



# METROPOLITAN SERVICE DISTRICT

1220 S.W. MORRISON, ROOM 300, PORTLAND, OREGON 97205

(503) 222-3671

## MSD BOARD OF DIRECTORS

### MINUTES OF JANUARY 13, 1978 MEETING

#### BOARD MEMBERS IN ATTENDANCE

Ray Miller  
Sidney Bartels  
Lyle Salquist  
Robert Schumacher  
Mel Gordon  
Connie McCready

#### BOARD MEMBERS NOT IN ATTENDANCE

James Robnett

#### GUESTS IN ATTENDANCE

List attached.

#### STAFF & ADVISORS IN ATTENDANCE

Dean Gisvold, Attorney  
Charles C. Kemper  
Merle Irvine  
A. McKay Rich  
Warren Iliff  
Cordell Ketterling  
Chuck Estes  
Karen Tweten  
Jean Woodman

#### METROPOLITAN SERVICE DISTRICT BOARD ACTION

NO. 78-983 DATE 1-27-78

	YES	NO	ABST.
BARTELS	/		
GORDON			
McCREADY	/		
MILLER	/		
ROBNETT			
SALQUIST	/		
SCHUMACHER	/		

*Jean M. Woodman*  
Clerk of the Board

The clerk called the roll and there being a quorum present, the Board considered the following items of business:

#### 78-968 ELECTION OF OFFICERS

Commissioner McCready nominated Robert Schumacher for Chairman for the calendar year 1978. There were no further nominations. The roll was called and Commissioner Schumacher was unanimously approved for Chairman.

Commissioner Miller nominated Sidney Bartels for Vice Chairman. Commissioner McCready seconded the nomination. There were no further nominations. The roll was called and Councilman Bartels was approved unanimously for Vice Chairman.

78-969 MINUTES

Councilman Bartels moved to approve the minutes of December 9, 1977, as submitted. Councilman Salquist seconded the motion. The motion carried unanimously by roll call vote.

78-970 PUBLIC COMMUNICATIONS

The Chairman asked if there was anyone in the audience that wished to address the Board on matters not listed on the meeting agenda. There was no response.

78-971 CASH DISBURSEMENTS

Commissioner Miller moved to approve payment of the following Expense Check Registers: December 22, 1977, in the total amount of \$8,751.35; December 23, 1977, in the total amount of \$215,841.63; January 10, 1978, in the total amount of \$39,739.19; January 13, 1978, in the total amount of \$62,265.06. Councilman Bartels seconded the motion. The motion carried unanimously by roll call vote.

78-972 ORDINANCE NO. 56 - FIRST PUBLIC HEARING

An ordinance amending Budget Ordinance No. 53, transfer of appropriations.

Commissioner Schumacher asked if everyone in the audience had a copy of Ordinance No. 56 that wished one. There was no response.

Motion 78-972.A: Commissioner McCready moved to read Ordinance No. 56 by title only. Councilman Bartels seconded the motion. The motion carried unanimously by roll call vote.

The clerk read the ordinance title.

Mr. Estes reviewed the ordinance and the transfer of appropriations within each of the budget funds.

Motion 78-972.B: Commissioner Gordon moved to set the second hearing date on Ordinance No. 56 to January 27, 1978. Commissioner Miller seconded the motion. The motion carried unanimously by roll call vote.

78-973 FY 77-78 SUPPLEMENTAL BUDGET

Mr. Kemper reviewed the process for the supplemental budget stating that it was before the Board for preliminary consideration now with no action required. At the January 27 Board meeting staff would request approval to submit to the Tax Supervision and Conservation Commission for public hearing. After approval by the TSCC it would be brought again before the Board for approval by ordinance. Mr. Kemper also stated that another CETA project for the Zoo was still to be added.

Commissioner McCready questioned \$18,000 in printing shown in Ordinance No. 56 for the Zoo Division and whether any portion of this was for the Zoological Society. Mr. Iliff stated that there was some portion for the newsletter but that it would be reimbursed by the Society. Commissioner McCready also questioned whether the supplemental budget or the ordinance would be affected by Board action on the Behavioral Engineering Program at the Zoo. Mr. Kemper stated that if it did another ordinance would be brought before the Board, otherwise action would be taken during the next fiscal year.

No action was taken.

78-974 BOND COUNSEL SELECTION

Mr. Ketterling reviewed the selection process for bonding counsel followed by staff after the Board's November 11, 1977, action directing MSD to act as issuing agency. In a search conducted by staff and legal counsel through November and December, two firms selected, Rankin, McMurry, Osborn, & Gallagher, and the firm of Ragen & Roberts, were selected and interviewed by an interviewing team. This team was made up of Sidney Bartels, Roy Ruel, Dea Gisvold, and Cordell Ketterling. The team's recommendation was for the selection of Rankin, McMurry, Osborn & Gallagher as bond counsel to MSD.

Commissioner Gordon questioned the possibility that the selected firm, chosen partially for their lower estimate of costs, might have lowered their fee to be competitive, and whether this might indicate a cut back in services. He felt that someone should be responsible for overseeing their services so that this type of cut back does not occur. Commissioner Schumacher stated that such action would reflect on the firm's reputation, and asked Mr. Gisvold if he was satisfied with the recommended firm and the selection process. Mr. Gisvold stated he was satisfied and that an agreement would be prepared with a scope of services and that it was up to himself, the staff and the Board to see that the services were provided.

Councilman Bartels moved to authorize staff and legal counsel to develop the necessary agreement to engage the services of Rankin, McMurry, Osborn & Gallagher as bond counsel to MSD. Commissioner Gordon seconded the motion. The motion carried unanimously by roll call vote. (Commissioner Miller was not present.)

78-975 CONTRACT 77-099 - SUNFLOWER RECYCLING - Contract Extension

Commissioner Gordon moved to approve the extension of Contract 77-099 for only one year to December 31, 1978; and waive the MSD user fee during the extended contract term. Commissioner McCready seconded the motion. The motion carried unanimously by roll call vote.

78-976 SOLID WASTE COMMITTEE MEMBER SELECTION

Commissioner Gordon moved to reappoint Dick Howard, representing Multnomah County, and Jeanne McCormick, representing the City of Portland, to three-year terms on the MSD Solid Waste Advisory Committee. Councilman Bartels seconded the motion. The motion carried unanimously by roll call vote.

Commissioner Schumacher asked the Board to be prepared with nominations for the remaining vacancy on the committee at the next Board meeting. Commissioner McCready suggested Ray Steinfeld as a possible member, stating that she would send his resume to the Board members.

78-977 BEHAVIORAL ENGINEERING AND FUTURE STAFF BUDGETARY  
REORGANIZATION AND PLAN

(This agenda item was considered at the beginning of the meeting agenda.)

Mr. Iliff stated that Hal Markowitz, Zoo Division's Education and Research Department and manager of the Behavioral Engineering Program wished to make a statement and asked that he be allowed to do so. The Board agreed to hear Dr. Markowitz's statement.

Dr. Markowitz made a statement in response to Mr. Iliff's staff report, and appealing to the Board to continue the Behavioral Engineering Program (statement attached).

Commissioner McCready stated that she had several questions about the Behavioral Engineering Program that had not been answered during the public hearing, and that because of this she had requested budgetary information from Mr. Iliff to consider prior to this meeting. At that time, she stated, Mr. Iliff had assured the Board that this information would be available at least two weeks before this Board meeting, however, she did not receive it until Wednesday. She did not feel that this provided the Board with adequate time for review and stated that she would not be in a position to take action at this time.

Mr. Iliff apologized for not making his staff report available at an earlier date, stating that he had forgotten that it was to receive a two-week review by Board members. In discussing his staff report, he stated that this was a policy matter affecting the next fiscal year budget, and that the proposed reorganization had been addressed on the merits of the program itself and not on personalities. Mr. Iliff reviewed the reorganization plan as outlined in the staff report. Commissioner McCready questioned whether the staff members involved were aware of the possible increases in responsibilities and whether it would require additional resources in the affected departments. She also questioned whether Mr. Iliff had informed staff working with behavioral engineering of how his recommendation would affect them. Mr. Iliff stated that he felt the behavioral engineering question was a policy decision and had not discussed this with staff; however, he did discuss the reorganization with staff that would be affected with heavier responsibilities.

Councilman Bartels stated that the issue before the Board was not the reorganization but only whether or not to continue the Behavioral Engineering Program. He also stated that based on

the hearing and testimony, he did not feel the benefits derived from the program justified the cost, and there were other areas in improving and expanding exhibits that should receive the Board's priorities.

Councilman Bartels moved to terminate the Zoo's Behavioral Engineering Program as quickly as possible. Councilman Salquist seconded the motion.

Commissioner McCready did not feel that the program could be eliminated without an analysis of the costs involved, and that the Board did not have the figures to make this decision. Councilman Bartels stated that the motion related only to the hearing and the benefits of the behavioral engineering program, if there were aspects that belonged in research they would continue, but the portion of the next fiscal year budget designated for behavioral engineering would not continue.

Commissioner Gordon felt the decision was difficult, that there was evidence for and against the program, and he was not convinced that the director's recommendation was appropriate. He stated that there were personality problems at the Zoo which included the Director and this was upsetting. There was some discussion on the motion before the Board as it relates to the Director's recommendation in the staff report. Councilman Bartels stated the policy question before the Board was whether or not to continue behavioral engineering, and this policy decision had to be made by the Board and not the Director. He did not feel it was a question of how much behavioral engineering should be continued but whether it should or not, and that this decision should be made now.

Commissioner McCready stated her intention to vote against the motion because she did not have adequate time for review of cost figures and she did not feel the issue was clear.

The question was called and the motion carried with Commissioner Gordon abstaining and Commissioner McCready voting no.

There was a consensus to direct staff to place the Zoo Director's "Future Staff Budgetary Reorganization and Plan" on the February 10, 1978, Board agenda for consideration, and further directed A. McKay Rich to analyze and conduct a budgetary review of the plan.

Mr. Iliff assured the Board that he would be meeting with his staff on the proposed reorganizational plan and would have the requested information to the Board at least a week before the Board meeting.

78-978 ZOO DEVELOPMENT PLAN PHASE II REPORT - Warner Walker & Macy

Mr. Iliff introduced members of the Warner Walker & Macy firms providing the Board with a review of the Phase II Plan for the Zoo development. He also submitted the Phase II Report dealing with the program and exhibit framework.

Commissioner McCready stated that she had not received the report in time to give it proper review or review by her staff and was not prepared to take action. Commissioner Gordon was in agreement that the Board needed more lead time for review of reports of this type before making a decision, however, he understood that staff was under time restrictions. He stated that his staff had looked at the report and felt it should be approved.

Mr. Doug Macy and Wayne Stewart reviewed the four development phases of the plan and provided a slide show summarizing Phase II. During discussion, Mr. Macy pointed out the "Capital Cost Considerations" portion of the report indicating that while the Phase I report had a cost expectation of \$15 to \$20 million dollars, there would only be approximately \$2.6 million for improvements. This meant that only 20% of the projects could be completed. He also felt that because of an inability to estimate revenues and costs over the next five years, the fourth and fifth year projects might have to be modified to react to inflation and revenues. Mr. Stewart stated that their economics consultants felt it would be more appropriate to have a long-range capital improvements program committing less dollars each year rather than a large, lump-sum program done at one time. The consultants felt this would maintain an increase of revenues developed over a longer period of time. Further, the consultants felt that while the administrative costs in a long-range program would not change over a period of time, there would be increases in animal management, construction and maintenance.

Commissioner Gordon asked when the project priorities would be available, and Mr. Stewart stated that they would be developed during Phase III.

Commissioner McCready asked whether or not the work scope for Phase II had been completed, specifically noting that a schematic design for the highest priority project be submitted in Phase II. Mr. Macy answered that the elephant enclosure was considered the highest priority, and that a schematic design had been done. Also, an animal quarantine and changes to the animal nursery are being done, but are not important for the decision making process. Mr. Iliff stated that all elements of the work scope have been completed.

Commissioner MrCready, in discussing proposed centralization of commissary and maintenance functions in the commissary area, and animal management and research in the research area, asked whether approval of Phase II would allow some flexibility to this plan. She was assured by the consultants that amendments could be made at any time.

Commissioner Gordon moved to accept Phase II Report from Warner Walker & Macy, and authorize proceeding to Phase III. Commissioner Miller seconded the motion.

Commissioner McCready stated her intention to vote against the motion as she had not been given time for review and analysis of the report.

The question was called and the motion carried with Commissioner McCready voting no. (Commissioner Schumacher was not present.)

#### 78-979 TRAVEL REQUEST

Commissioner McCready moved to approve the trip to Los Angeles for the Visitor Services Manager, January 22 through January 27, 1978, at a cost not to exceed \$508.55. Councilman Salquist seconded the motion. The motion carried unanimously by roll call vote.

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#### OTHER BUSINESS

Commissioner Miller moved to consider Contract 78-126; approval for payroll check signatures; and appointment or verification of the Management Committee under Other Business. Councilman Bartels seconded the motion. The motion carried unanimously by roll call vote.



78-980 CONTRACT 78-126 - AL GOLDSBY - Sculpture for Zoo Entryway

Commissioner Gordon moved to approve Contract 78-126, between MSD and Al Goldsby, at a cost not to exceed \$14,500, and subject to legal counsel review of the contract, and subject to legal counsel review of the procedure. Councilman Bartels seconded the motion.

During discussion, Commissioner McCready questioned whether MSD was in receipt of the donated \$14,500, and whether an artist selection procedure was necessary. Mr. Iliff stated that he was in receipt of \$8,000 so far, with promises on the remainder, and that he would not complete signing of the contract until all of the donations were in hand. Mr. Gisvold will review the State Purchasing Law to determine the needed selection process.

The question was called and the motion carried unanimously.

78-981 PAYROLL BANK ACCOUNT

Commissioner Miller moved to approve changing the authorized signatures on the payroll bank account to any two of the following names: Robert Schumacher, Charles Kemper, or Charles Estes. Commissioner McCready seconded the motion. The motion carried unanimously by roll call vote.

78-982 SELECTION OF MANAGEMENT COMMITTEE

Commissioner Miller moved to direct the Chairman to select three Board members for the Management Committee and bring his selection before the Board on January 27, 1978, for ratification. Commissioner McCready seconded the motion. The motion carried unanimously by roll call vote.

There being no further business to come before the Board, the meeting adjourned at 4:45 P.M.