



COLUMBIA REGION ASSOCIATION of GOVERNMENTS

6400 S. W. CANYON COURT
PORTLAND, OREGON 97221

(503) 297-3726

CLACKAMAS COUNTY

Canby
Gladstone
Happy Valley
Lake Oswego
Milwaukie
Oregon City
West Linn

CLARK COUNTY

Camas
Vancouver
Washougal

COLUMBIA COUNTY

Clatskanie
Columbia City
Prescott
Rainier
Scappoose
St. Helens
Vernonia

MULTNOMAH COUNTY

Fairview
Gresham
Portland
Troutdale
Wood Village

WASHINGTON COUNTY

Beaverton
Cornelius
Durham
Forest Grove
Hillsboro
North Plains
Sherwood
Tigard
Tualatin

METROPOLITAN SERVICE DISTRICT

BOARD OF DIRECTOR'S MEETING MINUTES

MAY 11, 1972

ATTENDANCE

Eldon Hout, Chairman
Lloyd Anderson
Harold Ruecker
Mel Gordon
Gus Mohr
Homer C. Chandler, Executive Director
Herbert Hardy, Counselor

There being a quorum present, the Board considered the following items of business:

A. SOLID WASTE PLANNING

Mr. Anderson reviewed a proposed state-wide solid waste management action plan that was developed by the Oregon Department of Environmental Quality. This proposed plan was presented to a state-wide advisory body on May 10, 1972. (See attached.) In reviewing the proposed plan, members of the Board had several concerns. The principal ones being:

- (1) content of the plan;
- (2) the role or responsibilities of the State, the Region and the local agencies in the development of the plan; and
- (3) the financing of the plan.

The Metropolitan Service District Board expressed serious concern that the proposed action plan will provide only a very general program and will not answer many of the significant questions that surround solid waste disposal methods; that it speaks to land fill disposal as an acceptable method; and yet previous statements and actions of DEQ indicate that land fills will not be accepted by DEQ in the Metropolitan Service District Area. Further concern was expressed over what appears to be a lack of clear lines of authority and responsibility in the development of the plan.

Because of these concerns, Mr. Anderson moved that a statement on solid waste management planning be approved and ready for submittal to the next meeting of the State-wide Advisory Committee as well as the DEQ staff. Mr. Mohr seconded the motion; the motion was unanimously approved with Mr. Ruecker making the observation that he would have supported a more strongly stated statement. (See attached statement)

Mr. Chandler was instructed by the Board to reconvene the Public Works Committee and to develop through the Committee a proposed scope of work that could be used as part of an agreement in which DEQ and MSD will set forth the roles and duties of these two bodies in developing a solid waste management plan for the Portland Metropolitan Area.

B. DRAINAGE

Mr. Hout requested a report on what is being done on the question of storm drainage.

Mr. Chandler reported that members of his staff have met with representatives of Multnomah County, the City of Gresham, Soils Conservation Service and private developers regarding the disposal of the drainage waters from Fairview Creek. He stated that in the meeting, considerable interest was shown in the development of a drainage system that would feed into Fairview Lake which in turn could be developed into a recreational site similar to Blue Lake Park. Mr. Chandler further stated that a compilation of all information and data available on the Fairview Drainage Basin is now being evaluated to determine the feasibility of the suggested recreational concept as well as others.

There being no further business, the meeting adjourned at 9 p.m.

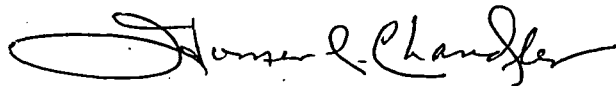
M E M O R A N D U M

TO: Metropolitan Service District Board
FROM: Homer C. Chandler DATE: May 5, 1972
SUBJECT: Meeting on Solid Waste Planning

Please be informed that the Chairman has determined that a meeting of the Metropolitan Service District Board should be held for the purpose of reviewing the proposed Statewide Solid Waste Management Action Plan that has been developed by the Department of Environmental Quality.

This plan is being presented to the Department of Environmental Quality Citizens Advisory Committee on the 10th. It is requested that the Metropolitan Service District Board meet at 7:30 p.m., Thursday, May 11, 1972, in the CRAG Office, 6400 SW Canyon Court.

Sincerely,



Homer C. Chandler
Executive Director

HCC:jc

OREGON DEPARTMENT OF ENVIRONMENTAL QUALITY

May, 1972

OUTLINE
PROPOSED STATEWIDE

SOLID WASTE MANAGEMENT ACTION PLAN

- A. LEGISLATION (HB 1051). *Chapter 459 Ore. Statutes*
1. Regulatory responsibility and authority.
 - a. DEQ.
 - b. Local health departments.
 2. HB 1051 policies and objectives.
 - a. Maintain local government primary responsibility.
 - b. Promote research and demonstrations of new disposal methods.
 - c. Provide advisory technical assistance.
 - d. Develop long-range regional plans, coordinate between Federal, State and local agencies.
 - e. Provide authority for counties to establish Solid Waste Management programs.
 3. Permit system, implementation as tool.
- B. NEED FOR SOLID WASTE MANAGEMENT PLANNING PROGRAM.
1. Planning is generally missing.
 2. Permit program only regulatory.
 3. Local Governments are without financial capability for planning.
 4. DEQ can provide only limited direct assistance.
 5. Alternative disposal methods not well defined.
- C. PROPOSED NEW PROGRAM.
1. Develop a statewide Solid Waste Management Action Plan by July 1, 1973.
 2. Develop the proposed plan as a combination of individual regional plans prepared jointly by the DEQ, the cities and counties in cooperation with Regional Councils of Governments of the 14 State Administrative Districts.
 3. Gain acceptance of the Action Plan by the counties and regions and public at large to accomplish implementation by keeping all of those bodies involved and by creating a State Advisory Committee to DEQ.
 4. In order to make the plan feasible, develop financial programs which provide self-supported plan implementation.
 5. Bring an "overlay" of research and development (R & D) programs to develop feasible revenue producing schemes and alternatives to solid waste burial as we know of it now, with special emphasis upon recycling and reutilization of solid wastes.

D. PROPOSED APPROACH TO NEW PROGRAM.

1. Gain approval of proposed planning concept by Environmental Quality Commission (accomplished April 21, 1972).
2. Review proposed planning concept with all COG Directors, May 4, 1972.
3. Review proposed planning concept with State Advisory Committee on Solid Wastes, May 10, 1972.
4. DEQ discuss typical costs preliminarily with a few representative cities, counties and COG's to determine validity of estimated task plans and estimated costs.
5. Request Emergency Board approval of proposed planning concept and release of funds for increased DEQ staff to give direct assistance.
6. Meet with all cities, counties and COG's.
 - a. Develop detailed task plans.
 - b. Determine planning approach (WHO?).
 - c. Refine estimated costs.
7. Reappear before Emergency Board with each detailed task plan and request loans and grants from Pollution Control Bond Fund and/or Federal or other funds, as necessary, for planning within each State Administrative District.
8. After completion of statewide Solid Waste Management Action Plan or of individual regional segments, prepare, where necessary, requests to Emergency Board for grants and loans from Pollution Control Bond Fund for implementation of plans.

E. ESTIMATED TIME SCHEDULE.

- | | |
|---|-----------------|
| 1. Appointment of statewide Advisory Committee, | April, 1972 |
| 2. Preliminary and exploratory meetings with cities, counties, COG's and Advisory Committee, | May, 1972 |
| 3. Submit request to Emergency Board for approval of planning concept and increased DEQ staff, | June 2, 1972 |
| 4. Emergency Board Meeting, | June 22, 1972 |
| 5. Develop Task Plans and refine costs, | July, 1972 |
| 6. Submit refined funding requests to E Board, | August 4, 1972 |
| 7. Emergency Board Meeting, | August 25, 1972 |
| 8. Complete statewide Action Plan, | July 1, 1973 |
| 9. Implementation of immediate or interim plans in accordance with specific compliance schedules, but not later than, | July 1, 1974 |
| 10. Implementation of long-range plans as soon as practicable, but not later than, | July 1, 1982 |

F. ELEMENTS OF PROPOSED PLANNING PROGRAM.

1. Advisory Committee.
 - a. Give over-all guidance and support to statewide program.
 - b. Review DEQ proposals.
2. Increased DEQ staff to provide direct planning services to local governments.
3. Regional Solid Waste Management plans based on the 14 state Administrative Districts.
 - a. Solid Waste Management Planning staff, programs and responsibility in each county or region.
 - b. Planning by DEQ staff, cities, counties, consultants and/or COG's in accordance with guidelines and assistance from DEQ.
 - c. Coordination through regional Councils of Governments.
4. Research and Development Assistance.
 - a. Investigate and perfect alternative Solid Waste Disposal methods.
 - b. Recycling and recovery.
 - c. Develop revenue producing schemes to fund construction and operation of planned Solid Waste Disposal systems.
5. Financial Planning Assistance.
 - a. Direct DEQ services.
 - b. State Grants and Loans (Pollution Control Bonds).
 - c. Maximum utilization of Federal Grants and Loans (EPA, FHA, HUD).

G. ELEMENTS OF REGIONAL PLANS.

1. Immediate or Interim Plans.
 - a. Establish local Solid Waste Program organization and implementing authority within each county or region including staff, advisory committee and Solid Waste ordinance.
 - b. Consolidate and minimize the number of disposal sites.
 - c. Bring disposal sites into compliance with State Regulations.
 - d. Locate new sites, conduct geological investigations and prepare operational plans and detailed engineering plans and specifications.
 - e. Replace disposal sites with transfer stations and long-haul concepts where possible.
 - f. Meet rural collection needs with drop-box systems.
 - g. Meet special waste handling and disposal needs (car bodies, septic tank sludge, etc.).
 - h. Develop adequate financing.

2. Long-Range Plans.

- a. Conduct public education programs.
- b. Promote and investigate feasibility of recycling and alternatives to landfill disposal.
- c. Develop cost figures on alternatives to landfills.
- d. Develop ultimate transfer systems to high-volume regional solid waste "processing centers."
- e. Recycling 25% in three (3) years.
- f. Recycling 90% in ten (10) years.

H. ELEMENTS OF FINANCIAL ASSISTANCE.

1. Estimate of required funds, \$500,000
 - a. Direct planning 350,000
 - b. R & D 100,000
 - c. Contingencies 50,000
2. Use an amount of actual State planning funds to be determined in consultation with COG's, cities and counties.
 - a. For County or Regional Planning staff or DEQ staff to prepare plan.
 - b. Through County or Regional Planning staff to consultant.
 - c. Through County or Regional Planning staff for matching to Federal Planning Grant.
3. Use an amount of State Grants and Loans for establishment of facilities (Implementation) to be determined in consultation with City, county or regional government.
 - a. Purchase of equipment and services.
 - b. Preparation and construction at disposal sites.
 - c. No funding for purchase of land.
 - d. Matching to Federal Demonstration Grants.

M E M O R A N D U M

TO: Robert Nordlander DATE: May 17, 1972
John McIntyre
William Culham
Ken Meng

FROM: Homer C. Chandler

SUBJECT: Solid Waste Plan

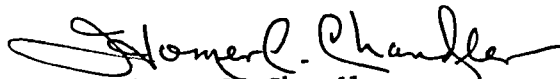
Attached is the outline that the Department of Environmental Quality has prepared as the basis on which they will develop a state-wide solid waste management plan. This outline was reviewed by the Board of Directors of the Metropolitan Service District in their meeting of May 11.

The Board felt that there were too many unanswered questions and, therefore, they are not in a position to endorse the proposal as set forth by the State. The Board instructed me to call together you gentlemen for the purpose of reviewing the proposal and then develop recommendations as to what should be done to guarantee that the planning within this area will meet our needs and expectations. Also attached is a copy of the statement that the MSD Board authorized to be presented to the state officials.

Would you please plan on attending a meeting at the CRAG Office scheduled for 2 p.m., Wednesday, May 24, 1972. It would be my desire that we could develop at least a tentative recommendation that could go to the MSD Board for their next meeting.

Your attendance and assistance will be greatly appreciated.

Sincerely yours,


Homer C. Chandler
Executive Director

HCC:jc

NOTE TO:

Robert Nordlander
Ken Meng
John Mc Intyre
Bill Culham

FROM: Homer C. Chandler, Executive Director
CRAG

Attached is a draft form of the materials I would propose to forward to the MSD Board concerning the solid waste planning program. Please review it and either approve it or forward to me suggested revisions. I would appreciate receiving your observations by June 5, 1972. This would enable us to prepare a final draft and forward it to the Committee prior to their meeting of June 9.

STATE OF OREGON
DEPARTMENT OF ENVIRONMENTAL QUALITY

Sample Draft
May, 1972

PLANNING TASK PROGRAM

For Development of a
STATEWIDE SOLID WASTE MANAGEMENT
IMPLEMENTATION PLAN

STATE ADMINISTRATIVE DISTRICT 1
(Clatsop-Tillamook Intergovernmental Council)

CLATSOP COUNTY

A. Background.

Clatsop County is just beginning to show concern and interest for solid waste management and needs to develop a total solid waste management plan. Recognized disposal sites currently serving the county include one sanitary landfill, two landfills and three open dumps. Open burning and leachate drainage are common to nearly all sites. The configuration of the population centers and highways lends itself to transfer concepts. One collector has shown interest in a drop-box transfer program.

B. Proposed Program Objective.

Plan and implement an adequate, workable Solid Waste Management Program for the entire county area, including:

1. County program implementing authority and organization.
2. Workable physical system of collection, transfer, processing and disposal.
3. Financing program to establish and perpetuate facilities and services at an adequate level.
4. Program to gain public education in and acceptance of the plan and accomplish implementation thereof through involvement of citizens and local officials in the planning process.

C. Proposed planning and implementation schedule to meet needs.

1. Apparent interim needs.

a. Planning

By August 1, 1972:

- (1) Determine the planning organization from the following, individually or in combination.

- (a) County planning staff, assisted by sanitarian and public works staff.
 - (b) Regional planning staff (COG).
 - (c) DEQ Solid Waste Management planning staff, including consultants from other appropriate state agencies.
 - (d) Private consultant.
- (2) Provide for an adequate solid waste budget and revenue system, including consideration for available county, state and federal funds, required to finance interim planning.

By October 1, 1972:

- (3) Adopt County Solid Waste Management Ordinance.
- (4) Appoint County Solid Waste Advisory Committee.

By July 1, 1973:

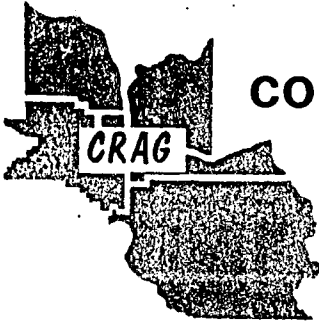
- (5) Locate and design a minimum number of Sanitary Landfill disposal sites at strategic locations, such as in the Astoria-Warrenton area.
 - (a) Soil and groundwater geological evaluations.
 - (b) Operational plans.
 - (c) Engineering plans and specifications.
- (6) Locate and design a system of transfer sites, which may include stations with recycling collection containers, drop-boxes and long-haul equipment.
- (7) Design a program for handling septic tank pumpings, sewage sludge and other special wastes (oil, tires, etc.).
- (8) A new and improved system for transfer and disposal may provide for the following:
 - (a) Closure of promiscuous sites, including those known as Koski and Bill Hay
 - (b) Closure of the Astoria, Warrenton, Knappa, Seaside and Cannon Beach disposal sites.
 - (c) Conversion and upgrading of the Elsie dump to a landfill.
 - (d) Construction of a new regional processing, recycling (for at least 25% of the total solid wastes processed) and disposal facility in the Astoria area.

b. Implementation of interim plan in accordance with a specific schedule, but not later than July 1, 1974. Include adequate personnel, budgetary and revenue system considerations to perpetuate the implemented program.

2. Preliminary assessment of long-range needs.

a. Collection and transfer of solid wastes to a high-volume center for processing and distribution by long-haul (barge, rail or truck) of at least 90% of the total solid wastes processed to a major recycling center such as in the Portland area. Disposal of only the minimum amount of processing residues.

b. Planning, financing and implementation of long-range plan as soon as practicable, but not later than July 1, 1982.



COLUMBIA REGION ASSOCIATION of GOVERNMENTS

6400 S.W. CANYON COURT
PORTLAND, OREGON 97221

(503) 297-3726

MEMORANDUM

TO: Metropolitan Service District Board
FROM: Homer C. Chandler, Executive Director
SUBJECT: Solid Wastes Disposal Study DATE: 5/30/72

Pursuant to the Board's directions, the Public Works Directors of Multnomah, Clackamas, and Washington Counties and William Culham, City of Portland, have reviewed the proposed State Solid Waste Disposal Study and from that review they recommend the following course of action:

- I. Recommend using CRAG's original Outline of Work on which we sought consultant proposals (see attached).
- II. In developing this program, it is recognized that it covers two distinct levels of service. The first is the short-range or interim which features development and operation of land-fill sites. The second level is that of studying other methods of disposal, establish the feasibility of each and to then select the method most capable of serving the area over a long period of time.

The other part of our original scope of work deals with establishing a sound financial plan by which the disposal system will be financed.

CLACKAMAS COUNTY

Canby
Gladstone
Happy Valley
Lake Oswego
Milwaukie
Oregon City
West Linn

CLARK COUNTY

Camas
Vancouver
Washougal

COLUMBIA COUNTY

Clatskanie
Columbia City
Prescott
Rainier
Scappoose
St. Helens
Vernonia

MULTNOMAH COUNTY

Fairview
Gresham
Portland
Troutdale
Wood Village

WASHINGTON COUNTY

Beaverton
Cornelius
Durham
Forest Grove
Hillsboro
North Plains
Sherwood
Tigard
Tualatin

In developing this planning effort, the Committee recommends the following division of labor:

Regional and Local Responsibility

I. Engineering

A. Define Waste

- (1) Volume--existing, future.
- (2) Composition of wastes
- (3) Generation area

B. Collection of Waste

- (1) Existing situation
- (2) Householder involvement
- (3) Industrial & commercial involvement
- (4) Special & hazardous wastes

C. Transportation

- (1) Existing equipment
- (2) Study supplemental haul methods
- (3) Type and location of transfer stations and equipment
- (4) Long haul systems

II. Disposal

A. Land fills :

- (1) Site investigations
- (2) Selection of site or sites

- B. Other methods of disposal:
Advise State on site selection.

State Responsibility

I.

-0-

II. Disposal

A. Volume reduction

- (1) Recycling
- (2) Incineration
- (3) Compaction
- (4) Shredding
- (5) Conversion
- (6) Baling

B. Final Disposal

- (1) Transportation
- (2) Marketing
- (3) Landfill
- (4) Site investigations

III. Environmental Impact

- A. Air pollution
- B. Water pollution
- C. Visual pollution
- D. Noise pollution
- E. Odor pollution
- F. Land pollution

Regional and Local Responsibility

III. Financial

- A. Capital Cost
- B. Maintenance and Operations
 - 1. Personnel
 - (a) integration of existing personnel into existing system.
 - (b) Additional personnel if needed.
 - (c) Salaries and fringe benefits in relation to union policies
 - (d) Contracting with private sector
 - (e) Contracting with other governmental agencies.
 - 2. Equipment, services and supplies
- C. Revenue (applies to land fills only)
 - (1) User charges
 - (2) Special service fees
 - (3) Collection and disposal fees
 - (4) Grants and gifts
 - (5) Salvage revenue
 - (6) Other
- D. Financial Plan (applied to land fills)
 - (1) General Obligation Bonds
 - (2) Revenue Bonds

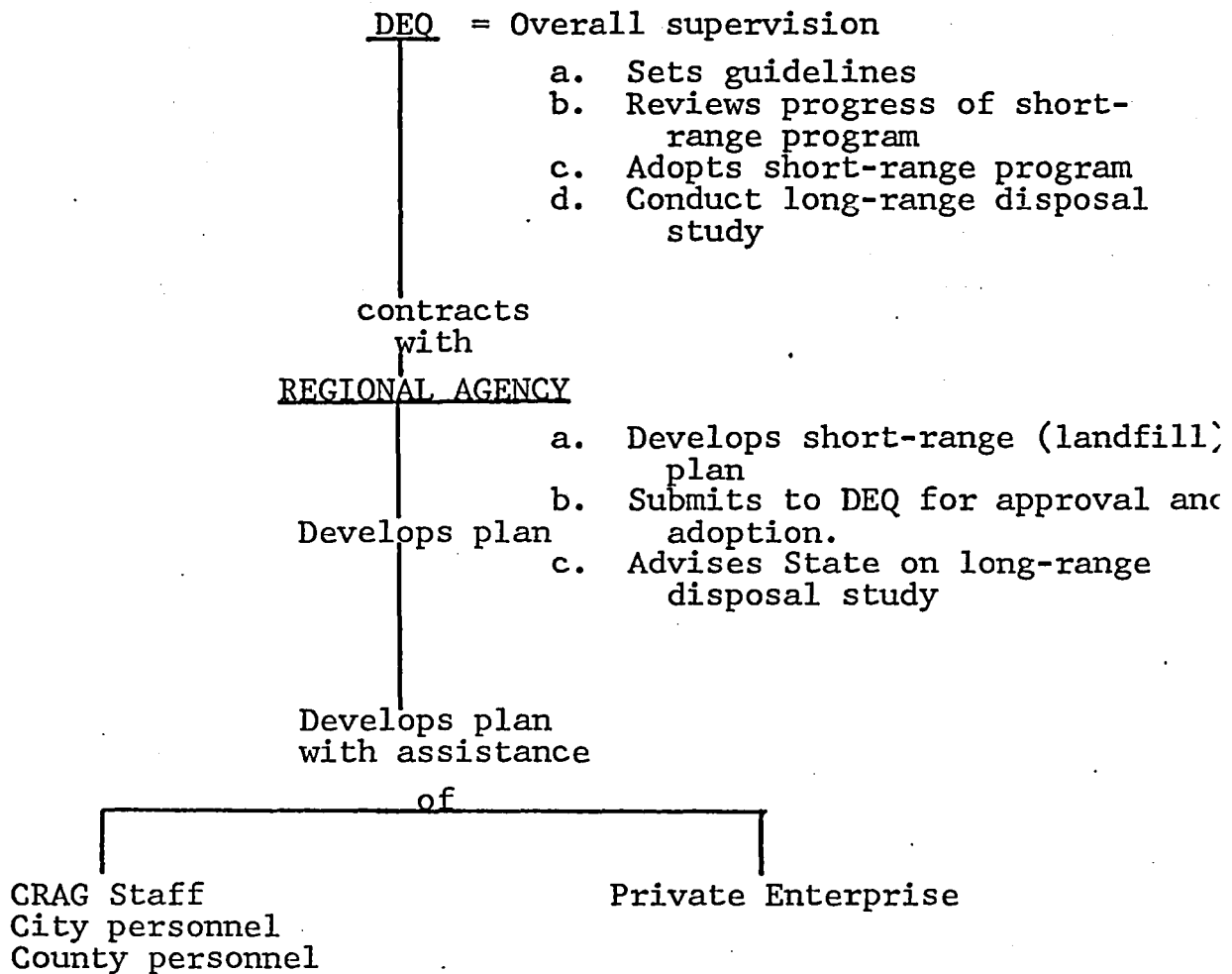
State Responsibility

IV. Financial (applies to long-range systems)

- A. Capitol costs
- B. Maintenance & operation
 - (1) Contracting with private sector
 - (2) Contracting with other governmental agencies
- C. Revenue
 - (1) User charges
 - (2) Special service fees
 - (3) Collection and disposal fees
 - (4) Grants and gifts
 - (5) Salvage revenue
 - (6) Other
- D. Financial plan
 - (1) General obligation bonds
 - (2) Revenue bonds

In an organization chart approach, the recommendation of the Committee reflects the following:

SOLID WASTE PLANNING ORGANIZATION



Under this proposal, MSD, CRAG and the cities and counties will be devoting most of our attention to the development of a landfill disposal program that would serve the area for a period of up to approximately 10 years. We would request the State to appropriate on a contractual basis the funds that would be necessary to complete this part of the total planning program. In addition the regional and local personnel will advise the State officials concerning the development of more sophisticated type of disposal.

Also, under this proposal, the DEQ Staff through consulting firms will devote most of their time to studying alternative methods of disposal and the feasibility of each method as it would apply to use in the State of Oregon and its said regions. This concept recognizes that landfill disposal is a short-term operation; but will remain in affect until technology has perfected alternative methods to the point that they are ready for effective and economical use.

The Committee suggests that a study committee consisting of CRAG's full-time engineer and four technicians coming from the existing staffs of the three counties and the City of Portland will be needed to complete our phase of the planning process.

METROPOLITAN SERVICE DISTRICT

Outline of Work

I. Engineering (The systems and their costs).

A. Define Waste.

1. Volume - existing, future.
2. Composition of wastes.
3. Generation area.

B. Collection of Waste.

1. Existing situation.
2. Householder involvement.
3. Industrial & commercial involvement.
4. Special & hazardous wastes.

C. Transportation.

1. Existing equipment.
2. Study supplemental haul methods.
3. Type & location of transfer stations and equipment.
4. Long haul systems.

D. Disposal.

1. Volume Reduction.

- a. Recycling
- b. Incineration
- c. Compaction
- d. Shredding
- e. Conversion
- f. Baling

2. Final Disposal.

- a. Transportation
- b. Marketing
- c. Landfill
- d. Site investigations

II. Environmental Impact.

- A. Air pollution.
- B. Water pollution.
- C. Visual pollution.
- D. Noise pollution.
- E. Odor pollution.
- F. Land pollution.

III. Financial.

- A. Capital Cost.
- B. Maintenance and Operations.
 - 1. Personnel.
 - a. Integration of existing personnel into existing system.
 - b. Additional personnel if needed.
 - c. Salaries and fringe benefits in relation to union policies.
 - d. Contracting with private sector.
 - e. Contracting with other governmental agencies.
 - 2. Equipment, services and supplies.
- C. Revenue.
 - 1. User charges.
 - 2. Special service fees.
 - 3. Collection and disposal fees.
 - 4. Grants and gifts.
 - 5. Salvage revenue.
 - 6. Other.

COLUMBIA REGION ASSOCIATION of GOVERNMENTS

6400 S.W. CANYON COURT
PORTLAND, OREGON 97221

(503) 297-3726

STATEMENT ON SOLID WASTES MANAGEMENT PLANNING APPROVED BY MSD BOARD 5-11-72

The Board of the Portland Metropolitan Service District has reviewed the proposal of the Department of Environmental Quality for a statewide solid waste management planning program. The Board concurs in the conclusion of the DEQ that there is an urgent need statewide to develop plans for more efficient and effective methods of solid waste disposal. It is apparent that, with a very few notable exceptions, current planning efforts at a local level in Oregon are inadequate to meet the growing challenge of this important environmental problem.

The MSD Board, therefore, commends the initiative taken by the DEQ to fill this need through a proposed action program to assist local government in the planning, financing and construction of effective solid waste management facilities. The proposal of the DEQ to provide advisory, technical, and financial assistance for planning is welcome, as is its willingness to promote research and demonstrations of new disposal methods.

The Board concurs in the DEQ proposal to develop:

1. A statewide Solid Waste Management Action Plan that is a combination of individual regional plans.
2. Financial programs which provide self-supported plan implementation.

CRAG

CLACKAMAS COUNTY

Canby
Gladstone
Happy Valley
Lake Oswego
Milwaukie
Oregon City
West Linn

CLARK COUNTY

Camas
Vancouver
Washougal

COLUMBIA COUNTY

Clatskanie
Columbia City
Prescott
Tainier
Wappoose
St. Helens
Vernonia

MULTNOMAH COUNTY

Fairview
Gresham
Portland
Troutdale
Wood Village

WASHINGTON COUNTY

Beaverton
Cornelius
Durham
Forest Grove
Hillsboro
North Plains
Sherwood
Tigard
Tualatin

3. Feasible revenue-producing schemes and alternatives to current solid waste disposal practices.

The relationship between local and state government in the development and implementation of solid waste management plans needs to be more clearly defined, however.

The MSD Board is concerned that any new planning effort for solid waste disposal be concentrated at the local level to meet local needs. Our aim is to achieve a plan that is determined primarily by those who will have the responsibility of implementing it.

To that end, the MSD recommends the following modifications of the DEQ proposal:

1. The role of the local multi-government agency should be to coordinate the planning capability of the Cities and Counties that comprise their jurisdiction. The role of the State would be to coordinate the planning activities of the local agencies, and provide technical and financial assistance to them.
2. The establishment of guidelines or standards for the planning effort should be a joint State-local function, with the State initiating proposed standards, and the local agencies reviewing these proposals, recommending any necessary modifications and approving the final standards for adoption.

3. The Cities and Counties should carry out the local planning activity and provide the backbone of the local planning capability. This capability would be greatly expanded and enhanced by the State's technical and financial assistance. Through the joint State-local planning effort, a meaningful, long-term partnership could be developed that would facilitate the implementation of the plans when they are turned over to local government for operation.
4. The Board would also request further research by the DEQ into the matter of distribution of State funds to be made available under the program. The DEQ has indicated that \$500,000 would be spent during Phase I of the program between July 1, 1972 and June 30, 1973. Of this, about 25% is expected to be used for a program for the Portland Metropolitan Area. The Board questions the adequacy of such a distribution.

Clearly, the scope of the solid waste disposal problem in the Portland Metropolitan Area is by far the broadest in the State and the need for a solution is by far the most urgent. HB 3012 passed by the Oregon State Legislature in 1971 poses the threat that the Portland City sanitary landfill may be closed by 1975. An alternative means for handling the regional solid waste disposal problem has not yet been found. Extensive planning and research during the next three years are necessary. It is not unreasonable to assume that such planning and research -- adequately staffed and financed -- could provide solutions that would be applicable not only to the Portland area's problem, but to problems faced by many other cities and counties in the State.

5. It is the Board's feeling that the relationship between the State and local governments in this program should be carefully developed, and will require considered evaluation and discussion before a planning concept is agreed upon and submitted to the Emergency Board for approval.

The Board therefore recommends that a series of working meetings with Cities, Counties, the local multi-government agencies and DEQ staff be held to clearly define the roles of each agency in the new partnership, and to determine the guidelines or standards for planning. To allow adequate time for this exercise, the Board would recommend that an initial request to the Emergency Board for approval of the concept be delayed until August, 1972.

##