



600 NE Grand Ave.  
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oregonmetro.gov

JOINT POLICY ADVISORY COMMITTEE ON TRANSPORTATION (JPACT)  
Meeting Minutes  
October 17, 2019  
Metro Regional Center, Council Chamber

MEMBERS PRESENT

Shirley Craddick (Chair)  
Bob Stacey  
Tim Knapp  
Doug Kelsey  
Paul Savas  
Carley Francis  
Jessica Vega Pederson  
Roy Rogers  
Karylenn Echols  
Denny Dole  
Carley Francis  
Temple Lentz  
Chloe Eudaly

AFFILIATION

Metro Council  
Metro Council  
City of Wilsonville, Cities of Clackamas County  
TriMet  
Clackamas County  
Washington State Department of Transportation  
Multnomah County  
Washington County  
City of Gresham, Cities of Multnomah County  
City of Beaverton, Cities of Washington County  
Washington State Department of Transportation  
Clark County  
City of Portland

MEMBERS EXCUSED

Rian Windsheimer  
Craig Dirksen  
Anne McEnerny-Ogle  
Curtis Robinhold

AFFILIATION

Oregon Department of Transportation  
Metro Council  
City of Vancouver  
Port of Portland

ALTERNATES PRESENT

Mandy Putney  
Emerald Bogue  
Jef Dalin

AFFILIATION

Oregon Department of Transportation  
Port of Portland  
City of Cornelius, City of Beaverton

OTHERS PRESENT: Dwight Brashhear, Sharon Nasset, Jennifer John, Jean Senechal Biggs, Jeff Gudman and Gareth Prior

STAFF: Sara Farrokhzadian, Margi Bradway, Carrie MacLaren, Kate Fagerholm and Marlene Guzman

**1. CALL TO ORDER AND DECLARATION OF A QUORUM**

JPACT Chair Shirley Craddick called the meeting to order at 7:31 am. She asked members, alternates and meeting attendees to introduce themselves.

**2. PUBLIC COMMUNICATION ON JPACT ITEMS**

Mr. Ron Swaren—expressed his concerns about public transit and urged JPACT members to consider the North Connector to address congestion issues. He also noted that reconstructing I-5 caused more congestion issues.

Ms. Anna Kemper—raised concerns about the Corridor Bottleneck Operation Study (CBOS) II. She noted that the Oregon Department of Transportation’s (ODOT) proposals to widen freeways did not adequately address safety concerns. Ms. Kemper stated that JPACT members had an opportunity to take action in Portland in regards to the climate crisis. She suggested that transportation dollars for ODOT’s Rose Quarter Freeway Expansion be reallocated to expand active transportation options.

Ms. Charlet Andersen—spoke in opposition to CBOS and the Rose Quarter Freeway Expansion. She noted that widening freeways would further encourage driving dependence. Ms. Andersen raised concerns about traffic safety, notably Harriet Tubman Middle School’s proximity to the I-5 freeway.

Ms. Adah Crandall—noted that freeway expansion projects contributed to the climate crisis by increasing greenhouse gas emissions. She urged JPACT members to support green policies and oppose freeway expansion. Ms. Crandall suggested that ODOT’s project proposals undermined the Greater Portland region’s commitment to sustainable policies.

Mr. Aaron Brown—submitted testimony on behalf of the No More Freeway Expansions Coalition. He expressed direct opposition to ODOT’s freeway expansion proposals included in CBOS. Mr. Brown shared that 40 percent of Oregon’s carbon emissions originated from transportation use. He suggested that congestion pricing had demonstrably impacted traffic congestion. Mr. Brown also raised concerns about freeway projects’ potential impacts on safety and air pollution.

**3. UPDATES FROM THE CHAIR AND JPACT MEMBERS**

*There were none*

**4. CONSENT AGENDA**

**MOTION:** Commissioner Roy Rogers and Mayor Denny Dole seconded to adopt the

consent agenda.

**ACTION:** With all in favor, motion passed.

## 5. **INFORMATION/DISCUSSION ITEMS**

### 5.1 Corridor Bottleneck Operations Study II

Chair Craddick introduced Scott Turnoy, ODOT Principal Planner, to present on the Corridor Bottleneck Operations Study (CBOS) II.

*Key elements of the presentation included:*

Mr. Turnoy provided a brief background for the study. He noted that CBOS was originally completed in 2013 as a response to the Federal Localized Bottleneck Reduction Program. Mr. Turnoy explained that the most recent CBOS II effort extended the 2013 study by examining new problem areas and potential solutions. He shared recent CBOS projects, including the I-5 auxiliary lane.

Mr. Turnoy explained that the CBOS II effort aimed to generate cost-effective improvements for the Portland area freeway system by identifying bottlenecks and developing alternative improvement concepts. He shared insight about the top recurring bottlenecks in the Greater Portland region, including I-205, I-405 and I-5.

Mr. Turnoy suggested potential opportunities to consider, including crash types, impacts to structures right-of-way and environmental impacts. He noted that these opportunities were measured against each other to prioritize opportunity areas. Mr. Turnoy shared next steps and noted that the finalized report was to be completed in November 2019. He explained that traffic analysis, planning level design and agency coordination began in 2020.

*Member discussion included:*

- Councilor Karylenn Echols asked if auxiliary lane improvements would require land acquisition. Mr. Turnoy noted that most of the proposed projects did not require land acquisitions.
- Mr. Doug Kelsey asked about ODOT's efforts to prioritize transit use over single occupancy vehicles. Ms. Mandy Putney explained that operational improvements aimed to improve access for all vehicles, including bus fleets.

- Mayor Denny Dole inquired about the potential project funding sources. He asked about how ODOT determined which projects were funded and implemented. Mr. Turnoy noted that regional partners determined which projects were prioritized and funded.
- Commissioner Chloe Eudaly thanked the students for testifying and attending the meeting. She spoke in opposition to ODOT's project proposals and urged ODOT to consider projects on high crash surface street corridors. Commissioner Eudaly raised concerns about the study's failure to adequately address climate change and equity. She asked if ODOT conducted an environmental assessment on the proposed projects. Mr. Turnoy stated that most projects were small in scope and therefore did not trigger an environmental assessment. Ms. Putney remarked that ODOT's project proposals were part of a multi-faceted solution. She noted that ODOT was considering several solutions, including transit options, congestion pricing and reducing bottlenecks.
- Commissioner Jessica Vega Pederson expressed her appreciation for the presentation. She asked about how congestion pricing factored into the study and its next steps.
- Councilor Bob Stacey raised concerns about CBOS' II potential to encourage freeway expansion projects. He expressed his disapproval for freeway expansion projects and highlighted the potential impacts to the transportation system and marginalized communities. Councilor Stacey emphasized that widening freeways increases driving dependency and facilitates urban sprawl.
- Commissioner Paul Savas highlighted the lack of alternative transportation modes in Clackamas County. He noted that in order to reduce congestion ODOT needed to create alternative mobility modes in Clackamas County.

#### **5.4 Regional Flexible Funds Allocation Update**

Chair Craddick moved agenda item 5.4 to the second item due to time constraints. She introduced Mr. Dan Kaempff, Metro Principal Transportation Planner, to present on the Regional Flexible Funds Allocation Update.

*Key elements of the presentation included:*

Mr. Kaempff provided an overview of the Regional Flexible Fund Allocation process. He explained the project's policy direction, which prioritized equity, safety, climate

and congestion. He noted two project funding categories, including active transportation and freight.

Mr. Kaempff shared allocation objectives, such as making investments throughout the region and considering project delivery risks. He explained that projects were evaluated in four policy, including equity, climate, safety and congestion. Mr. Kaempff noted that the evaluation process compared project performance across both project funding categories. He added that projects were also evaluated using a risk assessment report. Mr. Kaempff noted that the risk assessment report was used to identify issues in the final project scoping phase.

Mr. Kaempff described the public comment process and report, which comprised feedback from 2,895 online survey responses. He explained that the coordinating committees had the opportunity to share local insights on projects' policy allocation objectives. Mr. Kaempff provided an overview of the project selection process. He shared next steps which included feedback from the Transportation Policy Alternative Committee (TPAC) and Council action on the JPACT-approved package in January 2020.

*Member discussion included:*

- Councilor Karylinn Echols raised concerns about the lack of prioritization of the Division Street Project. She asked about how the project weighed information that was not presented in the data. Mr. Kaempff noted that the coordinating committees brought attention to issues that were not presented in the technical discussion.

### **5.3 Regional Mobility Policy Update: Introduction to Draft Work Plan**

Chair Craddick noted that agenda item 5.2 would be moved to the November 13<sup>th</sup> MPAC meeting. She introduced the presenters Ms. Kim Ellis, Metro Principal Transportation Planner, and Mr. Lidwien Rahman ODOT Principal Transportation Planner, to provide the Regional Mobility Policy Update.

*Key elements of the presentation included:*

Ms. Ellis noted the project purpose, including its aim to address the Greater Portland region's transportation system needs by updating its mobility policy. Ms. Ellis explained that the update was created in response to the 2018 Regional Transportation Plan's (RTP) failure to meet the region's mobility needs.

Ms. Ellis explained that the Regional Mobility Policy Update aimed to better align policy to regional values, goals and desired outcomes. She discussed how state, regional and local decisions were connected to the mobility policy. Ms. Ellis noted that transportation system plans set performance expectations to identify needs as defined in the Regional Transportation Plan and the Oregon Highway Plan.

Ms. Ellis discussed the two-year timeline for updating Regional Mobility Policy. She noted that Metro was in the project scoping phase and was conducting a background policy analysis. Ms. Ellis explained that Metro was also conducting coordinated stakeholder engagement, including gathering feedback from the Metro Council and JPACT members. She described several mobility measures that the policy update explored. Ms. Ellis shared key work plan tasks for 2021, such as developing mobility policies for the RTP.

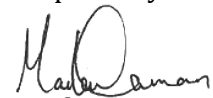
*Member discussion included:*

- Commissioner Savas asked if Regional Mobility Policy focused on identifying transportation gaps. Ms. Ellis noted that the work plan included efforts to identify active transportation gaps. Commissioner Savas emphasized that Clackamas County was severely underserved despite being in the TriMet district.
- Mr. Doug Kelsey encouraged Metro to consider a carbon mobility reduction metric.
- Councilor Stacey commented on system completeness and the transportation infrastructure disparities throughout the region. Councilor Stacey added that Portland had extensive system development charges to fund transportation development. He explained the barriers to developing bus access without system development charges.
- Chair Craddick asked if state owned facilities needed to comply with different standards. Ms. Ellis noted that state owned facilities utilized different standards.

## 6.0 ADJOURN

Chair Craddick adjourned the meeting at 9:00 am.

Respectfully Submitted,



Marlene Guzman

Recording Secretary

### ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF OCTOBER 17, 2019

| ITEM | DOCUMENT TYPE    | DATE     | DOCUMENT DESCRIPTION  | DOCUMENT NO. |
|------|------------------|----------|---|--------------|
| 5.1  | Presentation     | 10/17/19 | Corridor Bottleneck Operations Study II Presentation                          | 101719j-01   |
| 5.1  | Fact Sheet       | 10/17/19 | Corridor Bottleneck Operations Study II Fact Sheet                            | 101719j-02   |
| 5.1  | Opportunity List | 10/17/19 | Corridor Bottleneck Operations Study II Opportunity List                      | 101719j-03   |
| 5.1  | Public Testimony | 10/17/19 | Corridor Bottleneck Operation Study II Public Testimony I                     | 101719j-04   |
| 5.1  | Public Testimony | 10/17/19 | Corridor Bottleneck Operation Study II Public Testimony II& III               | 101719j-05   |
| 5.1  | Public Testimony | 10/17/19 | Corridor Bottleneck Operation Study II Public Testimony III                   | 101719j-06   |
| 5.2  | Presentation     | 10/17/19 | Regional Transportation Funding Measure Update Presentation                   | 101719j-07   |
| 5.2  | Presentation     | 10/17/19 | Regional Transportation Funding Measure Public Testimony                      | 101719j-08   |
| 5.2  | Presentation     | 10/17/19 | Regional Mobility Policy Update: Introduction to Draft Work Plan Presentation | 101719j-09   |
| 5.4  | Presentation     | 10/17/19 | Regional Flexible Funds Allocation Update Presentation                        | 101719j-10   |