

OREGON STATE SENATE
STAFF MEASURE SUMMARY

Committee: Government Operations and Elections
Hearing Dates: 1/23/89; 1/25/89
Prepared by: Gail Ryder, Committee Administrator
Date Prepared: 2/3/89

ISSUE ADDRESSED: One of the primary tasks of the Task Force on Metropolitan Regional Government was to study the governing structure of the metropolitan service district (Metro). During the study, the task force also examined the appropriate size of the Metro council and the need for councilor compensation.

The Task Force recommended that the current separation of powers model be retained for the following reasons: 1) direct election of the Metro Executive Officer and Council provides a higher level of accountability to the general public; 2) 1987 legislation, designed to more clearly define the nature of the separation of powers model, has improved the working relationship between the Executive Officer and the Council and has not had much time to evolve; 3) Council effectiveness has improved through the implementation of a committee system in 1988; 4) an elected Executive Officer gives Metro a political identity point within the community at large; and 5) electors can significantly affect a change in the administration of Metro through their ability to elect the Executive Officer.

The Task Force considered many options for the size of the Council and ultimately chose to change the size to 11, to provide for an odd number. The Task Force also suggested providing Metro Counselors with a salary, rather than the present per diem system.

PROVISIONS OF MEASURE AS REPORTED OUT: SB 258, as amended, increases the size of the Metro Council to 13 members, half of which are to be elected biennially. The 13th member is to be elected at the regular general election in 1992. The number of positions on the Portland Area Local Government Boundary Commission, which is appointed by Metro Councilors, has been tied to the size of the Metro Council. Should the size of the Metro Council change in the future, the size of the boundary commission would also change.

MAJOR POINTS DISCUSSED: Discussion centered on the differences between a separation of powers governance model and a city manager model. Also discussed was the need for salaries which treats all counselors equally, rather than the present per diem system which rewards harder working counselors. Council size, 11-13 members v. 7 members, was also discussed at length.

EFFECTS OF COMMITTEE AMENDMENTS: Amendments to the measure remove the provision of salary for counselors, restoring the present per diem system, and changes the size of the council to 13 members rather than 11. Both changes were requested by Metro. Also adopted was Metro's suggestion to

Note: This summary has not been adopted or officially endorsed by action of the committee.

stagger the terms of the counselors rather than elect an entirely new council in 1992. The boundary commission statute was amended because of the 1987 change in law to have Metro, rather than the Governor, appoint boundary commissioners.

COMMITTEE VOTE: 3-1
AYES: Cease, Otto, and Springer
NAYS: Houck
EXCUSED: Bunn

CARRIER: Otto

Measure No. SB 258

Date Feb. 9, 1989

Carrier Sen. Otto

	Aye	Nay	Abs.	Ex.	Leg. Bus.		Aye	Nay	Abs.	Ex.	Leg. Bus.
BRADBURY	/					JOLIN	/				
BRENNEMAN		/				KENNEMER		/			
BROCKMAN		/				KERANS		/			
BUNN		/				KINTIGH		/			
CEASE	/					McCOY	/				
COHEN	/					OTTO	/				
DUKES					/	PHILLIPS					/
FAWBUSH	/					ROBERTS	/				
GOLD	/					SHOEMAKER	/				
GRENSKY		/				SPRINGER	/				
HAMBY		/				THORNE	/				
HANNON		/				TIMMS		/			
HILL, J.	/					TROW	/				
HILL, L.	/					YIH	/				
HOUCK		/				PRESIDENT KITZHABER					/
						TOTALS	16	11			3

Nays Brenneman, Brockman, Bunn, Cohen, Grensky, Hamby, Hannon, Houck, Kennemer, Kintigh, Timms

Absent _____

Excused _____

Attending Legislative Business Dukes, Phillips, Pres. Kitzhaber

**OREGON HOUSE OF REPRESENTATIVES
STAFF MEASURE SUMMARY**

Committee: House Intergovernmental Affairs
Hearing Dates: 3/7, 3/14, 4/25, 5/4
Prepared by: John Houser, Administrator

Date Prepared: 5/8

ISSUE ADDRESSED:

Throughout the 1987 session and the ensuing interim, the question of the most appropriate governing structure for the Metropolitan Service District (Metro) was continually debated. A variety of proposed structures have been suggested including the city manager structure, a larger or smaller council, an appointive or elected executive officer, and various combinations of these forms of local government. The structure currently is set by statute (ORS 268.150) and is therefore subject to legislative amendment.

PROVISIONS OF MEASURE AS REPORTED OUT:

SB 258 would increase the size of the Metro Council from 12 to 13 and provide for staggered election of one-half of the council every two years. The bill provides necessary transitional provisions related to the increase in the council size. The bill also requires that the Portland area boundary commission have the same number of members as the Metro Council. The Metro Executive Officer, with the advice of the council, currently appoints the members of the boundary commission, though this authority sunsets in 1991.

The bill further provides that the district electors or the Metro Council may place a proposal on the ballot to change the existing governing structure. If successful, the locally approved structure would supercede the existing statutory structure.

The bill takes effect on July 1, 1991.

MAJOR POINTS DISCUSSED:

The committee discussed the need to provide a greater level of local control over the determination of the most appropriate governing structure for Metro. A committee also discussed the need to have an odd number of council members to avoid potential tie votes.

EFFECT OF COMMITTEE AMENDMENTS:

The committee amended the bill to allow a local governing structure proposal to be voted on by the district electors. Conflict amendments also were adopted to reflect the passage and signing of SB 257 (Chapter 10, 1989 Oregon Laws).

COMMITTEE VOTE: 7 - 0

AYES: Cease, Hosticka, Oakley, Stein, Wehage, Markham, Young

NAYS: None

EXCUSED: None

CARRIER: Cease

Note: This summary has not been adopted or officially endorsed by action of the committee.

OREGON HOUSE OF REPRESENTATIVES
1989-90 SESSION
ROLL CALL

SB 258 B CARRIED BY Cease

TUESDAY, MAY 16, 1989

PASSAGE

YEAS - 42 NAYS - 17 ABSENT - 1 EXCUSED - 0 EXCUSED-HOUSE BUS - 0

A	Agrons	N	Gershon	Y	Oakley
N	Baum	Y	Gilmour	Y	Parkinson
Y	Bauman	N	Hanlon	Y	Peterson
Y	Brian	N	Hanneman	Y	Pickard
Y	Bunn	Y	Hayden	Y	Repine
N	Burton	Y	Hosticka	N	Rijken
Y	Calhoon	Y	Hugo	N	Roberts
Y	Calouri	Y	Johnson	Y	Sayler
N	Campbell	N	Jones, D.	Y	Schoon
Y	Carter	N	Jones, D.E.	N	Schroeder
Y	Cease	Y	Keisling	Y	Shiprack
N	Clark	Y	Kotulski	N	Sowa
Y	Clarno	Y	Mannix	Y	Stein
Y	Courtney	Y	Markham	Y	Van Vliet
Y	Derfler	Y	Mason	N	VanLeeuwen
Y	Dix	Y	McTeague	Y	Walden
Y	Dominy	N	Miller	Y	Wehage
N	Dwyer	Y	Minnis	Y	Whitty
Y	Edmunson	N	Nelson	Y	Young
Y	Ford	Y	Norris	Y	Speaker Katz

YEAS, 42, Bauman, Brian, Bunn, Calhoon, Calouri, Carter, Cease, Clarno, Courtney, Derfler, Dix, Dominy, Edmunson, Ford, Gilmour, Hayden, Hosticka, Hugo, Johnson, Keisling, Kotulski, Mannix, Markham, Mason, McTeague, Minnis, Norris, Oakley, Parkinson, Peterson, Pickard, Repine, Sayler, Schoon, Shiprack, Stein, Van Vliet, Walden, Wehage, Whitty, Young, Speaker Katz.

NAYS, 17, Baum, Burton, Campbell, Clark, Dwyer, Gershon, Hanlon, Hanneman, Jones, D., Jones, D.E., Miller, Nelson, Rijken, Roberts, Schroeder, Sowa, VanLeeuwen.

ABSENT, 1, Agrons.

EXCUSED, 0.

EXCUSED FOR BUSINESS OF THE HOUSE, 0.

SEQUENCE #429

Measure No. S.B. 258

Date May 25, 1989

Carrier Otto

	Aye	Nay	Abs.	Ex.	Leg. Bus.		Aye	Nay	Abs.	Ex.	Leg. Bus.
BRADBURY	/					JOLIN		/			
BRENNEMAN	/					KENNEMER		/			
BROCKMAN	/					KERANS		/			
BUNN		/				KINTIGH		/			
CEASE					/	McCOY		/			
COHEN					/	OTTO		/			
DUKES	/					PHILLIPS		/			
FAWBUSH	/					ROBERTS		/			
GOLD					/	SHOEMAKER		/			
GRENSKY	/					SPRINGER		/			
HAMBY		/				THORNE		/			
HANNON	/					TIMMS		/			
HILL, J.	/					TROW		/			
HILL, L.	/					YIH		/			
HOUCK	/					PRESIDENT KITZHABER		/			
						TOTALS ▶		234			3

Nays _____

Absent _____

Excused _____

Attending Legislative Business _____