

COLUMBIA REGION ASSOCIATION OF GOVERNMENTS

BOARD OF DIRECTORS

Minutes of December 21, 1978

Members in Attendance

Chairman, Corky Kirkpatrick
Vice Chairman, Jim Larkins
Mayor Neil Goldschmidt
Comm. Stan Skoko
Coun. Paul Bentley
Comm. William Bloom
Mr. Gunner Ingraham
Mr. Lloyd Anderson
Comm. Connie Kearney
Coun. Rose Besserman
Mr. Donald Jones
Mr. Richard Carroll
Comm. Dennis Buchanan

Staff In Attendance

Mr. Denton U. Kent
Mr. Andrew Jordan
Mr. William Ockert
Mr. Terry Waldele
Mr. James Sitzman
Mr. Robert McAbee
Mr. Herb Beals
Ms. Barbara Higbee
Mr. Jeff Gibbs
Ms. Marilyn Holstrom
Mr. Ray Bartlett
Mr. Peter McIver
Mr. Rick Lakefish
Mr. Gary Spanovich
Mr. Charles Hayden
Ms. Linda Brentano
Ms. Sue Klobertanz
Ms. Karen Thackston
Ms. Jennifer Sims
Ms. Mary Carder

Others in Attendance

Ms. Jane Rhodes
Mr. Steve Lockwood
Mr. Ted Spence
Mr. Dennis Wilde
Ms. Maggie Sperling
Mr. Martin Cramton
Mr. Paul Bay
Mr. Peter Cass
Mr. John Price
Ms. Peg Henwood
Mr. Eugene T. Canty
Mr. Terry Sandblast
Mr. Carl Wilson
Mr. David Seigneur
Mr. Winston W. Kurth
Mr. Terry Morgan
Ms. Donna Stuhr
Ms. Betty Schedeen
Mr. Gene Peterson
Mr. Jack Deines
Mr. Larry Frazier
Mr. Michael Alesko
Mr. John Hankee
Ms. Linda Macpherson
Mr. Eldon Hout
Mr. Mike Borreson
Mr. Thomas VanderZanden
Mr. Douglas Wright
Ms. Lee Hames

CALL TO ORDER

After declaration of a quorum, the December 21, 1978, meeting of the Board of Directors of the Columbia Region Association of Governments was called to order by Chairman Corky Kirkpatrick at 5:30 p.m. in Conference Room "C" of the CRAG offices.

1. WRITTEN COMMUNICATIONS TO THE BOARD OF DIRECTORS

Chairman Kirkpatrick reported that she had received a communication directed to the Board of Directors from Mr. and Mrs. Peter Dorsett concerning a proposed quarry site in the Sherwood area. Chairman Kirkpatrick said that she would reply to the letter. There were no other written communications to the Board.

2. CITIZEN COMMUNICATIONS TO BOARD ON NON-AGENDA ITEMS

There were no citizens who wished to speak to the Board at this time.

3. CONSENT AGENDA

3.1 Minutes of the November 16, 1978 meeting

3.2 A-95 Reviews

3.3 Amendment to Interim Transportation Plan (ITP) and the Region's Functional Classifications System in the Clackamas Industrial area. (Resolution BD 781204)

3.4 Amendment of the Transportation Improvement Program (TIP) and the Transportation Systems Management Element (TSME) at the Request of the City of Vancouver. (Resolution BD 781205)

3.5 Amendment of TIP by Adding two Clark County Projects. (Resolution BD 781206)

3.6 Authorization of Additional Federal Aid Urban Funds (FAU) for 65th/Nyberg Road Project. (Resolution BD 781207)

3.7 Approval of Funding Five Projects to Provide Transportation Services for Elderly and Handicapped. Resolution BD 781208)

3.8 Union Avenue Fund Allocation and Compliance with Conditions (Resolution BD 781212)

Vice Chairman Larkins moved, seconded by Comm. Bloom, that all items on the consent agenda be approved as listed.

All Board members present voting aye, the motion carried unanimously.

4. REPORTS

4.1 Presentation of FY 1978 Audit

Mr. Jim Savage of the firm of Coopers and Lybrand, read portions of the audit opinion and explained expenditures and other items of interest to the Board.

Board members questioned Mr. Savage concerning various expenditures.

Chairman Kirkpatrick discussed the unallocated balance of \$172,000 and asked that the Board request the MSD Council to use \$50,000 of that money as a direct rebate to jurisdictions. Coun. Bentley asked if this could be done. She suggested that the CRAG Board request the MSD Council to stipulate that a minimum of one-quarter, or a maximum of one-half of these funds be applied against local jurisdictions' dues.

Coun. Bentley moved, seconded by Coun. Larkins, that the CRAG Board request the MSD Council to apply a minimum of one-quarter, up to a maximum of one-half against local jurisdictions' dues.

Mayor Goldschmidt did not believe a motion by the CRAG Board could bind the MSD Council.

Board members discussed the question of a dues credit.

Mayor Goldschmidt said that he felt this money belonged to the cities and counties and that perhaps the MSD Board could use this money as a rebate in terms of a credit against future dues. It was the consensus of the Board that this request be made.

Coun. Bentley withdrew her motion.

It was requested that Rick Gustafson newly, elected Executive Officer, speak to this issue later in the meeting.

4.2 City of Portland Petition for Designation of Johnson Creek Basin as an Area of Regional Concern (Res. BD 781209).

Mr. Terry Waldele of the Public Facilities Division reported on the Johnson Creek Basin as an Area of Regional Concern. He recommended that the guidelines be referred to the MSD Council for further recommendation.

Coun. Larkins moved, seconded by Comm. Skoko, to adopt Resolution BD 781209.

Coun. Bentley moved, seconded by Mayor Goldschmidt, that the first Whereas be amended to add "and other local jurisdictions."

Question called on the amendment. All Board members present voting aye, the motion carried unanimously.

Question called on the main motion.

All Board members present voting aye, the motion carried unanimously.

4.3 Progress Report on Happy Valley

This report was included in the packet. There was no discussion and no action taken on this item.

4.4 Development and Dissemination of Regional Directory and CRAG Grant Pamphlet

Ms. Marilyn Holstrom of the Local Government Assistance Division, reported on the development of the Regional Directory and progress toward a completion of a CRAG Pamphlet. She said that these would be distributed to the local jurisdictions as soon as they were completed.

Coun. Bentley suggested that the new MSD Council continue the Local Jurisdiction Coordination Program. She felt that this had been a very valuable program and had been of great benefit to the cities.

4.5 Air Quality Progress Report, December, 1978

This report was included in the packet. There was no discussion and no action was required.

4.6 Mid-Year Status Report

This report was included in the packet. There was no discussion and no action was required.

4.7 Land Market Monitoring System Committee

Chairman Kirkpatrick said she had tentative appointments in mind for this committee and that she would appoint them if the Board requested. There was consensus that she should make appointments to the Land Market Monitoring Committee.

No further action was required on this item.

5. OLD BUSINESS

It was the consensus that the Board should wait until 7:30 to hold the public hearing, since this was the time advertised.

Mr. Anderson moved, seconded by Comm. Bloom, that the Board move to item 5.2. All Board members voting aye, the motion carried unanimously.

5.2 Regional Setting for Transportation Planning Activities

Mr. Ockert reported on the status of planning activities for major transportation corridors and the use of Interstate Transfer Funds reserved for Regional Transitway Projects in the Southeastern and Western Corridors. He said this work is funded by means of the current CRAG Budget and that no action was requested of the Board at this time.

There was no action required on this item and none was taken.

5.3 Withdrawal of I-505 from Interstate System (Res. BD 781211)

Mr. Ockert gave the Board background on development of plans for the elevated Long Yeon I-505 Freeway Project, and a City of Portland study undertaken to examine a viable, less expensive alternative. He explained that the Portland City Council had initiated the first step in the process by approving the withdrawal of I-505 from the Interstate System, and said that next step would be consideration by the CRAG Board of concurrence in the withdrawal request.

Mr. Ockert explained that release of funds over and above the cost of the proposed alternative and related projects in the northwest area would be in excess of approximately \$100 million which could be applied to other transportation opportunities.

Mr. Anderson moved, seconded by Coun. Bentley, that Resolution BD 121211, providing for withdrawal of I-505 from the Interstate System, be adopted.

Mayor Goldschmidt suggested that public testimony be taken.

Coun. Bentley moved, seconded by Coun. Larkins, that the meeting be open for public testimony. All Board members present voting aye, the motion carried unanimously.

There was no one present who wished to speak on this matter.

The question was called on the motion to withdraw I-505 through Resolution BD 781211. All Board members present voting aye, the motion carried unanimously.

Mr. Ockert outlined a memorandum circulated to the Council recommending allocation of the Interstate Transfer Funds. He explained that approximately \$165 million of federal funds were involved in

the I-505 withdrawal, and that, of this \$165 million, \$46 million would be allocated to the alternative to I-505.

Mr. Ockert said Resolution BD 781213 had been proposed which would provide for allocation of Interstate Transfer funds withdrawn from the I-505 freeway, and for reallocation of Mt. Hood Freeway withdrawal funds reserved for the Oregon City Transitway.

Mayor Goldschmidt moved, seconded by Coun. Bentley, that Resolution BD 781213, Allocating Interstate Transfer Funds, be adopted.

Mayor Goldschmidt asked that Mr. Bob Bothman from the Oregon Department of Transportation explain projects listed in the resolution, and the transfers contemplated.

Mr. Bothman explained how it was proposed to allocate the funds from the I-505 withdrawal.

Comm. Buchanan moved, seconded by Comm. Skoko, to amend the resolution to provide for an increased amount for transit and highway projects in the McLoughlin Corridor to an amount of \$25,000 and reduce the Westside Transitway and Supporting Sites to \$23,000. All Board members present voting aye, the motion carried unanimously.

Mr. Jones explained the State obligation as to matching funds.

Comm. Kearney expressed concern that some funds should be allocated to the I-5 corridor.

Comm. Buchanan said Multnomah County supported the Clackamas county approach, and applauded the opportunity for regionalism that this action provided.

Comm. Bloom concurred and said the entire region had shown real cooperation in this effort.

Ms. Ann Picco, 1855 SE 104th, said she had been involved in community planning, and asked for

clarification on the Board position regarding the question of whether existing density would support light rail transit. She said Mr. Paul Bay had given her the impression that it would.

Mr. Paul Bay said light rail could be supported in East County based on existing zoning. The question of what the zoning should be is one the county is addressing. Light rail is designed to fit the existing corridor.

Question called on the main motion. All Board members present voting aye, the motion carried unanimously.

With passage of this motion, the I-505 Transfer Funds were allocated as follows:

Alternative to I-505
\$46,000,000
Transportation Improvements in
Northwest Portland
13,000,000
Banfield Transitway
15,000,000
Three Regional Transportation
Projects
21,000,000
Hwy. 217/Sunset Interchange
(approx. \$12.7 million)
190th/Powell Intersection
(approx. \$2.1 million)
Hwy. 212 Improvements
(approx. \$6 million)
Regional Projects (Replacement
for FAU and FAP Funding
Transferred outside of Metro
Area)
20,000,000
Regional Transit and Highway
Improvement Projects Within
the City of Portland
50,000,000

Reallocation of the Oregon City Transitway Reserve was as follows:

Transit and Highway Projects
 Responding to Regional Prob-
 lems in the McLoughlin
 Corridor
 \$25,000,000
Westside Transitway and Supporting
 Facilities
 23,000,000
Oregon City Bypass
 4,000,000
Highway 212 Improvements
 (East of Hwy. 224)
 5,000,000
Regional Transit and Highway
 Improvement Projects Outside
 the City of Portland
 20,000,000

\$3,386,000 in FAU funds and \$7,438,000 in FAP funds were transferred out of the metropolitan area to be replaced with an equivalent amount of I-505 withdrawal funds.

Mayor Goldschmidt said there had not been time to permit the Washington County communities to discuss their priorities for expenditure of these funds. Mayor Goldschmidt felt that the jurisdictions in Washington County should have an opportunity to come to MSD and talk about their transportation problems.

Comm. Bloom remarked that one reason it had been easy to arrive at a decision was that various staffs had met and discussed the problems.

Coun. Bentley said she would hope to see these funds used for planning for the entire region.

A short break was taken

PUBLIC HEARING - 7:30 p.m.

5.1 Clackamas County Rural Plan Amendment (RUPA)
(Rule #78-19)

Mr. Jim Sitzman reported on policy implications of the Rural Plan Amendments.

There was no one in the audience who wished to speak at this public hearing.

The public hearing was closed.

Comm. Buchanan moved, seconded by Mr. Anderson, that Rule No. 78-19 be adopted.

Comm. Skoko said that the Clackamas County Board had unanimously decided to vote against this resolution. Clackamas County did not wish to commit itself to these conditions since there would be no regional authority having jurisdiction over Clackamas County.

Coun. Bentley asked that Linda Macpherson of LCDC comment on these conditions for approval of the RUPA.

Ms. Macpherson said she saw nothing wrong in the existing CRAG Board or the future MSD Council making recommendations to Clackamas County.

Coun. Bentley asked if the recommendation was consistent with LCDC goals and guidelines.

Ms. Macpherson said that the recommendations were consistent with LCDC goals and guidelines and that LCDC would be working closely with the MSD Council.

There was further discussion between the Board and the Clackamas County representatives.

Question was called on the motion. Roll call vote. Kirkpatrick, Buchanan, Bentley, Bloom, Larkins, Ingraham, Anderson, and Jones voted aye. Skoko, Kearney and Besserman abstained. Mayor Goldschmidt was absent. The motion carried.

5.4 Portland International Airport Master Plan (Res. BD 781211)

Mr. Anderson asked to propose some amendments to the Resolution. He suggested that in the second

Be It Resolved, the words "but indeterminant for noise impact" be deleted. In the last Be It Resolved, after "Port of Portland" add "City of Portland and Multnomah County." He said he had discussed these proposed amendments with DEQ. They had no objections to the changes as indicated.

Mr. Anderson moved, seconded by Comm. Buchanan, that the foregoing amendments to this Resolution be approved.

Coun. Besserman suggested that since Clark County and the City of Vancouver are strongly impacted by noise from the Portland airport, that they be included in this amendment.

Coun. Besserman moved, seconded by Comm. Kearney, that the City of Vancouver and Clark County be added to the last resolution.

Mr. Anderson said that this might create a problem with the Department of Environmental Quality.

There was discussion with Board members and representatives from the Port. Board members felt that this amendment would not create any difficulty.

Question was called on the motion to amend the Resolution to include Clark county and Vancouver. All Board members present voting aye, the motion to amend carried.

Question was called on the main motion including Mr. Anderson's proposed amendments. All Board members present voting aye, the motion carried unanimously.

6. NEW BUSINESS

6.1 CRAG Retirement Plan (Resolution BD 781201, 781202, 781203).

A full report was included in the packet.

Coun. Larkins moved, seconded by Comm. Buchanan that Resolution BD 781201 be adopted. The motion carried unanimously.

Coun. Larkins moved, seconded by Comm. Buchanan, that Board Resolution BD 781202 be adopted. The motion carried unanimously.

Mayor Goldschmidt moved, seconded by Coun. Larkins, that Resolution BD 781203 be adopted. The motion carried unanimously.

6.2 Correction of Mapping Mistake, Type II Boundary in West Union Area (Rule No. 78-36)

Mr. Sitzman explained that there had been some confusion during preparation of a former map, causing an error to occur. Adoption of this resolution would merely correct the Type II Boundary in the West Union Area.

Mayor Goldschmidt moved, seconded by Mr. Anderson, that Rule No. BD 78-36 be adopted. The motion carried unanimously.

6.3 Urban Growth Boundary Adoption (Rule No. BD 78-35)

Mayor Goldschmidt moved seconded by Coun. Bentley that Rule No. 78-35 be adopted.

Comm. Skoko said a majority of the Board of Commissioners of Clackamas County did not support adoption of this Rule. Clackamas County was concerned with the UGB in its present form and felt it was inadequate to meet future needs of Clackamas County. After receiving public testimony the Clackamas County Board recognized that it was completely inadequate for the county. Comm. Skoko said that he would vote no on the motion.

Chairman Kirkpatrick explained that this Rule had been requested by the LCDC.

Comm. Buchanan said Multnomah County supports the UGB concept but has a problem with the boundaries in the West Hills area. Therefore, he would abstain.

Roll call vote. Kirkpatrick, Goldschmidt, Bentley, Bloom, Larkins, Anderson, Ingraham, Jones, Besserman voted aye. Comm. Buchanan abstained. Comm. Kearney was absent. Comm. Skoko voted nay. The motion carried.

At this point there was further discussion about the money remaining, as was presented in the report section of this agenda.

Mr. Rick Gustafson, Executive Officer-elect of the Metropolitan Service District, discussed the Clark County situation and said he would instruct legal counsel to investigate a means to allow the Council to delegate authority for matters that affect Clark County. The new MSD expected to spend the first six months establishing a close working relationship with jurisdictions in the region. This could provide an opportunity for the MSD to establish a communication link. If the Board wished to earmark these funds for the jurisdictions and discuss a credit, that would be appropriate.

Mr. Gustafson explained that there was a shortfall in the Transportation and the Planning Funds. He was not suggesting that the unallocated balance be put into those programs to offset them but wanted the Board to be aware of this shortfall.

Comm. Bloom said that since CRAG was being abolished, Washington County would want to see those funds returned to them as a credit. If there was a motion to turn that money over to MSD, he would vote against it.

Mayor Goldschmidt moved, seconded by Coun. Bentley, that, of the \$207,000 which would remain after the loss of area now in CRAG jurisdictional boundary, the amount of not less than \$50,000 be reserved for either direct rebate or offset against dues for local jurisdictions.

Coun. Bentley said she would like to see a figure somewhat higher than the \$50,000 figure.

Comm. Kearney was concerned that Clark County and Vancouver would not be a part of MSD. She asked that Clark County and Vancouver be given a total refund of any surplus funds.

Mayor Goldschmidt said that it would not be inconsistent to amend the motion to make a special provision for Clark County and Vancouver.

Mr. Anderson moved, seconded by Coun. Bentley, that a total rebate of the Clark County/Vancouver share of the surplus be added to the original motion. Coun. Bentley clarified that this would cause the minimum to be \$62,000 rather than \$50,000.

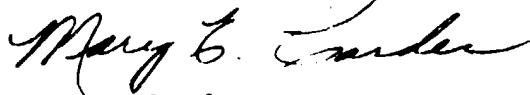
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Question called on the motion to amend. All Board members present voting aye, motion carried.

Question called on the main motion. All Board members voting aye, the motion carried.

Comm. Skoko commented that he was a member of the original Board of CRAG. Therefore, he moved, seconded by Councilor Larkins, that this last meeting of the CRAG Board of Directors be adjourned.

Respectfully submitted,

A handwritten signature in cursive script, appearing to read "Mary E. Carder".

Mary E. Carder
Recording Secretary