

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AMENDING THE FY	)	RESOLUTION NO. 20-5124
2020-21 UNIFIED PLANNING WORK	)	
PROGRAM (UPWP) TO ADD AN ODOT	)	Introduced by Chief Operating Officer
PROJECT TO STUDY A NEW WILLAMETTE	)	Marissa Madrigal in concurrence with
RIVER BIKE AND PEDESTRIAN BRIDGE	)	Council President Lynn Peterson
BETWEEN OREGON CITY AND WEST LINN IN	)	
THE VICINITY OF I-205	)	

WHEREAS, the Unified Planning Work Program (UPWP) describes all federally-funded transportation planning activities for the Portland-Vancouver metropolitan area to be conducted in FY 2020-21 ; and

WHEREAS, the FY 2020-21 UPWP indicates federal funding sources for transportation planning activities carried out by Metro, Southwest Washington Regional Transportation Council, TriMet, Oregon Department of Transportation (ODOT) and other local jurisdictions; and

WHEREAS, ODOT Region 1 is initiating a planning effort with agency partners to assess the need for a pedestrian and bicycle bridge over the Willamette River connecting Oregon City and West Linn in the vicinity of I-205 and to identify a preferred bridge alignment; and

WHEREAS, all federally-funded transportation planning projects for the Portland-Vancouver metropolitan area must be included in the FY 2020-21 UPWP; now therefore,

BE IT RESOLVED that the Metro Council hereby amends the FY 2020-21 UPWP to add the ODOT - Oregon City - West Linn Ped-Bike Bridge Concept Plan as shown in the attached Exhibit A.

ADOPTED by the Metro Council this 24 day of September, 2020

*Lynn Peterson*  
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Lynn Peterson, Council President

Approved as to Form:

*Carrie MacLaren*  
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Carrie MacLaren, Metro Attorney

## FY 2020-21 Unified Planning Work Program

## ODOT – Oregon City - West Linn Ped-Bike Bridge Concept Plan

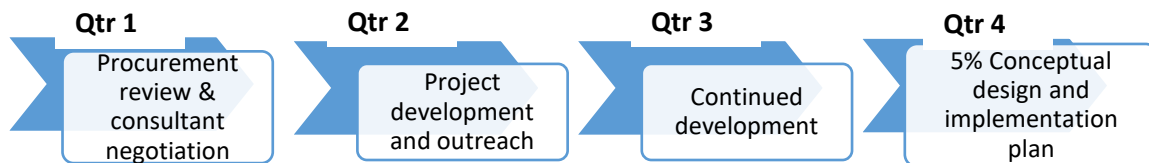
**Staff Contact:** Kristen Stallman, Kristen.Stallman@odot.state.or.us

### Description

ODOT Region 1 is initiating a planning effort with agency partners to assess the need for a pedestrian and bicycle bridge over the Willamette River connecting Oregon City and West Linn, and to identify a preferred bridge alignment. This planning effort supports community desires to connect the regional active transportation network in this area. The existing Arch Bridge (OR 43) does not adequately serve bicycle and pedestrian connectivity within the vicinity. The planned I-205 Abernethy bridge will not allow bicycle and pedestrian use. Further, agency partners are interested in identifying a new option for a low stress connection between the two cities. ODOT, with partner agencies has initiated this planning study in pursuit of providing bicycle and pedestrian travel options between Oregon City and West Linn. The work will rely on ODOT's *I-205: Stafford Road to OR 99E (Abernethy Bridge) Bicycle and Pedestrian Assessment (2016)* and existing local and regional plans, to the greatest extent possible. Today, no existing local or regional plans call for the construction of a new pedestrian and bicycle bridge of the Willamette River between Oregon City and West Linn. There are planned facilities at various stages of development (planned but unfunded, designed but unfunded, funded awaiting construction) within the identified study area on each side of the river. Assessing the need and preferred alignment for a pedestrian and bike bridge will require local agency partnership and community involvement.

ODOT's planning effort aligns with efforts by regional partners to reimagine access to the Willamette River in Oregon City and West Linn. A new pedestrian and bicycle bridge will enhance access for people walking and biking and provide the region opportunities to reconnect with the river and identify a key missing connection in the regional bikeway and pedestrian system. Completing the active transportation network with a bridge creates essential access to and along the Willamette River between Gladstone, Oregon City, and West Linn.

### Key Project Deliverables / Milestones



### FY 2020-21 Cost and Funding Sources

Requirements:		Resources:	
Personal Services	\$ 50,000	Federal	\$ 50,000
Materials & Services	\$ 300,000	Federal	\$ 300,000
<b>TOTAL</b>	<b>\$ 350,000</b>	<b>TOTAL</b>	<b>\$ 350,000</b>

## **STAFF REPORT**

IN CONSIDERATION OF RESOLUTION NO. 20-5124 FOR THE PURPOSE OF AMENDING THE FY 2020-21 UNIFIED PLANNING WORK PROGRAM (UPWP) TO ADD AN ODOT PROJECT TO STUDY A NEW WILLAMETTE RIVER BIKE AND PEDESTRIAN BRIDGE BETWEEN OREGON CITY AND WEST LINN IN THE VICINITY OF I-205

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Date: June 30, 2020  
Department: Planning  
Meeting Date: September 24, 2020

Prepared by: John Mermin, 503.797.1747, [john.mermin@oregonmetro.gov](mailto:john.mermin@oregonmetro.gov)

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### **ISSUE STATEMENT**

The UPWP is developed annually and documents metropolitan transportation planning activities performed with federal transportation funds. The UPWP is a living document, and may be amended periodically over the course of the year to reflect new projects or changes in project scope or budget.

The Oregon Department of Transportation (ODOT) Region 1 is initiating a planning effort with agency partners to assess the need for a pedestrian / bicycle bridge over the Willamette River connecting Oregon City and West Linn, and to identify a preferred bridge alignment.

### **ACTION REQUESTED**

Approval of the requested amendment to the 2020-21 UPWP.

### **IDENTIFIED POLICY OUTCOMES**

The near-term investment strategy contained in the 2018 Regional Transportation Plan (RTP) focuses on key priorities for the purpose of identifying transportation needs, including projects and the planning activities contained in the UPWP. These investment priorities include a specific focus on four key outcomes:

- Equity
- Safety
- Managing Congestion
- Climate

The planning activities within the ODOT – Region 1 Planning for Operations are consistent with 2018 RTP policies and intend to help the region achieve these outcomes.

## **STAFF RECOMMENDATIONS**

Approve Resolution No. 20-5124 and amend the FY 2020-21 UPWP.

## **STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION**

### Known Opposition

None

### Legal Antecedents

Metro Council Resolution No. 20-5086 FOR THE PURPOSE OF ADOPTING THE FISCAL YEAR 2020-21 UNIFIED PLANNING WORK PROGRAM

### Anticipated Effects

Approval will allow to begin spending federal funding on this study.

## **BACKGROUND**

This planning effort supports community desires to connect the regional active transportation network in this area. The work will rely on ODOT's *I-205: Stafford Road to OR 99E (Abernethy Bridge) Bicycle and Pedestrian Assessment (2016)* and existing local and regional plans, to the greatest extent possible.

The project's scope includes intergovernmental coordination and a project management team. There will include three workshops with technical experts and presentations to City Councils and County Commissions. The project team will analyze Willamette river bridge alignments and identify the preferred alignment amongst three options:

- New bicycle and pedestrian bridge south of the OR 43 Oregon City Arch Bridge
- New bicycle and pedestrian bridge north of the OR 43 Oregon City Arch Bridge and south of the Abernethy Bridge
- Restricting OR 43 Oregon City Arch Bridge to only active transportation use

The scoping and design for the preferred bridge location will include:

- Concept up to 5% design – focusing on a fatal flaws analysis
- Scoping for NEPA and technical analysis
- Scoping level cost estimate
- Develop plan implementation plan

Public outreach and engagement for the project will include developing strategies to engage community based organizations and community leaders as well as virtual engagement strategies.