

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF ADOPTING THE)	RESOLUTION NO. 20-5139
NATIONAL INCIDENT MANAGEMENT)	
SYSTEM)	Introduced by Chief Operating Officer
)	Marissa Madrigal in concurrence with
)	Council President Lynn Peterson

WHEREAS, response to and recovery from major emergencies and disasters requires integrated professional management and coordination; and

WHEREAS, the United States President directed the Secretary of the Department of Homeland Security to develop and administer a National Incident Management System to standardize and enhance incident management procedures nationwide; and

WHEREAS, the National Incident Management System provides a structure and process to effectively coordinate responders from multiple disciplines and levels of government and to integrate them with resources from the private sector and non-governmental organizations; and

WHEREAS, use of the National Incident Management System, which has as a key component the Incident Command System (ICS), will improve Metro's ability to manage major emergencies and disasters; and

WHEREAS, as a condition to receive federal preparedness grants Metro must adopt and use the National Incident Management System; now therefore,

BE IT RESOLVED that Metro hereby adopts the National Incident Management System as the foundation for incident command, coordination and support activities. It is further the policy of Metro to provide appropriate training on the National Incident Management System and its core components to personnel responsible for managing and/or supporting major emergency and disaster operations.

ADOPTED by the Metro Council this 10th day of December 2020.



Lynn Peterson, Council President

Approved as to Form:



Carrie MacLaren, Metro Attorney

[STAFF REPORT FOR USE FOR WORK SESSIONS AND COUNCIL MEETINGS]

IN CONSIDERATION OF RESOLUTION NO. 20-5139, FOR THE PURPOSE OF
ADOPTING THE NATIONAL INCIDENT MANAGEMENT SYSTEM

Date: 11/23/2020
Department: Capital Asset Management
Meeting Date: 12/10/2020

Presenter(s) (if applicable): Courtney
Patterson
Length: 10 minutes

Prepared by: Courtney Patterson, 503-
349-5053

ISSUE STATEMENT

Metro plays an official role in disaster debris management following a regional incident and will need to have a common framework to partner with other local governments and the private sector. Metro has leveraged the National Incident Management System (NIMS) framework in responding to recent emergencies, including COVID-19 and disastrous wildfires in the region. Our work around emergency transportation routes for the region is eligible for federal funding support upon adoption of the NIMS framework. Thus, a framework is needed to provide consistency and efficiency in responding to emergencies like wildfires, COVID-19, or other incidents and ensuring eligibility for federal funds.

National incidents, especially the terrorist attack on 9-11-2001, demonstrated that the entire country needed a streamlined process for managing emergency incidents. In March 2004, FEMA issued the National Incident Management System (NIMS) framework to create a scalable structure for managing all incidents from a house fire to a global pandemic. Since 2004, thousands of local, state, federal, non-profit, and private agencies have adopted NIMS. In order to gain access to federal emergency management grant funds and formalize its emergency management program, Metro must also adopt NIMS.

ACTION REQUESTED

We recommend adoption of resolution No. 20-5139. This resolution formalizes Metro's emergency management program and provides policy guidance to utilize NIMS, the national emergency response standard.

IDENTIFIED POLICY OUTCOMES

This resolution seeks to adopt a national standard for emergency response. NIMS is a framework and can be adjusted to meet Metro specific functions and structure. It allows Metro to use the same structure that is used by local, state, federal, non-profit and private sector partners.

POLICY QUESTION(S)

Should Metro utilize the National Incident Management System as a framework for responding to regional emergencies?

POLICY OPTIONS FOR COUNCIL TO CONSIDER

Adopt the National Incident Management System:

- Respond to incidents in a manner consistent with the national framework;
- Ensures eligibility for federal funding support;
- Allows Metro staff and programs to interoperate with other local, state, federal, non-profit, and private sector partners.

Choose not to adopt the National Incident Management System:

- Lose eligibility for over \$200,000 this FY in federal homeland security grants and potential future funding in future FYs;
- Risk confusion in response strategies with other partners.

STAFF RECOMMENDATIONS

Adopt the National Incident Management System (NIMS) via resolution to provide a framework for responding to emergencies and ensure Metro's eligibility for federal homeland security grant funds.

STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION

Metro's role in responding to regional emergencies stems from previous policy adoption for the 2030 Regional Waste Plan and the Racial Equity, Diversity, and Inclusion strategy. Implementation of these plans and responding to regional emergencies requires coordination both internally and externally.

The 2030 Regional Waste Plan has three goals related to emergency response and resilience. NIMS adoption is a basic first step towards building emergency management partnerships and a solid emergency management program.

As COVID-19 has demonstrated, emergencies have disproportionate impacts on communities of color. Emergency management work that is grounded in equity principles will build resilience in the most impacted communities.

Local government partners have encouraged Metro to build an emergency management program especially around its post-disaster debris management roles. COVID-19 has also shown that our partners will look to Metro for assistance with sheltering.

In Homeland Security Presidential Directive-5 (HSPD-5), President Bush called on the Secretary of Homeland Security to develop a national incident management system to provide a consistent nationwide approach for federal, state, tribal and local governments to work together to prepare for, prevent, respond to and recover from domestic incidents, regardless of cause, size or complexity.

On March 1, 2004, after close collaboration with state and local government officials and representatives from a wide range of public safety organizations, Homeland Security issued the NIMS .

Oregon adopted NIMS as its Incident Management System through legislative statute 401.092

To encourage other governments to adopt NIMS homeland security grant funds require that all recipient agencies formally adopt NIMS before they are eligible for the grant. Metro is slated to receive Urban Area Security Initiative (UASI) 2018 reimbursement and must adopt NIMS before 12/31/2020.

BACKGROUND

At the March 3, 2020 Council work session Courtney Patterson previewed this resolution. Council discussed the Emergency Operations Plan and ongoing preparations for COVID-19 response. At the November 5, 2020 work session, staff shared how the agency responded to regional wildfires using the NIMS framework.

The Council resolution to formalize the emergency management program with a NIMS resolution was delayed due to COVID-19 and wildfire response workload. However, Metro's Incident Management Team (IMT) has used the NIMS framework and Emergency Operations Plan throughout the response.

ATTACHMENTS

Powerpoint to be submitted closer to the presentation date



National Incident Management System (NIMS)

December 10, 2020

What is NIMS?

The federal standard
for managing
emergency response

A scalable, flexible
framework



Why do we need NIMS?

Federally, NIMS was created because of the lessons learned from 9/11



Why do we need NIMS?



Regionally, Metro has several post-emergency roles most importantly disaster debris. We need to use NIMS to operate seamlessly with our partners.

How have we used NIMS?

Metro has already been using the NIMS framework to respond to COVID-19 and the wildfires.



What will NIMS adoption do?

Help us coordinate with partners

Formalize our emergency management program

Ensure we are eligible for federal homeland security grants

Council Input



- Arts and events
- Garbage and recycling
- Land and transportation
- Oregon Zoo
- Parks and nature

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