



600 NE Grand Ave.
Portland, OR 97232-2736

Council work session agenda

Tuesday, February 18, 2020

2:00 PM

Metro Regional Center, Council Chamber

Revised 2/14

2:00 Call to Order and Roll Call

2:05 Safety Briefing

Work Session Topics:

2:10 FY 2021 Budget Discussion: Visitor Venues Department [18-5348](#)

Presenter(s): Scott Cruickshank, Metro

Attachments: [Work Session Worksheet](#)
[Visitor Venues FY20-21 Budget](#)
[PowerPoint 1](#)

3:10 Regional Supportive Housing Measure [20-5368](#)

Presenter(s): Paul Slyman, Metro
Andy Shaw, Metro

Attachments: [Memo: Supportive Housing](#)
[Draft Resolution No. 20-5083](#)
[Draft Exhibit A to Resolution No. 20-5083](#)
[Draft Resolution No. 20-5085](#)
[Draft Ordinance No. 20-1442](#)
[PowerPoint 1](#)

4:10 Legislative Update

4:20 Councilor Communication

4:25 Chief Operating Officer Communication

4:30 Adjourn

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Metro waxay ixtiraamtaa xuquuqda madaniga. Si aad u heshid macluumaad ku saabsan barnaamijka xuquuqda madaniga ee Metro, ama aad u heshid warqadda ka cabashada takoorista, booqo www.oregonmetro.gov/civilrights. Haddii aad u baahan tahay turjubaan si aad uga qaybqaadatid kullanka dadweynaha, wac 503-797-1700 (8 gallinka hore illaa 5 gallinka dambe maalmaha shaqada) shan maalmo shaqo ka hor kullanka si loo tixgaliyo codsashadaada.

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សេចក្តីជូនដំណឹងអំពីការមិនរើសអើងរបស់ Metro

ការគោរពសិទ្ធិពលរដ្ឋរបស់ ។ សំរាប់ព័ត៌មានអំពីកម្មវិធីសិទ្ធិពលរដ្ឋរបស់ Metro ឬស្នើសុំទទួលបានកម្មប័ណ្ណរើសអើងសូមចុះលេខស្នើសុំនៅ www.oregonmetro.gov/civilrights។ បើលោកអ្នកត្រូវការអ្នកបកប្រែភាសានៅពេលអង្គប្រជុំសាធារណៈ សូមទូរស័ព្ទមកលេខ 503-797-1700 (ម៉ោង 8 ព្រឹកដល់ម៉ោង 5 ល្ងាច ថ្ងៃធ្វើការ) ប្រាំពីរថ្ងៃ ថ្ងៃធ្វើការ មុនថ្ងៃប្រជុំស្នើសុំអាចឲ្យគេសម្រួលតាមសំណើរបស់លោកអ្នក ។

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Metro txoj kev ntxub ntxaug daim ntawv ceeb toom

Metro tributes cai. Rau cov lus qhia txog Metro txoj cai kev pab, los yog kom sau ib daim ntawv tsis txaus siab, mus saib www.oregonmetro.gov/civilrights. Yog hais tias koj xav tau lus kev pab, hu rau 503-797-1700 (8 teev saww ntxov txog 5 teev tsaus ntuj weekdays) 5 hnub ua hauj lwm ua ntej ntxawm lub rooj sib tham.

FY 2021 Budget Discussion:

Visitor Venues Department

Work Session Topics

Metro Council Work Session
Tuesday, February 18, 2020
Metro Regional Center, Council Chamber

STAFF REPORT

METRO VISITOR VENUES PRESENTATION OF FISCAL YEAR 2020-21 BUDGET AND MODIFICATION REQUESTS WITH AN EMPHASIS ON HOW PROGRAMS ALIGN WITH COUNCIL PRIORITIES

Date: February 10, 2020
Department: Visitor Venues: Oregon
Convention Center, Oregon Zoo,
Portland's Centers for the Arts and
Portland Expo Center
Meeting Date: February 18, 2020

Prepared by: Rachael Lembo, x1528
rachael.lembo@oregonmetro.gov
Presenter(s) (if applicable): Scott
Cruickshank, Craig Stroud, Don Moore,
Heather Wilton and Matthew Rotchford
Length: 20 minutes

ISSUE STATEMENT

Metro's Chief Operating Officer, acting as Metro's Budget Officer, will present the FY 2020-21 Proposed Budget and Budget Message to Council on April 16, 2020.

This work session will provide Council the opportunity to hear how the Visitor Venues FY 2020-21 base budget and modification requests align with Council priorities. Information shared at the work session will help guide development of the FY 2020-21 Proposed Budget.

ACTION REQUESTED

Council discussion and feedback on the base budget and modification requests submitted by the department.

IDENTIFIED POLICY OUTCOMES

Development of a FY 2020-21 budget that aligns with Council priorities.

POLICY QUESTION(S)

What are the policy implications and tradeoffs that will result from the department's base budget and any approved modification requests? Specific factors for Council consideration may include:

- How well do the department's programs align with Council priorities?
 - Does the base budget represent a good investment in Council priorities?
 - Do proposed modification requests advance Council priorities?
- Has the department demonstrated sufficient planning to successfully implement any new programs or projects?

POLICY OPTIONS FOR COUNCIL TO CONSIDER

Each department's modification requests may be considered for support and inclusion in the FY 2020-21 Proposed Budget. Some, none or all of the department's individual items may be supported by Council.

STAFF RECOMMENDATIONS

The Chief Operating Officer and Chief Financial Officer recommend Council hear all the department presentations prior to determining their support for departments' modification requests.

STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION

Each department's FY 2020-21 base budget was developed following the Chief Financial Officer's budget instructions released in early December. The base budgets allow the departments to continue existing programs and projects as adjusted for various factors such as inflation, COLAs, etc.

New programs, projects, additional appropriations and FTE are requested through the department's modification requests. Once approved the modification requests are built into the Proposed Budget scheduled for presentation to Council on April 16th.

Historically modification requests that require General Fund support far exceed the amount of support that can be provided.

- Legal Antecedents
The preparation, review and adoption of Metro's annual budget is subject to the requirements of Oregon Budget Law, ORS Chapter 294. The Chief Financial Officer, acting in their capacity as the designated Budget Officer, is required to present a balanced budget to Council, acting in their capacity as our Budget Committee.

BACKGROUND

Each department will provide information pertaining to their base budget and modification requests.

ATTACHMENTS

Visitor Venues FY 2020-21 Budget as of 2/10/20

- Is legislation required for Council action? No, not at this work session
- What other materials are you presenting today? None

Metro Visitor Venues FY20-21 Budget
as of February 10, 2020
shown in millions

	OCC	P5	Expo	Oregon Zoo & Zoo Bond	MERC Admin	Total Visitor Venues
Operating Revenues	32.5	19.8	8.0	33.5	0.0	93.8
Government/Grant support	15.3	3.3	0.6	16.5	0.0	35.7
Misc Revenue / Transfers In	0.4	0.3	0.1	0.3	1.3	2.4
Total Operating Revenues	48.2	23.4	8.7	50.2	1.3	131.9
Personnel Services	14.6	10.3	2.4	24.2	0.9	52.4
Materials and Services	25.4	10.5	4.1	20.8	0.5	61.2
Transfers Out	4.7	2.3	0.8	4.4	0.1	12.3
Total Operating Expenditures	44.7	23.2	7.2	49.4	1.6	125.9
Net Operations	3.5	0.2	1.6	0.9	-0.2	5.9
Debt Service	0.0	0.0	1.0	1.2	0.0	2.2
Management Fee	2.2	0.0	0.0	0.0	0.0	2.2
Net Operations after debt/mgmt fee	1.3	0.2	0.5	-0.3	-0.2	1.6
Capital Revenue	7.3	0.0	1.3	2.6	0.0	11.2
Capital Expenditures	9.8	8.6	1.6	26.9	0.0	46.8
Net Capital	-2.5	-8.6	-0.3	-24.3	0.0	-35.6
Grand Total Operations / Capital	-1.2	-8.3	0.3	-24.5	-0.2	-34.1
Beginning Fund Balance	10.8	9.7	2.6	30.4	6.4	60.0
Contingency / Ending Fund Balance	9.6	1.4	2.9	5.9	6.2	25.9

Regional Supportive Housing Measure

Work Session Topics

Metro Council Work Session
Tuesday, February 18, 2020
Metro Regional Center, Council Chamber

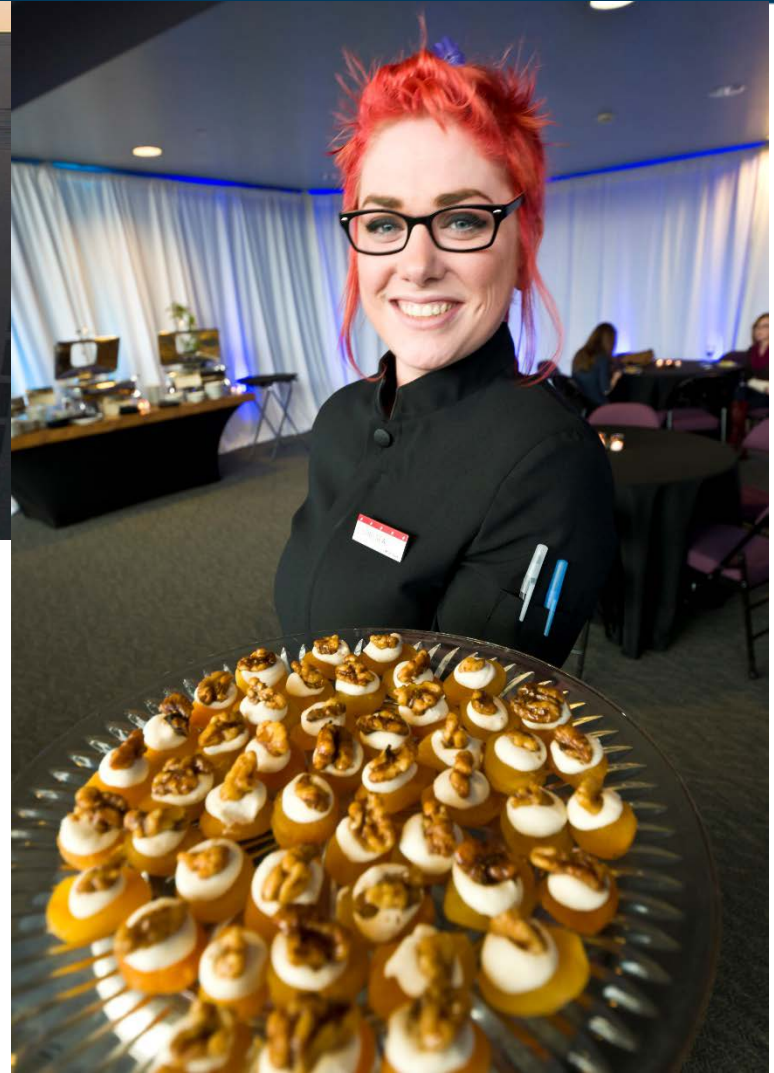
Materials following this page were distributed at the meeting.



Visitor Venues FY20-21 Budget

February 18, 2020

Economic Prosperity



\$875 million



**8,000+
jobs**



**3.4 million
visitors**

Vibrant Communities



Safe and welcoming places

Remembrance sites

Cultural and historical events

Co-creation of events and programming

Racial equity



Metro's visitor venues are committed to equity and inclusion in our programming, contracting and hiring.

Climate Change Leadership

- The WAVE
- Zoo Education Center
- OCC: most sustainably run convention center
- Expo GHG reduction
- Polar Passage



Council priorities in FY20-21 budget

Employer of Choice

- \$750,000 investment in our people
- 300 additional TriMet universal passes
- Expanded health and welfare benefits for 50 more part-time staff
- Professional development opportunities

FY20-21 Key Decisions



- Expo Development Opportunity Study
- Portland's 5 Centers for the Arts
- Oregon Zoo Master Plan

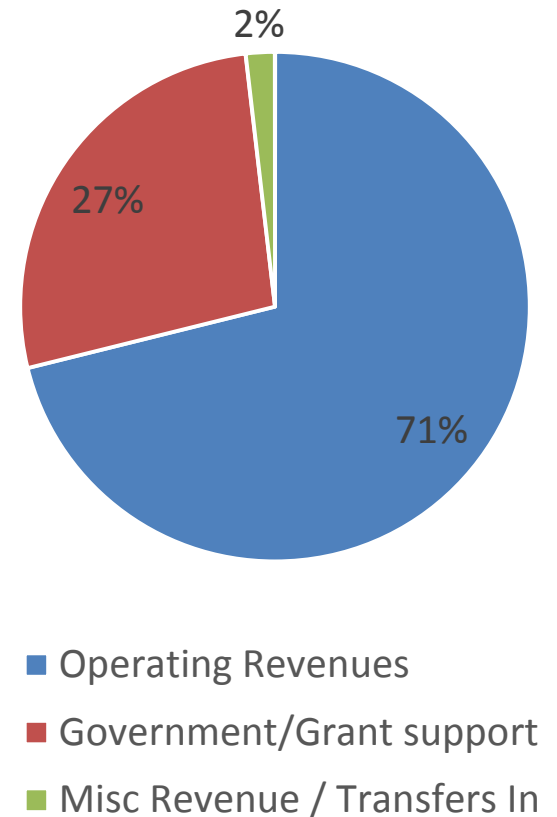
Proposed Budget Modifications

- Oregon Convention Center: 5.0 FTE
- Zoo and Zoo Bond: 8.5 FTE
- MERC Admin: 1.0 FTE

Operating Revenues

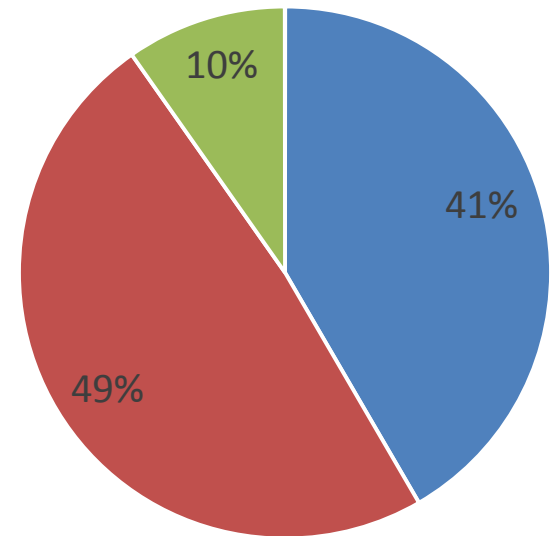
	OCC	P5	Expo	Oregon Zoo & Oregon Zoo Bond	MERC Admin	Total Visitor Venues
Charges for Services	32.5	19.8	8.0	33.5	-	93.8
Govt/Grant support	15.3	3.3	0.6	16.5	-	35.7
Misc / Transfers In	0.4	0.3	0.1	.3	1.3	2.4
Total	48.2	23.4	8.7	50.2	1.3	131.9

shown in millions



Operating Expenses

	OCC	P5	Expo	Oregon Zoo & Oregon Zoo Bond	MERC Admin	Total Visitor Venues
Personnel	14.6	10.3	2.4	24.2	0.9	52.4
Materials & Services	25.4	10.5	4.1	20.8	0.5	61.2
Transfers Out	4.7	2.3	0.8	4.4	0.1	12.3
Total	44.7	23.2	7.2	49.42	1.6	125.9



- Personnel Services
- Materials and Services
- Transfers Out

shown in millions

Debt and Management Fee

	OCC	P5	Expo	Oregon Zoo & Oregon Zoo Bond	MERC Admin	Total Visitor Venues
Debt Service	-	-	1.0	1.2	-	2.2
Management Fee	2.2	-	-	-	-	2.2
Net Operations after debt and mgmt. fee	1.3	0.2	0.5	(0.3)	(0.2)	1.6

shown in millions

Capital

	OCC	P5	Expo	Oregon Zoo & Oregon Zoo Bond	MERC Admin	Total Visitor Venues
Capital Revenue	7.3	-	1.3	2.6	-	11.2
Capital Expenditures	9.8	8.6	1.6	26.0	-	46.0
Net Capital	(2.5)	(8.6)	(.3)	(23.4)	0.0	(34.8)

shown in millions

Visitor Venues Budget

Tradeoffs

Tradeoffs: Oregon Convention Center

Shifting investments from capital assets to our people

- Staffing decisions
- Investing in employee engagement
- Investing in Racial Equity Plan
- Increased sales and service revenue goals
- Holding materials and services flat
- Reduced reserve contribution

Tradeoffs / Implications: Expo

Additional revenue sources.

- Cirque du Soleil provides operating surplus
- VFTA Funding
- Management Fee / General Fund Dynamics

Tradeoffs / Implications, Portland'5

Personnel costs are rising.

- Consider reduction of programming
- Increase rental rates
- Reduced materials and services
- Reduced capital contribution
- Avoided staff reductions

Tradeoffs / Implications, Oregon Zoo

Personnel costs are rising.

- Organizational structure: New FTEs or reassign
- Growing reserves vs. investing in animal habitats
- Increase admissions vs. reduce workforce

Questions?
oregonmetro.gov



FTE details

Oregon Convention Center:

- Director of Setup, \$145,000
- Equity and Employee Engagement Program Manager, \$122,000
- Audio Visual Technician Lead, net cost \$35,000
- Guest Services Scheduling Coordinator, net cost \$30,000
- Marketing and Communications Coordinator, \$70,000

Cost estimates include all related fringe and benefits

FTE details

Oregon Zoo:

- Employee Engagement Coordinator/DEI Project Manager, \$126,000
- Butterfly Keeper (0.5 FTE), net cost \$20,000
- Security Officer, \$67,000
- Electrician I, net cost \$38,000
- Two Education Specialists, net cost \$8,000
- Maintenance Worker 2 for Pest Control, net cost \$29,000
- Bond Project Manager (LD), \$86,000
- Bond Construction Manager (LD), \$50,000

Cost estimates include all related fringe and benefits

FTE details

MERC Administration:

- Policy Advisor III, \$185,000

Cost estimates include all related fringe and benefits



Metro



Supportive housing

Potential 2020 ballot measure

Feb. 4 Council work session:

Key questions

- Region-wide outreach?
- Who will be served?
- How would funds be distributed?
- Capacity of service providers?
- Metro's role in accountability and connection to local implementation plans?
- Local flexibility to respond to local needs?

Community engagement

Feb. 10 –
Washington County
forum in Beaverton

Feb. 11 –
Clackamas County
forum in Milwaukie

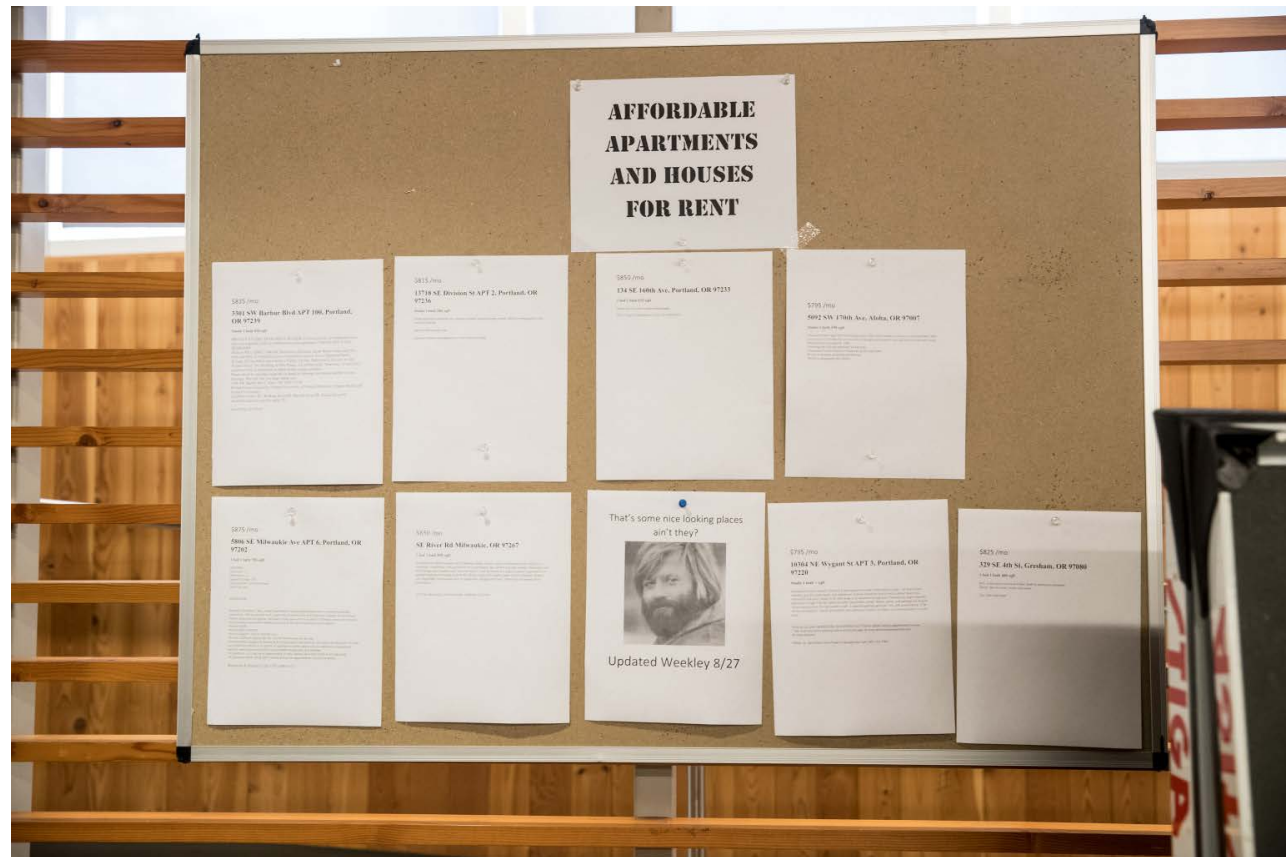
Feb. 12 –
Multnomah County
forum in Gresham

Feb. 13 – Public
hearing at Metro



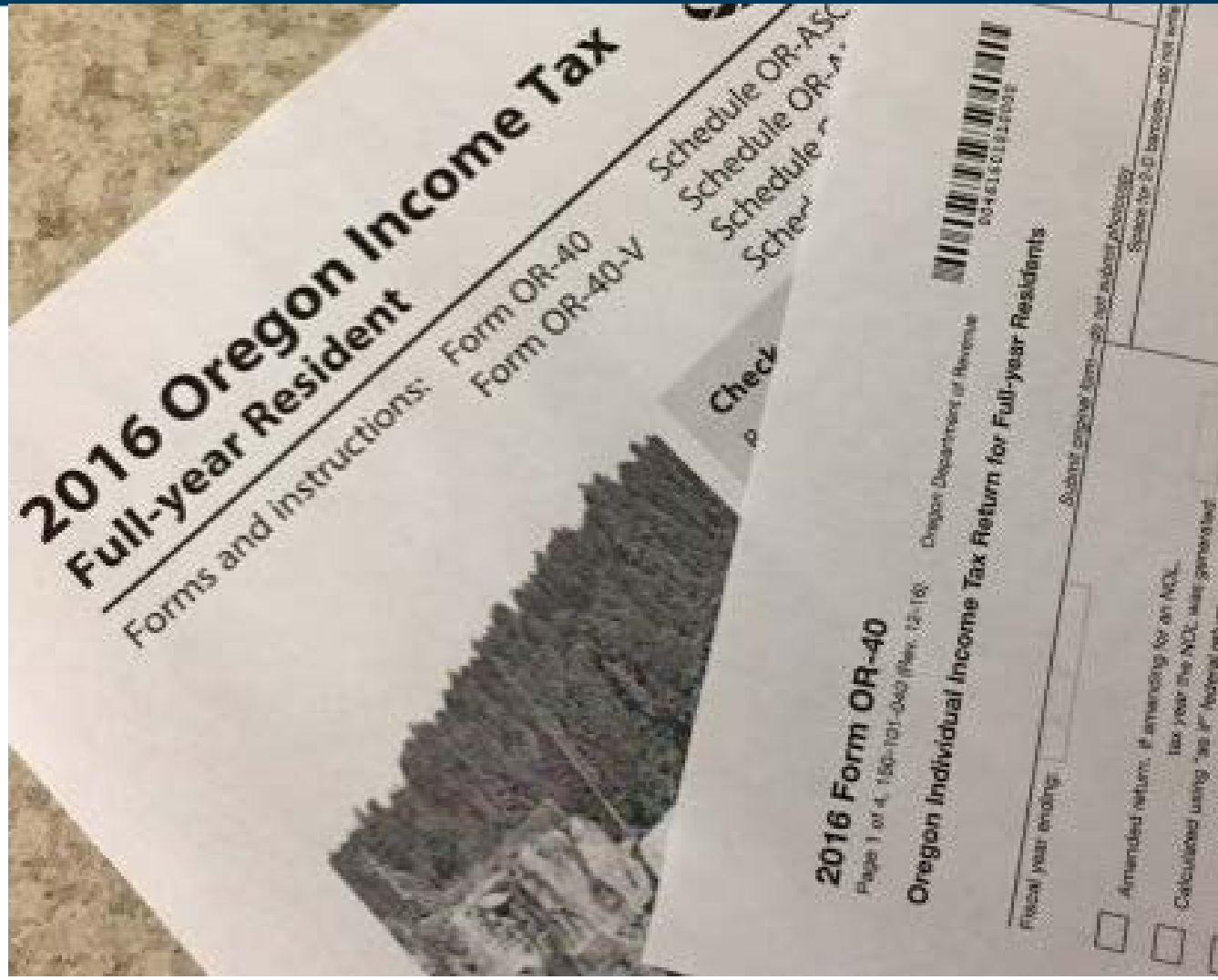
What we heard: Outcomes

Community members wanted to see a program that can help permanently address homelessness in the region.



What we heard: Revenue

Community members wanted a defined revenue source from the Metro Council.



What we heard: Accountability

Ensure the public understands the return for its investment.

Maintain the public trust.



What we heard: Regional approach & efficiency

People are generally aware of the regional scope of homelessness

But there are more opportunities to help build understanding



What we heard: Key findings

Widespread support for a solution.

A desire for more details.



What is supportive housing?

Housing + Services = Supportive Housing

- Rent assistance
- Addiction and recovery treatment
- Mental healthcare
- More, as needed



Who can supportive housing help?

- People with disabilities experiencing prolonged homelessness
- People at risk of homelessness
- Communities of color (higher risks of homelessness)



The regional need

Point-in-Time count	5,711 people
Student homelessness	7,134 students (K-12)
Estimated chronic homelessness	3,123 to 4,935 households
Estimated economic homelessness and people at risk of homelessness	As many as 17,500 households

Who could be served?

People served	Estimated annual cost
<i>Chronically homeless people</i>	
3,125-4,935 people	\$62.5-98.7 million
<i>Economic homelessness & people at risk of homelessness</i>	
5,000 households	\$50 million
10,000 households	\$100 million
15,000 households	\$150 million

Proposed revenue mechanism

1% High-Earner Marginal Income Tax

Income earned within Metro region
above \$125k/\$250k (single/joint)

Raises approx. \$175 million/year



Governance and accountability

- Community Oversight Committee
- Local Implementation Plans
- Intergovernmental Agreements
(e.g.: distribution)



Distribution of resources

Population-based distribution:

- Multnomah Coun: 49%
- Washington County: 34%
- Clackamas County: 18%

95% to be allocated amongst
counties

5% set aside for regional
oversight & coordination



Program administration

Revenue collection

Data and regional
collaboration

Annual
performance and
financial audits

10-year sunset



2020 REGIONAL SUPPORTIVE HOUSING IMPLEMENTATION PLAN

PROGRAM

Implementation Partner Coordination

- Define terms of eligible uses
- Coordinate system entry, cross jurisdictional access, and data sharing
- Identify scope of work for public engagement and framework development

Develop Policy Framework

- Convene community and service provider partners to develop regional policy framework for implementation
- Align with Here Together framework

REVENUE

Revenue Collection Scoping

- Further analysis: Collection costs, anticipated revenue, flow fluctuation for program implementation
- Pursue possible contract partners for revenue collection

Build Revenue Collection System

- Identify the most cost efficient and effective mechanism for revenue collection of a new high-earner income tax
- If appropriate, establish contract with the suitable partner to collect and maintain new system

OVERSIGHT

Appoint Oversight Committee

- Identify community leaders in partnership with jurisdictions to be nominated for Oversight Committee
- Appoint body representing diverse personal and geographic perspectives, professional and technical expertise, and people who have been personally impacted by the need for supportive housing

SYSTEMS

Build Agency Capacity

- Create new regional coordination, data collecting and sharing, programmatic rulemaking and oversight systems
- Metro will lead regional work in partnership with implementing jurisdictions

Complete Intergovernmental Agreements

- Agreements will determine allowable uses, measureable outcomes, and accountability metrics and flow of funds with implementing jurisdictions. (Counties, Housing Authorities, etc.)
- IGA's will be finalized in advance of available revenue, anticipated to begin summer of 2021

FEB

SPRING

SUMMER-FALL

2021



Referral

Implementation
Partner Coordination

Revenue Collection
Scoping



Election: May

Develop Policy Framework

Appoint Oversight Committee

Build Revenue Collection System

Build Agency Capacity

Complete Intergovernmental
Agreements



Begin Revenue
Collection,
Program
Implementation

Timeline

Feb. 4 – Work session

Feb. 10 – Washington County forum, Beaverton

Feb. 11 – Clackamas County forum, Milwaukie

Feb. 12 – Multnomah Co. forum, Gresham

Feb. 13 – Public hearing at Metro

Feb. 18 – Work session

Feb. 20 – Metro Council Vote



Questions?





Arts and conference centers

Garbage and recycling

Land and transportation

Oregon Zoo

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Memo



Metro

600 NE Grand Ave.
Portland, OR 97232-2736

To: Metro Council
From: Planning and Development Department
Date: February 18th, 2020
Memo: Potential Regional Supportive Housing Services Program Implementation

As the Metro Council considers the referral of a regional ballot measure to provide funding for Supportive Housing Services, the Planning and Development Department has prepared this brief outline on supportive housing programs and current capacity in the region, demonstration of a regional need for further investment, and potential outcomes of additional investments through the measure.

1. Supportive Housing Services:

Supportive Housing is a widely demonstrated program that effectively ends homelessness for individuals who have experience prolonged and repeated homelessness due to complex medical needs including chronic medical and mental health needs, histories of addiction and other complex needs. This program pairs ongoing rental assistance and supportive services to ensure housing placement and stability for a formerly homeless individual or family. A regional measure for Supportive Housing Services would include programs technically defined as supportive housing, and additional programming to prevent and end homelessness for broader populations.

Rent Assistance

Rent assistance is primarily administered by housing authorities in the form of tenant-based and project-based vouchers. The voucher permanently reduces the tenant rent obligation from market-rate prices such that they are affordable for individuals whose incomes are generally at and below 30% area median income. A significant portion of individuals experiencing prolonged homelessness due to disability have no monthly income for one to three years while their claims for federal disability are processed. Without a stable income, a rent assistance voucher can cover 100% of an individual's rent until ongoing disability income is secured. The average Social Security Disability Insurance income (SSDI) for someone with eligible work history is \$1258 per month. For individuals without eligible work histories, Social Security provides a Supplemental Security Income (SSI) of \$750 per month. Therefore, even when disability income is secured, rent assistance is necessary to afford rent costs for individuals with disabilities.

How rent assistance works:

Tenant income	Tenant monthly income	Average 1-bdrm rent	Tenant Rent Portion: 30% of income	Rent Assistance Voucher value: (remainder of rent)
No income	\$0	\$1133	\$0	\$1133
SSI	\$750	\$1133	\$225	\$908
SSDI	\$1258	\$1133	\$377	\$756

Support Services

People experiencing prolonged homelessness due to complex physical and behavioral health needs often need ongoing care and case management to stabilize medical conditions, seek and secure housing, and regain skills for independent living. Medical services including primary care, mental health and recovery care, are often made available through health insurance. However, Oregon lacks adequate

mental health and recovery healthcare, such that many individuals can't access care even if their conditions and health insurance make them qualified for such care.

In addition to healthcare, individuals who have experienced prolonged homelessness face significant barriers to housing such that case management services are needed to help resolve application barriers and access new housing. Once placed in housing, individuals recovering from prolonged homelessness often need ongoing supports to remain stably housed. These supports can include on-site resident and property management staff, case managers to regularly provide support according to an individual's care plan, and more. These support services are often provided by public and non-profit social services agencies and affordable or supportive housing building operators. Over time an individual's need for support services may change or decline with stable housing.

2. Existing supportive housing efforts in the region

The region and specifically, our housing authority partners, already administer supportive housing programs funded primarily through federal investments. Two of these programs are:

VASH: VASH is a partnership between HUD and the VA medical system to end chronic homelessness among disabled veterans. HUD provides the rent assistance voucher through housing authorities across the country, working in partnership with regional VA Medical Centers which provide the supportive services and healthcare. The region has as many as 1,264 VASH vouchers deployed to end veteran homelessness in our region.

Shelter Plus Care: This federal program provides a 'housing first' model for people with disabilities and experiencing prolonged homelessness. In this program, HUD provides rent assistance funding through local housing authorities, who partner with services providers to provide case management services and housing placement services for particular populations.

Due to the success of these federal programs that use 'housing first' and 'supportive housing' models to end homelessness, local communities have worked to increase capacity for these kinds of programs. In 2019, the Portland Housing Bureau, Home Forward and the Joint Office of Homelessness invested jointly to fund new supportive housing programs. They paired Portland Housing Bond funds, federal project-based vouchers, and ongoing services from the Joint Office on Homelessness, in a competitive notice of funding available (NOFA) to develop new supportive housing building programs. Together these funds will invest \$12 million in supportive housing buildings that will provide 78 units of supportive housing.

3. Remaining need for Supportive Housing Services

Despite these federal and local investments in supportive housing and additional state and local investments to end homelessness, the need far exceeds our local capacity to provide sufficient supportive housing for people experiencing prolonged homelessness. The Point In Time Counts conducted in three metro area counties found as many as 5711 people experiencing homelessness, and 2362 people experiencing 'chronic homelessness' as defined by a disabling condition and repeated episodes of homelessness or a year or longer of continued homelessness.

The Point In Time Counts are broadly understood as a snapshot of the unmet need to end and prevent homelessness. Thousands more households are at risk of homelessness due to extreme rent burden and medical and mental health needs that go unaddressed due to limited services and the high cost of rent. An incident such as lost income due to illness, a surprise medical or household bill, or a mental health episode could result in homelessness for these households. Furthermore, it is not logistically possible for every person experiencing homelessness to be counted, and therefore, the Point In Time Counts are widely recognized as an undercount.

For these reasons, local experts in homelessness have conducted analytical research to more adequately estimate the rates of homelessness and need for Supportive Housing Services.

Point In Time Count (2019)	Unsheltered Homelessness	Chronic Homelessness	Total Homelessness
Multnomah County	2037	1769	4015
Clackamas County	371	454	1166
Washington County	232	139	530
Total	2640	2362	5711

Student Homelessness Oregon Department of Education (2017-2018)	Students
Multnomah County	3349
Clackamas County	1147
Washington County	2638
Total	7134

ECONorthwest report (February 2020)	Households
Estimated need for supportive housing (Based on CSH and Portland State University: Homeless Research and Action Collaborative reports)	3123 to 4935
Estimated households who need rent assistance to prevent or end homelessness (Based on Portland State University: Homeless Research and Action Collaborative)	17,500

4. Potential Regional Supportive Housing Services programs to end and prevent homelessness

Significant and sustained funding is needed to scale up supportive housing capacity, expand long-term rent assistance vouchers as homelessness prevention, and temporarily increase short-term emergency homeless services to address the crisis of homelessness across the region. Depending on available revenue to meet this regional need, a selection of programming options is offered below.

Regarding programmatic costs: Rental assistance and supportive services are ongoing programmatic commitments to individual households and must be ensured permanently. Therefore, revenue source must be stable or anticipated economic changes or collection limitations must be considered prior to programming commitments. Programmatic priorities and associated costs may change over time as prolonged homelessness is addressed and households experience increased housing stability. Furthermore, the program cost do not account for local or regional administrative costs.

Step 1: Address prolonged homelessness with supportive housing

Supportive Housing	Support Services program (administered by Counties)	Rent Assistance program (by Housing Authorities)	Total Annual Program
3125- 4935 households	\$ 31.25 – 49.35 million (\$10,000/ household average)	\$ 31.25 – 49.35 million (\$10,000/ household average)	\$62.5 - \$ 98.7 million

Step 2: End short-term homelessness and prevent homelessness caused by severe rent burden

Thousands of very low income households across the region are homeless or at risk of homelessness economic reasons that would be resolved with ongoing rent assistance alone. These household incomes are far below what is needed to afford market housing, and even affordable housing regulated for 60% area median incomes, and therefore these households experience extreme rent burden. Depending on

available resources, a Supportive Housing Services program could serve significant portions of this regional population, and do so in partnership with the regional housing bond program. The average cost of a rent assistance program is about \$10,000 per household, possible impact outcomes of such a program are as described below:

Homelessness Prevention Rent Assistance Vouchers	Rent Assistance program (by Housing Authorities)	Total Annual Program
5,000 households	\$10,000/ household average	\$50 million
10,000 households	\$10,000/ household average	\$100 million
15,000 households	\$10,000/ household average	\$150 million

Step 3: Respond to local and urgent homeless services needs

In addition to scaling Supportive Housing Services to meet the regional need, and providing rent assistance voucher to prevent economic homelessness, the implementation partners may consider other programming strategies to respond to short-term and immediate needs in their homeless services system. Such programming could include expanded shelter capacity, especially in suburban communities where little of no shelter capacity exists; and short-term services and rent assistance that can resolve episodic but not chronic homelessness. These programs could be responsive to funding capacity and local needs.

5. Regional considerations for programmatic implementation

In addition to the programmatic considerations described above, additional consideration should be given towards the regional collaboration that will be critical to ensure programmatic outcomes that end homelessness. New resources through supportive housing services programs should be aligned with existing capital resources for affordable housing development, especially the regional housing bond. Regional policies, practices and metrics will need to be established to ensure consistency in programmatic approaches and outcomes reporting among partners and across systems. Data sharing and regional data systems will need to be built and maintained to coordinate access to services and consistently measure programmatic outcomes. Thoughtful distribution of resources will allow local communities to respond to local needs and share regional responsibility for responding to concentrations of homelessness in the urban core. Finally, investments in capacity at every level of partnership throughout implementation will need to be scaled to the new level of resource, in order to achieve programmatic outcomes and sustain housing stability across the region.

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF REFERRING TO METRO) RESOLUTION NO. 20-5083
AREA VOTERS A BALLOT MEASURE)
AUTHORIZING AN INCOME TAX ON METRO)
AREA HIGH EARNER RESIDENTS TO PROVIDE) Introduced by the Metro
FUNDING FOR SUPPORTIVE HOUSING SERVICES) Council
)
)

WHEREAS, the greater Portland region is facing a severe housing affordability and homelessness crisis, which endangers the health and safety of thousands of our unhoused neighbors. Homelessness is a deeply traumatic and dehumanizing experience that no person should have to endure, regardless of their circumstances; and

WHEREAS, an estimated 3,123 to 4,935 households in the greater Portland region need supportive housing services, and thousands more need housing assistance, according to the February 2020 ECONorthwest report entitled “Potential Sources and Uses of Revenue to Address the Regional’s Homeless Crisis”;

WHEREAS, communities of color have been directly impacted by a long list of systemic inequities and discriminatory policies that have caused higher rates of housing instability and homelessness among people of color and they are disproportionately represented in the housing affordability and homelessness crisis;

WHEREAS, the housing affordability and homelessness crisis in the greater Portland region impacts us all and requires collective and individual action from every person, business, elected official, and resident that calls the region home;

WHEREAS, a safe, affordable home is the cornerstone on which all other success is built, and the stable foundation all members of our community need to thrive;

WHEREAS, the homelessness crisis is an issue of scale and services do not yet match the scope of the crisis;

WHEREAS, between 2016 and 2018 voters in the region overwhelmingly approved two affordable housing bonds worth nearly \$1 billion, indicating that residents in the region understand the gravity of this crisis and the urgent need to address the crisis;

WHEREAS, the region can maximize its historic, billion-dollar investment in affordable housing construction and development by securing highly flexible funding to invest in proven, outcome-driven, client-centered solutions like case management, job training, addiction and recovery services, mental health support, rent assistance (both long- and short-term),

homelessness prevention services, housing placement, and other tools people need to be successful; and

WHEREAS, to ensure the program's success, Metro will create an oversight body that is empowered to track all revenue, evaluate program implementation, and take appropriate action to ensure outcomes match intentions,

WHEREAS, an oversight body will establish a robust oversight structure that is representative of diverse stakeholders, ensures that new revenue raised to fund these critical programs efficiently makes it to frontline service providers, is appropriately leveraged with existing service dollars, and is not used to replace existing funding;

WHEREAS, success will be based on critically recognized metrics that measure the results of the services provided and evidence that the communities disproportionately impacted are benefiting from the Supportive Housing Services funds;

WHEREAS, outcomes will be defined based on broadly recognized public metrics that measure the number of people currently experiencing homelessness in the region. This transparency and accountability is vital to maintain the long-term support of voters and the community;

WHEREAS, performance and financial audits of the funds will be necessary to ensure appropriate accountability and transparency; and

WHEREAS, the Metro Council recognizes that although homelessness knows no jurisdictional boundary, local communities are best positioned to provide tailored services to meet local community needs;

WHEREAS, it is the intent of this measure to provide resources above and beyond those provided by the federal government, the Oregon Legislature, or local government, and therefore the revenue from this measure should not be counted against or used to supplant any federal, state or local monies; and

WHEREAS, a broad coalition of service providers, business leaders, elected officials, and advocates have come together as HereTogether over the course of the last year to identify the needs, develop strategies, engage communities, and build regional consensus; and

WHEREAS, on February 13, 2020, the Metro Council held a public hearing, at which the chairs of Clackamas, Multnomah, and Washington county commissions, the HereTogether Coalition, and residents of the entire region gave testimony to the homeless crisis, requesting that Metro refer a ballot measure to address this region-wide crisis;

WHEREAS, the Metro Council finds that homeless and housing services is a matter of metropolitan concern; now therefore

BE IT RESOLVED:

1. The Metro Council submits to the qualified voters of the Metro Area the ballot measure attached to this Resolution as Exhibit A, authorizing a personal income tax for the purpose of funding homeless and housing services (the “Supportive Housing Services Ballot Measure”); and

2. The Metro Council certifies the Ballot Title attached to this Resolution as Exhibit B for placing the Supportive Housing Services Ballot Measure on the ballot for the May 19, 2020 Primary Election for legal voters to adopt or reject; and

3. The Metro Council authorizes and directs the Metro Chief Operating Officer, the Metro Chief Financial Officer and the Metro Attorney, or their respective designees (each, an “Authorized Representative”), each acting individually, to file with the county elections official the Ballot Title and a related explanatory statement prepared by the Authorized Representative pursuant to Metro Code Section 9.02.020; and

4. The Metro Council authorizes and directs the Authorized Representative to take all other actions necessary to place the Supportive Housing Services Ballot Measure on the ballot for the May 19, 2020 Primary Election in a manner consistent with and in furtherance of this Resolution; and

5. Upon passage of the Ballot Measure the Metro Attorney will assign the Ballot Measure sections in Exhibit A with title, chapter and section numbers for the Metro Code as the Metro Attorney deems appropriate based on current Metro Code titles, chapters and sections; and

6. Upon passage of the Supportive Housing Services Ballot Measure the Metro Council will take further action to establish rules to enforce and implement the tax imposed by the measure. This may include rules regarding penalties, interest, filing dates, required forms and documentation, residency determinations for income tax payment purposes, refunds and deficiencies, audit authority, overpayments, estimated payments, exemptions, appeals from income determinations, legal collection actions and any other provision deemed necessary to effectively and efficiently administer the tax and achieve its purposes; and

7. Homeless and housing services is a matter of metropolitan concern.

ADOPTED by the Metro Council this ____ day of February 2020.

Lynn Peterson, Council President

Approved as to Form:

Carrie MacLaren, Metro Attorney

DRAFT

Exhibit A

The People of Metro ordain as follows:

SUPPORTIVE HOUSING SERVICES OVERVIEW

SECTION 1. Title

The provisions contained herein are to administer the Metro Supportive Housing Services Revenue, referred to as the “Supportive Housing Services Revenue.”

SECTION 2. Finding of Metropolitan Concern

Homeless and housing services is a matter of metropolitan concern over which Metro may exercise jurisdiction.

SECTION 3. Purpose

The Supportive Housing Services Revenue will fund services for people experiencing homelessness and housing instability.

PROGRAM IMPLEMENTATION

SECTION 4. Services and Priorities

Supportive Housing Services Revenue will fund Supportive Housing Services, including affordable housing and rental assistance; case management and outreach services; behavioral, mental, and physical health care services; addiction treatment; and other supportive services. Supportive Housing Services Revenue and Supportive Housing Services will first address the unmet needs of people who are experiencing or at risk of experiencing long-term or frequent episodes of homelessness. Supportive Housing Services Revenue and Supportive Housing Services will be prioritized in a manner that provides equitable access to people of color and other historically marginalized communities.

SECTION 5. Oversight Committee

1. Committee Established. An 18-member regional oversight committee (hereafter, “Supportive Housing Services Regional Oversight Committee” or “Regional Oversight Committee”) will oversee the Supportive Housing Services Program.

2. Purpose and Authority. The purpose and authority of the Supportive Housing Services Regional Oversight Committee is to:

- a. Evaluate local implementation plans, recommend changes as necessary to achieve program goals and guiding principles, and recommend to Metro Council for approval;
- b. Accept and review annual reports for consistency with approved local implementation plans;
- c. Monitor financial aspects of program administration, including review of program expenditures; and
- d. Provide annual report and presentation to Metro Council and Clackamas, Multnomah, and Washington County Boards of Commissioners assessing performance, challenges, and outcomes.

3. Membership. The Supportive Housing Services Community Oversight Committee is composed of 18 members, as follows:

- a. Five members from Clackamas County, with three of those members appointed from a list of nominees by Clackamas County.
- b. Five members from Multnomah County, with three of those members appointed from a list of nominees by Multnomah County.
- c. Five members from Washington County, with three of those members appointed from a list of nominees by Washington County.
- d. One representative from each of the Clackamas, Washington, and Multnomah County Board of Commissioners to serve as *ex officio* members.

4. Appointment of Members.

- a. Each County Board of Commissioners for Clackamas, Multnomah and Washington Counties will nominate three members for Metro Council consideration. The Council President will nominate two members from each county. The Council President will then appoint all 15 members, not including the *ex officio* members, subject to confirmation by the Metro Council.
- b. Each county will appoint their respective *ex officio* members. *Ex officio* members are non-voting members.

5. Membership Representation. The membership must be composed of at least one person who:

- a. Has experience overseeing, providing, or delivering Supportive Housing Services;
- b. Has lived experience of homelessness or severe housing instability;
- c. Has experience in the development and implementation of supportive housing and other services;
- d. Has experience in the delivery of culturally-specific services;
- e. Represents the private-for-profit sector;
- f. Represents the philanthropic sector;

- g. Represents communities of color, Indigenous communities, people with low incomes, immigrants and refugees, the LGBTQ+ community, people with disabilities, and other underserved and/or marginalized communities; and
- h. Represents a continuum of care organization.

A person may represent more than one of the subsections above.

- 6. Committee Chairperson; Terms. The Metro Council President will designate one member to serve as the Committee Chairperson. The Metro Council will appoint nine of the initial Committee members to serve a one year term, and the Council may reappoint those nine members for up to two additional two-year terms consistent with Metro Code Section 2.19.030.
- 7. Oversight Committee Review. Metro will conduct a review of the regional oversight committee's role and effectiveness no sooner than two years after the committee's first public meeting.

SECTION 6. Local Implementation Plans

- 1. Local implementation plans are intended to document the proposed use of funds and how these uses align with the purposes of the Supportive Housing Services Measure. A plan must be submitted to the Oversight Committee for review and approval before the Metro Council approves it.
- 2. A local implementation plan must be developed using locally convened and comprehensive engagement processes that prioritize the voices of people with lived experience and from communities of color.
- 3. A local implementation plan must include the following:
 - a. A strategy for equitable geographic distribution of services within the respective jurisdictional boundary and the Metro district boundary.
 - b. A description of how the key objectives of Metro's Strategic Plan to Advance Racial Equity, Diversity, and Inclusion have been incorporated. This should include a thorough racial equity analysis and strategy that includes: (1) an analysis of the racial disparities among people experiencing homelessness and the priority service population; (2) disparities in access and outcomes in current services for people experiencing homelessness and the priority service population; (3) clearly defined service strategies and resource allocations intended to remedy existing disparities and ensure equitable access to funds; and (4) an articulation of how perspectives of communities of color and culturally specific groups were considered and incorporated.
 - c. A review of current system investments or capacity serving priority populations, an analysis of the nature and extent of gaps in services to meet the needs of the priority population, broken down by service type, household types, and demographic groups.
 - d. A description of the planned investments that includes: (1) the types of services, and how these align with the service gap analysis; (2) the scale of the investments

- proposed; (3) the outcomes anticipated; and (4) the service delivery models that will be used in each area of service.
- e. A plan for coordinating access to services with partnering jurisdictions and service providers across the region.
 - f. A plan for tracking and reporting outcomes annually and as defined through regional coordination.
 - g. A plan to evaluate funded services and programs.
 - h. A description of how funds will be allocated to public and non-profit service providers, including transparent procurement processes, and a description of the workforce equity procurement standards.

SECTION 7. Allocation of Revenue

Metro will annually allocate at least 95 percent of the allocable Supportive Housing Services Revenue within each county based on each county's Metro boundary population percentage relative to the other counties. Metro will allocate the remaining revenue regionally, to make additional regional allocation of funds based upon proposed local implementation plans; establish a new regional homelessness data collection and reporting programs; and support regional collaboration between Clackamas, Multnomah, and Washington Counties regarding coordination of regional supportive housing services between the counties, priority uses of supportive housing services revenues, and strategies for maximizing matching state, federal and private funds.

Allocable funds are those funds available after Metro's administrative costs have been allocated.

SECTION 8. Equity and Community Engagement

1. Metro has adopted a Strategic Plan to Advance Racial Equity, Diversity, and Inclusion which includes specific goals and objectives to ensure that all people who live, work and recreate in the greater Portland region have the opportunity to share in and help define a thriving, livable and prosperous region. A key objective throughout the strategy is a commitment to advance equity related to stable and affordable housing.
2. In implementing the Supporting Housing Services Measure, Metro will rely on the goals and objectives within the Strategic Plan to:
 - Convene regional partners to advance racial equity outcomes in supportive housing services.
 - Meaningfully engage with communities of color, Indigenous communities, people with low incomes and other historically marginalized communities in establishing outcomes and implementing the Supportive Housing Services Program
 - Produce and provide research and information to support regional jurisdictions in advancing equity efforts.
 - Increase accountability by ensuring involvement of communities of color in establishing goals, outcomes, implementation and evaluation efforts.
 - Increase participation of communities of color in decision-making

- Use equity criteria in resource allocation for the Supportive Housing Services Program.

SECTION 9. Prohibition on Displacement of Funds Currently Provided

1. The purpose of the Supportive Housing Services tax is to provide revenue for Supportive Housing Services in addition to revenues provided for those services by the local governments within Metro.
2. In the event that any local government within Metro reduces the funds provided for Supportive Housing Services by that local government, Supportive Housing Services Revenue may not be provided to that local government or be used to provide Supportive Housing Services within the boundaries of that local government. This section is intended to prevent any local government from using Supportive Housing Services Revenue to replace funds currently provided by that local government.
3. A local government may seek a temporary waiver from this section for good cause, including but not limited to a broad economic downturn.

SECTION 10. Administrative Costs and Transparency Policy

In establishing a new Housing Services Revenue fund, it is the policy of the Metro Council to ensure public transparency and accountability regarding the funding, creation and implementation of this program. It is further the policy of the Metro Council to maintain low administrative costs to ensure that the maximum amount possible of the tax revenue is used to achieve the purposes of Supportive Housing.

SECTION 11. Outcome-Based Implementation Policy

Metro recognizes that each county may approach program implementation differently depending on the unique needs of its residents and communities. Therefore, it is the policy of the Metro Council that there be sufficient flexibility in implementation to best serve the needs of residents, communities, and those receiving Supportive Housing Services from program funding.

TAX COLLECTION REQUIREMENTS

SECTION 12. Voter Approval of Tax (Ordinance No. 20-1442)

Metro Council Ordinance No. 20-1442, imposing an income tax, is approved.

“Beginning tax year 2021, a tax of one percent is imposed on the entire taxable income of every resident of the district subject to tax under ORS chapter 316 and upon the taxable income of every nonresident that is derived from sources within the district which income is subject to tax under ORS chapter 316; provided however, that (a) only residents with a taxable income of at least \$125,000 per taxable year or at least \$250,000 if filing jointly are subject to the tax; and (b)

only nonresidents with a taxable income of \$125,000 per taxable year, or at least \$250,000 if filing jointly, from sources within the district are subject to the tax. Further, the tax applies to that portion of the income that exceeds \$125,000 if filing individually or \$250,000 if filing jointly.”

SECTION 13. Tax Must be Re-Authorized or Discontinued After Ten Years

1. Metro may assess the tax imposed by section 12 through the tax year ending December 31, 2030. After the tax expires, Metro or the entity authorized to collect the tax may continue to take all reasonable and necessary actions to ensure that taxes still owing are paid in full.
2. [OPTION A] After December 31, 2030, the tax will expire unless reauthorized by the voters on or before that date.
2. [OPTION B] After December 31, 2032, the collection of future taxes will cease unless the Metro Council makes findings that:
 - a. Metro remains the appropriate entity to collect, disburse and administer the tax;
 - b. Performance and financial audits show that the program is meeting objectives of reducing homelessness; and
 - c. Funding is still needed to achieve the purposes of the tax.

The Metro Council must take affirmative action to adopt any findings

SECTION 14. Collection of Funds

1. It is Metro’s intent to enter into an intergovernmental agreement with a qualified Oregon taxing agency to collect Supportive Housing Services Revenues.
2. If Metro is unable to enter into an intergovernmental agreement for the collection of Supportive Housing Services Revenues after good faith efforts to do so, Metro may collect the funds.

SECTION 15. Use of Revenues

Unless expressly stated otherwise in this measure, Supportive Housing Services Revenues may only be used for the purposes set forth in Sections 3-4. Metro may establish a separate fund or funds for the purpose of receiving and distributing Supportive Housing Services Revenues.

SECTION 16. Administrative Cost Recovery

1. Metro may retain an amount reasonably necessary from the collected tax revenue to administer the Supportive Housing Services program. This includes, but is not limited to, any costs to collect the revenue, provide oversight of the program, and provide administrative support for the oversight committee as needed.

2. At least annually the Regional Oversight Committee will consider whether Metro's administrative costs and each county's administrative costs could or should be reduced or increased. The Regional Oversight Committee will recommend to the Metro Council at least once a year as to how Metro can best limit its administrative costs.

SECTION 17. Use of Funds in Metro Jurisdictional Boundary Only

Although some portion of each of the three recipient counties (Multnomah, Washington and Clackamas) are outside of the Metro jurisdictional boundary, Supportive Housing Services Revenues collected may be spent only for Supportive Housing Services provided within the Metro jurisdictional boundary.

SECTION 18. Accountability of Funds; Audits

1. Each county or local government receiving funds must make an annual report to the Metro Council and the oversight committee on how funds from the income tax have been spent and how those expenditures have affected established homelessness metrics.
2. Every year a public accounting firm must conduct a financial audit of the revenue generated by this income tax and the distribution of that revenue. The Metro Auditor will make public the audit and any report to the Metro Council regarding the results of the audit. Metro may use the revenue generated by this income tax to pay for the costs of the audit required under this subsection.
3. At least once every three years, a performance audit will be conducted to determine if use of the funds are making progress towards achieving the purposes of the program.

SECTION 19. Ownership of Taxpayer Information

Metro is the sole owner of all taxpayer information under the authority of this measure. The Chief Financial Officer has the right to access all taxpayer information at all times.

SECTION 20. Confidentiality

1. Except as provided in this measure or otherwise required by law, it is unlawful for the Chief Financial Officer, or any elected official, employee, or agent of Metro, or for any person who has acquired information pursuant to this measure to divulge, release, or make known in any manner any financial information or social security numbers submitted or disclosed to Metro under the provisions of this measure and any applicable administrative rules.
2. Nothing in this section prohibits the disclosure of general statistics in a form that would prevent the identification of financial information or social security numbers regarding an individual taxpayer.

SECTION 21. Examination of Books, Records or Persons

The Chief Operating Officer or its designee may examine any books, papers, records, or memoranda, including state and federal income tax returns, to ascertain the correctness of any tax return or to make an estimate of any tax. The Chief Operating Officer has the authority, after notice, to require verification of taxpayer information in order to carry out the provisions of this measure.

SECTION 22. Conformity to State Laws

1. It is Metro's policy to follow the state of Oregon laws and regulations adopted by the Department of Revenue relating to personal income tax. The Supportive Housing Services Revenue will be construed in conformity with laws and regulations imposing taxes on or measured by net income.
2. If a question arises regarding the tax on which this measure is silent, the Chief Operating Officer may look to state law for guidance in resolving the question, provided that the determination under state law is not in conflict with any provision of this measure or the state law is otherwise inapplicable.

SECTION 23. Tax as a Debt; Collection Authority

1. The tax imposed by this measure, as well as any penalties and interest, becomes a personal debt due to Metro at the time such liability for the tax is incurred.
2. The Metro Attorney is authorized to collect any deficient taxes, interest and penalties owed. This includes initiating and defending any civil actions and other legal proceedings.

FURTHER IMPLEMENTATION

SECTION 24. Administrative Rules

The Chief Operating Officer may adopt administrative rules, forms, guides and policies to further implement the provisions of this measure. Any rule adopted by the Chief Operating Officer has the same force and effect as any Metro Code provision.

SECTION 25. Further Implementation

The Metro Council may take all necessary actions to implement this measure.

DEFINITIONS

SECTION 26. Definitions

For the purpose of this measure, the terms used are defined as provided in this section unless the context requires otherwise.

Nonresident means an individual who is not a resident within the Metro jurisdictional boundary.

Resident means a taxpayer domiciled within the Metro jurisdictional boundary for any portion of the taxable year. ORS 316.027 and OAR 150-316-0025 are adopted and control when residency questions arise.

Supportive Housing Services means homeless prevention, support services and rent assistance that stabilize people experiencing homelessness and housing instability.

Supportive Housing Services Revenue means all funds received from the tax imposed by Section 12.

Tax Year means the taxable year of a person for federal or state income tax purposes.

Taxpayer means any natural person or married couple filing a joint return whose income in whole or in part is subject to the tax imposed by this measure.

SECTION 28. Severability

If a court of competent jurisdiction finds any part, section or provision of this measure to be unconstitutional, illegal or invalid, that finding affects only that part, section or provision of the measure and the remaining parts, sections or provisions remain in full force and effect.

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF RECOGNIZING THE) RESOLUTION NO. 20-5085
HERETOGETHER POLICY FRAMEWORK FOR)
SUPPORTIVE HOUSING SERVICES AND) Introduced by the Metro Council
DIRECTING THE DEVELOPMENT OF A)
WORKPLAN)

WHEREAS, the greater Portland region is facing a severe housing affordability and homelessness crisis, which endangers the health and safety of thousands of our unhoused neighbors. Homelessness is a deeply traumatic and dehumanizing experience that no person should have to endure, regardless of their circumstances; and

WHEREAS, an estimated 3,123 to 4,935 households in the greater Portland region need supportive housing services, and thousands more need housing assistance, according to the February 2020 ECONorthwest report entitled “Potential Sources and Uses of Revenue to Address the Region’s Homeless Crisis”; and

WHEREAS, communities of color have been directly impacted by a long list of systemic inequities and discriminatory policies that have caused higher rates of housing instability and homelessness among people of color and they are disproportionately represented in the housing affordability and homelessness crisis;

WHEREAS, the housing affordability and homelessness crisis in the greater Portland region impacts us all and requires collective and individual action from every person, business, elected official, and resident that calls the region home;

WHEREAS, a safe, affordable home is the cornerstone on which all other success is built, and the stable foundation all members of our community need to thrive;

WHEREAS, the homelessness crisis is an issue of scale and services do not yet match the scope of the crisis;

WHEREAS, a broad coalition of service providers, business leaders, elected officials, and advocates have come together as HereTogether over the course of the last year to identify the needs, develop strategies, engage communities, and build regional consensus, which culminated in the development of a “Regional Policy Framework”; and

WHEREAS, the Regional Policy Framework presents a vision of services and investments to address homelessness and housing instability;

WHEREAS, the Regional Policy Framework presents a strategy for providing homeless and support services to achieve housing stability; and

WHEREAS, Metro recognizes the community outreach and collaboration by HereTogether to build a broad coalition of service providers, business and philanthropic representatives, and community members; and

WHEREAS, the Metro Council supports the regional goals, outcomes, and strategies described in the Regional Policy Framework;

WHEREAS, continued regional collaboration with the broad coalition convened by HereTogether, as well as local governments and service providers, is necessary to implement the strategies and achieve the goals and strategies; now therefore,

BE IT RESOLVED:

1. That the Metro Council supports the goals, outcomes, and strategies identified in the Regional Policy Framework, attached as Exhibit A, to guide future regional collaboration.
2. That the Metro Council directs staff to use the Regional Policy Framework for further planning and implementation with local governments, service providers and other implementers, and the community, and to report on a regular basis to the Metro Council on progress made toward the development of a work Supportive Housing Services work plan.
3. That the Metro Council commits to open, inclusive, and transparent community engagement in the development of the work plan and implementation of the measure, including ongoing consultation and coordination with service providers including coalition members from HereTogether, Clackamas County, Multnomah County, and Washington County.

ADOPTED by the Metro Council this _____ day of February 2020.

Lynn Peterson, Council President

Approved as to Form:

Carrie MacLaren, Metro Attorney

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF IMPOSING AN)	ORDINANCE NO. 20-1442
INCOME TAX FOR SUPPORTIVE HOUSING)	
SERVICES SUBJECT TO VOTER APPROVAL)	Introduced by the Metro Council

WHEREAS, the greater Portland region is facing a severe housing affordability and homelessness crisis, which endangers the health and safety of thousands of our unhoused neighbors. Homelessness is a deeply traumatic and dehumanizing experience that no person should have to endure, regardless of their circumstances; and

WHEREAS, an estimated 3,123 to 4,935 households in the greater Portland region need supportive housing services, and thousands more need housing assistance, according to the February 2020 ECONorthwest report entitled “Potential Sources and Uses of Revenue to Address the Region’s Homeless Crisis”;

WHEREAS, the housing affordability and homelessness crisis in the greater Portland region impacts us all and requires collective and individual action from every person, business, elected official, and resident that calls the region home;

WHEREAS, the homelessness crisis is an issue of scale and services do not yet match the scope of the crisis;

WHEREAS, additional revenue is required to scale services to meet the needs and scope of the crisis;

WHEREAS, Chapter III, Section 11 of the Metro Charter, entitled “Voter Approval of Certain Taxes,” provides that “any ordinance of the Council imposing broadly based taxes of general applicability on the personal income, business income, payroll, property, or sales of goods or services of all, or a number of classes of, persons or entities in the region requires approval of the voters of Metro before taking effect”; and

WHEREAS, Metro Council intends to refer to the voters a measure that would approve of the imposition of an income tax to fund homeless prevention, supportive housing, rent assistance and other services that stabilize people experiencing homelessness and housing instability; and Metro will work with local government partners, service providers, and other stakeholders to create a regional program; now therefore,

THE METRO COUNCIL ORDAINS AS FOLLOWS:

1. Beginning tax year 2021, a tax of one percent is imposed on the entire taxable income of every resident of the district subject to tax under ORS chapter 316 and upon the taxable income of every nonresident that is derived from sources within the district which income is subject to tax under ORS chapter 316; provided however, that (a) only residents with a taxable income of at least \$125,000 per taxable year or at least \$250,000 if filing jointly are subject to the tax; and (b) only nonresidents with a taxable income of \$125,000 per taxable year, or at least \$250,000 if filing jointly, from sources within the district are subject to the tax. Further, the tax applies to that portion of the income that exceeds \$125,000 if filing individually or \$250,000 if filing jointly.

2. In accordance with Metro Charter Chapter III, Section 11, the income tax imposed in paragraph 1 will not take effect until approved by the voters.
3. Metro Council will take all necessary actions to implement this ordinance, including the referral of the Supportive Housing Services Ballot Measure, attached as Exhibit A, to obtain voter approval of an income tax.
4. Upon passage of the Supportive Housing Services Ballot Measure the Metro Council will take further action to establish rules to enforce and implement the tax imposed by the measure. This may include rules regarding penalties, interest, filing dates, required forms and documentation, residency determinations for income tax payment purposes, refunds and deficiencies, audit authority, overpayments, estimated payments, exemptions, appeals from income determinations, legal collection actions and any other provision deemed necessary to effectively and efficiently administer the tax and achieve its purposes.

ADOPTED by the Metro Council this ____ day of February 2020.

Lynn Peterson, Council President

Attest:

Approved as to Form:

Nellie Papsdorf, Recording Secretary

Carrie MacLaren, Metro Attorney