

JOINT POLICY ADVISORY COMMITTEE ON TRANSPORTATION

March 24, 2005

Continuation of March 17, 2005 Meeting

MEMBERS PRESENT

AFFILIATION

Chair Rex Burkholder	Metro Council
Vice-Chair Rod Park	Metro Council
Rob Drake	City of Beaverton, representing Cities of Washington County
Roy Rogers	Washington County
Maria Rojo de Steffey	Multnomah County
Don Wagner	Washington State Department of Transportation (WSDOT)
Steve Stuart	Clark County
Bill Wyatt	Port of Portland
Brian Newman	Metro Council
Bill Kenemer	Clackamas County
Fred Hansen	TriMet
Lynn Peterson	City of Lake Oswego, representing Cities of Clackamas County
Sam Adams	City of Portland

MEMBERS ABSENT

AFFILIATION

Matt Garrett	Oregon Department of Transportation (ODOT)
Stephanie Hallock	Oregon Department of Environmental Quality (DEQ)
Steve Owen	City of Fairview, representing Cities of Multnomah County
Royce Pollard	City of Vancouver

ALTERNATES PRESENT

AFFILIATION

Susie Lahsene	Port of Portland
James Bernard	City of Milwaukie
Councilor Dave Shields	City of Gresham, representing Cities of Multnomah County
Dick Pedersen	Oregon Department of Environmental Quality (DEQ)
Robin McArthur	Oregon Department of Transportation (ODOT)

GUESTS PRESENT

AFFILIATION

Patrick Flanagan	Tualatin Hills Parks and Recreation District (THPRD)
Mark Garrity	Washington State Department of Transportation (WSDOT)
Ed Abrahamson	Multnomah County
Shelly Romero	Multnomah County
Karen Schilling	Multnomah County
Ron Papsdorf	City of Gresham
Walter Valenta	Interstate URA/Bridgeton
Kathy Busse	Washington County

Laurel Wentworth	City of Portland
Gregg Everhart	Portland Parks and Recreation
Tom Miller	City of Portland
Robert Liberty	Metro Council
Scott Bricker	Citizen
Dick Schouten	Washington County
Nancy Kraushaar	City of Oregon City
Alice Norris	City of Oregon City
Olivia Clark	TriMet
Phil Selinger	TriMet
John Rist	Clackamas County
Kay Deutsche	Neighbor of Multnomah County
Dave Nordberg	Oregon Department of Environmental Quality (DEQ)
Jim Bernard	City of Milwaukie
Jef Dalin	City of Cornelius
Kathie Eastman	State Representative Earl Blumenauer's Office
Robin Katz	Port of Portland
Laura Oppenheimer	The Oregonian
Jonathan Schlueter	Westside Economic Alliance
Mark Williams	Oregon Health and Science University (OHSU)

STAFF PRESENT

Andy Cotugno	Ted Leybold	Kathryn Schutte	Richard Brandman
John Mermin	Karen Kane	Tom Kloster	Amelia Porterfield
Amy Rose			

I. CALL TO ORDER, DECLARATION OF A QUORUM AND INTRODUCTIONS

Chair Rex Burkholder called the meeting to order and declared a quorum at 7:22 a.m.

II. CITIZEN COMMUNICATIONS ON NON-AGENDA ITEMS

A citizen was concerned after approving the base program last week that the committee had managed to take out the number one trail property.

III. RESOLUTION NO. 05-3529 PRIORITIES 2006-09 FINAL DECISION (100% PROJECT ALLOCATION)

Councilor Rod Park went over the MTIP Proposal worksheet (included as part of this meeting record).

Mr. Fred Hansen thought there were two proposals 1) get Part 1 & 2 to balance and 2) Sam Adams had proposed the idea of a \$5 million bucket to program as a contingent commitment to projects subject to receipt of sufficient funds.

Mr. Fred Hansen was concerned that if there is money, and the project isn't in this category, the committee won't be ready to do anything with it.

Mr. Andy Cotugno stated if we do what is on the MTIP Proposal sheet and end up having more money, the more money on the table adds to what is allocated next time. The federal agencies require a three-year program and any over programming we do is included in the fourth year. With this being a four-year plan, next time the committee will have the ability to program a windfall if there is one.

Mr. Fred Hansen suggested the committee could do it now and go through conformity with some money in the bucket, making a determination, or wait to see if there is extra money. Fred Hansen mentioned he would rather do more now, as opposed to later.

Commissioner Sam Adams brought up that the committee discussed doing a \$5 million bucket and did not understand why this meeting isn't starting on that foot.

Councilor Rod Park pointed out that it is up to the committee to approve the proposal on the table.

Councilor Brian Newman asked for clarification that the contingency, if there is one, is just on the chance the committee has more money later this spring once the federal legislation has been adopted; the projects are not prioritized and everything starts from scratch with the exception of South Corridor, Washington Commuter Rail and North Macadam access.

Councilor Rod Park agreed that was correct.

Mr. Andy Cotugno pointed out the committee needs to be explicit about what they are adopting.

Councilor Lynn Peterson made a motion to approve Parts 1 and 2, as shown, and Mayor Rob Drake seconded the motion.

Part 1: No Net Increase to Base Program

Approved by JPACT on March 17

Portland trade part of Cully Blvd. for Eastside Streetcar	-\$1.000 \$1.000
Reduce Ledbetter for Capitol Highway	-\$0.100 \$0.100
Portland drop from Lombard/Slough Bridge for Capitol Highway	-\$0.210 \$0.210
Clackamas County authorized to transfer funds from Trolley Trail to 172nd Avenue	-\$0.742 \$0.742
Subtotal Base Program	\$56.908 Million

Part 2: Further Amendments to Base Program

Increase 172nd Avenue	\$2.000
Add to Ledbetter	\$1.000
Add to Sellwood Bridge	\$0.500
Add Powerline Trail	\$0.600
Add Beaverton Hillsdale/Scholls/Oleson	\$1.000
Drop Springwater Trail	-\$1.629
Add Amtrak Station	\$0.900
Add Cleveland Avenue - Gresham	\$1.000
Subtotal Base Program (Target=\$62.2 million)	<u>\$62.279 Million</u>

Councilor Lynn Peterson moved a motion to amend the previous motion to include Part 3 as Contingent Commitments (as shown) and Mayor Rob Drake seconded the motion.

Part 3: Contingent Commitments Recommended for Approval (pending bill adoption)

Springwater Trail	\$1.629
Cornelius - 10th Avenue	\$0.837
Gateway TOD	\$0.500
Increase Amtrak Station	\$0.250
Increase Cleveland Avenue – Gresham	\$0.540
Subtotal	<u>\$3.756 Million</u>

Commissioner Roy Rogers commented the larger jurisdictions are fighting with a very small amount of money. He pointed out that Washington County is 24 percent of the population and it would be very difficult to support any of the package if Cornelius is not involved in the discussion. He stated the City of Portland has been well taken care of in the package and if Washington County is prioritized any lower than they are already, it would be very difficult for them to approve.

ACTION TAKEN: Commissioner Sam Adams requested a friendly amendment and Councilor Lynn Peterson seconded the amendment to say Cornelius Project will be approved as the first contingent commitment and after action is taken, the committee will deal with additional contingent commitments. The motion passed.

Mr. Fred Hansen mentioned that whether or not Cornelius is part of the motion, it would happen. He doesn't think there is any reason to go to the full \$5 million bucket. He is concerned with Gateway TOD. If there is a majority of votes, the project should be included.

Chair Rex Burkholder reminded everyone the motion on the floor is the original motion to adopt Base Program Parts 1 and 2 and a friendly amendment to include Cornelius as the first

Contingent Commitment with a discussion to take place adding up to \$5 million in a contingent bucket.

ACTION TAKEN: Mayor Rob Drake withdrew his second on the motion to amend the motion to include Part 3.

ACTION TAKEN: Commissioner Roy Rogers requested an amendment to the motion and Mayor Rob Drake seconded to include Cornelius project in the Base Program Part 2 with the understanding that the Cornelius Project is funded last, if the funding amount allows. If there isn't funding, the committee will start over with the next MTIP process. The motion passed.

ACTION TAKEN: Commissioner Sam Adams moved and Councilor Brian Newman seconded to substitute the Cully Boulevard project for the Springwater Trail project, resulting in the Springwater Trail project being retained in the base program at \$1.457 million, and Cully Boulevard being dropped from the base program. Commissioner Sam Adams committed that Portland would use city funds to fund the Cully Boulevard project. The motion passed.

Councilor Dave Shields moved and Commissioner Maria Rojo de Steffey seconded to transfer \$540,000 off the MAX Multi-use Path, to the Cleveland Avenue project. He indicated that the portion of the Max Multi-use Path would not be completed and the city would seek the project through the next MTIP process.

Councilor Brian Newman pointed out the MAX Multi-use Path would be going from a 2.3 to 1.0 mile project and would therefore affect the region's ability to meet the air quality target.

Mr. Fred Hansen mentioned that if the committee would be taking money out of a pedestrian/multi-purpose trail for a road project, he would most likely not vote for it because they would not be substituting money, but coming back for more money later.

Councilor Dave Shields pointed out that they would be adding bike trails, sidewalks, but not lanes, which currently are not in Cleveland.

Mr. Ted Leybold stated in terms of meeting requirements to the air quality plan, the committee can only count miles that are in bike lanes and not included in a routine construction project. However, the mileage that has been provided will still meet the overall objective.

Councilor Rod Park expressed concern that the city was applying for funds, being awarded funds, then transferring funds, and then coming back for funds in next MTIP process.

Councilor Dave Shields stated the proposal shows they have moved money around without making extensive commitments. He is receiving pressure about whether he will come back for more money, which puts him in awkward position.

Chair Rex Burkholder pointed out Clackamas County was asked to commit funds, along with the City of Portland for the projects they are proposed to transfer funds off of. He stated the

committee could make shifts if the jurisdiction has other money to accomplish the task that was previously awarded money.

Mr. Dick Pedersen expressed concern that after the committee starts chipping away at the 40 percent, then the 40 percent gets lower and felt the criteria might be changing as the committee makes it's way thru this process.

Councilor Brian Newman stated he did not see a problem moving money, yet he feels nervous about "bait and switch". If the jurisdictions do not make a commitment to fund the project, they will come back to the committee.

Commissioner Maria Rojo de Steffey mentioned when the committee first started, they said jurisdictions could come back and ask to switch projects. She does not remember commitments from jurisdictions to switch funds from their side.

Commissioner Steve Stuart asked what the result would be with funding the project at \$1 million as opposed to \$1.54 million.

Councilor Dave Shields replied the project would not be accomplished, it ties the whole region into the regional center, creating a situation that has not been used in the past. He mentioned if you make switches, then you have to make a commitment, therefore he would withdraw his motion, asking in return that the Cleveland Avenue project moves up in the contingency plan.

ACTION TAKEN: Councilor Dave Shields withdrew his motion.

Commissioner Bill Kennemer moved and Councilor Lynn Peterson seconded to amend footnote #1 as follows "Funds are allocated to the Trolley Trail but may be transferred to the 172nd project if an alternate funding source for Segments 5 and 6 is committed. If the intended sewer project does not happen in a timely manner Clackamas County will pursue other county, regional, state or federal funds to finance this priority trail project."

Mr. Andy Cotugno clarified the footnote says money will stay on the Trolley Trail project, but provided terms for which it can be transferred off of the project.

Commissioner Bill Kennemer stated his intent is broader than that and indicated his intention is to transfer money off of the Trolley Trail and on to 172nd.

Ms. Robin McArthur expressed confusion about what the amendment does and what the intent is.

Commissioner Bill Kennemer replied the intent is to put money on 172nd and will make every attempt to fund the Trolley Trail project.

Commissioner Maria Rojo de Steffey pointed out that that was what Mr. Councilor Dave Shields was trying to do with his amendment.

Chair Rex Burkholder clarified by saying money was dedicated to the Trolley Trail, but if money is available, than it can go to the 172nd project.

ACTION TAKEN: Commissioner Bill Kennemer withdrew his motion, stating the footnote did not allow for what he was seeking. He made a new motion to transfer the money off of the Trolley Trail project and onto the 172nd project, with county commitment to seek other federal, state, regional, and local funds for trolley trail. Motion died for lack of a second to the motion.

ACTION TAKEN: Commissioner Sam Adams moved to amend motion and Councilor Rod Park seconded to transfer \$220,000 from Springwater Trail project, resulting in its funding being reduced from \$1.457 million to \$1.237 million. Transfer funds to Capital Highway, increasing funds to \$530,000. Commissioner Sam Adams committed the city would provide local funds to complete the Springwater Trail project. The motion passed.

ACTION TAKEN: Commissioner Bill Kennemer moved to amend footnote and Councilor Lynn Peterson seconded to include previous language and if they find money for the Trolley Trail project, then they can move money to 172nd. The motion passed.

ACTION TAKEN: Councilor Dave Shields made a motion and Commissioner Maria Rojo de Steffey seconded to remove footnote on Cleveland Avenue to allow funds to be used on the full project, not just a portion in the regional center as long as portion of the regional center has been completed. The motion passed.

Mr. Andy Cotugno recapped all of the amendments to the main motion that were approved as follows:

Springwater Trail	\$ 1.237	Million
Trolley Trail	\$ 0.742	Million
Powerline Trail	\$ 0.600	Million
Capitol Highway	\$ 0.530	Million
S. Metro Amtrak Station	\$ 0.900	Million
Beaverton-Hillsdale Highway	\$ 1.000	Million
S.E. 172 nd	\$ 2.000	Million
Cornelius – 10 th Avenue	\$ 0.837	Million
Cleveland Avenuen	\$ 1.000	Million
N. Ledbetter ext	\$ 1.800	Million
Sellwood Bridge	\$ 2.000	Million
N.E. Cully Boulevard	\$ 0.000	Million

ACTION TAKEN: Chair Rex Burkholder asked members to vote for the main motion, Resolution No. 05-3529, as amended. The motion passed.

JPACT provided direction to TPAC to develop a recommendation for up to \$5.0 million of prioritized contingent commitments (inclusive of the \$.837 million contingent commitment to the Cornelius 10th Avenue project) in the event an increased funding level is available through the reauthorization of TEA-21. The recommendation should first be limited to consideration from among the following projects:

1. Increase the allocation to the Amtrak Station by \$.25 million
2. Increase the allocation to SE Cleveland Avenue by \$.54 million
3. Increase the allocation to the Marine Drive Bike lanes by \$.685
4. Allocate funds toward the Willamette Shore Preliminary Engineering and/or the Milwaukie EIS by \$.6 million
5. Allocate to the Wood Village Blvd. project \$.45 million

A limited amount above these may be considered by TPAC from the original Options A and B recommended by TPAC.

IV. ADJOURN

As there was no further business, Chair Rex Burkholder adjourned the meeting at 8:59am

Respectfully submitted,

Melanie Briggs
Recording Secretary