchanan, to release the budget for review and comment. All Board members present voting aye, the motion carried unanimously.

6.2 Minority Business Enterprise Policy Statement (Resolution BD 780406)

Mr. Robert McAbee, Director of Administrative Services, explained the proposed Minority Business Enterprise Policy for CRAG, and noted that it had been prepared as a result of a requirement of the Federal Urban Mass Transportation Administration that all grant recipients from areas of over 500,000 population draw up a Minority Business Enterprise program. It was similar to the familiar Affirmative Action Plan, but dealt with purchasing, contracting and other forms of procurement, with the intention of increasing the amount of business done through minority businesses. Mr. McAbee said adoption of the policy statement would mandate a thorough appraisal and redirection of procurement practices, and ensure eligibility for federal grant monies.

Mayor Goldschmidt said the City had recently had an exceptionally positive experience with a process for

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minority enterprise procurement on the most recent "Public Works" projects. He suggested that, in the process of adopting a Minority Business Enterprise Policy, it would be helpful if CRAG would devise a program which would assist smaller cities in meeting their minority business requirements on grants.

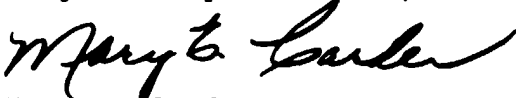
Mayor Goldschmidt continued that if CRAG could come up with a proposal, and was prepared to put people under contract to serve the region, the City would be interested in supporting it.

Mayor Goldschmidt moved, seconded by Comm. Buchanan, to adopt Resolution BD 780406, for the purpose of adopting a minority business enterprise policy. All Board members present voting aye, the motion carried unanimously.

Chairman Kirkpatrick said there appeared to be Board consensus to request staff to pursue a consortium type arrangement with local jurisdictions.

There being no further business, the meeting was adjourned at 8:30 p.m.

Respectfully submitted,



Mary E. Carder

Recording Secretary

mec  
2/12