

MSD BOARD OF DIRECTORS

PORTLAND WATER BUREAU  
1800 S.W. 6TH  
AUDITORIUM

JUNE 6, 1975  
12:00 NOON

A G E N D A

SPECIAL BOARD MEETING

I. MSD SOLID WASTE PROGRAM OPTIONS

Special Board meeting  
COMMITTEE

DATE

June 6, 1975

NAME

AFFILIATION

Jane Cease

DEQ S. Waste CAC + former Chairperson  
MSD S. Waste CAC

Barbara Lucas

SM of Portland

Ann Johns

LW of Portland

Kulana Mahukoi

C. Press

DEAN SMITH

OREGON JOURNAL

Wayne Thompson

OREGONIAN

David Martin

SCHETKY N.W. INC

CHARLES NORTON

HEIL CO.

Mike Kennedy

COR-MGT

Bill Demink

SELF

Jack W Parker

Parker North West Coast Co

Scott Parker

ROSSMAN'S LANDFILL INC.

Bill MURLIN

KOIN RADIO

Mike Muls

PRE

JERRY POWELL

PORTLAND RECYCLING

Mike Downs

Multnomah County

Donald E Carlson

Citizen

Ezra Koch

CWST & OSSC

Annapp

Resource Recovery Byproducts



NEW ADDRESS: 527 SW Hall, Portland, Oregon 97201 222-3671

May 19, 1975

TO: MSD Board of Directors

FROM: MSD Staff

SUBJECT: MSD SOLID WASTE MANAGEMENT PROGRAM OPTIONS

As you may know, the State Legislature has funded MSD within the DEQ budget in the following fashion.

- . \$160,000 for MSD staff for FY 1975-76.
- . Reserve of \$12.5 million to be released by the Emergency Board.
- . A list of requirements to be fulfilled before construction funds can be released.

The State Legislators that reviewed the MSD proposal were concerned about the ability of the Metropolitan Portland politicians to be bold enough to set rates and pass appropriate ordinances to pay back state money. It was suggested that close coordination with the collection industry was the only way to proceed.



It appears to the staff that the MSD Board must make some critical decisions in the next several months that will set a course of action affecting this area for many years.

In addition, it appears necessary for all jurisdictions to get behind MSD and make the program work. The staff developed several basic options or directions that are respectfully submitted for your review and comment.

OPTION 1 - Continuing RFP Process

The three bid proposals submitted in response to the Request for Proposal document have been evaluated and a report was submitted to the MSD Board. The Evaluation Team Report recommendations provide the MSD Board clear direction for this option. However, capital financing must be developed before September 1, 1975, the expiration date of the proposers' Bid Bonds. Therefore, the MSD must secure from the Emergency Board release of capital construction funds before that date in order for MSD to proceed.

OPTION 2 - Public Procurement - State Pollution Control Bonds

The MSD can seek funding through the Emergency Board for capital construction funds for MSD to design, construct and operate the respective facilities. This option would cause some construction schedule slide and would necessitate separate design and construction phases similar to wastewater treatment facilities.

OPTION 3 - Public Procurement - Revenue Bonds

The MSD can sell revenue bonds after approval from the voters for that purpose. Cost of a special election is estimated at \$100,000. The next regularly scheduled election would be in May 1976. Revenue bond interest would be approximately 2% more than State Pollution Control Bonds. An advantage to MSD would be an electorate approval of the program allowing the MSD to receive local government support.

OPTION 4 - Solid Waste Collection Industry Proposal

This option would place MSD in a regulatory role in conjunction with the solid waste collection industry as the implementation arm. Rates and other regulations would be developed with concurrence of the collection industry and local governments. In order for this approach to work the collection industry would be required to unify with single decisions and proposals resulting.

OPTION 5 - MSD Coordination of Local Governments Presently Responsible for Solid Waste Disposal

The MSD role in this option would be to coordinate a solid waste disposal system with those entities presently responsible for solid waste disposal. This approach would extract from those local governments their solution to the solid waste disposal problems. An arrangement for example could be established between the City of Portland

and Clackamas County to develop processing facilities and markets for recovered products. In this case State Pollution Control Bond distribution should be allowed to finance those programs.

OPTION 6 - Quit!

A responsible alternative may be to phase out MSD's work in solid waste disposal.

SOLID WASTE COMMITTEE RECOMMENDATIONS

The MSD Solid Waste Committee (SWC) reviewed several possible courses of action for the MSD Board and approved the following action:

"The Solid Waste Committee recommends to the Board to direct staff to proceed with necessary preparation for a revenue bond election to finance the Proposal Evaluation Team recommendations for the Solid Waste Program and amending the Board structure for a directly elected Board; further, to proceed with work on byproducts market clarification; to coordinate with the collection industry; and to prepare local government agreements." - (One negative vote received.)

"The Solid Waste Committee also recommends that the Board direct staff to make the necessary preparations for market clarification and local government agreements to approach the Emergency Board with a request for \$12.5 million as an alternative to the above motion."

In summary, the MSD Board should weigh these staff options, the Solid Waste Committee options, or other options proposed by the Board carefully, and direct staff as to the proper course of action.



LEAGUES OF WOMEN VOTERS

INTER-LEAGUE METRO COMMITTEE  
OF  
GREATER PORTLAND, OREGON

June 6, 1975

My name is Nancy Hoover; I live at 3725 N. W. 183rd, Portland, in Washington County. I serve on your Solid Waste Advisory Committee, representing the Leagues of Women Voters in the Portland Metropolitan Area. Delegates from our Washington, Clackamas and Multnomah county Leagues met Wednesday. They discussed the Metropolitan Service District dilemma and they directed me to bring their ideas to you.

We all share your frustration with the delay in funding of a solid waste program. However, you do have a promise for future funding if the Legislature feels you have public support, and you do have a year's operating funds. Besides this, you have a solid success to your credit - the tire disposal program. What you can do with tires, we feel you can do with garbage. We have a few suggestions for positive action.

Find Another Landfill. First, we think it is time you admit that the days of the St. Johns Sanitary Landfill are numbered, and that you must build your solid waste disposal plan around another site. Four sites have been identified by COR MET and DEQ as being potential regional disposal sites. These sites may be just as good, if not better, than the St. Johns Landfill. None of the sites has the disadvantage of being right at the edge of a lake. Nor is any of the four sites right in the heart of a highly-organized, politically-sophisticated, militant neighborhood of 60,000 people.

Get the Resolutions Signed. Second, at the same time you begin a regional sanitary landfill hunt, we think you should make a concerted effort to persuade Washington County, Multnomah County, and the City of Portland to sign the resolutions to implement your solid waste disposal plan. We do not know why only Clackamas County has signed so far, but we do know some of the concerns of the other jurisdictions.

Washington County solid waste officials and garbage haulers are uncertain about the City of Portland's plans for the St. Johns Landfill, and in West County especially the garbage men are hauling to Newberg outside the MSD boundaries.

In Multnomah County, residents and officials wonder about your plans for St. Johns Landfill. Your solid waste disposal program seems to hinge on St. Johns, and thirty years of dumping there would mean expansion into Smith Lake, a highly unpopular idea.

STUDY AND ACTION ON METROPOLITAN AFFAIRS

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Hillsboro	Milwaukie-East	Clackamas County Area	Vancouver
	East Washington County		East Multnomah County
Lake Oswego		Portland	Forest Grove

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The City of Portland must continue to provide garbage disposal space until you come up with an alternative. During this interim while you are doing nothing, Commissioner McCready and other members of the City Council are under increasing pressure to close the St. Johns site in five years.

We feel all these jurisdictions are waiting for positive action by you. We also feel that until all the jurisdictions sign their resolutions, the Legislature will feel you lack the support of local government.

Define Your Intentions. Third, we hope very soon you can convince the garbage men that you do not plan to take over collection. They have been uneasy about your intentions ever since MSD was formed. After all this time perhaps the only way you can reassure them is to pass an ordinance declaring you do not intend to get into collection.

Along these same lines, we have always thought that a regional solid waste disposal program would be a partnership between government and private industry, with private industry taking care of disposal and MSD acting as a regulatory agency. Now, however, we are puzzled about the role you intend to play in disposal.

Because we are puzzled about your role, and the garbage men are puzzled, perhaps you should draft a position paper outlining exactly where MSD is going. We think all of us - the League, the garbage industry, the legislature and the public - have a right to know.

The Public Must Support You. Finally, we think it is government's responsibility, at the local and regional level, to inform the public about the garbage problem. We are very distressed about the lack of public information which has come from MSD and from local government about the lack of garbage sites. We agree wholeheartedly with a statement made recently by Commissioner McCready - that the public is totally unaware that the whole garbage system is going to fall apart in five years.

We think the public has been protected from any knowledge about the garbage crisis long enough. We urge you now to involve the public because they must be told that the St. Johns dump will close in five years, that new sites must be found, and that new systems of disposal must be found because we don't have land enough to keep burying our garbage.

We hope you will spend some of your operating budget for an ongoing public information program. We have embarked on a public information program of our own. Perhaps we could coordinate ours with yours. Perhaps the garbage men could help us. After all, they are not only a collection system but a

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distribution system as well. They could tuck pamphlets or flyers into the handles of everybody's garbage cans.

Conclusion. All of us are working toward the same goal - a solid waste disposal plan. But unless the legislature sees that local government, industry, and the public all support you, we doubt that you will have success at the legislature. We think that if you take some decisive action, a few things will fall into place. If in several months you can point to a record of accomplishment, we think you will be successful when you ask for funding.

*Nancy Hoover*  
Nancy Hoover, chairman  
Inter-League Metro Committee  
Leagues of Women Voters of the  
Greater Portland Area

**msd** METROPOLITAN SERVICE DISTRICT

NEW ADDRESS: 527 SW Hall, Portland, Oregon 97201 222-3671

May 27, 1975

TO: MSD BOARD

FROM: MSD STAFF

Per your instructions at the last Board meeting, the staff has scheduled a special meeting of the Board for June 6, 1975, at 12:00 noon in the Portland Water Bureau auditorium. The Solid Waste Committee will be invited to discuss with the Board various Solid Waste Program options. Sandwiches will be provided.

Please let us know if you have a schedule conflict.

**msd** METROPOLITAN SERVICE DISTRICT

NEW ADDRESS: 527 SW Hall, Portland, Oregon 97201 222-3671

May 27, 1975

TO: MSD SOLID WASTE COMMITTEE

FROM: MSD STAFF

A special Board meeting will be held in the Portland Water Bureau auditorium on June 6, 1975 at 12:00 noon to discuss MSD Solid Waste Program options. You are invited to attend this meeting to discuss these issues with the MSD Board. Sandwiches will be provided.

Please let us know if you cannot attend.

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