



600 NE Grand Ave.  
Portland, OR 97232-2736

## Council work session agenda

---

**Tuesday, May 19, 2020**

**2:00 PM**

**<https://zoom.us/j/471155552> or  
**877-853-5257 (toll free)****

---

Please note: To limit the spread of COVID-19, Metro Regional Center is now closed to the public.

This work session will be held electronically. You can join the meeting on your computer or other device by using this link: <https://zoom.us/j/471155552>, or by calling or 877-853-5257 (toll free).

If you wish to attend the meeting, but do not have the ability to attend by phone or computer, please contact the Legislative Coordinator at least 24 hours before the noticed meeting time by phone at 503-797-1916 or email at [legislativecoordinator@oregonmetro.gov](mailto:legislativecoordinator@oregonmetro.gov).

### **2:00 Call to Order and Roll Call**

#### **Work Session Topics:**

2:05 Regional Investment Strategy: 2019 Parks Bond Draft Refinement Work Plan [20-5410](#)

Presenter(s): Jon Blasher, Metro  
Beth Cohen, Metro

Attachments: [Work Session Worksheet](#)  
[2019 Parks Bond Draft Refinement Plan](#)  
[2019 Parks Bond Draft Refinement Timeline](#)  
[Parks Bond Refinement PPT](#)

2:50 Regional Investment Strategy: Transportation Investment Measure Community Partnership Reports [20-5411](#)

Presenter(s): Andy Shaw, Metro  
Community Partner Representatives

Attachments: [Work Session Worksheet](#)  
[RIS: Community Partnership Reports PPT](#)

**3:35 Chief Operating Officer Communication**

**3:40 Councilor Communication**

**3:45 Adjourn**

---

# Metro respects civil rights

Metro fully complies with Title VI of the Civil Rights Act of 1964 and related statutes that ban discrimination. If any person believes they have been discriminated against regarding the receipt of benefits or services because of race, color, national origin, sex, age or disability, they have the right to file a complaint with Metro. For information on Metro’s civil rights program, or to obtain a discrimination complaint form, visit [www.oregonmetro.gov/civilrights](http://www.oregonmetro.gov/civilrights) or call 503-797-1536. Metro provides services or accommodations upon request to persons with disabilities and people who need an interpreter at public meetings. If you need a sign language interpreter, communication aid or language assistance, call 503-797-1700 or TDD/TTY 503-797-1804 (8 a.m. to 5 p.m. weekdays) 5 business days before the meeting. All Metro meetings are wheelchair accessible. For up-to-date public transportation information, visit TriMet’s website at [www.trimet.org](http://www.trimet.org).

### Thông báo về sự Metro không kỳ thị của

Metro tôn trọng dân quyền. Muốn biết thêm thông tin về chương trình dân quyền của Metro, hoặc muốn lấy đơn khiếu nại về sự kỳ thị, xin xem trong [www.oregonmetro.gov/civilrights](http://www.oregonmetro.gov/civilrights). Nếu quý vị cần thông dịch viên ra dấu bằng tay, trợ giúp về tiếp xúc hay ngôn ngữ, xin gọi số 503-797-1700 (từ 8 giờ sáng đến 5 giờ chiều vào những ngày thường) trước buổi họp 5 ngày làm việc.

### Повідомлення Metro про заборону дискримінації

Metro з повагою ставиться до громадянських прав. Для отримання інформації про програму Metro із захисту громадянських прав або форми скарги про дискримінацію відвідайте сайт [www.oregonmetro.gov/civilrights](http://www.oregonmetro.gov/civilrights). або Якщо вам потрібен перекладач на зборах, для задоволення вашого запиту зателефонуйте за номером 503-797-1700 з 8.00 до 17.00 у робочі дні за п'ять робочих днів до зборів.

### Metro 的不歧視公告

尊重民權。欲瞭解Metro民權計畫的詳情，或獲取歧視投訴表，請瀏覽網站 [www.oregonmetro.gov/civilrights](http://www.oregonmetro.gov/civilrights)。如果您需要口譯方可參加公共會議，請在會議召開前5個營業日撥打503-797-1700（工作日上午8點至下午5點），以便我們滿足您的要求。

### Ogeysiiska takooris la'aanta ee Metro

Metro waxay ixtiraamtaa xuquuqda madaniga. Si aad u heshid macluumaad ku saabsan barnaamijka xuquuqda madaniga ee Metro, ama aad u heshid warqadda ka cabashada takoorista, booqo [www.oregonmetro.gov/civilrights](http://www.oregonmetro.gov/civilrights). Haddii aad u baahin tahay turjubaan si aad uga qaybqaadatid kullanka dadweynaha, wac 503-797-1700 (8 gallinka hore illaa 5 gallinka dambe maalmaha shaqada) shan maalmo shaqo ka hor kullanka si loo tixgaliyo codsashadaada.

### Metro의 차별 금지 관련 통지서

Metro의 시민권 프로그램에 대한 정보 또는 차별 항의서 양식을 얻으려면, 또는 차별에 대한 불만을 신고 할 수 [www.oregonmetro.gov/civilrights](http://www.oregonmetro.gov/civilrights). 당신의 언어 지원이 필요한 경우, 회의에 앞서 5 영업일 (오후 5시 주중에 오전 8시) 503-797-1700를 호출합니다.

### Metroの差別禁止通知

Metroでは公民権を尊重しています。Metroの公民権プログラムに関する情報について、または差別苦情フォームを入手するには、[www.oregonmetro.gov/civilrights](http://www.oregonmetro.gov/civilrights)。までお電話ください。公開会議で言語通訳を必要とされる方は、Metroがご要請に対応できるよう、公開会議の5営業日前までに503-797-1700（平日午前8時～午後5時）までお電話ください。

### សេចក្តីជូនដំណឹងអំពីការមិនរើសអើងរបស់ Metro

ការគោរពសិទ្ធិពលរដ្ឋរបស់ ។ សំរាប់ព័ត៌មានអំពីកម្មវិធីសិទ្ធិពលរដ្ឋរបស់ Metro ឬដើម្បីទទួលបានកម្មប្រព័ន្ធរើសអើងសូមចុះទស្សនាគេហទំព័រ [www.oregonmetro.gov/civilrights](http://www.oregonmetro.gov/civilrights)។ បើលោកអ្នកត្រូវការអ្នកបកប្រែភាសានៅពេលអង្គប្រជុំសាធារណៈ សូមទូរស័ព្ទមកលេខ 503-797-1700 (ម៉ោង 8 ព្រឹកដល់ម៉ោង 5 ល្ងាច ថ្ងៃធ្វើការ) ប្រាំពីរថ្ងៃ ថ្ងៃធ្វើការ មុនថ្ងៃប្រជុំដើម្បីអាចឲ្យគេសម្រួលតាមសំណើរបស់លោកអ្នក ។

### إشعار بعدم التمييز من Metro

تحتزم Metro الحقوق المدنية. للمزيد من المعلومات حول برنامج Metro للحقوق المدنية أو لإيداع شكوى ضد التمييز، يُرجى زيارة الموقع الإلكتروني [www.oregonmetro.gov/civilrights](http://www.oregonmetro.gov/civilrights). إن كنت بحاجة إلى مساعدة في اللغة، يجب عليك الاتصال مقدماً برقم الهاتف 503-797-1700 (من الساعة 8 صباحاً حتى الساعة 5 مساءً، أيام الاثنين إلى الجمعة) قبل خمسة (5) أيام عمل من موعد الاجتماع.

### Paunawa ng Metro sa kawalan ng diskriminasyon

Iginagalang ng Metro ang mga karapatang sibil. Para sa impormasyon tungkol sa programa ng Metro sa mga karapatang sibil, o upang makakuha ng porma ng reklamo sa diskriminasyon, bisitahin ang [www.oregonmetro.gov/civilrights](http://www.oregonmetro.gov/civilrights). Kung kailangan ninyo ng interpreter ng wika sa isang pampublikong pulong, tumawag sa 503-797-1700 (8 a.m. hanggang 5 p.m. Lunes hanggang Biyernes) lima araw ng trabaho bago ang pulong upang mapagbigyan ang inyong kahilingan.

### Notificación de no discriminación de Metro

Metro respeta los derechos civiles. Para obtener información sobre el programa de derechos civiles de Metro o para obtener un formulario de reclamo por discriminación, ingrese a [www.oregonmetro.gov/civilrights](http://www.oregonmetro.gov/civilrights). Si necesita asistencia con el idioma, llame al 503-797-1700 (de 8:00 a. m. a 5:00 p. m. los días de semana) 5 días laborales antes de la asamblea.

### Уведомление о недопущении дискриминации от Metro

Metro уважает гражданские права. Узнать о программе Metro по соблюдению гражданских прав и получить форму жалобы о дискриминации можно на веб-сайте [www.oregonmetro.gov/civilrights](http://www.oregonmetro.gov/civilrights). Если вам нужен переводчик на общественном собрании, оставьте свой запрос, позвонив по номеру 503-797-1700 в рабочие дни с 8:00 до 17:00 и за пять рабочих дней до даты собрания.

### Avizul Metro privind nediscriminarea

Metro respectă drepturile civile. Pentru informații cu privire la programul Metro pentru drepturi civile sau pentru a obține un formular de reclamație împotriva discriminării, vizitați [www.oregonmetro.gov/civilrights](http://www.oregonmetro.gov/civilrights). Dacă aveți nevoie de un interpret de limbă la o ședință publică, sunați la 503-797-1700 (între orele 8 și 5, în timpul zilelor lucrătoare) cu cinci zile lucrătoare înainte de ședință, pentru a putea să vă răspunde în mod favorabil la cerere.

### Metro txoj kev ntxub ntxaug daim ntawv ceeb toom

Metro tributes cai. Rau cov lus qhia txog Metro txoj cai kev pab, los yog kom sau ib daim ntawv tsis txaus siab, mus saib [www.oregonmetro.gov/civilrights](http://www.oregonmetro.gov/civilrights). Yog hais tias koj xav tau lus kev pab, hu rau 503-797-1700 (8 teev saww ntxov txog 5 teev tsaus ntuj weekdays) 5 hnub ua hauj lw m ua nte j ntawm lub rooj sib tham.

**Regional Investment Strategy: 2019 Parks Bond Draft  
Refinement Work Plan**

*Work Session Topics*

Metro Council Work Session  
Tuesday, May 19, 2020

## 2019 PARKS BOND DRAFT REFINEMENT WORK PLAN

---

Date: May 11, 2020  
Department: Parks and Nature  
Meeting Date: May 19, 2020

Prepared by: Beth Cohen  
Presenters: Jon Blasher, Beth Cohen

---

### ISSUE STATEMENT

On November 5, 2019, Greater Portland voters overwhelmingly approved a \$475 million Metro parks and nature bond measure developed through diverse and comprehensive community engagement.

The 2019 Parks and Nature bond (Resolution Number 19-4998) described the following program areas and allocations:

- Protect and restore land (\$155 million)
- Support local projects – “Local Share” (\$92 million)
- Nature in Neighborhood capital grants (\$40 million)
- Take care of Metro parks (\$98 million)
- Create trails for walking and biking (\$40 million)
- Advance large-scale community visions (\$50 million)

As with previous Parks and Nature bonds approved by voters in 1995 and 2006, the refinement process will, among other things, clarify priority locations and processes for investing bond funds.

The refinement process, while an important opportunity to strengthen the values established in the bond resolution and continue building relationships with community, is ultimately the means to a larger end — delivering on the promises of the bond itself.

At the May 19 work session, the Parks and Nature Department Director and staff will provide an updated and more specific timeline for refinement of the six bond program areas listed above, especially over the next 9-12 months.

The impact from COVID-19 upon our economy, our community partners, local governments and local businesses is profound and is falling most heavily on historically marginalized communities and the organizations supporting them. Parks and Nature staff are working to identify whether and how there are opportunities to accelerate or target planned pieces of the bond work in order to advance the refinement work overall and provide benefit to vulnerable communities in our region.

## **ACTION REQUESTED**

Ask questions, provide feedback and direction on the draft proposed work plan and timeline for refinement activities in the upcoming year. This is just one of Council milestones that are being planned throughout the refinement period, in which feedback and direction from Council will be sought.

## **IDENTIFIED POLICY OUTCOMES**

The Metro Council identified 11 foundational principles to guide the bond's investments and implementation including:

- Serve communities through inclusive engagement, transparency and accountability.
- Advance racial equity through bond investments.
- Protect clean water for people, fish and wildlife.
- Protect and restore culturally significant native plant communities.
- Protect, connect and improve habitat for native fish and wildlife.
- Take care of what we have.
- Make parks and natural areas more accessible and inclusive.
- Connect more people to the land and rivers of our region.
- Invest in trails for biking and walking.
- Support community-led parks and nature projects.
- Make communities more resilient to climate change.

In addition, the bond resolution includes three overarching themes—advancing racial equity, climate resilience and community engagement. Finally, the bond includes direction to identify and achieve aspirational goals for diversity in contracting and workforce.

The success of bond implementation will be determined by its ability to build on the excellent legacy of the 1995 and 2006 bonds. An additional measure of success will be the impact of community engagement on investment priorities and in particular, evidence of how bond investments have benefited communities of color, indigenous communities and other historically marginalized communities.

## **POLICY QUESTION(S)**

Do the milestones, approach and timing identified in the refinement work plan align with the values and expectations established by the Metro Council for the bond work?

## **POLICY OPTIONS FOR COUNCIL TO CONSIDER**

The Council has provided policy direction on the direction for the 2019 Parks and Nature bond through the bond development process, highlighting the policy goals and criteria listed above. This staff presentation is focused on implementing that policy direction through the road map for bond refinement.

## **STAFF RECOMMENDATIONS**

Through the refinement work plan and timeline, staff has identified milestones for Council review and direction of the work. These include formal actions such as establishing the 2019 Parks Bond Oversight Committee as well as opportunities for consultation and direction from Council during specific points in the refinement process, especially related to the program areas that are less developed at this point such as capital grants and advancing large scale community visions.

In addition, it is assumed that there will be ongoing opportunities for staff to provide informal updates on the refinement work through updates from the Chief Operating Officer and other Regional Investment Strategy briefings.

Finally, staff recommends that the Metro Council President appoints Council liaisons to the bond refinement work to participate in regular briefings on the bond refinement process, provide strategic, policy and political advice and share updates and with the full Council.

## **STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION**

Through the Regional Investment Strategy, Parks and Nature staff continue to engage with colleagues implementing the 2018 affordable housing bond and developing the potential 2020 transportation investment measure, around opportunities for leveraging resources and collaboration.

In particular, Parks and Nature staff are working with the housing bond team to leverage tools and resources on racial equity and community engagement, and expect to coordinate around acquisition, among other programs. Furthermore, Parks and Nature and Planning and Development staff are beginning a discussion on leveraging resources around shared trail priorities through the parks bond and transportation measure. This collaboration with the Regional Investment Strategy is expected to continue through bond refinement and implementation and will also include the housing services measure if approved by voters.

Meeting Metro's racial equity values, as well as building and strengthening relationships in the community will require a thoughtful and transparent approach to engagement during refinement. Staff are working to balance the desire to get the bond programs ready for investment and action, while ensuring enough time to allow for program development and investment decisions to occur within the framework of these bond values.

The draft refinement work plan is an attempt to identify the milestones and decisions needed to develop each program and a strategy for fleshing out the plan to engage with stakeholders on these decision-making points and milestones is the next phase of work.

## **BACKGROUND**

The most recent work session presentation to Council regarding the bond took place on

February 4, 2020. Parks and Nature director Jon Blasher presented a high level overview of the timeline for refinement and opportunities for future Council engagement. The refinement work plan being presented today is in draft form and will be adjusted based on Council direction and feedback received at the work session.

## **ATTACHMENTS**

[For work session:]

- Is legislation required for Council action?  Yes  No
- If yes, is draft legislation attached?  Yes  No
- What other materials are you presenting today?

Draft refinement work plan, draft refinement timeline



# 2019 Parks Bond DRAFT Refinement Work Plan

May 2020



If you picnic at Blue Lake or take your kids to the Oregon Zoo, enjoy symphonies at the Schnitz or auto shows at the convention center, put out your trash or drive your car – we’ve already crossed paths.

**So, hello. We’re Metro – nice to meet you.**

In a metropolitan area as big as Portland, we can do a lot of things better together. Join us to help the region prepare for a happy, healthy future.

**Stay in touch with news, stories and things to do.**

[oregonmetro.gov/news](http://oregonmetro.gov/news)

**Follow oregonmetro**



**Metro Council President**

Lynn Peterson

**Metro Councilors**

Shirley Craddick, District 1

Christine Lewis, District 2

Craig Dirksen, District 3

Juan Carlos Gonzalez, District 4

Sam Chase, District 5

Bob Stacey, District 6

**Auditor**

Brian Evans

600 NE Grand Ave.

Portland, OR 97232-2736

503-797-1700

## Table of Contents

Introduction and background.....	4
Guiding Policies.....	5
Bond Values, principles and criteria .....	6
Refinement overview.....	7
Project organization.....	10
Bond program categories .....	11
Refinement timeline .....	12
Operationalizing bond policy/program goals .....	25
Community engagement approach .....	27
Next steps .....	31
Appendix .....	33

## INTRODUCTION AND BACKGROUND

### 2019 Parks and Nature bond

In November 2019, voters in greater Portland approved a \$475 million bond measure to further protect clean water, restore fish and wildlife habitat and provide opportunities for people to connect with nature close to home.

#### The bond measure provides funding across six program areas:

- Land protection and restoration, \$155 million
- Metro park improvements, \$98 million
- Nature in Neighborhoods capital grants, \$40 million
- Local parks and nature projects, \$92 million
- Walking and biking trails, \$40 million
- Complex community projects, \$50 million

The bond measure prioritizes serving people of color, Indigenous people, people with low incomes, people with varying abilities and other historically marginalized groups who have not benefited equitably from past investments. The bond measure also prioritizes work to make the region more resilient to climate change.

#### Purpose and background of refinement

The purpose of this document is to outline the refinement plan for the 2019 Parks and Natural areas bond measure, including the planning process and engagement approach.

As with previous parks and nature bonds approved by voters in 1995 and 2006, Parks and Nature staff will undertake a process called refinement, which will among other things, engage communities to clarify priority locations and direction for investing bond funds and to turn the expectations laid out in the bond resolution into specific program activities and criteria.

This refinement work plan will describe the timeline, approach and milestones for the work to refine the policies, goals and broad investments outlined in the 2019 bond. Metro will work in partnership with community members, community organizations and local park providers to ensure these investments make a difference on the ground.

The refinement process, while an important opportunity to strengthen the values established in the bond resolution and continue building relationships with community, is ultimately the means to a larger end — delivering on the promises of the bond itself by making critical investments to address changing climate that threatens streams and habitat while ensuring our treasured parks are welcoming to all.

## GUIDING POLICIES

**The Metro Council adopted the Strategic Plan to Advance Racial Equity, Diversity and Inclusion in June 2016. This plan sets five goals for advancing regional equity:**

- Goal A: Metro convenes and supports regional partners to advance racial equity
- Goal B: Metro meaningfully engages communities of color
- Goal C: Metro hires, trains and promotes a racially diverse workforce
- Goal D: Metro creates safe and welcoming services, programs and destinations
- Goal E: Metro's resource allocation advances racial equity

**In 2018, the Parks and Nature department adopted a department Racial Equity Diversity and Inclusion plan (REDI) that aligned with the Metro Strategic Plan to Advance Racial Equity, Diversity and Inclusion with the following objectives nested under the large agency Strategic Plan to Advance Racial Equity, Diversity and Inclusion plan goals.**

### **Goal A objectives:**

- Contribute to increasing the diversity of people and perspectives in the conservation movement
- Plan the regional system of parks, trails and natural areas with a racial equity lens

### **Goal B objectives:**

- Strengthen internal communications, transparency and accountability
- Meaningfully engage communities of color in policy and investment decisions
- Honor Indigenous and community connections to land Goal C objectives

### **Goal C Objectives:**

- Invest in continuing education and inclusive staff culture experience (regardless of race or background) especially in areas related to Metro's policies, programs, services and destinations.
- Build career pathways for youth and communities of color

### **Goal D objectives:**

- Deliver relevant and inclusive programs and services for people of color
- Manage and operate a safe and inclusive system of parks, natural areas and trails

**Goal E objectives:**

- Build department capacity for equitable community engagement and partnerships
- Remove barriers for people of color in contracting and grant programs
- Equitably plan for and invest in Metro’s and the region’s system of parks, natural areas and trails

## **BOND VALUES, PRINCIPLES AND CRITERIA**

### **Overview**

The 2019 Parks and Nature Bond established three values to guide the bond investments made—leading with racial equity, community engagement and focusing on promoting resilience in the face of climate change. Through this lens of these values, the bond strives to empower historically marginalized communities to guide investments so that all communities and natural areas benefit and are more resilient to climate change.

To assist in ensuring alignment with these values, the bond has established a set of guiding principles and investment criteria.

### **Principles**

Informed by community and partner engagement, the Metro Council directed staff to develop a bond approach and package according to these guiding principles:

- Serve communities through inclusive engagement, transparency and accountability.
- Advance racial equity through bond investments.
- Protect clean water for people, fish and wildlife.
- Protect and restore culturally significant native plant communities.
- Protect, connect and improve habitat for native fish and wildlife.
- Take care of what we have.
- Make parks and natural areas more accessible and inclusive.
- Connect more people to the land and rivers of our region.
- Invest in trails for biking and walking.
- Support community-led parks and nature projects.
- Make communities more resilient to climate change.

## Criteria

In addition, the following three broad categories of criteria must be applied to each of the six bond programs

**Community Engagement and Racial Equity Criteria :** Investments in all program areas must satisfy all of the following community engagement and racial equity criteria.

- Meaningfully engage with communities of color, Indigenous communities, people with low incomes and other historically marginalized communities in planning, development and selection of projects.
- Prioritize projects and needs identified by communities of color, Indigenous communities, low-income and other historically marginalized groups.
- Demonstrate accountability for tracking outcomes and reporting impacts, particularly as they relate to communities of color, Indigenous communities, people with low incomes and other historically marginalized communities.
- Improve the accessibility and inclusiveness of developed parks.
- Include strategies to prevent or mitigate displacement and/or gentrification resulting from bond investments.
- Set aspirational goals for workforce diversity and use of MWESB contractors and work to reduce barriers to achieving these goals; demonstrate accountability by tracking outcomes and reporting impacts.

**Climate Resilience Criteria:** All projects funded by the bond must identify at least one climate resilience criterion that the project will satisfy from among the following.

- Protect, connect and restore habitat to support strong populations of native plants, fish and wildlife that can adapt to a changing climate.
- Protect and restore floodplains, headwaters, streams and wetlands to increase their capacity to handle stormwater to protect vulnerable communities from flooding.
- Increase tree canopy in developed areas to reduce heat island effects.
- Use low-impact development practices and green infrastructure in project design and development.
- Invest in segments of the regional trail system to expand active transportation opportunities for commuting, recreation and other travel.

## REFINEMENT OVERVIEW

### Project goal

The goal of refinement is to develop and implement a strategy for bond implementation that reflects community and regional values, achieves regional goals for protecting habitat, climate resilience and access to nature, input from partners and the public, and advances the region as a

leader in protecting the environment and making nature more accessible to all. For this refinement project, the path to getting to bond implementation will be just as important as the implementation itself.

### **Opportunities and challenges envisioned for the refinement work moving forward**

**Advancing this work in the midst of a public health and economic crisis:** The changes to the economy and the impact upon our community partners, local governments and local businesses/contractors is profound and has the potential to become increasingly dire in the short term. This impact is expected to fall most heavily on historically marginalized communities and the organizations supporting them. As an organization, Metro acknowledges that people of color, transgender people, people with disabilities and women already face compounding barriers and disparities in the economy even in “good” times, and that this crisis will worsen this reality as inequitable policies and practices are continually enacted.

Metro Council and staff have heard from community partners about the importance of being responsive to the economic and public health crisis of COVID-19 and in particular, targeting a response to our most vulnerable communities in our region and the organizations serving those communities. Metro staff are working to understand and identify opportunities to ensure all bond investments can have maximum economic benefit in our region (for the short, medium and long term), targeted to the most vulnerable communities and organizations that work with and support them.

In addition, the length of time that our country and region need to employ physical distancing is unknown and it is very possible that refinement kicks off while the ban on large gatherings is still in place, which could impact the ability to meaningfully engage with community. The bond community engagement team will work with community engagement experts at Metro and beyond to understand best practices on planning and hosting digital community engagement, acknowledging that.

Finally, it’s important to acknowledge the situation we find ourselves in is unprecedented in terms of physical distancing, changes to staff capacity and the larger ripples on our social and economic well-being. The refinement timeline and milestones presented in this plan are certainly aspirational and are built on the assumption that things will remain in the status quo or return to the pre-COVID ways of doing business. Yet, there are circumstances we cannot predict that could impact the timelines and goals established for this work.

**Balancing desire to implement programs quickly with need to ensure the bond values of racial equity and community engagement are driving the process:** Staff are working to balance the desire to get the bond programs ready for investment and action, while ensuring enough time and space to allow for program development and investment decisions to be made within the framework of advancing racial equity and climate resilience and facilitating meaningful community

engagement throughout. Decisions about program development and investments are opportunities for significant community engagement and dialogue as was the case during the bond package development. The refinement plan is an attempt to capture the current thinking on how this work can advance. It will be important for Metro Councilors, staff, leadership and external stakeholders to identify issues with the pace of the refinement timeline as the work moves forward.

**Fully incorporating equity in the plan outcomes:** The refinement process presents an opportunity to deliver on the expectations established during the bond development process in terms of prioritizing community engagement and parks and natural areas investments for communities of color, Indigenous communities and other historically marginalized communities. Doing so will require Metro staff to be continually asking questions to identify more inclusive and upstream engagement opportunities, incorporating lessons learned about what does and doesn't work as the process advances.

**Figuring out how to best support our local and community partners in achieving the bond outcomes:** A significant portion of bond funds will be allocated to local park providers. Local park providers will receive local share dollars and also be potentially eligible for trails program funds, capital grants (in partnership with a community organization) and perhaps the complex community visions program category. At early stages of refinement, Metro staff will work to develop an approach for the local share criteria related to racial equity, community engagement and climate resilience and conducting outreach on this approach with internal and external stakeholders.

**Leveraging the knowledge collected during the bond development process in 2018:** There was extensive community engagement completed through 2018 and early 2019 pre-bond referral to engage with a wide set of stakeholders on priorities for the 2019 Parks and Nature bond. That engagement informed the bond and many people involved in that engagement are deeply invested in the outcomes. It is crucial to maintain public trust and meet Metro's racial equity values that we continue to build on this engagement work, as well as maintain and build relationships in community. Indigenous communities in our region is one important stakeholder groups that has been deeply committed to the outcomes of the bond. Information was gathered through a series of engagements directly with Indigenous community members and feedback was capture in a set of community engagement reports. A summary of the themes that were gleaned during this engagement can be found in the appendix of this document. The feedback received and compiled presents a road map to ensure the themes that were shared during that period are carried through in the work ahead and continue these conversations during refinement.

**Leveraging the lessons learned and resources developed through the Regional Investment Strategy:** The 2019 Parks and Natural areas bond is part of the agency's Regional Investment Strategy, which the Metro Council endorsed in 2017 as an approach to address the major challenges of the region—affordable housing, transportation and access to parks and natural areas. The Metro Council has asked staff to advance a coordinated approach to all three measures. Doing so has



allowed for the ability to share resources, leverage engagement opportunities across more than one measure to ensure efficient use of our community partners' time and identify opportunities to collaboration on investments when and where appropriate.

The 2019 parks bond refinement approach relating to community engagement, the future oversight committee and fleshing out and measuring criteria for bond investments will build on the foundation created by the housing bond work plan and supporting documents. In particular, the community engagement tools and other resources.

In addition, Metro parks and nature staff will work to coordinate with Planning and Development staff on potential for collaboration with the housing bond implementation, the transportation measure and the supportive housing measure, if the voters approve it later this month. Collaboration opportunities include sharing information about potential site acquisition opportunities and coordinating where possible on trails investments.

## PROJECT ORGANIZATION

The refinement work will involve a wide range of formal bodies, informal groups and individuals, many more than can be spelled out in this document. Metro is responsible for carrying out the work described in this document and ensuring that it meets the goals established in the 2019 parks and nature bond. The description of the formal bodies below reflects the internal governance and staffing support for bond refinement and implementation.

### Governance

**Metro Council:** The Metro Council will oversee the bond refinement and implementation work as it advances. The refinement work plan will identify specific milestones where Council will be providing formal approval such as approving the target area refinement plans. In addition, staff will consult Council for direction on key policy and implementation questions for the bond. The refinement timeline included in this work plan highlights both the formal and informal points for Council consultation, review and approval of the work. As part of this refinement work plan review, staff will seek Council's approval on the frequency and detail level of bond updates.

**Oversight committee:** The Natural Areas Capital Program Performance Oversight Committee for the 2006 Natural areas bond will be concluding its work this spring and Metro staff will work with the Metro Council President and the Metro Council to appoint an independent committee to monitor the expenditures and implementation of the 2019 Parks and Natural Areas bond. The Oversight Committee is a Council-appointed public body to hold Metro accountable and transparent.

The charter, structure, role and membership of the 2019 bond oversight committee will be designed to reflect and embody the guiding principles of the bond and will incorporate lessons learned and best practices from the Zoo Bond Oversight Committee and the Housing Bond Oversight Committee. The expectation for 2019 Parks Bond Oversight Committee is to provide

ongoing public accountability and oversight for both the bond investments and outcomes for Metro and our local partners around community engagement and a strong racial equity approach.

**Metro Chief Operating Officer:** The Metro Chief Operating Officer (COO) is authorized by the Metro Council to implement this 2019 Parks Bond refinement work as described in this plan and beyond, and the COO will direct staff to conduct all program administration activities referenced herein. The COO will work with Parks and Nature staff to identify policy questions and major issues to bring to the Council's attention.

### **Agency and staff support**

**Metro Parks and Nature Department Leadership and Staff:** The bond refinement work will be able to leverage the deep and extensive expertise of staff across the Parks and Nature Department. The bond refinement team will coordinate and convene alignment across the six program areas each of which will have a program lead. The program leads and their teams will manage the refinement and implementation work forward and will in turn, be supported by leadership and program teams across the parks and nature department.

**Metro agency staff:** In addition, the bond refinement and implementation will continue to utilize the expertise of several other departments and programs including the Office of Metro Attorney (OMA), Construction Project Management office (CPMO), Procurement, Diversity, Equity and Inclusion (DEI) and Government Affairs and Policy Development (GAPD) among others. As it has done through previous bonds and levies, OMA will provide advice on the direction of the work as it moves forward and can respond to specific legal issues that arise. CPMO will be able to lend its expertise as parks staff work to plan and advance infrastructure and other investments in Metro sites through the take care of Metro parks program work that will feed into the department's Capital Improvement Plan.

In addition, the bond team will work with Procurement and the DEI team to understand what resources are available and how to set feasible goals related to ensuring a level of workforce participation and utilization of COBID contractors. Finally, the bond team will continue to work with GAPD to ensure coordination of the parks bond with the other investment measures.

**Parks and Nature Equity Advisory Committee:** The Equity Advisory Committee, which adds a community-led racial equity lens to shape the Parks and Nature department's planning processes, policy formation, and outcomes on projects and system-wide efforts, will be asked to play an important role during refinement in terms of reviewing decision-making milestones and engagement strategies. Parks and Nature staff will work with the committee to define the frequency and focus of their review through refinement.

## **BOND PROGRAM CATEGORIES**

### **Protect and Restore Land (\$155 million)**

Metro will use bond funds to protect and connect greater Portland’s special places, especially river and stream banks, headwaters, floodplains, wetlands, oak and prairie habitat, forests and culturally significant plants and sites, by purchasing land from willing sellers and restoring it to support plants, animals and people.

This program will also include a pilot project for community-led, racial justice focused land acquisition with an allocation of up to \$15 million.

### **Local share (\$92 million)**

Distribution of bond funds to cities, counties and other park providers across greater Portland to protect land, restore habitat, and build and care for parks that connect people to nature in local communities.

### **Capital grants (\$40 million)**

Funding for community-led projects, with an emphasis on benefitting historically marginalized communities. These projects will protect and improve water quality and fish and wildlife habitat, support climate resiliency and/or increase people’s experience of nature at the community scale.

This grant program will engage community groups, nonprofit organizations, schools, park providers, soil and water conservation districts and others in neighborhood projects that benefit people and nature. This program is designed to allow communities to meet local needs and new opportunities that may come to light during implementation of Metro’s bond and will also pilot a new “participatory grant-making” approach within the program area.

### **Walking and biking trails (\$40 million)**

This program will fund trail acquisition, construction of priority trail segments as well as a competitive capital grant program for local governments and the development of trail master plans.

### **Take care of Metro parks (\$98 million)**

Funds to provide safe, welcoming places to connect with nature by completing newer nature parks and maintaining water systems, trails, bathrooms and other amenities at older parks like Oxbow and Blue Lake with a focus on health, safety, Americans with Disabilities Act (ADA) compliance, capital maintenance and operational effectiveness.

### **Advance large scale community visions (\$50 million)**

Funds to help deliver large-scale projects that uplift communities by leveraging nature to achieve benefits such as job opportunities, affordable housing and safe, reliable transportation.

## **REFINEMENT TIMELINE**

## Refinement approach

The refinement timeline for the six bond program areas will unfold in a staggered manner. The development and decision-making milestones for the two program areas that were established from the 2006 bond—protect and restore land, and local share; along with take care of Metro parks—are expected to occur in the next six months to a year. The three bond program areas that have either been significantly expanded from 2006 or are completely new—biking and walking trails, capital grants and complex community visions—are expected to take one to two years to be operational.<sup>1</sup>

The plans and dates for the refinement work described below are staff's best determination at this point and subject to change. The draft refinement work plan is an attempt to identify the milestones and decision points needed to develop each program and the next step is to develop a strategy and tactics for engaging with stakeholders on these decisions and milestones.

## Refinement phases

The bond team has identified the following milestones, decisions and planning and engagement work needed from May 2020 through December 2021 that will make up refinement. The description of the work below, which is organized in three month periods, is aspirational and could be impacted by a host of factors outside of Metro's control.

### May through July 2020

**Objective:** This phase will include the development and consultation with Council on this refinement road map as well as determining an approach to criteria and metrics related to racial equity, climate resilience, community engagement, contracting and workforce participation. Work will commence on the development of an online mapping tool that will be the access point for a wide range of information—maps, data and research—in order to facilitate a series of stakeholder conversations in the fall on refining priorities for land acquisition and trail gaps.

This phase will also kick off project scoping for identified immediate infrastructure needs for developed<sup>2</sup> Metro sites (i.e. projects that are ready to advance) as well as a prioritization tool for projects across developed and undeveloped sites<sup>3</sup> and the establishment of local share program guidelines and policies.

## Questions that will guide the work during this phase

---

<sup>1</sup> It is envisioned that the acquisition component for the walking and biking trails program will align timing and process-wide with the protect and restore land refinement process, though the money for implementation will come from the \$40 million for trails.

<sup>2</sup> Developed sites: Existing Metro sites including Oxbow, Blue Lake Park, cemeteries and boat launches

<sup>3</sup> Undeveloped sites: Metro sites with existing, approved master plans and no/limited infrastructure

- How will Metro develop standards for demonstrating and measuring community engagement, racial equity and goals for contracting and workforce participation for its own bond investments?
- What are different ways to measure success and performance for bond outcomes?
- How will Metro ask park providers to demonstrate and measure meeting the community engagement, racial equity and contracting criteria?
- What tools, resources or data could Metro utilize to help facilitate meaningful engagement?
- What technical assistance will Metro provide local jurisdictions and partners to help them meet bond criteria?
- What will meaningful engagement look like with community and regional partners during this COVID pandemic?
- What data is needed for the online mapping tool? What data do we need to figure out how to access?
- What tools and coordination measures should be enacted to ensure that the Parks and Nature Bond is also focused on advancing Metro's Regional Investment Strategy and aligning with the other investment measure work where appropriate?

## Key Activities

### Planning

#### *Bond-wide*

- Develop metrics for the racial equity, community engagement and climate resilience criteria
- Determine Metro's approach to technical assistance for local jurisdictions for community engagement and meeting bond criteria.
- Develop goals for equity in contracting and workforce participation
- Compile lessons learned from other Metro oversight committees and from the 2006 Natural Areas Capital Program Performance Oversight Committee
- Utilize internal and external community engagement expertise to develop engagement strategies for refinement milestones

#### *Protect and restore land*

- Creating template for the target area ecological assessments
- Identifying the data layers for the online mapping tool (joint with trails)

#### *Local share:*

- Develop program policies and guidelines
- Begin to develop metrics to evaluate how local share bond projects can meet criteria for racial equity, community engagement and climate resilience
- Continue to collect lists of priority projects from local park providers

	<p><i>Trails:</i></p> <ul style="list-style-type: none"> <li>Identifying the data layers for the online mapping tool (joint with protect and restore land)</li> </ul> <p><i>Capital grants:</i> Initial review of program guidelines and findings from capital grants program from 2006 parks and nature bond</p> <p><i>Take care of Metro parks:</i></p> <ul style="list-style-type: none"> <li>Finalize project list with schedule and preliminary draft budget for each developed site and identification of priority projects</li> <li>Scoping work for immediate projects within developed sites that can begin right away</li> <li>In addition to the bond-specific criteria, department-specific criteria for prioritizing potential capital projects that address health and safety issues, ADA compliance, and operational efficiency</li> </ul>
<p><b>Engagement</b></p>	<p><i>Bond-wide:</i> Inform stakeholders on draft refinement work plan including key stakeholder groups such as the Parks and Nature Equity Advisory Committee, local parks providers and members of the previously convened Parks Stakeholder Table and perhaps Metro’s Committee on Racial Equity, among others</p> <p><i>Protect and restore land:</i> Collect feedback from members of the Native American Community Advisory Council (NACAC) on data being collected on the target areas (ongoing)</p> <p><i>Local share:</i> Beginning conversations with local park providers about the establishment of the local share program and their project priorities</p>
<p><b>Council Milestones/consultation</b></p>	<p><i>Bond-wide:</i></p> <ul style="list-style-type: none"> <li>Review and feedback on refinement work plan</li> <li>Metro Council President appoints Council liaison(s) to parks bond refinement</li> </ul> <p><i>Complex community visions:</i> Council update and consultation on the allocation timeline for the Willamette Falls Legacy Project</p>
<p><b>Deliverables</b></p>	<p><i>Protect and restore land:</i></p> <ul style="list-style-type: none"> <li>Online mapping and data tool for future engagement on acquisition opportunities and identifying trail gaps</li> <li>Set of ecological assessments for target areas describing habitat and conservation opportunities</li> </ul> <p><i>Trails:</i></p> <ul style="list-style-type: none"> <li>White paper on how to measure the displacement impacts of trail and acquisition investments on displacement and gentrification as well as best practices on mitigation efforts will be developed</li> </ul>

**Potential contracting opportunities**

*Protect and restore land:* Contracting with one or multiple firms to conduct the ecological assessments for the target areas

**August through October 2020**

**Objective:** This phase will include the continued development of foundational information for both acquisitions and trail gap priorities into accessible materials for a series of planned stakeholder engagements. At this point, stakeholders will review and help prioritize acquisition of land for protect and restore land and for the trails program and help identify key trail gaps, investment priorities, potential grant requests and acquisition needs for the trails program.

Development of the refinement plan for the urban target area will likely occur during this time and is expected to involve a set of dedicated meetings with local and community stakeholders, partner agencies as well as the development of goals and criteria to guide acquisition priorities.

With the local share program established, there will be robust outreach with local park providers on the development of bond criteria and how their project priorities meet it. The take care of Metro parks program will utilize a prioritization tool to evaluate projects across developed and undeveloped sites for inclusion in the FY 21-22 Parks and Nature Capital Improvement Plan (CIP) five year forecast. Planned engagement in this phase could be leveraged to check with stakeholders if the direction of this work, which is based on pre-referral engagement, is accurate or if there is additional criteria to be included.<sup>4</sup>

Finally, there will be preliminary work underway to review the 2006 capital grants program and explore opportunities for accelerating the timeline for the development of the 2019 bond capital grants program. Staff will seek Council consultation on the structure and membership for the 2019 Parks Bond Oversight Committee, and towards the end of this phase, it is anticipated that the Council will establish the oversight committee and appoint members.

**Questions to guide the work during this phase**

- Several questions related to urban area refinement
  - Which local and community partners need to be at the table for this work?
  - What is the remaining urban area that is not overlapping with trail priorities or other target areas?
  - What in this remaining area is valuable for regional acquisition investment and why?
  - What are clear priorities for the regional acquisitions for land? How are we evaluating and measuring the biggest value for land purchases in this area?
  - What would be helpful is to identify specific criteria around partnership goals

---

<sup>4</sup> There will also be significant site-specific engagement planned for projects related to visitor amenities and investments in undeveloped sites once that work is underway.



- What are the additional criteria for prioritizing acquisitions for both trails and protect and restore land? How is stakeholder feedback being incorporated into that?
- What is the recruitment process for oversight committee members?
- What are the priority parcels in each target area according to the goals and priorities established?

## Key Activities

### Planning

*Bond-wide:* Work with the Council to develop a structure and identify and recruit board members for the 2019 parks bond oversight committee

*Protect and restore land:*

- Developing a scope for the urban area target area refinement, which would include establishing parameters for what should be considered for the urban area refinement and how criteria to prioritize parcels will be developed
- Turning the technical mapping and other data into materials accessible for stakeholder engagement

*Local share*

- Continue developing metrics to evaluate how local share projects can meet bond criteria for advancing racial equity, community engagement and climate resiliency

*Trails:*

- Turning the technical mapping and other data into materials accessible for stakeholder engagement
- Begin work on trail gap prioritization tool

*Capital grants:* Explore feasibility of acceleration timeline for program refinement and implementation

*Complex community visions:* Towards the end of this phase, scope the work needed to develop this program including how Council will help direct program development

*Take care of Metro parks:* Weighing prioritization criteria, weighing project lists across site and develop final draft of prioritization document

### Engagement

*Protect and restore land:* Initial series of stakeholder meetings and engagement events to review online maps and collect feedback on what community's and partner's priorities are for acquisition

*Local share:*

- Engage with local park providers and other external stakeholders on criteria for racial equity, community engagement and climate resilience

*Trails:*

- Work with protect and restore land on the series of engagement activities described above. It is expected that these would also involve



	<p>multiple stakeholders representing each regional trail identified in the bond resolution to discuss key gaps, investment priorities, potential grant requests, and acquisition needs</p> <ul style="list-style-type: none"> <li>• Begin to develop a scope for the trail grant program in part by conducting an online survey about trail grants for local parks providers/agencies and community members</li> </ul> <p><i>Take care of Metro parks:</i></p> <ul style="list-style-type: none"> <li>• Engage with community on whether priorities for project prioritization still reflect direction from community during pre-referral engagement</li> </ul>
<p><b>Council milestones/consultation</b></p>	<p><i>Bond-wide:</i></p> <ul style="list-style-type: none"> <li>• Review and approve structure for 2019 Parks bond oversight committee</li> <li>• Help identify potential members</li> <li>• Council establishes oversight committee and appoints members</li> </ul> <p><i>Complex community visions:</i> Consult with Council on proposed work plan for future program development</p>
<p><b>Deliverables</b></p>	<p><i>Local share:</i> Local park providers will begin to submit priority project lists for review according to program criteria</p> <p><i>Trails:</i></p> <ul style="list-style-type: none"> <li>• Prioritization criteria for regional trails (to be utilized for trail gap prioritization tool). Criteria will inform prioritization for both trail gap acquisition and the to be developed competitive trail grant program</li> </ul> <p><i>Take care of Metro parks:</i> Work plan for each developed site, which will likely include identifying staffing needs, contracting opportunities and project sequencing</p>
<p><b>Potential contracting opportunities</b></p>	<p><i>Protect and restore land:</i></p> <ul style="list-style-type: none"> <li>• Assistance developing maps and ecological assessments into materials to support engagement events and opportunities</li> <li>• Various opportunities related to managing and supporting the urban area refinement process (engagement, facilitation)</li> </ul> <p><i>Take care of Metro parks:</i> Feasibility work related to high priority infrastructure projects at Oxbow and Blue Lake</p>

**November 2020 through January 2021**

**Objective:** This phase will involve continuing the work of local share and take care of Metro parks programs through negotiating and signing IGAs with local park providers and implementing the work plans developed for the prioritized infrastructure projects at existing Metro sites, respectively. Staff are planning to have developed draft refinement plans for land and trail gap acquisition that reflect the feedback and conversations during the fall engagement as well as draft measures of success based on the priorities for the target areas.

During this phase, Parks and Nature will present for Council review and approval the November budget amendment identifying specific project allocations for FY 20-21. The Parks and Nature FY21-22 five year Capital Improvement Plan will be submitted to FRS for initial review as part of the FY21-22 budget development. The CIP will include a list of prioritized projects across both developed and undeveloped sites. Finally, it's anticipated that staff will be able to begin the scoping work for consulting with Council about the complex community vision program development.

**Questions that will guide the work during this phase**

- Is there staff capacity and Council interest in kicking off conversations about the scope and development of the complex community visions program area?
- Will there be staff capacity to accelerate timeline for capital grants program? If so, what would an accelerated timeline look like?
- How will the trails program bucket prioritize trail acquisition or trail construction or other trail investments?
- How can community input shape the measures for which trail gaps are prioritized for acquisition?
- What are the opportunities to collaborate with the transportation investment measure on criteria and goals for trail prioritization?
- What are the ways to measure progress and success for the target areas based on the priorities that have been identified (i.e. acres purchased, number of transactions, dollars and partnerships leveraged)?

**Key Activities**

<b>Planning</b>	<p><i>Bond-wide:</i></p> <ul style="list-style-type: none"> <li>• Further develop work plan and engagement milestones for refinement activities heading into 2021</li> <li>• Begin with oversight committee foundations and onboarding</li> </ul> <p><i>Protect and Restore Land:</i></p> <ul style="list-style-type: none"> <li>• Incorporate feedback from engagement into initial draft of goals and priorities for target area refinement plans</li> </ul> <p><i>Trails:</i></p> <ul style="list-style-type: none"> <li>• Incorporate feedback from engagement into initial draft of goals and priorities for trails refinement plan</li> </ul> <p><i>Take care of Metro parks:</i> Continue scoping for individual priority projects and develop staffing plan to address the project management needs moving forward</p>
<b>Engagement</b>	<p><i>Bond-wide:</i> Anticipated first meeting of 2019 Parks Bond Oversight Committee</p>

	<p><i>Protect and restore land:</i></p> <ul style="list-style-type: none"> <li>• Additional engagement and conversations about urban area refinement priorities if necessary</li> </ul> <p><i>Local share:</i> Continuing to work with local parks providers on submitting project priorities as necessary and negotiating and finalizing IGAs</p> <p><i>Trails:</i></p> <ul style="list-style-type: none"> <li>• Share draft trails refinement plan and prioritization criteria with Council and other interested stakeholders</li> </ul>
<b>Proposed Council Milestones/consultation</b>	<p><i>Bond-wide:</i> Review updated work plan for refinement during 2021 (as necessary)</p> <p><i>Protect and restore land/trails:</i> Seek Council consultation on refinement priorities, maps and plans that reflect community feedback</p> <p><i>Take care of Metro parks:</i> Approve the FY20-21 November budget amendment identifying specific project allocations for the current fiscal year. Submit the FY21-22 Parks and Nature five year Capital Improvement Plan with identified priority projects across both developed and undeveloped sites.</p>
<b>Deliverables</b>	<p><i>Protect and restore land:</i> Draft refinement plan land target areas and draft measures for performance and progress</p> <p><i>Trails:</i> Draft trails refinement plan (one for all prioritized trail acquisitions)</p>
<b>Bond outcomes</b>	<p><i>Take care of Metro parks:</i> Reporting back on project completion and other outcomes</p>
<b>Potential contracting opportunities</b>	

**February through April 2021**

**Objective:** This phase will involve finalization and likely adoption of target area refinement plans for acquisition of parcels and trail gaps by the Metro Council. Once Council adopts these refinement plans identifying specific tax lots for acquisition, the real estate process can begin and staff can also determine the timing and scope for the community-led racial justice focused acquisition pilot.

There will be continued work on finalizing local share IGAs. Staff could begin to determine the scope of work and contours of trail grants programs (and depending on the timing of the hiring of the capital grants program manager perhaps the capital grants program as well). The work that has

been completed to date on regional trail priorities will likely form the foundation of the competitive trail grant program that will be managed by the capital grants program manager. Staff will seek consultation from the Metro Council on a framework for the complex community vision program.

Finally, Council will have the opportunity to review and identify any additional needs for the FY21-22 proposed budget. The proposed budget includes the first year project allocations from the five year capital forecast. This is an opportunity to allow for Metro staff, agency leadership, and stakeholders to reflect on the last nine months of refinement work and lessons learned for future phases of refinement. Staff anticipates reporting these back to Council and consulting Council on a more specific and updated work plan for refinement through December 2021.

### Questions to guide the work during this phase

- How should the capital grants criteria be operationalized?
- How and when to start conversations about the participatory grant-making pilot project within the capital grants program?
- What support and resources would be helpful to community groups interested in applying for a capital grant?
- How can Metro staff identify and implement innovative methods to support communities of color and other historically marginalized communities to prepare and submit applications?
- What is needed to being conversations about the community-led racial-justice focused acquisition pilot?
- From both the community and Metro staff perspective, what about refinement has worked and what needs to be improved?
- What is Council’s feedback on the refinement process so far and what needs to be adjusted?

### Key Activities

#### Planning

*Bond-wide:* Begin to develop format and desired content for reporting on refinement work; review with oversight committee

*Protect and restore land:* Finalize target area refinement plans for Council adoption, incorporating feedback from Council and other internal and external stakeholders

*Local share:* Continuing to work with local parks providers on submitting project priorities as necessary and negotiating and finalizing IGAs

*Capital grants:* if decision is made to accelerate program timeline, hiring of program manager<sup>5</sup>

*Trails:*

<sup>5</sup> Currently, the Capital Grants Program Manager is budgeted in the FY 22 budget and a budget amendment would be required if that timing were to be accelerated.

	<ul style="list-style-type: none"> <li>• Finalize trail refinement plans for Council adoption, incorporating feedback from Council and other internal and external stakeholders.</li> <li>• Kick off work to develop competitive trails grant program including developing program policies and guidelines</li> </ul> <p><i>Take care of Metro parks:</i> Planning work to begin to advance first set of priority projects from the Parks and Nature Capital Improvement plan</p>
<b>Engagement</b>	<p><i>Bond-wide:</i> follow up with stakeholders from fall engagement and debrief on what was helpful, what worked and what could be improved on the engagement side</p> <p><i>Trails:</i> begin engagement with internal and external stakeholders on trails grant program</p> <p><i>Complex community projects:</i> Begin development of plan for complex community visions conversation with partners and stakeholders</p>
<b>Proposed Council Milestones/consultation</b>	<p><i>Bond-wide:</i> Council consultation on updated refinement work plan through the end of 2021</p> <p><i>Protect and restore land:</i> Approve target area refinement plans</p> <p><i>Trails:</i> Review guidelines and policies for competitive trails grant program</p> <p><i>Complex community visions:</i> Initial consultation with Council on priorities and direction for this program development and how Council wants to provide ongoing guidance</p> <p><i>Take care of Metro parks:</i> Council approves 2022-2023 budget (including Parks and Nature capital improvement priorities)</p>
<b>Deliverables</b>	<p><i>Protect and restore land:</i> Final target area refinement maps and narratives for land acquisition; confidential prioritized tax lots targeted for acquisition</p> <p><i>Trails:</i></p> <ul style="list-style-type: none"> <li>• Final trails refinement plan; confidential prioritized trail gaps targeted for acquisition</li> <li>• Competitive trails grant program guidelines and policies for review</li> </ul>
<b>Bond outcomes</b>	
<b>Potential contracting opportunities</b>	<p><i>Protect and restore land:</i> Write compile information for the 22 refinement area plans</p>

## May through July 2021

**Objective:** This phase will focus on kicking off the capital grants program development, which will include program design and roll out, development of program policies, procedures and guidelines. In addition, this phase will begin conversations with partners and community on complex community visions. It's possible that this phase could see the first cycle of the trail grant program open. Staff is expecting that it will take until about June 2021 to complete the full set of the 27 local share IGAs as that is roughly how long it took during the 2006 bond to complete all the IGAs.

### Questions to guide the work during this phase

- Questions on the development of the complex community visions program
  - What is the internal staff capacity to manage the process of developing the framework and plan for the complex community vision program?
  - What does the Council want its level of involvement to be as the work moves forward
  - What are measures to demonstrate success?

### Key Activities

<b>Planning</b>	<p><i>Bond-wide:</i> Begin conversations with Oversight Committee about developing a baseline for bond implementation and measuring progress and outcomes</p> <p><i>Protect and restore land:</i> Flesh out opportunities and issues around pilot program for community-led racial justice focused acquisition</p> <p><i>Capital grants:</i></p> <ul style="list-style-type: none"> <li>• Develop program guidelines and policies for capital grants</li> <li>• Continue conversations with community (Participatory Budgeting Oregon and others) about developing proposal for participatory grant-making pilot</li> </ul>
<b>Engagement</b>	<p><i>Local share:</i> Continuing to negotiate and finalize local share IGAs as necessary</p> <p><i>Complex community visions:</i> Initial engagement with stakeholders about opportunities for program development and investment opportunities</p>
<b>Proposed Council Milestones</b>	<p><i>Capital grants:</i></p> <ul style="list-style-type: none"> <li>• Review program guidelines for capital grants</li> </ul> <p><i>Complex community projects:</i> Ongoing Council consultation to direct program development and framework for evaluating investment opportunities</p>
<b>Deliverables</b>	

<b>Bond outcomes</b>	<i>Local share:</i> Report back on list of priority projects formalized in the finished set of IGAs and share any early implementation success as well as racial equity and community engagement outcomes
<b>Potential contracting opportunities</b>	

**August through October 2021**

**Objective:** This phase will focus on capital grants program implementation, conducting outreach to identify fundable projects for the first round of the capital grant awards and kicking off the grant cycle. In addition, the first cycle of the trail grant program could be underway for review. Finally, it is anticipated that opportunities for investments via the complex community visions program will be being identified and evaluated through the Council-approved framework.

**Key Activities**

<b>Planning</b>	<p><i>Bond-wide:</i> Continue conversations with Oversight Committee about developing a baseline for measuring progress and outcomes through bond investment and implementation</p> <p><i>Capital grants:</i> Identifying members for a capital grants review committee and determine path for establishing committee</p> <p><i>Complex community visions:</i> Begin to refine and implement process for review of opportunity sites for this program</p>
<b>Engagement</b>	<p><i>Capital grants:</i></p> <ul style="list-style-type: none"> <li>• Conduct outreach to identify fundable projects for the first round of the awards, and ideas that could be cultivated into fundable projects for future rounds of grants awards</li> <li>• First cycle of grant applications under review</li> </ul> <p><i>Complex community visions:</i> Engagement with stakeholders about opportunities for program development and investment</p>
<b>Proposed Council Milestones/review</b>	<p><i>Bond-wide:</i> Consult with Council about measuring progress and outcomes for the bond</p> <p><i>Trails:</i> Review recommended slate for first trails grant cycle</p> <p><i>Capital grants:</i> If timely, approve recommended first slate of capital grant awards</p>
<b>Deliverables</b>	<p><i>Bond-wide:</i> Parks and Nature Annual Report (scheduled for fall publication) features reporting on refinement work and other bond related outcomes</p>

**Bond outcomes**

**Potential  
contracting  
opportunities**

## November through December 2021

**Objective:** It is anticipated that the majority of the refinement work will be complete by December 2021 and all six programs will have been launched. However, identifying lessons learned, innovating process, engagement and new ways to track and measure performance through the life of the bond will be ongoing. Staff expects to have a final refinement report with outcomes from community engagement and other lessons learned for the work ahead to share with Council.

### OPERATIONALIZING BOND POLICY/PROGRAM GOALS

The first phases of the refinement period (May through July 2020) will help clarify and flesh out the bond-wide policies, programs and expectations listed below. The resulting criteria, metrics and performance measures will help guide the refinement for the six program areas.

#### Criteria/metrics/accountability

The 2019 parks and natural areas bond established three values to guide the bond investments made—leading with racial equity, community engagement and focusing on promoting resilience in the face of climate change.

The first phase of the refinement period will be an opportunity for Metro staff, working with community partners, stakeholders and local government partners to determine how these criteria will be measured and tracked across different bond program areas and be utilized for local share program criteria.

Potential strategies to measure criteria to be considered could include:

- Collect and share data on community engagement participation by population and its impact on informing program investment or priority, with specific focus on engagement of communities of color and historically marginalized groups
- Utilizing existing maps of the region for evaluating the location and targeting of investments
- Strategies/policies for equity in contracting and workforce participation and demonstrated outcomes of those policies

#### Questions to guide the work on this topic:

- What metrics related to advancing racial equity should be measured?



- Can the resources setting standards and developing best practices developed by the housing bond be used to instill accountability for Metro and local park providers? If so, what needs to be adapted?
- What tools can be developed and utilized to ensure accountability and consistency for Metro and local park providers in terms of leading with racial equity and community engagement?
- Are there opportunities to exceed the criteria established for climate resilience?
- What have the local park providers been doing and are planning to do around community engagement and prioritizing the needs of communities of color and other marginalized communities?
- Is there an opportunity to leverage the expertise of community based organizations and COBID firms to do any piece of the work listed above?

#### **Anticipated Council milestones (illustrative purposes only)**

- No formal milestone, but update on work progress through Council liaisons or Parks and Nature Director update

#### **Technical assistance**

Whether and how Metro will provide technical assistance to local park providers on real estate negotiation and acquisition and potentially community engagement is an open question. Staff will work to resolve this question as a necessary precondition to refinement

#### **Questions to be answered on this topic:**

- Is there an opportunity to leverage the expertise of community based organizations and COBID firms to do any piece of the work listed above?
- What are the needs of local park providers related to technical assistance?
- What are the expectations of local park providers related to using local share dollars for acquisition?
- What does Parks and Nature department have capacity for?

#### **Anticipated Council milestones (illustrative purposes only)**

- No formal milestone, but update on work progress through Council liaisons or Parks and Nature Director update

#### **Contracting and workforce participation goals**

The bond establishes aspirational goals for equity in contracting and workforce participation and Metro staff will begin to determine goals, resources and strategies to help Metro and our local bond partners operationalize and achieve this goal.

Parks and Nature staff will work closely with Procurement and DEI to identify and develop a range of tools and resources to support a strategy to infuse equity in contracting and workforce development goals in as many aspects of the bond refinement and implementation as possible. Potential tools to be utilized include:

- List of state COBID contracts by expertise related to potential bond needs
- Utilization of personal services contracts for a multitude of services
- Funding training for contractors on how to write a proposal and respond to a RFP on Metro work as appropriate
- Dedicate internal project management expertise to ensure goals established even for bigger contracts like offering mentorship programs to smaller contractors can be achieved.
- Dedicated finance staff to support prospective COBID firms in retrieving their certification
- Establishing tracking tools to ensure Metro and partners are meeting said goals

#### **Questions to be answered on this topic:**

- What are the full range of procurement and workforce diversity goals that the bond can work towards (both quantitative and qualitative)?
- How do the various bond programs (including local share) intersect with the Construction Careers framework?
- Does Metro have a list of state COBID contractors for technical and professional services needed for refinement and bond investments or can we develop one quickly?
- Are there potential non-COBID contractors with expertise needed for refinement work that Metro can provide training to help with certification?
- Do local park providers have planned projects with COBID firms under contract already?
- What are the contracting goals established by our local park providers already in place?
- Are there additional tools needed to achieve the goals established in refinement for equity in contracting and workforce participation?

#### **Anticipated Council milestones (illustrative purposes only)**

- No formal milestone, but update on work progress through Council liaisons or Parks and Nature Director update.

## **COMMUNITY ENGAGEMENT APPROACH**

### **Background**

In spring 2018, the Metro Council directed staff to begin shaping a potential parks and nature bond measure. Using both the Parks and Nature System Plan and Metro's Strategic Plan to Advance Racial Equity, Diversity and Inclusion, Metro staff created an engagement strategy that would elevate the voices of Indigenous communities, communities of color and other historically marginalized groups,

while also continuing to tap into the deep knowledge of the conservation practitioners, advocates and park providers throughout the region.

The engagement goals for all three phases of bond engagement were to respond to community needs, elevate communities of color, advance racial equity, strengthen awareness and trust in Metro, support stronger relationships between organizations and report back to the community.

### **Engagement for the bond development included**

- Co-creation – including contracting with Community Based Organizations and individuals from communities of color and greater Portland’s Indigenous community to lead engagement activities
- Inclusive community meetings (e.g. locations and times, child care, food, translation services, etc.)
- Stipends for participants from/representing communities of color
- Multiple engagements and follow up

### **Engagement tools utilized in the 2019 bond development process included**

- A stakeholder table made up of community leaders and local partners that met regularly through bond package development
- Community forums
- Community leaders focus groups
- Community leaders forum
- Surveys

The feedback shared through this engagement shaped the direction and content of the bond measure and the six programs within it. The refinement period and bond implementation beyond will continue to build on the relationships, practices and tools developed during the bond package development to provide feedback and direction through the life of the bond. In addition, staff will plan to identify groups that have not yet been engaged in the bond to connect with and engage in the process.

### **Community engagement approach for bond refinement**

There was extensive community engagement completed through 2018 and early 2019 pre-bond referral to engage with a wide set of stakeholders on priorities for the 2019 Parks and Nature bond. That engagement informed the bond and many people involved in that engagement are deeply invested in the outcomes. It is crucial to maintain public trust and meet Metro’s racial equity values that we continue to build on this engagement work, as well as maintain and build relationships in community.

The appendix of this document contains the summary of themes heard from community through engagement on the bond development. Those themes will be utilized as the foundation for the work

ahead and staff will work to demonstrate how the planned work engagement approach for refinement are consistent with what we heard.

The primary principles that will inform the bond refinement engagement work include:

- Push towards deeper and more upstream engagement opportunities as much as possible.
- Be clear up-front about intentions for engagement: explain to the stakeholder group if the engagement opportunity is to inform, consult, involve, collaborate, or empower
- Grounding the entire engagement approach in the priorities and impacts to communities of color, Indigenous communities and other marginalized communities
- Modify engagement plans to be adaptive, plans can change as emerging needs of community are revealed
- Successful engagement is determined by those engaged
- Acknowledge all of the requests of stakeholders. Do not bury the things that couldn't be directly addressed by this effort explain why
- Staff who hold relationships and/or understand “historically marginalized” communities’ cultural norms, historical and current issues and success should be leading engagement efforts

**Developing and implementing a plan for engagement during the refinement process will involve:**

- Taking a critical look at each decision-making milestone outlined in the refinement timeline and work with internal and external experts on community engagement to identify the appropriate engagement tactic and level for each
- Being more expansive in terms of when and how communities are engaged, with a focus on communities of color, Indigenous communities and other historically marginalized communities
- Collaborating across bond programs and with existing Regional Investment Strategy investment measures as well as other departmental initiatives and partnerships to identify opportunities for shared engagement
- Developing and utilizing tools to foster intentionality, accountability and impact of engagement to both internal and external stakeholders
- Identifying the full range of bond stakeholders and creating engagement strategies that work for many different groups of stakeholders
- Leveraging the expertise of key internal and external stakeholders—Parks Equity Advisory Committee, members of the previously convened parks bond stakeholder table, NACAC and Indigenous community members—to review and refine this engagement approach as the refinement period begins
- Building in opportunities for review, lessons learned and ability to course correct during the refinement period

**Spectrum of Community Engagement for Bond Refinement Engagement:**

The International Association for Public Participation Spectrum matrix, which is included in the appendix, will be used as guide for staff in determining engagement goals, tactics and tools as well as avoiding missteps for refinement milestones.

The matrix delineates a spectrum of engagement purposes from inform to empower. Below is an illustrative list of how the refinement work is already and could use each point along this spectrum during the process.

<b>ENGAGEMENT GOAL</b>	<b>DEFINITION</b>	<b>ILLUSTRATIVE EXAMPLE FOR BOND REFINEMENT WORK</b>
INFORM	To inform stakeholders.	Bond newsletter, which will include regular updates on bond refinement and implementation, monthly email updates to the Native American Community Advisory Council (NACAC) (ongoing)
CONSULT	To solicit information and receive feedback on alternatives and or decisions.	Series of stakeholder meetings scheduled for the fall of 2020 that will help collect feedback from a range of stakeholders
INVOLVE	To work with stakeholders through the process, to understand and address concerns and aspirations.	Work with members of the Indigenous community to provide input into what data should and could be collected for the ecological assessments to inform the target area refinement plans (ongoing now).
COLLABORATE	To seek advice from, frame choices and collaboratively make decisions and develop alternatives with stakeholders.	Collaborate with local jurisdictions to build out technical assistance and criteria for community engagement and racial equity
EMPOWER	To have stakeholders hold the final decision making power and Metro to implement what they decide.	Development and implementation of participatory grant-making pilot program

## NEXT STEPS

Upon receiving feedback from Council at the May 19 work session, the bond team will work on a series of immediate next steps to officially launch the refinement work.

1. Ensure that external stakeholders from bond development (stakeholder table, NACAC) have a chance to look through the current thinking on the refinement work plan and provide feedback on how to shape the opportunities to engage and be engaged in the milestones outlined therein.
2. Work with Council President to identify Council liaisons to the bond refinement work and develop a schedule for liaison meetings.
3. Spend time with internal community engagement experts to refine and deepen the engagement proposed for the identified milestones in the alignment phase. Staff will utilize a worksheet to document intention for each engagement opportunity, why a certain engagement level is being recommended and being transparent about decisions made related to engagement.
4. Develop a set of communications materials on refinement for agency staff, leadership and Councilors to share with community and local partners as is helpful.
5. Develop a recommended approach related to contracting and workforce goals, technical assistance and measuring criteria and outcomes to inform the bond work as a whole as well as the local share program development.



## APPENDIX

### 2019 PARKS AND NATURE BOND REFERRAL RESOLUTION

#### BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF SUBMITTING TO THE ) RESOLUTION NO. 19-4988  
VOTERS OF THE METRO AREA GENERAL )  
OBLIGATION BONDS IN THE AMOUNT OF )  
\$475 MILLION TO FUND NATURAL AREA )  
AND WATER QUALITY PROTECTION AND ) Introduced by Metro Council President Lynn  
TO CONNECT PEOPLE TO NATURE CLOSE ) Peterson  
TO HOME; AND SETTING FORTH THE )  
OFFICIAL INTENT OF THE METRO COUNCIL )  
TO REIMBURSE CERTAIN EXPENDITURES )  
OUT OF THE PROCEEDS OF SAID BONDS )  
UPON ISSUANCE )

WHEREAS, the Metro Council has taken a leadership role in protecting water quality and natural areas in greater Portland and providing access to nature for people through an interconnected system of parks, trails and natural areas; and

WHEREAS, in 1992, the Metro Council, along with the cities and counties of greater Portland adopted the Greenspaces Master Plan, identifying 57 regional natural areas and 34 regional trails and greenways requiring protection; and

WHEREAS, in May 1995, voters in the Metro area approved a \$135.6 million bond measure with a stated goal of protecting and acquiring land in 14 regional natural areas and six of the regional trails and greenways identified in the Greenspaces Master Plan; and

WHEREAS, in December 2005, the Metro Council adopted Ordinance No. 05-1077C, establishing Title 13 of Metro’s Urban Growth Management Functional Plan, in order to facilitate the conservation, protection, and restoration of continuous and ecologically viable streamside corridors and to improve water quality; and

WHEREAS, in November 2006, voters in the Metro area approved a \$227.4 million measure for the purpose of preserving natural areas and stream frontages, maintaining and improving water quality, and protecting fish and wildlife habitat; and

WHEREAS, the implementation of the 1995 and the 2006 bond measures was successfully completed, and Metro has protected, to date, more than 14,750 acres of natural areas and 170 miles of stream and river frontage, greatly surpassing the acquisition goals identified in both bond measures; and

WHEREAS, in 2012, representatives from partner organizations of The Intertwine Alliance collaborated for two years to create the Regional Conservation Strategy (with its supporting Biodiversity Guide for the Greater Portland-Vancouver Region) as a modern-day “owner’s manual” to guide the



expansion, restoration and management of The Intertwine—greater Portland’s network of parks, trails, natural areas and healthy watersheds; and

WHEREAS, in February 2016, the Metro Council adopted the Parks and Nature System Plan, outlining Metro’s roles and responsibilities in protecting and managing a regional system of parks, trails and natural areas for the benefit of people and nature; and

WHEREAS, in June 2016, the Metro Council adopted its Strategic Plan to Advance Racial Equity, Diversity and Inclusion, which, guided by input from many regional partners and informed by research, identified racial equity as the approach to ensure that all people who live, work and recreate in the Portland region have the opportunity to share in and help define a thriving, livable and prosperous place; and

WHEREAS, the Metro Council has identified additional needs under the Greenspaces Master Plan, the Parks and Nature System Plan, and the Regional Conservation Strategy to protect natural areas, water quality and fish and wildlife habitat and to connect people to nature; and

WHEREAS, the Metro Council is authorized under the laws of the State of Oregon and the Metro Charter to issue bonds and other obligations for the purpose of providing long-term financing for natural area protection; and

WHEREAS, Oregon Revised Statutes (“ORS”) Section 268.520 limits the amount of Metro’s outstanding general obligation bonds to ten percent (10%) of the real market value of taxable property within the Metro region and issuing the bonds authorized under this resolution will not cause Metro to exceed its debt limit; and

WHEREAS, pending the issuance and availability of the proceeds from the sale of a future bond issuance, Metro may incur certain capital expenditures related to projects described in the Parks and Nature Ballot Measure, as defined below, that will be paid for by Metro on an advance basis, with the expectation and intent that Metro will be reimbursed for all such advances out of the bond proceeds as and when the same are issued; and

WHEREAS, United States Treasury Regulation 1.150-2 requires issuers of tax-exempt bonds to declare their intention if the issuers intend to use bond proceeds to reimburse eligible expenditures that are initially funded from other sources; now therefore

BE IT RESOLVED by the Metro Council that:

1. The Metro Council submits to the qualified voters of the Metro Area the question of authorizing general obligation bonds in an amount not to exceed \$475 million for the purposes of protecting natural areas, water quality and fish and wildlife habitat and connecting people to nature, as further set forth in the attached the attached Exhibit A through G (the “Parks and Nature Ballot Measure”);
2. Metro may issue the bonds from time to time in one or more series. Any series of bonds may mature over a period of not more than 30 years from the date of issuance;
3. No bond measure funds may be used to condemn or threaten to condemn land or interests in land, and all acquisitions of land or interests in land with bond measure funds will be on a “willing seller” basis;

4. The Metro Council certifies the Ballot Title attached as Exhibit H (with such changes as an Authorized Representative, as defined below, may approve) for placement of the Parks and Nature Ballot Measure on the ballot for the November 5, 2019 General Election;
5. The Metro Council authorizes and directs the Metro Chief Operating Officer, the Metro Chief Financial Officer or the Metro Attorney, or their respective designees (each, an “Authorized Representative”), each acting individually, to file with the county elections office the Ballot Title and related explanatory statement prepared by the Authorized Representative pursuant to Metro Code Section 9.02.020;
6. The Metro Council authorizes and directs the Authorized Representative to submit the Ballot Title to the Tax Supervising and Conservation Commission in a timely manner, as required by law; and
7. The Metro Council further authorizes and directs the Authorized Representative to take all other actions necessary for placement of the Parks and Nature Ballot Measure on the ballot for the November 5, 2019 General Election in a manner consistent with and in furtherance of this Resolution; and
8. The Metro Council hereby declares its official intent, for the purpose of establishing compliance with the requirements of United States Treasury Regulation 1.150-2, to reimburse eligible expenditures of Metro paid prior to the issuance of general obligation bonded indebtedness issued pursuant to the Parks and Nature Ballot Measure referenced herein with the proceeds of such indebtedness when issued to the extent such reimbursements fall within the limitations described in United States Treasury Regulation 1.150-2. This declaration of official intent does not bind Metro to make any expenditure or incur any debt.

ADOPTED by the Metro Council this \_\_\_\_\_ day of \_\_\_\_\_, 2019.



## **Exhibit A**

# **Metro's 2019 Bond Measure to Protect and Connect Nature and People**

### **PURPOSE AND INTENT**

The Metro Council has recognized the need to work together as a region to make this a more livable place for everyone as greater Portland grapples with growth and its impacts. People across the region want a comprehensive approach to keeping greater Portland livable for all.

Our parks and natural areas have long set greater Portland apart from other metropolitan regions. Over the past quarter-century, the region's voters have passed two bond measures that allowed Metro to create a unique regional park system with nature at its heart – and two levies to care for these special places.

Metro has a strong track record of success delivering on commitments made to voters in these funding measures. With voters' continuing support, Metro has worked with partners to protect clean water, restore fish and wildlife habitat, and bring nature closer to hundreds of thousands of people. Metro now cares for more than 17,000 acres of parks, trails and natural areas across greater Portland, including beloved parks like Oxbow and Blue Lake, as well as invaluable natural areas. Metro has also provided more than \$80 million to communities and local park providers to acquire land for parks and trails, improve water quality and provide people with improved access to nature in their neighborhoods.

Although much has been accomplished, there is much more still to do. Investing in parks and nature remains urgent in greater Portland. A growing population and changing climate threaten streams and habitat Oregonians have worked hard to protect. Treasured parks and trails need improvements to keep up with demand and to be welcoming to all. And some communities – particularly communities of color and other historically marginalized<sup>6</sup> communities – still await equitable access to the benefits of public investments. This proposed 2019 bond measure will allow the region to continue efforts protecting water quality and wildlife habitat for generations to come.

---

<sup>6</sup> Historically marginalized: A limited term that refers to groups who have been denied access and/or suffered past institutional discrimination in the United States and, according to the Census and other federal measuring tools, includes African Americans, Asian Americans, Hispanics or Chicanos/Latinos and Native Americans. This is revealed by an imbalance in the representation of different groups in common pursuits such as education, jobs, housing, etc., resulting in marginalization for some groups and individuals and not for others, relative to the number of individuals who are members of the population involved. Other groups in the United States have been marginalized and are currently underrepresented. These groups may include but are not limited to other ethnicities, adult learners, veterans, people with disabilities, lesbian, gay, bisexual, and transgender individuals, different religious groups and different economic backgrounds. – *University of California, Berkeley (2015). Berkeley Diversity – Glossary of Terms.*

## **BOND MEASURE PRINCIPLES**

Based on community and partner engagement and input from stakeholders, the Metro Council approves the following principles to guide the proposed bond measure.

### **Serve communities through inclusive engagement, transparency and accountability.**

Continue to build trust and relationships through engagement of the region's diverse communities in the identification, planning and implementation of all Metro bond-funded projects. Develop tools to evaluate and report on impacts, and adjust course as needed.

### **Advance racial equity through bond investments.**

Set aspirational goals for workforce diversity and use of minority-owned and diverse contractors identified through COBID (Oregon Certification Office for Business Inclusion and Diversity) and work to reduce barriers to achieving these goals. Demonstrate accountability by tracking outcomes and reporting impacts.

### **Protect clean water for people, fish and wildlife.**

Increase the emphasis on water quality as well as quantity in regional land acquisition priorities, including but not limited to protecting headwaters and preventing flooding in urban areas.

### **Protect and restore culturally significant native plant communities.**

Prioritize protection and restoration of culturally significant native plants in partnership with greater Portland's Indigenous community in regional land acquisition and management plans.

### **Protect, connect and improve habitat for native fish and wildlife.**

Focus on habitat protection for native fish species, such as salmon, trout, steelhead and lamprey, in regional land acquisition and management plans. Restore and enhance habitat for wildlife prioritized in state, federal and regional conservation plans and/or identified as priorities through community engagement. Consider additional opportunities for natural resource protection on working lands consistent with Metro's commitment to protect the agricultural economy and working lands in the greater Portland region.

### **Take care of what we have.**

Maintain, update and reinvest in regional and local destinations, particularly those with high visitation and use by communities of color or places/projects identified by communities of color.

### **Make parks and natural areas more accessible and inclusive.**

Increase access for those experiencing disabilities through investments using universal design principles and projects that comply with the Americans with Disabilities Act. Work with communities of color, greater Portland's Indigenous community and other historically marginalized groups to identify opportunities for culturally responsive public improvements.

**Connect more people to the land and rivers of our region.**

Provide people with new or improved access to local rivers and streams, natural areas and places for multi-generational activities, healing spaces and community gatherings. Leverage other public and private investments in affordable housing and transportation.

**Invest in trails for biking and walking.**

Focus on closing gaps and completing ready-to-build projects that fulfill the Regional Trails Plan, particularly those identified as priorities by communities of color. Consider proximity to affordable housing and transit and connections to regional or local parks.

**Support community-led parks and nature projects.**

Require greater community engagement and racial equity strategies for local, community-led projects funded by the bond. Prioritize projects identified and created by communities of color and other historically marginalized groups. Hold partners accountable for tracking outcomes and reporting impacts.

**Make communities more resilient to climate change.**

Reduce impacts of climate change through conservation and park development. Emphasize flood control, water quality and availability, urban forest canopy, habitat connectivity, food security and community access to water.

**PARKS AND NATURE BOND MEASURE SIX PROGRAM AREAS**

The proposed bond measure consists of the following elements, as described more fully in the following Exhibits B through G:

- |  |               |             |
|--|---------------|-------------|
| 1. Protect and restore land              | \$155 million | (Exhibit B) |
| 2. Support local projects                | \$92 million  | (Exhibit C) |
| 3. Nature in Neighborhood capital grants | \$40 million  | (Exhibit D) |
| 4. Take care of Metro parks              | \$98 million  | (Exhibit E) |
| 5. Create trails for walking and biking  | \$40 million  | (Exhibit F) |
| 6. Advance large-scale community visions | \$50 million  | (Exhibit G) |

**BOND MEASURE PROGRAM CRITERIA**

The Metro Council directed staff to develop common criteria for each of the six program investment areas set forth above to advance racial equity, make communities and natural areas more resilient to climate change and guide project prioritization and selection. These criteria are set forth below. Additional criteria specific to each program area are identified in Exhibits B through G.

### **Community Engagement and Racial Equity Criteria**

Investments in all program areas must satisfy all of the following community engagement and racial equity criteria.

- Meaningfully engage with communities of color, Indigenous communities, people with low incomes and other historically marginalized communities in planning, development and selection of projects.
- Prioritize projects and needs identified by communities of color, Indigenous communities, low-income and other historically marginalized groups.
- Demonstrate accountability for tracking outcomes and reporting impacts, particularly as they relate to communities of color, Indigenous communities, people with low incomes and other historically marginalized communities.
- Improve the accessibility and inclusiveness of developed parks.
- Include strategies to prevent or mitigate displacement and/or gentrification resulting from bond investments.
- Set aspirational goals for workforce diversity and use of COBID contractors and work to reduce barriers to achieving these goals; demonstrate accountability by tracking outcomes and reporting impacts.

### **Climate Resilience Criteria**

All projects funded by the bond must identify at least one climate resilience criterion that the project will satisfy from among the following.

- Protect, connect and restore habitat to support strong populations of native plants, fish and wildlife that can adapt to a changing climate.
- Protect and restore floodplains, headwaters, streams and wetlands to increase their capacity to handle stormwater to protect vulnerable communities from flooding.
- Increase tree canopy in developed areas to reduce heat island effects.
- Use low-impact development practices and green infrastructure in project design and development.
- Invest in segments of the regional trail system to expand active transportation opportunities for commuting, recreation and other travel.

### **PROGRAM ADMINISTRATION**

Bond proceeds must be spent on capital costs, which could include, but are not limited to, costs for land acquisition, design, planning and construction, general and program administrative expenses, bond issuance costs and reimbursable bond preparation expenses related to community engagement, design, planning and feasibility of the acquisition and capital construction program. General and program administrative expenses include, but are not limited to, assistance from

professional realtors, real estate appraisals, surveys, title reports, environmental and equity evaluations, Indigenous cultural contractors and design and engineering services. Bonds mature in not more than 30 years. The Metro Council may annually allocate interest earnings on unspent bond proceeds to the capital costs of any Metro bond program area described in the remaining exhibits.

Program funding amounts set forth above are approximate based on a rate not to exceed 19 cents per \$1,000 of assessed value and the assumption that Metro will sell tax-exempt bonds. Maximum funding amounts for any program area are set forth in the following Exhibits B through G. If taxable bonds are required in any program area, funding for that program area will be adjusted based on proceeds received.

### **ACCOUNTABILITY AND IMPACT ANALYSIS**

An independent community advisory committee will review progress in the implementation of Metro's bond measure, including protection of land, local and community project implementation, capital construction of Metro park and regional trail projects, and grant program administration. This committee, the Natural Areas and Capital Program Performance Oversight Committee, gives the Metro Council and the region's residents an independent, outside review of the capital program. The committee's charge and responsibilities will include oversight of Metro's efforts to meet the racial equity and climate resiliency criteria and outcomes described in this measure.

An annual financial audit of the expenditure of the bond proceeds will be conducted by a public accounting firm and the results published on Metro's website.





## **Exhibit B**

# **Protect and Restore Land**

In this Metro program area, Metro will use bond funds to protect and connect greater Portland's special places, especially river and stream banks, headwaters, floodplains, wetlands, oak and prairie habitat, forests and culturally significant sites, by purchasing land from willing sellers and restoring it to support plants, animals and people. In addition to the criteria below, all projects must satisfy required bond program community engagement, racial equity and climate resilience criteria set forth in Exhibit A.

### **Program activities**

- Acquisition of property, including but not limited to using fee simple purchases and easements
- Pilot project for community-led, racial justice focused land acquisition with an allocation of up to \$15 million from this Metro program area
- Stabilization of new land acquisitions
- Major capital restoration projects including, but not limited to, removal or replacement of culverts and dams on fish-bearing streams; restoration of native plant communities and opportunities to bring nature back into urban areas

### **Program criteria**

Program investments must satisfy at least one of the following criteria.

- Protect clean water for people, fish and wildlife. Improve water quality and quantity. Protect headwaters, wetlands, floodplains, and riparian areas and help prevent flooding in urban areas.
- Protect and restore culturally significant plant communities. Prioritize culturally significant plants in partnership with greater Portland's Indigenous community.
- Protect, connect and improve habitat for native fish and wildlife. Increase focus on salmon, trout, steelhead and lamprey.
- Restore and enhance wildlife habitat prioritized in federal, state and regional conservation plans and/or identified through community engagement.
- Acquire land to provide future potential access to nature for people, scenic views, and community gathering spaces. Prioritize land acquisition with the potential to increase access to nature for communities of color, Indigenous communities, people with low incomes and other historically marginalized communities.
- Acquire and restore land in urban areas, prioritizing investments in nature closer to where people live.

- Demonstrate Metro’s commitment to protecting farm land, food security and the agricultural economy in the greater Portland region by supporting the protection of natural resources on working lands and increasing access to sustainably managed working lands.

## **METRO LAND ACQUISITION REFINEMENT**

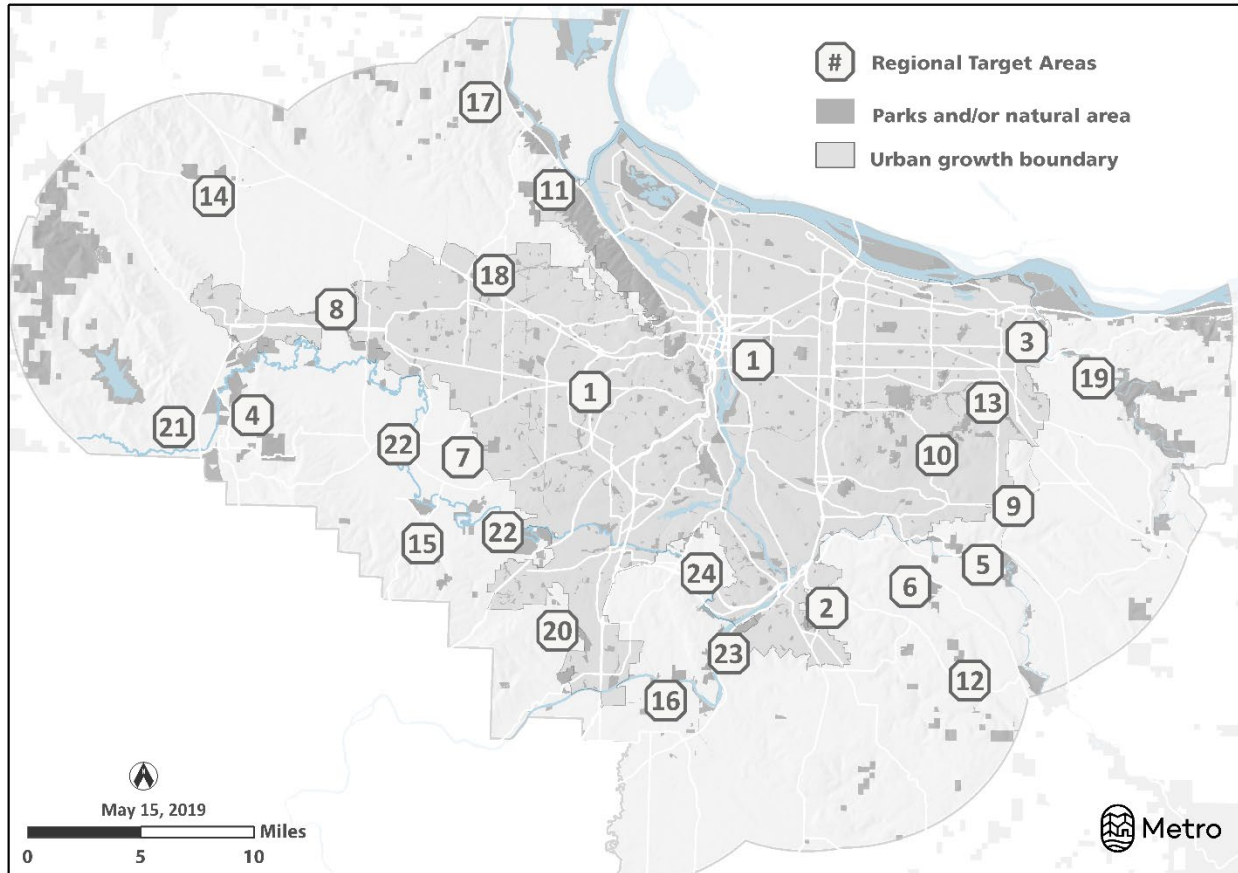
Target areas for land acquisition are conceptual only and contain more potential natural area land than Metro could ultimately purchase. Following approval of this bond measure, Metro will work with community members, local partners, governments, soil and water conservation districts, natural resource experts, members of greater Portland’s Indigenous community and others to gather additional information about each individual target area to begin refining acquisition priorities and identifying parcels that would be important to protect. Metro calls this process refinement.

Metro is committed to a meaningful community engagement process for refinement, consistent with programmatic goals for advancing racial equity. During refinement the Metro Council will define for each target area where Metro is authorized to buy land and may establish acreage goals or other metrics. As part of the refinement process, Metro will update the Natural Areas Work Plan consistent with this bond measure. The Natural Areas Work Plan provides acquisition parameters within which the Chief Operating Officer will have the authority to acquire property in this Metro program area.

As with previous bond measures, Metro may use bond funds to acquire property and property interests from “willing sellers” only, and must not exercise its power of eminent domain in the implementation of this measure.

## **REGIONAL TARGET AREAS**

The following target areas are eligible for land protection with Metro bond funding. See map for location information.



### 1. Urban Area

Investments within the urban growth boundary will target strategic opportunities for Metro to protect and enhance water quality and quantity, fish and wildlife habitat and access to nature. Priority projects enhance habitat connectivity and improve floodplain connectivity for water quality, flood protection and climate change resiliency. Sites with multiple benefits, financial leverage, strong partners, access from transit or trails, access to water and/or identified as a priority for communities of color and other historically marginalized communities will be emphasized.

### 2. Abernethy and Newell Creeks

Abernethy Creek and its lower tributary Newell Creek provide significant fish and wildlife habitat and habitat connectivity from the foothills of the Cascades to the Willamette River in Oregon City. Home to Metro's Newell Creek Canyon Nature Park, the integrity of the lower Abernethy watershed is threatened by nearby growth and development. Investment will focus on protecting local natural areas and improving the connectivity of existing public land to the Willamette River to benefit water quality and wildlife habitat, especially salmon and lamprey.

### 3. Beaver Creek (Lower Sandy River)

Beaver Creek's headwaters are located in urbanized or rapidly urbanizing areas of Portland and Gresham. The creek flows to Troutdale and Fairview, and supports native salmon and steelhead.

Further investment will consolidate conservation gains made along Beaver Creek's floodplain to its confluence with the Sandy River. Protecting adjacent upland parcels will improve habitat, wildlife connectivity, water quality and public access.

#### **4. Chehalem Ridge, Wapato Lake and Gales Creek**

Includes the Upper Tualatin River, Wapato Lake and the Wapato National Wildlife Refuge, Gales and Carpenter creeks and adjacent Chehalem Ridge. Investment in this target area builds on 20 years of partnership-based land conservation by connecting existing natural areas and expanding conservation of Chehalem Ridge Nature Park, and will protect water quality and wildlife habitat, increase climate change resilience and expand access to nature opportunities. Goals include protecting additional forest areas, headwater streams, oak woodlands and wetlands and culturally important native plants such as Wapato.

#### **5. Clackamas River Bluffs and Greenway**

The Clackamas River is one of two priority watersheds for salmon and steelhead recovery in the Willamette Valley. The source of drinking water for 300,000 people, it also supports Pacific lamprey and offers some the region's best opportunities for wildlife habitat conservation and river access for people. Investment in this target area helps connect existing public lands and expand efforts to new priority areas of the lower Clackamas River, the confluence with Eagle Creek and the headwaters of Foster Creek.

#### **6. Clear Creek**

Clear Creek is home to one of the most important remaining runs of native coho and Chinook salmon in the region, and delivers cool, clean water to the Clackamas River. Investment in this target area will enhance Metro's Clear Creek Natural Area, conserving salmon, steelhead, lamprey, oak savanna, wetlands and large contiguous forest tracts.

#### **7. Cooper Mountain**

Once at the outer fringe of urban growth, Cooper Mountain Nature Park is now firmly located within the fast-growing city of Beaverton. Investment in this target area will continue efforts to protect the long-term health of this popular nature park including oak- and prairie-dependent plants and wildlife, through strategic park expansion and enhancing connections to the nearby Tualatin River.

#### **8. Dairy and McKay Creeks**

Protects floodplains, stream banks and associated wetlands of two major tributaries of the Tualatin River located between Hillsboro and Cornelius and Forest Grove. Investment in this target area will improve water quality and wildlife habitat by connecting or expanding habitat patches. New goals include protecting significant prairie plants needed for ceremony and first foods, such as camas, a need identified by greater Portland's Indigenous community members. . Offers opportunities for future public access.

#### **9. Deep Creek and Tributaries**

The steeply wooded slopes of the canyons of Deep Creek and its tributaries in eastern Clackamas County near Boring hold some of the region's most extensive contiguous wildlife habitat including salmon, steelhead and lamprey. The creek serves as the principal corridor connecting the Clackamas River to habitat areas within the more urbanized areas to the north. Land protection will focus on connecting existing public land along the creeks and their associated uplands to improve fish and wildlife habitat, water quality and climate change resilience.

#### **10. East Buttes**

The remaining undeveloped wooded slopes of extinct lava domes the eastern part of the Portland metropolitan region provide special opportunities to protect water quality and connect natural areas for wildlife habitat and corridors from the edge of the Cascade foothills to developed areas such as Scouters Mountain and buttes in the Damascus area. Investment in this target area will serve dual goals of connecting gaps in existing public lands and connecting the network south to the Clackamas River to enhance habitat quality and climate resilience.

#### **11. Greater Forest Park Connections**

Builds on success protecting and connecting Forest Park to Rock Creek improving habitat and wildlife connectivity. Investments will focus on connecting Ennis Creek, Burlington Creek, McCarthy Creek and North Abbey Creek natural areas to each other and surrounding areas, and creating wildlife connections to the north and west.

#### **12. Highland Ridge**

Expansive forested ridges and canyons located between Oregon City and Estacada provide a new opportunity for a future regional destination and important wildlife connections to the Cascade foothills. Investment in this target area supports additional protection of lower portions of Willamette and Clackamas River headwaters including Abernathy and Clear creeks for improved water quality in these important salmon streams and large forest habitats.

#### **13. Johnson Creek Floodplain and Headwaters**

Johnson Creek remains one of the most densely urbanized creeks in the greater Portland area and is a regional conservation success story in the making, with reduced flooding, improving water quality and wildlife habitat and recovering salmon populations as a result of concerted conservation efforts by many partners. Investment in this target area will build on the achievements of the past 20 years by closing gaps in public stewardship in the floodplain and headwaters, creating additional flood protection opportunities and enhancing water quality, late season flow, wildlife habitat and climate resilience for people and nature.

#### **14. Killin Wetlands**

One of the largest peat soil wetlands remaining in the Willamette Valley, Killin Wetlands ranks among Oregon's greatest wetlands and provides regionally significant bird habitat. Investment in this target area will protect habitat for rare plants and animals, including native plants of special importance to greater Portland's Indigenous community. Additional protection will enhance habitat connections to the Coast Range.

### **15. Lower Tualatin Headwaters**

Investment in this target area protects water quality and late season flow volume in the Lower Tualatin River, as well as an important habitat corridor connecting the Tualatin Floodplain with Chehalem Ridge. Continued efforts build on protection of land along Baker Creek and expand conservation efforts to adjacent Heaton Creek, which offers regionally significant salmon and steelhead habitat protection opportunities.

### **16. Molalla Oaks, Prairies and Floodplains**

This target area has been identified through working with members of greater Portland's Indigenous communities. Investment in this target areas will help sustain the area's vibrant and culturally important native plants and wildlife by protecting and connect oak, prairie and floodplain habitats in the middle Willamette Valley with Canemah Bluff, Willamette Narrows, and the Willamette Greenway to the north.

### **17. Multnomah Channel Headwaters**

West of Highway 30 and north of Metro's Burlington Creek Forest Natural Area, this target area consists of large forested parcels that protect headwater streams flowing into Multnomah Channel and the Multnomah Channel Marsh Natural Area. Investment in this target area provides an opportunity to expand large forest preserves north of Forest Park, promotes creation of old-growth forests and protects water quality and wildlife habitat. This target area also provides opportunities to improve access to nature for people close to urbanized areas.

### **18. Rock Creek (upper and middle forks)**

A major tributary of the Tualatin River, Rock Creek and its tributaries are under increased development pressure as urban growth expands throughout the watershed. Investment in this target area will help protect the areas around North Abbey Creek Natural Area in the upper Rock Creek watershed and build on efforts to protect land downstream inside the urban growth boundary. Expanding the target area to the west in the Rock Creek's lower reaches can protect additional floodplains and other Rock Creek tributaries, contributing to water quality.

### **19. Sandy River**

The free-flowing, wild and scenic Sandy River originates on Mount Hood, joining the Columbia River in Troutdale, and is a regional anchor for salmon, steelhead and lamprey recovery. Investment in this target area will focus on connecting existing public lands for water quality, fish and wildlife habitat, and protecting scenic values and access to nature for people.

### **20. Tonquin Oak Woodlands**

Investment in this target area provides additional protection for Graham Oaks Nature Park and the Coffee Lake Creek Wetlands, protecting and connecting remaining wetlands, upland forests, headwaters and oak woodlands. Emphasis includes an important habitat corridor to Chehalem Ridge. Closing gaps in this target area will connect the Tualatin with the Willamette, link Metro

lands to the Tualatin National Wildlife Refuge, and preserve remnant landscapes created by the Ice Age Missoula Floods.

### **21. Tualatin River Floodplain**

The Tualatin River is unique in our region for its broad and active floodplain, and helps supply drinking water to more than 300,000 people in Washington County. Investment in this target area will build on previous efforts by multiple organizations to protect and enhance water quality, flood control and late season flow while supporting the recovery of salmon and other wildlife and plant populations, especially imperiled prairie and oak species, while creating opportunities for future public access to the Tualatin River.

### **22. Wapato Lake to the Coast Range Connection**

Investment in this target area will help connect the Chehalem-Wapato Lake area with the Coast Range to improve the long-term viability of wildlife corridors and provide climate change resilience.

### **23. Willamette Narrows and Canemah Bluff Connections**

This target area includes a regionally significant habitat corridor and gateway to Willamette Falls, Oregon City and urbanizing areas of the lower Willamette River. In this stretch, the Willamette River flows through rocky islands and past steep bluffs unlike any other area of the lower river. Investment in this target area can protect some of the region's highest-quality wildlife and fish habitat, as well as regionally rare native plant species.

### **24. Wilson, Pecan and Fields Creeks**

Wilson, Pecan and Fields creeks all flow into the Tualatin River. Investment in this target area will protect land along these tributary creeks to provide cool, clean water for fish and wildlife. Additional stream protection will also improve connections for wildlife from the river to protected public lands in Lake Oswego and West Linn.

The 24 target areas above will be the first priority for acquisitions from bond proceeds. Other critical natural areas and greenways identified in the 1992 Metropolitan Greenspaces Master Plan, the 2002 Regional Greenspaces Concept Map and the 2005 Nature in Neighborhoods Map (Fish & Wildlife Habitat Protection Program, Resources Classification Map) may be acquired if proposed regional target areas become degraded, cost prohibitive or otherwise infeasible as determined by the Metro Council following a public hearing. Additionally, the Metro Council may add new target areas if existing target area goals have been achieved, as determined by the Metro Council following a public hearing.

The Metro Council intends to use a variety of methods to protect water quality and the natural areas identified in this bond measure. These methods include, but are not limited to, buying fee title to land, acquisition of trail easements and conservation easements (such as over working agricultural lands or natural areas) and the purchase of development rights, either alone or in partnership with other public entities. Donations, bequests and grants will be sought to enable the program to protect and preserve additional land.



## **LAND MANAGEMENT**

Natural areas and trail corridors acquired by Metro will be maintained by Metro with the property interest owned by Metro, except where Metro and a local government partner may agree otherwise. Metro may operate and maintain these lands or enter into cooperative arrangements with other public agencies or appropriate community organizations to manage them. All lands acquired with Metro bond funds will be managed in a manner consistent with the purposes of the bond measure, restrictions on general obligation bond funding, and Metro's parks and nature mission.

## **STABILIZATION**

Stabilization is defined as tasks required to place land into its intended natural state after acquisition by Metro or another public agency. Those tasks include, but are not limited to, vegetation management, tree and shrub planting, replacement or installation of structures such as culverts, gates or fences, removal or demolition of structures, environmental remediation and riparian/wetland restoration activities. Stabilization activities are typically completed within five years after acquisition and must be guided by a stabilization plan.

## **RESTORATION**

Habitat restoration projects can create rapid and dramatic improvement in water quality, fish and wildlife habitat and the abundance of culturally important native plants and habitat on existing or new public land, greatly increasing the value of the property to the community. Restoration projects eligible for bond funding meet the rules for capital spending, such as enhancing wetland water cycles, enhancing or reconnecting salmon, steelhead and lamprey habitat, and improving or retiring old and failing road systems that threaten water quality.

## **Exhibit C**

# **Support Local Projects: “Local Share” Guidelines**

In this local program area, Metro will distribute up to \$92 million in bond funds to cities, counties and other park providers across greater Portland to protect land, restore habitat, and build and care for parks that connect people to nature in local communities.

Metro’s previous bond measures allocated \$25 million (1995) and \$44 million (2006), respectively, to local park providers for approved investments in local parks, trails and natural areas.

Community and stakeholder feedback for this bond indicates strong support for continued Metro funding of local projects implemented by local park providers, as long as Metro’s commitments to racial equity and community engagement are fulfilled. These requirements include Metro holding local governments accountable for meaningful engagement with communities of color and other historically marginalized communities, and reporting to Metro how this engagement determined local investment priorities, implementation strategies and project impacts.

Bond measure funds will be provided directly to local cities, counties and park districts in existence as of June 6, 2019, on a per capita basis, to protect water quality, fish and wildlife habitat or connect people to nature, for investments of the type described below:

### **Eligible local share bond investments are as follows:**

- Natural areas or park land acquisition
- Fish and wildlife habitat restoration, habitat connectivity enhancements
- Maintaining or developing public access facilities at public parks and natural areas
- Design and construction of local or regional trails
- Enhanced or new learning/environmental educational facilities

### **Program criteria**

In addition to meeting the community engagement, racial equity, and climate resilience criteria set forth in Exhibit A, projects funded through this program must meet at least one of the program criteria listed below:

- Improve critical capital infrastructure to ensure that parks are safe and welcoming.
- Improve accessibility and inclusiveness of developed parks.
- Provide culturally responsive public improvements as identified by greater Portland’s Indigenous community and/or communities of color.
- Improve the visitor experience by investing in new or existing park amenities.
- Improve access to nature for local communities identified as “nature-deficient”.

- Improve the efficiency and effectiveness of operations and maintenance of developed parks.
- Provide new or expanded access to nature, particularly in proximity to neighborhoods, centers, corridors or transit.
- Improve access to water with scenic and/or recreational opportunities.
- Acquire land that could provide future access to nature for people, scenic views, and community gathering spaces.
- Protect and improve water quality and quantity, with an emphasis on headwaters, wetlands, floodplains, riparian areas.

Following bond approval, local park providers must satisfy required bond program community engagement, racial equity and climate resilience criteria set forth in Exhibit A, as an integral part of project identification, selection and implementation. Metro will provide technical support including demographic and park access data (i.e. park deficiency analysis) and best practices.

Following this engagement, at a public meeting, the governing body of each local park provider must approve its desired local share projects prior to project initiation. In addition, the park provider must enter into an Intergovernmental Agreement with Metro, to be approved by the Metro Council and the governing body of the park provider. The Intergovernmental Agreement will include the approved local projects and the other requirements set forth in this Exhibit C.

Selected local share projects may be substituted if targeted land acquisition or proposed improvements become degraded, cost prohibitive or otherwise infeasible. Additionally, local park providers may add projects to their list if approved projects are less expensive than anticipated or become funded through other sources. Local park providers must notify the Metro Council in writing in advance of proposed substitutions and demonstrate how the substitute project meets this program’s criteria and guidelines. The Metro Chief Operating Officer will determine whether proposed projects meet the Metro Council’s policy direction set forth in this bond measure and any future Metro Council guidance consistent with this measure.

Projects funded by the 2019 bond measure must be maintained for their intended natural area, wildlife habitat, water quality, trail, or recreation purpose. Agreements for local park providers to acquire any interest in land must be negotiated with willing sellers only. Local park providers must not exercise their powers of eminent domain in the implementation of this measure.

The following local park providers are eligible for Metro bond funding:

Beaverton	Happy Valley
Cornelius	Hillsboro
Durham	Johnson City
Fairview	King City
Forest Grove	Lake Oswego
Gladstone	Milwaukie
Gresham	Oregon City

Portland	Wilsonville
Rivergrove	Wood Village
Sherwood	Clackamas County
Tigard	Washington County
Troutdale	North Clackamas Parks and Recreation District
Tualatin	Tualatin Hills Park and Recreation District
West Linn	

Local park providers may opt out or designate other eligible local park providers to receive and disburse their portion of Metro funds if they lack capacity to implement an effective local share project or program. Staff, overhead and indirect costs in the local share program may not exceed 10 percent of the cost of any project.

**Additional guidelines for local land acquisition with Metro bond funds**

Funding may be used for:

- Fee simple (or easement) purchase of regionally or locally determined significant natural areas, wildlife habitat, trail corridors, neighborhood or community parks.
- Out-of-pocket costs associated with property acquisition.

Any decisions by a local park provider to convey title or grant real property rights to property the park provider purchased with bond proceeds must be made by vote of its duly elected or appointed governing body at a public meeting, in accord with the governing body’s adopted public meeting procedures. Any proceeds from the sale of the property, or from the rights to the property, will be used for the purpose set out in the Intergovernmental Agreement with Metro.

The Intergovernmental Agreement must contain the following requirements: 10-year term with one 2-year extension, signage or other recognition at the project site in an appropriate location(s) to acknowledge Metro and any other project partners for project funding; and protection for Metro and bondholders if any bond funds are misspent. After 12 years, the Metro Council will reallocate unspent and unobligated funds in this local program area to another program area(s), up to any maximum program funding amounts. Funds from the bond measure may not be used to replace local funds on projects. Funds from Metro’s bond measure should leverage other sources of revenue when possible.

**Distribution of funds**

Beaverton	\$ 5,709,843
Clackamas County	\$ 5,381,324
Cornelius	\$ 902,546
Durham	\$ 310,665
Fairview	\$ 640,683
Forest Grove	\$ 1,420,103
Gladstone	\$ 852,315
Gresham	\$ 5,416,870
Happy Valley	\$ 1,150,062

Hillsboro	\$ 5,999,692
Johnson City	\$ 230,749
King City	\$ 417,798
Lake Oswego	\$ 2,083,297
Milwaukie	\$ 1,127,000
North Clackamas Parks and Recreation District	\$ 4,508,386
Oregon City	\$ 1,914,446
Portland	\$ 31,821,020
Rivergrove	\$ 229,789
Sherwood	\$ 1,148,149
Tualatin Hills Parks and Recreation District	\$ 8,628,870
Tigard	\$ 3,107,156
Troutdale	\$ 793,376
Tualatin	\$ 1,581,005
Washington County	\$ 3,256,965
West Linn	\$ 1,418,291
Wilsonville	\$ 1,557,445
Wood Village	\$ 392,155
	<hr/>
	<b>\$ 92,000,000</b>

## **Exhibit D**

# **Award Nature in Neighborhoods Capital Grants**

In this local program area, Metro will provide up to \$40 million for grants funding community-led projects, with an emphasis on benefitting historically marginalized communities. These projects will protect and improve water quality and fish and wildlife habitat, support climate resiliency and/or increase people's experience of nature at the community scale.

This grant program will engage community groups, nonprofit organizations, schools, park providers, soil and water conservation districts and others in neighborhood projects that benefit people and nature. This program is designed to allow communities to meet local needs and new opportunities that may come to light during implementation of Metro's bond program. All projects must satisfy required bond program community engagement, racial equity and climate resilience criteria described in Exhibit A, as well as the requirements set forth below.

### **Program activities**

- Competitive capital grant program for community-led public/private partnership projects
- Technical assistance to grantees
- Pilot a new "Participatory Grantmaking" approach within this program area

### **Program criteria**

Program investments must satisfy at least one of the following criteria.

- Improve human mental and physical health, particularly in communities of color, Indigenous communities, low-income communities and other historically marginalized communities.
- Build wealth in communities of color, Indigenous communities, low-income and other historically marginalized communities through contracting and jobs.
- Demonstrate that people of color influenced the project identification, selection, design and implementation.
- Nurture a relationship with land and create educational opportunities (including Science, Technology, Engineering, Art and Math [STEAM] opportunities) and promote careers in the environmental and agricultural sector, especially for people and youth of color.
- Partner with and empower Indigenous people.
- Ensure accessibility for people experiencing disabilities.
- Create easy access to nature from transit and for people walking or biking.
- Consider and approach the issue of houselessness in a sensitive and humanizing way.

## **REQUIREMENTS AND ELIGIBILITY**

## Who can apply

Capital grants are intended to support community-driven initiatives; therefore, partnerships are key to a successful proposal. Tribal governments, public schools, non-profits, community-based organizations, local governments and special districts can apply for grants.

## Minimum program requirements

- Expenses must be associated with capital projects only. Funds cannot be used for general operating expenses.
- Projects that involve the acquisition of properties or easements must be negotiated with willing sellers.
- To maximize the impact of investments, projects must demonstrate strong partnerships between community-based organizations and public (non-federal) agencies.
- The program will allow for flexible match requirements to maximize racial equity outcomes. The program will also encourage projects that leverage additional government and private funding to increase the overall program impacts. Match may be cash, in-kind donations of goods or services, staff time or volunteer hours from sources other than Metro.
- Metro may award funds to a project with conditions of approval, including the need to meet matching requirements. Grantees will have up to two years to address these conditions of approval before entering into a grant agreement with Metro. Upon entering into a grant agreement with Metro, the grantee will have up to three years to complete the project. Metro's Chief Operating Officer may approve extensions up to a maximum five-year term if a project encounters unforeseeable delays.
- Grant funds must be expended within the Urban Growth Boundary and/or the Metro jurisdictional boundary or as approved by the Metro Council.
- Projects must be clearly achievable given the knowledge, skills and resources available among project partners.
- Applicants must demonstrate that there are long-term designated funds available to maintain the project for its intended purpose.
- Grant funds are typically provided on a reimbursement basis.
- No more than 10 percent of grant funds will be used for staff time directly related to a project; projects that address racial equity may exceed 10 percent as approved by the Metro Council. Overhead and/or indirect costs are not reimbursable, but can be used to meet matching requirements.
- Land or other assets acquired or created with Metro bond funds must be owned by the public and capitalized by a non-federal public entity.
- Grantees will be required to evaluate their projects.

## **GRANT APPLICATION REVIEW AND AWARDS**

Grants will be solicited and awarded at least once per year. More than one process for selecting projects may be created to respond to project size, scope and complexity. The Metro Council will make all grant awards.

A review committee, staffed by Metro, will be established to:

- 1) Review all projects and make funding recommendations to the Metro Council.
- 2) Evaluate the effectiveness of the program.

The review committee will be comprised of no fewer than seven and no more than 11 community members and will reflect the racial, ethnic and economic diversity of the region.

Committee members will be committed to Metro's parks and nature mission and to supporting opportunities for communities of color and other historically marginalized communities to design and build access to nature for their communities.

Expertise will be sought in the following fields:

- Water quality and habitat restoration
- Landscape architecture
- Real estate
- Community development
- Workforce development, job training and apprenticeship programs
- Climate adaptation and resilience policies and practices
- Sustainable development techniques, such as green infrastructure, sustainable agriculture and carbon sequestration.

The grant review committee will:

- Review application materials and processes to reduce barriers for communities of color and other historically marginalized communities to apply with strong proposals.
- Evaluate applications for funding to determine whether they meet the Nature in Neighborhoods capital grants program criteria and whether the applicants and their partners have the capacity to implement their project as described and fiscal accountability.
- Offer suggestions to strengthen applications.
- Adopt a methodology to evaluate, track and report on the program's effectiveness.

Grant review committee members may be provided a stipend for time and expertise provided to the Nature in Neighborhoods capital grant program.

**Metro staff will:**

- Identify and implement innovative methods, through project development and capacity building, to support communities of color and other historically marginalized communities to prepare and submit applications.



- Create selection criteria and program materials that respond to community feedback and the Nature in Neighborhoods capital grants program objectives.
- Consult with experts from a wide variety of backgrounds including those with academic, professional and lived experience on best practices related to water quality, habitat restoration, and traditional ecological knowledge in order to offer technical assistance to applicants and the review committee on creating the greatest benefits for people, plants and wildlife.
- Provide trainings, resources and technical assistance to support applicants with lower capacity and applicants from communities of color through project development and capacity-building.
- Provide assistance to grantees in resolving unexpected situations during project development, permitting, contracting and construction that could influence the project's success.

Nature in Neighborhoods capital grants projects funded by the 2019 bond measure must be maintained for their intended purpose established in the grant application, such as natural area, wildlife habitat, water quality, trail or recreation purpose. After five years, the Metro Council may reallocate unspent and unobligated funds to other program areas, up to any maximum program funding amount(s). Agreements for any public interest in land must be negotiated with willing sellers. Local governments may not exercise their powers of eminent domain in the implementation of this measure.

## **Exhibit E**

# **Take Care of Metro Parks**

In this Metro program area, Metro will use bond funds to provide safe, welcoming places to connect with nature by completing newer nature parks and maintaining water systems, trails, bathrooms and other amenities at older parks like Oxbow and Blue Lake. All projects must satisfy required bond program community engagement, racial equity and climate resilience criteria set forth in Exhibit A, in addition to the requirements below.

### **Program activities**

- Address capital maintenance, repair and improvement needs at Metro facilities
- Complete nature parks with adopted master plans
- Create new nature parks and access opportunities

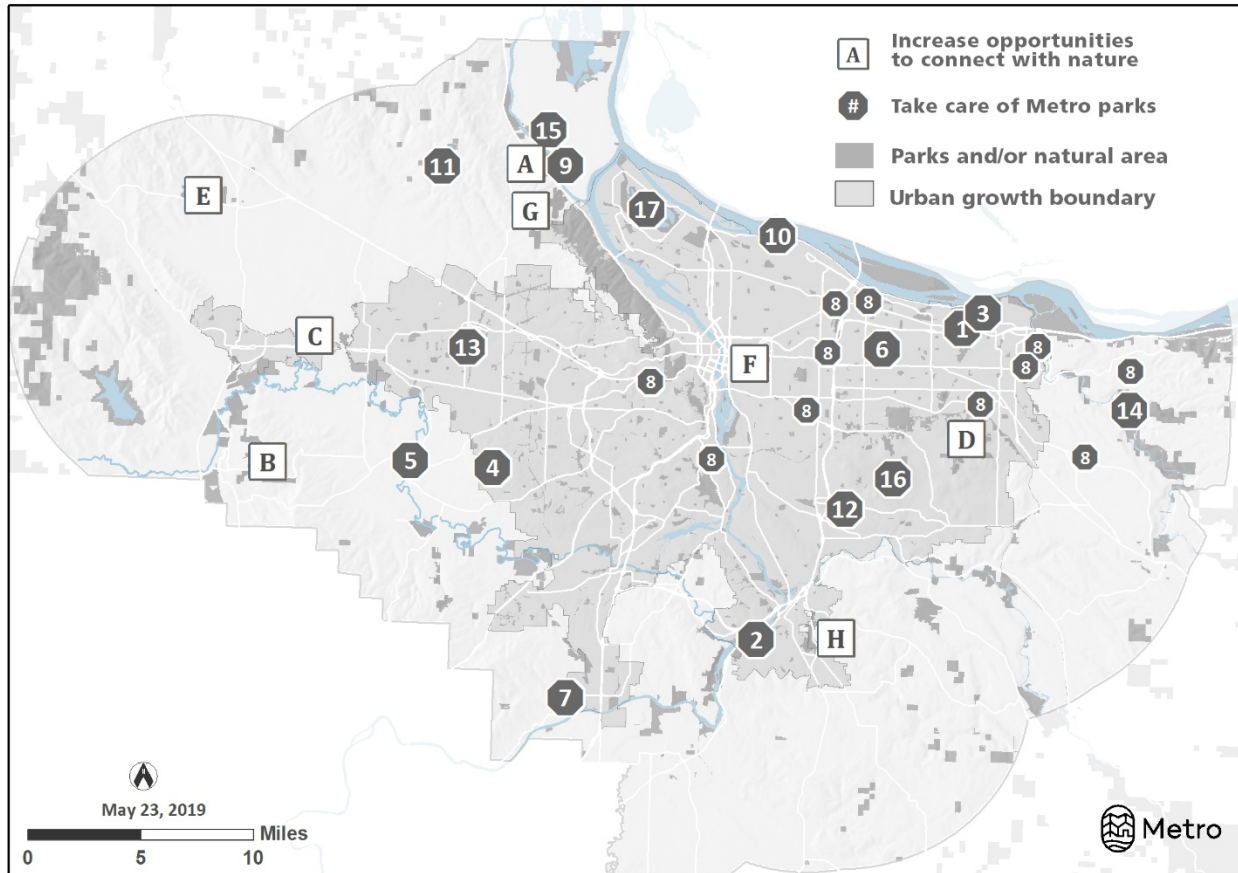
### **Program criteria**

Program investments must satisfy at least one of the following criteria.

- Maintain critical infrastructure and improve visitor experience to ensure that parks are safe and welcoming, particularly those with high visitation and use by communities of color, or places/projects identified by communities of color.
- Improve visitor experience through investing in new or existing park amenities.
- Improve the efficiency and effectiveness of operations and maintenance of developed parks.
- Provide new or expanded access to nature for people, particularly in proximity to neighborhoods, centers, corridors or transit.
- Provide people with access to water with scenic and/or recreational opportunities.
- Increase access for those living with disabilities through investments in projects using universal design principles and Americans with Disability Act compliance.
- Provide opportunities for culturally responsive public improvements identified by communities of color and/or greater Portland's Indigenous community.
- Provide natural history and site interpretation including compelling and accurate representations of historical individuals, communities and populations.

### **Metro parks and nature destinations**

The following Metro parks and natural areas are eligible for capital maintenance infrastructure and accessibility improvements with bond funding. See map for location information.



1. Blue Lake Regional Park
2. Canemah Bluff Nature Park
3. Chinook Landing Marine Park
4. Cooper Mountain Nature Park
5. Farmington Paddle Launch
6. Glendoveer Golf Course and Nature Trail
7. Graham Oaks Nature Park
8. Historic cemeteries, including Lone Fir Cemetery
9. Howell Territorial Park
10. M. James Gleason Memorial Boat Ramp
11. Mason Hill Park
12. Mount Talbert Nature Park
13. Orenco Woods Nature Park
14. Oxbow Regional Park
15. Sauvie Island Boat Ramp
16. Scouters Mountain Nature Park
17. Smith and Bybee Wetlands Natural Area

### **Increasing opportunities for people to connect with nature**

The following Metro parks and natural areas have current adopted master plans. Projects in those plans are eligible for bond investments. See map for location detail.

- A. Burlington Creek Forest Natural Area
- B. Chehalem Ridge Natural Area
- C. East Council Creek Natural Area
- D. Gabbert Butte Natural Area
- E. Killin Wetlands Nature Park
- F. Lone Fir Cemetery
- G. McCarthy Creek Forest Natural Area
- H. Newell Creek Canyon Natural Area

The Metro Council may identify new locations for Metro capital investments using bond funding that meet the program requirements described above including capital maintenance, infrastructure and accessibility improvements.



## **Exhibit F**

# **Create trails for walking and biking**

In this program area, Metro will provide up to \$40 million to secure land to build new trails and construct missing sections, fulfilling greater Portland's vision for a network of trails where people can relax, exercise and commute.

In addition to the requirements set forth below, all projects must satisfy required bond program community engagement, racial equity and climate resiliency criteria set forth in Exhibit A.

### **Program activities**

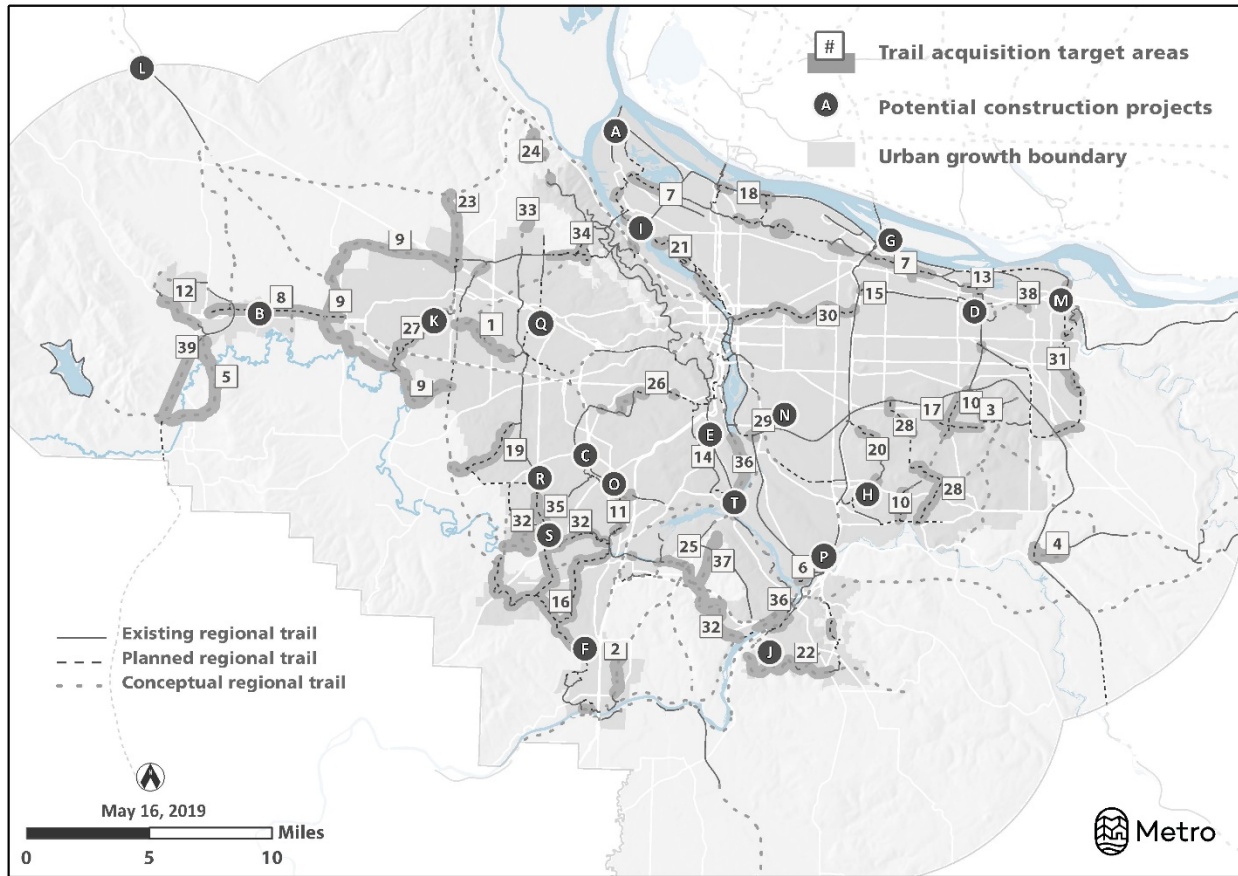
- Support and management of regional trail master planning processes.
- Acquisition of property and easements for trail segments.
- Construction of priority trail segments.
- Competitive capital grant program for local governments for construction of trail segments.

### **Program criteria – program investments must satisfy at least one of the following criteria**

- Provide people access to streams, rivers and wetlands.
- Include connections to or partnerships with trails of statewide significance.
- Close a gap in existing trail segments or a gap between major destinations.
- Demonstrate that trail acquisition or development has a high level of readiness (e.g. existing master plan, completed land acquisition, completed design work and local agency leadership).
- Leverage other public, private or non-profit investments in the surrounding community.
- Focus on closing gaps and completing ready-to-build projects that fulfill the Regional Trails Plan, including land and water trails, particularly those identified as priorities by communities of color, Indigenous communities, low-income and other historically marginalized communities.
- Consider proximity to affordable housing and transit and connections to regional or local parks, local streams and rivers.
- Prioritize trails likely to be used by communities of color, Indigenous communities, low-income and other historically marginalized communities.
- Include universal design for people of all abilities.

## **POTENTIAL TRAIL ACQUISITION TARGET AREAS**

The regional trail corridors eligible for Metro bond funding are set forth below. See map for location information.



**1. Beaverton Creek Trail**

Acquiring this 3.7-mile gap in the Beaverton Creek Trail between Noble Woods Park and Tualatin Hills Nature Park will connect diverse neighborhoods and schools in Beaverton and Hillsboro.

**2. Boeckman Creek Trail**

Expanding Wilsonville’s Boeckman Creek Natural Area will connect future residents and employees in the Frog Pond Plan Area to Memorial Park and the Willamette Greenway.

**3. Butler Creek Trail**

Gresham’s Butler Creek Trail currently connects local neighborhoods to Johnson Creek and the Springwater Trail. Future connections will allow the trail to extend to Butler Creek Elementary School, Gabbert Butte Natural Area and beyond.

**4. Cazadero and Tickle Creek Trails**

Complete the gaps in the Cazadero and Tickle Creek Trails near Barton and the confluence of Deep Creek and North Fork Deep Creek. The partially-complete Tickle Creek Trail will eventually reach Sandy. Once complete, these trails will connect the greater Portland area to Mount Hood National Forest.

**5. Chehalem Ridgetop Trail**

Completing gaps in the Chehalem Ridgetop Trail and Wapato Lake Trail will connect Forest Grove to Chehalem Ridge Nature Park and the future Yamhelas Westsider Trail.

**6. Clackamas River Greenway**

Complete gaps in the Clackamas River Greenway Trail in Gladstone from Meldrum Bar and Dahl Beach to Ames Memorial Park. This trail offers exceptional recreational and natural experiences along the Clackamas River.

**7. Columbia Slough Trail**

From Kelley Point Park at the confluence of the Willamette and Columbia rivers, this trail runs east along the Columbia Slough to Gresham, passing several natural areas along the way. Complete gaps in the Columbia Slough Trail, including the Cross-Levee Trail, which will connect diverse neighborhoods in northeast Portland to the Slough and Columbia River.

**8. Council Creek Trail**

The cities of Forest Grove, Cornelius and Hillsboro developed a plan to link their communities with a 6-mile multi-use path following an inactive railroad line. Complete the Council Creek Trail from Hillsboro to Forest Grove.

**9. Crescent Park Greenway**

Hillsboro envisions a trail loop encircling the city. Following McKay Creek, Waible Creek and the Tualatin River, the 11-mile Crescent Park Greenway would draw trail users from all over Hillsboro and beyond. Complete the northern segments of the Crescent Park Greenway Trail following Whipple Creek from McKay Creek to Cornelius Pass Road.

**10. East Buttes Powerline Trail**

This planned 7-mile trail follows a power transmission corridor through the rapidly-growing Pleasant Valley area and will connect the Springwater Trail to Happy Valley and the Clackamas River. Parts of the trail are already built in Happy Valley. This target area prioritizes gaps within Gresham and Happy Valley city limits.

**11. Fanno Creek Trail**

One of the region’s signature trails, the Fanno Creek Trail winds for 10 miles through several town centers and community parks in Portland, Beaverton, Tigard, Durham and Tualatin. Complete the last gaps in the Fanno Creek Trail including sections from the Tualatin River to Bonita Road, the Tigard to Lake Oswego Trail from Brown Natural Area to Interstate 5 and from Scholls Ferry Road to 92<sup>nd</sup> Avenue in Garden Home.

**12. Gales Creek Greenway and Trail**

Forest Grove’s vision for a greenway encircling the city is well on its way to reality. The Old Town Loop Trail and the Highway 47 Trail offer joggers and bicyclists two completed sections of Forest Grove’s “Emerald Necklace”. Property and easement acquisitions along Gales Creek will help complete a major gap in this loop trail.

**13. Gresham-Fairview Trail**



This trail connects the Springwater Trail north to the Columbia Slough and Marine Drive Trail. It includes connections to major transit lines, schools and natural areas such as Grant Butte and Salish Ponds and would extend the Gresham-Fairview Trail to Blue Lake Regional Park.

**14. Hillsdale to Lake Oswego Trail**

This urban-yet-natural hiking trail connects the Hillsdale neighborhood in southwest Portland south to Lake Oswego via Marshall Park and Tryon Creek State Natural Area. Completion of the 6-mile trail additional property acquisition.

**15. Interstate-84 Trail**

This Oregon Department of Transportation-managed commuter trail runs along the Interstate 84 freeway from Parkrose to Fairview. Extending the trail west to connect to the Interstate 205 Trail, Gateway Green and Maywood Park will require land acquisition.

**16. Ice Age Tonquin Trail**

The cities of Wilsonville, Sherwood and Tualatin are collaborating to develop this new trail that interprets the dramatic geologic landscape left behind by the historic Missoula Floods. The Ice Age Tonquin Trail is a system of trails that includes Sherwood's Cedar Creek Trail and Tualatin's Hedges Creek Trail. Once completed, the trail will connect the three cities to destinations such as Heritage Pine Natural Area, Coffee Lake Creek Wetlands Natural Area and the Tualatin Transit Center.

**17. Kelley Creek Trail**

This partially-completed 3.5-mile trail will connect residents in the rapidly-growing Pleasant Valley area to the Springwater Trail, Powell Butte and Gabbert Butte.

**18. Marine Drive Trail**

Parallel to the Columbia River, this 20-mile multi-use path stretches from Kelley Point Park in North Portland to Troutdale, connecting several Metro facilities such as Smith & Bybee Wetlands, the Expo Center, M. James Gleason Memorial Boat Ramp and Blue Lake Regional Park. Gaps in the trail remain between Interstate 5 and Northeast 33rd Avenue, including the Peninsula Canal Trail.

**19. McKernan Creek Trail**

Tualatin Hills Park & Recreation plans to develop this future 4-mile trail in Beaverton's fast-growing South Cooper Mountain area. Connects the Westside Trail to Cooper Mountain Nature Park and the future Reedville Trail.

**20. Mount Scott Trail**

The Mount Scott Trail follows Mount Scott Creek, connecting Mount Talbert Nature Park to several Happy Valley neighborhoods. A planned extension will follow Veterans Creek to Johnson Creek and the Interstate 205 Trail.

### **21. North Portland Greenway**

Once complete, this trail will provide people an outstanding experience along the lower Willamette River. The planned 10-mile trail will connect diverse neighborhoods and large employment areas to Portland's urban core.

### **22. Oregon City Loop Trail**

A multi-use trail loop around Oregon City will connect to Clackamas Community College, the Trolley Trail, the future Newell Creek Trail and Canemah Bluff Natural Area. The loop includes the WPA-era McLoughlin Promenade, the iconic Oregon City Municipal Elevator and the planned Willamette Falls Riverwalk.

### **23. Oregon Electric Railway Trail**

This north-south commuter path parallels Cornelius Pass Road along a former streetcar line in Hillsboro. The state-owned rail corridor continues north to Helvetia, providing an opportunity for a scenic rural extension of the trail. Complete the Oregon Electric Railway Trail from Alhorn Lane to the Highway 26-Cornelius Pass Road interchange.

### **24. Pacific Greenway Trail**

The Pacific Greenway Trail is proposed to connect the greater Portland area to the coast via Metro's Burlington Creek Forest and Ennis Creek Forest natural areas, and logging roads in Columbia and Clatsop counties. Complete the Pacific Greenway Trail from Burlington Creek Forest to the Wildwood Trail in Forest Park.

### **25. Pecan Creek Trail**

The planned Pecan Creek Trail will provide hikers a natural trail experience from the Tualatin River upstream to Cooks Butte and Luscher Farm in Lake Oswego.

### **26. Red Electric Trail**

This planned trail traces a former interurban railroad line and quiet neighborhood streets through southwest Portland, connecting Willamette Park to Garden Home Recreation Center, passing several schools and parks along the way.

### **27. Rock Creek Trail**

The Rock Creek Trail follows a scenic greenway from Bethany to Hillsboro and will connect to the Tualatin River Greenway in Rood Bridge Park when completed. Complete the planned 13-mile Rock Creek Trail from River Road in Hillsboro to Bethany Lake Park in Tualatin Hills Park and Recreation District.

### **28. Scouters Mountain Trail**

From the Springwater Trail in Portland, this planned trail will pass Scouters Mountain Nature Park in Happy Valley before continuing south along Rock Creek to its confluence with the Clackamas River. Complete gaps in the Scouters Mountain Trail from the Springwater Trail in Portland to Highway 212 in Happy Valley.

### **29. Springwater Trail**

The 21-mile Springwater Trail is a former railroad line that connects Portland, Gresham and Boring. The trail parallels Johnson Creek and the Willamette River and connects several

significant parks, natural areas and wildlife refuges, including Oaks Bottom, Beggars Tick, Powell Butte and Gresham's Main City Park. Complete the final half-mile gap in Sellwood.

**30. Sullivan's Gulch Trail**

This planned multi-use path will serve as a radial artery in the region's active transportation network, running along the north side of Interstate 84 from the Willamette River Greenway to the Gateway Transit Center and the Interstate 205 Trail. Complete the Sullivan's Gulch Trail from the Eastbank Esplanade to the Interstate 205 Trail.

**31. Troutdale to Gresham Trail**

This trail will serve as the easternmost segment in the 40-Mile Loop Trail, connecting downtown Troutdale to Mount Hood Community College and Gresham neighborhoods. Complete gaps from the Sandy River in Troutdale to the Springwater Trail in Gresham.

**32. Tualatin River Greenway**

Walkers, joggers and bicyclists can experience the Tualatin River from this multi-use path as it passes through Cook Park, Tualatin Community Park and Browns Ferry Park in Tigard and Tualatin. Six miles are currently built with 19 additional miles planned. The trail will one day connect to King City and the Tualatin River National Wildlife Refuge in the west, and to Lake Oswego and West Linn in the east. Complete gaps in the Tualatin River Greenway Trail from the Willamette River confluence to Stafford Road, from Stafford Road to Heritage Pine Natural Area, and from Heritage Pine Natural Area to Roy Rogers Road.

**33. Waterhouse Trail extension**

The Waterhouse Trail is a major recreation and transportation facility that connects Portland Community College's Rock Creek campus to Beaverton. Pursue property and easement acquisitions to extend the Waterhouse Trail north from Springville Road to North Abbey Creek Natural Area.

**34. Westside Trail - Bethany**

This east-west segment of the Westside Trail will connect the community of Bethany to Forest Park and serve as a major bicycle commuting corridor across the Tualatin Mountains. Complete gaps from the Rock Creek Trail in Bethany to Forest Park trailheads in Portland.

**35. Westside Trail – Bull Mountain**

The southernmost four miles of the Westside Trail will connect the Tualatin River and Heritage Pine Natural Area to King City's urban expansion area north to Bull Mountain, Tigard and Beaverton. Complete gaps in the Westside Trail from the Tualatin River to Barrows Road.

**36. Willamette Greenway**

Complete gaps in the Willamette Greenway Trail from southwest Portland to George Rogers Park in Lake Oswego, and in West Linn. Acquire property for a non-motorized watercraft portage around Willamette Falls to serve Willamette Water Trail users.

**37. Wilson Creek Trail**

Pursue property and easement acquisitions to complete the Wilson Creek Trail from the Tualatin River to Bergis Road in Lake Oswego.

### **38. Wood Village to Salish Ponds Trail**

This proposed trail connects the cities of Fairview and Wood Village to neighborhood schools, low-income housing, natural areas, and two existing regional trails. Complete the trail gap from Bridge Street to the intersection of 238<sup>th</sup> Drive and Halsey Street in Wood Village.

### **39. Yamhelas Westsider Trail**

This planned 16-mile rail-to-trail will run from Scoggins Creek just north of Gaston through Yamhill and Carlton to Highway 99W near McMinnville. Extend the Yamhelas Westsider Trail from Gaston to Forest Grove along Oregon 47.

## **POTENTIAL TRAIL CONSTRUCTION PROJECTS**

Trail construction projects eligible for Metro bond funding are set forth below. Prioritization of projects will occur after voter approval of Metro's bond measure.

- A. Columbia Slough Trail, North Slough Bridge
- B. Council Creek Trail
- C. Fanno Creek Trail, Scholls Ferry Road crossing
- D. Gresham Fairview Trail, Sandy Boulevard to Halsey Street
- E. Hillsdale to Lake Oswego Trail, Marshall Park to Tryon Creek State Natural Area
- F. Ice Age Tonquin Trail, Coffee Lake Creek Wetlands
- G. Marine Drive Trail, Interstate 205 gap
- H. Mt. Scott Creek Trail, Sunnyside Crossing
- I. North Portland Greenway
- J. Oregon City Loop Trail, Canemah Bluff
- K. Rock Creek Trail, Peterson Street Natural Area
- L. Salmonberry Corridor, Valley Segment
- M. Sandy River Greenway, Troutdale waterfront
- N. Springwater Trail, Sellwood Gap
- O. Tigard to Lake Oswego Trail, Red Rock Creek Bridge
- P. Trolley Trail, Gladstone segment
- Q. Westside Trail, Highway 26 Bridge
- R. Westside Trail, Tigard segment
- S. Westside Trail, Tualatin River Bridge
- T. Willamette Greenway Trail, Tryon Cove

These trail target areas and construction projects will be the first priority from the bond proceeds. Other regional trails may be acquired if proposed regional trail target areas become degraded, cost-prohibitive or otherwise infeasible as determined by the Metro Council following a public hearing. Additionally, the Metro Council may add new trail target areas or construction projects if warranted, as determined by the Metro Council following a public hearing. After five years, the Metro Council may reallocate unspent and unobligated funds to other program areas, up to any maximum program funding amount(s).



## **Exhibit G**

# **Advancing Large-Scale Community Visions**

In this program area, Metro will provide up to \$50 million to help deliver large-scale projects that uplift communities by leveraging nature to achieve benefits such as job opportunities, affordable housing and safe, reliable transportation. In addition to satisfying the community engagement, racial equity, and climate resilience criteria set forth in Exhibit A, this program will:

- Catalyze investments in transformative regional-scale projects that increase access to nature for people in urban areas and/or improve the resilience of urban natural areas.
- Leverage with public/private investments in affordable housing, transit and connections to local or regional parks.
- Provide an additional \$20 million in funding for the Willamette Falls Legacy Project and the riverwalk.

### **Program activities**

- Partner with other public agencies and private organizations to create access to nature in regional-scale development projects, as directed by the Metro Council.
- Provide technical assistance and project development support to projects seeking and receiving funding.

### **Program criteria**

Program investments must satisfy at least one of the following criteria.

- Improve access to nature for people.
- Protect and reclaim rivers, increase tree canopy and/or restore or improve other important natural features in urban areas for the benefit of people and wildlife.
- Create access to nature in a regional or town center, employment area or other areas identified as a priority for investment in Metro's 2040 Growth Concept.
- Foster partnerships between public agencies and between the public and private sectors and/or catalyze private investment by focusing public investments and efforts on specific priority projects.
- Meet a need identified by communities of color, Indigenous communities, people with low incomes and other historically marginalized communities.
- Complement investments in affordable housing and transit or active transportation projects.

## **Program detail**

Projects should make significant progress toward Metro's parks and nature mission of protecting clean water, restoring healthy fish and wildlife habitat and connecting people to nature, as well as support Metro's regional goals for growth management and livable, affordable communities.

Projects should enhance the health of urban environments, mitigate the impacts of climate change and provide public access to nature even in the densest areas of the region. Additionally, projects should advance racial equity by meaningfully engaging communities whose voices and interests have not historically been recognized.

This program is focused on strategic capital improvements that will catalyze investments in the community where they are located while demonstrating regional, statewide and/or national significance. Projects are typically complex, multi-disciplinary, multi-stakeholder, public-private partnerships and could include Metro-led projects, such as the Willamette Falls Legacy Project. Partners should ensure limited public resources generate maximum private investment and complement other public investments in schools, roadways, bike and pedestrian routes, public transit and affordable housing.

Projects could be identified through a letter of interest or other invited request for proposal process. The Metro Council will designate a proposal and project review process. Several project review cycles could be necessary, though there may only be one per year. Projects could be funded each cycle up to \$10 million each until all funds are allocated. Metro may help identify potential projects and work with partners to shape the scope, scale and budget of the project being proposed for funding. Projects in which Metro has previously invested may be prioritized for additional funding.

After five years, the Metro Council may reallocate unspent and unobligated funds to other program areas, up to any maximum program funding amount(s).

## **Exhibit H**

# **Ballot Title, Question and Summary**

### **BALLOT TITLE**

- Caption:** Bonds to protect water quality, fish, wildlife habitat, natural areas
- Question:** Shall Metro protect clean water, natural areas, access to parks and nature; issue bonds estimated to maintain current tax rate?
- If the bonds are approved, they will be payable from taxes on property or property ownership that are not subject to the limits of sections 11 and 11-b, Article XI of the Oregon Constitution.
- Summary:** If passed, the measure would:
- Authorize \$475 million in general obligation bonds to continue regional programs to protect and improve water quality in local rivers and streams, and help salmon and other native fish.
  - Protect headwaters of local rivers like the Willamette, Tualatin and Clackamas, wildlife habitat, and natural areas. Restores wetlands to control flooding.
  - Fund local water quality, wildlife habitat and park maintenance projects, and large-scale community nature access projects.
  - Continue Nature in Neighborhoods grants to protect and connect people and nature.
  - Maintain Metro’s parks, including Oxbow and Blue Lake, and makes these parks and natural areas safer, more accessible and welcoming, especially for low-income families and communities of color.
- Due to previous bonds retiring, this program is not expected to increase taxes.
- Requires community oversight committee; yearly independent financial audits. Bond costs estimated at \$0.19 per \$1,000 of assessed value annually, approximately \$4.00/month for the average homeowner. Bonds may be issued over time in multiple series and mature in no more than 30 years.



## 2. SUMMARY OF ENGAGEMENT THEMES FROM BOND DEVELOPMENT (2018 AND EARLY 2019)

### Allocate enough funds to do this work right

*“With another 500,000 people moving to the region and property values having escalated we feel strongly that Metro should make a bigger ask than the 2006 bond.”*

#### What we heard

More funding will be needed to continue Metro’s unique role in protecting and restoring water and habitat while advancing racial equity and providing access to nature.

#### How we responded

Expected bond investment total increased to \$475 million while keeping the same tax rate.

### Protecting land and water can contribute to regional conservation goals and benefit communities of color

*“Water is life. Clean, healthy water and rivers benefits everyone – flora, fauna and humans.”*

#### What we heard

People across the board expressed the importance of clean water, from the protection of headwaters to the restoration of floodplains.

Protect culturally significant plants and salmon, steelhead and lamprey.

Protect rare species and diverse ecosystems such as oak and prairie.

Prioritize access to water and gathering spaces for cultural practices.

Prioritize habitat connectivity.

Protect land both inside and outside the urban area.

#### How we responded

\$155 million is allocated to protect 3,500 to 4,500 acres of land.

The broad suite of input has been integrated throughout the 26 target areas and the criteria that will be used to identify specific lands to acquire.

One to two large-scale restoration projects will restore plant communities significant to Indigenous people.

### Improve existing parks

*“Before we go to new areas, let’s improve what we have. This allows us to build the good will to then go on doing new projects.”*

*“It is better to improve existing parks and provide access to better trails for the elderly and people with disabilities and with different kinds of needs.”*

### **Provide access to nature for underserved communities**

*“What should we do to better know nature? Having parks closer is better to get knowledge and connections. This can lead to later going further out.”*

#### **What we heard**

Metro parks and natural areas connect people to nature. It’s important to make these special places more welcoming to people who have not had the best access to nature.

The same message applies to local parks. People support repair and replacement of existing park facilities.

Make parks universally accessible for people with disabilities.

It’s important to have nature close to home – especially in communities that face barriers to enjoying the outdoors.

Create opportunities for cultural, multi-generational gatherings and healing spaces.

Provide access to water.

#### **How we responded**

\$98 million is allocated to upgrade critical infrastructure, improve accessibility beyond ADA requirements and finish carrying out the visions that community helped create at 5-6 nature parks.

Could open 1-2 additional parks to increase the opportunities to connect people with nature.

\$92 million to partner with cities, counties and local park providers to fund more than 150 local projects.

### **Support communities in their capacity to initiate and lead nature-based projects**

*“The bond should create resources for capacity building for community of color-led organizations to scale up their ability to conceive of, design and build needed parks and open space assets.”*

#### **What we heard**

Increase funding to the capital grants program.

Identify and ease barriers that prevent culturally specific communities from successfully applying, including match

#### **How we responded**

\$40 million allocated to the capital grant program to support innovative approaches to caring for nature and creating public access at the neighborhood scale.

Flexible match requirement will reduce barrier for culturally specific communities

requirements and relationships with local agencies.

Flexibility

Participatory grant making

while still offering maximizing the opportunity to leverage.

Specific racial equity and climate resiliency criteria have been added that will prioritize projects initiated and led by culturally specific organizations.

Resources are being identified to offer technical assistance and capacity building support.

### **Prioritize projects that will spark multiple benefits**

*“I want everyone to have access, but do local parks lead to gentrification and pricing people out? Add programs that help keep people in place.”*

*“Simply put, this bond can accomplish multiple outcomes: clean air, clean water, healthy ecosystems, public health, economic prosperity, social equity, and more.”*

#### **What we heard**

Coordinate with affordable housing and transportation investments as a method of stabilizing neighborhoods and reducing displacement.

Seek partnerships that will achieve benefits in education, public health, economic prosperity and stable neighborhoods.

#### **How we responded**

\$50 million for projects that uplift communities by leveraging nature to achieve benefits such as job opportunities, affordable housing, and safe, reliable transportation.

\$40 allocated to create trails for walking and biking.

Projects that are part of a strategy to prevent or minimize gentrification and displacement will be prioritized.

Climate resiliency criteria have been created for the bond as a whole as well as within each program area.

### **Commit to ongoing engagement**

*“From physically getting to a place to knowing it is there to having amenities, community engagement will drive success.”*

#### **What we heard**

#### **How we responded**

People want more opportunities to continue shaping parks and nature projects as we finalize the bond – and, if it passes, carry out each project.

To truly achieve racial equity outcomes, communities of color need to be integrally engaged as Metro and its partners develop the bond measure, shape projects and carry them out.

Meaningful, inclusive community engagement practices will be required for all bond funded projects, including those projects managed by local agency partners or grant recipients.

Metro will support local agencies and community organizations with effective engagement approaches.

### Advance racial equity

*“Increased investment is critical because people of color in the region continue to lag significantly behind whites in access to park, income, wealth, homeownership, among a host of other metrics . . .”*

#### What we heard

Identify institutional barriers that get in the way of grassroots capabilities

#### Approaches that prevent displacement

Create access to STEM education for at-risk or marginally affected youth

Build economic prosperity through career pathways and contracting practices

Accurately portray history, recognizing trauma and restoring relationships

#### How we responded

Developed community engagement and racial equity criteria that all projects and programs must satisfy.

Meaningful engagement

Projects identified by communities of color, Indigenous communities and historically marginalized groups

Accountability for tracking outcomes

Reporting impacts

Removing barriers to increase contracting for COBID firms

Aggressive goals for workforce diversity

### Commit to accountability

*“Basically weaving more equity language throughout in a way that yields/has accountability and follow through.”*

#### What we heard

Create an impact analysis method that can assess how past bond investments may have perpetuated disparities and identify

#### How we responded

Racial equity criteria require all program areas to demonstrate accountability for tracking outcomes and reporting impacts,

ways that new investments can advance racial equity and create more robust economies for communities of color.

Who decides how money is spent?

Who will be tracking how well the criteria are being applied?

particularly as they relate to communities of color, Indigenous communities, low-income and other historically marginalized communities.

An independent community advisory committee will review progress in the implementation of the bond measure, including oversight of Metro's efforts to meet the racial equity and climate resiliency criteria.

### **Improve the way Metro does parks and nature work, beyond this bond renewal**

*"Informing the community, education and providing transportation"*

#### **What we heard**

Access to nature is more than geographic proximity. Approaches related to planning and design, construction, activities in the park and transportation options all need to be considered.

#### **How we responded**

Parks and Nature's Racial Equity, Diversity and Inclusion Action Plan outlines department-wide approaches to our work. This will identify the actions that staff will address within and beyond the direction in the parks and nature bond measure.

### 3. ENGAGEMENT SPECTRUM INFORMATION

	<b>INFORM</b>	<b>CONSULT</b>	<b>INVOLVE</b>	<b>COLLABORATE</b>	<b>EMPOWER</b>
<b>GOAL</b>	To inform stakeholders.	To solicit information and receive feedback on alternatives and or decisions.	To work with stakeholders through the process, to address and understand concerns and aspirations.	To seek advice from and collaboratively make decisions and develop alternatives with stakeholders.	To have stakeholders hold the final decision making power and Metro to implement what they decide.
<b>METRO'S OBLIGATION</b>	A promise from Metro Parks and Nature Leadership to keep stakeholders informed.	A promise to keep informed, listen to, and acknowledge concerns and aspirations, of stakeholders. A promise to provide feedback on how their input influenced the decision.	A promise to work with stakeholders to ensure that their concerns and aspirations are directly reflected in the alternatives developed and provide feedback on how stakeholder	A promise to look to stakeholders for advice and innovation in formulating solutions and incorporating their advice and recommendations into the decisions to the maximum extent possible.	A promise to work with stakeholders to ensure that their concerns and aspirations are directly reflected in the alternatives developed and provide feedback on how stakeholder input influenced decisions.

			input influenced decisions.		
<b>HOW IT CAN HELP</b>	Maintains relationships, builds trust.	Provides stakeholders with opportunities to inform decisions and learn how their input impacts the final decisions, maintains relationships, and builds trust.	Gives stakeholders access and voice throughout a process, provides stakeholders with opportunities to inform decisions and learn how their input impacts the final decisions, maintains relationships, and builds trust.	Shared power in outcomes, gives stakeholders access and voice throughout a process, provides stakeholders with opportunities to inform decisions and learn how their input impacts the final decisions, maintains relationships, and builds trust.	Stakeholders are the final decider, Metro' projects are more relevant and meet the needs of stakeholders, shared power in outcomes, gives stakeholders access and voice throughout a process, provides stakeholders with opportunities to inform decisions and learn how their input impacts the final decisions, maintains relationships, builds trust
<b>COMMON PITFALLS</b>	Not providing opportunities to increase engagement.	Done late in the process when feedback is difficult to incorporate. Staff/contractors not aware of	Unclear how feedback will be used and/or how a final decision will be reached. Not being upfront with	Not working to change restrictive rules and policies. (i.e. comfort with the status quo.) Lack of tracking requests and clear communication on the status of what was incorporated vs.	Thinking that this stage has an endpoint or can be achieved within one project or process. Not utilizing these relationships to

		biases impacting how information is delivered and what is heard.	what the constraints/side boards are. (e.g. union rules, budget restrictions, zoning laws).	what was not and <u>why</u> . Rigid engagement framework. (e.g. We will have X number of listening sessions on these dates at these times.)	support the other levels of engagement.
<b>FUNCTION IN A RELATIONSHIP</b>	Baseline relationship maintenance tool.	Relationship building tool...	Relationship building	Shared relationship  First real transfer of authority	Can solidify long term empowered and engaged
<b>DURATION</b>	Short to long term	Short to long term	Long term	Long term	Ongoing
<b>TACTICS AND TOOLS, ACTION</b>	<ul style="list-style-type: none"> <li>• Email</li> <li>• Blogs</li> <li>• news letters</li> <li>• Press releases</li> <li>• Social media</li> <li>• Mailers</li> </ul>	<ul style="list-style-type: none"> <li>• Email</li> <li>• Blogs</li> <li>• Open-house meetings</li> <li>• news letters</li> <li>• Press releases</li> <li>• Social media</li> <li>• Increased frequency of level 1</li> <li>• surveys</li> </ul>	<ul style="list-style-type: none"> <li>• Open-house meetings with feedback</li> <li>• Surveys (online and otherwise)</li> <li>• Charettes</li> <li>• Increased frequency of levels 1-2</li> </ul>	<ul style="list-style-type: none"> <li>• Charettes</li> <li>• Surveys</li> <li>• workshops</li> <li>• brainstorming sessions</li> <li>• Co-development/authorship of documents</li> <li>• Co-presentations to council</li> <li>• Increased frequency of levels 1-3</li> </ul>	<ul style="list-style-type: none"> <li>• Decision making meetings</li> <li>• Capacity building/technical assistance</li> <li>• Transfer of resources (financial, labor, intellectual)</li> <li>• Co-presentations to Council</li> <li>• Direct statement of transfer of</li> </ul>



	<p>authority/decision making</p> <ul style="list-style-type: none"> <li>• Increased frequency of Levels 1-4</li> </ul>				
<b>POWER HOLDER/DECIDER</b>	Metro	Metro	Metro	Metro and Stakeholders	Stakeholders
<b>STAKEHOLDERS</b>	Broad, many, individuals and organizations, internal, external		Some	Few	



# Metro

## Parks and Nature bond refinement timeline - DRAFT

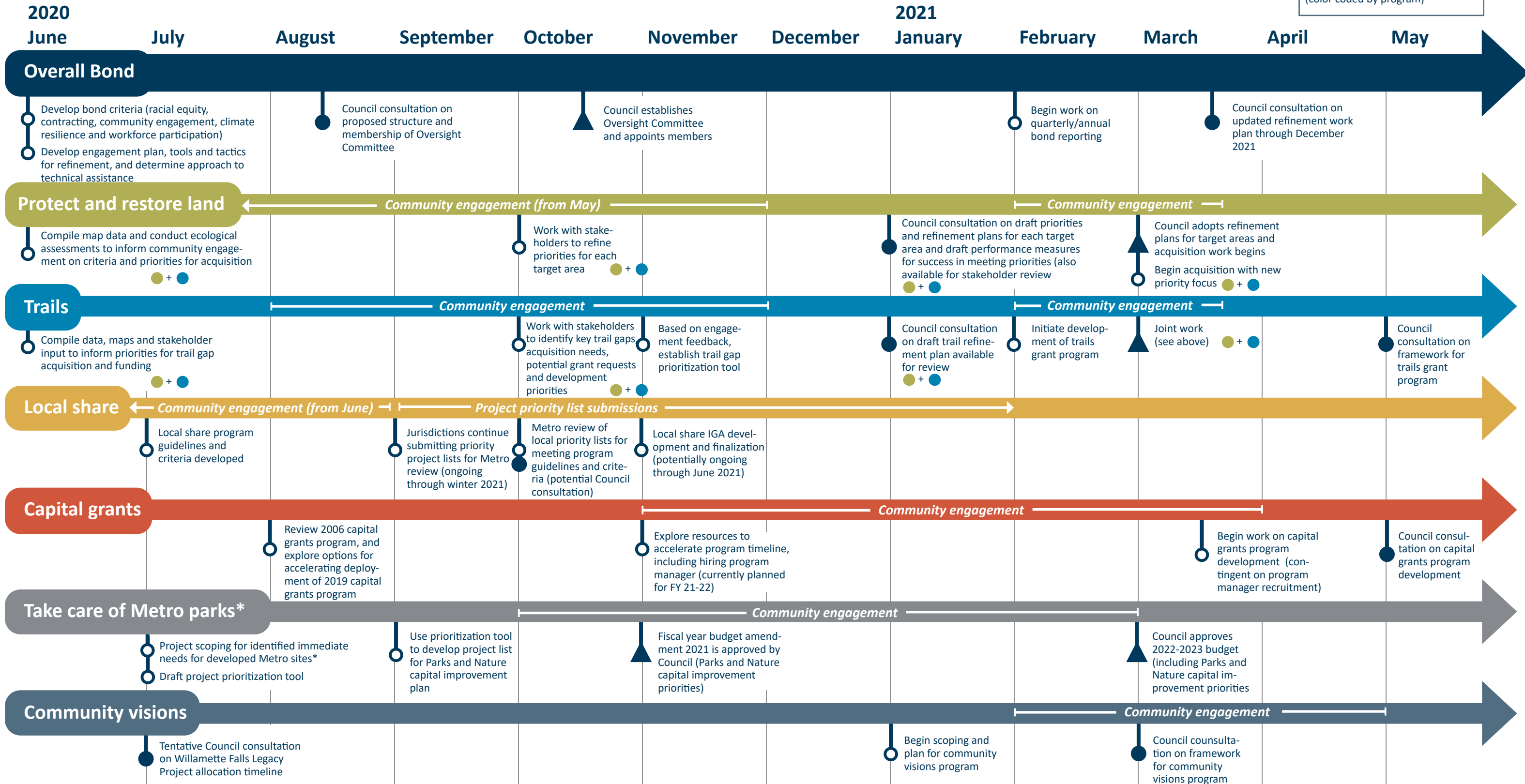
(proposed high-level milestones subject to change, refinement timeline expected to continue through 2021)

Anticipated Council action

Anticipated refinement milestone (marked at starting points)

Council consultation (via briefing/work session as Council directs)

Joint work across programs (color coded by program)



\* Developed sites: Existing Metro sites including Oxbow, Blue Lake Park, cemeteries and boat launches  
 Undeveloped sites: Metro sites with existing, approved master plans and no/limited infrastructure

**Regional Investment Strategy: Transportation  
Investment Measure Community Partnership Reports**

*Work Session Topics*

Metro Council Work Session  
Tuesday, May 19, 2020

REGIONAL INVESTMENT STRATEGY: TRANSPORTATION INVESTMENT MEASURE  
COMMUNITY PARTNERSHIP REPORTS

---

Date: 5/7/2020

Department: GAPD

Work session date: May 19, 2020

Prepared by: Craig Beebe,  
[craig.beebe@oregonmetro.gov](mailto:craig.beebe@oregonmetro.gov)

Presenters: Andy Shaw  
[andy.shaw@oregonmetro.gov](mailto:andy.shaw@oregonmetro.gov); Community  
Partner representatives TBD

Length: 45 min.

---

### **ISSUE STATEMENT**

The Metro Council has directed staff to continue work with community and partners on a potential 2020 transportation investment measure to make getting around the Portland region easier, safer and more affordable, while creating tens of thousands of jobs and advancing the region's racial equity and climate goals.

Engagement, particularly with communities of color and other historically marginalized communities, has been a cornerstone of this effort and the 2018 Regional Transportation Plan that precedes it.

In late 2019, after a competitive application and review process, Metro selected four community-based organizations to receive funding to conduct engagement with communities of color throughout the Portland region. These partnerships were explicitly meant to broaden partners' capacity to engage communities of color in new areas of the region and/or with community members they had not previously reached. The engagement was focused on the potential Get Moving 2020 measure's regionwide programs and oversight and accountability.

Similar partnership programs informed the development of the 2018 affordable housing bond and 2019 parks and nature bond, though each involved smaller grants to a greater number of organizations. Learning from those programs, this program provided an average of \$50,000 to four organizations for deeper capacity building and engagement.

At this work session, representatives of two of these Community Partners – the Portland African American Leadership Forum and Verde – will report to Council on their activities and outcomes of their participation in the partnership program. Two other partners – Unite Oregon and APANO – presented their reports on May 12, along with a report from Metro staff on Metro-led engagement. Together, these reports will help inform Council's ongoing discussion of regionwide programs, oversight and other elements of the potential measure.

### **ACTION REQUESTED**

No action at this time. Council will continue discussion of priorities for regionwide programs at further work sessions in May, building toward a final staff program

recommendation and Council direction in June. The final programs will be part of the overall Get Moving 2020 investment package for Council referral consideration in July.

### **IDENTIFIED POLICY OUTCOMES**

The Metro Council has directed that the measure advance the Regional Transportation Plan, Strategic Plan to Advance Racial Equity, and Climate Smart Strategy; engage diverse partners and community members; and leverage affordable housing and parks and nature investments. The Metro Council approved specific policy outcomes for the potential transportation measure and appointed a Transportation Funding Task Force in early 2019.

### **POLICY QUESTIONS**

How do the work and findings of the Community Partners inform Council's consideration of how investments and oversight for the Get Moving 2020 measure can best advance racial equity and other outcomes?

### **STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION**

Metro has been working since early 2018 to lay the foundation of a collaborative, comprehensive investment plan that makes getting around safer, faster and more affordable for everyone. The Metro Council has directed that this plan include investments throughout the region, supporting the many ways people travel. The council has directed that this work must place advancing racial equity and addressing climate change at its core. The council has also directed staff to engage a wide range of community members, partners and leaders to identify smart solutions supported by a broad coalition.

As the region emerges from the current crisis, the greater Portland area will continue to grow. People will still be moving here. Children will still need to get to school safely. Workers and students will still need safe, reliable, and affordable transportation choices. Our communities will look for leadership to create jobs and generate the economic activity that will drive our region's recovery.

Transportation investments have often played a key role in putting people back to work and rebuilding our communities after an economic crisis. Reliable, affordable, safe and predictable transportation and transit options are in many ways more critical when family finances are stretched. This measure identifies hundreds of individual projects that are ready to go, so we can put tens of thousands of people back to work building a transportation system to serve greater Portland for decades to come.

That's why Metro will continue to work with partners, stakeholders and the public to complete the Get Moving transportation funding measure proposal. This work has always been about working together to create a healthy and prosperous region for everyone who lives here. Now more than ever, building a blueprint forward will help all of us when it's time to regather and rebuild.

### **BACKGROUND**

In December 2018, the Metro Council adopted a Regional Transportation Plan update, following years of engagement that included more than 19,000 engagements with residents, community and business leaders, and regional partners. Through the extensive

engagement that shaped the plan, Metro heard clear desires for safe, smart, reliable and affordable transportation options for everyone and every type of trip. The 2018 Regional Transportation Plan is built on key values of equity, climate, safety, and congestion relief.

At work sessions in January 2019, the Metro Council provided guidance on key outcomes, principles and the structure of a potential investment measure to help advance these values. The council also approved a charge for a diverse and regionally inclusive Regional Transportation Funding Task Force. The Task Force reviewed Metro Council direction and policy regarding the measure; identified additional desired outcomes; provided input to Council on priority corridors, regionwide programs and possible revenue mechanisms; made recommendations on Tier 1 investments; and reviewed potential Tier 2 corridor investments. Co-chaired by Commissioners Jessica Vega Pederson and Pam Treece, the Task Force held its 22<sup>nd</sup> and final meeting on April 15, 2020.

In June 2019, informed by input from the Task Force and an online survey completed by approximately 3,500 area residents, the Metro Council directed staff to move 13 “Tier 1” corridors into further project identification, development and engagement. The council also identified 16 “Tier 2” corridors that could also be considered for funding if there is revenue capacity. Over summer 2019, three Local Investment Teams toured the Tier 1 corridors and provided feedback to inform staff and Task Force project recommendations.

Metro staff released a preliminary Tier 1 corridor projects and regionwide programs recommendation to the Transportation Funding Task Force in October 2019. In December, after months of engagement and discussion of staff investment recommendations, the Transportation Funding Task Force recommended roughly \$3.81 billion in measure investments in thirteen Tier 1 corridors. These investments would leverage more than \$2 billion in expected federal and local investments, and complement proposed regionwide programs making additional investments beyond the corridors.

At work sessions in January and March, Council reviewed the Task Force’s Tier 1 corridor recommendations, directing staff to proceed with further development for all of the unanimous recommendations and posing additional questions about some corridors. In April, acting on Task Force input and staff recommendations, Council directed staff to include further project investments in the Highway 43 corridor as well as planning investments in the 99W, 217 and Highway 43 corridors. Staff will follow Council’s direction in developing a final project recommendation for the Council’s consideration in June.

In September 2019, informed by input from community forums in the spring and Task Force discussions in the summer, the Metro Council advanced ten regionwide programs to for potential inclusion in the measure, at an expected investment of \$50 million annually. These programs would include community-based anti-displacement strategies in the measure’s corridors. Council is expected to provide final direction on the programs in June.

Council is expected to consider referral to the November 2020 ballot in July.

Is legislation required for Council action? **Legislation will be required for referral.**

Materials following this page were distributed at the meeting.





Metro

# 2019 Parks and Nature bond refinement

May 19, 2020



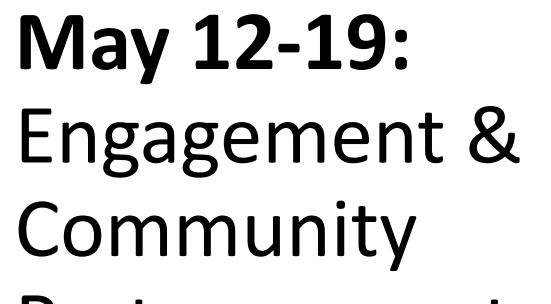
# Get Moving 2020: Community Partners Presentations

Metro Council  
Work Session  
May 19, 2020




Metro

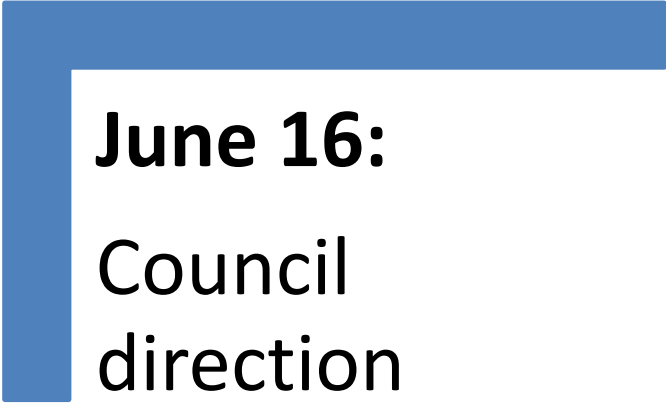
# Get Moving 2020 Regionwide Programs: Steps to Council direction



**May 12-19:**  
Engagement &  
Community  
Partner reports



**May 26-June 2:**  
Staff proposal:  
Council  
discussion



**June 16:**  
Council  
direction

# Get Moving 2020

## Community Partnership Goals

Engage communities of color and ensure their voices are heard in decision-making

Reach communities of color across the region

Build capacity of community partner organizations



# Community Partner Presentations

May 12



Today



Jose Mikalauskas

Joy Alise Davis  
Dr. Lisa Bates



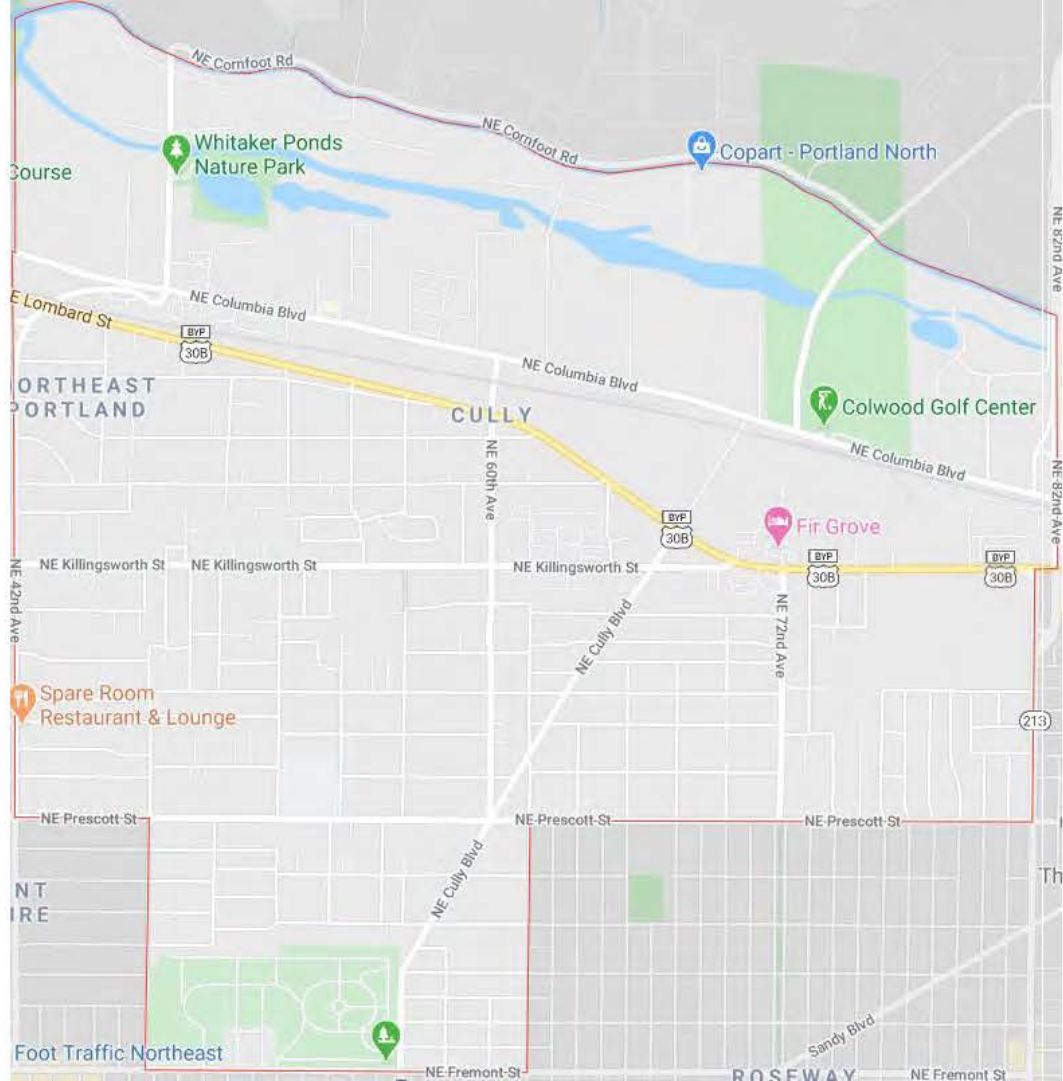
VERDE



# Why Cully is Different?



- Our community members are
  - Black
  - Indigenous
  - Latinx
  - Asian & Pacific Islander
  - Working class
  - Multicultural
  - Monolingual
  
- Cully is the most diverse neighborhood in Portland and is one of the most in the state of Oregon.



NE Cornfoot Rd

Whitaker Ponds Nature Park

Copart - Portland North

Course

E Lombard St

NE Columbia Blvd

CULLY

NE Columbia Blvd

Colwood Golf Center

NORTHEAST PORTLAND

NE Columbia Blvd

NE 6th Ave

BYP 30B

BYP 30B

BYP 30B

Fir Grove

NE Killingsworth St

NE Killingsworth St

NE Killingsworth St

NE 7th Ave

Spare Room Restaurant & Lounge

NE Cully Blvd

213

NE Prescott St

NE Prescott St

NE Prescott St

NORT

IRE

NE Cully Blvd

Foot Traffic Northeast

NE Fremont St

ROSEWAY

NE Fremont St

Sandy Blvd





# Cully



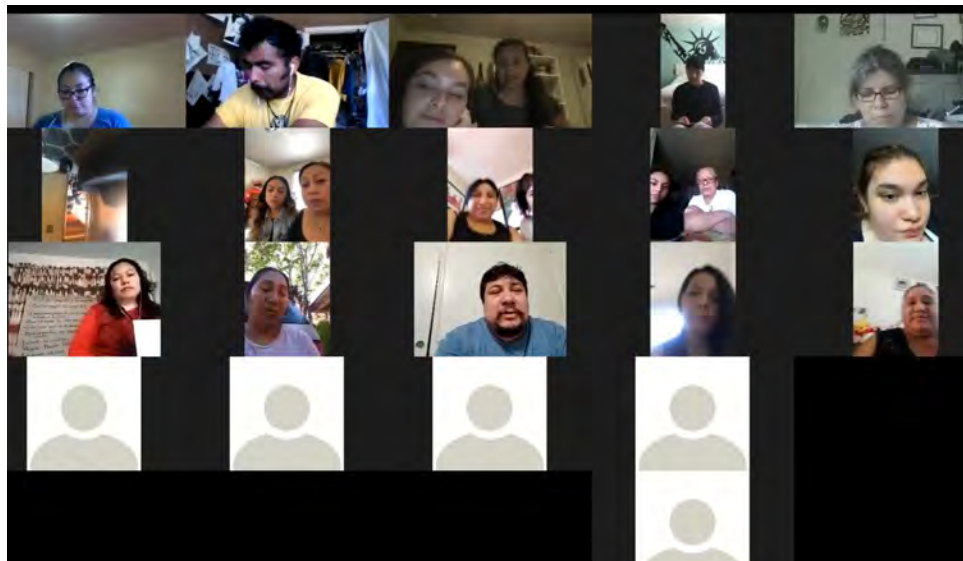
# Verde's Voices



- **Center The Most impacted**, listen to those neglected for years
- **Self-Determination**, let community be the agents of their own well being
- **Meaningful Engagement**, community using our resources to lead
- **Transparency**, sharing the reality of the situation

# Virtual Cully Outreach

- 2 Virtual Cully forums
  - 1 forum with the Lideres Verde entirely in Spanish
  - 1 forum in English focused on the Black Cully community
- Phone interviews

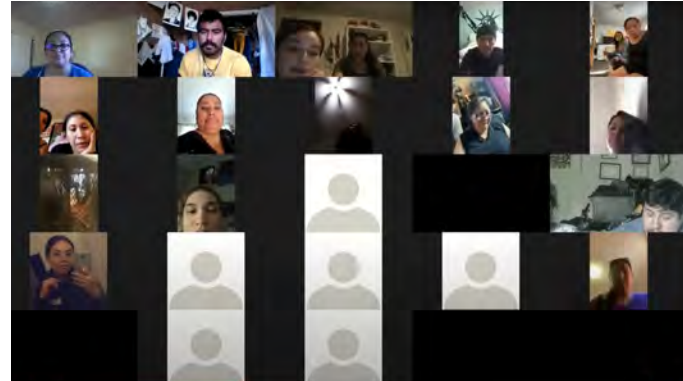


# Lessons Learned From Metro Workshops

- **Community Knowledge and Implementation is Essential**
  - Community members need the programs to be made real for them in a familiar way.
  - Clear, concise, and familiar language.
- **Black, Indigenous, & Brown Communities are not used to being Heard**
  - Trust and Vulnerability

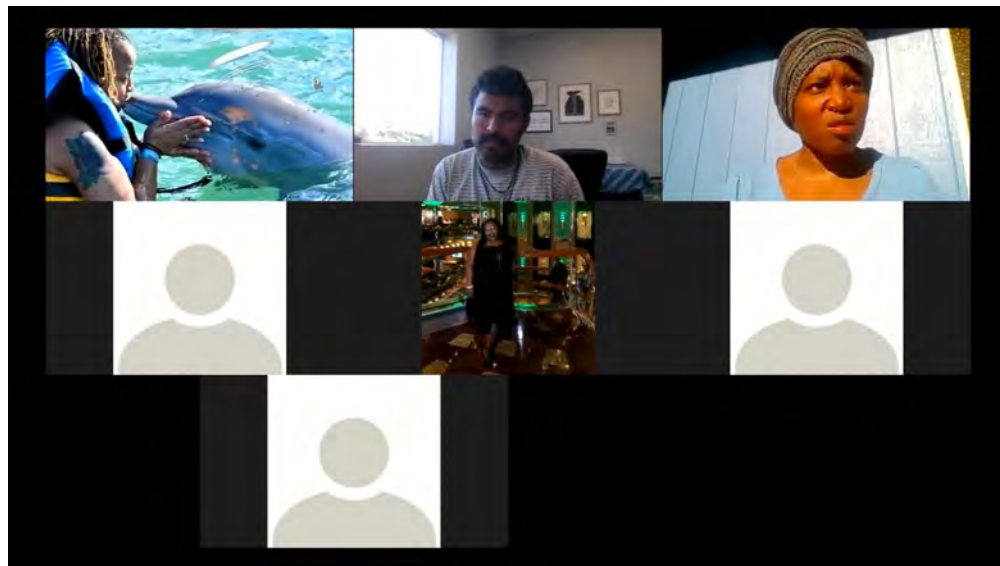
# Implementing Lessons into Our Forums

- **We wanted our virtual spaces to be a two way street of information and discussion**
  - Approached as collective thinking
  - Received and Shared info
  - Part of the analysis
  - Dynamic Questions
  
- **Familiar Language**
  - Relatable
  - Framed in context to their community

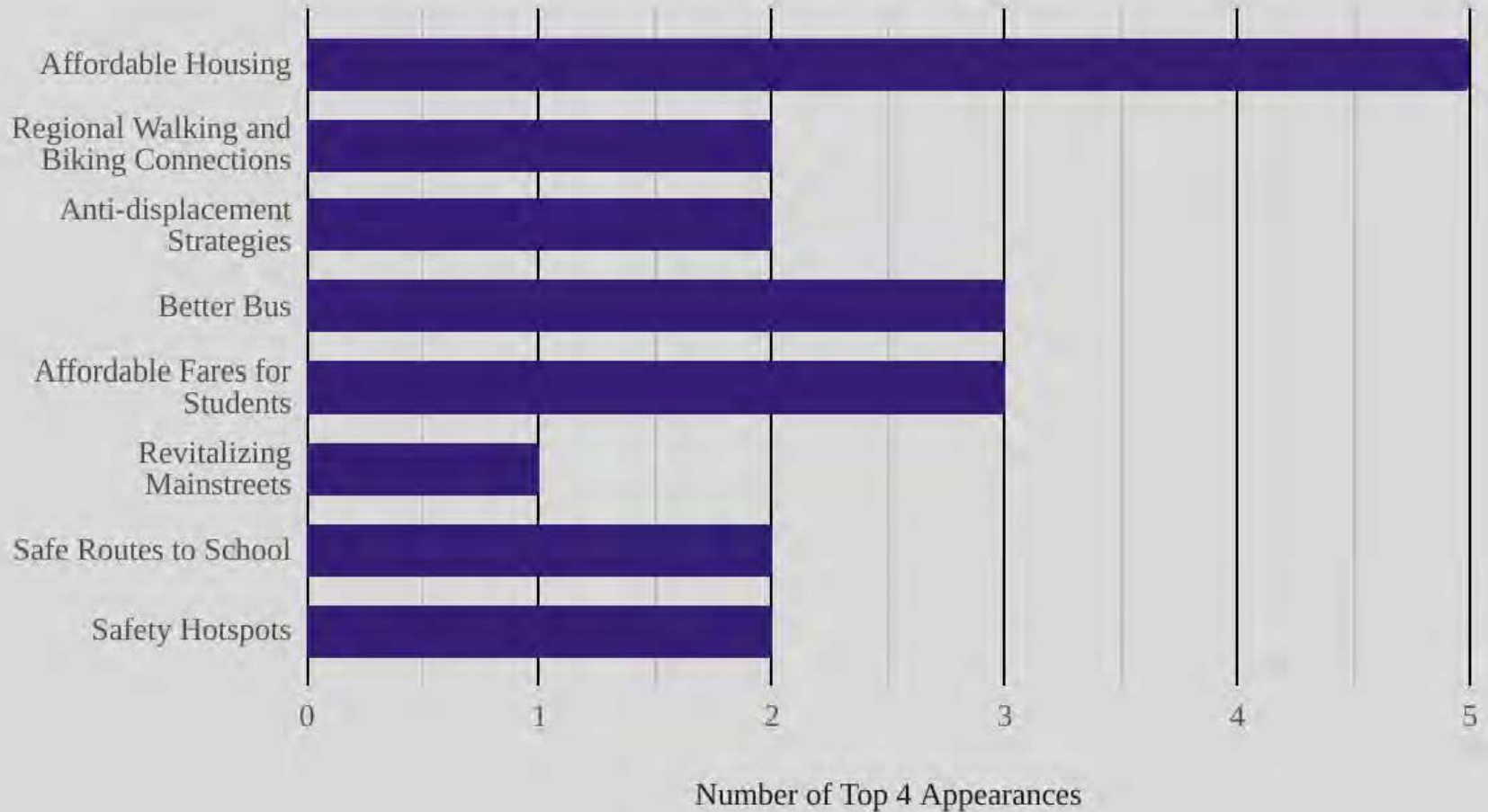


# Working Around the Pandemic

- Cancellations
  - Digital divide in the Cully community
  - Future engagement, and continued engagement
- ☐ Reducing the digital divide is pivotal



## Community Prioritization of Programs



# Safety

*Safety Hotspots & Safe Routes to School*

“We need more crosswalks.”



“Crosswalks with no lighting need to have streetlights, beacons, ground lights, colorful paint, and neon paint.”

“I would even like to see speed cameras that show people how fast they are going, but without reporting it to anyone!”



# Safety

## *Safety Hotspots & Safe Routes to School*

“We need more walking [paths] and bike paths that connect to sidewalks to get to Albertsons”

“I would like to see drivers slow down and be more careful with signs, and speed bumps”

“We should designate walking streets for kids going to school where cars don't enter, or maybe they do going really slow, like 5-10 mph”



# Anti-Displacement

*Anti-Displacement and Affordable Housing*



*"If all these improvements are coming we don't want to get displaced."*

**"Remove [language, application, and cost] barriers to affordable apartments[housing]."**

- "Ready to Rent classes"
- "\$600-700 for a 2-3 bedroom"
- "Make wages cap higher"
- "Not all can qualify, that's wrong"
- "More expensive & complicated with kids"

**"Provide case managers who double as interpreters and community [facilitators]."**

- "Shared community space"
- Amenities

# Anti-Displacement

*Anti-Displacement and Affordable Housing*

“[Buyout] luxury apartments that are mostly empty [and serve very few]”

“Have [complexes] that are built generationally, to have elders to youth”

→ “Dry Buildings”

“Affordable apartments are not very available, we need them, and they should also have health clinics nearby.”

→ “Lower rent and keep it stable”



# Anti-Displacement: Community Spaces

*Anti-Displacement and Affordable Housing*

*“Community is more invested in each other when we see more community spaces with cultural representation.”*



**“I want to see community-owned produce [grocery] stores, spread out around Cully to make food accessible by walking”**

- “Sell[s] culturally specific products
- “Government [sponsored] but run by people who looks like us”
- “Supplied by community gardens”

# Anti-Displacement

*Anti-Displacement and Affordable Housing*



**“Invest in a Central Cully space for community to Unify”**

- “And to sell crafts & goods, like a flea market”
- “To build relationships”
- “Where cultures can unify”
- Community owned

**“[Include] tax relief or credit for property taxes when Black, Indigenous, Brown, and other people of color make fixes to their homes”**

- “Property taxes keep going up”

**“I would rather see community organizations be the ones to [implement] investment”**

# Better Public Transit

*Better Bus & Fare Affordability*

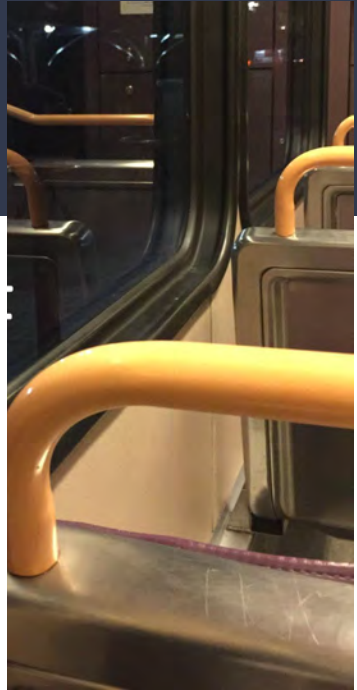
“There needs to be a bus that goes from Cully directly to downtown”

“We don’t have credit cards...hop cards are far, and hard to get.”

“Dedicated bus lanes please”

“I want the buses to come more often, faster, and on time”

“More service where there is more people”



# Better Public Transit

## *Better Bus & Fare Affordability*



“Free is definitely better, a pass is a stress on families”

“Help all youth, not just students, kids all over need transit”

“When I lost my ID, the driver didn’t believe that I was a student”

“Free [fares] year round for youth, they help families in the summer by working”



# Pandemic Questions

“When the virus goes away, and everything opens up, we would like to see less people on the bus...we should have more buses”

“There should be a rule to wear a mask on the bus, after everything opens too”

“I don’t know how I would get to the hospital if I got sick”

“We are having trouble buying food, how are we going to pay for the bus???”





# Community Partnerships are Essential

- **Community Based organizations are pivotal in successfully including communities in shaping policy**
  - Trust with community
  - Community Knowledge



# Our ask



As a Cully community, we have no corridor in the measure.

Our ask to you heavily consider our recommendations.

**We want to see Participatory government** work with communities of color, specifically **Black, and Indigenous**

# **Metro's 2020 Regional Transportation Measure**

Presented by the Portland African  
American Leadership Forum (PAALF)

# Engagement Overview

# **In coordination with PAALF's ECJ Council**

- Interviews with ECJ Council Members
- Hosted a digital retreat, began developing an action agenda around community priorities

# Engagement

- Metro survey distribution
- Anti-Displacement PDX Focus Group and survey
- Provided input on Metro's Equity Analysis in partnership with the DEI team

**BETTER BUS**

# Recommendations

- It is essential that this program works together with anti-displacement and affordable housing programs.
- Should include safety investments.
- Bus priority lanes are needed to increase efficiency.



**ACTIVE  
TRANSPORTATION  
REGIONAL  
CONNECTIONS**

# Recommendations

- Participatory budgeting would be an investment in community expertise and folks with lived experience of local issues.
- Consult and engage with long-time and most-vulnerable residents before making ‘improvements’ in areas.
- Make investments near multi-family affordable housing campuses.

# **STUDENT FARE AFFORDABILITY**

# Recommendations

- Available to all youth 18 and under in the Metro region.
- Available to all youth independent of financial, social, or school status.
- Available to all youth year round to support youth travel needs in every season.

# Recommendations

- Transportation Measure builds on existing PPS YouthPass program and funds, and incorporates TriMet existing commitments of 1/3 Student Pass Program & High School Pass Program funding.
- Transportation Measure provides funding for all youth in Middle & High School to receive YouthPass eligibility through school ID/HOP integration.

# Recommendations

- Transportation Measure provides contingency funding for youth out-of-school to receive YouthPass through family verification, low-income fare eligibility, or other pilot program to be established.

# Recommendations

- Transportation Measure is based on ridership levels to reflect lost fare revenue, rather than the nominal cost of a monthly Youth HOP. This is determined by card actual use as verified through HOP taps, similar to Universal Annual Pass Program for employer.



[YouthPass] eases the pressure of parents and youth.

**That is the most important program.** It puts pressure on parents to provide transportation to another person. Our region is experiencing high youth homelessness. [We need to] not just be basing it off youth that are in school, not having the age guidelines. - *PAALF ECJ Council Member Interview*



# **ANTI- DISPLACEMENT**



**If these [programs] aren't making real opportunity for Black and Indigenous people, none of these plans are going to help.**

***- PAALF ECJ Council Member Interview***

# Recommendations

- Consider an increase from 2% of project capital dollars.
- Anti-displacement strategies should be implemented across all T2020 programs.
- Equitable representation at decision making tables: Implement an oversight committee made up of folxs from community that identify as BIPOC, low-income, disabled, displaced, local, LGBTQ+, immigrant, bikers, walkers, and transit-dependent individuals.

# Recommendations

- Annual funding to support the antisiplacement efforts of Black-led and indigenous organizations. Funding including but not limited to, predevelopment costs, funds to purchase real estate and marketing analysis.
- Invest in affordable housing along future transit lines,
- Localized Community Benefit Agreements in each of the corridor programs,
- More information is needed.



**The Anti-Displacement program needs a (oversight) committee just like what's happening with PCEF, like how do you really check? We have so much displacement already going on, so if that number drops do they feel like they did their job?**



**... They gave us a lot of surface information without a lot of hard facts, [it's] hard to give comment because these programs are necessary and needed but I don't want to support them.**

***- PAALF ECJ Council Member Interview***

**Goal E - Metro's resource allocation advances racial equity.**

**Objective 1: Increase the utilization of equity criteria in resource allocation.**

*Strategic Plan to Advance Racial Equity, Diversity and Inclusion, Metro*

# Questions from Council?





**#getmoving2020**  
**getmoving2020.org**



# Agenda

Bond overview

Parks bond refinement timeline and next steps

COVID response and values to guide

Questions for Council

# Bond Measure Principles

Serve communities through inclusive engagement, transparency and accountability.

Advance racial equity through bond investments.

Protect clean water for people, fish and wildlife.

Protect and restore culturally significant native plant communities.

Protect, connect and improve habitat for native fish and wildlife.

Take care of what we have.

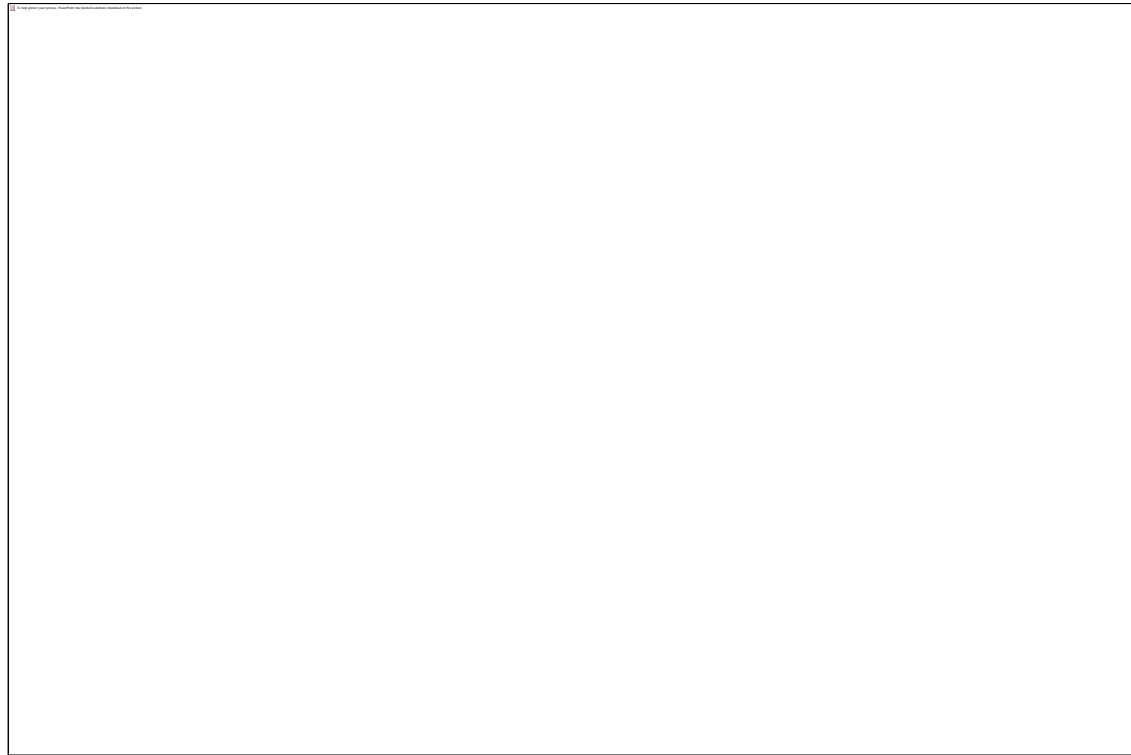
Make parks and natural areas more accessible and inclusive.

Connect more people to the land and rivers of our region.

# Bond Criteria

Racial equity, climate  
resilience and  
community  
engagement

Applies to Metro  
programs and local  
share partners



# Bond Program Areas

- Land investments and restoration, \$155 million
- Metro park improvements, \$98 million
- Nature in Neighborhoods capital grants, \$40 million
- Local parks and nature projects, \$92 million
- Walking and biking trails, \$40 million
- Complex community projects, \$50 million

# What is refinement

Regional partners and community come together to take the big policy goals in the bond measure and turn them into specific actions, programs and criteria



# Key elements of proposed refinement timeline

- Best determination at sequencing and pace of refinement milestones; subject to change
- Expect refinement to be mostly complete by Dec. 2021
- Formal and informal points for Council direction/approval
- 3 program areas from 2006 bond—acquisition, local share and take care of Metro parks—will likely be developed first
- 3 program areas that are new or expanded from 2006—capital grants, trail grants and complex community visions—will take a bit longer



# Community engagement approach







# Metro Parks and Nature bond refinement timeline - DRAFT

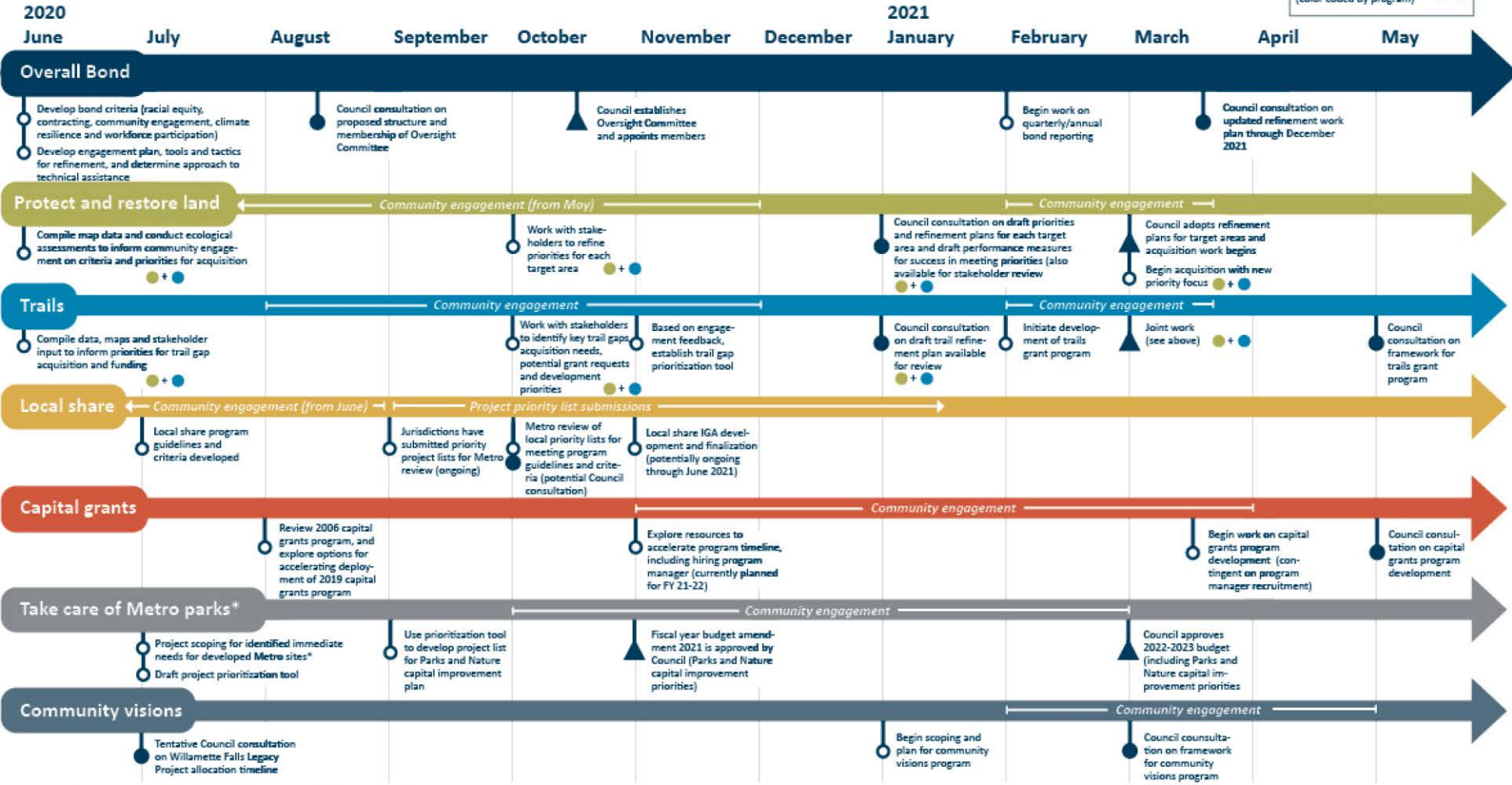
(proposed high-level milestones subject to change, refinement timeline expected to continue through 2021)

Anticipated Council action

Anticipated refinement milestone (marked at starting points)

Council consultation (via briefing/work session as Council directs)

Joint work across programs (color coded by program)



\* Developed sites: Existing Metro sites including Oxbow, Blue Lake Park, cemeteries and boat launches  
Undeveloped sites: Metro sites with existing, approved master plans and no/limited infrastructure

# Next steps

- Public materials on refinement
- Continued coordination with housing bond and transportation measure
- Approach to technical assistance
- Criteria, tools for racial equity, contracting/workforce, and climate resilience
- Oversight committee
- Council liaisons

# What we've heard so far

- Begin scoping of complex community visions this summer
- Coordination with housing bond and transportation measure (esp. after November)
- More about oversight committee—structure and membership
- Questions about participatory grant-making pilot
- How are we being responsive to the challenges of pandemic and the economic shutdown

# Applying a COVID lens: opportunities for bond acceleration

Economic investment and opportunities through the life of the bond

Limitations of capital bond

Potential opportunities to accelerate or target refinement work or bond investments



# Values to guide work on bond acceleration opportunities

Focus on getting people to work quickly

Agency principles for supporting community partners during COVID-19

- Center racial equity
- Continue to build public trust and accountability
- This work is urgent and evolving-practice continuous improvement
- Be bold with an eye to the future
- Send a consistent message to partners: We trust you, we value your time, we're in this together

Be transparent with stakeholders about our process

# Questions for Council

Does the proposed sequence and pace of refinement milestones meet Council's expectations?

How would Council like to be involved with acceleration conversations as staff works with communities within the parameters of the bond?

Are Councilors interested in being liaisons to the refinement work?