

BEFORE THE METRO COUNCIL

AN ORDINANCE AMENDING THE FY 1996-97)
BUDGET AND APPROPRIATIONS)
SCHEDULE BY TRANSFERRING \$128,500)
FROM THE SOLID WASTE REVENUE FUND)
OPERATING CONTINGENCY TO THE)
ENVIRONMENTAL SERVICES DIVISION)
MATERIALS AND SERVICES OPERATING)
ACCOUNT FOR THE PURPOSE OF)
FUNDING DISASTER DEBRIS DISPOSAL)
COSTS, AND DECLARING AN EMERGENCY.)

ORDINANCE NO. 97-687

Introduced by
Mike Burton, Executive Officer

WHEREAS, The Metro Council has reviewed and considered the need to transfer appropriations within the FY 1996-97 Budget; and

WHEREAS, The need for a transfer of appropriation has been justified; and

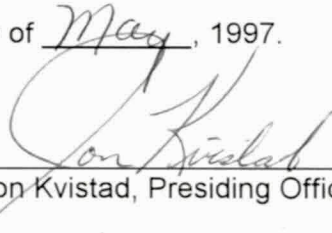
WHEREAS, Adequate funds exist for other identified needs; now, therefore,

THE METRO COUNCIL HEREBY ORDAINS;


1. That the FY 1996-97 Budget and Schedule of Appropriations are hereby amended as shown in Exhibit A for the purpose of transferring \$128,500 from the Solid Waste Revenue Fund Operating Contingency to the Environmental Services Division Materials and Services Operating Account to fund ice storm and flood disposal costs.

2. This ordinance being necessary for the immediate preservation of the public health, safety or welfare of the Metro area in order to meet obligations and comply with Oregon Budget Law, an emergency is declared to exist, and this Ordinance takes effect upon passage.


ADOPTED by the Metro Council this 1st day of May, 1997.


Jon Kvistad, Presiding Officer

ATTEST:


Recording Secretary

Approved as to Form:


Daniel B. Cooper, General Counsel

STAFF REPORT

IN CONSIDERATION OF ORDINANCE NO. 97-687, AMENDING THE FY 1996-97 BUDGET AND APPROPRIATIONS SCHEDULE FOR THE PURPOSE OF REFLECTING FUNDING INCREASES DUE TO COSTS ASSOCIATED WITH DISASTER DEBRIS DISPOSAL IN EXCESS OF BUDGET EXPECTATIONS, TRANSFERRING APPROPRIATIONS WITHIN THE SOLID WASTE REVENUE FUND, AND DECLARING AN EMERGENCY.

Date: March 27, 1997

Presented by: Roosevelt Carter

FACTUAL BACKGROUND AND ANALYSIS

This action requests adjustments to the Solid Waste Revenue Fund for the following purposes:

SOLID WASTE REVENUE FUND

1. Transfer \$128,500 from the Operating Contingency Account as follows:

\$128,500 to the Operating Account, Materials and Services category, Environmental Services Division, to fund costs associated with disaster debris disposal.

FUNDING DISASTER DEBRIS DISPOSAL

On January 9, 1997, the Metro Council authorized Resolution No. 97-2445 (see Attachment 1), a service plan to provide assistance, including rate relief, to regional citizens and local governments in the Metro region for the disposal of ice storm and flood-related debris during December 1996 and January 1997. Under this plan, Metro agreed to accept self-hauled flood debris at Metro Central and South transfer stations at a reduced charge up to January 26, 1997. Metro also accepted responsibility for 75% of local governments' disposal costs incurred from delivery of flood debris from public land and vouchers (for disposal) issued to citizens. In addition, Metro agreed to pay up to \$35.00 per ton towards disposal at local yard debris facilities of storm-related woody yard debris collected by local governments at satellite collection sites.

Metro's costs for accepting ice storm and flood debris from self haulers totaled \$10,500. The cities of Gresham, Portland, Troutdale and Wood Village submitted requests for assistance. Under the service plan, Metro has reimbursed these four local governments \$118,000 for disaster debris disposal. The total disaster debris cost to Metro is \$128,500 (see Attachment 2). This action is consistent with local governments' authority and responsibility for solid waste collection and Metro's authority and responsibility for solid waste disposal.

For FY 1996-97, the REM Department requests that appropriations in the Operating Account, Materials and Services category, reflect these disaster debris disposal costs. This action requires the transfer of \$128,500 from the Operating Contingency Account to the Operating Account, Materials and Services category.

EXECUTIVE OFFICER RECOMMENDATION

The Executive Officer recommends approval of Ordinance No. 97-687.

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Exhibit A
Ordinance No. 97-687
Solid Waste Revenue Fund

FISCAL YEAR 1996-97		CURRENT BUDGET		REVISION		PROPOSED BUDGET	
ACCT #	DESCRIPTION	FTE	AMOUNT	FTE	AMOUNT	FTE	AMOUNT
Operating Account							
Total Personal Services		109.05	6,253,795	0.00		0	109.05 6,253,795
<u>Materials & Services</u>							
521100	Office Supplies		35,664			0	35,664
521110	Computer Software		26,330			0	26,330
521111	Computer Supplies		17,950			0	17,950
521210	Landscape Supplies		7,000			0	7,000
521220	Custodial Supplies		1,650			0	1,650
521240	Graphics/Reprographic Supplies		13,800			0	13,800
521250	Tableware/Retail Supplies		0			0	0
521260	Printing Supplies		29,712			0	29,712
521290	Other Supplies		114,925			0	114,925
521292	Small Tools		26,258			0	26,258
521293	Promotion Supplies		28,825			0	28,825
521310	Subscriptions		23,132			0	23,132
521320	Dues		6,180			0	6,180
521400	Fuels & Lubricants		10,400			0	10,400
521410	Fuels & Lubricants - Tax Exempt		998,948			0	998,948
521510	Maintenance & Repairs Supplies-Building		7,500			0	7,500
521511	HVAC Supplies		500			0	500
521512	Electrical Supplies		1,000			0	1,000
521520	Maintenance & Repairs Supplies-Grounds		7,000			0	7,000
521530	Maintenance & Repairs Supplies-Vehicles		8,000			0	8,000
521540	Maintenance & Repairs Supplies-Equipment		93,390			0	93,390
521590	Maintenance & Repairs Supplies-Other		0			0	0
524120	Legal Fees		0			0	0
524130	Promotion/Public Relations		63,000			0	63,000
524190	Misc. Professional Services		2,827,567			0	2,827,567
524210	Data Processing Services		10,000			0	10,000
524310	Management Services		30,000			0	30,000
525110	Utilities-Electricity		45,000			0	45,000
525120	Utilities-Water & Sewer		24,250			0	24,250
525150	Utilities - Sanitation Services		4,075			0	4,075
525190	Utilities-Other		0			0	0
525200	Cleaning Services		0			0	0
525610	Maintenance & Repairs Services-Building		42,500			0	42,500
525620	Maintenance & Repairs Services-Grounds		26,500			0	26,500
525630	Maintenance & Repairs Services-Vehicles		7,000			0	7,000
525640	Maintenance & Repairs Services-Equipment		162,582			0	162,582
525690	Maintenance & Repairs Services-Other		15,000			0	15,000

Exhibit A
Ordinance No. 97-687

Solid Waste Revenue Fund

FISCAL YEAR 1996-97		CURRENT BUDGET		REVISION		PROPOSED BUDGET	
ACCT #	DESCRIPTION	FTE	AMOUNT	FTE	AMOUNT	FTE	AMOUNT
Operating Account							
525710	Equipment Rental		70,785		0		70,785
525720	Rentals - Land & Building		17,162		0		17,162
525733	Operating Lease Payments-Other		0		0		0
525740	Capital Lease Payments-Furniture & Equipment		10,000		0		10,000
526200	Ads & Legal Notices		166,842		0		166,842
526310	Printing Services		142,746		0		142,746
526320	Typesetting & Reprographics Services		17,067		0		17,067
526410	Telephone		42,800		0		42,800
526420	Postage		33,340		0		33,340
526430	Catalogues & Brochures		0		0		0
526440	Delivery Service		2,048		0		2,048
526500	Travel		39,485		0		39,485
526510	Mileage Reimbursement		14,837		0		14,837
526610	Disposal Operations		5,058,579		0		5,058,579
526611	Disposal Operations-Transportation		9,301,976		0		9,301,976
526612	Disposal Operations-Landfill Disposal		20,770,335		10,500		20,780,835
526613	Disposal Operations-Hazardous Material		720,097		0		720,097
526700	Temporary Help Services		45,904		0		45,904
526800	Training and Conferences Fees		58,058		0		58,058
526810	Tuition Reimbursements		11,840		0		11,840
526900	Miscellaneous Purchased Services		0		0		0
526910	Uniform Supply & Cleaning Services		25,150		0		25,150
526911	Disposal Protective Gear		125,050		0		125,050
528100	Payments to Other Agencies		648,966		118,000		766,966
528110	License & Permits		22,450		0		22,450
528310	Real Property Taxes		350		0		350
528320	Federal Rebate on Bonds		0		0		0
528400	Grants to Other Governments		387,921		0		387,921
528410	Grants - Waste Reduction		944,000		0		944,000
529500	Meetings		30,122		0		30,122
529800	Miscellaneous		0		0		0
Total Materials & Services			43,423,548		128,500		43,552,048

Exhibit A
Ordinance No. 97-687

Solid Waste Revenue Fund

FISCAL YEAR 1996-97		CURRENT BUDGET		REVISION		PROPOSED BUDGET	
ACCT #	DESCRIPTION	FTE	AMOUNT	FTE	AMOUNT	FTE	AMOUNT
	TOTAL DEBT SERVICE ACCOUNT		2,666,874		0		2,666,874
	TOTAL LANDFILL CLOSURE ACCOUNT		2,525,763		0		2,525,763
	TOTAL CONSTRUCTION ACCOUNT		0		0		0
	TOTAL RENEWAL & REPLACEMENT ACCT.		414,000		0		414,000
	TOTAL GENERAL ACCOUNT		1,034,534		0		1,034,534
	TOTAL MASTER PROJECT ACCOUNT		350,000		0		350,000
General Expenses							
	Total Interfund Transfers		3,583,114		0		3,583,114
599999	Contingency						
	* Operating Account (Operating Contingency)		3,870,038		(128,500)		3,741,538
	* Operating Account		0		0		0
	* Debt Service Account		0		0		0
	* Landfill Closure Account		4,516,978		0		4,516,978
	* Construction Account		0		0		0
	* Renewal & Replacement Account		3,490,295		0		3,490,295
	* General Account		0		0		0
	* General Account (Capital Contingency)		975,900		0		975,900
	Total Contingency		12,853,211		(128,500)		12,724,711
	Total Unappropriated Fund Balance		15,824,703		0		15,824,703
TOTAL FUND REQUIREMENTS		109.05	88,929,542	0.00	0	109.05	88,929,542

Exhibit B
Ordinance No. 97-687
FY 1996-97 SCHEDULE OF APPROPRIATIONS

	Current Budget	Revision	Proposed Budget
SOLID WASTE REVENUE FUND			
Operating Account			
Personal Services	\$6,253,795		\$6,253,795
Materials & Services	43,423,548	128,500	43,552,048
Subtotal	49,677,343	128,500	49,805,843
Debt Service Account			
Debt Service	2,666,874		2,666,874
Subtotal	2,666,874		2,666,874
Landfill Closure Account			
Materials & Services	2,525,763		2,525,763
Subtotal	2,525,763		2,525,763
Renewal and Replacement Account			
Capital Outlay	414,000		414,000
Subtotal	414,000		414,000
General Account			
Capital Outlay	1,034,534		1,034,534
Subtotal	1,034,534		1,034,534
Master Project Account			
Debt Service	350,000		350,000
Subtotal	350,000		350,000
General Expenses			
Interfund Transfers	3,583,114		3,583,114
Contingency	12,853,211	(128,500)	12,724,711
Subtotal	16,436,325	(128,500)	16,307,825
Unappropriated Balance	15,824,703		15,824,703
Total Fund Requirements	\$88,929,542		\$88,929,542

ALL OTHER APPROPRIATIONS REMAIN AS ADOPTED

BEFORE THE METRO COUNCIL

Attachment 1. p. 1 of 2
Ord. 97-687

FOR THE PURPOSE OF APPROVING)
A SERVICE PLAN TO PROVIDE)
ASSISTANCE, INCLUDING RATE)
RELIEF, TO REGIONAL CITIZENS)
AND LOCAL GOVERNMENTS IN THE)
METRO REGION FOR DISPOSAL OF)
STORM AND FLOOD-RELATED DEBRIS)

RESOLUTION NO. 97-2445

Introduced By Executive Officer
Mike Burton

WHEREAS, Weather-related events that occurred in the Metro region during December 1996 and January 1997 resulted in extensive damage to property within Clackamas, Multnomah, and Washington Counties; and

WHEREAS, These events have created large amounts of wood and flood-damaged debris for citizens and local governments to dispose; and

WHEREAS, Metro desires to provide assistance, including rate relief, to regional citizens and local governments to minimize hardships created by these emergencies; and

WHEREAS, The Metro Executive Officer has prepared, in consultation with the Council and local government officials, a plan for accepting flood-related debris at Metro Central and Metro South Transfer Stations beginning January 4, 1997, and continuing through January 26, 1997, at a reduced rate of \$5.00 for car or pick-up load and \$10.00 for a pick-up load with a trailer; and

WHEREAS, The Metro Executive Officer has prepared, in consultation with the Council and local government officials, a plan for accepting storm-related woody yard debris at Metro Central and Metro South Transfer Stations at no charge on the weekends of January 4 and 5, 1997, and January 11 and 12, 1997, and paying up to \$35.00 per ton toward disposal at local yard debris processing facilities for storm-related woody yard debris collected by local governments at satellite collection sites; and

WHEREAS, The plan provides that local government self-haul of government flood debris will be accepted by Metro transfer station personnel and debited to the jurisdiction's special flood debris account for a reimbursement to Metro by local governments of twenty-five percent of the cost of disposal, with Metro being responsible for seventy-five percent of disposal; and

WHEREAS, The plan provides that local governments may create numbered vouchers for use by hauling companies for drop box loads of flood debris from residents, and that the vouchers will be accepted by Metro transfer station personnel and debited to jurisdiction's special flood debris account for a reimbursement to Metro by local governments of twenty-five percent of the cost of disposal, with Metro being responsible for seventy-five percent of disposal; and

WHEREAS, Sufficient money is available in the Contingency Account of the Solid Waste Revenue Fund to cover expected expenses up to \$200,000; and

WHEREAS, The Resolution was submitted to the Executive Officer for consideration and was forwarded to the Council for their approval; now, therefore,

BE IT RESOLVED THAT,

The Metro Council approves the plan attached as Exhibit A developed by the Executive Officer pursuant to Metro Code Section 5.02.060 relating to disposal charges.

ADOPTED by the Metro Council this _____ day of _____, 1997.

Jon Kvistad, Presiding Officer

ATTEST:

Approved as to Form:

Recording Secretary

Daniel B. Cooper, General Counsel

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METRO

Attachment 2, p. 1 of 3
Ord. 97-687

Date: February 24, 1997
To: Mike Burton, Executive Officer
From: Bruce Warner, Regional Environmental Management Director
Subject: Final Costs for disaster debris disposal

Metro's cost for accepting both ice storm and flood debris from self haulers was \$10,500. Local governments report about \$164,000 in total costs for ice storm debris collection and disposal. About \$118,000 of that total cost is disposal cost (labeled Tipping Fee in the attached table). Local governments did not report any cost for flood debris disposal.

I am reimbursing local governments only for the tipping fee costs because:

1. This follows the Metro Council directive that Metro reimburse local governments for ice storm debris disposal
2. This follows the precedent that Metro has authority and responsibility for solid waste disposal and local governments have authority and responsibility for solid waste collection. Thus, the total cost to Metro for the two disasters is about \$128,500 (\$10,500 & \$118,000) within Council authorization.

BACKGROUND

On January 9 Metro Council authorized a service plan for storm and flood debris. Under this plan Metro offered to accept self hauled flood debris at a reduced charge up to January 26, 1997. Metro offered to be responsible for 75% of the cost of disposal if local governments delivered flood debris from public land or issued disposal vouchers to citizens.

Metro received 53 tons of self hauled flood debris. This is about 6% of the flood debris received by Metro during the flood of February 1996. Local governments did not bring flood debris to Metro facilities and did not issue vouchers for flood debris disposal.

Metro offered to accept self hauled ice storm debris at no charge on two weekends in January. Metro offered to reimburse local government for up to \$35 dollars per ton for disposal of ice storm debris at a local yard debris processing facility.

Metro received about 306 tons of ice storm debris from self haulers on the two designated weekends. As shown in the table titled ICE STORM DEBRIS, DECEMBER 1996, Local Government Costs, local governments accepted about 7500 tons of ice storm debris.

The local government programs operated in various ways. Gresham and Portland operated local collection centers where they processed ice storm debris and transported it to fuel users. The franchised collector for Troutdale, Waste Management of Troutdale, collected the ice storm debris at the curb during one week and transported it to a processing center. Wood Village hired this company to deliver drop boxes at various locations and transport the ice storm debris to a processing center.

The four local governments have submitted requests for assistance. The table and notes show our allocation of costs based on information submitted by the local governments.

The column titled Other Costs shows a variety of other reported costs including costs for collecting the ice storm debris and transporting it to a processing center, staff costs for operating the programs and publicity costs.

The costs in the column titled Tipping Fee are clearly disposal costs because they cover the costs of actually processing waste and transporting the processed material to the end user. Tipping Fee costs total about \$118,000. When one adds the Metro disposal cost of about \$10,500 the total disaster debris cost to Metro would be about \$128,000.

My staff will be transmitting our reimbursement decisions to our local government partners this week. I hope to have checks ready for them March 7. I will work with Lisa and you on the public release strategy and schedule us for the Portland City Council. If you have any questions or concerns please let me know.

DO:eh
Enclosures

ICE STORM DEBRIS: DECEMBER 1996
Local Government Costs

LOCAL GOVERNMENT	QTY (TONS)	TIPPING FEE ^A	OTHER COSTS	TOTAL COST
Gresham	315	\$ 3,271	\$ 1,435 ^e	\$ 4,706
Portland	6,821	\$ 104,859	22,494 ^f	127,353
Troutdale	188 ^B	\$ 3,150	16,403 ^g	19,553
Wood Village ^B	216 ^C	\$ 7,146	5,386 ^g	12,532
TOTAL	7,540	\$ 118,426	\$45,718	\$164,144

Notes:

- A. Tipping fee includes contractual services cost of processing ice storm debris and delivery to end-user.
- B. 628 cubic yards compacted. Assume a density of 600 lb/yd³.
- C. 48 drop box loads at 30 cubic yards per load. Assume a density of 300 lbs per cubic yard.
- D. Charge by collector to furnish and to transport drop boxes from Wood Village sponsored collection centers: \$3,512. Wood Village staff costs: \$1,874.
- E. Gresham staff costs. Gresham does not request reimbursement for these.
- F. Site security, temporary labor, equipment (signs, safety equipment, etc.) at Portland collection centers. Portland staff costs not submitted.
- G. Notification flyers: \$975.19. Costs incurred by City franchised collector for curbside collection: \$15,427. Troutdale has no legal obligation to pay these collector costs.

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