

METROPOLITAN SERVICE DISTRICT
BOARD OF DIRECTORS MEETING MINUTES
SEPTEMBER 10, 1971

ATTENDANCE

Eldon Hout, Chairman
Gus Mohr
Mel Gordon
Robert Schumacher
Lloyd Anderson
Homer C. Chandler, Executive Director
Herbert Hardy, Attorney

Also in attendance was Mr. Donald

There being a quorum present, the Board acted on the following items of business:

I. SOLID WASTE BUDGET AND REQUEST TO EMERGENCY BOARD

Mr. Mohr moved that a budget in the amount of three million, three hundred and forty-two thousand and eight hundred dollars (\$3,342,800) be approved as the budget needed by MSD to finance the Metropolitan Service District's responsibility for a solid waste management program and that the Chairman of the Metropolitan Service District be authorized to submit the budget along with a request for funds to the State Emergency Board. Commissioner Schumacher seconded the motion; motion carried unanimously, with Commissioner Gordon abstaining.

II. SOLID WASTE PLANNING

Mr. Chandler stated that he had invited Mr. Donald Feuerstein to the meeting for the purpose of clarifying the Board's wishes regarding the development of criteria on which private enterprise would submit proposals. He stated that he had contacted the Engineering Science firm and requested that they develop such criteria ready for submittal to the MSD Board by October 1, 1971, so that the Board could then call for proposals. Mr. Chandler stated that Engineering Science had agreed, but felt that they need more information to guide them in this project.

Mr. Chandler stated that he had further found that there appeared to be some question among the Board members as to exactly what policy was adopted; therefore, he requested that the Board instruct Mr. Feuerstein as to the development of criteria.

Mr. Gordon stated that it was his understanding that the Board had approved a policy which would have criteria developed by October 1, 1971, which then would be forwarded to various private firms inviting them to submit proposals for a solid waste management program. Other members of the Board questioned the wisdom of this policy because they felt it would pose a critical hinderance to the orderly development of a solid waste management program by Engineering Science.

Following considerable discussion, the Board, on motion by Mr. Schumacher, seconded by Mr. Mohr, adopted a policy which authorized the consultant to establish criteria on which private enterprise will base their solid waste management proposals and to call for those proposals at the time which would correspond with the solid waste management study.

Mr. Feuerstein indicated that it probably would be March 1972 when proposals would be in order to complete the solid waste management study.

Concerning a contract between Engineering Science, the Board requested that Mr. Feuerstein or his firm submit a proposed contract which would include:

- (1) The contractor will assist in preparation of a grant application for Federal financial assistance.
- (2) That the contract is not conditioned on MSD's receiving a Federal grant.
- (3) That the terms of the contract would include a clause that the total contract price would not exceed a fixed figure; termination clause; a clause calling for a review; and a clause stating that when the work is 75% complete the contractor would not proceed with additional work until the MSD had reviewed the work done under the contract to that point.

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III. JOHNSON CREEK

At the request of Mr. Jerry Bell, the Board instructed the Executive Director to request support from the Oregon congressional delegation in an attempt to secure funds which will allow the Army Corps of Engineers to proceed with the planning of Johnson Creek improvements.

There being no further business, the meeting adjourned at 3 p.m.

6101 S.E.122 Ave
Portland Oregon
97236

Sen Mark O. Hatfield
Sen Robert Packwood
Rep Edith Green
Rep Wendell Wyatt

Sept,2,1971

Ladies and Gentlemen:

As I am representing a great number of people in the Johnson Creek Area, as Chairman of the Johnson Creek Citizens Committee, I am requested to write to you as our Congressional Delegation, To ask you all in our behalf to please see if you can have any influence in getting Emergency Action on getting the money for the Corps of Engineers to get their work done on Johnson Creek.

We know that they have been Sponsored by the Metropolitan Service District and accepted for and by the United States of America, by Col Paul Triem, U.S. Corps of Engineers.

We feel this is a more responsible Sponser than the Johnson Creek Water Control District was, as they are empowered to disregard Entity lines, when it comes to getting something done, as the M.S.D. covers parts of three Counties.

As you know this condition in this Area and I might add also in others, has been going on for in excess of 40 years, and Pollution is getting worse each year, and where you have Pollution you are bound to have disease.

At the present time the City of Portland is actually constructing a Interceptor Sewer line from Aprox S.E. 92nd Ave north of S.E. Flavel out S.E. 158 near the Portland Traction Co Railroad, which should be a good beginning.


However this when Development begins in the upper Area will undoubtedly increase the flooding in the AREA BETWEEN S.E. 119 down to S.E. 97th, as this is where all the Switchocks are located, which impede the flow of the stream in the rainy season.

We feel that this straightening of Johnson Creek in this Area should be done while the Interceptor is in the Construction stages, so that this Area can be Developed at once and also cut down on Pollution as well.

This Project coupled with the development of the Reservoirs in the upper reaches which is planned by the Soil Conservation Service will if added in the near future will at least take a great threat off the entire Community and add material to the Economy because this Area is a prime Area for Industrial Development.

Hoping that you in your Official Capacity can get the money that has already been Authorized, be returned to the Corp of Engineers on an EMERGENCY basis, as we feel this is a real Emergency.

Respectfully Yours


Jerry J. Bell Chairman
Johnson Creek Citizens Committee

P.S. Please excuse the copies as I am far from being an accomplished Typist.



DEPARTMENT OF THE ARMY
PORTLAND DISTRICT, CORPS OF ENGINEERS
P. O. BOX 2946
PORTLAND, OREGON 97208

NPPEN-PL

2 September 1971

Mr. Jerry Bell
Johnson Creek Citizens' Committee
6101 SE. 122d Street
Portland, Oregon 97236

Dear Mr. Bell:

This letter is in response to your telephoned request to Mr. Stewart of this office for information about possible funding for the Johnson Creek project.

During the period from about 1955 to 1956, using appropriated funds for the authorized project, preconstruction planning was substantially completed. However, the Southeast Johnson Creek Water Control District, which had offered required local sponsorship, was unable to obtain funds for acquisition of required lands and easements, and subsequently was dissolved. Thus, the project could not be constructed, available funds were returned, and notices of the five-year limitation in the authorizing Act were sent to local organizations on 3 June 1966. No funding for Johnson Creek project has been available since that time.

Assurances of local sponsorship were furnished by the Metropolitan Service District, and accepted by this office in February 1971. Those assurances satisfied the requirements of the authorizing Act, permitted the authorization to remain in affect, and provided a basis for reinitiation of project studies. On that basis, we requested, in April 1971, that funds be made available for updating of project plans and economics. That work will have to be done before any construction can take place. It will have to include consideration of all of the changes which have taken place since the 1950's, and any which now can be foreseen. For example, the plans prepared in the 1950's did not include consideration of a possible complete channel change in the area east of 92d Avenue, or the construction of a trunk sewer line through the area. Similarly, there have been developments in the watershed which will have an effect

NPPEN-PL
Mr. Jerry Bell

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on design discharge and on flood control needs and benefits. Further, to the extent locally desired and if that local sponsorship might be available, we will need to look at the potential for developing park and recreational facilities as a part of the project.

We will be happy to furnish any additional available information you may require.

Sincerely yours,



PAUL D. TRIEM
Colonel, Corps of Engineers
District Engineer

METROPOLITAN SERVICE DISTRICT

RECEIVED
SEP - 7 1971

September 2, 1971

COLUMBIA REGION ASS'N.
OF GOVERNMENTS

Environmental Quality Commission
State Office Building
1400 S. W. Fifth Avenue
Portland, Oregon 97201

Attention: Mr. Kenneth Spies, Director

Re: Request for pollution control funds
by the Metropolitan Service District

Gentlemen:

The Metropolitan Service District (MSD) requests a grant and loan in the sum of \$492,800.00 from the State Pollution Control Bonding Funds. The funds will be used by MSD to develop plans for a solid waste disposal system for the Portland metropolitan area. These plans will include: (1) the development of engineering and operational criteria for a solid waste disposal system to meet the immediate and long range needs of the area, emphasizing where possible the re-use, reclamation and recycling of wastes; and (2) the development of a financial program to accommodate the engineering and operational plans. This will include assistance in the preparation of applications for federal grants. MSD intends to retain Engineering-Science, Inc. (ESI), a nationally known consulting firm with expertise in solid waste matters, to develop these plans for MSD.

The directors of MSD voted at a recent meeting to ask for solid waste proposals from private industry. ESI has agreed to establish the criteria for such a request to private industry, to evaluate any proposals submitted, and to integrate feasible proposals where possible with the ultimate plans. This may reduce the cost of the planning project.

MSD will retire the loan with part of the revenues received from (1) operation of the Portland Sanitary Landfill, and (2) imposition and collection of user charges. MSD and the City of Portland have developed a Memorandum of Understanding, a copy of which is attached, with regard to MSD taking over the operation of the Portland Sanitary Landfill. Recent rate increases have made the Portland Sanitary Landfill self-sustaining.

MSD intends to initiate ordinances to establish user charges for disposal of hard-to-dispose-of solid waste items. For example, a user charge may be placed on tires because it has been estimated that there are 4,500,000 discarded tires in the MSD area which have not been disposed of. According to the Motor

Vehicle Division there were 624,716 vehicle registrations for Multnomah, Clackamas and Washington Counties in 1970. The registrations include passenger vehicles, trucks, buses, trailers, recreational vehicles and motorcycles. The Portland Sanitary Landfill at this time will not accept tires. MSD intends to dispose of the tires by first grinding or cutting them up into smaller pieces and depositing them in the Sanitary Landfill until such time as a feasible method of re-use or recycling is available.

Similar user charges may be placed on other hard-to-dispose-of items such as plastics, lubricating oils and greases, and appliances.

MSD is also exploring the recycling possibilities of glass, paper and tin. MSD has received commitments from some manufacturers using these items to buy them back.

The need for funds is most urgent because:

1. The 1971 Oregon Legislature passed House Bill 3012 which in effect phases out the operation of the Portland Sanitary Landfill by 1975. This will deprive the metropolitan area of the largest of three disposal sites for garbage.

2. The Oregon Legislature passed House Bill 1931, which will further regulate disposal and handling of "hazardous" waste. The Portland metropolitan area, with its concentration of industry, generates waste in large volumes for which there is no known method of disposal.

3. It is the stated policy of this Commission, which has been approved by the Governor of the State of Oregon and the Board of Directors of MSD to phase out present methods of disposal.

4. Washington County does not presently have a public disposal site and will possibly close its private site after January, 1973.

These planning funds are most urgently needed by MSD to meet the deadline imposed on the residents of the metropolitan area and to consolidate the action by the involved governments of three counties and the incorporated cities within the counties as it pertains to solid waste problems.

The following budget is proposed for the use of state funds if granted.

PROPOSED BUDGET

State Funds-1972

Grant and Loan, \$492,800.00

Expenditures:

Consulting Engineering Firm (ESI)	\$200,000.00 *
Director, MSD (1/2 salary for planning)	12,500.00
Secretary (1/2 salary for planning)	3,500.00
Engineer	20,000.00
Payroll costs - 15%	5,400.00
Office space (1/2)	5,000.00
Office expense (1/2)	5,000.00
Citizen participation in the planning process	5,000.00
Legal	7,500.00
Contingencies	7,500.00
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	\$271,400.00

* The balance of the consultant's contract of not more than \$150,000.00 (it may be less depending on the degree of integration of private industry proposals into the plans) will be paid in 1973. The other expenditures will remain the same.

The following budget is the entire budget proposed for the MSD during 1972. It is based on the most up-to-date information available to MSD at this time. However, as feasible methods of recycling, re-use and reclamation become available, the budget is likely to change.

Metropolitan Service District
Proposed Budget 1972

Income

User charges	\$ 2,000,000
State loan and grant **	492,800
Disposal site income	850,000
Total income	<hr/>
	\$ 3,342,800

Expenditures

Director of MSD	25,000
Secretary	7,000
Engineer	20,000
Payroll costs - 15%	7,800
Office space	10,000
Office expense	10,000

September 2, 1971

Consulting engineering firm (1st year)	200,000
Citizen participation in planning, public information services, development and publication of informational activities	50,000
Legal, accounting and auditing services	50,000
Disposal site:	
Lease with City of Portland	120,000 ***
Personnel contract with City of Portland	325,000
Operation and maintenance	400,000
Equipment replacement	100,000

Hard-to-dispose-of Items:

Tire reduction	350,000
Reduction of other items	100,000
Collection and administration of user charges	350,000
Disposal	100,000

Expenditures \$ 2,225,800

(Delayed collection of user charges, amortization
of loan, and sinking fund for capital construc-
tion)

1,118,000
\$ 3,342,800

** MSD intends to apply for federal funding for this planning project and any federal funds received will reduce accordingly the State involvement. Federal funds require a one-fourth match, which would necessitate a minimum State involvement of approximately \$123,000, assuming a planning cost of \$492,800.

*** This figure is not a final figure and is subject to negotiation with the City of Portland

Very truly yours,

METROPOLITAN SERVICE DISTRICT

By

Eldon Hout, Chairman

cc: Board Members
Mr. H. C. Hardy