

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF ESTABLISHING ) ORDINANCE NO 97-710A  
A COORDINATED 2017 POPULATION )  
FORECAST FOR USE IN MAINTAINING ) Introduced by Presiding Officer Kvistad  
AND UPDATING COMPREHENSIVE )  
PLANS )

WHEREAS, Metro is the land use planning coordinating body under ORS 195.025(1) for the area within its jurisdictional boundaries; and

WHEREAS, Metro is the land use decision maker under ORS 268.390(3) for the regional urban growth boundary (UGB) and related comprehensive plan policies; and

WHEREAS, ORS 195.036 requires Metro as coordinating body to "...establish and maintain a population forecast for the entire area within its boundary for use in maintaining and updating comprehensive plans" which has been coordinated with cities and counties within its boundaries; and

WHEREAS, the 2017 population forecast for the Metro area is contained in the January 26, 1996 document entitled: "Population Forecast County-level;" and

WHEREAS, city, county and state representatives participated in the preparation and review of the 201/ population forecast; and

WHEREAS, the 2017 population forecast has been used by Metro in its five year review of the regional UGB as part of the analysis entitled "The Urban Growth Report" which has been reviewed by city and county representatives and MTAC and MPAC;


NOW, THEREFORE, THE METRO COUNCIL ORDAINS AS FOLLOWS:

Section 1 The Tri-County 2017 population forecast of 1,813,000 people is hereby established as the Tri-County coordinated population forecast for use in maintaining and

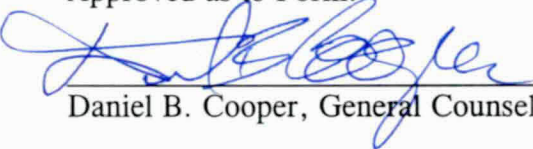
updating comprehensive plans inside Metro's jurisdictional boundary, including the regional UGB and related policies.

Section 2 The Findings of Fact demonstrating compliance with ORS 195.036 and statewide land use Goal 2 are attached as Exhibit "A" and incorporated by reference into this ordinance.

ADOPTED by the Metro Council this 19<sup>th</sup> day of FEBRUARY 1998.

  
\_\_\_\_\_  
Jon Kvistad, Presiding Officer

ATTEST:  
  
\_\_\_\_\_  
Recording Secretary

Approved as to Form:  
  
\_\_\_\_\_  
Daniel B. Cooper, General Counsel

I:\R-O\2017FORE.ORD

Findings of Fact - 2017 Population Forecast

The record before the Metro Council for its adoption of the 2017 population forecast demonstrates coordination with affected local and state agencies as follows:

1. Based on 1994 population, a new 2015 forecast was developed and explained in a public memo to the Metro Council dated April 25, 1995.
2. An Economic Advisory Committee of expert economists and demographers was convened to review the new population forecasts on May 10, 1995. As indicated in the May 12, 1995 memo to Mike Burton, State Office of Economic Analysis economists and demographers participated.
3. The three county 2017 population forecast in the January 26, 1996 "Population Forecast County-level" is consistent with
  - (1) the 2017 population forecast in Long-Term Population and Employment Forecasts For Oregon" from the State Office of Economic Analysis dated January, 1997, and
  - (2) "County Population Forecasts" table dated January 1997.
4. City and county policy-makers and technical representatives reviewed the three-county population forecast with Metro economist staff at a May 28, 1995 joint meeting of the Metro Policy Advisory Committee (MPAC) and Metro Technical Advisory Committee (MTAC) prior to the January 26, 1996 report.
5. City and county planning directors and policymakers have reviewed the 2017 population forecast as it was used in the 1997 Urban Growth Report which they recommended for adoption by the Metro Council.
6. Prior to adoption of this ordinance, copies of the ordinance and an explanatory memorandum were distributed to MPAC and MTAC, including the Director of the Department of Land Conservation and Development.

I:\R-O\2017FORE.ORD

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF ESTABLISHING ) ORDINANCE NO 97-710A  
A COORDINATED 2017 POPULATION )  
FORECAST FOR USE IN MAINTAINING ) Introduced by Presiding Officer Kvistad  
AND UPDATING COMPREHENSIVE )  
PLANS )

WHEREAS, Metro is the land use planning coordinating body under ORS 195.025(1) for the area within its jurisdictional boundaries; and

WHEREAS, Metro is the land use decision maker under ORS 268.390(3) for the regional urban growth boundary (UGB) and related comprehensive plan policies; and

WHEREAS, ORS 195.036 requires Metro as coordinating body to "...establish and maintain a population forecast for the entire area within its boundary for use in maintaining and updating comprehensive plans" which has been coordinated with cities and counties within its boundaries; and

WHEREAS, the 2017 population forecast for the Metro area is contained in the January 26, 1996 document entitled: "Population Forecast County-level;" and

WHEREAS, city, county and state representatives participated in the preparation and review of the 2017 population forecast; and

WHEREAS, the 2017 population forecast has been used by Metro in its five year review of the regional UGB as part of the analysis entitled "The Urban Growth Report" which has been reviewed by city and county representatives and MTAC and MPAC;

NOW, THEREFORE, THE METRO COUNCIL ORDAINS AS FOLLOWS:

Section 1 The Tri-County 2017 population forecast ~~portion of 1,813,000 people~~ the "Population Forecast County level" dated January 26, 1996 attached as Exhibit "A" and

Findings of Fact - 2017 Population Forecast

The record before the Metro Council for its adoption of the 2017 population forecast demonstrates coordination with affected local and state agencies as follows:

1. Based on 1994 population, a new 2015 forecast was developed and explained in a public memo to the Metro Council dated April 25, 1995.
2. An Economic Advisory Committee of expert economists and demographers was convened to review the new population forecasts on May 10, 1995. As indicated in the May 12, 1995 memo to Mike Burton, State Office of Economic Analysis economists and demographers participated.
3. The three county 2017 population forecast in the January 26, 1996 "Population Forecast County-level" is consistent with
  - (1) the 2017 population forecast in Long-Term Population and Employment Forecasts For Oregon" from the State Office of Economic Analysis dated January, 1997, and
  - (2) "County Population Forecasts" table dated January 1997.
4. City and county policy-makers and technical representatives reviewed the three-county population forecast with Metro economist staff at a May 28, 1995 joint meeting of the Metro Policy Advisory Committee (MPAC) and Metro Technical Advisory Committee (MTAC) prior to the January 26, 1996 report.
5. City and county planning directors and policymakers have reviewed the 2017 population forecast as it was used in the 1997 Urban Growth Report which they recommended for adoption by the Metro Council.
6. Prior to adoption of this ordinance, copies of the ordinance and an explanatory memorandum were distributed to MPAC and MTAC, including the Director of the Department of Land Conservation and Development.

I:\R-O\2017FORE.ORD (revised 2/17/98)



## METRO

Date: February 18, 1998  
To: Elaine Wilkerson  
From: Daniel B. Cooper, General Counsel  
Regarding: Ordinance No. 97-710 (A), Establishing 2017 Population Forecast

---

At Mark Turpel's request, we have prepared the attached Ordinance No. 97-710 (A), which would clarify that the ordinance adopts the 2017 population forecast of 1,813,000 people for the Metro region.

As you are aware, there was some discussion at the Council meeting on February 12, 1998, regarding the effect of the ordinance that was being considered by the Council at that time. A motion is pending on the Council floor to amend the ordinance.

The A version of this ordinance would resolve these issues by deleting the reference to the table of numbers which had been Exhibit A to the Ordinance and instead substituting clear language to indicate that the legal effect of the ordinance is only to adopt the 2017 population forecast for the region as a whole.

If the Council wishes to proceed to resolve this matter by substituting the A version of the ordinance, it would be appropriate for the Council to either defeat the current motion in front of it to amend the ordinance, or have the maker and the seconder of the amendment withdraw the amendment. After the present amendment is disposed of, a motion to substitute the A version of the ordinance for the ordinance currently in front of the Council would then be in order. The Council could then proceed to a final vote on this matter because the ordinance as amended would not contain any material new substance in that the amendment being prepared is a clarifying amendment only.

DBC:kms

cc. Presiding Officer Jon Kvistad  
Councilor McCaig  
Councilor McFarland  
Councilor McLain  
Councilor Morissette  
Councilor Naito  
Councilor Washington  
Mike Burton  
Mark Turpel

I:\docs#07.p&d\ewilk218.mem

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF ESTABLISHING ) ORDINANCE NO 97-710  
A COORDINATED 2017 POPULATION )  
FORECAST FOR USE IN MAINTAINING ) Introduced by Presiding Officer Kvistad  
AND UPDATING COMPREHENSIVE )  
PLANS )

WHEREAS, Metro is the land use planning coordinating body under ORS 195.025(1) for the area within its jurisdictional boundaries; and

WHEREAS, Metro is the land use decision maker under ORS 268.390(3) for the regional urban growth boundary (UGB) and related comprehensive plan policies; and

WHEREAS, ORS 195.036 requires Metro as coordinating body to "...establish and maintain a population forecast for the entire area within its boundary for use in maintaining and updating comprehensive plans" which has been coordinated with cities and counties within its boundaries; and

WHEREAS, the 2017 population forecast for the Metro area is contained in the January 26, 1996 document entitled: "Population Forecast County-level;" and

WHEREAS, city, county and state representatives participated in the preparation and review of the 201/ population forecast; and

WHEREAS, the 2017 population forecast has been used by Metro in its five year review of the regional UGB as part of the analysis entitled "The Urban Growth Report" which has been reviewed by city and county representatives and MTAC and MPAC;

NOW, THEREFORE, THE METRO COUNCIL ORDAINS AS FOLLOWS:

Section 1 The 2017 population forecast portion of the "Population Forecast County-level" dated January 26, 1996 attached as Exhibit "A" and incorporated into this ordinance by

reference is hereby established as the coordinated population forecast for use in maintaining and updating comprehensive plans inside Metro's jurisdictional boundary, including the regional UGB and related policies.

Section 2 The Findings of Fact demonstrating compliance with ORS 195.036 and statewide land use Goal 2 are attached as Exhibit "B" and incorporated by reference into this ordinance.

ADOPTED by the Metro Council this \_\_\_\_ day of \_\_\_\_\_ 1998.

\_\_\_\_\_  
Jon Kvistad, Presiding Officer

ATTEST:

Approved as to Form:

\_\_\_\_\_  
Recording Secretary

\_\_\_\_\_  
Daniel B. Cooper, General Counsel

I:\R-O\2017FORE.ORD



**Population Forecast  
County-level**

Exhibit A

(Clackamas, Multnomah, Washington, and Clark counties)

	Population Forecast					
	Multnomah	Clackamas	Washington	Clark	Tri-County	Region
1990	583,887	278,850	311,554	238,053	1,174,291	1,412,344
1991	600,000	288,700	328,500	250,300	1,217,200	1,467,500
1992	605,000	294,500	340,000	257,500	1,239,500	1,497,000
1993	615,000	302,000	351,000	269,500	1,268,000	1,537,500
1994	620,000	305,500	359,500	280,800	1,285,000	1,565,800
1995	624,049	312,590	370,021	290,440	1,306,660	1,597,100
1996	631,919	318,578	379,803	294,676	1,330,301	1,624,976
1997	640,311	325,035	390,640	300,111	1,355,987	1,656,098
1998	650,400	331,897	402,318	306,444	1,384,615	1,691,060
1999	659,605	338,648	413,553	313,213	1,411,806	1,725,020
2000	667,344	345,031	424,254	320,071	1,436,629	1,756,700
2001	673,916	350,916	434,157	326,741	1,458,989	1,785,730
2002	680,453	356,739	444,047	333,781	1,481,239	1,815,020
2003	687,094	362,636	454,408	341,155	1,504,138	1,845,293
2004	693,009	368,339	464,819	348,488	1,526,167	1,874,655
2005	697,810	374,146	475,342	356,302	1,547,298	1,903,600
2006	703,424	379,972	485,902	364,017	1,569,298	1,933,315
2007	709,170	385,815	496,732	372,041	1,591,717	1,963,758
2008	715,028	391,747	507,699	380,278	1,614,474	1,994,751
2009	720,414	397,497	518,668	388,413	1,636,578	2,024,991
2010	725,949	403,363	529,763	396,824	1,659,076	2,055,900
2011	731,491	409,243	540,800	405,446	1,681,534	2,086,980
2012	737,367	415,297	552,241	414,356	1,704,904	2,119,260
2013	742,903	421,234	563,776	423,219	1,727,913	2,151,132
2014	747,619	426,826	574,574	431,834	1,749,019	2,180,853
2015	752,265	432,410	585,536	440,589	1,770,211	2,210,800
2016	756,908	438,060	596,658	449,508	1,791,626	2,241,134
2017	761,142	443,641	607,928	458,434	1,812,710	2,271,144
2018	765,316	449,205	619,507	467,526	1,834,028	2,301,554
2019	769,485	454,822	631,282	476,781	1,855,589	2,332,371
2020	773,647	460,492	643,257	486,204	1,877,396	2,363,600

	Annual Percentage Rate (APR) Growth					
	Multnomah	Clackamas	Washington	Clark	Tri-County	Region
1970-90	6.7%	1.7%	5.0%	4.7%	3.9%	3.6%
1990-95	1.3%	2.3%	3.5%	4.1%	2.2%	2.5%
1995-2017	0.9%	1.6%	2.3%	2.1%	1.5%	1.6%

History: 1990-94, CPRC Portland State University; OFM State of Washington  
Forecast: 1995-2020, Regional Forecast

## EXHIBIT B

### Findings of Fact - 2017 Population Forecast

The record before the Metro Council for its adoption of the 2017 population forecast demonstrates coordination with affected local and state agencies as follows:

1. Based on 1994 population, a new 2015 forecast was developed and explained in a public memo to the Metro Council dated April 25, 1995.
2. An Economic Advisory Committee of expert economists and demographers was convened to review the new population forecasts on May 10, 1995. As indicated in the May 12, 1995 memo to Mike Burton, State Office of Economic Analysis economists and demographers participated.
3. The three county 2017 population forecast in the January 26, 1996 "Population Forecast County-level" is consistent with
  - (1) the 2017 population forecast in Long-Term Population and Employment Forecasts For Oregon" from the State Office of Economic Analysis dated January, 1997, and
  - (2) "County Population Forecasts" table dated January 1997.
4. City and county policy-makers and technical representatives reviewed the three-county population forecast with Metro economist staff at a May 28, 1995 joint meeting of the Metro Policy Advisory Committee (MPAC) and Metro Technical Advisory Committee (MTAC) prior to the January 26, 1996 report.
5. City and county planning directors and policymakers have reviewed the 2017 population forecast as it was used in the 1997 Urban Growth Report which they recommended for adoption by the Metro Council.
6. Prior to adoption of this ordinance, copies of the ordinance and an explanatory memorandum were distributed to MPAC and MTAC, including the Director of the Department of Land Conservation and Development.

file 7.2.0 5

# NOTICE OF PROPOSED AMENDMENT

This form must be received by DLCD at least 45 days prior to the final hearing  
ORS 197.610 and OAR Chapter 660, Division 18

See reverse side for submittal requirements

Jurisdiction Metro

Date of Final Hearing October 9, 1997 Local File # \_\_\_\_\_

Has this proposal been previously submitted to DLCD? Yes  No \_\_\_\_\_ Date \_\_\_\_\_

- Comprehensive Plan Text Amendment
- Comprehensive Plan Map Amendment
- Land Use Regulation Amendment
- Zoning Map Amendment
- New Land Use Regulation

Briefly summarize the proposal. Do not use technical terms. Do not write "See Attached."

This ordinance formally adopts the 2017 population forecast to comply with ORS 195.036(1995).

Plan Map Change From \_\_\_\_\_ to \_\_\_\_\_

Zone Map Change From \_\_\_\_\_ to \_\_\_\_\_

Location: \_\_\_\_\_ Acres Involved: \_\_\_\_\_

Specified change in Density: Current Density \_\_\_\_\_ Proposed Density \_\_\_\_\_

Applicable Goals: 14 Is an Exception proposed?  Yes  No

Affected State or Federal Agencies, Local Governments or Special Districts: \_\_\_\_\_

Cities and counties in Metro, DLCD, Office of Economic Analysis

Local Contact: Larry Shaw Phone: 503-797-1532

Address: Metro, 600 NE Grand Avenue, Portland, OR 97232 Fax: 503-797-1792

DLCD File # \_\_\_\_\_ Date Rec'd \_\_\_\_\_ # Days Notice \_\_\_\_\_

**STAFF REPORT**

**CONSIDERATION OF ORDINANCE NO. 97-710, FOR THE PURPOSE OF  
ESTABLISHING A COORDINATED 2017 POPULATION FORECAST FOR USE  
IN MAINTAINING AND UPDATING COMPREHENSIVE PLANS**

---

Date: Nov. 25, 1997

Prepared by Michael Morrissey

**Proposed Action:** Ordinance No. 97-710 complies with state legislation by establishing and maintaining a population forecast for the entire area within its boundary for use maintaining and updating comprehensive plans.

**Background:** Based on an interpretation of a Land Use Board of Appeals decision, the 2017 Population forecast must be adopted separately from the Urban Growth Report. The 2017 population forecast will be used by cities and counties as they review their comprehensive plans. It is used in the Urban Growth Report, adopted by the Metro Council in October of 1997, and its creation has been coordinated with cities and counties as demonstrated in exhibit B.

A draft version of this ordinance was reviewed in the Growth Management Committee of this year, and it was sent to DLCD for notice on October 9, 1997.

# GROWTH MANAGEMENT COMMITTEE REPORT

**Ordinance No. 97-710**, establishing a coordinated 2017 population forecast for use in maintaining and updating comprehensive plans.

**Action Taken:** Recommended for Council approval, by a vote of 3-0.

**Existing Law:** Oregon law requires Metro, as the land use decision maker for the urban growth boundary and related comprehensive plan policies, to establish and maintain a population forecast for the Metro area for use in maintaining and updating comprehensive plans. This population forecast must be "coordinated" with cities and counties within the boundary.

**Issue Presented:** This ordinance codifies Metro's 2017 population forecast as the state-mandated coordinated population forecast, based on findings of fact (Exhibit B) that, among other things, staff and elected officials from the region's cities and counties participated in its review.

**Budget Impact:** None.

**Committee Discussion:** A concern was raised briefly by Councilor Morrisette that this language would set in stone population forecast numbers associated with individual cities. Larry Shaw confirmed that this ordinance only relates to the projected tri-county population figure for the year 2017.