

METROPOLITAN SERVICE DISTRICT MEETING MINUTES

JANUARY 14, 1972

ATTENDANCE

Eldon Hout
Robert Schumacher
Sid Bartels
Gus Mohr
Homer C. Chandler, Executive Director
Herbert Hardy, Legal Counsel

There being a quorum present, the Board considered the following items of business:

I. ELECTION OF OFFICERS

Commissioner Schumacher moved that, since all Board members were not present, this item be held over to the next Board meeting; Mr. Bartels seconded the motion; motion carried unanimously.

II. REPORTS

A. Solid Waste Study

(1) Loan

Mr. Hardy stated that, to his knowledge, the Metropolitan Service District Solid Waste application will be before the Department of Environmental Quality Emergency Board at their next meeting, which will be either the 27th or 28th of January. He further stated that, in accordance with previous instructions of the Board, Engineering Science, Inc. will have on hand two staff members for the meeting to assist in presenting the loan application

(2) Advisory Committee Report

Commissioner Hout stated that he wished to announce the names of people who have accepted appointment to the Advisory Board. Others will be named soon.

Those appointed at this time are:

Adjoining Counties and Adjoining Service Districts:

South--John Anderson, Director of Public Works for Marion County--to be confirmed.

North--Mayor Forrest Sanders of Scappoose--to be confirmed.

Agriculture:

Palmer Torban

Waste Industry:

Have made contact with Sierra Club, who is coming forth with a name for recommendation--Merrie Buel.

Industry General:

Herb Leuten
Pete Schnell

Labor:

No name at this time.

League of Women Voters and Citizens' Organizations:

No names; Washington County Chamber of Commerce is recommending Mike Gross.

Legislature:

Leo Thornton, Clackamas County
Betty Roberts, Multnomah County

Public at Large:

David Eccles
Mrs. Mildred (Midge) Siegel

Sanitary Service Institute:

Mick Brajavich
Carl Miller
Dee Keller

Sludge & Septic Tank:

To be resolved

It was the recommendation of the Board that Betty Roberts serve as the Chairman of the Advisory Board.

Commissioner Schumacher moved acceptance of these appointments to the Advisory Board; Mr. Bartels seconded the motion; motion carried unanimously.

B. Storm Drainage

Mr. Chandler stated that, pursuant to instructions given him at the last meeting, he had prepared a report on the storm drainage problems in the three county area. In addition, Mr. Chandler made several recommendations as to the role the Metropolitan Service District should play in relation to this problem. (See attached memorandum.)

Mr. Bartels moved that the Metropolitan Service District assume the authority in storm drainage and that this announcement will put on notice the Metropolitan Area that MSD has assume this responsibility; seconded by Commissioner Schumacher; motion carried unanimously.

The Board further instructed Mr. Chandler to call together all local jurisdictions to assist in developing an ongoing program for solutions to storm drainage problems, particularly in the Fairview and Johnson Creek Drainage Basins.

C. Rules for Conduct of the Meeting

The Chairman ordered that this matter be carried over to the next meeting so that all members may participate in the discussion of rules and procedures for conducting MSD meetings.

There being no further business, the meeting adjourned at 2:30 p.m.

M E M O R A N D U M

TO: MSD Board
FROM: Homer C. Chandler
SUBJECT: Storm Drainage

DATE: January 14, 1972

Pursuant to the Board's instructions, I have reviewed the question of area-wide storm drainage problems and what MSD's role may be in solving them. Based on this review, I submit the following:

A. Types of Storm Drainage Needs

From our studies, we have determined that there are three major sources of storm drainage problems facing this area. These are:

- a. Combined sanitary and storm water sewer systems.
- b. Open channel drainage ditches or creeks.
- c. Lack of any drainage system in many communities.

In dealing with the first, information available indicates that the combined sewage and drainage system prevails in Portland, Gladstone, Milwaukie, Oregon City, and to a limited degree in other cities.

During the high water season, the amount of flow in the combined sewers very often is too large for sewer plants to handle this by passing directly to receiving streams is required. This constitutes entering into the streams raw sewage as well as other debris and pollution. The State Department of Environmental Quality has declared this practise as being totally unacceptable and is insisting that corrections be made. This requirement undoubtedly will be emphasized in the months ahead. The expenses involved in separation programs will be tremendously high. As an example, the estimated cost of constructing new drainage

facilities in Gladstone is \$450,000. That City's officials have sought Federal grants to assist in financing that program, but their projects have been rejected. They are now reevaluating this proposed project and it appears they are concluding that when the costs to the City are added to the costs individual property owners will face that perhaps the benefits to be derived do not justify the project.

In addressing the question, does MSD have a role in this phase of storm drainage, may I suggest that while the District is not restricted to the concept of the metropolitan aspect as it is in sewage disposal, such should be the policy regarding sanitary and storm water separation. For the District to enter into this type of effort would in my opinion involve the District in a program so large and encumbered by so many diverse interests that the District's back would be broken, leaving it unable to function in other services.

The one aspect I believe the District can and should become involved with would be to insist that in new sewage plant construction that adequate provisions be made to correct the polluting that is generated by combined systems. This will require establishing the level of treatment that each plant will have to maintain and then working with the cities and counties in determining the most feasible method of achieving the established goal. To accomplish this, the District will need sound engineering assistance; and in view of the District's financial limitations, I would suggest it look to CRAG for this assistance.

B. Open Channels

Open channels and water courses constitute the major drainage system in the area today, and it is my recommendation that existing streams be protected against urban developments that will destroy them or at least render them incapable of carrying the volumes of water draining into them. Failure to do so will create serious problems in flooding, destruction of property, finances and possibly life itself. In order to accomplish this objective, I believe that MSD will have to assume the major responsibility for stream control in the metropolitan area. To do this properly several policies and procedures will be required. Some would be:

- A. Declare the MSD authority in stream control.
- B. Work with cities and counties in preventing building construction from encroaching into flood plains.

- C. Work with CRAG in its suggested goal of developing the stream banks and flood plains as open space, recreational sites, and greenways.
- D. Obtain engineering assistance from the Army Corps of Engineers, the Soils Conservation Service, local cities and counties and CRAG in determining what improvements will be required on the major drainage courses, the estimated cost of the improvements and the methods of financing the capital costs as well as maintenance.

In its preliminary study of storm drainage, CRAG has given us an excellent inventory of existing conditions, data that has to be the basis for drainage planning and suggestions as to the type of improvements needed. It does not, however, include the detailed engineering studies, the exact boundaries of drainage sheds and properties to be benefitted by improvements and estimated costs. Developing this type of information should command MSD's attention before committing the District to any specific program other than declaring the District's interest in storm drainage control.

In order to proceed in this effort in an orderly and productive manner, let me suggest the following:

1. Continue working with the Army Corps of Engineers in developing a Johnson Creek Drainage Program.
2. Work with Multnomah County, Clackamas County, and the City of Portland's Department of Public Works in obtaining information on the Johnson Creek project such as properties to be benefitted and their assessed evaluation. With that we will then be able to move ahead in an expeditious manner when the Corps of Engineers delivers the improvement plans.
3. Develop a Scope of Work for improvements on Fairview Creek. This would include:
 - a. Concept for its development.
 - b. Nature of improvements needed to achieve the concept.
 - c. Determination as to who should make precise plans--consultants, Army Corps, or cities and counties.

- d. Financial program.
- e. Legal procedures required to implement the proposed improvement project.

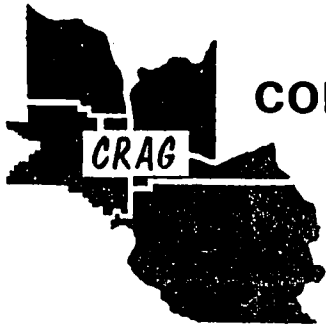
In order to do this, again I would suggest seeking the involvement of CRAG as the coordinator of the study and the jurisdictions of Multnomah County, the City of Gresham, the Army Corps of Engineers, several Drainage Districts, the City of Fairview, and some State regulatory agencies.

A preliminary program can be developed through consultation with the above-name jurisdictions and then the Board would have a basis on which you could make decisions as to the future of this program.

If this proposal is acceptable, I shall be happy to move forward in calling the interested parties together for a briefing and a committment to the proposal.

Sincerely,

Homer C. Chandler
Executive Director



COLUMBIA REGION ASSOCIATION of GOVERNMENTS

6400 S.W. CANYON COURT
PORTLAND, OREGON 97221

(503) 297-3726

January 24, 1972

MEMORANDUM

To: Metropolitan Service District Board Members
From: Homer C. Chandler
Subject: Emergency Board Meeting

Please be informed that the Emergency Board will take up MSD's loan request in their sub-committee meeting on Thursday, January 27th. The meeting is scheduled for 9:00 a.m. in room 112 of the State Capital Building in Salem, and the loan proposal is mid-way in their Agenda items. The secretary was not able to determine exactly the time this matter would be discussed.

On Friday, January 28th, the full Emergency Board will discuss this proposal. This meeting also starts at 9:00 a.m. in room 112 in Salem's State Capital Building, and again this matter appears approximately half-way through the agenda.

Respectfully,

Homer C. Chandler
Executive Director

HCC:gh

CLACKAMAS COUNTY

Canby
Gladstone
Happy Valley
Lake Oswego
Milwaukie
Oregon City
West Linn

CLARK COUNTY

Camas
Vancouver
Washougal

COLUMBIA COUNTY

Clatskanie
Columbia City
Prescott
Rainier
Scappoose
St. Helens
Vernonia

MULTNOMAH COUNTY

Fairview
Gresham
Portland
Troutdale
Wood Village

WASHINGTON COUNTY

Beaverton
Cornelius
Durham
Forest Grove
Hillsboro
North Plains
Sherwood
Tigard
Tualatin

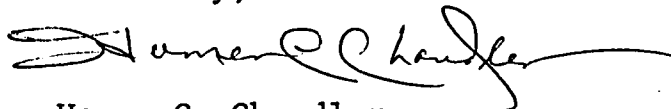
M E M O R A N D U M

TO: Board Members DATE: January 17, 1972
FROM: Homer C. Chandler
SUBJECT: Emergency Board Meeting

Please be informed that we have been notified that the Emergency Board meeting in which the MSD loan agreement will be reviewed is scheduled for Thursday, January 27, and Friday, January 28.

The 27th meeting will be a subcommittee meeting that will be held at 9 a.m. in Room 112 of the State Capitol Building. The full Emergency Board will meet on the 28th at a time to be determined. During that meeting, they will act on the subcommittee's recommendations. I have notified representatives of Engineering Science, Inc., these dates.

Sincerely,



Homer C. Chandler
Executive Director

HCC:jc

RULES OF ORDER - MSD MEETINGS

In order to assure an orderly meeting in which all information available that pertains to an agenda item is presented to the Board, the following outline is suggested:

- A. Identification of Agenda Item by Chairman.
- B. Reports from MSD Staff, Attorney, Consultants and Advisors.
- C. Questions and Discussion Between Board Members and Staff.
- D. Testimony From the Audience.
- E. Questions and Discussion Between Board Members and Citizen Participants.
- F. Action by Board
 1. Motion and Second
 2. Discussion of the question to be confined to Board members.
 3. Call for the question and final action.

Audience Participation:

In order to gain information of value from citizens in an expeditious manner, the following format should be followed:

1. Speaker gives name and address.
2. If he represents an organization, he should:
 - a. Identify the organization
 - b. Provide date of meeting where he was authorized to make a presentation on behalf of organization.

- c. Be prepared, if asked, to outline the functions and interests of his organization, types and number of memberships.
 - d. If members of an organization are in attendance, a spokesman should be selected and he should speak for the organization.
3. Make presentations brief, not to exceed 5 minutes, and to the point. If written material is to be presented, copies should be available, for the Board, Attorney, Administrator, and for inclusion in the official record.
 4. Discussions or rebuttals between the Board, Staff, and audience will not be allowed except when expressly authorized by the Chairman of the Board.
 5. Audience participation terminates when a motion to act is made and seconded.

For the Good of the Order:

After regular agenda items are completed, citizens will be allowed to present items or questions that are not pertaining to the agenda items. The Board will then determine if those items of business are within the Board's policies. If so determined, they will be made a part of the next regular meeting's agenda.