

# **Metro**

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**Metro**

## **Minutes**

**Tuesday, February 11, 2020**

**2:00 PM**

**Metro Regional Center, Council Chamber**

**Council work session**

**2:00 Call to Order and Roll Call**

Council President Lynn Peterson called the Metro Council work session call to order at 2:03 p.m.

**Present:** 7 - Council President Lynn Peterson, Councilor Sam Chase, Councilor Christine Lewis, Councilor Shirley Craddick, Councilor Craig Dirksen, Councilor Juan Carlos Gonzalez, and Councilor Bob Stacey

**2:05 Safety Briefing**

**Work Session Topics:**

2:10 FY 2021 Budget Discussion: Waste Prevention and Environmental Services & Planning and Development

Council President Peterson introduced Roy Brower, Director of Waste Prevention and Environmental Services (WPES) to discuss the FY 2021 Budget Discussion for his department.

Mr. Brower's main objective was to receive feedback and advice for WPES FY2021 Budget. Before continuing, Mr. Brower provided the Council with changes that occurred within WPES. The department faced reorganization to provide exceptional work to the public and as a response to Council's previous recommendations. The departments name changed from Property and Environmental Services to Waste Prevention and Environmental Services.

Mr. Brower reported that 172 FTE work in and around the region every day. They managed transfer stations and hazardous waste facilities, assisted with proper paint disposal, cleaned up illegal dumpsites, inspected and monitored facilities, conducted classroom and training sessions, and engaged in the community as well as local government partners.

Mr. Brower reminded the Council on the five locations of

WPES: St. Johns Landfill, Metro Central Transfer Station, Metro Paint and warehouse, Metro Regional Center, and the possibility of opening a new location as Regional Illegal Dumping (RID) Patrol.

The FY2021 budget proposed an addition of a Deputy Director for WPES, who would focus on organization transition, workforce support, and internal culture. The Director would focus on policy direction and stakeholder relations with other departments such as the Regional Waste Plan (RWP), Regional Waste Advisory Committee (RWAC), and Council. The new organization would split the work between a planning and standards group.

Mr. Brower provided a few metrics of WPES from 2019 that included the following: 1.3 million tons of garbage were moved from the region to landfills, 510,000 tons of garbage moved through Metro facilities, and 4,400 dump sites were cleaned up (16 cleans ups per day).

Mr. Brower explained WPES' priorities for 2020, which included: to ensure a well-run and resilient garbage and recycling system; expanded services to improve public access and ensure service equity; strategic investment in the system; reduce health, climate, and environmental impacts of materials; and foster workforce equity and capacity building of community-based partners.

Mr. Brower then compared the base budget from the Solid Waste Fund between FY19-20 and FY20-21. Within the fund were capital projects, materials and supplies, personnel services, and FTE. Capital projects would experience a \$22M increase, materials and supplies would experience a \$6M increase, personnel and services would experience a \$2.5M increase, and FTE would increase by 23.

Mr. Brower reported on annual contracts for materials and supplies. The contracts equated to \$44M/year: \$4M to organics/compost with Recology, \$10M for disposal with Waste Management, \$16M to operations with Recology, and \$14M to transport/fuel with Walsh Trucking and Devin Oil. The increase in the FY20-21 budget can be explained due to fuel and disposal cost inflation, the demand for more equitable pay, and investment in equipment that doesn't heavily pollute the environment.

Mr. Brower explained further the \$22M increase in capital expenses. \$15M would be for land acquisition, \$5M for facility design, 2M for food processing, and \$1M for small projects. The \$6M in new materials and supplies included \$5.5M for Metro South Station (MSS) operations contract, \$600k for multi-family standards, \$70k for environmental promoter material, and \$85K for extended producer responsibility research. For support agency efforts, \$200k would be for community-based organizations (CBO) capacity building, \$400K for research center efforts, and the addition of two project managers for Construction Project Management Office (CPMO).

The budget request included \$2.5M in personnel service to support new employees. Mr. Brower requested 5 FTE to directly implement council initiatives, 8 FTE to improve customer services and increase community engagement, 3 FTE to improve asset management, safety and access, and 6 FTE to support employee services/employer of choice/administrative support.

Mr. Brower provided a list of tradeoffs and policy considerations such as the elimination or reinvestment into other programs, consideration of rate increase to meet new

priorities and costs, providing new recycling service standards, and to not expand new collection services for additional materials.

Mr. Brower presented a timeline for WPES major policy decisions. Tonnage allocation approach would take place on March 3rd; rate setting and transparency on March 17th; Metro cleanup crew expansion in spring 2020; future of investment, invasion program, and community enhancement programs grants in summer 2020; recycling and product stewardship direction in summer 2020; purchase of land and direction on new facilities, and new residential recycling service standards for multi and single family would take place in fall 2020.

President Peterson introduced Elissa Gertler, Planning and Development Director at Metro to discuss the FY 2021 Budget Discussion for her Department.

Ms. Gertler mentioned that the work session would focus on two items: ensuring that resources as well as priorities are aligned with Metro's values, and to receive feedback from Council.

Ms. Gertler listed a few of Council priorities that would be mentioned in the work session: transportation funding measure, congestion pricing, climate mitigation and resiliency, Metro 2040 refresh, and equitable housing program implementation.

Ms. Gertler provided a Planning and Development budget overview for FY18-FY21 for fund 140 - planning operations, fund 141 - capital contributions, and fund 180 - housing bond. The total budget for FY18 was approximately \$16M, FY19 was \$32M, FY20 was \$209M, and the proposed FY21 budget was \$201M

Ms. Gertler explained the department funding components for FY2020-21 proposed budget: six percent from local partners, 24 percent from Metropolitan Planning Organization (MPO) funds, 35 percent from the general fund, and 35 percent from project specific grants.

Ms. Gertler discussed the departmental organization of Planning and Development. There were two major areas, Metropolitan Transportation Planning and Equitable Development, each area had related teams. The former included regional transportation planning and resource development. The latter included investment areas, land use and urban development, and housing and community stabilization.

Ms. Gertler reported on the major activities for FY2020-21 that included regional transportation planning, resource development, investment areas, land use and urban development, and housing and community stabilization teams.

Ms. Gertler explained the equitable housing program evaluation. A few of its major activities included the housing bond implementation, home ownership, and supportive housing program development.

Ms. Gertler mentioned the importance of community partnership and engagements for the Planning and Development department. Within communications and engagement in the department included but were not limited to: Metropolitan Transportation Improvement Program (MTIP) public comment periods, regional investment measures, community placemaking, 2040 refresh, and Columbia connects.

The proposed modifications, Ms. Gertler noted, totaled \$1M. The modifications included the 2040 refresh, emerging technologies PILOT grants, placemaking grants, and congestion pricing communications and engagement.

Ms. Gertler noted management issues. A few of the issues included staff capacity to meet evolving housing program needs and to implement the transportation measure, finding a balance between measure implementation, existing program implementation, performing at State and Federal planning, and the questioning of an alternative plan. Additionally, Ms. Gertler provided Council with a few questions surrounding staff goals for housing, issues of climate, policy decisions, and desires for the 2040 refresh.

#### *Council Discussion*

Councilor Stacey inquired if the new WPES location is a future investment and what the Environmental Promoter Program does. He also requested an estimate on the impact of a 10-11% increase on residential customers on a monthly basis.

Councilor Lewis proposed a conversation surrounding potential incoming funds for new programming.

President Peterson requested additional insight from Mr. Brower and his team due to the high budget increase request to ensure longtime sustainability.

Councilor Craddick stressed the importance of waste management and recycling programs for multi-family housing. She also mentioned the importance of finding new ways to recycle. However, she was concerned of the

proposed budget due to its high increase.

President Peterson requested a report that would showcase previous year's spending compared to current spending to understand the increase of the budget.

Councilor Gonzalez also agreed with the need for an updated report mentioned by President Peterson.

Interim Chief Operating Officer Andrew Scott briefly noted that there was still enough time for the budget.

Councilor Dirksen noted there were three main challenges in terms of solid waste disposal: the execution of tasks in a different and better way, elevated numbers of solid waste as the region continues to grow, and the issue of inflation.

Mr. Scott requested Mr. Brower to expand on the rate relative to other jurisdictions as well as the potential impact on the rate on actual waste prevention.

Councilor Chase noted that Metro is in an unprecedented time of growth, of community relation management, and thus, he saw Mr. Brower's proposed budget as a more targeted approach.

Councilor Lewis requested future growth analysis of FTE similar to previous contract staffing process of how long it took Metro to bring employees through contract and transitioning to permanent FTE. She also requested more information on tip fees.

President Peterson requested more information on rates.

Councilor Craddick questioned where Construction Excise



Tax (CET) is categorized in the proposed budget.

Councilor Lewis inquired where industrial land would be categorized for Planning and Development's major activities for FY2020-21.

Councilor Craddick questioned what the FTE was for the proposed modifications of \$1M. Additionally, she was concerned about the feasibility of the budget.

Councilor Dirksen inquired where the \$1M would derive from since there was not a rate proposed.

Mr. Andrew Scott noted that Planning and Development's department functioned differently than others. The department focused on tradeoffs rather than rates.

Councilor Lewis stressed the importance of congestion pricing, communications, and engagement in the budget modifications.

Councilor Gonzalez also agreed with Councilor Lewis in regard to the importance of congestion pricing. He also inquired on how best to prepare for a growth in projects such as the enhanced corridors.

President Peterson inquired which projects could potentially wait versus those that needed immediate action.

Councilor Stacey noted the program component of the measure served as a reminder that programs could be ongoing beyond a bonding program.

Councilor Chase voiced his preference on longer-term visioning in terms of the budget modifications programs.

Mr. Andrew Scott explained the difficultness of passing and implementation of measures such as affordable housing, parks, and transportation bond.

President Peterson stressed the importance of a conversation that would discuss the necessary steps needed to be at a good standpoint in May.

Councilor Craddick questioned if there were plans to work with other organizations besides Momentum Alliance. She also requested for future budget discussions to include a graph that would showcase reserves and contingencies over time.

Councilor Gonzalez noted his appreciation for the conversation surrounding antidisplacement.

#### 3:40 Regional Investment Strategy Update

President Peterson introduced Mr. Andy Shaw, Director of Government Affairs.

Mr. Shaw explained that the work session would include a brief update on regional investment strategy activities that included housing and transportation measure. The supportive housing measure would not be included in the work session, but there would be a legislative update.

Mr. Shaw reported that solicitations were open for housing bond local strategies in Clackamas County and Beaverton. There would also be a developer and contractor informational session for the affordable housing bond on February 14. Additionally, Mr. Shaw mentioned, the Community Oversight Committee meeting held the second week of February. The meeting included a discussion and feedback on the City of Portland's draft Local

Implementation Strategy.

Mr. Shaw shifted the focus from housing to the transportation measure. He mentioned the scopes of community partnership had some differences but had similarities that included: recruiting people, providing input on program community workshops; hosting discussion groups; promoting online engagement; making new regional connections; and speaking to Council.

Mr. Shaw reported on the next Task Force meetings: February 19 would discuss Tier 2 corridor proposals, March 4 would be held in Parkrose elementary to discuss regionwide programs and equity analysis update, March 18 would include Tier 2 feedback to Council, and April 1 and 15 would provide oversight and accountability as well as a final input to Council.

Mr. Shaw explained that an upcoming work session would provide an update on key questions that were raised by Councilors on the January 14 work session regarding certain Tier 1 investments. Additionally, there would be an update on outcomes analyses.

Mr. Shaw reminded Council of upcoming tight deadlines for bills. He also reported on the progress of multiple bills:

- Senate bill 1564, the mattress recycling bill, had concern over the language in the bill.
- House bill 4015, which was the clean-up bill for house bill 2003, experienced technical fixes.
- House bill 4095 proposed to expand the existing UGB affordable housing PILOT project that requested Metro to be removed from the bill.
- Senate bill 1530, carbon cap and invest bill would have work sessions the week of February 10.

- Willamette Falls Locks Legislation would have a work session on February 11.
- Senate bill 1580 was a new bill on low-income tax credits.

*Council Discussion*

Councilor Gonzalez questioned what solicitation was made in Beaverton.

Councilor Lewis inquired if local partners would be present during the developer and contractor informational session.

Councilor Dirksen requested the listing of Tier 2 corridors.

Councilor Stacey inquired if there was more information other than the names of the Tier 2 corridors.

**4:10 Chief Operating Officer Communication**

Mr. Scott reported on the new Deputy Director of Human Resources, Jenny Marston.

**4:15 Councilor Communication**

Councilor Gonzalez voiced his appreciation for staff in supporting the permanence of affordable housing at a community forum. He reported on the high turnout for the event.

Councilor Stacey mentioned the 2019 annual report of the transit-oriented development program. He reported some key highlights such as 711 units being created, a total of 4,301 units have been produced, and projects being underway throughout the region.

Councilor Lewis noted her attendance of the board of

trustees of the Oregon Zoo Foundation. She mentioned the Heart of the Oregon Zoo, which was a fundraiser. Additionally, she stated the Washed Ashore exhibit was open.

President Peterson reminded the Council of another Community dialogue on supportive housing which would take place at Willamette View at 5:30pm on February 11 as well as February 12 in Gresham. She also reminded Council of the public hearing on February 13. February 18 would hold a work session discussing potential ballot measure language.

**4:20 Adjourn**

Seeing no further business, Council President Lynn Peterson adjourned the Metro Council work session at 4:07 p.m.

Respectfully submitted,



Diadira Pedro-Xuncax, Council Office Support Intern

**ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF FEBRUARY 11, 2020**

<b>Item</b>	<b>Topic</b>	<b>Doc. Date</b>	<b>Document Description</b>	<b>Doc. Number</b>
1.0	PowerPoint	02/11/2020	WPES FY2021 Budget	021120cw-01
2.0	PowerPoint	02/11/2020	P&D 2021 Budget	021120cw-02
3.0	PowerPoint	02/11/2020	Regional Investment Strategy Update	021120cw-03