#### METROPOLITAN EXPOSTION-RECREATION COMMISSION

#### Resolution 04-05

For the purpose of adjusting Pay-For-Performance market targets.

. Whereas, the Commission, in accordance with MERC Personnel Policies, maintains a Pay-For-Performance program for its full-time, non-represented staff; and

Whereas, pursuant to Section 6.3(C) of the MERC Personnel Policies, all employees in the Pay-For-Performance program receive annual base pay within the pay range for their job classification; and

Whereas, pursuant to Section 6.3(C) of the MERC Personnel Policies, the "market target" in a pay range is the maximum base pay an employee may earn; and

Whereas, pursuant to Section 6.3(D) of the MERC Personnel Policies, an eligible employee may earn an annual lump sum award that, when added to the employee's base pay, brings the employee's annual compensation up to the maximum of the employee's pay range; and

Whereas, pursuant to Section 6.3(E) of the MERC Personnel Policies, an employee's total compensation (base pay plus lump sum award) may not exceed the top of the pay range for that employee's job position; and

Whereas, MERC's formula for calculating lump sum awards is based on a facility score and an individual score and, under this formula, an employee who earns an individual score of "4" for the year, and whose facility achieved a score of "4" for the year, would earn a lump sum pay award of 12% of their base salary; and

Whereas, Martech Associates, Inc. conducted a study of market targets within the scope of the 2002-2003 classification compensation study; and

Whereas, the Martech Associates, Inc. study concluded that no public or private sector plans capped their "market targets" at the mid-point of the salary range; and

Whereas, MERC's market targets are currently capped at the mid-point of the salary ranges, and employees who earn a maximum lump sum award cannot reach the top of their salary range under any circumstances; and

Whereas, as a result of the pay difference between the "market target" and maximum pay for each pay range, MERC recruits and selects employees based on a potential maximum pay rate that is unattainable, even if an employee earns the highest lump sum award possible under MERC's formula; and

Whereas, Martech Associates, Inc. recommends moving the market target from the midpoint in each range to a percentage of each range that would allow employees to reach the top of the pay range under limited circumstances,

### THEREFORE BE IT RESOLVED:

- 1. The Commission authorizes the General Manager to implement the Recommendations made by Martech Associates, Inc. (Exhibit A).
- 2. Effective July 1, 2004, the "market target" in the pay range for each job classification in the Pay-For-Performance program is adjusted from a "market target" historically set at the midpoint (50%) of the total pay range to the "market targets" shown in Exhibit B.
- 3. The Commission authorizes the General Manager to implement the change in salary range market targets effective July 1, 2004.

Passed by the Commission on May 26, 2004.

Lisa Umscheid, Senior Attorney

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	Chair
•	Secretary-Treasurer
Approved As To Form:  Daniel B. Cooper, Metro Attorney	
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#### **MERC STAFF REPORT**

<u>Agenda Item/Issue:</u> Consideration of Resolution 04-05 for the purpose of adjusting Pay-for-Performance market targets.

Resolution no.: 04-05 Date: May 26, 2004 Presented by: Tanya Collier

#### **BACKGROUND:**

In 1998, the MERC Commission adopted a Pay-For-Performance Program that rewards the performance and contribution of full-time, non-represented employees. Pay increases are tied to the achievement of individual and group goals and to specific performance factors identified through a goal setting process. Each classification is assigned a pay range with a minimum, midpoint and maximum. Employees are currently able to earn increases to base pay up to the midpoint of their range. When an employee reaches the midpoint of their range, future performance increases are delivered as a one-time only lump sum bonus not to exceed the maximum of their salary range.

The formula for calculating increases in base pay and lump sum bonuses is based on a facility score and an individual score. If a facility earned a "4" rating and an employee also earned a "4" rating that employee would be entitled to a 12% PFP award. Because an employee is currently capped at the midpoint of their range and the top of their range is more than 12% from the midpoint it is impossible for an employee to reach the top of their range.

Martech Associates, Inc., in the course of conducting the 2002-2003 classification compensation study, concluded that the inability to reach the top of the salary range is a flaw in the Pay-For-Performance program that should be corrected. Martech's conclusions regarding market targets are attached in Exhibit A.

In accordance with the recommendations of the classification compensation study, the MERC Commission adopted three Pay-For-Performance pay schedules with the following minimum-maximum range spreads:

Range spread

Current midpoint New market target

				• • • •
•	Supervisor/Technical	28%	14%	14.3%
•	Management	40%	20%	20.3%
•	<b>Executive Management</b>	56%	28%	39.5%

#### Resolution 04-05:

Adjusts the current midpoints to enable an employee to reach the top of their pay range.

#### Fiscal Impact:

There is no fiscal impact in FY04-05. Employees who are at or nearing the midpoint of their range will be eligible for a pay-for-performance increase to their base salary as opposed to only receiving a bonus if they were already at their midpoint.

#### RECOMMENDATION

Staff recommends approval of Resolution 04-05.



May 12, 2004

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Ms. Tanya Collier Human Resources Manager MERC 777 NE MLK JR Blvd Portland, Oregon 97232

Re: 2004 Market trend analysis for salary structures

#### Dear Tanya:

Per your request, Milliman USA has completed a market trend analysis for MERC's 2004 salary structure. The process we followed for this analysis was identical to that when Milliman USA provided MERC's market trend analysis last year. As an overview, we based our recommendations on information gathered from three different salary structure planning surveys representing both public and private sector organizations in the Portland metropolitan market. The surveys utilized were Milliman USA 2004 Portland Area Cross-Industry Survey, Milliman USA 2004 Oregon Public Employers Salary Survey, and WorldatWork 2004 Total Salary Increase Budget Survey.

Below is an overview of our findings. These findings are split into MERC's pay plan categories (Executive Management, Management, and Supervisory/Technical/Administrative).

The table below displays the amount that organizations are increasing their salary structures in 2004, as opposed to average actual increases to employee pay (i.e. COLA, merit). Please note there is a slightly lower increase recommendation for each employee group as compared to last year's recommendation.

	Recommended Increase
Employee Group	Salary Structure
Executive Management	1.4%
Management	1.7%
Supervisory/Technical/Administrative	1.9%

Tanya, please let me know if you have any questions. I can be reached at (206) 504-5965.

Sincerely,

**Greg McNutt** 

Senior Compensation Consultant

### MARTECH ASSOCIATES, INC.



**Business and Management Consulting Services** 

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January 29, 2003

Ms. Tanya Collier, Human Resources Manager Metropolitan Exposition-Recreation Commission P.O. Box 2746 Portland, Oregon 97208

#### Dear Tanya:

In summary, the research we conducted in regard to MERC's Pay for Performance Plan found no public sector or private sector plans that capped their pay ranges at the mid-point. Our research was to determine if other private and public entities adjust pay ranges when they have some type of pay for performance or merit pay plan in place. In the course of this work we contacted and or reviewed the comp plans of fifteen (15) previously served private sector clients. We researched other public entities and identified five (5) government agencies having some type of pay for performance system in place at this time. We researched a recent survey of Washington State Counties and Municipalities (over 200 participants) to determine if any of these entities have some type of performance pay in place. And finally, we researched the latest Milliman USA survey of 209 publicly and privately held companies located in the Pacific Northwest to determine the pay for performance practice of this group. The following details our findings from the survey:

#### **PRIVATE SECTOR PLANS**

All of the private sector clients that we have served use two (2) general approaches for their pay for performance or merit plans. The first and most common is that employees are granted varying percent pay increases based upon their individual performances.

Currently, the pay increases vary from a low of 1.5 percent to a high of 6.5 percent based upon some type of scoring system related to specific job performance issues. Thus, a high performer will receive above average pay adjustment and will move to the maximum of their maximum pay faster than a standard performing employee. None of these plans make any adjustment in their pay ranges, i.e., capping their maximum rate, for this type of program. They all use market based pay schedules with minimums and maximums based on survey data and adjust their pay ranges every year or two by surveying the market place. None use annual COLA's to adjust pay ranges.

Ms. Tanya Collier, Human Resources Manager Metropolitan Exposition-Recreation Commission January 29, 2003 Page 2

The other basic plan that private sector employers use is a bonus at the end of the fiscal year based upon two factors:

- > The profitability, or cash available, of the company or entity
- > The performance of the employee

We only found one private sector client that adjusts pay ranges because of their plan. This entity capped the pay ranges based upon the percentage of pay that was to be distributed to employees. This particular organization paid out about 7 to 10% of the employees pay in the form of a bonus. They reduced their maximum pay ranges by this same percent in order that an above standard performer could receive a bonus that would equate to the maximum pay in his/her pay range. This client is an exception in this regard.

#### MILLIMAN USA

The Milliman USA survey showed that over 80 percent of the respondents provided some type of cash bonus for their managers (the survey did not include non-exempt employees). We contacted the publisher to determine if we could have access to their data bank for analysis purposes and we were declined. However, in checking the available data it appeared that all of the pay ranges were at market and none adjusted for any type of bonus plan.

#### **PUBLIC SECTOR PLANS**

Of the public entities research we identified only five (5) government agencies having some type of pay for performance system in place at this time. These entities include:

$\triangleright$	C-TRAN	Vancouver, Washington
$\triangleright$	Human Services Council	Vancouver, Washington
>	Kitsap Transit	Bremerton, Washington
>	Tri-Met	Portland, Oregon
4	Clean Water Services	Requeston Oregon

All five of the above entities used a pay for performance plan based upon individual performance of each employee. The basic concept of these plans was that an employee could move from the minimum to the maximum very rapidly if he/she were an outstanding performer. We found varying scoring methods to evaluate the performance of employees, but none of the entities capped their pay ranges because of the pay for performance plans in place. In the case of Tri-Met, they paid bonuses at the end of each year when they had funds for this purpose. They paid no bonuses in 2001 due to budget constraints.

The recent survey of Washington State counties and municipalities showed only four entities that had any type of merit plan. All had a basic performance based plan that varied the levels of pay adjustments as previously described. None of these entities adjusted their pay ranges because of their pay for performance plan.

Ms. Tanya Collier, Human Resources Manager Metropolitan Exposition-Recreation Commission January 29, 2003 Page 3

#### RECOMMENDATIONS

In summary, we were unable to find any public sector or private sector plans that capped their pay ranges at market rates because of their pay for performance plan. It needs to be noted that during our compensation work we asked each person when interviewed his or her opinion about MERC's Pay for Performance Plan. It was almost universally stated that the plan was unfair because there was no way any employee could receive pay that would equal the maximum of the pay range. It is our opinion that the pay for performance plan as originally designed was seriously flawed in this regard.

Based upon the survey and our experience over the past 30 years, it is our recommendation to cap MERC's pay ranges at 12 percent below the maximum rate of each pay range. This level would then become the market target for the Pay for Performance Plan. The 12 percent is recommended because under ideal circumstances if a facility received a 4.0 rating and an individual received a 4.0 rating they would then receive a 12 percent bonus. This 12 percent bonus would then equal the maximum of the employees' pay range.

I have enclosed a proposed pay schedule for MERC reflecting our recommendations.

Let me know if we can be of further help to you in this matter.

MARTECH ASSOCIATES, INC.

Donald R. Walker CMC

President

DRW:gh Enclosure

# METROPOLITAN EXPOSITION-RECREATION COMMISSION NON-REPRESENTED EMPLOYEES PAY SCHEDULE SUPERVISORY/TECHNICAL/SUPPORT POSITIONS (Hourly Rate Based on 2080 Hours)

			(Current)			(After Trending) (1.9%)			(12% below maximum) New			
Salary Range	Job Code		Minimum Rate	Market Target	Maximum Rate	Minimum Rate	Market Target	Maximum Rate	Minimum Rate	n Market Target	Maximum Rate	
207	8280	* Operations Coordinator	19.72	22.49	25.25	20.09	22.92	25.73	20.09	22.97	25.73	
208			44,297	50,512	56,726	45,139	51,472	57,804	45,139	51,611	57,804	
209	8252	Telecom and Information Systems Super	47,841	54,553	61,264	48,750	55,590	62,428	48,750	55,739	62,428	

Note: New Market Target = Maximum Rate after trending/1.12 (62,428 /1.12 = 55,739 )
Test: (Maximum - New Market Target)/New Market Target = 12%
(62,428 -55,739)/55,739 = 12%

### METROPOLITAN EXPOSITION-RECREATION COMMISSION NON-REPRESENTED EMPLOYEES PAY SCHEDULE **EXECUTIVE MANAGEMENT POSITIONS** (Exempt Positions)

				(Current)		(A	After Trending) (1.4%)	•	(12% below maximum) New			
Salary Range		Position	Minimum Rate	Market Target	Maximum Rate	Minimum Rate	Market Target	Maximum Rate	Minimum Rate	Market Target	Maximum Rate	
401		Expo Director Human Resource Director - MERC	67,961	87,075	106,188	68,912	88,294	107,675	68,912	96,13	8 107,675	
402		MERC Director of Administration/Finance Officer PCPA Executive Director	78,155	100,137	122,119	79,249	101,539	123,829	79,249	110,56	1 123,829	
403	8475	OCC Executive Director	101,602	130,178	158,753	103,024	132,000	160,976	103,024	143,728	8 160,976	

Note: New Market Target = Maximum Rate after trending/1.12 (107,675 /1.12=96,138)
Test: (Max-New Market Target)/New Market Target = 12%
(107,675 - 96,138)/96,138= 12%)

## METROPOLITAN EXPOSITION-RECREATION COMMISSION NON EPRESENTED EMPLOYEES PAY SCHEDULE MANAGEMENT POSITIONS

(Exempt Positions)

Salary Range				(Current)			(After Trending	g)	(12% below maximum)			
		Position	Minimum Rate	Market Target	Maximum Rate	Minimum Rate	(1.7%) Market Target	Maximum Rate	Minimum Rate	New Market Target	Maximum Rate	
310	8307 OCC	Assistant Director	69,898	83,861	97,823	71,086	85,287	99,486	71,086	88,827	99,486	

Note: New Market Target = Maximum Rate after trending/1.12 (99,486/1.12 = 88,827)

Test: (Max-New Market Target)/New Market Target = 12%

(99,486 - 88,827)/88,827 = 12%)

# METROPOLITAN EXPOSITION-RECREATION COMMISSION NON-REPRESENTED EMPLOYEES PAY SCHLULE MANAGEMENT POSITIONS

(Exempt Positions)

				(Current)		(After Trending)			(12% below maximum)			
Salary Range			Minimum Rate	Market Target	Maximum Rate	Minimum Rate	(1.7%) Market Target	Maximum Rate	Minimui Rate	New n Market Target	Maximum Rate	
	8230 8028 8032 8515 8215 8185 8410 8234	Marketing Information Services Manager Senior Sales Manager Security Manager Senior Event Manager										
306	8205 8232 8027	Assistant Operations Manager, Technical State Event Services Manager Information Systems Supervisor Marketing and Communication Manager Operations Manager - Housekeeping & Setup Sales and Events Manager		62,864	73,330	53,288	<b>63,933</b> ,	74,577	53,288	66,586	74,577	
307	8164	Construction Coordinator Operations Manager I Operations Manager - Technical Services	57,637	69,150	80,662	58,617	70,326	82,033	58,617	73,244	82,033	
307	8055	Sales & Marketing Manager Sales & Ticket Services Manager										
308	8303	Director of Events & Special Services Director of Sales & Marketing Operations Manager II	63,401	76,065	88,729	64,479	77,358	90,237	64,479	80,569	90,237	
309		Construction/Capital Projects Manager Director of Operations	66,570	79,868	93,165	67,702	81,226	94,749	67,702	84,597,	94,749	
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by Lena L. Bannick

## METROPOLITAN EXPOSITION-RECREATION COMMISSION NON :PRESENTED EMPLOYEES PAY SCHEDULE MANAGEMENT POSITIONS

(Exempt Positions)

	•			(Current)			(After Trending) (1.7%)			(12%	below maximum) New	
Salary Range	Job Code	Position	Minimum Rate	Market Target	Maximum Rate	Minimum Rate	Market Target	Maximum Rate	Minimui Rate	n :: §	Market Target	Maximum Rate
				901			141901					
301	8128 8405 8481	Facility Services Sales Coordinator Operations Accounting Coordinator Ticket Services Coordinator	33,447	40,128	46,808	34,016	40,810	47,604	34,016 <sup>-</sup>		42,503	47,604
	8125	Volunteer Coordinator - FT										
302	Vacant		35,788	42,937	50,085	36,396	43,667	50,936	36,396		45,479	50,936
303	8013 8509 8179 8402	Accountant Audio Visual Supervisor Event Manager I Graphic Designer II	39,367	47,230	55,093	40,036	48,033	56,030	<b>40,036</b>	Tames of the second sec		56,030
	8394	Multi Media Services Supervisor		•							•	
304		Accounting Supervisor Admissions Staffing Manager Booking Coordinator	43,303	51,953	60,602	44,039	52,836	61,632	44,039		55,029	61,632
		Budget Analyst Construction/Capital Projects Assistant Mana Event Manager II	ger							.3 		
	8035	Maintenance Supervisor - OCC Sales Manager Setup Supervisor - OCC					•			***		
		Ticket Services Supervisor								. ·		
305	8314	Assistant Event Services Manager Assistant Operations Manager Asst. Operations Mgr-Housekeeping & Setup	47,633	57,148	66,662	48,443	58,120	67,795	48,443		60,531	67,795

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5/20/2004

# METROPOLITAN EXPOSITION-RECREATION COMMISSION NON-REPRESENTED EMPLOYEES PAY SCHEDULE SUPERVISORY/TECHNICAL/SUPPORT POSITIONS (Hourly Rate Based on 2080 Hours)

·			(Current)			(After Trending) (1.9%)			(12% below maximum) New			
Salary Range	Job Code	Position	Minimum Rate	Market Target	Maximum Rate	Minimum Rate	Market Target	Maximum Rate	Minimur Rate		Maximum Rate	
201	8400 8494 8010	<ul> <li>* Multi Media Services Assistant</li> <li>* Expo Utility Lead</li> <li>* Secretary II</li> </ul>	13.07	14.90	16.73	13.32	15.18	17.05	13.32	15.22	17.05	
202	8015 8016 8017 8018 8019	* Administrative Technician - Accounting * Administrative Technician - Clerical * Administrative Technician - Events * Administrative Technician - Expansion * Marketing Coordinator	13.55	15.45	17.35	13.81	15.74	17.68	13.81	15.79	17.68	
203	8022	* Administrative Technician II	15.03	17.14	19.25	15.32	17.47	19.62	, 15.32	17.51	19.62	
204	8046	* Administrative Assistant I	16.14	18.40	20.66	16.45	18.75	21.05	16.45	18.80	21.05	
205	8045 8510 8250	<ul> <li>* Administrative Assistant II</li> <li>* Audio Visual Technician</li> <li>* Telecom and Information Systems Technic</li> </ul>	16.41 ician	19.03	21.65	16.72	19.39	22.06	16.72	1970	22.06	
206	8047 8511 8210	* Administrative Assistant III Audio Visual Technician Lead Building Maintenance Supervisor	18.26 37,977	20.82 43,305	23.38 48,633	18.61 38,699	21.22 44,128	23.82 49,557	18.61 38,699	21:27; 44,247;	23.82 49,557	

**DRAFT** 5/20/2004