

JOINT POLICY ADVISORY COMMITTEE ON TRANSPORTATION  
January 20, 2005

<u>MEMBERS PRESENT</u>	<u>AFFILIATION</u>
Rex Burkholder, Chair	Metro Council
Rod Park, Vice Chair	Metro Council
Brian Newman	Metro Council
Bill Kennemer	Clackamas County
Royce Pollard	City of Vancouver
Don Wagner	Washington State Department of Transportation (WSDOT)
Lynn Peterson	City of Lake Oswego, representing Cities of Clackamas County
Rob Drake	City of Beaverton, representing Cities of Washington County
Matthew Garrett	Oregon Department of Transportation (ODOT - Region 1)
Fred Hansen	TriMet
Roy Rogers	Washington County

<u>MEMBERS ABSENT</u>	<u>AFFILIATION</u>
Maria Rojo de Steffey	Multnomah County
Sam Adams	City of Portland
Steve Owens	City of Fairview, representing Cities of Multnomah County
Bill Wyatt	Port of Portland
Stephanie Hallock	Oregon Department of Environmental Quality (DEQ)
Judie Stanton	Clark County

<u>ALTERNATES PRESENT</u>	<u>AFFILIATION</u>
Dave Shields	City of Gresham, representing Cities of Multnomah County
Susie Lahsene	Port of Portland
Dick Pedersen	Oregon Department of Environmental Quality (DEQ)
Lonnie Roberts	Multnomah County

<u>GUESTS PRESENT</u>	<u>AFFILIATION</u>
Jef Dalin	City of Cornelius
Jim Bernard	City of Milwaukie
Tom Markgraf	Columbia River Crossing
Olivia Clark	TriMet
Phil Selinger	TriMet
Ron Papsdorf	City of Gresham
Robin McArthur	Oregon Department of Transportation (ODOT - Region 1)
John Wiebke	City of Hillsboro
Karen Schilling	Multnomah County
Robert Paine	Multnomah County
Dick Schouten	Washington County Commissioner

GUESTS PRESENT

AFFILIATION

Kathryn Harrington	Citizen
Dave Nordberg	Oregon Department of Environmental Quality (DEQ)
Scott Bricker	Citizen
Mark Williams	OHSU
Hank Stern	Oregonian
Rob De Graf	Oregon Department of Transportation (ODOT)
Sharon Nasset	ETA
Dick Springer	Fair Contracting Foundation
Geoff Roach	The Trust for Public Land
Dave Waffle	City of Wilsonville
Charlotte Lehan	City of Wilsonville
Mark Garrity	Washington State Department of Transportation (WSDOT)
Kris Strickler	Washington State Department of Transportation (WSDOT)
Doug Ficco	Washington State Department of Transportation (WSDOT)
Thayer Rorabaugh	City of Vancouver
Dean Lookingbill	SW Washington RTC
Addison Jacobs	Port of Vancouver
Kathy Busse	Washington County
John Rist	Clackamas County

STAFF

Richard Brandman	Renee Castilla	Andy Cotugno	Tim Kloster	Ted Leybold
Amelia Porterfield	Amy Rose	Kathryn Schutte		

I. CALL TO ORDER, DECLARATION OF A QUORUM, INTRODUCTIONS AND WELCOME OF NEW MEMBERS

Chair Rex Burkholder called the meeting to order and declared a quorum at 7:21 a.m.

Introductions were made and the Chair welcomed the new committee members.

II. CITIZEN COMMUNICATIONS TO JPACT ON NON-AGENDA ITEMS

There were no citizen communications to JPACT on non-agenda items.

III. CONSENT AGENDA

ACTION TAKEN: Mr. Fred Hansen moved and Mayor Rob Drake seconded the motion to approve the meeting minutes as presented. The motion passed.

#### IV. COMMUNICATIONS FROM THE CHAIR

Chair Burkholder reminded the committee members of the JPACT/Legislative Reception that would be held in Salem, Monday, January 24, 2005.

The Chair indicated that there would be a Joint Metro Joint Metro Council/JPACT public hearing, Thursday, February 17, 2004 at 5:00 p.m. at Metro in the Council Chambers.

The Chair stated to the JPACT members that because the Washington DC Trip scheduled for March 8-10, 2005 conflicts with the regularly scheduled JPACT meeting, it has been rescheduled to March 17, 2004.

The Chair announced the "Get Centered" Event and presented information (included as part of this meeting record).

The Chair indicated that there was information included in the meeting packet regarding the Transportation Planning Rule Amendment and directed the members to Metro Planning Staff person Tom Kloster with any comments.

Chair Burkholder presented the JPACT Work Plan (included as part of this meeting record).

Commissioner Bill Kennemer expressed his concern regarding the length of the JPACT Work Plan and stated that perhaps a shorter list would be better.

Mayor Rob Drake stated that while he did not necessarily concur with Commissioner Kennemer, he said that perhaps work items could be broken down into broader categories with five or six areas under each appropriate heading.

Mr. Fred Hansen said that he would like to see one additional item and suggested it to be how to deal with development issues outside of the UGB.

Commissioner Lonnie Roberts asked if the list was prioritized in any way.

Chair Rex Burkholder stated that while the list was not prioritized it was meant to provide some direction regarding what JPACT should be focusing on in the future.

#### V. COMMENTS ON STATE TRANSPORTATION IMPROVEMENT PROGRAM

Andy Cotugno gave a brief introduction on the STIP/MTIP process.

Ted Leybold presented the comments on the State Transportation Improvement Plan (included as part of this meeting record).

Councilor Brian Newman questioned why Metro and ODOT would be continuing with corridor studies, which would ultimately become hi-cost mega projects, when there, is a shortage of funding.

Andy Cotugno replied that when they approved the first Regional Transportation Plan, 18 corridors were designated as corridor priorities that would require further study. The Department of Land Conservation and Development Commission (LCDC) originally required that all 18-corridor studies be completed with three years of the adoption of the RTP. He said that that LCDC agreed to change their rules requiring all 18 within three years but required the studies to be completed on a regular schedule. He explained that they try to complete as many studies as funding allows.

Councilor Rod Park recommended trying to change the requirement with LCDC given that there is no funding available to complete the projects once the studies define them.

Councilor Lonnie Roberts reminded the committee that the Newberg/Dundee bypass was originally passed as a toll road a number of years ago.

Mr. Matthew Garrett replied that the option of a toll road would be discussed along with other revenue sources for the project.

Councilor Lonnie Roberts expressed his frustration that the project has not been constructed.

Commissioner Roy Rogers directed the committee members to the list of Projects of Statewide Significance. He asked if ODOT would be building them in any order or whether federal priorities and funding received could change the order of the list.

Mr. Matthew Garrett replied that funding the projects in any kind of order would be a significant challenge due to the lack of funding.

Commissioner Roy Rogers asked if a significant federal match would change priority.

Mr. Matthew Garrett replied that any other source of funding could change the priority of a project whether it be dollars from tolling, public/private partnerships or federal dollars.

Councilor Rod Park stated that there are a lot of unknowns due to the passage of Ballot Measure 37. He said that any priority of funding is difficult due to the uncertainties surrounding impacts to land use decisions. He reminded the committee members that the Newberg/Dundee project may fix one problem but it also shifts the problem to the City of Sherwood and that has not been addressed.

Commissioner Kennemer stated that it is helpful to get items on the table and helpful to remember to think regionally. He said that he would like to see more aggressive behavior on the part of JPACT to their urban caucus because 5 of the 8 projects on the list of Statewide Significance are in the Metro region and there are no funding streams for those projects.

Mr. Matthew Garrett stated that ODOT appreciates the comments and they are well received on both the regional and state level.

Chair Rex Burkholder stated that the MCCI committee did comment on item #6 relating to citizen involvement and would like to see a concentrated effort to improve communications to the citizens.

ACTION TAKEN: Mr. Fred Hansen moved and Councilor Brian Newman seconded the motion to approve the STIP Commenter letter as written. The motion passed with Matthew Garrett abstaining.

## VI. MTIP – POLICY OPTIONS TO NARROW FINAL CUT LIST

Ted Leybold presented a calendar regarding the MTIP process (included as part of this meeting record).

Ted Leybold presented the MTIP Policy Options to Narrow Final Cut List (included as part of this meeting).

Mayor Rob Drake asked how match was applied to the criteria.

Ted Leybold replied that over-match is included as part of the qualitative components because it is assumed all projects will have local match.

Commissioner Bill Kennemer stated that it is a tough challenge to determine how to rate the projects. He also said that there is always a lot of competition for MTIP dollars because it is one of the only discretionary dollars available. He further stated that the MTIP is a delicate balance of local priorities and technical ratings. However, at times local jurisdictions may not necessarily agree with the rankings because they have their own priorities that they may feel is are fundamental to their jurisdiction. He said that for example, I72<sup>nd</sup> is their priority because they that connector to continue moving forward with other projects.

Chair Rex Burkholder stated that the hope is that the technical rankings meet regional goals. He explained that the members might decide to give emphasis to certain types of projects.

Mr. Fred Hansen stated that JPACT should be modifying ~~technical~~ criteria rather than trading out specific projects that may not have scored very well in its specific category.

Councilor Lynn Peterson stated that I72<sup>nd</sup> specifically ranks low on the land use technical score but yet if it was rated on traded sector type of employment, it would gain economic development points. She said it was how the components were defined that could change a projects rank.

Commissioner Roy Rogers asked how honoring previous funding commitments was defined. He further stated that he is supportive of the regional process. He also said that because the MTIP selection process occurs with no geographic balance, projects must be able to compete. He said that if one of their projects does not compete well then they do what they can locally to find that project. With that said, the MTIP process must be one that can meet everyone's needs, including what type of criteria is used.

Mr. Ted Leybold replied that the previous funding commitments included in the MTIP relate only to Light Rail, Commuter Rail, and the Macadam project.

Commissioner Roy Rogers asked if the projects that were not selected if they would have to start all over again in the selection process during the MTIP.

Chair Rex Burkholder stated that the criteria for the next round of MTIP selections does not start from a blank slate. The criteria used in the current round could be modified to incorporate additions or deletions depending on the analysis provided.

Mr. Andy Cotugno stated that it has been the practice of JPACT to only incorporate past funding commitments that were adopted by Resolution and memorialized. However, some projects have been included as the next "priority".

ACTION TAKEN: Commissioner Roy Rogers moved and Mayor Rob Drake seconded the motion to approve the MTIP Policy Options to Narrow Final Cut List as presented. The motion passed.

## VII. DEVELOPING PRIORITIES

Chair Rex Burkholder stated that the deadline for legislature has changed and they are asking for the list sooner, therefore a larger list (as presented) will be given to the legislature and then a narrower list will be discussed at a future meeting.

Andy Cotugno presented the "Developing FY06 Federal Appropriations Priorities and Revisions to Federal Reauthorization Priorities" (included as part of this meeting record). He also highlighted the changes that had occurred to each list.

Mr. Matthew Garrett expressed concern regarding the West Coast Coalition because not enough is know about how the coalition would work and what projects they would highlight for funding. He said that their focus on not on just I-5 as Oregon's but on other routes in Oregon as well. He said that he feels that it could compromise what the OTC and ODOT are trying to do with their high priority projects. Further, contributing money to the West Coast Coalition at a time with so much uncertainly would be taking away from other good projects in the state. He said that if that was removed, he could support the project list. In addition, he reminded the committee members that the Sellwood Bridge project is on both the reauthorization and appropriations lists and it is important that the MTIP request be fully funded to better position the project for federal funds. He concluded by expressing concern with the North Macadam project and its request for \$15 million of federal dollars. He said that the City of Portland agree to local match when they received \$15 million from OTIA III, and by asking for federal dollars they are not honoring local participation.

ACTION TAKEN: Mr. Matthew Garrett moved and Commissioner Roy Rogers seconded the motion to strike the West Coast Coalition Request from the project list.

Mr. Don Wagner stated that the West Coast Coalition is hoping to bring the I-5 corridor and its importance to the attention of the nation. He said that the I-5 Corridor is a priority of the State of Washington as well as the I-5 Columbia River Crossing. In addition, the Seattle/Canada Border Crossing is also a high priority of the State of Washington. He said that the request for funding for the West Coast Coalition was to come out of Washington's Demo money and not Oregon's congressional dollars.

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Mr. Fred Hansen asked if a letter of support would be adequate for the State of Washington's needs.

Councilor Rex Burkholder stated that he is hoping to be named as part of the Executive Committee for the West Coast Coalition. In the meantime, however, he is hoping for a unanimous vote on the priority lists and asked for assistance.

Councilor Rod Park reminded the committee members that other MPOs in the state are also interested in the West Coast Coalition. He asked if there was a way to support Washington's request.

Mr. Matthew Garrett replied that he understood the request to be a six-year request for \$3 million. He further stated that the OTC Chair is concerned that the focus and priority would not be on I-5 exclusively.

Mr. Fred Hansen recommended a modification that the request be shown that it is for the Washington delegation.

In lieu of the motion on the table, the following motion was made:

ACTION TAKEN: Mr. Matthew Garrett moved Commissioner Roy Rogers seconded the motion that a footnote be added that explicability clarifies that the request is for the Washington State delegation. The motion passed.

ACTION TAKEN: Mr. Fred Hansen moved and Mayor Rob Drake seconded the motion to approve the both priority lists. The motion passed.

#### VIII. HIGHWAY 217 PHASE I FINDINGS

The Highway 217 Phase I Findings update was moved to the next JPACT meeting.

#### IX. ADJOURN

As there was no further business, Chair Rex Burkholder adjourned the meeting at 9:02 a.m.

Respectfully submitted,

Renee Castilla